

CASE REPORT FCA-28107

RE: ALLEGED CONTRAVENTIONS OF Wildfire Act 5 (1)
Wildfire Regulation 22 (3)

BY ON 2009-05-29 AT 2009-C40096

DISCOVERED ON: 2009-05-29

Diane Lewthwaite, RFT Prepared BY

FIRE CENTRE:
Cariboo Fire Centre, Williams Lake
WILDFIRE MANAGEMENT BRANCH

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BRITISH COLUMBIA FOREST SERVICE INCIDENT SUMMARY

File:

Date: February 17, 2011

Prepared for: Ministry of Forests, Wildfire Management Branch, Cariboo Fire Centre

Darrell Orosz, Fire Centre Manager, Designated Decision Maker

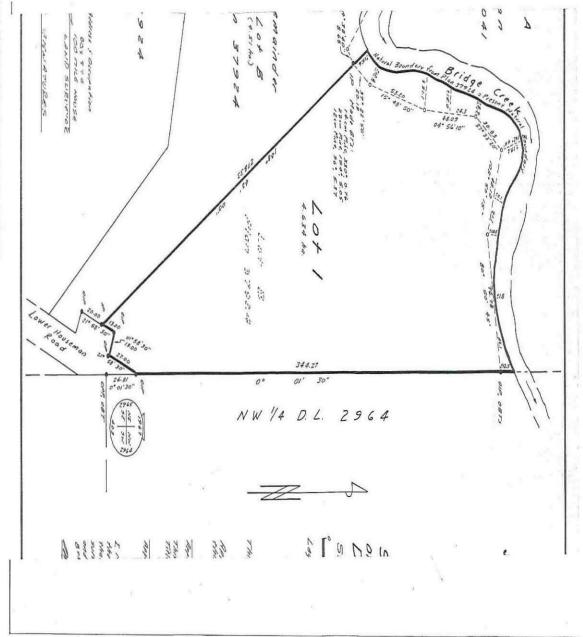
Cariboo Fire Centre, Williams Lake



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Lot 1, District Lot 2965, Lillooet Land District, Plan 38359

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Contravention #1: Wildfire Act, Section 5 (1)

Contravention #2: Wildfire Regulation (WFA), Section 22 (3)

Summary of Incident:

On May 29, 2009, at approximately 14:15 hours, a wild land fire occurred on Lot 1 of district lot 2965, Lillooet District, Plan 38359

approximately 12 kilometres northeast of 100 Mile House.

Incident number C40096-2009 was assigned to the fire and it also became known as the

On May 30, 2009 a fire origin and cause investigation was initiated by Forest Protection Officer, Steve RICHBURG and Compliance and Enforcement Specialist, Calvin GROLL. It was determined by this investigation that the fire had originated from a previously hurnt debris pile Buffalo Creek fire.

public was threatened and at risk. Numerous volunteer fire departments responded to the fire in conjunction with the Ministry of Forests and Range Wildfire Management Branch as private residences, outbuildings, both public and private values and the safety of the

On May 29, 2009, at approximately 20:21 hours, Compliance and Enforcement Specialist, Diane LEWTHWAITE arrived on site at C40096 in order to obtain statements from any witnesses to the incident.

A statement was obtained from

S15, S22

S15, S22

A statement was also obtained from

S15, S22

S15, S22

then contacted the Forest Service and the Forest Grove Volunteer Fire Department. stated that the

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S22

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2	tly after that.	inteer Fire Department arrived on scene
	15	e at approximately 14:45 hours and the Forest Service arrived

the fire attack time was 14:54 hours. Based on the completed Fire Origin and Cause investigation, the approximate time of the fire ignition was 14:00 hours, fire discovery time was 14:15 hours, the first report to the 911 Emergency Dispatch was received at 14:39 hours and S22, S

Weather data obtained from the Lone Butte weather station showed the air temperature at the estimated time of ignition was 24 degrees Celsius with a relative humidity of 21%. Wind direction was SSW at 221 degrees with an average wind speed of 22 kilometres per hour. Fire behavior indices at the time were estimated at intensity class 5 with a rate of spread potential of 4 – 6 metres per minute. At 14:58 hours, CIFAC 2 Officer, George WARR arrived on scene via helicopter and reported the fire at rank 3 and estimated the size at .5 hectares. WARR also noted the multitude of homes and private property values at risk nearby.

Final control of the fire was gained at 19:00 hours on June 3, 2009 and the final size of the fire was estimated at 150.0 hectares. By this time, numerous Crown and private values had been threatened or destroyed and the safety of the public in the community had been threatened.

Prepared By:

Diane Lewthwaite

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CLIENT #:

S22

CLIENT PROFILE:

Joint Client(s):

S22, S15

Client History From 1995-06-15 to 2009-12-17

ERA Enforcement History:

Case No Site Article Contravention Outcome Status Status Action Taken Action Taken Date

Inspection Id

Site

Article

Action Taken

Action Taken date

CIMS Compliance History:

S22, S15

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CONTRAVENTIONS AND ENFORCEMENT OPTIONS

Contravention #1: Wildfire Act, Section 5 (1).

General Nature of the Contravention:

A person, other than a person carrying out an industrial activity, must not light, fuel or use an open fire in forest land or grass land or within 1 kilometer of forest land or grass land.

Excerpt from Legislation:

Non-industrial use of open fires

(1) Except in prescribed circumstances, a person, other than a person carrying out an industrial activity, must not light, fuel or use an open fire in forest land or grass land or within 1 km of forest land or grass land.

Enforcement Action Options

No	Seizure
Yes	Remediation Order
No	Suspension
No	Cancellation
No	AAC Reduction

Penalty Details:

Max Penalty Amount: 10 000

-Offence for s.5(1) up to \$500,000 fine or imprisonment for not more than 2 years, or both.

Contravention #2: Wildfire Regulation (WFA), Section 22 (3).

General Nature of the Contravention:

A person who lights, fuels or uses a category 3 open fire must ensure that the fire does not escape.

Excerpt from Legislation:

Category 3 open fire

- (1) The circumstances in which a person described in section 5 (1) or 6 (1) of the Act may light, fuel or use a category 3 open fire in or within 1 km of forest land or grass land are as follows:
- (a) the person is not prohibited from doing so under another enactment;
- (b) to do so is safe and is likely to continue to be safe;
- (c) the person obtains a burn registration number for the fire

(i) by

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- (A) calling the telephone number made known by the government for that purpose,
- (B) contacting an official by other means, and
- (ii) by providing the information referred to in section 24 of this regulation;
- (d) the person takes all necessary precautions to ensure the fire is contained in the burn
- (e) the person establishes a fuel break around
- (i) the burn area, or
- (ii) each debris pile or windrow;
- S while the fire is burning and there is a risk of the fire escaping the person ensures that
- (i) the fuel break is maintained,
- (ii) a fire suppression system is available at the burn area, of a type and with a capacity adequate for fire control if the fire escapes,
- (iii) the fire is watched and patrolled by a person to prevent the escape of fire and the person is equipped with at least one fire fighting hand tool, and
- (iv) the fire does not exceed the capacity of the persons, fire fighting tools and heavy equipment on site for timely action to prevent any fire from escaping.
- (2) A person who, in the circumstances setout in subsection (1), lights, fuels or uses a category 3 open fire on a burn area must ensure that
- (a) no windrow on the burn area exceeds 200 m in length or 15 m in width, and
- (b) the category 3 open fire is extinguished by the date specified by the official or person who issued the burn registration number.
- (3) Without limiting subsection (1) or (2), a person who lights, fuels or uses a category 3 open fire must ensure that the fire does not escape.

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-offence for s.22(3) up to \$100 000 or imprisonment for not more than one year, or both.

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Definitions from Legislation (Wildfire Act and Wildfire Regulation)

- "category 3 open fire" means a fire that burns

 (a) material concurrently in 3 or more piles each not exceeding 2m height and 3m in width.

 (b) material in one or more piles each exceeding 2m in height or 3m in width.

 (c) one or more windrows, or

 (d) stubble or grass over an area exceeding 0.2 ha;

"industrial activity" includes

- (a) land clearing, and
- (b) other activities included in this definition by regulation,
- (c) but does not include activities excluded from this definition by regulation;

"fuel break" means

- (a) a barrier or a change in fuel type or condition, or
- to prevent fire spread; (b) a strip of land that has been modified or cleared

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Chronology of Events:

2003 - 2005: Approximate time frame of debrig pile creation on Lot 1, District Lot 2965, LLD.

S22 22, S15 S22, S

April 10-29, 2009: Approximate time frame of monitoring of the debris pile by (Specifics of degree and extent of monitoring unknown as the client has chosen not to provide a statement detailing his actions or any measures in place based on legal advice provided him.)

April 29, 2009: Approximate date of smoke observed emanating from debris pile.

May 29, 2009: @1415 S15, S22

S15, S22

May 26, 2009:

to contact Forestry, which

May 29, 2009: @ 1439 to contact Forestnoons of the Forest Grove VFD.

Forest Grove Volunteer Fire Department receives dispatch to Lower Houseman Road.

May 29, 2009: @1445 May 29, 2009: @ 1441 Initial Phone Report, (IPR), ID 51599 received by Cariboo Fire Centre from Approximate time Forest Grove Volunteer Fire Department arrives on scene at C40096. S15

May 29, 2009: @1449 100 Mile House Volunteer Fire Department dispatched to fire, arrived on scene just after 1500 hours.

May 29, 2009: Ground attack commenced on fire C40096. @1454

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May 29, 2009: @2031		May 29, 2009: @2030	May 29, 2009: @2020	May 29, 2009: @1907	May 29, 2009: @1835	May 29, 2009: @1732	May 29, 2009: @1708	May 29, 2009: @1641	May 29, 2009:	May 29, 2009: @ 1530	May 29, 2009: @1533	May 29, 2009: @ 1500
Bird Dog 131 advises Cariboo Fire Centre that tanker action is now complete. He indicated that the total area including meadows and green fields could approach 150 hectares.	S15, S22	Statement obtained from	Compliance and Enforcment Specialist, Diane Lewthwaite arrives on scene at C40096 staging area to interview and obtain statements from all relevant parties. The first statement taken was from the 100 Mile House Fire Chief, Darrell BLADES, however, he advised that the Forest Grove VFD was first on scene therefore the statement with BLADES was concluded in order to obtain a statement from the Forest Grove VFD.	Bird Dog 131 advises that they are getting control of the fire, however, it would appear that more than the original estimated number of structures (2) have been lost but difficult to confirm due to smoke.	Bird Dog 131 adivses fire size now approximately 50 hectares, rank 3 at head rank 2 on flank and fire intensity is diminishing, rate of spread has slowed.	Bird Dog 131 advises fire size now 20 – 25 hectares.	Bird Dog 131 advises the Fire Centre that fire size is now approximately 15 hectares, rank 3. At this time, the bird dog advised that 2 structures had been lost and 6 more were immediately threatened. Additional tankers were also requested at this time.	Air tankers launched for fire C40096.	Evacuation Order issued for the area of Buffalo Creek between Jones Road and Buffalo Creek Road.	Declaration of a State of Local Emergency issued by the Cariboo Regional District for Area "H" (Canim Lake – Forest Grove)	Helicopter bucketing commenced on C40096.	Initial Fire Report, (IFR), provided to Cariboo Fire Centre by Cifac 2. At this time, the IFR documented C40096 as between 0.3 and 0.5 hectares in size, Rank 3 (vigorous surface fire, moderate spread, may see candling), wind speeds of 20-25 kilometres per hour and 5 – 6 properties directly in the vicinity of the fire.

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May 29, 2009: @2130

Statement obtained from

Cariboo Fire Centre, Williams Lake FCA-28107

S15, S22 S22, S15

May 30, 2009: @1512 May 30, 2009: @0842 Fire Origin and Cause Investigators, Steve RICHBURG and Calvin GROLL arrive on site at the staging area for incident C40096 and commence their investigation process. On site weather readings were taken at this time. Origin and cause investigators note

S15, S22

S15, S22

origin of the fire to complete their investigation. RICHBURG and GROLL then returned to the area of

May 30, 2009: @1930 The field portion of the fire origin and cause investigation was completed.

May 31, 2009: Evacuation Order for Buffalo Creek rescinded.

June 2, 2009: @1530

Site visit to conducted by Forest Officer LEWTHWAITE and ANDERSEN as requested by Investigator RICHBURG. The purpose of the visit was to hand deliver an Order to Extinguish in order to deal with the hot slash pile remains S

S15, S22

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S22

was also advised that he had not been singled out for this exercise and that everyone that had been debtis piles that were not fully exercise were receiving the order.

extinguish his pile provided it was safe to do sc

Final control of fire C40096 is gained.

Final control of fire C40096 is gained.

June 3, 2009: @1900

Mop up of fire C40096 completed.

June 8, 2009: @1100

June 11, 2009: @1600 Fire C40096 officially declared out, final size estimated at 150.0 hectares.

July 8, 2009: @1325

Site visit to

S22

residence conducted by Investigator LEWTHWAITE in order to

S15, S22

November 18, 2009: @1100

Site visit to

S22, S15

S15, S22

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S15, S22 all placed t

January 13, 2010: @1441

November 19, 2009:

Phone message received from

S15, S22

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Investigator's Conclusion:

Evidence gathered during the course of this investigation, and the Fire Origin and Cause investigation support the conclusion that Fire C40096 resulted from an urbathorized debris pile burning hangover. The debris pile in question

both played a significant role in this incident. Hot embers buried within the large ash pile were released during a significant wind event. Wind speeds recorded on the date, and time, of the fire's ignition indicated that the winds were gusting from 39 – 44 kilometres per hour from the south, southwest and the average wind speed was 22 kilometres per hour. This type of wind gust would have quickly fanned any smoldering embers within the ash pile. In addition, the fuel adjacent to, and surrounding, the debris pile was primarily cured, dry grass that would have the properties of the behaviour. and aggressive fire behaviour. found that would imply a wilful or intentionally negligent act and it should be stated that site and weather conditions No evidence was

The Ministry alleges that contrary to Section 5(1) of the Wildfire Act on or about 10th April 20 lit or fuelled a category 3 open fire in circumstances which were not prescribed in Section 22(1) of the Wildfire Regulation, in particular contrary to Sections 22(1)(c), 22(1)(e) and 22(1)(f), did not obtain a burn registration number for the fire did not establish a fuel break around the debris pile and while the fire was burning and there was risk of escape, spid not maintain a fuel break or have a sufficient fire suppression system on site. and there was risk of escape,

The alleged contraventions in the case are specifically:

- Wildfire Act, Section 5(1) except in prescribed circumstances, a person carrying out an industrial activity must not light, fuel or use an open fire in forest land or grass land or within 1 km of forest land or
- 2 Wildfire Regulation, Sectio 22(3) — without limiting subsection (1) or (2), a person who lights, fuels or uses a category 3 open fire must ensure that the fire does not escape.

The prescribed circumstances referred to in Section 5(1) of the Wildfire Act are specified in Section 22(1) of the Wildfire Regulation as stated below:

Excerpt from Legislation:

Category 3 open fire

- (1) The circumstances in which a person described in section 5 (1) or 6 (1) of the Act may light, fuel or use a category 3 open fire in or within 1 km of forest land or grass land are as follows:
- (a) the person is not prohibited from doing so under another enactment;
- 6 to do so is safe and is likely to continue to be safe,
- (c) the person obtains a burn registration number for the fire
- (A) calling the telephone number made known by the government for that purpose.
- (B) contacting an official by other means, and
- (ii) by providing the information referred to in section 24 of this regulation;

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- 9 area; the person takes all necessary precautions to ensure the fire is contained in the burn
- (e) the person establishes a fuel break around
- (i) the burn area, or
- (ii) each debris pile or windrow;
- ${oldsymbol{arepsilon}}$ while the fire is burning and there is a risk of the fire escaping the person ensures that
- (i) the fuel break is maintained,
- a fire suppression system is available at the burn area, of a type and with a capacity adequate for fire control if the fire escapes,
- (iii) the fire is watched and patrolled by a person to prevent the escape of fire and the person is equipped with at least one fire fighting hand tool, and
- (iv) the fire does not exceed the capacity of the persons, fire fighting tools and heavy equipment on site for timely action to prevent any fire from escaping.
- (2) A person who, in the circumstances setout in subsection (1), lights, fuels or uses a category 3 open fire on a burn area must ensure that
- (a) no windrow on the burn area exceeds 200 m in length or 15 m in width, and
- (b) the category 3 open fire is extinguished by the date specified by the official or person who issued the burn registration number.
- 3 Without limiting subsection (1) or (2), a person who lights, fuels or uses a category 3 open fire must ensure that the fire does not escape.

This evidence would suggest that the requirements of Section 22(1)(e) were not met. Based on the failure to meet these requirements under Section 22(1) of the *Wildfire Regulation*, it can be stated that Section \$\foat{8}(1)\$ of the *Wildfire Act* has been contravened. In addition, given the resulting fire, and the determined origin and cause of fire C40096, it can also be stated that Section 22(3) of the *Wildfire Regulation* has been or any other individual, for the location of the debris pile found to be the cause of fire C40096. It would appear that this circumstance, as required under Section 22 (1)(c) of the Wildfire Regulation, had not been met. Furthermore, the statement provided by category 3 fire. by Sthetres high. During the Fire Origin and Cause Investigation A thorough search of the Open Burning Registration datab<mark>as</mark>e was conducted In addition, both the Origin and Cause report and the statement advises that the debris pile that was iit in April of 2009 measured approximately 20 metres wide as high. These would confirm that the size of the debris pile in question meets the legal definition of a 15, S22

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Given the above, consideration should be given to any measures that may have been taken by

S22, S15

S15, S22

it is felt that the following are measures that a reasonable person looking after a fire should have taken to ensure that the fire was out:

- establishing a fuel break around the entire perimeter of the debris pile -maintaining the fuel break post-burn -spreading of the ash pile post-burn

- -hosing down the spread ashes with water
 -physically inserting a hand into the ash pile to determine if any heat remains (cold-trailing)
 -seeking advice or guidance from Wildfire Management Branch staff or district staff

In summary, this investigation: has concluded that the evidence gathered in this case clearly shows that Section 5(1) of the Wildfire Regulation were contravened by

It is the Ministry's intent to proceed under Section 27 of the *Wildfire Act* to allow for an administrative penalty to be levied if the Designated Decision Maker determines that Section 5(1) of the *Wildfire Act* and/or Section 22(3) of the *Wildfire Regulation* have been contravened.

In addition, it is also the Ministry's intent to proceed under Section 25 of the Wildfire Act if it is deemed that cost recovery for the fire should be sought.

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BACKGROUND CONSIDERATIONS

	Any policy established by the Minister with regard to the legislation involved.
	N/A - No policy established.
2.	The gravity and magnitude of the contravention(s).
	In this incident, the gravity and magnitude of the contraventions is high and should be given significant consideration. Fire C40096 originated on private land within a community where numerous residences were within close proximity. The fire spread through a portion of the community threatening human safety and private property. Private structures belonging to neighbouring residents were lost due to this fire. In addition, an evacuation order had to be put in place in order to address human safety concerns and various other Crown agencies expended time and resources to deal with this incident.
	Was the violation(s) repeated or continuous? No. Not repeated or continuous, one time occurrence.
4.	Was the contravention(s) deliberate? No. None of the evidence gathered during this investigation or the Origin and Cause investigation support the premise that the contravention was deliberate.
5.	Any economic benefit derived by the person from the contravention(s)? No economic benefit derived from the contravention.
6.	Was the person cooperative and made efforts to correct the contravention(s)? 5 5 8 82
7.	Previous contraventions of a similar nature by the person, including the enforcement actions taken.
	S22, S15
8.	Any other considerations that the Lieutenant Governor in Council may prescribe? N/A

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Other considerations.

9.

<u>Costs and Impacts to resource values</u>: (Please see **Tab 16**, for impact assessment statements for infrastructure and habitat values.

a) Identified Resource Value Costs:

result of Fire C40096: associated with Crown values and/or resources that were impacted or destroyed as a Fire C40096 was comprised entirely of private land, therefore, there are no impacts or damages to Crown grass land or timber values. The following are the estimated costs

*Infrastructures:

\$0.00

\$609.60

TOTAL DAMAGES:

\$609.60

*Infrastructures – BC Hydro advised that no damage recorded to poles and/or transformers as a result of C40096.

**MOTI – Costs incurred by the Ministry of Transportation and Infrastructures were for 1 staff member who worked on Fire C40096 under the Provincial Emergency Program. (PEP). This amount will have been captured under the total fire suppression costs. (Please see Tab 20 and Binder #2)

Private structures – Several private structures were either damaged or destroyed as a result of this fire. While a cost has not been attributed to this value due to the structures being private, and not Crown values, the loss of these structures should be a consideration for impact and magnitude.

Rehabilitation Costs: (Please see Tab 11 for rehabilitation details under the invoices) Fire Suppression Rehabilitation Plan. Please see Binder #2 for any supporting

Private Land:

\$3620.00

\$3620.00

Rehabilitation costs include the rehabilitation of 5.164 kilometres of machine guards, access roads and/or trails, re-establishing natural drainage patterns where required, smoothing and grass seeding of disturbed areas and fence repairs. This amount represents an estimate only and may not be reflected under the total fire suppression

C **Fire Suppression Costs:** The following are the fire suppression costs associated with Fire C40096. (Please see **Tab 20 and Binder #2** for the full detailed fire suppression costs report)

Total Fire Suppression Costs Attributed to C40096: \$ 775,629.54

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2. Client Cooperation: As stated earlier in this fik 3. Additional Resources: S 3. Additional Resources: S 3. Additional Resources in the form of RMCP, Provincial Emergency Program and Carboo Regional District were required. While the use of s of these agencies did not incur a direct cost to the Crown, the fire did place addition pressure on these resources and potentially pulled them away from other emergence incidents.		
y y	3. Additional Resources: As a result of Fire C40096, additional resources in the form of RMCP, Provincial Emergency Program and Carboo Regional District were required. While the use of some of these agencies did not incur a direct cost to the Crown, the fire did place additional pressure on these resources and potentially pulled them away from other emergency incidents.	S22, S15

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Division 2 – Cost Recovery and Administrative Remedies (Wildfire Act)

Recovery of fire control costs and related amounts

- (1) After the government has carried out, for a fire on Crown land or private land, fire control authorized under section 9, the minister may
- (a) determine the amount of the government's costs of doing so, calculated in the prescribed manner,
- (b) determine the amount that is equal to the dollar value of any
- (i) Crown timber,
- (ii) other forest land resources,
- (iii) grass land resources, and
- (iv) other property

calculated in the prescribed manner, and of the government damaged or destroyed as a direct or indirect result, of the fire,

c) determine the costs

- (i) that have been or will be incurred by the government in re-establishing a free growing stand as a direct or indirect result of the fire, and
- (ii) that have been incurred by the government for silviculture treatments that were rendered ineffective as a direct or indirect result of the fire.
- (2) Subject to subsection (3), the minister, except in prescribed circumstances, by order may (b) and costs determined under subsection (1) (c), subject to any prescribed limits, if the person require a person to pay to the government the amounts determined under subsection (1) (a) and is a holder of a leasehold interest, under a lease in a prescribed category of leases from
- *(b)* is an occupier of Crown land that is subject to a lease referred to in paragraph (a) who occupies the Crown land with the permission of the holder of the lease, or

the government, of the Crown land on which a fire referred to in subsection (1)

originatea,

- 0 is an owner of the private land on which a fire referred to in subsection (1) originated or land with the permission of the owner or holder. is a holder of a leasehold interest in that private land, or is an occupier of that private
- (3) The minister must not make an order under subsection (2) unless the minister, after giving the occupier or owner caused or contributed to the fire or the spread of the fire. date on which the person was given the opportunity to be heard, determines that the holder, holder, occupier or owner an opportunity to be heard or after one month has elapsed after the

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- 4 The minister must give written notice of an order made under subsection (2) to the person who is the subject of the order, accompanied by a copy of the order and informing the person of
- (a) the amounts payable by the person to the government under the order and the person's liability under section 130 of the Forest Act to pay that amount,
- the reasons for the order, and
- the person's right to a review under section 37 or to an appeal under section 39, including an address to which a request for a review or appeal may be delivered.

2007-18-97.

Comment [Nd1]: Royal Assent – May 31, 2007 (Bill 18)

Contravention orders

26

After giving a person who is alleged to have contravened a provision of this Act or the regulations an opportunity to be heard, or after one month has elapsed after the date on which the person was given the opportunity to be heard, the minister by order may determine whether the person has contravened the provision.

Administrative penalties and cost recovery

- 3 If the minister determines by order under section 26 that the person has contravened a provision, the minister by order
- (a) does not exceed a prescribed amount, may levy an administrative penalty against the person in an amount that
- 9 section 9 for a fire that resulted, directly or indirectly, from the contravention, calculated in the prescribed manner, may determine the amount that is equal to the dollar value of any (i) Crown timber, may determine the amount of the government's costs of fire control under
- (c)
- other forest land resources,
- grass land resources, and
- 3 other property

of the government damaged or destroyed as a result, directly or indirectly, of the contravention, calculated in the prescribed manner,

(c.1) may determine the costs

- \equiv that have been or will be incurred by the government in reestablishing a free growing stand as a direct or indirect result of the contravention, and
- \equiv that have been incurred by the government for silviculture treatments that were rendered ineffective as a direct or indirect result of the contravention, and
- (d) except in prescribed circumstances, may require the person to pay the amounts determined under paragraphs (b) and (c) and the costs determined under paragraph (c.1), subject to the prescribed limits, if any. The minister must give written notice to the person who is the subject of an order under section 26, accompanied by a copy of the order and informing the

(2)

person of the amount of any administrative penalty levied against the person by an order under subsection (1) (a) and of the person's liability under section

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- 130 of the Forest Act to pay that amount,
- 0 B the amount of any costs of the government determined under subsection (1) (b), itemized particulars of those costs and the person's liability under the provision contravened and the reasons for the order or orders,
- (d) section 130 of the Forest Act to pay that amount, amount determined under subsection (1) (c), itemized particulars of that amount and the person's liability under section 130 of the Forest Act to pay that amount,
- (d.1) any costs determined under subsection (1) (c.1), itemized particulars of those costs and the person's liability under section 130 of the Forest Ac
- (e) the person's right to a review under section 37 or to an appeal under section 39, including an address to which a request for a review or appeal may be delivered to pay those costs, and
- (3) she must consider
 (a) previous contra
 (b) the gravity and
 (c) whether the con
 (d) whether the con
 (e) any economic to
 (f) the person's co Before the minister levies an administrative penalty under subsection (1), he or
 - previous contraventions of a similar nature by the person,

 - the gravity and magnitude of the contravention, whether the contravention was repeated or continuous, whether the contravention was deliberate,
- any economic benefit derived by the person from the contravention, and the person's cooperativeness and efforts to correct the contravention. 2004-37-27; 2007-18-98.

Wildfire Regulation

Determination of government fire control costs

- (1) For the purposes of section 25 (1) (a) and 27 (1) (b) of the Act, the manner in which the amount of the government's fire control costs in respect of a particular fire is to be calculated is
- (a) by ascertaining the sum of the following costs, expenditures and charges that are attributable to the fire:
- (i) hourly wages and overtime wages of responding employees, including payroll loading costs;
- (ii) distance charges for use of government and private vehicles;
- (iii) food, transportation and accommodation expenditures;
- (iv) costs for expendable supplies and materials consumed;
- 3 air tanker fuel costs and flight costs;
- (vi) helicopter fuel costs and flight costs;
- (vii) aircraft basing charges (preparedness) for contracted aircraft;
- (viii) retardant and other suppressant costs;
- (ix) rent on use of equipment;
- replacement, repair or cleaning of damaged or used vehicles or equipment, directly resulting from the fire control;
- private goods and services contracted, hired, rented or purchased;
- (xii) investigation, research and analysis services related to

FCA-281070TBH.docx

Page 22



- (A) post-incident evaluation,
- (B) contingency plan reviews, and
- (C) other incident follow-up activities;
- (xiii) consulting and other professional charges;
- (xiv) rehabilitation and/or slope stabilization costs, and
- (b) the greater of by adding to the sum ascertained under paragraph (a) for overhead an amount equal to
-) \$200, and
- (ii) 20% of the amount determined under paragraph (a)

to arrive at the total dollar amount of the government's fire control costs for the fire.

- (2) The rates to be charged for the purposes of subsection (1) (a) are,
- (a) for wages,
- (i) the rates, if any, that
- (A) are applicable and in effect in the part of British Columbia in which the particular fire occurs, and
- (B) have been established as terms and conditions of employment by collective agreement or by another method,
- (ii) if the minister is satisfied that the person to be paid is
- (A) an employee who immediately before carrying out the compensable fire control was paid at greater rates of remuneration than the rates under subparagraph (i),
- (B) an employer who carried out the compensable fire control through employees and was paying employees at greater rates of remuneration than the rates under subparagraph (i),

the rates agreed to between the minister and the person, or

- in the absence of rates as described in subparagraph (i) or (ii), the rates set out in Schedule 4, and
- (b) for use of equipment,
- (i) the rates, if any, for that type of equipment that are set out in the Equipment Rental Rate Guide authorized by the government, as amended or reissued from time to time,
- Ξ if the minister is satisfied that the equipment supplier's costs for the equipment used in carrying out the fire control are at rates greater than those referred to in in carrying out the fire control are at rates greater than those referr subparagraph (i), at rates agreed to between the minister and the supplier, or
- in the absence of rates as described in subparagraph (i) or (ii), reasonable rates to be approved by the minister.

April 2005 (B.C. Reg. 206/05)





Photo taken at 14:58 May 29 2009 by Initial Attack Crew Leader George Warr. This photo was the first photo taken of the area of fire origin on Incident C40096.

Photo shows area of origin on Fire C40096 as determined by origin and cause investigators.

Area of origin lies

20
55
50
50

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Page 24



S15, S22

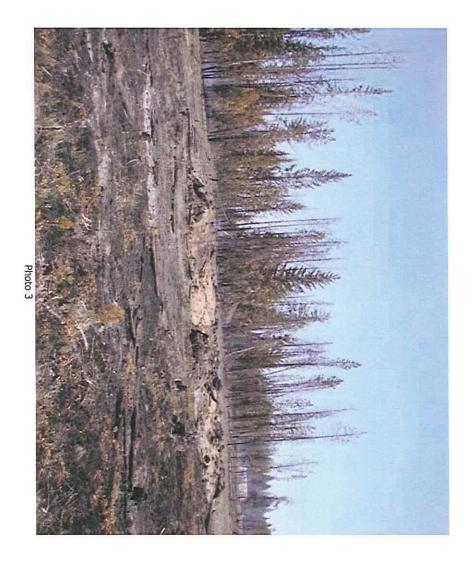
Photo 2

Aerial overview photo taken at 16:08 on May 29 2009 This is an overview of the heel area of the fire.

FCA-28107OTBH.docx

Page 25





FCA-28107OTBH.docx Page 26 11/06/13



FCA-281070TBH.docx	Overview of area of f			
Page 28	Photo 5 Overview of area of fire origin and location of S		S15, S22	
11/06/13	residences			



Task Action Report

File #: C40096

Task #: - 2

Action Date: 2009-05-29 @ 2030

Action Location: Staging area for fire C40096 (Forest Gr

S15

ີ ichool)

Action Taken: Interview with Forest Grove VFD members Bob FELKER

(Fire Chief), and

S22,

The VFD received the dispatch at 1439 on May 29, 2009 and were on scene prior to 1500. S15, S22

Upon arrival at Lower Houseman Road, they saw a big hot spot.

S22, S15

An ola, pile was. S22, S15 An old burn area was noted in the middle of the fire where an old debris

S15, S22

stated that

S22, S15

FNR-201Pagga 29 Page 29



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S15, S22	PRIOR TO 1860. WE AR SALL RIC. HEH SPOT	FOREST OFFICIAL'S SIGNATURE	I am interviewing this person as a potential witness. I have reason to believe that this person is a suspec. I have reason to believe that this person may feel he Hights and Freedoms warning.		Tam a Forest Official with the British Columbia Ministry of Forests, and I am is which) Forest Practices Code of British Columbia Act, Forest Act, Range Act, Criminal Code of Canada relating to:	STATEMENT TAKENAT FOREST GROVE BLEMENHARY	S22	ADDRIES S	Ministry of Forests
S15, S22	ARRIVED AT LOWER HOUSEMAN	DIANG LEWHWATE	I am interviewing this person as a potential witness. I have reason to believe that this person is a suspect, and have therefore cautioned the person of his/her rights. I have reason to believe that this person may feel he/she is being detained, and have read him/her the Canadian Charter of Rights and Freedoms warning.		I am a Forest Official with the British Columbia Ministry of Forests, and I am investigating a possible violation of the (circle AND state which) Forest Practices Code of British Columbia Act, Forest Act, Range Act, \(\mathbb{U}\) \(\mathbb{L}\) \(\mathbb{L}\) \(\mathbb{L}\) \(\mathbb{C}\) Regulations; Criminal Code of Canada relating to:	SCHOOL SO DATE Y M	(HOME NO.) (BUSINESS NO.):	oper Glove	STATEMENT CHOSE
	SCENE	S22 S22	n Charter of	OF THE OTHER PROPERTY.	circle AND state Regulations;	D TIME		NA	1 OF

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SIGNATURE OF PERSON MAKING STATEMENT

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Page 30

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design a bosto	S15, S22		D. Lawthwarte	ness. uspect, and have therefore cautioned the feel he/she is being detained, and have re	stry of Forests, and I am investigating a possib ct, Forest Act, Range Act, WILDFIRE		TELEPHONE (HOME NO.):		STATEMENT
				person of his/her rights, ad him/her the <i>Canadian</i>	ssible violation of the (ci	100 M A BUND	NESS NO.):		ERA CASE FILE NO.
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ERA CASE FILE NO.

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British Columbia of Forests SIAIEMEN	C40096 1 2
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(HOME NO.):	(BUSINESS NO.):
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I am interviewing this person as a potential witness. I have reason to believe that this person is a suspect, and have therefore cautioned the person of his/her rights. I have reason to believe that this person may feel he/she is being detained, and have read him/her the Canadian Charter of Rights and Freedoms warning.	utioned the person of his/her rights. and have read him/her the <i>Canadian Charter of</i>
FOREST OFFICIAL'S SIGNATURE	EMPLOYEE NO.
I wish to make the following statement:	
POREST GROVE NFD 12 ON SEEK	9 0
AFTER 1500 ON	129,2009
FOR FOREST GROJE UFD	
- LOD MILE CALLED AT 17:71	
1	78
	(1000) (1000)
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SIGNATURE OF PERSON MAKING STATEMENT



ERA CASE FILE NO.

PAGE Q:

British Columbia of Forests	of Forests	STATEMENT	C40096	1
STATEMENT OF (FULL NAME)	BLADES	BLADES - 166 MILE HOUSE FIRE	osé FIREC	HIEF.
ADDRESS				
		TELEPHONE (HOME NO.):	(BUSINESS NO.):	
STATEMENT TAKEN AT			DATE Y M D	TIME

(SROUE

2009

38 20:

Criminal Code of Canada relating to: which) Forest Practices Code of British Columbia Act, Forest Act, Range Act, I am a Forest Official with the British Columbia Ministry of Forests, and I am investigating a possible violation of the (circle AND state I have reason to believe that this person is a suspect, and have therefore, cautioned the person of his/her rights. I am interviewing this person as a potential witness. I have reason to believe that this person may feel he/she is being detained, and have read him/her the Canadian Charter of Regulations;

Rights and Freedoms warning.

FOREST OFFICIAL'S SIGNATURE

PRINTED NAME

EMPLOYEE NO

I wish to make the following statement:

TIM O'O' ores! RODE 191 MAN SCENE

CALLED

RUIEL

SIGNATURE OF PERSON MAKING STATEMENT

SIGNATURE OF FOREST OFFICIAL TAKING STATEMENT

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FNR-2011-00159





WILDLAND FIRE ORIGIN & CAUSE **DETERMINATION REPORT**

FIRE REPORT DETAILS

Daga 3/						101
7.5	100 Mile House BC		~	Department re Chief	100 Mile House Fire Department	100 Mile House Fire Departm
	Address	SI	Statement Taken (Y/N)	ńvolved	Other Agencies Involved	Ot
						٠
				2501		
250 989 2600	Cariboo Fire Centre		~	George		Waff
			~	22, \$	В	22, S
Contact Number	Address		Statement Taken (Y/N)	Given Name(s)		Surname
		SES	WINNESSES			
Wind Direction (deg.)	Wind Speed (kmph)		RH % 17	Temperature (C°) 25		Time (24 hr) 1400 PST
		MCS ONS	MEANIHER READINGS OWSTILE	NY=IW		
Number 218	Weather Station Number			on Name Lone Butte	Weather Stati	Representative Weather Station Name Lone I
				PST and 14:00 PST Other relevant weather info provided in the detailed Fire Weather System reports FWI 35 - 40	PST and 14:00 PST ant weather info prov Fire Weather System FWI 35 - 40	Other relev detailed
Wind Speed & Direction 22 kph SSW	RH % 21	Temperature (C°) 24	100 mg/7	Description of Weather at Time of Ignition No weather info taken on site Estimated weather info taken from Lone Butte 22 kilometres south, readings shown are 13:00	Weather at Tin weather info the eather info to south, read	Description of Weather at Time of Ignition No weather info taken on sit Estimated weather info taken from L 22 kilometres south, readings shown
Time (24 hr) 11:15	YY-MM-DD) 2009-05-30	Date (YYY-MM-DD) 2009-05-3		Origin & Cause Investigator Steve Richburg \Calvin Groll	e Warr	I/C Responding George Warr
hr) Fire Attack Time (24 hr) 15:02	Fire Report Time (24 hr) 14:39		Fire Ignition Time (24 hr) 14:00	09.945	Longitude 121	Latitude 51 42.810
		22, S1		Buffalo Creek B.C	22, S15	Address
		0	m	8		Name O
				Olisinia Owliei	Segenal Lives Pr	22,
	n Buffalo Creek B.C. Lot 1 District lot 2965 Lillooet District Plan 38359	oet Distr	B.C. ot 2965 Lillo	Description of Point of Origin Lower Houseman Road, Buffalo Creek B.C. Lot 1 District lot 29	ion of Point of	Description of Point of Origin Common Hold of Translation Common Hold of Common H
					cation	Geographic Location Buffalo Creek
Centre / Zone Cariboo Fire Centre / 100 Mile House	Fire Centre / Zone Cariboo Fire Ce	- <u>1</u>	C40096	Fire Number	Y-MM-DD) 9-05-29	Fire Date (YYYY-MM-DD) 2009-05-29

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WILDLAND FIRE ORIGIN & CAUSE

DETERMINATION REPORT

	S22	Forest Grove VFD		HIRE CAUSE ELIMIN
		S22, S	515	MINIATION AND EXPLANATION



WILDLAND FIRE ORIGIN & CAUSE DETERMINATION REPORT

FIRE CAUSE ELIMINATION AND EXPLANATION

LIGHTNING

Excluded

hours through to 1000 hours on May 29, 2009, indicated the nearest lightning strikes had occurred kilometres North east on May 26th at 16:28 A search for information from the Canadian Lightning Network (CLDN) for the period of May 1 2009 10:00

No evidence of lightning was found within the area of the fire's origin

CAMPFIRE

Excluded.

(Fire ring) or signs of camping activity observed at the site. There was no evidence suggested by witnesses noting other persons camping at or near the fire site immediately prior to the fire ignition. A campfire or other fire use has been excluded as a cause of ignition. There was no evidence of a campfire

SMOKER

Excluded.

There was no evidence found (discarded cigarette butts) or suggested (witness statements) that the fire resulted from a discarded cigarette. Environmental factors at the time of ignition were within the temperature recorded at this time was approximately 24 degrees Celsius, which is below the minimum readings meet the minimum, thresh-hold values that a cigarette can ignite fine fuels; however the records indicate that on May 29th at 1300 hours PST, the RH % was < 22% and the FFMC > 90. The tolerances that would allow a lit cigarette to ignite the dry fine fuels that was present on site. Local weather thresh-hold value of 27 degrees Celsius

DEBRIS BURNING

Fire cause indicators located in and around the area of origin and witness statements support the belief that

fire was caused as a results of a hang-over fire from previous debris pile burning at the location of the area

RAILROAD

Excluded.

No rail line in the area of ignition

Excluded.

There is no evidence found or suggested that indicated that children may have been a possible cause of this fire

INCENDIARY

of ignition of fire incident C40096, was wilfully and deliberately set without an open burning authorization. There is evidence found and suggested indicating that the escaped hold over slash pile located at the area

EQUIPMENT USE

Excluded.

No evidence of recent equipment use at the area of origin

HYDRO-LINE

Excluded.

No evidence was found or suggested that indicated that fire C40096 was caused by a power line failure

No power lines were in the immediate area of origin

MISCELLANEOUS / OTHER

Excluded.

causes such as fireworks, explosives, fire arm use, grinding metal cutting or welding etc There was no evidence found or suggested that indicated that fire C40096 was as a the result of other miscellaneous

ARSON

mechanical, chemical or petrochemical ignition devices were found nor was any evidence located to There no evidence found or suggested that indicated that fire C40096 was a result of arson. No





WILDLAND FIRE ORIGIN & CAUSE DETERMINATION REPORT

FIRE CAUSE ELIMINATION AND EXPLANATION

property was a motive. suggest a hot fire start. No evidence was found or suggested that any wilful intent to do damage to others

DETERMINED CAUSE (explain)	Comp	lete applicable	hoxes
Based on the information observed and collected on site by Richburg and Groll Suspected	Suspected	Confirmed	Accidental
as well as witness observations, it is believed that the fire was caused by an	Y, N, N/A	Y, N, N/A	Y, N, N/A
escape of an unauthorized debris pile burning holdover.	NA	~	~

Comments

S22, S15

5

S15, S22

LEGISLATION CONTRAVENTIONS IDENTIFIED

Below are the alleged contraventions of the Wildfire Act and Regulations as identified in the Origin and Cause investigation of fire C40096

Wildfire Act Section 5 (1), Light, fuel or use fire against regulations

Offence for S.5. (1) A person who contravenes section 3 (1) or (2), 5 (1) or (2) or 6 (1), (2) or (3) (a), (b) or (c) commits an offence and is liable on conviction to a fine not exceeding \$500 000, or to imprisonment for not more than 2 years, or to both.

Wildfire Regulation Section 22(1),(a),(b),(c),(d),(e),(f) and 22(3),(4)

Maximum Administrative Penalty for S, 22(1), S.22(3),(4)

Up to \$100 000 for the contravention of section 6 (1), (2) (a) or (b) or (3), 7 (2) or (4), 22 (1) or 56 (2),

Offence for 22(3), (4) a fine not exceeding \$100 000 or to imprisonment for not more than one year or to both.

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WILDLAND FIRE ORIGIN & CAUSE

ETERMINATION REPORT

HIRE INVESTIGATION CONCLUSION

(YIN) Yes N Date (YYYY-MM-DD) Time (24 h	10:04	2009-05-31			Yes
	Time (24 h	Date (YYYY-MM-DD)	Z	Yes	(N/Y)

AREA OF ORIGIN DESCRIPTION

The area of origin is a large accumulation of ash with the smoking remains of woody debris, located about n a flat semi cleared area surrounded by standing red

and dead pine , S22

area offorigin were multiple recently created hand piles of land

clearing slash.

previously burnt woody debris pile, which was still in the process of releasing smoke during the The fire origin and cause investigation revealed that the general area of origin location was the remains of a

investigation. See photos #9, 10,11, 12,18, 19, 22,25,26,27,28,29

POINT OF ORIGIN DESCRIPTION

woody debris which was still smoking during investigation See photos # 2,19, 21,22, 29 A large pile about 1 meter high and measured 20x17 meters wide, of smouldering hot and cold ash mixed with buried

IGNITING OBJECT

Dry grasses and small pieces of fine dead woody debris were the receptive ignition fuel sources directly adjacent and downwind from the ash pile.

FORM OF HEAT OF IGNITION

south westerly winds present at the time of ignition The form of heat was the hot ash particles dispersed from the ash pile with strong gusty winds south to

MATERIAL FIRST IGNITED

surrounding the area around the debris pile See photos # 22,23,24,29, Ground fuels including dry pine grass, small diameter woody stems, and other organic duff materials





WILDLAND FIRE ORIGIN & CAUSE DETERMINATION REPORT

FIRE CAUSE ELIMINATION AND EXPLANATION

ACT OR OMISSION

Regulations requirements. The slash pile fire lit on private land was ignited without authority under the Wildfire Act and without fulfilling the Wildfire

S15, S22

Page 6 of 7





WILDLAND FIRE ORIGIN & CAUSE DETERMINATION REPORT

INMESTIGATIOR COMMENTS

Investigator Name Steve Richburg	based of the lied examination
Title Wildfire Origin and Cause Investigator	allon, evidence gamered a
Signature	Dasge Off the particular of a complicate few of the particular of
Date (YYYY-MM-DD) 2009-07-20	

Cariboo Fire Centre
BC Ministry of Forest and Range
Wild land Fire Origin and Cause Investigation Report
Incident C40096 2009
ERA # FCA 28107

SYNOPSIS

On May 29th, 2009 at approximately 14:15 hours, a wild land fire occurred on private land 📫 t#1 of District Lot # 2965, Lillooet District Plan 38359, located at in the Buffalo Creek community, west of 100 Mile

House.

(See Map 1 and overview maps images # 1-7)

timber and other valued assets. of privately owned structures, including private homes, outbuildings, fences, Within the 150 hectare area affected by this wind driven wild fire, was a multitude

Significant public safety risk challenges were apparent during this event.

Buffalo Creek area west of 100 Mile House. beginning a Fire Cause and Origin determination on incident C40096 located in On May 29th 2009 at 18:15 hours, Steve Richburg was assigned the task of

that were on hand. requested her to attend this incident and to take statements from any witnesses Yano to contact 100 Mile House District C and E Officer Diane Lewthwaite, and Steve Richburg had requested the CFC Regional Operations Coordinator Doug

and began interviewing various witnesses relevant to this case. May 29th 2009 at approximately 20:21, Diane Lewthwaite arrived on the incident

S22,

Steve Richburg also had requested Operations to contact Calvin Groll C and E Officer from Quesnel Forest District to assist with the investigation.

On May 30th at 08:40 Steve Richburg and Calvin Groll arrived on site C40096 to begin the origin and cause investigation on C40096.

determined the cause as an escaped slash pile burning event. After examining the area of the fire origin, Steve Richburg and Calvin Groll

evidence and relevant witness statements, at the scene burn pattern indicators, fire weather, fire behavior data, and other physical National Fire Protection Association endorsed scientific method of examining observation was based on the use of the recognized NFPA 921, the

had been caused by an unauthorized debris pile burning hangover, located on As a result of this process, Steve Richburg determined that fire incident C40096

Hot embers buried within the large ash pile, had been releas<mark>e</mark>d during a significant wind event on the afternoon of May 29th

issued for this location and landowner. No recent open burning authorization registration had been recorded a being

and his conclusions as to the specific cause of the fire. This report details the results of Richburg's fire origin and cause investigation

DETAILS OF THE INVESTIGATION

Fire Date: 2009-05-29 Fire Incident Number: C40096

Geographic Location: In the Community of Buffalo Creek on Lower Houseman road, approximately 500 meters SE of the Forest Grove-Canim Lake road. The town of 100 Mile House is approximately 15 kilometers west of this location.

Coordinates of the Point of Origin: 51 42.810 x 121 09.945

Fire Discovery Time: 14:39 (911 Emergence: Pire Affect: P

Fire Attack Time: 14:54

Responding Fire Officer: Shelley Harden, Call Sign C41 Responding Incident Commander: George Warr, Call Sign: Cifac 2

Nearest BC FS Weather Stations: Lone Butte, Timothy

Fire behavior and Weather Conditions at Ignition time of Fire

Weather for Ignition Time: 14:00 DST

Based on the data available, from the nearest weather station at Lone Butte.

at an average wind speed of 22 Km\hr. Celsius and a Relative Humidity of 21%, wind direction was SSW at 221 degrees At 13:00 PST the estimated time of ignition, the air temperature was 24 degrees

Fire Behavior Data

meters per minute. a FWI of 35.5- 43. Intensity class of 5, with a rate of spread potential of 4-6 Fire behavior indices were estimated at a FFMC of 91.7, BUI 65, ISI of 16.4 and

continuous Crown fire potential in red and dead pine stands, passive crown and These indices would allow for the near onset of extreme fire activity with

candling fire, and a highly vigorous surface fire and short aerial bursts in most conifer stands.

Legal Land Description of Point of Origin: Lot #1 of District Lot # 2965, Lillooet District Plan 38359

Buffalo Creek BC.

S22, S15

Tenure Holder/Responsible/Legal Owners:

S22, S15

NARRATIVE

Based on witness statements the following pre fire info was forthcoming

On or about April 10 2009 was observed burning and

checking a large brush pile of about 20 meters wide X 5 meters high

had been on this property

About one month prior to the fire escape, a puff of smoke was observed coming Apparently the woody debris pile

out of the burnt slash pile remains.

S22, S15

No smoke was visible

and the old burnt pile appeared to be out.

side of the old pile area and a smaller flame on the opposite side of the pile. observed flames coming from the pile location, there was a large flame on offe also observed several spot fires burning away from the debris pile. On May 29th at around 14:15

around 14:30 and then called the Forest Grove VFD at the recorded time of

At 14:41 an IPR was received by the provincial ire Reporting Centre

The Forest Grove VFD arrived

around 14:45, soon

IPR info. followed by the Forest Service starr according $\frac{1}{100}$ Service Service starr according $\frac{1}{100}$ Service $\frac{1}{100}$ Over head at 14:58 as per the

concerned about the multitude of homes and private property values at risk George Warr first reported the fire at rank 3 and fire size of .5 hectares and was

(See IFR in Appendix 3)

burning south to north in the fire spread pattern. 15:19 Air Attack Officer Jeff Austin reports fire spotting 2-300 meters and

See IRT for more fire control details

a significant wind driven fire event during the first hour of this incident. Jeff Austin's and George Warr's photo's shown below in Figures 1 and 2 shows



Photo taken at 14:58 May 29 2009 by Initial Attack Crew Leader George Warr

Incident C40096. This photo in figure 1 was the first photo taken of the area of fire origin, on

the fire rapidly toward the North-northeast at the top of the photo. corner of photo. The head of the fire has already advanced several hundred meters from the slash burn ash pile by this time. The prevailing wind had driven Photo shows fire backing and lateral behavior toward the left and right lower

during first hour of his activities. See George Warr photos 867-874 in Appendix 7 Cifac 2 George Warr and crew provided fire suppression actions on this area

s.22, S15

Figure 2

AAO Photo taken at 16:08 on May 29 2009

This is an overview of the heel area of the fire. See Overview photos #1,2,3,4,5 for site

At the time of George Warr's arrival at the fire the Forest Gbove VFD was on the scene at the near the area of origin located statement in Annentlix 9 described their

observations of where they thought the fire first ignited and the fire behavior at the time.

20:21 Diane Lewthwaite the 100 Mile District Compliance and Enforcement Specialist arrives at C40096 and begins the witness interview process.

May 30 2009

Origin and Cause determination process. 08:42 Steve Richburg and Calvin Groll arrive at incident C40096 to begin the

west. 09:19 Richburg takes weather readings on site the staging area at the school temperature was13 degrees with a RH of 30% winds gusting 12 kms out of the

11:00 Richburg and Goll interviewing witness

clumps of burnt soil material.(see photo # 1) large pile of both cold and hot still smoking ash ,well charred woody debris and 11:15 Richburg and Groll examining site of alleged area of origin observed a

the fire was in fact the burnt debris ash pile shown in photo #1 below. heel of the fire back to the alleged area of origin, it was evident that the source of and having followed the advancing fire indicators from 200 meters beyond the After examining the burn pattern indicators surrounding the alleged area of origin,

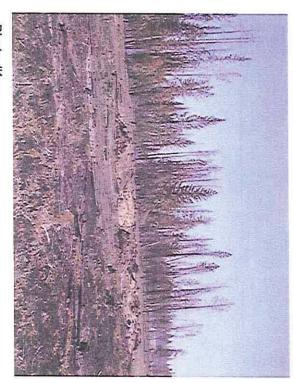


Photo #1

documentation of observations on site the area of origin. See Appendix 5 for investigation site sketch maps and photos. Investigation team Richburg and Groll begins photo evidence

photo point #2 Photos 1- 21 where taken form photo point #1, photos 22-27 were taken from

Calvin Groll and Steve Richburg met with the

S22, **S**15

S15, S22

S15, S22

evidence gathering after finishing the interview with 15:57 Richburg and Groll returned to the area of ofgin to continue with

20 x 17 meters. Richburg and Groll measured debris ash pile area and found it to be

overview of fire origin area other relevant areas of the fire perimeter. (Photos #32-48 were taken.) Richburg flew in a Helicopter over the fire perimeter to photograph

cause determination process and compiled the findings. 19:30 Investigation team Richburg and Groll completed the field portion of fire

Investigator's conclusions and details of the findings. See the Wildland Fire Origin and Cause Determination Report FS 1348 for the

Signed Steve Richburg 2009 -06- 25

Steve Richburg
Forest Protection Officer
Fire Cause and Origin Investigator
Cariboo Fire Centre
Wildfire Management Branch
BC Forest Service



Cariboo Fire Centre, Williams Lake FCA-28107

Fire C40096

May 29, 2009

Fire Origin and Cause Photo Array

Fire direction vectors definitions displayed on the following photographs

Advancing fire indicators -

chacterized by rapid fire spread with higher intensity indicates direction of the main fire travel as

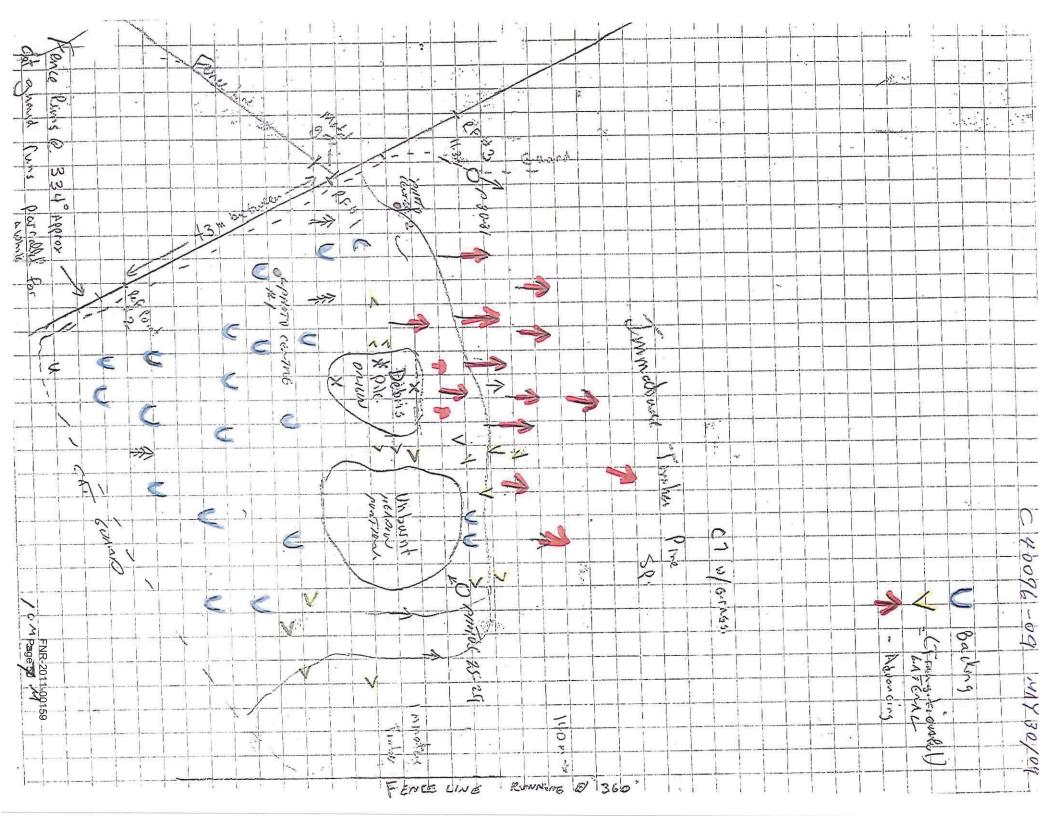
Lateral fire indicators –

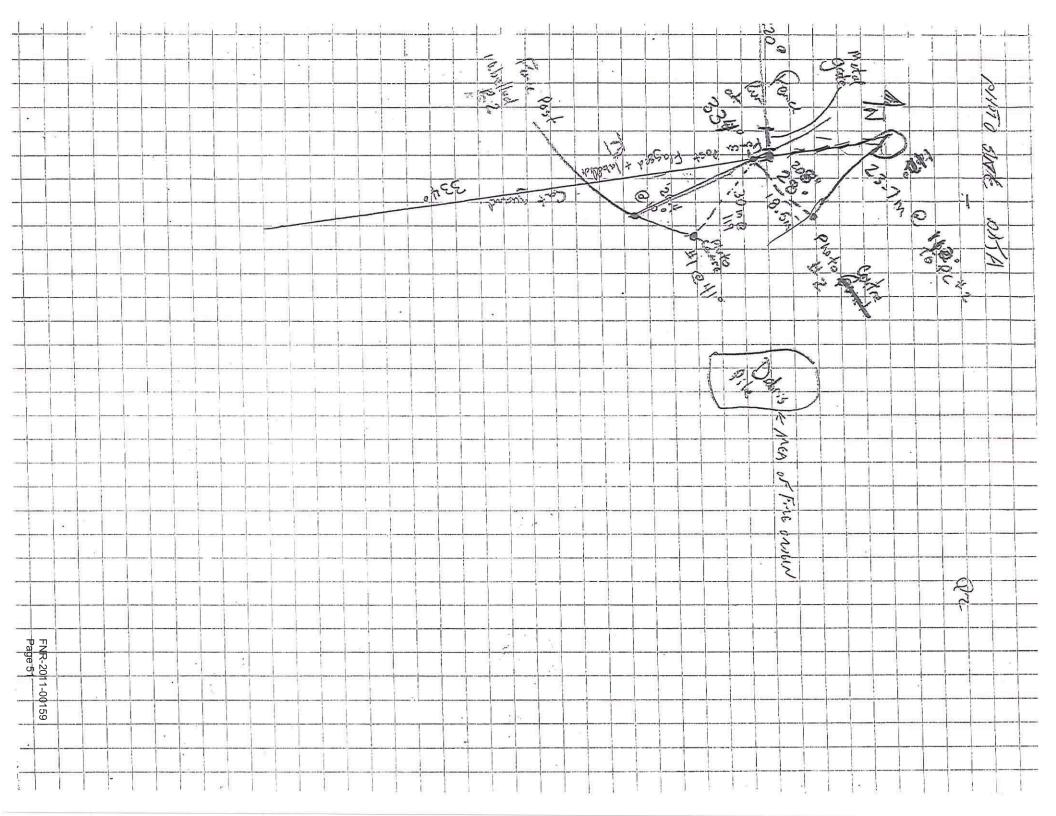
indicates the direction of less rapid fire spread Lateral to the main fire travel

Backing fire indicators -

indicates the direction of fire spread characterized by slow rate of spread and low intensity, backing into the wind

Note: Coloured flags denoting the above fire direction vectors were placed in the ground during the origin and cause determination. The above symbols were added to the photographs for display purposes.





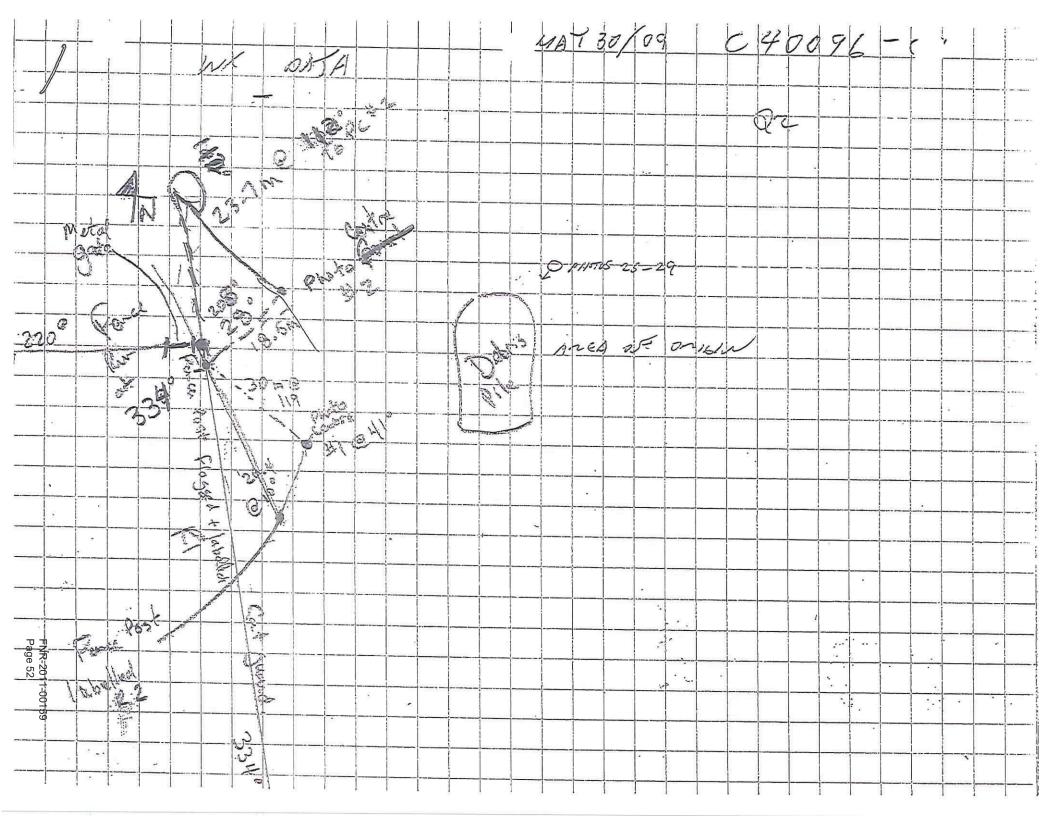
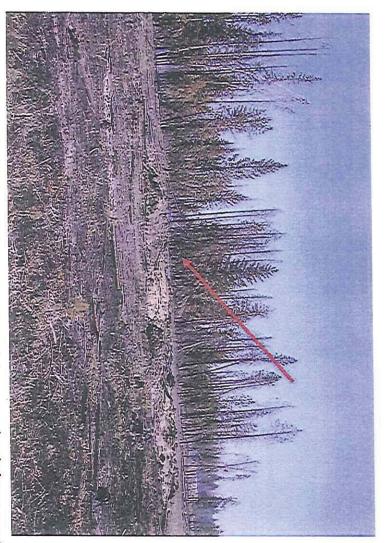




Figure 1 Photo taken at 14:58 May 29 2009 by Initial Attack Crew Leader George Warr

away from the ash pile a considerable distance by this time. The prevailing wind had driven the fire rapidly toward the North-northeast at the top of the photo. lateral behaviour toward the right lower corner of photo. The head of the fire has already advanced First photo taken of area of origin on Incident C40096. Photo shows the heal of the fire backing and



debris pile said to be lit around April 10. Photo taken from photo centre 1 on sketch map diagram Photo 1 View is to the N. Red arrow points to area of fire origin am previously burnt woody



Note smoke still coming out of the ash remains. Photo 2 Close up of area of origin (hang over debris pile burn) in mid photo. View is to the N.

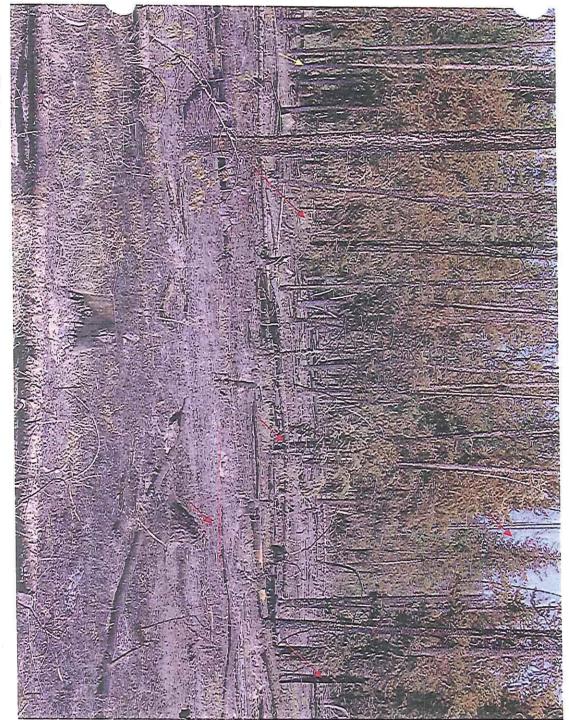
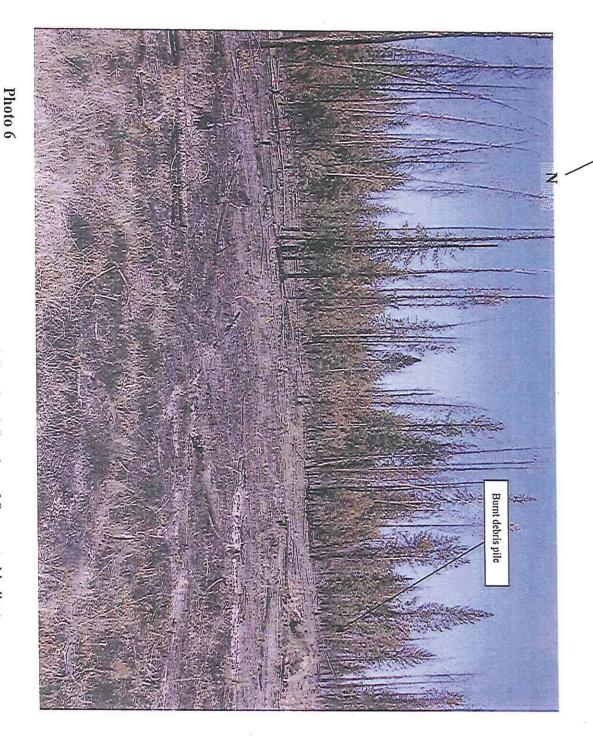


Photo 5

advancing fire. freezing of pine foliage and angle of char on tree. These are fire direction indicators of an View is 352° NNW photo 4 zoomed in, to show the effect of a wind driven radiant heat

Red arrows show advancing fire direction at indicators. Yellow arrows show lateral fire spread.



26 degree NE view of point of origin and directional flagging of fire created indicators Red Flags indicate evidence of advancing fire, yellow flags indicate lateral-transitional burn patterns

s.22, S15

Photo 9

60° ENE view shows ash remains of slash pile and area the area of backing fire indicators flagged with blue flagging, and a lateral fire indicators with yellow flagging (difficult to see in this photo) marked with yellow arrows in mid frame.



Photo 10 104° view of area of backing fire area shown with blue flagging

Blue flags showing backing indicators.

Backing indicator symbol

s.22, S15

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s.22, S15

Photo 12

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190° view of photo reference point 2# .yellow flagging tape on fence post. Area of backing fire, indicator flag shown in left mid frame

Photo 15

View at 299° is reference point #1 with yellow flagging tape on fence post Photo is zoomed in .



Photo 17View is 354° of fire directional flags showing advancing and transitional fire patterns

s.22, S15

Photo 19

pile. Four white flags mark hot spots in the ash pile. (White arrows point at white flags). There was an accumulation of burnt soil and charred wood chunks mixed with the cold and hot ash in this location. View is 40° of the point of the fire's origin which was the remains of a large burnt slash

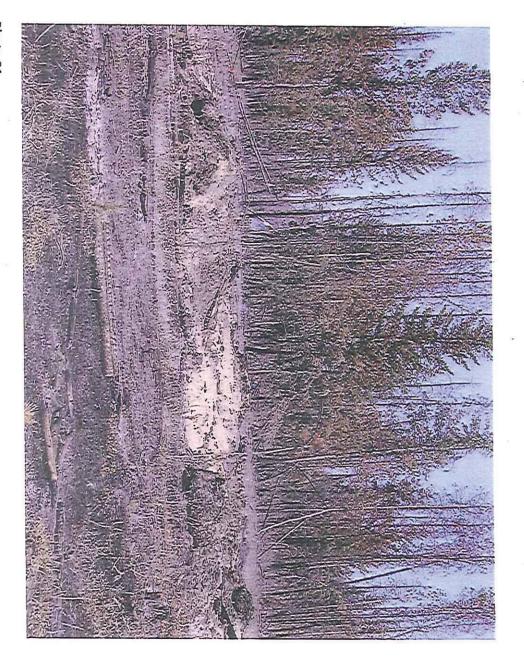


Photo 21

34 ° zoomed view of area of point of ignition shown with white flag markers



branch freezing above the red advancing indicator flags View is 108° of are of origin with advancing fire indicators showing pine needle and Photo 22 (Photo is taken photo centre #2)



View is 58° of advancing fire indicators from photo centre #2

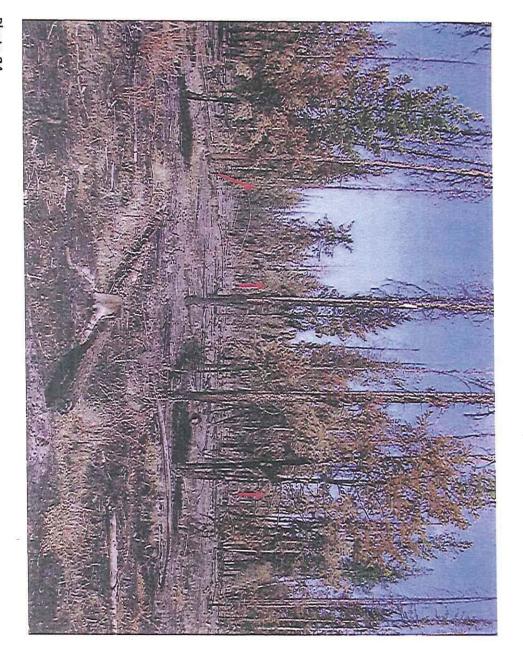


Photo 24

View is 30° from photo centre #2 of advancing fire indicators

Advancing Fire

Backing Fire

Lateral fire



Photo 25

The debris burned at this location was determi<mark>ne</mark>d to have caused a hangover fire, first ignited around April 10th 2009.

April 10th 2009. View to the SW toward reference point 2 across the area of origin the hangover debris pile burn.



Photo 26

Zoomed in view is taken on the North side looking south and downward at the ash pile at point of

and rekindling the fuel with the added oxygen available. debris. The winds had uncovered the buried smouldering debris from the deep layer of old ash, fanning Photo is of an undisturbed section of a previously burnt log still burning under old ash and dirt mixed

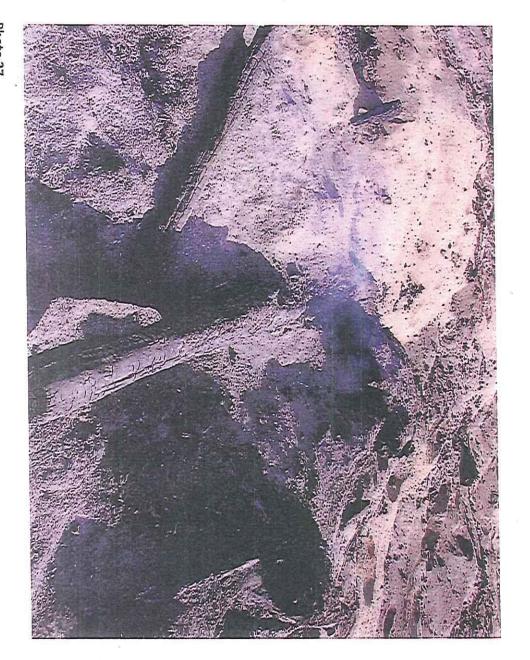


Photo same as photo 26 normal unzoomed exposure same location

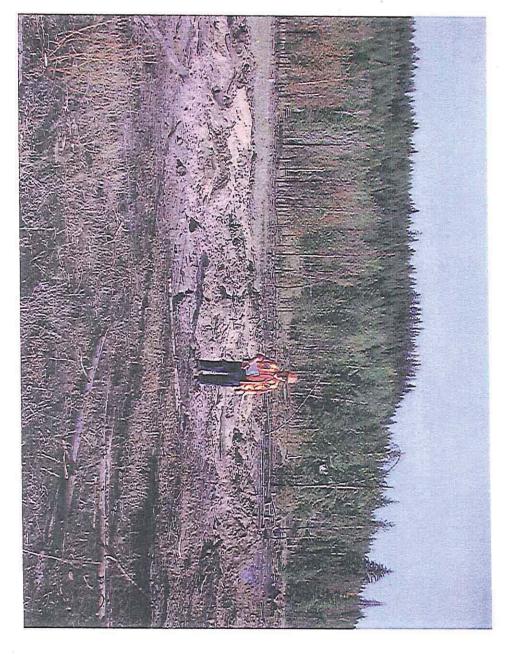


Photo #29

Point of fire's ignition to scale with Investigator Calvin Groll as scale reference object.

Photo 39

Aerial View to the SW of area of origin and fire spread direction

Backing Fire
Lateral fire
Advancing Fire

s.22, S15

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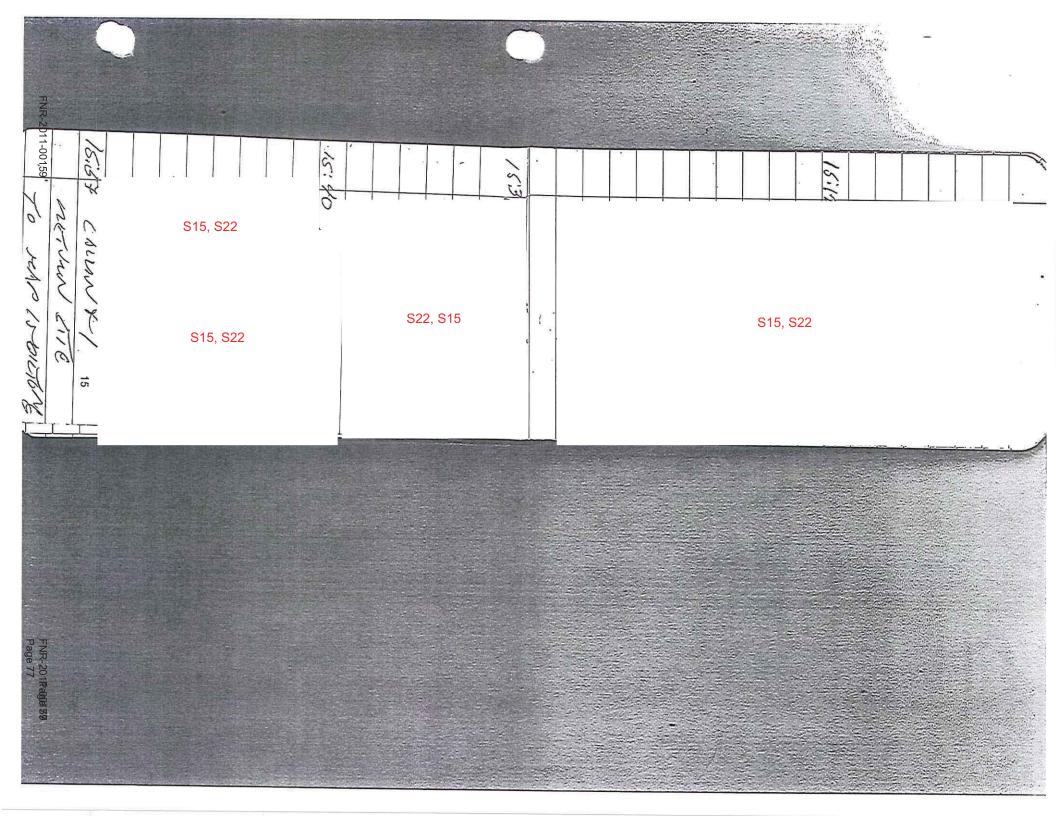
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Task Action Report

File #: C40096

Task #: - 3

Action Date:

2009-06-02

Action Taken:

Action Location: Calvin GROLL'S telephone

Telephone message from Fire Investigator

S22, S15

left for Calvin GROLL,

S22, S15

***See original note attached

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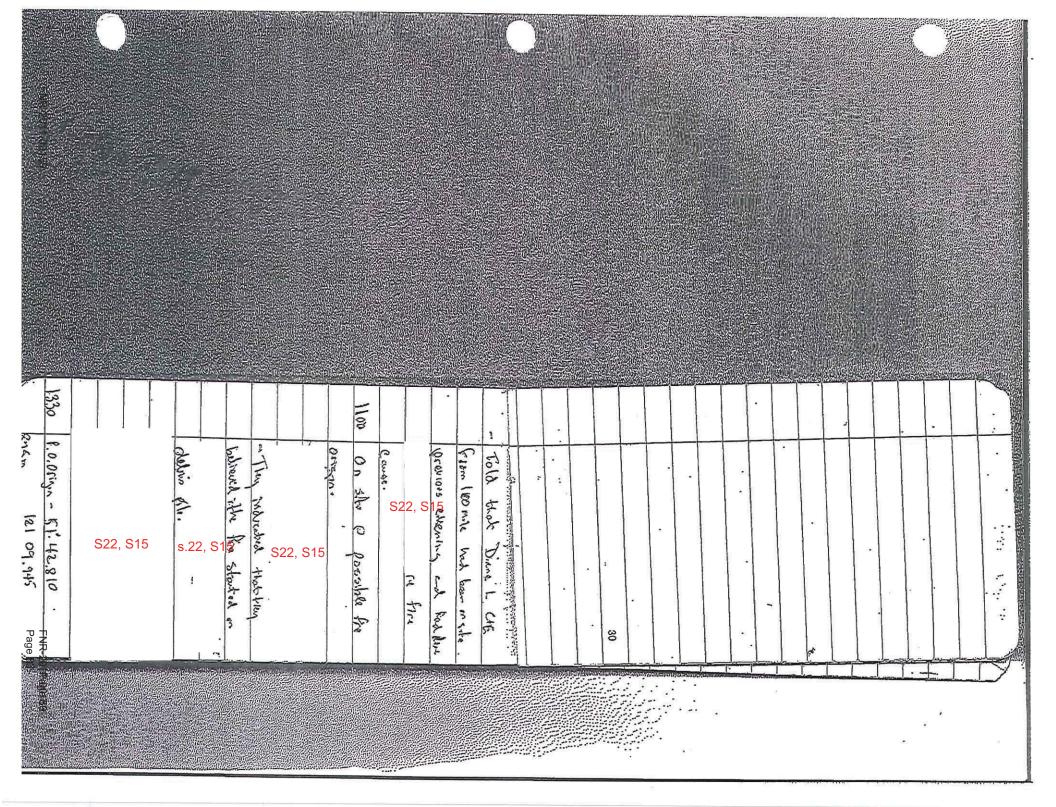
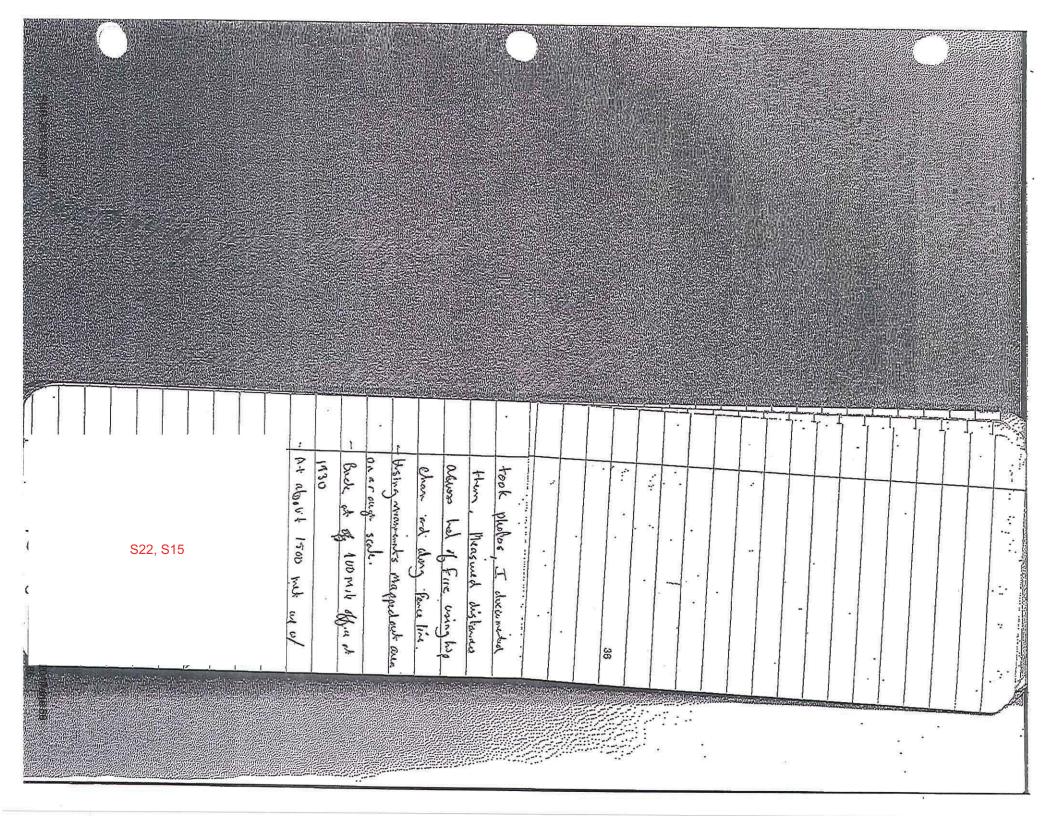
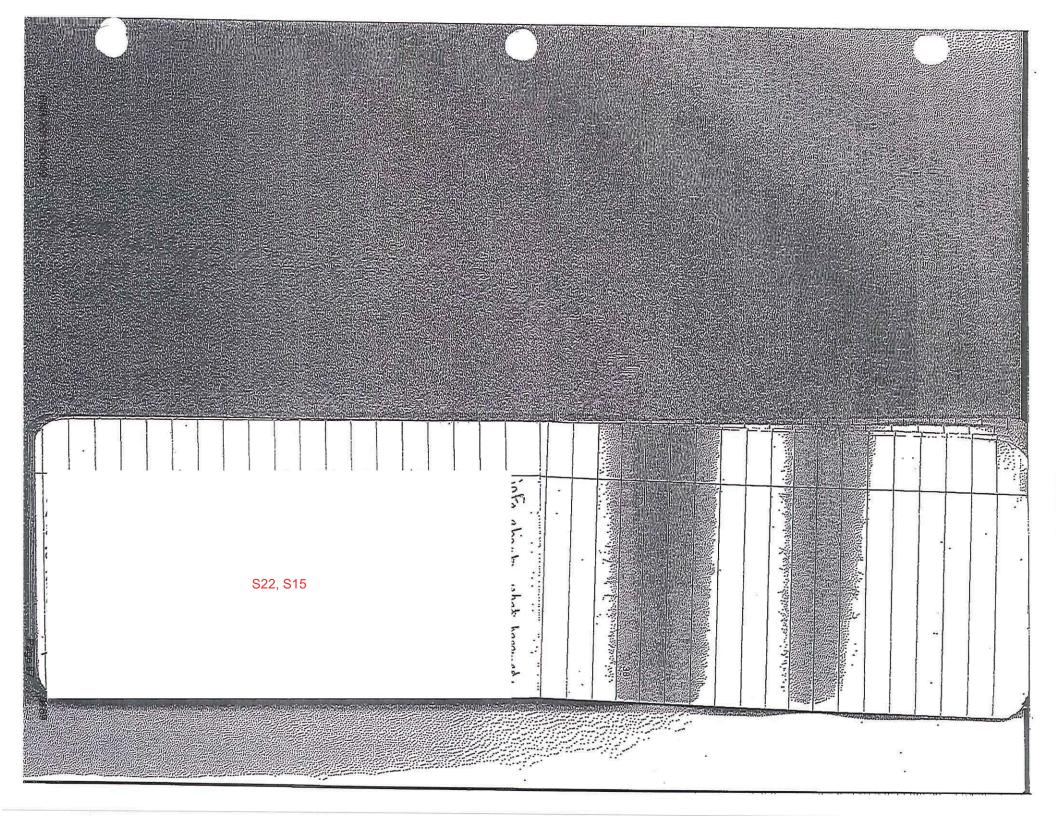


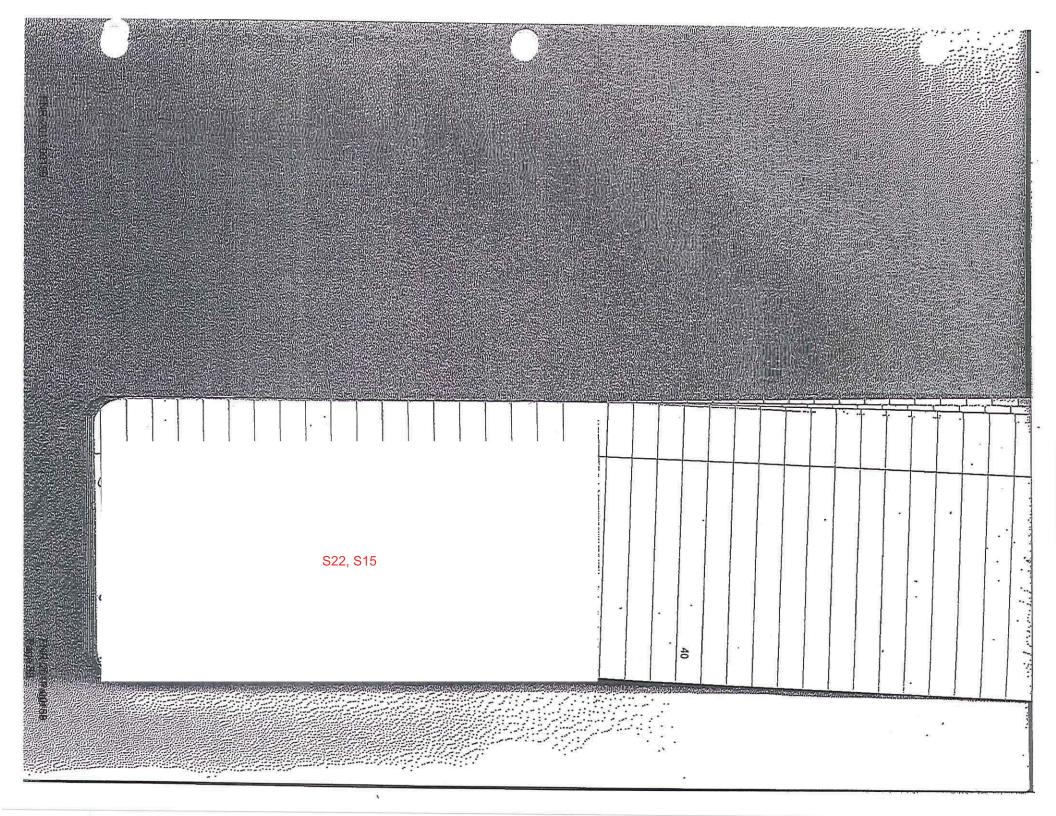
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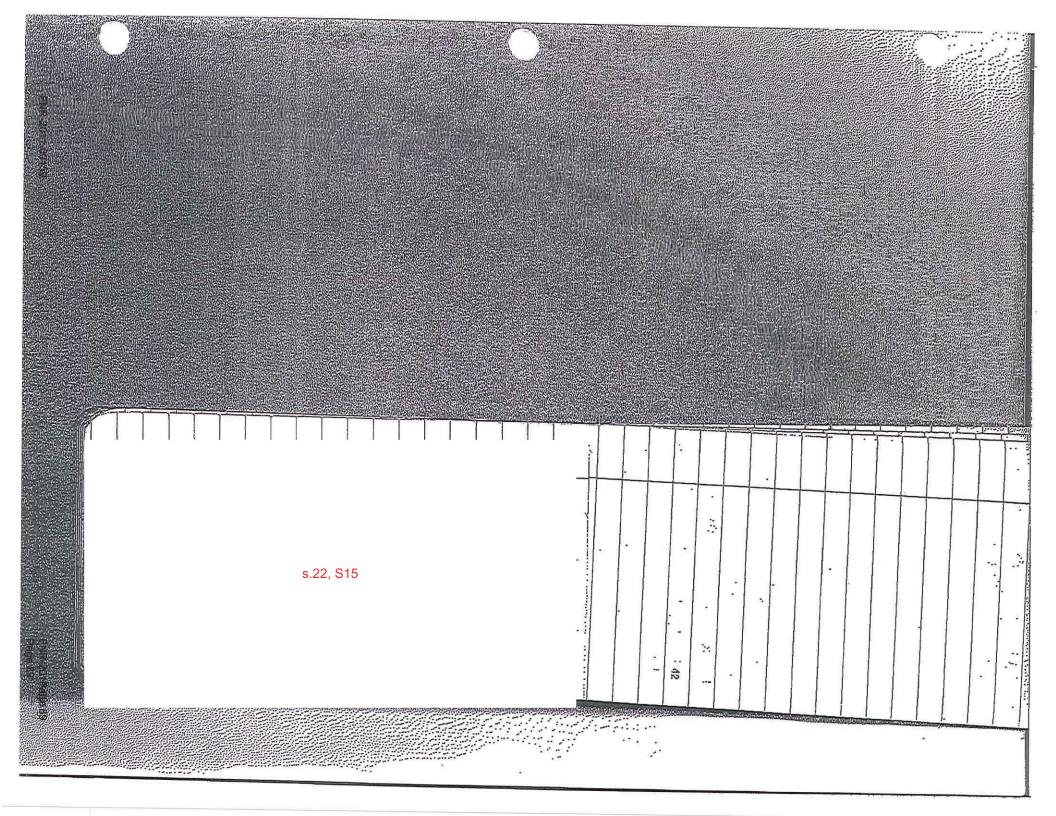
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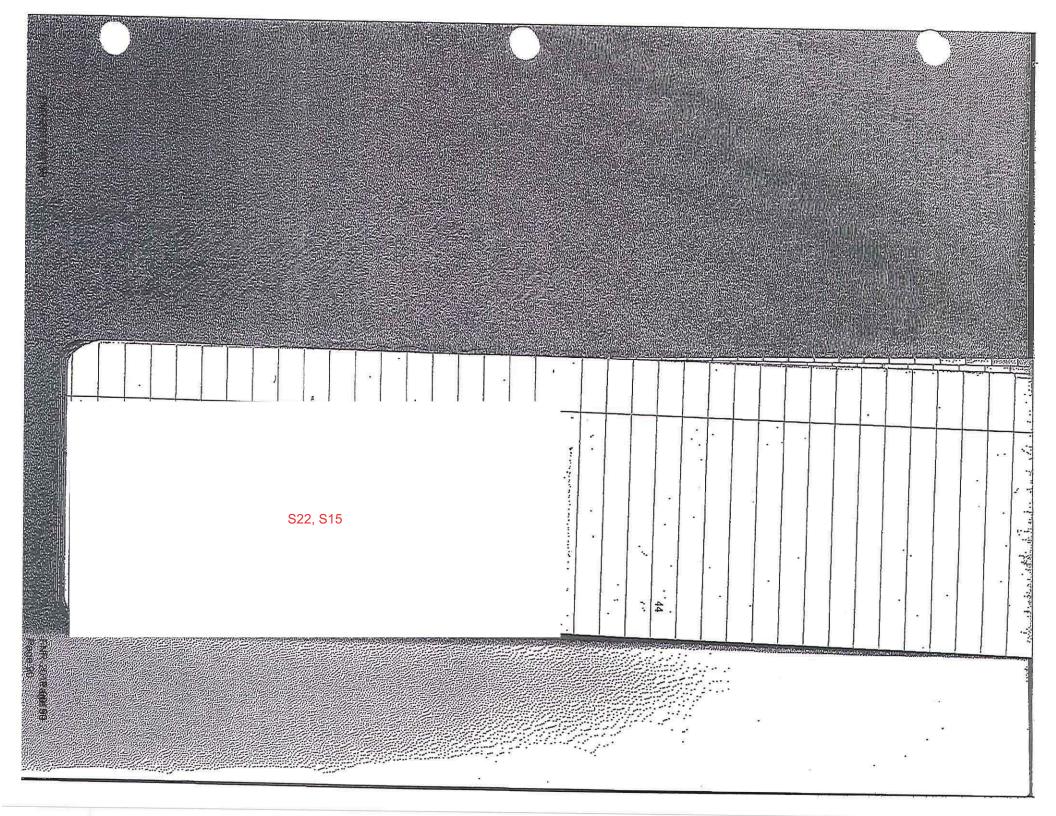
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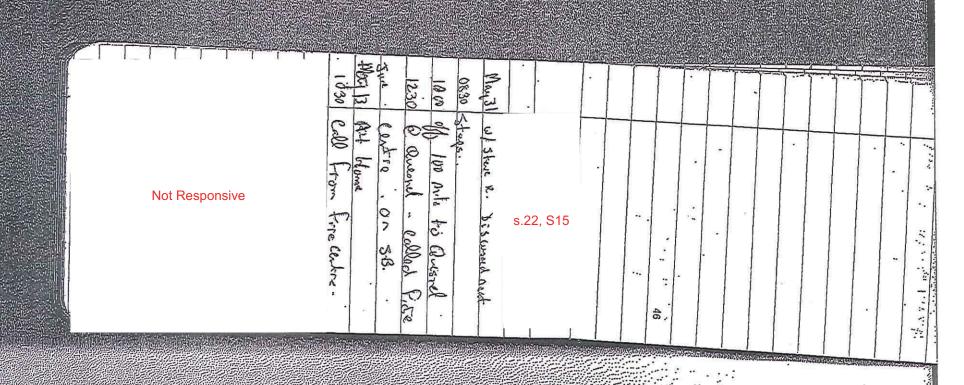
















100 MILE HOUSE

FS 405 HIS 03/08 7530133001

S22, S15

Page 92

File: 23060-20 – FCA-28167 Client Number:

December 17, 2009

512 Buff And S22, S15

VOK 1G0

Dear S15

Re: Notice of Investigation under the Wildfire Act and Wildfire Regulation. S22,

I am writing to inform you that we are currently investigating the following activities:

the lighting of a Category 3 open fire located on Lot 1, District Lot 2965, Lillooe Land District.

2009-C40096 fire, also known as the Buffalo Creek fire, which occurred on May 29, 2009 We have information indicating that it is possible that these activities may have caused the

km of forest land or grass land, and, fail to ensure a Category 3 open fire does not escape in contravention of section 5(1) of the Wildfire Act and section 22(3) of the Wildfire In addition, we also have information indicating that it is possible that these activities may be Regulation. Specifically, light, fuel or use an open fire in forest land or grass land or within 1

you have any questions or information regarding this investigation. The lead investigator is Diane Lewthwaite. Please feel free to contact her at 250-395-7884 if

Yours truly

Compliance and Enforcement Specialist Diane Lewthwaite, RFT 100 Mile House Forest District

cc: Rob Bardossy, Wildfire Management Branch, Cariboo Fire Centre

and Range Ministry of Forests

100 Mile House Forest District

Location: 300 Cariboo Highway 97 100 Mile House, British Columbia

Mailing Address: PO Box 129

100 Mile House, BC V0K 2130

(250) 395-7800 (250) 395-7810



23060-20 - FCA-28107

Client Number:

March 2, 2010

Dear

Re:

I am writing to inform you that we are currently investigating the following activities:

Notice of Investigation under the Wildfire Act and Wildfire Regulation.

the lighting of a Category 3 open fire located on Lot 1, District Lot 2965, Lillooe Land District

2009-C40096 fire, also known as the Buffalo Creek fire, which occurred on May 29, 2009. We have information indicating that it is possible that these activities may have caused the

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Yours truly

Diane Lewthwaite, RFT

100 Mile House Forest District

Compliance and Enforcement Specialist

cc: Rob Bardossy, Wildfire Management Branch, Cariboo Fire Centre

and Range Ministry of Porests

100 Mile House Forest District

Location: 300 Cariboo Highway 97 100 Mile House, British Columbia

Mailing Address: PO Box 129 100 Mile House, BC V0K 2E0

(250) 395-7800 (250) 395-7810

Tel: Fax:

FNR-2011-00159

FNR-201Paggal 99

Page 94

Page 95 redacted for the following reason: S 20



Task Action Report

File #: C40096

Task #: - 1

Action Date: 2009-05-29 @ 2130 Action Location:

Action Taken: Interview with

S15, S22

S22

S22_S22,5_{S15}

S15, S22

first saw flames in the middle of the field at approximately 1415 on May 29, 20gy.

Province of Ministry

British Columbia of Forests

STATEMENT INCIDENT

C40091	ERA CASE FILE NO
113	

NO.

I wish to make the following statement: . I SAW A BIG TLAME	I am interviewing this person as a potential witness. I have reason to believe that this person is a suspect that this person may feel have reason to believe that this person may feel have reason to believe that this person may feel have reason to believe that this person may feel have reason to believe that this person may feel have reason to believe that this person may feel have reason to believe that this person is a suspection. FOREST OFFICIAL'S SIGNATURE	Criminal Code of Canada relating to:	Which) Forest Practices Code of British Columbia Act, Forest Act, Range Act, WILDFILE ACT Regulations;	S22, S15 S2	STATEMENT OF IEITH NAMES 2, S15
ARE THE PARCE OF THE FIELD THE MIDDLE OF THE FIELD	I am interviewing this person as a potential witness. I have reason to believe that this person is a suspect, and have therefore cautioned the person of his/her rights. I have reason to believe that this person may feel he/she is being detained, and have read hin/her the Canadian Charter of Rights and Freedoms warning. EST PRINTED NAME I PRINTED NAME OF THE STATE OF THE STAT		Ministry of Forests, and I am investigating a p	(HOME NO.):	
4	person of his/her rights, ad him/her the Canadian Charter of		ossible violation of the (circle AND state	(BUSINESS NO.):	C400/6

S22, S15

BIGNATURE OF FOREST OFFICIAL TAKING STATEMENT



Province of Ministry
British Columbia of Forests

STATEMENT

ERA CASE FILE NO.

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FOREST OFFICIAL'S	I have reason to believe that the I have reason to believe that the Rights and Freedoms warning.	I am interviewing this person as a potential witness.	I am a Forest Official with the British which) Forest Practices Code of Briti Criminal Code of Canada relating to:	STATEMENT TAKEN AT	ASPERSE	ADDRESS	And the second s
	hat this person is a suspe hat this person may feel h rning.	son as a potential witness	British Columbia Ministry o of British Columbia Act, Fa ing to:			S22, S1	5
PRINTED NAME	Thave reason to believe that this person is a suspect, and have therefore cautioned the person of his/her rights. Thave reason to believe that this person may feel he/she is being detained, and have read him/her the Canadia Rights and Freedoms warning.	<i>*</i>	I am a Forest Official with the British Columbia Ministry of Forests, and I am investigating a possible violation of the (circle AND state which) Forest Practices Code of British Columbia Act, Forest Act, Range Act, WIDF(126) ACT Regulations; Criminal Code of Canada relating to:		TELEPHONE (HOME NO.):		
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S15, S22

I wish to make the following statement

S15, S22

SIGNATURE OF FOREST OFFICIAL TAKING STATEMENT

FS 425A HFN 95/12 **FNR-2011-00159**

S22, S15

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Province of Ministry
British Columbia of Forests

STATEMENT

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