

February 17, 2012

Merran Smith, Director Tides Canada Energy Initiative 400 – 163 Hastings Street West Vancouver, BC V6B 1H5

Dear Ms. Smith:

Thank you for your letter, and attached information, regarding the development of energy resources and a National Energy Strategy for Canada.

I appreciate the time that you have taken to share your thoughts with me and note that you have also provided Mr. Steve Carr, Deputy Minister of Energy and Mines, with a copy of your correspondence. Your letter has also been forwarded to the Honourable Rich Coleman, Minister of Energy and Mines. I have asked Minister Coleman to follow up with you directly on my behalf. You will be hearing from the Minister's office in this regard at the earliest opportunity.

Again, thank you for writing. It was good of you to share your views, and those of Tides Canada, with me.

Sincerely,

Christy Clark

Premier

pc: Honourable Rich Coleman

January 27, 2012

The Honourable Christy Clark Premier of British Columbia Box 9041 Station PROV GOVT Victoria, BC V8W 9E1

#### Dear Premier Clark:

Over the past three years, Tides Canada, a national non-profit organization, has expanded the engagement of Canadians, in particular business, communities and civil society organizations on elements of a National Energy Strategy. Given the increasing importance of thinking about energy strategically for BC, we would like to meet with you to discuss our work in this area.

Last year we released 'A New Energy Vision for Canada' which was endorsed by over 150 diverse businesses and organizations, representing well over a million Canadians. These include municipalities in BC such as North Vancouver, Burnaby, Saanich, Whistler, Dawson Creek and others, as well as businesses like the Forest Products Association of Canada, and Clean Energy BC, civil society groups like the Canadian Association of Retired Persons and the Canadian Association of Physicians for the Environment, as well as faith groups like the United Church of Canada, and environmental organizations like WWF Canada and the Pembina Institute. We continue to receive support for this vision.

As a result of our work and broad engagement, we were invited to present this collaboratively created vision to the Council of Energy Ministers last July in Kananaskis where it was well received by many people.

We are continuing our work on this issue, and currently working on a 'Policy Pathway 2020' to further support the interprovincial discussions on a national energy strategy. It will help outline some of the immediate actions provinces and the Federal government could take to move us forward on the path toward a sustainable, prosperous and low carbon future.

We were encouraged by your support for the idea of developing a national energy strategy, as outlined after your meeting with Premiers Redford and Wall in December. We also noted your commitments to maintain BC's climate leadership while moving a jobs strategy forward. We think all of these issues are critical to a Canadian energy strategy.

We would like to meet with you as soon as possible to discuss the work that we are doing with a broad group of businesses and civil society groups and how it can inform your work. Specifically we would like to discuss with you:

- The outline of our work going forward and how we hope to present BC's commitment to sustainable energy; and
- Our current thinking on the top policy priorities for BC in growing jobs and the economy through the sustainable energy sector.

Sincerely,

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Ross McMillan President and CEO Merran Smith Director, Energy Initiative

Cc Steve Carr, Deputy Minister, Ministry of Energy
Mike McDonald, Principal Secretary, Office of the Premier

# A New Energy Vision for Canada

April 2011

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UPCOMPTOD Solutions For the company good

brink of a newenergy revolution as significant to this young century as the discovery of petroleum was to the last.

prosperity, abundance, and geopolitical stability. Companies will be building value not on what they extract from the earth and process, but on how creatively they innovate a range of energy systems, technologies, and services, in ways that improve environmental quality and human quality of life. In this future cities will have transformed themselves for livability and efficiency, while nations will have stopped going to war to secure the energy they need.

This vision is not an idealistic dream nor an abstract debate, but an entirely practical scenario that is already unfolding. The process of getting from here to there—we are calling it the new-energy transition—is underway and rife with opportunities. Indeed, it represents an unprecedented opportunity for Canada to create wealth, build GDP, bolster the nation's international credibility, and improve quality of life. This country has a leading role to play in this transition—it has strong research capacity, a national character able to support deep change, abundant renewable electricity and biomass resources, and, critically, the petroleum reserves to finance the shift.

This document imagines a Canada that has fully embraced the opportunities of a new-energy future. Like other discussion papers presently circulating the country, it endorses the idea of a national energy strategy to guide the transition, and recognizes the contributions that Canada's oil and gas industry make to the economy. Unlike others, this document explicitly links prosperity with deep greenhouse-gas reductions. It also recommends Canada embrace the global new-energy transition away from hydrocarbons and toward an energy services model based on renewable sources. This document also proposes essential ingredients of a national energy strategy, including a price on carbon, centeral and regional diversity, and indicators

information informed by the b research, and economic mode recognize, however, that peoplthe energy conversation from c perspectives and assumptions, on competing information and To this end, we propose using r scenario analysis to inform the and implementation of a nation strategy. The technique enable to assess different options and in a collaborative manner, and c provide decision makers with n information. Scenario planning various frames and respects the between them, rather than pus one side. We also propose some design parameters for a procesnational energy strategy.

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In March, we shared this vision approach to a national energy: with well over 100 leaders from sectors, from coast to coast to c incorporated much of their feer document, including a strong e that deep greenhouse-gas redu included in any proposed newframework for Canada.

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#### 2 Our Challenge

- 2.1 A Call for Action
  - 2.1.1 Demand-Side Opportunities: Efficiency and Conserva
  - 2.1.2 Supply-Side Opportunities: Renewables and Energy 5
  - 2.1.3 The Five Drivers of Change

#### A New-Energy Vision for Canada in 2050

- 2.2 The Risks of Business as Usual
- 2.3 Benefits of the New-Energy Economy

#### 3 A Call for Leadership

- **3.1** A National Energy Strategy
  - 3.1.1 Guiding Principles
  - 3.1.2 Essential Ingredients
  - 3.1.3 Examples of Legal and Policy Tools
- 3.2 A Successful Energy-Strategy Design Process
  - 3.2.1 Designed for Success
- 3.3 What Distinguishes Our Approach
- 4 Next Steps
- 4.1 How to Get involved
- 4.2 About Tides Canada

#### **Endnotes**

ic winners win checkively read nto an era of unprecedented ty, and abundance—with ent, strengthened ecosystems, ealth costs, and improved ong other benefits. tes, China, Great Britain, nations are working today on off hydrocarbons and ities and societies to ervices in ways that are and socially benign. These cing big investments, training ng the best, incubating new I moving rapidly into a future different than the present. n immense opportunity. The rgy Agency is calling for global v investments of \$430 billion trillion by 2030. da situated in this global nding universities, a proud ion, and a wealth of natural re assets that position us nd a stable financial system ansition. Ernst & Young cited last year, when the firm

:h out of 27 economies for

y investment attractiveness.

the research capacity to create the innovations that will ultimately become some of our leading export products. Further, we have a favorable national character to embrace transformation; we are one of the few jurisdictions in the world with a demonstrated ability to find common ground on complex challenges. Come crunch time, Canadians have a proven ability pull together and get the job done.

However, while Canada has an enviable opportunity to thrive in this new energy era, we have some catching up to do. We must activate our considerable potential to achieve this opportunity. The world is moving quickly, and we risk being left behind. We can no longer afford to stand on the sidelines.

In January, President Obama instructed his nation's scientists and engineers to focus on the most difficult clean energy problems, and assured them his government would fund what he called "the Apollo projects of our age." A new U.S. Department of Energy program called SunShot is working to bring the price of solar photovoltaics down to \$1 per watt—competitive with natural gas—within six years. Meanwhile, Shanghai recently minted the world's first wind-energy billionaires. In 2009, Chinese investments in new energy topped \$34.6 billion, almost double those of the United States.

For its part, Canada has invested little in new energy. Others are looking to wind, solar, enhanced geothermal and more, but we haven't yet meaningfully embraced these energy solutions of the future. Before we can join this vanguard and occupy a position of leadership on the world energy stage, we must fully embrace the possibilities of a post-petroleum era. We must identify our strengths, dare to dream big, then roll up our sleeves and get started.

the enclosed vision with the input of more than 100 leaders from business, academia, non-government, local government, and aboriginal organizations organizations, from coast to coast to coast. The result is an inspiring snapshot of a future Canada that has largely moved on from fossil fuels. We hope the document will serve as a catalyst for conversations between Canadians and their leaders about the best path forward to this future.

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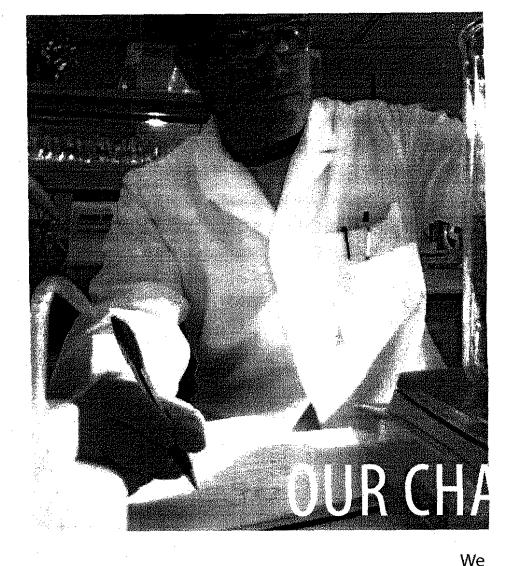
To this end, we have also identified a few of the key elements of the pathway needed to realize the vision. As a first step, we propose a collaborative engagement process that would develop a national energy vision, framework, strategy, or accord. We do not underestimate the complexity of this task, but we do know that Canadians will not embrace such an agreement or set of agreements without first engaging in deep and meaningful conversations on the issues, opportunities, and tradeoffs. Such a process requires extensive consultation—not only among thought leaders and elites—but among all Canadians, including aboriginal people. We are committed to such an approach, and will be willing contributors to the hard work that lies ahead.

We must identify our strengths, dare to dream big, then roll up our sleeves and get started.



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Instead, our economic strategy appears to be rooted in an assumption of ever-increasing global demand for our petroleum products. In this respect, we are concerned that we may be sacrificing Canada's long term stability for short term gain. When everyone else has moved ahead in the new-energy transition, we may well find ourselves scrambling to assemble the necessary talent, incubators, and research facilities to compete on the world stage and uphold our reputation as responsible global citizens. If we settle for an approach, strategy, or suite of policies that does not drive deep change with the appropriate scope, scale, and speed—we will leave our nation vulnerable to forces beyond our control, and ultimately endanger Canada's economic future.



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ansition ke time ill likely one of the lifficult ve have ickled as change is coming, and we must be ready for it. We must prepare for a day when we fund these critical public services with alternative revenue sources.

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Canadians already sense this to be the case. A recent Decima Research poll produced for Natural Resources Canada found that a majority of citizens believe the energy sector is one of the most important parts of Canada's economy, and that the federal government should lead the way in finding alternatives to oil.<sup>2</sup>

"There is not an expectation that Canada should transition overnight, but rather start the process of moving toward more environmentally friendly (but still reasonably cost-effective and reliable) sources in the medium term, and then further up the environmental continuum in a longer term future," the report's summary states. "[Canadians] believe that this may not happen without some form of leadership, with objectives and time frames in place for this transitional process, and ideally, investments made in facilitating this transition."

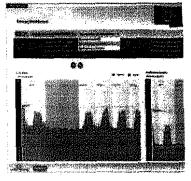
Indeed, the transition will take time. Reinventing our approach to something so core to our lives and economy will likely prove one of the most difficult tasks we have ever tackled as a nation—similar in ambition to building the transcontinental railway. But like that project, this one must be undertaken if we are to remain strong as a nation and competitive in tomorrow's marketplace of resources and ideas. The longer we wait, the more it will cost us.

Canada ranks as the third least-efficient country, slightly less efficient than the United States.<sup>3</sup> Cold countries such as Sweden and Finland use a fraction of the energy that Canada does.<sup>4</sup> While discouraging on its surface, the statistic points to the tremendous opportunities to be found on the demand side of the spectrum. Conservation opportunities are largely driven by behavioral and social factors, while efficiency wins are largely an outcome of how we design and manage our appliances, cars, homes, neighborhoods, and entire cities.

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Opportunities in the efficiency sector include technical solutions such as efficient building-envelope materials and software solutions that continually audit buildings for energy anomalies. Others exist in professional services such as planning, architecture, and design, and the skilled trades needed to retrofit, redesign and rebuild our homes and communities to make them more complete, compact, and livable. If we drastically reduce our overall need for energy through design improvements, compact, transit-oriented communities, and innovations in building materials, we build-in resilience to future energy price increases.

When it comes to building-envelope design, Canadians have a reputation as pioneers. In 1977, Canadian ingenuity built the Saskatchewan Conservation House—a prototype home that required only a bare minimum amount of energy for heating and cooling. Eventually, the design informed the development, in Austria, of the Passivhaus performance standard. We can lead in this innovation again.



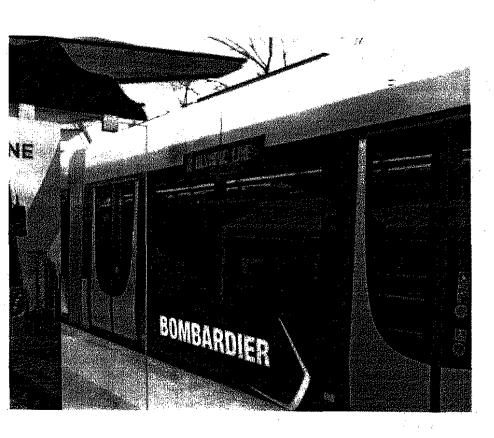


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oil." But the truth is, there is no demand for oil.

speak about "demand for oil." But the truth is, there is no demand for oil. Instead, there is an appetite for the energy service of safe. affordable, and reliable mobility, or whatever other service oil consumption currently provides. Despite the headlines, China doesn't have a growing thirst for petroleum; it has an increasing need for the energy service of transportation, and is presently making unparalleled new energy investments to address it. It is increasingly plausible that China's solution to meeting the demand for personal mobility will not require imported oil.

There are numerous ways to meet the demands for energy services from renewable sources. The nations that invest today to find new ways to fulfill these demands tomorrow via clean, abundant, and non-polluting sources will dominate the global new-energy economy.



assessment of stimulus packages notes that global governments invested \$430 billion in climate-change related infrastructure projects in recent years.7 (See Table 1 for a country-bycountry comparison.) But while these benefits entice us to join this new race to the future, there are also drivers in the form of larger shifts, trends, and pressures that we can no longer afford to ignore.8 We have identified five of these drivers:

- 1. Increasing demand for energy services as world population grows. while petroleum and other nonrenewable energy sources become increasingly challenging, risky, and costly to find, extract, and transport;
- 2. The growing global interest in energy independence and security, including the desire to become less reliant on foreign sources of energy;
- **3.** The pressure to reduce the risks and impacts of fossil fuel extraction. distribution, and consumption, particularly with respect to greenhouse gases and climate disruption:
- 4. The imperative to maintain Canadian competitiveness in the coming decades as other major economies increasingly shift to non-hydrocarbon energy sources; and
- 5. The increasing demand from the world's most vulnerable populations to address energy poverty and inequity. while simultaneously minimizing the risk of climate-change impacts on those same peoples.

Whether it suits Canada's present business interests or not, these drivers are inexorably

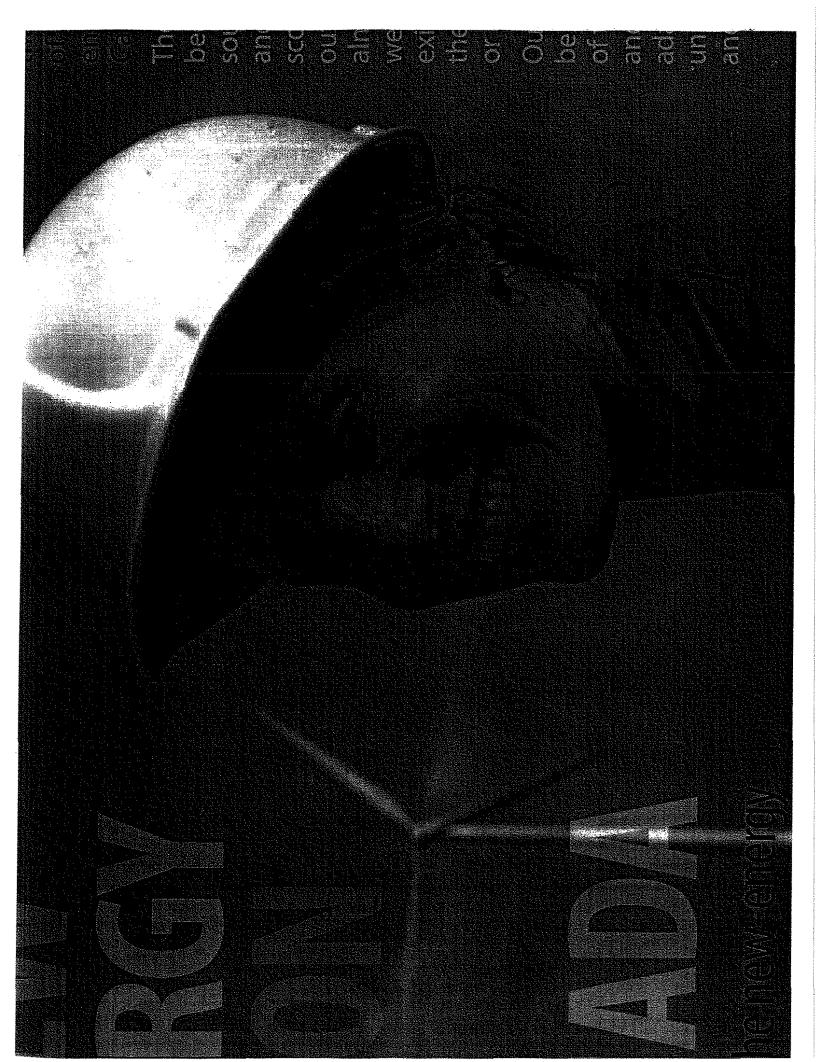
When the Experts Tell Us It Can't Be Done Many with a big stake in the status quo may call A New Energy Vision for Canada unrealistic. A number of current reports and frameworks authored by these interests typically characterize the coming transition as "gradual," and position aggressive timeframes as plainly impractical. It is valuable to remind ourselves just how wrong experts that are the most invested in a given paradigm can actually be.

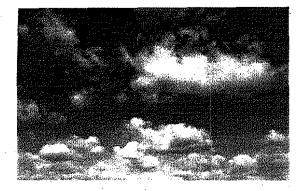
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#### **New Models of Home and Neighborhood**

By 2050, the average Canadian home could become a net producer of renewable energy. Once retrofitted for performance and connected to a sophisticated and reliable grid, homes could be providing energy for comfort, illumination, entertainment, and other needs. They could also provide their owners with a measure of security against energy price increases, because the renewable "fuel" to heat, cool and power such a home would be free. In our vision, Canadian homes would be at once beautiful, accessible to a wide range of ages and lifestyles, and straightforward to operate and maintain.

Canada's cities and towns could become integrated energy systems that enjoy remarkable efficiencies by considering together the needs and opportunities of services such as water and resource recovery with those of buildings and transportation. Unobtrusive and non-polluting district heat and power plants could provide resilience and a sense of community ownership over energy. In the neighborhoods of 2050, we envision all the pieces of urban infrastructure working together, dynamically and seamlessly sharing resources and information for maximum efficiency. (See "Inside Tomorrow's Integrated City," page 19)



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#### **Efficient Modes of Transportation**

A business trip between Toronto and Quebec City could take just under two-and-a-half hours, from office to office, aboard a comfortable, reliable, and Canadian-built high-speed train. We expect virtually all passenger cars would be powered by electricity generated from renewable sources, while buses might be powered by hydrogen fuel cells or other alternative low carbon sources of energy. Clean, efficient, and reliable public transportation, such as streetcars, could connect neighborhoods with schools, shops, and services.

As a trading nation, we could also realize significant opportunities in freight. We might move far more of our shipments via efficient rail and marine modes, while trucks might be powered with liquid renewable biofuels. In urban areas, fleets of electric delivery vehicles might help move commercial goods to market. Aviation will likely remain one of the last sectors to transition off fossil fuels.



#### Leadership in Renewables

In the new energy economy overwhelmingly derive its en wind, solar, water, biomass, a fossil fuels. Our industrial sec different from that of 2011. Witheir land and water base, the impacts and maximum possil players in the closed loop of a luminum, steel, and asphalt might itself be part of the intown heat, electricity, and mo

We expect petroleum com predominantly renewable en will no longer be selling ener wide range of energy service



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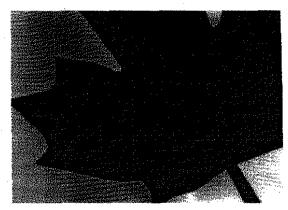
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nt, diverse economy and of energy production and asportation products, and my would produce a much umed, drastically improving exporters of hydrocarbons, esign, engineering, and vices. This prosperity could overnment innovation fund s revenues. Such a fund lities and support job training

### Changing Attitudes Starts with the Citizen

By the middle of this century, we expect Canadians will have completely transformed their relationship with energy. In our vision, they would no longer assume that energy is free and ubiquitous, nor take the services it provides for granted. Instead, they would prioritize conservation and efficiency above all other considerations when making a decision in the home or marketplace. When Canadians do require power and heat for buildings, transportation, communication, entertainment, and so on, we envision they would be generating it from renewable sources. They might also be producing this heat and power closer to where they use it, and use it sparingly—not because they would somehow be compelled to sacrifice their lifestyles, but because they would simply need less energy to conduct the business of daily life. They would quite literally be doing more, with far less.

Similar to this country's success in largely eliminating illiteracy, by 2050 Canadians could become very knowledgeable about the close connections between our energy system, economy, and ecosystems. We imagine they might cultivate a strong sense of stewardship and pride of ownership over their energy services.



#### **Changing National Identity**

As a country that built its wealth and power on the back of its substantial natural resources, Canadians have long seen themselves as hewers of wood and drawers of water. But our leadership in sectors such as telecommunications and transportation point the way to a different kind of national identity—one based less on extraction and more on the potential of adding value and delivering a range of energy services innovations to domestic and export markets. While we will still be exporting raw materials for decades to come, we could also be offering the world an increasingly sophisticated and diversified portfolio of energy innovations.

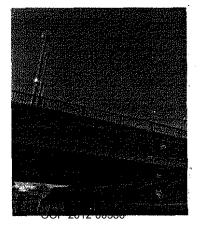
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nd other markets will, in acrease their demand for that these economies apfrog over 20th-century and take advantage of the commercialization of more, and sustainable innovations lobal market by nations that ay in cleantech research and 2030 or so, we expect many reinvented their economies ieir cities to become more act, and liveable. These cities ally less energy in general, and arbons in particular.

new-energy needs with wind, water, and solar by 2030, and can replace all pre-existing energy sources with these renewable sources by 2050.<sup>12</sup>

We are concerned that, if Canada continues to place petroleum at the center of its energy-planning future, that a rapid global shift away from hydrocarbons could ultimately jeapoardize our long term economic stability, public services, and quality of life. Further, any economy that grows too dependent on any one commodity or sector stands to undermine other sectors. Canada has already lost manufacturing jobs as a consequence of our currency's close link to the price of oil.<sup>13</sup>

Beyond these economic vulnerabilities, there are numerous security, stability, and reputational risks associated with Canada's current path of increasing fossil-fuel reliance.

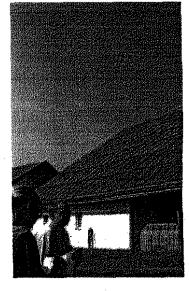
Though Canada generates much of its electricity through hydropower, for the most part this nation meets its energy needs through fossil fuels, and helps other economies do the same. About 80 percent of our greenhousegas emissions are a direct consequence of the hydrocarbons we burn to make electricity, heat our buildings, power our transportation, and extract, upgrade, and refine petroleum. Canada is the world's 9th largest overall carbon emitter, 8th most polluting on a per-capita basis, and 10th with respect to total cumulative emissions.

percent. One of the largest areas of growth is in the fossil-fuel sector, including Alberta's oil-sands projects. According to Environment Canada data, emissions from these operations have tripled since 1990. If all oil sands projects that are currently seeking approval or have been announced by companies proceed, production will more than quadruple today's levels. Without widespread and aggressive deployment of carbon-capture and storage technology, which, despite significant federal subsidies, remains in its infancy, emissions will follow on a similar scale.

As a northern nation, Canada is already witnessing the impacts of climate change in the Arctic. Our northern residents are particularly vulnerable, especially indigenous peoples who have done little to contribute to the problem but who are now observing massive changes in weather, ice formation and movement, game migration, and more. These residents are also grappling with the opportunities and risks inherent in increased marine traffic through an ice-free northwest passage, including the possibility of increased petroleum exploration.

As detailed in Section 3.1.2 of this document, Canada has made a range of international commitments to reduce its own emissions and limit average surface temperature warming to 2° above the pre-industrial era. To date, our governments have done little to meet these commitments. Despite well-documented economic benefits, this country is investing relatively little in new energy technologies, and is not committing significant resources to helping Canadians shape their future and understand the role of energy in their lives, and the many benefits of conservation and efficiency.

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#### **Communities Lead the Way**

A number of local governments around the support of residents, it is possible emissions. Here are just three of many expressions.

Since the early 1990s, Güssing, Austria---a town of 3,800 near the border with Hungary—has reduced its greenhouse-gas emissions by 90 percent while creating hundreds of new jobs. A visionary local council set the tone early on by committing to replace fossil fuels with renewable sources of energy, and did so largely through combined heat-and-power plants powered by locally. grown biomass. The town is now agreeignal hub of OOP-2012-00386

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cross-section of Canadian society. Researchers, engineers, and financial sector professionals will follow the flow of new-energy investment, building up Canada's own brain trust while attracting the best and brightest from beyond our borders. The transition also presents new possibilities for partnerships with First Nations, Inuit, Métis, and other aboriginal groups. Meanwhile, the transition will enable the training, retraining, and advancement of many thousands of Canada's trades workers.

Our success will leverage Canada's

#### Socio-Economic Benefits

The drive to redesign, retrofit, and rebuild Canada's cities and towns will create new jobs in design and planning, construction trades, building-material manufacturing and reclamation. The shift to decentralized and community-based energy systems will also generate local employment to manage and maintain those systems. Local stewardship of integrated energy systems will enhance a sense of overall community in how Canadians work, play, learn, and care for our children and elders. We will eliminate energy poverty, particularly in aboriginal communities, many of which presently rely on polluting and expensive diesel generators. No longer will a million Canadians have to choose each month whether to pay for their rent or their utilities. Through a national energy strategy, Canada will identify its competencies and niche strengths in energy-services innovation. We will become global traders of energy solutions, rather than raw materials

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innovative spirit, collaborative values, and our global diversity in culture and experience. It will also build upon our northern climate—our agricultural exports may become critical to help feed a warming world—and our vast reserves of renewable biomass. We expect myriad other benefits will flow from this transition, including:

contribution to the buildup of heavy metals, fossil fuels, and toxics in our ecosystems, while dramatically reducing and eventually eliminating our contributions to climate change. In this new energy vision, we do not need to seek a "balance" between the environment and the economy; we strengthen both at the same time.

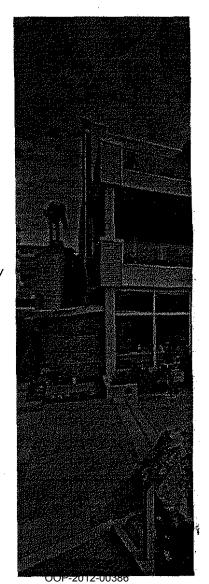
#### Personal Benefits

We will retrofit and densify our communities to lessen our dependence on motor vehicles and encourage walkability and other activetransportation modes, triggering multiple physical health and personal wellness benefits. A considerable body of research details the present public health costs of airborne particulates and smog on our communities. In a new energy vision of steadily decreasing fossil fuel combustion, the incidence of such respiratory-related illnesses—the result of gasoline- and diesel-based transportation will be dramatically reduced. This will offer myriad health benefits to Canadians and a corresponding reduced burden on public health care. Canadians would see a dramatically improved quality of life, and have more money to spend on things other than energy.

#### Reputational Benefits

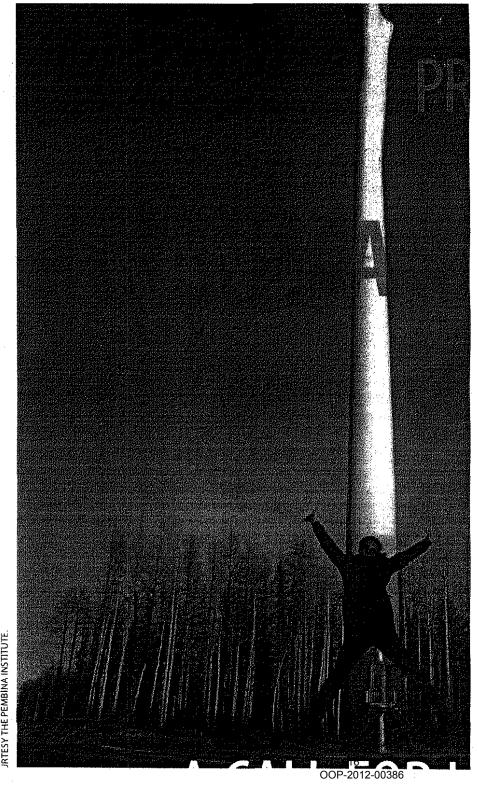
Good things come to those who lead. As our investments begin to pay dividends—as we offer the global community Canadian-made and designed new energy innovations—this country will strengthen its reputation on the world stage as a leader and innovator. As international standing and respect flourish, multiple benefits and opportunities will flow our way, including further investments and potential new-energy trade alliances.

between the environment and the economy; we strengthen both at the same time.



The transition also presents new possibilities for partnerships with First Nations, Inuit, Métis, and other aboriginal groups.

strategy that includes a set of guiding principles and necessary ingredients, such as hard caps on emissions. We also describe some of the tools and approaches to build and maintain trust between participants as this strategy is developed strategies that can help the parties navigate potentially contentious issues, such as nuclear power. We'll also highlight the need for transparency and fairness, adequate funding support, and necoccary



lowed with abundant y, including oil and gas, coal, nuclear, wind, solar, hydrogen, thermal. Canada is ranked as argest energy producer, and is ld's second-largest oil world's third-largest natural

er in this paper, Canada is I positioned in the transition future. The ongoing leadership yy issues in Canada is a istanding power struggle and the provinces that began federal government of the impose a National Energy I have restricted the province y to make decisions on development within its own y elections and governments tional issues on energy policy our ability to make effective je.

2035. India is responsible for Energy the second-largest increase in nd for global demand, accounting spected for 18 percent of the expected ween increase, and doubling its n's share energy use over the :ed same period. 1 Canada's present response to this trend appears to be pid largely limited to ensuring our oil and gas producers have ready access to these markets. ites A new energy vision for the nation would develop a more diversified response, and identify export opportunities fthe for Canadian innovation in

As a result, over the past 18 months we have seen a flurry of new activity by many groups, particularly industry and government, to address this situation.

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Although these initiatives represent constructive contributions to a national consensus on Canada's energy future, many overlook issues such as a market price on carbon, which will internalize the now-hidden costs of fossil fuels with respect to their impact on ecosystems, human health, and the atmosphere. Many of the dialogues and discussion papers also neglect the required deep reductions in greenhouse gases and a timeline for the new-energy transition, including binding emissions reduction targets.

Given the sheer complexity of the task at hand and the central role that oil, gas, and coal presently play in the Canadian economy, a shift of this magnitude will not happen overnight. In fact, it probably will not happen within the next decade. While transformation needs to start immediately, it won't happen at all without a broad consensus that such profound change is needed, and a commitment to an aggressive strategy.

There is already widespread agreement that a centralized, top-down solution is not the answer. Instead, a national energy strategy, framework, agreement, or accord must reflect the varied interests of Canada's regional jurisdictions and sectors, and provide the incentives, guidance, coordination, and consistency necessary to achieve our energy vision and compete in the global new-energy economy.

- 1. Provide accessible, fair, and efficient energy services to Canada's present and future populations with minimal risk to future generations;
- **2.** Create new jobs while ensuring the country remains competitive in the global market for newenergy technologies, systems, and services;
- **3.** Reduce the risk of climate change by lowering carbon emissions 80 percent below 1990 levels by the year 2050;
- **4. Protect and restore Canada's air, land and water** resources by setting hard caps on cumulative ecosystem and atmospheric impacts; *and*
- **5.** Create a new reputation for Canada in the international marketplace as an energy leader, innovator, and solutions provider.

TABLE 2:							
Jurisdictional Comparison - In:							
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Page 17 OOP-2012-00386

, with calls for leadership and sure competitiveness. They extensive new investments s and renewables, smart grids s, as well as energy literacy mand-side conservation ree that these are all important anada's energy future. If these frameworks and ok a number of core tenets to any credible discussion of a ion, as set out below.

#### id Mechanisms gress

rgy strategy must establish 3, and binding targets.19 ch targets is appropriate, at oss reductions of greenhouserbon intensity of electricity, vehicles, energy consumption pliances, and performancefor buildings. A strategy such targets for each sector f our energy system, including ne built environment, ction, energy utilization, and o measure, track, and report , air, land, and the atmosphere. y must define and track ndicators, to ensure that, for v strategy is creating more ers obsolete, and that we are inal communities with equal ergy solutions.

should be set for five years, 10 years, and the year 2050. The 2050 target defines the ultimate vision and sets direction, while the five and 10-year targets represent short-term milestones to which today's decision-makers can be held accountable.

As a starting point\*, any strategy must reinforce our existing domestic and international commitments, including:

- An absolute reduction of Canada's greenhouse-gas emissions to at least 17 percent below the 2005 level by 2020, Canada's commitment under the Copenhagen Accord;<sup>22</sup>
- Limiting global average surface temperature increase to 2° Celsius above the pre-industrial level, as committed to under the Copenhagen Accord;<sup>22</sup>
- Generating 90 percent of Canada's electricity from zero-emitting sources;
- Phasing out fossil fuel subsidies, as committed under the G20 process.<sup>23</sup>
- Commitments under the United Nations Convention on Biological Diversity relating to the preservation of biodiversity and ecosystem services.

\*These commitments, including the obligation to limit global average surface temperature rise to 2° above the pre-industrial period, are political in nature. Targets should be driven by science, not politics. We expect these commitments will be strengthened to reflect the growing scientific certainty with respect to the impacts of climate change.

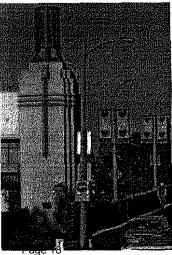
draw upon a portfolio of laws and policies, economic instruments and tools that best allow them to translate the national energy strategy into effective action. Different regions and jurisdictions have distinct needs and potential contributions, and any national strategy must recognize and build upon—rather than detract from—these various strengths. Though the vision will be national, implementation will inevitably unfold at the local and regional level.

## A Market Price on Carbon and Full-Cost Accounting

The policies that will make up a national energy strategy, agreement, or accord must account for the full costs of a given fuel or energy generation scheme across its life cycle, from extraction, through manufacturing, use, and eventual recovery of materials. Our present system regards ecosystem impacts as "externalities" that are not factored into the cost of doing business. Chief among these are the emissions associated with fossil-fuel combustion. Any national energy strategy must fully account for these impacts, primarily through a market price on carbon. Such a policy will bring the price of fossil fuels more in line with their cleaner counterparts, and drive market innovation towards cleaner energy services.

impacts as "externalities" that are not factored into the cost of business.





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OSITE COURTESY MITSUBISHI MOTORS. THIS PAGE COURTESY C

an identify examples of the ts and tools that might form edients of a national energy le 3). Many of these policies have been used effectively in its. Our challenge will be to est of these examples, adapted ada's unique circumstances insure that they function market.

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#### arket Incentives

es for polluting systems, pay the full cost for spills, leaks, releases, and fully value and nat support the achievement of ion. Full-cost accounting will and investment towards the /stems. As much as possible, es should be performance-n technology-prescriptive.

#### Regulations

ed energy standards and uildings, vehicles, appliances, may help meet energy standards and regulations s to address large industrial e product innovation, we he "top runner" approach an. Under this strategy, the model on the market sets the ndard within a given number er approach is determined, able standards will provide rindustry and the means to our goals.

and funding research centers and graduate programs. President Obama recently proposed developing and funding such programs in his country by eliminating the subsidies given to fossil-fuel companies.

#### **Government Procurement**

Government purchasing power has historically helped drive adoption of emerging technologies. Wherever possible, our governments should purchase the technologies of the energy future we are striving for, and divest from less efficient and dirtier systems of the past.

#### **Education and Outreach Programs**

An effective national energy strategy will educate Canadians about energy use, production and the significance of the new-energy vision. Such energy literacy programs would include formal education (K-12 and post-secondary), as well as a digital program to connect with and host conversations with all Canadians.

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Building codes	Minimum standards	National/Provincial/ Municipal	LEED C
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Electric Valuations (%)	Standards and Investments	National Cost 200	
Freight	Fleet efficiency standard Carbon lew	National National	
Limits on regional environmental impacts	Air, land, water – caps on cumulative impacts	National and Provingial/Regional	
Environmental:	Air Jand, water releases and consumption	National AProvincial (1)	

to create both a national vision of Canada's energy future and a coordinated strategy to get us there. This—and only this—will ensure our nation continues to prosper and compete through the global transformation that is already underway.

A vision and strategy for Canada's energy future must not only drive near-term policy reforms to prepare us for the transition, but also endure across multiple governments, jurisdictions, and generations. The task will be far from straightforward. But we can say with confidence that the success of any such initiative will hinge directly on how carefully the underlying process is designed, supported, and implemented.



Energy touches the life and pocketbook of every Canadian future will be whether or not Canadians see themselves reflected within it. The longevity of any agreement is a direct result of the degree of ownership perceived among those the agreement will most affect. It will not be enough for federal or provincial decision makers to sign off on a given approach; everyone with an interest in the outcome must feel that their interests have been fairly addressed.

As stated earlier, the opportunities and risks of producing and consuming energy differ widely across Canada. Different regions have different priorities and concerns, and are endowed with diverse energy assets and barriers. Any effective collaborative process must be capable of wrestling with these differences in a fair and equitable fashion.

A well-designed energy planning process would not only involve a critical and representative mass of Canadians, but would also make a particular effort to involve often-marginalized groups, such as those already coping with the effects of climate change, and those most vulnerable to energy price shocks. The process will doubtless fail if we only engage elites and energy's perceived "winners," because its result will not be supported by a sufficiently wide range of constituents.

At a minimum, the design of an effective collaborative process must embrace the following principles of engagement:

#### Inclusivity

The process adopted for the development of a vision and strategy must engage all relevant sectors, regions, and communities in the energy system, via a diverse range of channels, including digital and face-to-face conversations. Such a process not only needs to engage many groups, interests and values, it also needs to meet Canadians "where they are"

design must embrace multiple channels, and records of the p be made accessible in a timely across multiple platforms.

#### Research Excellence and Rig

The success of a collaborative depend in part on access to at technical support and the ver and research. Moreover, such to overcome the stifling probl science and economics," and i a single, independent source and analysis to inform discussi decision-making.

# Given the sheer scale and comproduction and use, a collaboration will need to be both iterative—multiple cycles of problem de and experimentation— and a it is well matched to changing circumstances and well-equip issues and areas as new inform

Such a process will also need t

able to outlast any single gove capable of learning from its ov

and failures.

Iterative, Adaptive, Endurin

We are fortunate that Cana deserved reputation for desig managing complex, collabora processes of this nature. We w draw heavily on our internatio skills, and the experience of th managed and led complex ne land use, resource manageme public policy issues.

стистетсу, из учен из претейзей зирротетог renewable energy. However, we are suggesting that the following three ingredients need to be embedded in any national energy policy, framework, strategy, or accord.

I. Deep Greenhouse-Gas Reductions Any national energy strategy must include a credible plan to dramatically reduce greenhouse-gas emissions in a way that can be tracked, measured, and reported upon, while growing the nation's economy. These reductions should be 80 percent below 1990 levels by the year 2050, the target established by the global scientific community to head off the worst impacts of climate change. The strategy must recommend clear policies to drive this goal, including a market price on carbon. In our conversations across the country, across many sectors, the majority of participants advised us that sciencebased greenhouse-gas reductions should be embedded in any national energy strategy, along with other critical goals and principles.



Any national

modeling, back-casting, and scenario planning. Backcasting is a research methodology that involves stipulating an end-point—such as an aggressive greenhouse-gas reduction target—and working backwards to determine how best to reach it. Scenario planning and systems thinking help organizations reconcile a wide array of possible outcomes for a given strategy. The approach reveals how different perspectives and frames can inform our views of the future, and recognizes how unpredictable societal and economic forces can impact outcomes in unexpected ways.

#### III. Inclusive and Non-partisan Framework for Collaboration

An overhaul of our energy system within this century will demand the engagement of Canadians from all sectors and regions, including aboriginal peoples. Citizens will not accept a vision or plan created by any single sector. Further, because the process will exceed the life of any single government, it will need to be strictly non-partisan. It will also need to be characterized by regular, open reporting and information sharing. Finally, the process must be adequately supported, particularly with respect to the anticipated research, engineering, and scenario planning work.

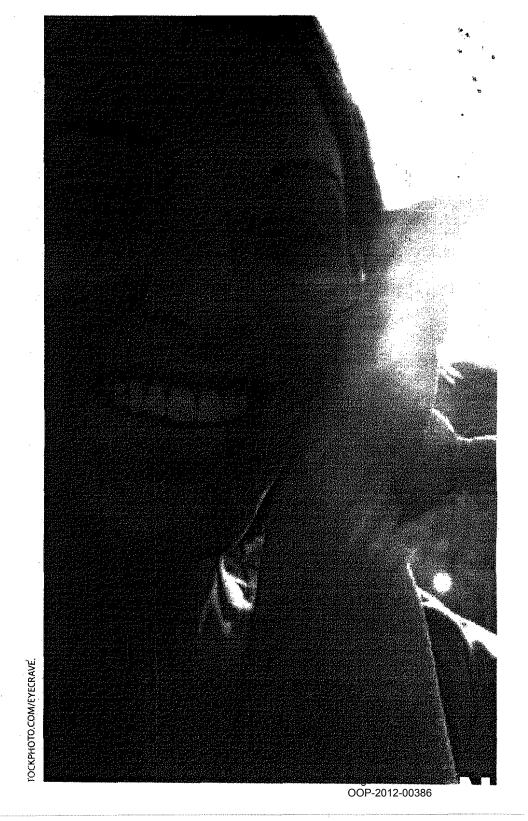
Citizens will not accept a vision or plan created by any single sector.



energy strategy must include a credible plan to dramatically reduce greenhouse-

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energy strategy discussions of ergy future that are erway. This coming ders from the nation's arces sector will rovincial and federal s and we expect the include a discussion of nergy strategy. end that all parties advancing this i now make a rt to identify in appropriate e multi-party process.



share our vision. Over the coming months we will be working to build support for A New Energy Vision for Canada, and put in place the funding needed to advance the process forward. If your company, organization, or local government would like to endorse this vision and document, please get in touch.

For more information contact:

Merran Smith
Director, Energy Initiative
Tides Canada Foundation
400-163 West Hastings Street
Vancouver, BC V6B 1H5
merran.smith@tidescanada.org
604-647-6611 x265

convene, and directly fund hundreds of charitable organizations and initiatives, from neighborhood-scale programs to national organizations.

We have been involved in energy and climate work for some time. Some years back, we supported 3E ("Economy, Energy, and Environment"), an early multi-sector dialogue. We also sponsored British Columbia's first cross-sector dialogue on climate change. In 2010, Tides began dedicating staff and resources to energy solutions work through a new Energy Initiative.

We have a strong track record building successful outcomes from difficult challenges. Chief among these is the landmark Great Bear Rainforest Agreement. Signed in 2006, the agreement now protects some two million hectares of coastal British Columbia, while providing new economic opportunities for coastal aboriginal communities. Tides Canada helped raise \$120 million from public and private sources in support of this agreement.

Largely as a result of this work, and our efforts to support other multi-party discussions and implementation initiatives—including support for the Canadian Boreal Forest Agreement—Tides Canada enjoys respect from multiple levels of government, aboriginal organizations, resource firms and other private-sector companies, academics, and nongovernment organizations.

#### 0225/story.html

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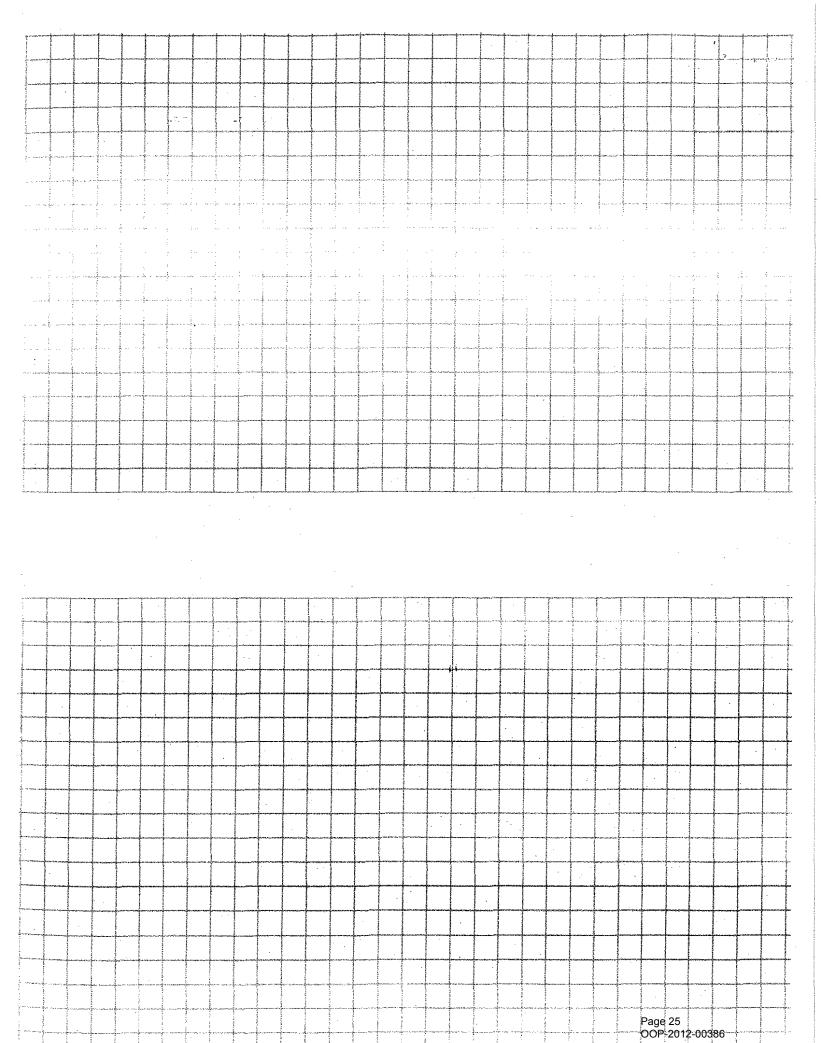
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uncommon solutions for the common good

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#### Backgrounder: A New Energy Vision for Canada

#### **Endorsing Organizations**

#### Government

City of North Vancouver, British Columbia
Gitga'at First Nation
District of Saanich, Victoria, British Columbia
His Worship Mayor Ken Melamed, Resort Municipality of Whistler, British Columbia
His Worship Mayor Mike Bernier, City of Dawson Creek, British Columbia
The Islands Trust

#### Companies and Industry Associations

Forest Products Association of Canada

AIR MILES For Social Change

BluEarth Renewables

Electric Mobility Canada

Canadian Hydrogen and Fuel Cell Association

Clean Energy British Columbia

Offsetters

Greengate Power

Alterra

First Nations Engineering and Technical Services

British Columbia Bioenergy Network

Day4 Energy

Aeolis Wind

Scotian WindFields

Canadian Bioenergy

Woodland Bio Fuels

**EnerWorks** 

Seaforth Energy

Big Green Island Transportation

Integrated Power Systems

MD Energy Solutions

Enfinity

Exro Technologies Inc.

Lang Motors

Quantum Wind

MaRS Discovery District

Westcoast NRG

Endurance Wind Power

Borealis Geopower

Climate Smart

Kerr Wood Leidal Consulting

Stonebreaker Designs

VANCOUVER 400-163 West Hastings St • Vancouver, BC V6B 1H5 TORONTO 360-215 Spadina Ave • Toronto, ON M5T 2C7 tidescanada.org • tel 1.866.TIDES.CA (8433722) • fax 1.866.780.6611

EC3 Initiative

HB Lanarc

Roger Bayley Inc.

Saul Good Gift Co.

SEA Sustainability Now Consulting

Clean Air Landscaping

Courtney Agencies Ltd.

Black River Hydro

Black River Wind

Sea Breeze Power Corp

Eclipse Awards International Inc.

Dynamic Cities Project

Lanefab Design/Build

C. Easton, Sustainability

Fairware

Communicopia

The Green Mama

Rain City Strategies Inc.

Chambar Restaurant

Biro Creative

Anderson Greenplan

Agentic Communications

Gobi Carbon Management Solutions

Outlook Land Design

Quantum Lighting

The Good Planet Company

Greengate Power Corporation

King Pacific Lodge

Whistler Center for Sustainability

Junxion Strategy Inc.

#### Finance

Chrysalix

Cleantech Group

Investeco

Renewal2

Strategic Sustainable Investments

Rudy North

#### Non-Government Organizations

World Wildlife Fund Canada

Canadian Association of Retired Persons

Canadian Association of Physicians for Environment

Climate Action Network Canada

Cascadia Green Building Council

Environmental Defence

2

Eco Justice

The Pembina Institute

West Coast Environment Law

B.C. Sustainable Energy Association

Atlantic Canada Sustainable Energy Coalition

**Ecology Action Centre** 

**ForestEthics** 

University Neighbourhoods Association

Equiterre

Fraserside Community Services Society

Falls Brook Centre

Sightline Institute

Ecotrust Canada

Ontario Sustainable Energy Association

Wildsight

Sustainable SFU

Centre for International Governance Innovation

Sierra Club of Canada

Sierra Club of British Columbia

Sierra Club Canada - Atlantic Chapter

Nova Scotia Environmental Network

Georgia Strait Alliance

Sustainable Prosperity

One Earth Initiative Society

goBEYOND Campus Climate Network

**Environment Northeast** 

The Ivey Foundation

The Borealis Foundation

County Sustainability Group

Conservation Voters of British Columbia

Friends of Wild Salmon

#### **Academic Institutions**

Andrew Weaver, University of Victoria, School of Earth and Ocean Sciences
Nancy Oweiller, Simon Fraser University, School of Public Policy
Mark Jaccard, Simon Fraser University, School of Resource and Environmental Management
John Robinson, University of British Columbia, Sustainability Initiative
George Hoberg, University of British Columbia, Department of Forest Resources Management
Erica Frank, University of British Columbia, Faculty of Medicine, School of Population and Public

Health
James Tansey, University of British Columbia, ISIS, at the Sauder School of Business

David Keith, University of Calgary, Department of Chemical and Petroleum Engineering

#### Faith Organizations

Faith and the Common Good Canadian Memorial United Church

Oikos Network
Noor Cultural Centre
The Palyul Foundation of Canada
Orgyan Osal Cho Dzong Temple and Retreat Centre
Touching the Earth Working Group, Shambhala
Bishop of Trent-Durham Area & Suffragan Bishop, Diocese of Toronto
United Church of Canada
The Green Awakening Network
Ahavat Olam Synagogue
Pax Gaia Educational & Retreat Initiatives
Adam va-Adamah Environmental Society
Trinity College
Evangelical Lutheran Church in Canada, Halifax
The Interfaith Coalition for Climate Justice

From: OfficeofthePremier, Office PREM:EX

Sent: Tuesday, May 10, 2011 2:43 PM

To: 'Merran Smith'

Cc: Minister, ENV ENV:EX; Minister, FIN FIN:EX

Subject: RE: Letter to Premier Christy Clark from BC businesses, NGOs, etc re: BC's climate

leadership - with attachment

Thank you for your email regarding British Columbia's climate policies and the future of the carbon tax in our province.

We appreciate the time that you have taken to share your views with us and want to assure you that our government is committed to ensuring that British Columbia remains a leader on climate policy, carbon pricing and the creation of green jobs. We believe that it is important to build on the successful environmental record of the past several years by continuing to work with other jurisdictions through the Western Climate Initiative in designing a cap and trade system that benefits our environment and our economy.

As you may be aware, we reinforced our commitment to these principles in an open letter to British Columbians on May 9. The letter is posted in it's entirety on the following government web page: http://www.newsroom.gov.bc.ca/downloads/Letter\_to\_editor\_May6-2011.pdf.

As noted, you have also shared your correspondence with the Honourable Terry Lake, Minister of Environment, and the Honourable Kevin Falcon, Minister of Finance. You can be assured that your feedback will be included in related discussions between the Ministers and their staff.

Again, thank you for writing.

pc: Honourable Terry Lake

Honourable Kevin Falcon

From: Merran Smith [mailto:merran.smith@tidescanada.org]

Sent: Thursday, April 21, 2011 3:57 PM

To: Christy@ChristyClark.ca; OfficeofthePremier, Office PREM:EX

Cc: Coleman.MLA, Rich LASS:EX; Yap.MLA, John LASS:EX; Carr, Steve MEM:EX;

Lake.MLA, Terry LASS:EX; MacDonald, Cairine ENV:EX; Cook, Gaylynn ENV:EX; Minister,

ENV ENV:EX; Lekstrom.MLA, Blair LASS:EX

Subject: Letter to Premier Christy Clark from BC businesses, NGOs, etc re: BC's climate

leadership - with attachment

#### Hello,

Attached please find a letter from over 150 business, academic and NGO leaders in the province supporting the BC government's climate leadership actions, including leadership on WCI and the carbon tax. We look forward to your response.

Have a great easter,

Merran

Merran Smith Director, Tides Canada Energy Initiative

TIDEScanada uncommon solutions for the common good cell: 604 816 5636

p: 604 647 6611 ext 265

f: 18667806611

http://www.tidescanada.org/ http://facebook.com/tidescanada

April 21, 2011

Premier Christy Clark PO Box 9041, Stn Provincial Government Victoria, British Columbia V8W 9E1

Dear Premier Clark,

Thank you for the leadership race commitments you made to aggressively establish British Columbia as a leader in clean energy. We appreciated the connection you made between investments in clean energy and the ability to create jobs throughout the province.

We write to urge you to follow-through on those commitments, and give the clean energy economy a central role in your efforts to create jobs and help British Columbian families. According to the Globe Foundation, clean energy contributed \$15.3 billion to B.C.'s GDP

(10.2% of the total) and 166,000 jobs (7.2% of the total) in 2008. Those numbers are significant today, and they could double in the next decade.

B.C. has already built a strong foundation to achieve higher gains. The province has been rightly applauded for the leadership it has demonstrated by spurring investment in clean energy. We have punched above our weight and helped to positively influence the Canadian, continental and global debate on how to build a clean energy economy.

This is particularly true for the implementation of B.C.'s carbon tax and being one of the leading partners in the Western Climate Initiative. Continued progress presents opportunity, and limits risk, on a number of fronts:

We can grow the market for B.C.'s clean energy companies

By tipping the economic scales in favour of clean energy, and helping our neighbours do the same, B.C. can help open domestic and export markets for the province's entrepreneurs. Whether it's a wind farm being built in Dawson Creek, or cutting-edge fuel cell engines and biomass gasification technologies being sold to the world, those businesses bring investment to B.C. and employ British Columbians.

We can set the rules of the clean energy economy

The rules are set by the people that play the game first. We know there will be constraints on carbon in the near future, so B.C. needs to be involved in setting those constraints and demonstrating their potential. Doing so puts us in the driver's seat to ensure the rules account for B.C.'s interests, which will give our economy a competitive advantage. Furthermore, just by setting the rules and participating, we give other jurisdictions the confidence to do the same. This will grow the size of the clean energy economy and increase the range and scale of opportunities available.

We can help families get ahead in a future where energy is going to cost more As global oil prices rise, developing a robust clean energy sector in B.C. helps protect families by reducing their dependence on fossil fuels, and giving them real alternatives such as better public transit and neigbourhood heating systems. The same shift away from fossil fuels also benefits families by keeping energy prices lower than in other jurisdictions, providing long-term employment throughout the province, and building healthier more vibrant communities.

We can protect B.C.'s natural beauty for our children and grand children If we fail to effectively build a clean energy economy, we will fail to effectively show leadership on climate change. If climate change persists, the B.C. we know and love will be dramatically different for our children and grand children. We've already seen the devastation that pine beetles can cause on our forests and the way storms can gut our parks. If the Fraser River gets much warmer, salmon won't survive. B.C. can't stop these threats on our own, but we can be a positive influence in finding local and global solutions.

We look forward to working with your government to secure the gains we have made in recent years and affirm B.C.'s position in the clean energy economy.

Sincerely,

Jay Brown

Rob Abbott

President

Founder & CEO

Joseph Pallant President & CEO

President and CEO Tamara Vroom Vancity Savings Dr. Wal van Lierop President and CEO Chrysalix Paul Karriya Executive Director Clean Energy Association of BC Paul Manson President and CEO Sea Breeze Power Corp David Van Seters CEO Enerpro David Helliwell President and CEO Pulse Energy Graham Horn Exec VP and COO Cloudworks Peter Leighton President and COO Finnevera Wind Energy Inc David Labistour Chief Executive Officer Mountain Equipment Co-operative John Muir Director Canadian Energy Policy GE Power and Water Stranberg Consulting Coro Stranberg Principal Joel Solomon President Renewal Partners Canadian Bioenergy Corporation Doug Hooper President Rick Hopp President and CEO **ROR Power** Ann Duffy The Ann Duffy Group Principal Adrienne M. Scott Sr. Associate, Consulting and Deals, Sustainability **PriceWaterhouseCoopers** Daniel Terry President Denman Island Chocolate Co-Founder and CEO Fairware Denise Techereau Sophie Agbonkhese Owner SEA Sustainability Now Consulting Martyn Bayne Senior Project Director EBA, A Tetra Tech Company Mike Rowlands President Octopus Strategies Inc Toby Barazzuol President **Eclipse Awards International CE Holmes Consulting** Charles Holmes Owner Ethical Profiling Kemp Edwards Principal Client Advisor Climate Smart Businesses Inc Lyle Perry Saul Brown Saul Good Gift Co. Inc. President Mark Pezarro, Phd Earth Voice Strategies Principal Robert Safrata President and CEO Novex Courier Charles Creighton President Lionsgate Contracting Hamazaki Wong Marketing Group Sonny Wong President and Creative Director Randy Clyne Social Enterprise Consulting Randy Clyne Principal Daniel Terry President Denman Island Chocolates David Kuefler and Peter ter Weeme Principals Junxion Strategy, Inc Jason Mogus CEO and senior strategist Communicopia J-M Toriel President and Founder **BIG Green Island Transportation** Neil Huff President and CEO Tekion Lorien HensonCEO Limelight Event Marketing Principal Site Economics Ltd. Richard Wozny

Yvonne NasbySales Representative/Realtor Sutton Group - West Coast Realty

Vanessa LeBourdais Executive Producer DreamRider Theatre

Acme Systemic Results Corp.

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CPS Carbon Project Solutions Inc.

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