Cliff: 494708 Date: July 10, 2013

MINISTRY OF JUSTICE POLICING AND SECURITY BRANCH POLICE SERVICES DIVISION BRIEFING NOTE

PREPARED FOR: Suzanne Anton, Attorney General and Minister of Justice

FOR INFORMATION

ISSUE: Meeting with Alberta Minister, Jonathan Denis, QC

- Gang Reduction Strategies

BACKGROUND:

- Funds committed by the government are in addition to commitments made in February 2009, when the then Premier Gordon Campbell announced a 7-Point Plan to combat gang and gun violence. The Plan included a number of initiatives aimed at the ongoing efforts to address gang violence including additional police officers, prosecutors, jails and secure courts, as well as tougher laws, a new gang hotline and rewards program, a crackdown on illegal guns and the introduction of the Gunshot and Stab Wound Disclosure Act, Armoured Vehicle and After-Market Compartment Control Act, and the Body Armour Control Act.
- Since 2009, CFSEU-BC has expanded to include the Organized Crime Agency British Columbia (OCABC), Uniform Enforcement Teams, Firearms Enforcement Team and Investigation Teams and others that fall under its responsibility. Offices for the CFSEU-BC are located in the Lower Mainland, Prince George, Kelowna and Victoria. All CFSEU-BC offices are now under one single command structure.
- Internally, CFSEU-BC has undergone a significant re-engineering process over the past ten months which has resulted in efficiencies in the area of accountability, functional reporting lines and operational effectiveness.
- The goal of CFSEU-BC is to achieve a downward trend in organized crime and gang related activities using the Provincial/National Threat Assessment as well as the Provincial/Regional/Municipal/Tactical Enforcement Priority policy.

RECOMMENDED RESPONSE:

Gangs and guns remains a top priority for the ministry and police remain united in their
efforts to keep communities around BC safe. The government is committed to continue
strengthening the tools for police in response to gangs and guns activity throughout the
province. In 2012, the government renewed its support of initiatives focused on
combating organized crime and gangs and guns by extending the funding

(\$22 million/year for three years) of specialized units such as the Combined Forces Special Enforcement Unit – British Columbia (CFSEU-BC).

 Policing and Security Branch is presently working with the RCMP and CFSEU-BC in undertaking a comprehensive environmental scan to identify areas of potential gains and any gaps in existing civil and regulatory legislation that may contribute to the response to organized crime. As well, in May 2013, CFSEU-BC implemented a province-wide anti-gang prevention campaign aimed at at-risk youth.

Prepared by:

Tom Steenvoorden Senior Program Manager Public Safety Initiatives 250 387-0076

Recommended by:

Kjerstine Holmes Director Public Safety Initiatives 250 387-2170

Approved July 12, 2013 by:

Clayton Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Branch
250 387-1100

Approved by Deputy Solicitor General

2013/14 ESTIMATES NOTE

Provincial Gangs and Guns Strategy

Suggested Response:

- Gangs and guns remains a top priority for the ministry and police remain united in their
 efforts to keep communities around BC safe. The government is committed to continue
 strengthening the tools for police in response to gangs and guns activity throughout the
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Approved by:
Clayton Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Branch

250 387-1100

Pages 5 through 6 redacted for the following reasons:

s.15, s.16

ADVICE TO MINISTER

CONFIDENTIAL ISSUES NOTE

Ministry of Justice Date: Nov. 12, 2013

Minister Responsible: Hon. Suzanne Anton

DRAFT
Mandatory Sentences
for Guns (Ont. ruling)

Suggested responses:

s.13

Background:

On Nov. 12, 2013, media reported the Ontario Court of Appeal has ruled the mandatory minimum three-year sentence for a gun crime – enacted by the federal government as part of an omnibus crime bill in 2008 – is unconstitutional. The sentence has applied for possessing a loaded, prohibited gun.

Pages 8 through 9 redacted for the following reasons:

s.15, s.16

MINISTRY OF JUSTICE POLICING AND SECURITY BRANCH POLICE SERVICES DIVISION BRIEFING NOTE

PREPARED FOR: Clayton Pecknold, Assistant Deputy Minister

and Director of Police Services

FOR INFORMATION

ISSUE: Organized Crime

BACKGROUND:

- Organized crime and gangs remains a top priority for the ministry and police remain
 united in their efforts to keep communities around BC safe. Premier Christy Clark's
 Families First Agenda for Change committed the government to continue strengthening
 the tools for police in response to gangs and guns activity throughout the province. In
 2012, the provincial government renewed its support of initiatives focused on combating
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- The Ministry of Justice has also been participating at Federal Provincial and Territorial (FPT) levels where work has been ongoing to ensure British Columbia's interests are represented in national anti-organized crime strategic plans and legislative changes. Representation includes participation in the National Coordinating Committee (NCC) on Organized Crime and the Coordinating Committee of Senior Officials (CCSO) which draw from the experiences of front-line law enforcement to assist in identifying current trends and issues and developing enforcement strategies in combating organized crime.

DISCUSSION:

CFSEU-BC

 Since 2009, CFSEU-BC has expanded to include the Organized Crime Agency British Columbia (OCABC), Uniform Enforcement Teams, Firearms Enforcement Team and Investigation Teams and others that fall under its responsibility. Offices for the

- CFSEU-BC are located in the Lower Mainland, Prince George, Kelowna and Victoria. All CFSEU-BC offices are now under one single command structure.
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- The goal of CFSEU-BC is to achieve a downward trend in organized crime and gang related activities using the Provincial/National Threat Assessment as well as the Provincial/Regional/Municipal/National Tactical Enforcement Priority policy.

Evidence-Based Approach

- It has been recognized that there is a need to address gang recruitment and gang
 violence across the province through the development of new evidence-based
 approaches as well as by building on existing strategies. This involves strengthening
 the non-criminal and regulatory responses to complement enforcement efforts in the
 disruption and deterrence of gangs and organized crime.
- In 2010, the collection and management of gang intelligence was moved into the newly created Provincial Intelligence Centre to align with other intelligence-gathering bodies in BC. A program audit identified the need for a Provincial Tactical Enforcement Priority (PTEP) targeting model with a structured accountability framework.
- In 2012, the CFSEU-BC assumed lead responsibility for the continued development and implementation of the PTEP. In collaboration with municipal, provincial and federal law enforcement agencies a three tiered targeting model was created. Under this three-tiered model federal resources focus on targets that operate across provincial/territorial and national boundaries while CFSEU-BC is responsible for developing a province-wide target group that is consistent with its mandate, and work with the municipal agencies that are responsible for developing and prioritizing local target(s). Timely information sharing between all agencies, at all levels, is key to ensuring that target selection and enforcement leads directly to a reduction in gang violence. The use of the PTEP Targeting Process has been recently implemented.
- Coinciding with the development of the PTEP, in 2010 the policing community identified
 a need for a real-time operations centre that would provide an integrated multi-agency
 response to serious crime crossing jurisdictional boundaries. This need has led to the
 continued development of the Real Time Intelligence Centre British Columbia
 (RTIC-BC). The mandate of the RTIC-BC will be to provide actionable intelligence and
 real time operational support provincially across all jurisdictions.
- The RTIC-BC will play an integral role in reviewing incidents for patterns and the sharing of information and investigation deconfliction between jurisdictions.
- Enhancements to improve law enforcement's access to information to target and respond to investigations were noted in the Missing Women Commission of Inquiry report. Justice Oppal recognized the importance of real time information to be

accessible to law enforcement agencies to allow them to better target and respond to investigations such as the missing and murdered women. He recommended that Government move expeditiously to implement a regional Real Time Crime Centre. Initiatives to enhance criminal intelligence functions in BC support Justice Oppal's recommendation.

RECOMMENDED RESPONSE:

- Policing and Security Branch is committed to the ongoing project work with the RCMP and CFSEU-BC in undertaking a comprehensive environmental scan to identify areas of potential gains and any gaps in existing civil and regulatory legislation that may contribute to the response to organized crime. As well, through the CFSEU-BC a province-wide anti-gang prevention campaign aimed at at-risk youth will be implemented.
- The use of the PTEP Targeting Process will be incorporated into Major Crime investigation Provincial Policing Standards as appropriate. Performance indicators and accountability/reporting requirements for the PTEP – Targeting Process are under development.
- Working through the provincial force and in concert with the independent municipal forces, Policing and Security Branch is participating in the creation of a RTIC-BC. The planned implementation for the RTIC-BC is early 2014, with a primary focus on serious public safety threats and gang related criminal incidents.

Prepared by:

Tom Steenvoorden Senior Program Manager Public Safety Initiatives 250 387-0076

Approved by:

Clayton Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Branch
250 387-1100

Citation/		

MINISTRY OF JUSTICE POLICING AND SECURITY BRANCH POLICE SERVICES DIVISION BRIEFING NOTE

PREPARED FOR: Clayton Pecknold, Assistant Deputy Minister

and Director of Police Services

FOR INFORMATION

ISSUE:

Organized Crime

BACKGROUND:

- Organized crime and gangs remains a top priority for the ministry and police remain
 united in their efforts to keep communities around BC safe. Premier Christy Clark's
 Families First Agenda for Change committed the government to continue strengthening
 the tools for police in response to gangs and guns activity throughout the province. In
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 specialized units such as the Combined Forces Special Enforcement Unit –
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- Funds committed by the government are in addition to commitments made in February 2009, when the then Premier Gordon Campbell announced a 7-Point Plan to combat gang and gun violence. The Plan included a number of initiatives aimed at the ongoing efforts to address gang violence including additional police officers, prosecutors, jails and secure courts, as well as tougher laws, a new gang hotline and rewards program, a crackdown on illegal guns and the introduction of the Gunshot and Stab Wound Disclosure Act, Armoured Vehicle and After-Market Compartment Control Act, and the Body Armour Control Act.
- The Ministry of Justice has also been participating at Federal Provincial and Territorial (FPT) levels where work has been ongoing to ensure British Columbia's interests are represented in national anti-organized crime strategic plans and legislative changes. Representation includes participation in the National Coordinating Committee (NCC) on Organized Crime and the Coordinating Committee of Senior Officials (CCSO) which draw from the experiences of front-line law enforcement to assist in identifying current trends and issues and developing enforcement strategies in combating organized crime.

DISCUSSION:

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Since 2009, CFSEU-BC has expanded to include the Organized Crime Agency
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CFSEU-BC are located in the Lower Mainland, Prince George, Kelowna and Victoria. All CFSEU-BC offices are now under one single command structure.

- Internally, CFSEU-BC has undergone a significant re-engineering process over the past ten months which has resulted in efficiencies in the area of accountability, functional reporting lines and operational effectiveness.
- The goal of CFSEU-BC is to achieve a downward trend in organized crime and gang related activities using the Provincial/National Threat Assessment as well as the Provincial/Regional/Municipal/National Tactical Enforcement Priority policy.

Evidence-Based Approach

- It has been recognized that there is a need to address gang recruitment and gang
 violence across the province through the development of new evidence-based
 approaches as well as by building on existing strategies. This involves strengthening
 the non-criminal and regulatory responses to complement enforcement efforts in the
 disruption and deterrence of gangs and organized crime.
- In 2010, the collection and management of gang intelligence was moved into the newly created Provincial Intelligence Centre to align with other intelligence-gathering bodies in BC. A program audit identified the need for a Provincial Tactical Enforcement Priority (PTEP) targeting model with a structured accountability framework.
- In 2012, the CFSEU-BC assumed lead responsibility for the continued development and implementation of the PTEP. In collaboration with municipal, provincial and federal law enforcement agencies a three tiered targeting model was created. Under this three-tiered model federal resources focus on targets that operate across provincial/territorial and national boundaries while CFSEU-BC is responsible for developing a province-wide target group that is consistent with its mandate, and work with the municipal agencies that are responsible for developing and prioritizing local target(s). Timely information sharing between all agencies, at all levels, is key to ensuring that target selection and enforcement leads directly to a reduction in gang violence. The use of the PTEP Targeting Process has been recently implemented.
- Coinciding with the development of the PTEP, in 2010 the policing community identified a need for a real-time operations centre that would provide an integrated multi-agency response to serious crime crossing jurisdictional boundaries. This need has led to the continued development of the Real Time Intelligence Centre – British Columbia (RTIC-BC). The mandate of the RTIC-BC will be to provide actionable intelligence and real time operational support provincially across all jurisdictions.
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accessible to law enforcement agencies to allow them to better target and respond to investigations such as the missing and murdered women. He recommended that Government move expeditiously to implement a regional Real Time Crime Centre. Initiatives to enhance criminal intelligence functions in BC support Justice Oppal's recommendation.

RECOMMENDED RESPONSE:

- Policing and Security Branch is presently working with the RCMP and CFSEU-BC in undertaking a comprehensive environmental scan to identify areas of potential gains and any gaps in existing civil and regulatory legislation that may contribute to the response to organized crime. As well, in May 2013, CFSEU-BC implemented a province-wide anti-gang prevention campaign aimed at at-risk youth.
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Prepared by:

Tom Steenvoorden Senior Program Manager Public Safety Initiatives 250 387-0076 Recommended by:

Kjerstine Holmes
Director
Public Safety Initiatives
250 387-1387

Approved by:

Clayton Pecknold

Assistant Deputy Minister

and Director of Police Services

Policing and Security Branch

250/387-1100

¹ Citation/

MINISTRY OF JUSTICE POLICING AND SECURITY BRANCH POLICE SERVICES DIVISION BRIEFING NOTE

PREPARED FOR: Suzanne Anton, Attorney General and Minister of Justice

FOR INFORMATION

ISSUE:

Meeting with Alberta Minister, Jonathan Denis, QC

- Gang Reduction Strategies

BACKGROUND:

- Funds committed by the government are in addition to commitments made in February 2009, when the then Premier Gordon Campbell announced a 7-Point Plan to combat gang and gun violence. The Plan included a number of initiatives aimed at the ongoing efforts to address gang violence including additional police officers, prosecutors, jails and secure courts, as well as tougher laws, a new gang hotline and rewards program, a crackdown on illegal guns and the introduction of the Gunshot and Stab Wound Disclosure Act, Armoured Vehicle and After-Market Compartment Control Act, and the Body Armour Control Act.
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Prepared by:

Tom Steenvoorden Senior Program Manager Public Safety Initiatives 250 387-0076 Recommended by:

Kjerstine Holmes Director Public Safety Initiatives 250 387-2170

Approved by:

Clayton Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Branch
250 387-1100

APPROVED VIA E-MAIL

MINISTRY OF JUSTICE POLICING AND SECURITY BRANCH POLICE SERVICES DIVISION BRIEFING NOTE

PREPARED FOR: Suzanne Anton, Attorney General and Minister of Justice

FOR INFORMATION

ISSUE: Meeting with Alberta Minister, Jonathan Denis, QC

- Organized Crime

BACKGROUND:

Organized crime and gangs remains a top priority for the ministry and police remain
united in their efforts to keep communities around BC safe. Premier Christy Clark's
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Prepared by:

Tom Steenvoorden Senior Program Manager Public Safety Initiatives 250 387-0076 Recommended by:

Kjerstine Holmes Director Public Safety Initiatives 250 387-2170

Approved by:

Clayton Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Branch

250 387-1100

APPROVED VIA E-MAIL

¹ Citation/

Pages 21 through 26 redacted for the following reasons:

s.15, s.16

MINISTRY OF JUSTICE JUSTICE SERVICES BRANCH

TOPIC: Phone call between Minister Anton and Federal Minister of Public

Safety and Emergency Preparedness, Steven Blaney.

ISSUE: Minister Anton will participate in a phone call with Minister Blaney

regarding Minister Blaney's recent appointment and BC's interest in FPT

collaboration on public safety matters.

SPEAKING POINTS:

Introduction

 Allow me to congratulate you on your new position as federal Minister of Public Safety and Emergency Preparedness.

 BC has enjoyed a number of successes in working closely with your department over the last few years and I'm looking forward to building on this successful partnership.

Recent successes in working collaboratively

- For example, we are continuing to move forward on the national mental health strategy for corrections that was developed in 2011 by the Heads of Corrections Working Group on Mental Health, including Correctional Services Canada. BC supports the priority areas for this work, which include mental health screening, assessment, information-sharing, suicide and self-injury prevention and management, discharge planning and staff training.
- We are also very excited about the Strategic Training Initiative in Community Supervision (STICS). This model for training probation officers has been proven to reduce re-offending by up to 38%. The national STICS pilot project, in which BC probation officers participated, was led by Public Safety Canada.
- We are also seeing impressive reductions in drug related recidivism, by more than 50%, through the continued operation of the Drug Treatment Court in Vancouver, which is jointly funded by the Province of BC and the Federal Government.

Current Priorities

 Proactive disaster mitigation investment is a cornerstone of effective response and recovery. British Columbia strongly supports the creation of a new federal National Disaster Mitigation Strategy and Program to help achieve this. s.15, s.16, s.17

- I welcome the opportunity to work together with you on these and other public safety issues and federal reforms that are likely to have implications for BC.
- I look forward to meeting you in person at the October meeting of FPT Ministers of Justice in Whitehorse.

Prepared by: Sherri Lee Phone: (250) 953-4261 Date: July 29, 2013

Pages 29 through 32 redacted for the following reasons:

s.15, s.16