



September 30, 2011

The Honourable Vic Toews, P.C., M.P.
Minister of Public Safety
269 Laurier Avenue West
Ottawa ON K1A 0P8

Dear Minister Toews:

We were very pleased to hear Minister James Moore's speech this morning at the Union of British Columbia Municipalities Convention in which he announced Canada's commitment to recommence negotiation of the RCMP Contract with provinces and territories. We are writing to respectfully suggest that the negotiating teams be directed to return to the negotiating table to discuss our outstanding issues as soon as possible.

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The Provinces, Territories and Municipalities still believe that continuing with the RCMP is preferable to a series of independent provincial or municipal forces, and it is in the interests of all tax payers and public safety that we negotiate an agreement that is acceptable to us all. The contract policing arrangement creates significant benefits to all involved governments and negotiating an agreement continues to be a priority for British Columbia.

We hope the discussion could be framed around the Provincial/Territorial proposal that was forwarded to you in July and referenced in follow up correspondence. To date we have not had the opportunity to discuss many of those items at the negotiating table.

We look forward to your response indicating your commitment to re-enter negotiations.

Sincerely,

Shirley Bond
Solicitor General

Peter Fassbender
Mayor, City of Langley

Attachments

pc: The Honourable James Moore

Ministry of
Public Safety
and Solicitor General

Office of the
Minister

Mailing Address:
PO Box 9053 Stn Prov Govt
Victoria BC V8W 9E2



Public Safety Sécurité publique
Canada Canada

Deputy Minister Sous-ministre

Ottawa, Canada
K1A 0P8

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DEPUTY SOLICITOR GENERAL

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SEP 27 2011

Ms. Lori Wanamaker, CA
Deputy Solicitor General
Ministry of Public Safety and Solicitor General
PO Box 9200 Stn Prov Govt
Victoria, British Columbia, V8W 9J7

Dear Ms. Wanamaker:

Thank you for your letter of August 30, 2011, in which you clarify the position of the remaining provinces and territories concerning Police Services Agreements discussions. I understand that your previous correspondence on this matter was written on behalf of all provincial-territorial jurisdictions that have not yet signed new Police Services Agreements with Canada. I further understand that it is the intention of the remaining provinces and territories to continue to negotiate collectively.

On September 9, 2011, Minister Toews spoke with Minister Bond and confirmed that the federal government remained open to receiving written provincial-territorial

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I also understand that on September 15, 2011, you had the opportunity to discuss and endorse a way forward with my colleague, Associate Deputy Minister Graham Flack. During the call, you agreed that provinces and territories would provide a precise

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articulation of any remaining governance proposals in writing to Public Safety Canada, including supporting rationale and the proposed adjustments for resolving these issues within the language of the federally proposed Agreement, with the aim of finalizing an Agreement acceptable to all parties.

Once Public Safety Canada receives and assesses this final set of proposals, we would ask our Assistant Deputy Ministers to meet to resolve as many of the outstanding issues as possible before contemplating the next steps, including the merits of holding a multilateral Deputy Ministers meeting prior to the end of October, as suggested by Minister Bond in her letter of September 13, 2011, to Minister Toews.

With this as the basis for moving forward in the coming weeks, it remains my sincere hope that we can eliminate any gaps between us to conclude Police Services Agreements to the satisfaction of all parties.

Sincerely,



William V. Baker

SEP 27 2011

c.c.: Mr. Dennis Cooley, Deputy Minister, YK
Ms. Bronwyn Waters, Deputy Minister, NT
Ms. Janet Slaughter, Deputy Minister, NU
Mr. Brad Pickering, Deputy Minister, AB
Mr. Alan Hilton, Deputy Minister, SK
Mr. Jeffrey Schnoor, Deputy Minister, MB
Mr. Don Burrage, Deputy Minister, NL
Mr. Dale Wilson, Deputy Minister, NB
Ms. Marian Tyson, Deputy Minister, NS
Ms. Shauna Sullivan Curley, Deputy Minister, PEI
Mr. William J. S. Elliott, Commissioner, RCMP
Mr. Richard Wex, Assistant Deputy Minister, Public Safety Canada



September 26, 2011

The Honourable Vic Toews, P.C., M.P.
Minister of Public Safety
269 Laurier Avenue West
Ottawa ON K1A 0P8

Dear Minister Toews:

It is very unfortunate that we have been unable to connect with you since our last call, despite repeated efforts. We had hoped to be able to speak directly with you because we wanted to provide you with advance notice of our speaking engagement at the Union of British Columbia Municipalities (UBCM) convention tomorrow.

We have been asked to provide British Columbia's local governments with an update on the RCMP Contract Negotiations.

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Given the large investment that municipalities make in their policing agreements, we will continue to be open and transparent with them about the state of the negotiations. Once again we urge you to have the bargaining teams return to the table in order to reach a contract settlement that is in both our best interests.

Sincerely,

A handwritten signature in black ink, reading "Shirley Bond".

Shirley Bond
Solicitor General

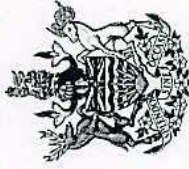
A handwritten signature in black ink, reading "Peter Fassbender".

Peter Fassbender
Mayor, City of Nanley

Ministry of
Public Safety
and Solicitor General

Office of the
Minister

Mailing Address:
PO Box 9053 Stn Prov Govt
Victoria BC V8W 9E2



BRITISH
COLUMBIA

SEP 13 2011

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DEPUTY SOLICITOR GENERAL

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The Honourable Vic Toews, P.C., M.P.
Minister of Public Safety
269 Laurier Avenue West
Ottawa ON K1A 0P8

Dear Minister:

Thank you for receiving my September 9, 2011 telephone call. It was a good discussion and I am encouraged by your willingness to have the negotiating teams come together again to resolve our outstanding issues. As I mentioned, many of these issues were addressed in the Provincial/Territorial (PT) proposed Agreement we forwarded to Deputy Minister Bill Baker, Public Safety Canada on July 22, 2011.

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Ministry of
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Office of the
Minister

Mailing Address:
PO Box 9053 Stn Prov Govt
Victoria BC V8W 9E2

The Honourable Vic Toews, P.C., M.P.
Page 2

The contracting jurisdictions and Canada share a common interest in reaching consensus on the terms of the Agreement that will best serve our citizens. Canada benefits from, among many other things, having a de facto national police force, and having contract police perform federal police duties. Canada and PTs both benefit from having a police service which is integrated across all levels of government and across the country. Withdrawing from contract policing would not only diminish Canada's integrated policing model, it would also increase costs to all contracting partners.

My overriding concern is the nature of the relationship that the PTs, Public Safety Canada and the RCMP will have going forward. I intend to stay engaged in supporting a negotiated agreement to the outstanding issues, and encourage the negotiating teams to come to the table with open minds. I look forward to hearing positive results from the meeting, and suggest that meeting take place in the latter part of October.

I will ask Ms. Lori Wanamaker, Deputy Minister, to contact the federal negotiating team to arrange a meeting for the latter part of October to reach consensus on the outstanding issues.

Sincerely,

Original signed by:

Shirley Bond
Solicitor General

pc: Ms. Lori Wanamaker



AUG 30 2011

Mr. William Baker
Deputy Minister of Public Safety
House of Commons
Ottawa ON K1A 0A6

Dear Mr. Baker:

I am writing to clarify two critical points that arose in the exchange of our correspondence during July and August of this year.

First, with respect to my correspondence to you dated July 22, 2011 and August 5, 2011, I am confirming that I was writing on behalf of all the Provinces and Territories with RCMP Provincial and Territorial police forces, with the exception of Alberta and Saskatchewan. Both Alberta and Saskatchewan informed their nine other colleagues several months ago of their decision to negotiate bi-lateral Provincial Police Service Agreements with Canada.

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I hope this clarifies these two matters.

Sincerely,

Original signed by Brent Merchant on behalf of

Lori Wanamaker, C.A.
Deputy Solicitor General

Ministry of Public Safety and Solicitor General	Office of the Deputy Solicitor General	Mailing Address: PO Box 9290 Stn Prov Govt Victoria BC V8W 9J7	Location: 11 th Floor, 1001 Douglas Street Victoria BC V8V 1X4 Telephone: 250 356-0149 Facsimile: 250 356-1659
--	---	--	---

pc: Mr. Jeffrey Schmoor, Q.C.
Ms Marian Tyson, Q.C.
Mr. Dale Wilson
Ms. Shauna Sullivan Curley
Mr. Don Burrage, Q.C.
Mr. Dennis Cooley
Ms. Bronwyn Watters
Ms. Janet Slaughter

PSPB

PECKNOLD/BEGG/CLARK/REYKDAL/SMITH

C/470861



Minister of Public Safety

Ministre de la Sécurité publique

Ottawa, Canada K1A0P8

AUG 12 2011

The Honourable Shirley Bond
Minister of Public Safety and Solicitor General
Ministry of Public Safety and Solicitor General – British Columbia
Parliament Buildings, Room 346
Victoria, British Columbia V8V 1X4

RECEIVED MINISTER OF PUBLIC SAFETY AND SOLICITOR GENERAL AUG 23 2011	
REFER TO MAIL REGISTRY	
OTHER 470677	
☐ DRAFT REPLY	☐ REPLY DIRECT
☐ ATTN FILE	☐ FILE ☐ INFORMATION ☐

Dear colleague:

I am writing regarding the renewal of the RCMP Police Services Agreements with your jurisdiction, effective April 1, 2012. I also take note of your recent correspondence regarding this matter.

At our October 2010, Federal-Provincial-Territorial Ministers Responsible for Justice meeting in Vancouver, we tasked our respective Deputy Ministers with concluding negotiations, and encouraged them to reach an agreement for timely consideration by our respective governments. Following almost four years of discussions between officials representing contract policing jurisdictions, I am very pleased to inform you that Mr. William Baker, Deputy Minister, Public Safety Canada, recently shared with you Deputy Minister a copy of the proposed Agreement that represents the basis on which the federal government is prepared to renew the RCMP Police Services Agreement in your jurisdiction. I am also encouraged that two jurisdictions have already indicated their intent to proceed with the new Agreement.

The proposed Agreement represents a fair and balanced basis on which to renew the Police Services Agreements. It addresses the key interests of the parties, namely, a modernized relationship with strengthened governance and accountability measures, as well as program sustainability and affordability.

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The parties will require some time to ratify the nearly 200 individual policing contracts across the country, and facilitate an appropriate transition to the new Agreement effective April 1, 2012. I am, therefore, seeking that your government declare whether it wishes to renew the contract policing arrangement on a basis substantially similar to the proposed Agreement, by no later than November 30, 2011. As I indicated at the October, 2010 FPT Ministers Responsible for Justice meeting, the federal government is not prepared to extend the current Agreements in order to continue negotiations.

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The contract policing arrangement has proven to be a remarkably successful policing model, accruing real benefits to all parties, and seen internationally as a best practice. I look forward to hearing from you and receiving your support in renewing the arrangement in your jurisdiction. My officials will continue to be available over the coming weeks and months to work closely with yours to finalize the Agreement.

Yours sincerely,

A handwritten signature in dark ink, appearing to read 'Vic Toews', with a large, stylized initial 'V'.

Vic Toews, P.C., Q.C., M.P.



Public Safety
Canada

Sécurité publique
Canada

Deputy Minister

Sous-ministre

Ottawa, Canada
K1A 0P2

CONFIDENTIAL

AUG 1 2 2011

Ms. Lori Wanamaker, CA
Deputy Solicitor General
Ministry of Public Safety and Solicitor General
PO Box 9200 Stn Prov Govt
Victoria, British Columbia V8W 9J7

Dear Ms. Wanamaker:

I am writing to respond to your letter of July 22, 2011, and its accompanying provincial/territorial proposed *Police Services Agreement* (PSA). I received the package late on August 5, 2011, and consequently, was not in a position to speak to it during our conversation the day before, or during my similar conversations with our other colleagues. My officials have now had the opportunity to fully consider your proposed Agreement, and our comments are set out below. We will continue to pursue constructive bilateral discussions with all outstanding contract jurisdictions in the coming months, with a view to helping each province and territory arrive at their final decision prior to November 30, 2011. This will then allow us to turn our collective attention to the implementation of the new Agreements on April 1, 2012.

All contract jurisdictions have worked closely together for nearly four years to develop a proposal that would meet the shared interests of all parties for a modernized sustainable, cost-contained, affordable and workable Agreement. The proposed federal Agreement forwarded to you was built on those common efforts and has only been augmented in areas where further precision and prescription was required during its final stage of development.

At our last two face-to-face multilateral meetings (November 2010 and February 2011),

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Having now completed a thorough assessment of your proposed Agreement and compared it with the federal proposal, I wish to frame my response

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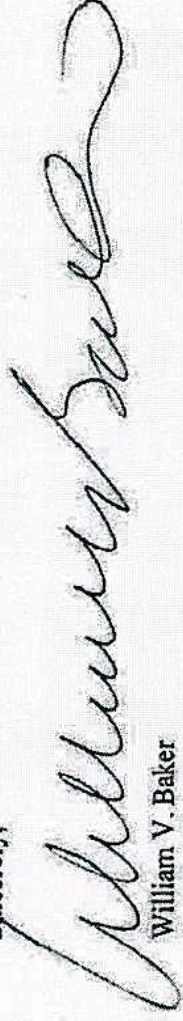
S. 16, S. 17

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I am pleased to continue discussions with each contract jurisdiction on the basis of the comprehensive, fair and reasonable proposal that I sent to you and your colleagues on August 4, 2011. After nearly four years of discussion, the federal proposal best reflects the principled, collective federal/provincial/territorial efforts that have led us to this late stage in its development. The federal government considers it as the base for moving forward.

I look forward to constructively concluding the negotiations with each jurisdiction in the near term, and while I respect that each province and territory has the choice as to what policing model will be best for their jurisdiction, I sincerely hope that each chooses to renew its PSA with Canada.

Sincerely,



William V. Baker
Deputy Minister
Public Safety Canada

c.c.: Mr. Dennis Cooley, Deputy Minister, YK
Ms. Bronwyn Watters, Deputy Minister, NT
Ms. Janet Slaughter, Deputy Minister, NU
Mr. Brad Pickering, Deputy Minister, AB
Mr. Alan Hilton, Deputy Minister, SK
Mr. Jeffrey Schnoor, Deputy Minister, MB
Mr. Don Burrage, Deputy Minister, NL
Mr. Dale Wilson, Deputy Minister, NB
Ms. Marian Tyson, Deputy Minister, NS
Ms. Shauna Sullivan Curley, Deputy Minister, PEI
Mr. William J. S. Elliott, Commissioner, RCMP
Mr. Richard Wex, Assistant Deputy Minister, Public Safety Canada



August 5, 2011

Mr. William V. Baker
Deputy Minister of Public Safety
House of Commons
Ottawa ON K1A 0P8

Dear Mr. Baker:

This will confirm our August 4, 2011 telephone discussion and acknowledge receipt of your August 4, 2011 letter and enclosures.

In your correspondence I note your references to Minister Bond's July 18, 2011 letter to Minister Toews.

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Sincerely,

Lori Wanamaker, CA
Deputy Solicitor General

cc: Mr. Jeffrey Schnoor
Ms. Marian Tyson
Mr. Dale Wilson
Ms. Shauna Sullivan Curley
Mr. Don Burrage
Mr. Dennis Cooley
Ms. Browyn Watters
Ms. Janet Slaughter

Ministry of Public Safety and Solicitor General	Office of the Deputy Solicitor General	Mailing Address:	Location:
		PO Box 9290 Stn Prov Govt Victoria BC V8W 9J7	11 th Floor, 1801 Douglas Street Victoria BC V8V 1X4 Telephone 850 356-0140 Facsimile PSS-2011-1659



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CONFIDENTIAL

Ms. Lori Wanamaker
Deputy Solicitor General
Ministry of Public Safety and Solicitor General - British Columbia
P.O. Box 9290
Station Provincial Government
1001 Douglas Street, 11th Floor
Victoria, British Columbia V8W 9J7

Dear Ms. Wanamaker:

I am writing to you regarding the renewal of the RCMP Police Services Agreements. I have also taken note of your Minister's letter dated July 18, 2011, to my Minister, and have taken the opportunity below to address the issues raised in that letter.

After nearly four years of FPT discussions, I am very pleased to share a proposed Agreement between British Columbia and Canada, effective April 1, 2012, for your consideration. For ease of reference, an article-by-article crosswalk between the 1992 Agreement and the proposed 2012 Agreement is also enclosed to highlight the material changes.

At the FPT Ministers Responsible for Justice meeting in October 2010, Ministers requested that we reach an agreement for timely consideration by our respective governments. Over the past year, we held several substantive FPT DM discussions to advance outstanding issues. These meetings significantly contributed to the proposed Agreement, which has been recently endorsed by the federal government and represents the basis upon which the federal government is prepared to renew the Agreements.

Throughout the negotiations, contract jurisdictions identified strengthened governance, accountability, affordability and cost containment as key to the renewal of the agreements. The federal government conveyed its interest in cost-sharing the legitimate and normal operating expenses associated with contract policing in order to properly support policing in your jurisdiction. To best accommodate our respective needs, and based on our meetings held earlier this year, a number of adjustments have been made to earlier proposals. The following is an overview of key aspects of the proposed enclosed Agreement.

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Sincerely,

A handwritten signature in black ink, appearing to read 'William V. Baker', written in a cursive style.

William V. Baker

Enclosures: (2)

c.c.: The Honorable Vic Toews, P.C., Q.C., M.P.
Minister of Public Safety Canada

Mr. William J.S. Elliott
Commissioner
Royal Canadian Mounted Police

Mr. Richard Wex
Assistant Deputy Minister
Public Safety Canada

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JUL 22 2011



Mr. William Baker
Deputy Minister of Public Safety
House of Commons
Ottawa ON K1A 0A6

Dear Mr. Baker:

Bill
Further to the July 18, 2011 letter sent the Honourable Vic Toews, Solicitor General of Canada from the Honourable Shirley Bond, Minister of Public Safety and Solicitor General, attached is a copy of the Provincial/Territorial (PT) *Police Services Agreement* written by the jurisdictions of British Columbia, Yukon Territory, Northwest Territory, Nunavut, Manitoba, Nova Scotia, New Brunswick, Prince Edward Island and Newfoundland and Labrador. I am writing on behalf of the Deputy Ministers of those jurisdictions to request that you review and respond to the terms of our proposed *Police Services Agreement* so that we may restart the negotiation process.

On the following pages I will describe some of the highlights of our proposed *Police Services Agreement*, and in some cases, briefly describe the reasoning for the approach we have taken. As you know, one of the key PT interests in the negotiations has been to fundamentally reframe the relationship between the RCMP, Public Safety Canada (PSC) and the contracting jurisdictions. We believe this new partnership is reflected in the Preamble and the enhanced role of the Contract Management Committee described in our proposed Agreement. In this new spirit of partnership, we look forward to the RCMP and Public Safety Canada consulting PTs, in advance, regarding any matter that may impact the cost, quality, service or governance of our PT police forces.

Another key objective of the PTs is to improve the accountability of the RCMP to the jurisdictions that receive and pay for their services. As a result, the attached agreement sets out

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Ministry of Public Safety and Solicitor General	Office of the Deputy Solicitor General	Mailing Address: PO Box 9290 Stn Port Galt Victoria BC V8W 0J7	Location: 11th Floor, 1101 Douglas Street Victoria BC V8W 1S4 Telephone: 250 356-0149 Fax: 250 356-1874
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Pages 26 through 27 redacted for the following reasons:

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While I have highlighted some of the key differences, there are of course many similarities between the attached Provincial/Territorial *Police Services Agreement* and the Canada/Alberta Agreement. I am sure you will want to review our Agreement in detail before responding to us. Since we are all aiming to reach consensus before the expiry of the current agreement, PTs believe it would facilitate the progress of our negotiations and help us meet this deadline if you responded to us in writing, clearly setting out your positions. I should also inform you that we are still reviewing the attached Agreement to ensure all the references are consistent and accurate and that it adheres as much as possible to the principles of plain language.

In closing I would like to assure you that my colleagues and I are very much looking forward to your response. When we receive it we will do our utmost to respond to you as quickly as possible so that we might reach consensus on an Agreement that addresses the concerns of all partners prior to March 2012.

Sincerely,


Lori Waramaker, CA
Deputy Solicitor General

Enclosure

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S. 13, 16, 17

July 18, 2011

The Honourable Vic Toews, P.C., M.P.
Minister of Public Safety
269 Laurier Avenue West
House of Commons
Ottawa ON K1A 0P8

Dear Minister Toews:

Thank you for meeting with me on Wednesday June 22, 2011, to discuss, among other things, the renewal of the Federal/Provincial/Territorial RCMP Agreements. Reaching consensus on the terms of the new Agreements is very important to British Columbia as well as the other Provinces, Territories and Local Governments which contract for RCMP police services. The new Agreements will impact our costs, our ability to manage our police services, and the degree of transparency and accountability provided by the RCMP to all levels of government and all Canadians. I would therefore like to provide you with our perspective on the status of the negotiations.

I want to assure you that we want to provide the best police service possible to our communities, and we believe this can be achieved by renewing our RCMP Provincial and Municipal Agreements. This belief is shared by the other Provincial and Territorial contracting jurisdictions. The RCMP's dedication, professionalism, and long history of providing high quality policing to communities across Canada, still make them our police force of choice.

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I should also clarify a few points. When I refer to the Provinces and Territories I am not including our colleagues in Alberta and Saskatchewan because bi-lateral negotiations have or are taking place with those jurisdictions. We expect that this course of action will not negatively affect the ongoing efforts on our parts to continue to reach a negotiated renewal of the RCMP contract that meets the needs of the Provinces and Territories and Public Safety Canada. We believe that the objective of improving relationships, which is outlined in greater detail below, is even more important if different contracts are reached with different jurisdictions. It is important that we work effectively together on our common objectives.

As you know, negotiations to renew the RCMP policing agreements have been ongoing for several years. It is a complex and complicated process that has involved significant analysis of each issue. Progress has been made in many areas, but there are still a number of outstanding issues that need to be resolved. Below I will expand on some of the critical areas that concern the Province of British Columbia, as well as our municipalities.

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The Honourable Vic Toews, P.C., M.P.
Page 4

I trust you will continue to take an active interest in the negotiations as we go forward. For our part, the Provinces and Territories will very shortly be forwarding a proposed agreement to your Deputy Minister for his consideration. When we receive his response it will signal the beginning of a new round of negotiations.

I look forward to working with you to bring this matter to a conclusion as quickly as possible.

Sincerely,



Shirley Bond
Solicitor General

pc: The Honourable Marian Horne
The Honourable Jackson Lafferty
The Honourable Keith Peterson
The Honourable Andrew Swan
The Honourable Ross Landry
The Honourable Marie-Claude Blais, Q.C.
The Honourable Felix Collins
The Honourable Doug Currie
Mr. William Baker

PSPB

PECKNOLD/MCLEAN/SMITH

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