

Hoskins, Jeannie JAG:EX

From: LeBlanc, Catherine JAG:EX
Sent: Monday, December 1, 2014 3:15 PM
To: Cornett, Kathy M JAG:EX
Cc: Hoskins, Jeannie JAG:EX
Subject: BN 506053 DriveABLE Minister's Update
Attachments: 506053 - BN DriveABLE Update.docx; 506053 - ATTACHMENT BN 497086 MLA Nicholas Simons.docx

Hello Kathy,
Please see attached BN for the Minister's briefing on Thursday December 4th.

Thank you,
Cathy

**MINISTRY OF JUSTICE
RoadSafetyBC
BRIEFING NOTE**

PURPOSE: For INFORMATION for the Honourable Suzanne Anton, QC
Attorney General, Minister of Justice

ISSUE: Background information on DriveABLE program for December 4, 2014 Meeting
with Minister Anton

SUMMARY: Provides background information on:

- Related demographics, driving and cognitive decline
- Current cognitive assessment review work underway

BACKGROUND:

RoadSafetyBC's Driver Fitness Program is responsible for assessing drivers and making driver fitness decisions. One of the highest risk groups being assessed are those drivers aged 80+. Aging drivers are a high-risk group of drivers due to the increased possibility of medical conditions. In British Columbia between 2008 and 2012, there was an annual average of 9,300 collisions involving drivers age 80 and older.

The risk level of the aging driver population further increases for those who have cognitive impairments. In BC, RoadSafetyBC uses DriveABLE to functionally assess those drivers who have been identified as having cognitive impairment.

Current Cognitive Assessment Review Work Underway

Driver cognitive assessments are an important part of RoadSafetyBC's Driver Medical Fitness program area. The majority of these assessments are conducted on senior drivers.

Currently, the driver fitness cognitive assessment process is managed in BC through a contract with Insight Driving Solutions ("Insight") for the delivery of DriveABLE services (both in-office and on-road tests). This contract is for a three year term until March 2016, with the option of two additional extensions of 12 months each.

s.13

A Briefing Note dated October 13, 2013 regarding the DriveABLE Program is attached for information purposes.

OTHER MINISTRIES IMPACTED/CONSULTED:

- N/A

Prepared by:

Fran Sasvari
Director, Initiatives - Driver Fitness and
Remedial Programs
250-953-3330

Approved by:

Sam MacLeod
Superintendent of Motor Vehicles
RoadSafetyBC
250-387-5692

Corey Bowness
A/Director
Policy and Strategic Initiatives
250-356-0097

**MINISTRY OF JUSTICE
Office of the Superintendent of Motor Vehicles
BRIEFING NOTE**

PREPARED FOR: The Honourable Suzanne Anton, QC
Attorney General, Minister of Justice
FOR INFORMATION

ISSUE:

Meeting with MLA Nicholas Simons regarding Driver Medical Fitness

BACKGROUND:

Approach to Conducting Assessments

The Office of the Superintendent of Motor Vehicles (OSMV) is responsible for assessing drivers and making driver fitness decisions. The primary tool used for this assessment is the Driver's Medical Examination Report (DMER), completed by a driver's physician – it helps to assess whether there is a medical condition and/or functional impairment and, if so, the severity, progression, treatment or effects of any medical condition(s) and/or functional impairment that could affect fitness to drive.

There are generally three situations that may result in having a DMER completed: 1) a routine assessment based on age or class of driver's licence; 2) routine assessment due to a known medical condition (e.g., diabetes); or 3) an unsolicited report, generally from the police or a person's physician.

The current requirement is that all drivers 80 years of age or older have a DMER completed every 2 years. This is a routine assessment for all medical conditions that may affect a senior's ability to drive. It is not a 'mandatory cognitive assessment' as noted in MLA Simons' letter dated October 21, 2013. However, if during a routine assessment a physician suspects that a driver may have cognitive issues that could affect their driving, then some form of basic cognitive testing will be done. Results from screening tools such as the Mini-Mental Status Exam (MMSE), Montreal Cognitive Assessment (MoCA) or Screen for the Identification of Cognitively Impaired Medically At-Risk Drivers (SIMARD) are reported by the physician on the DMER (see Attachment 1 for a flow chart of cognitive assessment). If conditions are noted on a DMER that may affect the person's fitness to drive, OSMV makes a case by case determination of the person's driving status.

These determinations are based on the *2010 BC Guide in Determining Fitness to Drive* (the Fitness Guidelines) and although the Guide specifically references the use of the SIMARD, OSMV will accept results from any of the accepted cognitive screening tools

the physician determines to be appropriate. Where further information is required, OSMV takes various actions to obtain that information, generally in the form of individual assessments. For example, OSMV may require a vision test, a functional driver cognitive assessment using DriveABLE methodology, a standard ICBC driver road test, or additional medical examination information from a specialist.

The Fitness Guidelines were developed through five years of extensive research and consultations with the medical and scientific community and in collaboration with the BC Medical Association (BCMA).

Use of DriveABLE

DriveABLE was introduced in British Columbia in 2005 following a 1999 Supreme Court of Canada decision that held that OSMV must individually assess drivers according to the driver's personal abilities rather than presumed group characteristics. DriveABLE was perceived to be the only commercially available methodology that assessed cognitive functions specific to driving.

Prior to the introduction of DriveABLE methodology, OSMV relied on medical diagnostic reports to determine a driver's fitness to drive in relation to cognitive functioning. However, there were concerns that this approach did not meet the Court's requirement to individually assess a person's ability to drive.

A Driver Fitness Payment Policy was also established as a result of the Supreme Court decision and British Columbia Human Rights Tribunal decisions. s.14

s.14

In 2010, OSMV established a relationship with the BCAA Road Safety Foundation, a non-profit organization and existing road safety partner, to provide DriveABLE services. This allowed government to directly pay the DriveABLE assessment fees on behalf of the client. In addition, the BCAA Road Safety Foundation volunteered to coordinate appointment and scheduling processes, as well as administrative services for British Columbia's DriveABLE centres.

In January 2012, BCAA Road Safety Foundation chose not to continue with its coordination role and gave up its licenses. s.22

s.22, obtained the DriveABLE licence and the contracts with service providers to deliver DriveABLE services across the province. This was done through a newly formed organization called Insight Driving Solutions (Insight). OSMV used Insight to perform assessments, on a fee for service basis.

In response to concerns raised by some seniors about the DriveABLE program, a decision was made by Minister Shirley Bond in March 2012 to enhance the way the program was being delivered. Included in this enhancement was:

- an expansion from the existing 17 service locations to the current 28 (several in remote towns with low demand for assessments);
- the option for a driver to take a DriveABLE on-road evaluation following a failed in-office assessment;
- the option to bring a companion to the assessment; and
- more flexibility in the time allowed for assessment.

In the interests of evaluating what other cognitive assessment methodologies were available in the market and to establish a formal long-term contract with a supplier, the Ministry launched a competitive procurement process on October 17, 2012.

Insight was the only supplier that met the minimum qualifications stated in the procurement document, and their proposed solution included the use of DriveABLE methodology. A three year contract was established in March 2013 with Insight for the delivery of cognitive assessments in 28 locations across the province.

While DriveABLE garners a lot of attention, very few of the drivers who undergo medical assessment are referred to DriveABLE. For example, in 2012, OSMV processed approximately 143,000 DMERs, but only 3,500 (2.4%) were referred for a DriveABLE assessment. See Appendix 2 for more information on the prevalence of DriveABLE referrals, and Appendix 3 for expenditure information.

s.13, s.17

Demographic data indicates the number of drivers over 80 is expected to increase significantly over the next 25 years and that senior drivers are likely to be driving longer. In 2012, over 75 percent of drivers (approximately 2,700) referred for DriveABLE assessments were aged 80 or older.

CURRENT SITUATION:

As part of an overall mandate review, OSMV is currently reviewing the Driver Medical Fitness Program, including cognitive assessment.

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RECOMMENDATION:

That the Minister advise MLA Nicholas Simons that his concerns will be shared with the Superintendent of Motor Vehicles for his information.

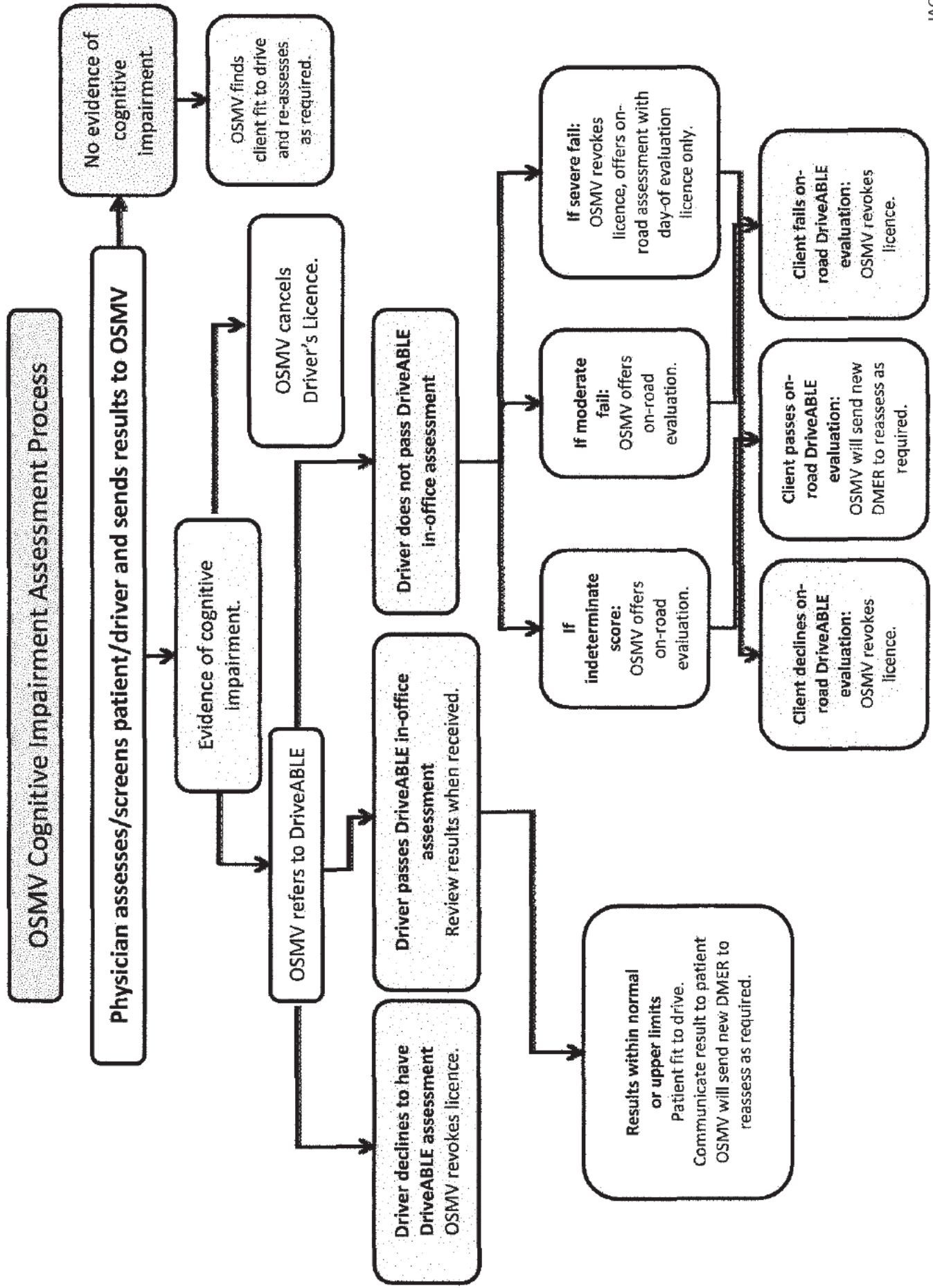
Approved by:

Sam MacLeod
Superintendent
OSMV
250-387-3437

Prepared by:

Glenn Anness
Director, Policy and Strategic Initiatives
OSMV
250-356-0097

Appendix 1: Flow Chart of Cognitive Assessment Process



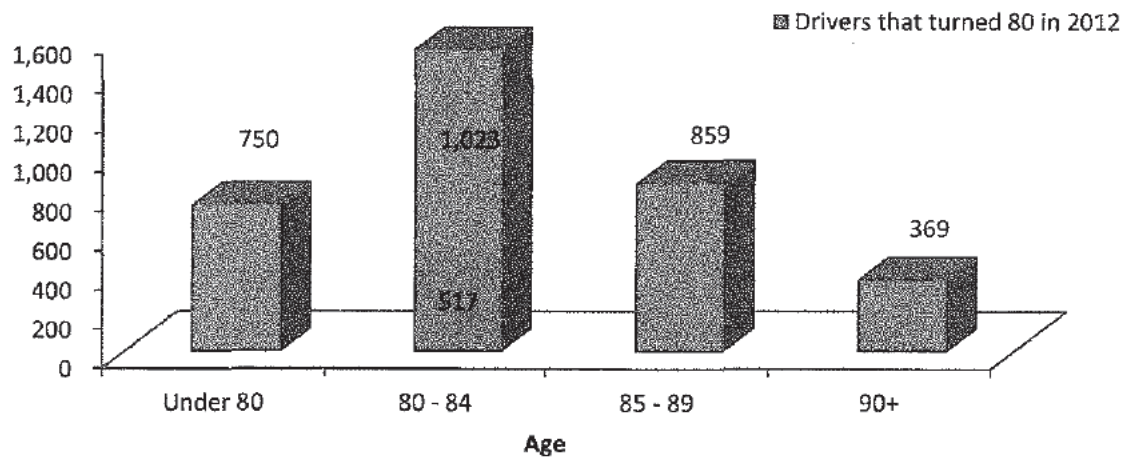
Appendix 2: Prevalence of DriveABLE Referrals, 2010-2012

Year	Number of DMERs	Number of DriveABLE Referrals	Percentage
2010	140,000	1,500	1.1
2011	142,000	2,700	1.9
2012	143,000	3,500	2.4

In addition to the 3,500 drivers referred in 2012, OSMV also offered the on-road evaluation to an additional 500 drivers that had previously been referred and failed the in-office assessment prior to the changes.

OSMV financial expenditures indicate that approximately 80% of drivers referred in 2011 and 2012 have completed the DriveABLE Cognitive Assessment Tool (DCAT). The graph below shows the age demographics of the 3,518 drivers referred to DriveABLE in 2012 by OSMV (age proportions for previous years are consistent).

DriveABLE Referrals - 2012 Age Demographic



Appendix 3: Expenditure Totals

Type	Total					
	2010	2011	2012	2013	2014 to Sept 30	2014 Forecast
DMERs	1,286,320	1,381,246	1,417,275	1,432,010	649,005	1,529,421
DriveABLE	172,583	419,576	670,252	1,246,563	571,789	1,143,578
Diabetic Fitness Report (Commercial Drivers)	40,489	37,695	32,700	44,580	18,333	43,333
Vision	46,197	47,582	54,466	78,309	31,506	74,337
Occupational therapists reports (OT)	17,340	19,970	15,025	19,605	17,390	34,780
Specialist reports	2,495	3,915	452	2,858	410	819
Hearing	6,340	7,181	9,445	16,509	12,345	24,691
	1,608,835	1,959,712	2,253,158	2,919,303	1,343,425	2,951,710

Wilkinson, Anita JAG:EX

From: MacLeod, Sam JAG:EX
Sent: Monday, December 1, 2014 12:47 PM
To: Bowness, Corey JAG:EX
Cc: LeBlanc, Catherine JAG:EX; Kirby, Katherine JAG:EX; Sasvari, Frances JAG:EX; O'Neill, Robert JAG:EX; Chapman, Kathryn JAG:EX; Wilkinson, Anita JAG:EX
Subject: Re: DriveABLE BN

Thanks Corey - good by me.

Sam

Sent from my iPhone

On Dec 1, 2014, at 3:27 PM, "Bowness, Corey JAG:EX" <Corey.Bowness@gov.bc.ca> wrote:

Hi Sam,

Here is the updated BN and attachment, as requested.
Please let us know if you need anything else on this.

Corey
Corey Bowness
Senior Policy Advisor
Ministry of Justice
Ph: 250-356-5952
Cell: s.17
Fx: 250-356-5568

Wilkinson, Anita JAG:EX

From: MacLeod, Sam JAG:EX
Sent: Friday, January 23, 2015 9:53 AM
To: Wilkinson, Anita JAG:EX
Subject: FW: DriveAble article

Sam MacLeod
Superintendent of Motor Vehicles
RoadSafetyBC
Ministry of Justice
Ph 250-387-5692 or [s.17](#) (cell)



RoadSafetyBC

From: MacLeod, Sam JAG:EX
Sent: Thursday, December 4, 2014 12:47 PM
To: Sasvari, Frances JAG:EX; Chapman, Kathryn JAG:EX; Roberts, Steven JAG:EX; Campbell, Darrion JAG:EX; Arason, Neil JAG:EX; Murray, Kevin D JAG:EX; Bristow, Sara A JAG:EX
Subject: RE: DriveAble article

Thanks Fran

I forwarded these on to Lori and Jeff, given our meeting with the Minister this morning. It may get legs here.

Sam

Sam MacLeod
Superintendent of Motor Vehicles
RoadSafetyBC
Ministry of Justice
Ph 250-387-5692 or [s.17](#) (cell)



RoadSafetyBC

From: Sasvari, Frances JAG:EX
Sent: Thursday, December 4, 2014 12:04 PM
To: MacLeod, Sam JAG:EX; Chapman, Kathryn JAG:EX; Roberts, Steven JAG:EX; Campbell, Darrion JAG:EX; Arason, Neil

JAG:EX; Murray, Kevin D JAG:EX; Bristow, Sara A JAG:EX

Subject: RE: DriveAble article

And another one

<http://medicinehatnews.com/news/local-news/2014/12/04/unreliable-driving-test-a-crapshoot-for-most-seniors/>

Frances Sasvari, BA, BSW, LLB
Director, Initiatives - Driver Fitness and Remedial Programs
RoadSafety BC
Ministry of Justice
250-953-3330



RoadSafetyBC

From: Sasvari, Frances JAG:EX

Sent: Thursday, December 4, 2014 12:03 PM

To: MacLeod, Sam JAG:EX; Chapman, Kathryn JAG:EX; Roberts, Steven JAG:EX; Campbell, Darrion JAG:EX; Arason, Neil JAG:EX; Murray, Kevin D JAG:EX; Bristow, Sara A JAG:EX

Subject: DriveAble article

Fyi

<http://calgaryherald.com/news/politics/alberta-seniors-protest-mandatory-tests-for-drivers-but-minister-wont-change-law>

Frances Sasvari, BA, BSW, LLB
Director, Initiatives - Driver Fitness and Remedial Programs
RoadSafety BC
Ministry of Justice
250-953-3330



RoadSafetyBC

Wilkinson, Anita JAG:EX

From: MacLeod, Sam JAG:EX
Sent: Friday, January 23, 2015 9:54 AM
To: Wilkinson, Anita JAG:EX
Subject: FW: DriveAble article

Sam MacLeod
Superintendent of Motor Vehicles
RoadSafetyBC
Ministry of Justice
Ph 250-387-5692 or s.17 (cell)



RoadSafetyBC

From: MacLeod, Sam JAG:EX
Sent: Thursday, December 4, 2014 12:45 PM
To: Wanamaker, Lori JAG:EX
Cc: Groot, Jeff GCPE:EX
Subject: FW: DriveAble article

Lori

This is relevant to the meeting with the Minister this morning.

Sam

Sam MacLeod
Superintendent of Motor Vehicles
RoadSafetyBC
Ministry of Justice
Ph 250-387-5692 or s.17 (cell)



RoadSafetyBC

From: Sasvari, Frances JAG:EX
Sent: Thursday, December 4, 2014 12:03 PM
To: MacLeod, Sam JAG:EX; Chapman, Kathryn JAG:EX; Roberts, Steven JAG:EX; Campbell, Darrion JAG:EX; Arason, Neil

JAG:EX; Murray, Kevin D JAG:EX; Bristow, Sara A JAG:EX

Subject: DriveAble article

Fyi

<http://calgaryherald.com/news/politics/alberta-seniors-protest-mandatory-tests-for-drivers-but-minister-wont-change-law>

Frances Sasvari, BA, BSW, LLB

Director, Initiatives - Driver Fitness and Remedial Programs

RoadSafety BC

Ministry of Justice

250-953-3330



RoadSafetyBC

Wilkinson, Anita JAG:EX

From: MacLeod, Sam JAG:EX
Sent: Friday, January 23, 2015 9:54 AM
To: Wilkinson, Anita JAG:EX
Subject: FW: BN 506053 DriveABLE Minister's Update

Sam MacLeod
Superintendent of Motor Vehicles
RoadSafetyBC
Ministry of Justice
Ph 250-387-5692 or s.17 (cell)



RoadSafetyBC

From: MacLeod, Sam JAG:EX
Sent: Tuesday, December 2, 2014 10:08 AM
To: LeBlanc, Catherine JAG:EX
Cc: Sasvari, Frances JAG:EX
Subject: Re: BN 506053 DriveABLE Minister's Update

Thanks Cathy.

Sent from my iPhone

On Dec 2, 2014, at 12:55 PM, "LeBlanc, Catherine JAG:EX" <Catherine.LeBlanc@gov.bc.ca> wrote:

FYI, still on the schedule for 11am on Thursday.

From: Hoskins, Jeannie JAG:EX
Sent: Tuesday, December 2, 2014 9:35 AM
To: LeBlanc, Catherine JAG:EX
Subject: RE: BN 506053 DriveABLE Minister's Update

Hi Cathy

Lori approved and I've added to Minister's sharepoint site for December 4th briefing.
Sam's time for Thursday is 11:00am.

Thanks.

Jeannie Hoskins
Executive Coordinator

Office of the Deputy Solicitor General
Ministry of Justice

From: LeBlanc, Catherine JAG:EX
Sent: Monday, December 1, 2014 3:15 PM
To: Cornett, Kathy M JAG:EX
Cc: Hoskins, Jeannie JAG:EX
Subject: BN 506053 DriveABLE Minister's Update

Hello Kathy,
Please see attached BN for the Minister's briefing on Thursday December 4th.

Thank you,
Cathy

Wilkinson, Anita JAG:EX

From: Kirby, Katherine JAG:EX
Sent: Tuesday, December 2, 2014 10:26 AM
To: Sasvari, Frances JAG:EX
Subject: RE: BN 506053 DriveABLE Minister's Update

Thanks Francis,
KK

From: Sasvari, Frances JAG:EX
Sent: Tuesday, December 2, 2014 10:25 AM
To: Kirby, Katherine JAG:EX
Subject: FW: BN 506053 DriveABLE Minister's Update

Hi,

Fyi – this is a project being worked on by Neil and James. I am on the steering committee and will be leading any procurement s.13 that results. Sam and I are briefing the Minister on Friday.

Let me know if you need any more info.

Frances Sasvari, BA, BSW, LLB
Director, Initiatives - Driver Fitness and Remedial Programs
RoadSafety BC
Ministry of Justice
250-953-3330



RoadSafetyBC

From: LeBlanc, Catherine JAG:EX
Sent: Monday, December 1, 2014 3:34 PM
To: JAG OSMV Executive Team; Bowness, Corey JAG:EX
Subject: FW: BN 506053 DriveABLE Minister's Update

FYI – BN that was sent up today. As always, please use discretion when sharing out.

Cathy

Wilkinson, Anita JAG:EX

From: Sasvari, Frances JAG:EX
Sent: Tuesday, January 27, 2015 9:46 AM
To: Wilkinson, Anita JAG:EX
Subject: FOI

4th (and last email)

Frances Sasvari, B.A, B.SW, LLB
Director, Initiatives, Driver Fitness and Remedial Programs
RoadSafetyBC | Ministry of Justice
250-953-3330



RoadSafetyBC

From: Chapman, Kathryn JAG:EX
Sent: Wednesday, December 3, 2014 3:24 PM
To: Sasvari, Frances JAG:EX
Cc: Wilkinson, Anita JAG:EX
Subject: RE: s.13 issue

Yes – you're right – he should be aware of this issue before the meeting with the Minister. Can you take care of that?

Kathryn Chapman
Deputy Superintendent of Motor Vehicles
Ministry of Justice
Phone: (250) 953-3818
Assistant - Anita Wilkinson: (250) 356-8640



RoadSafetyBC

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From: Sasvari, Frances JAG:EX
Sent: Wednesday, December 3, 2014 2:17 PM
To: Chapman, Kathryn JAG:EX
Cc: Wilkinson, Anita JAG:EX
Subject: s.13 issue

It just occurred to me – meeting with the Minister on DriveABLE is tomorrow am. Your meeting with Sam is not until tomorrow afternoon. Should he be made aware of the s.13 issue before the meeting with the Minister? While the meeting is not about s.13, it may be good for him to be aware of it beforehand.

Frances Sasvari, BA, BSW, LLB
Director, Initiatives - Driver Fitness and Remedial Programs
RoadSafety BC
Ministry of Justice
250-953-3330



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