## **RE: APO training**

From Marcie Moriarty <mmoriarty@spca.bc.ca>

To: Forsythe, LeeAnn AG <LeeAnn.Forsythe@gov.sk.ca>, Terri.Giacomazzi@gov.bc.ca,

Giacomazzi, Terri AGRI:EX

Sent: January 6, 2016 12:15:29 PM PST

Hi LeeAnn,

The training requirements for our Special Provincial Constables actually falls under the Ministry of Justice as in order to enforce our provincial legislation (and the sections of the Criminal Code that have to do with animals) our officers need to be sworn in as Special Provincial Constables (SPC) pursuant to the Police Act. The BC SPCA no longer receives government funding for training of the SPCs. In the past, we did receive approximately \$70,000 per year for training from the Ministry of Agriculture. Currently, the Ministry does provide some training opportunities in the area of farm animal health and welfare that provides our SPCs with practical and hands on education in dealing with the cases that involve farm animals. This training is provided free to the BC SPCA and I am not sure of the exact cost per year for government.

As for the training requirements, they are currently under review but essentially, in order to be sworn in as an SPC the individual must have completed (or have at least 5 of the major courses) the Investigations Certificate from the Justice Institute or the equivalent (eg. previous police/rcmp.) These courses include search warrants, investigative interviewing, forensic photography, criminal law overview and basic investigation procedure. We also have internal training that is more specific to animal investigations and the use of the PCA Act as the JI courses are more general. In addition, there is a shadowing component to our internal training program and ongoing continuing education opportunities each year.

An individual who has not yet completed all of the JI requirements or internal courses can still do "preliminary investigations" with another SPC but in order for them to be able to utilize the powers of an authorized agent in our PCA Act (get search warrants, seize animals etc.), they must first be sworn in as an SPC pursuant to the Police Act. I hope this helps! If you have further questions, please feel free to contact me.

Regards,

Marcie

### **Marcie Moriarty**

## **Chief Prevention and Enforcement Officer**

## **BCSPCA**

1245 East 7th Avenue

Vancouver BC V5T 1R1

604.647.1318

1.800.665.1868 • mmoriarty@spca.bc.ca • spca.bc.ca

OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

Thank you for supporting our animal cruelty investigations work.

We rely 100% on donations to save animals in distress.

To see how your support makes a difference visit spca.bc.ca

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

From: Forsythe, LeeAnn AG [mailto:LeeAnn.Forsythe@gov.sk.ca]

Sent: January-06-16 11:43 AM

To: Marcie Moriarty; Terri.Giacomazzi@gov.bc.ca

**Subject:** APO training Hi Marcie and Terri

I am doing a jurisdictional scan to determine what training is provided for Animal Protection Officers/Peace Officers who investigate and enforce animal protection legislation in your province. This is training for new animal protection officers and ongoing training opportunities. Does your province pay for training? Do you know how much is budgeted? Is the training required when APO is hired?

Thank you for your help

LeeAnn

Dr. LeeAnn Forsythe DVM, MVetSc Government of Saskatchewan Disease Surveillance Veterinarian Livestock, Ministry of Agriculture Room 202 3085 Albert St REGINA, Canada S4S 0B1

Bus: (306) 787-6069 Fax: (306) 787-1315

## CONFIDENTIALITY NOTICE:

This e-mail (and any attachment) was intended for a specific recipient(s). It may contain information that is privileged, confidential or exempt from disclosure. Any privilege that exists is not waived. If you are not the intended recipient, do not copy or distribute it to another person or use it for any other purpose. Please delete it and advise me by return

e-mail or telephone. Thank you.



File: 0280-30 Ref: 185836

Mr. Craig Daniell Chief Executive Officer The British Columbia Society for the Prevention of Cruelty to Animals 1245 East 7<sup>th</sup> Avenue Vancouver, BC V5T 1R1

Dear Mr. Daniell:

The Government of British Columbia (the "Province") and The British Columbia Society for the Prevention of Cruelty to Animals (the "BCSPCA") have had a long standing successful partnership. The Province recognizes and values the important work of the BCSPCA and its contributions to the welfare of animals.

The Province is pleased to confirm a grant of \$5,000,000 to the BCSPCA as a support to the BCSPCA's eight-year Facilities Development and Service Plan to replace or renovate aging shelters. Unless agreed otherwise, the BCSPCA must retain ownership to all assets acquired with these funds.

A stipulation to this grant is that if any of the funds provided cannot be actively committed to the construction or renovation of facilities, the funds must be returned to the Province in a timely manner.

The BCSPCA must also provide to the Province a detailed report of results by March 31, 2018 that includes project highlights and a description of accomplishments. The report must be certified by a senior officer of the BCSPCA (such as a Chief Executive Officer or Chief Financial Officer) attesting to the correctness and completeness of the information provided. Please indicate your acceptance of the terms outlined above by signing and returning a copy of this letter to James Mack, Assistant Deputy Minister, Agriculture Science and Policy Division, at:

Ministry of Agriculture 5<sup>th</sup> Floor - 808 Douglas Street Victoria, BC V8W 2Z7

.../2

I wish you success in advancing your projects and encourage you to contact Ursula Viney, Director of Operations for any further assistance you may require. Ms. Viney may be reached at 250-861-7216.

Sincerely,
S Back
James Mack
Assistant Deputy Minister
SIGNED AND DELIVERED on behalf of the BCSPCA
Signature of Signing Authority Date
CRAIG JANJIELL, CHIEF (-XECUTIVE OFFICER Printed Name and Title of Signing Authority

pc:



## Natural Resource Sector

# REQUEST FOR GOVERNMENT TRANSFER

MINISTRY:	AGRICULTURE			BRANCH	- F	Plant & Animal Health		
BRANCH CONTACT NAME:	Ursula Viney			DIVISION:	1	Agriculture Science & Policy		
PROJECT TITLE:	BCSPCA			PHONE:		s.22		
START DATE:	March 31, 2017	END DATE:	March 3	31, 2019	тот	TOTAL AMOUNT: \$5,000,000		
	2 - Land	RECIPIENT ID	DENTIFIC	CATION		4 7 1	3/1/4	
LEGAL NAME OF RECIPIENT:	The British	Columbia S	ociety fo	or the Prev	entio	n of Crue	lty t	o Animals
ADDRESS:	1245 East 7	<sup>7th</sup> Avenue, Va	ancouver	, BC V5T	1R1			
REPRESENTATIVE'S NAME:	Craig Danie	ell		DATE OF F	REQUE	ST Februar	y 9, 2	017
E-MAIL:	cdaniell@s	oca.bc.ca	PHONE:	604-681-	7271	FAX:	6	04-681-7022
na Steroolea Committee	u poa aoroni	PROJEC	T DETA	ILS	inei i	iniohO		DWA - LICENS AND SECURE
PURPOSE OF PROJECT:	Other							
DESCRIPTION OF THE PROJECT, OBJECTIVES AND EXPECTED OUTCOMES: EXAMPLE:  HOW THE TRANSFER SUPPORTS THE SERVICE PLAN TARGETED CLIENT GROUP	aging BC S the demand minimal str Failure to r regions, in	SPCA infrastruct ds of BC's grow ructural standar replace or maint	ture in 10 d ing popula ds for hun ain these l I public sa	communities ation and req nan and anin BC SPCA fac fety and incr	These urgained urganized u	e 10 comm gent redeve ty. vould have	unitie elopn a dire	ing the replacement o s are unable to meet nent to maintain ect impact on all vernment to care for
PARTNERSHIPS INVOLVED:	Not appli	cable						
MINISTRY'S ROLE:	Support t	the efforts of	the BC	SPCA to p	rotect	animals	fror	n abuse and
WHAT MONITORING IS IN PLACE? EXAMPLE: • PERFORMANCE TARGETS • MILESTONES	by the CF will be ap	O and the Bo proved by the onies are sp	oard of I e Board	Directors.	The s	pending Reporting	of the	closely monitored he grant money puirements will with the grant
WHAT ARE THE SUCCESS CRITERIA?	Grant mo		nt respo	nsibly and	are u	sed for	expe	nditures of a
RECEIVING ENTITY IS:	=	IN GOVERMENT IDE GOVERMEN			,			
	TRANSFE	ER TYPE AND	SELEC	TION PRO	CESS	3		Separation of
GRANT -STOB 77								
SHARED COST ARRANGEME	NT-STOB 80	Choos	se an ite	m.				
DESCRIBE THE PROCEDURE TAKEN TO ENSURE THE SELECTION PROCESS WAS FAIR, OPEN AND TRANSPARENT.		request subm ee on Financo					the	Standing

SELECT THE CODE THAT REFLECT PROCUREMENT PROCESS USED HERE FOR FULL CODE DESCRIPT	CLICK	Other - Grants and Entitle	anents		
		BUDGET			
AGGGUNT GODING	CLIENT (MINISTRY)		SERVICE LINE	STOB	PROJECT
ACCOUNT CODING	130	29KBF	08245	7700	2900000
PAYMENT METHOD	CHEQUE TO E	BE MAILED TO PAYEE	'D' cheque instr	uctions:	
FUNDING SOURCE:	☐ Funding	g is available within			☐ Other
	\$5,000,000	FY16/17	•		
BUDGET BREAKDOWN:	\$ \$	FY FY			
GST APPLICABLE?	☐ YES	⊠ NO	VOTE	Vote 14 - AGRI Operations	- Ministry
		RECIPIENT CAP	ACITY		
DESCRIBE HOW YOU HAVE DETERMINED THERE IS NO MISLEADING INFORMATION IN THE APPLICATION?		uest submitted to and Government S	Minister of Financ Services.	e and the Stan	ding Committee
DESCRIBE THE RECIPIENT'S CAPACITY TO COMPLETE THE PROJECT OR REPAY THE FUNDS IF THE STIPULATIONS ARE NOT MET?		d when needed. N	restricted accour loney will not be s		
DOES THE MANDATE OF THE RECIPIENT ALIGN WITH THE INTENT OF THE TRANSFER?		CSPCA Board of E nt and Services Pl	Directors approved an.	the BCSPCA F	acilities
		RISKS			
IDENTIFY RISKS AND STEPS TAKEN TO MITIGATE THE RISKS: EXAMPLE: FINANCIAL, SAFETY, PUBLIC RELATIONS ETC.	facilities.		local government ial reporting to en nt agreement.		
RISK OF NOT PROCEEDING:	Distrust in	government – grai	nt was announced	in public budg	et speech.
OTHER CONSIDERATIONS:	_		ERSELY AFFECT EXIS		N PARTIES
		APPROVAL			
POLICY REVIEW COMPLETED A	ND ATTACHED		RUDGET	REVIEW COMPLETE	-
CHIEF FINANCIAL OFFICER NAME: Brian Fraser	TO ATTACHED		BODGETT	CEVILW COMPLETE	
EXPENSE AUTHORITY NAME: James Mack			GNATURE GNATURE	Feb.	DATE 2017
ASSISTANT DEPUTY MINISTER (P NAME: James Mack EXECUTIVE FINANCIAL OFFICER (			GNATURE	Feb	28, 2017 DATE
NAME:	LANCOUNTY)		GNATURE		DATE

Page 2 of 2

# Ministry of Agriculture, Food and Fisheries BRIEFING NOTE FOR MINISTER FOR INFORMATION

Ref: 193499 Date: January 28, 2021

Title: Minister Popham and BC SPCA meeting, February 2, 2021

**Issue:** Minister Popham is meeting with representatives from the British Columbia Society for the Prevention of Cruelty to Animals (BC SPCA) on February 2, 2021 to discuss:

- Ongoing collaboration;
- · Enforcement on commercial farms; and
- The BC SPCA's 2021 Budget Submission.

## **Background:**

## The BC SPCA

The BC SPCA is a not-for-profit charitable organization, funded primarily by public donations, with a mission to protect and enhance the quality of life for domestic, farm, and wild animals in British Columbia (B.C.). The BC SPCA was created in 1895, and it has authority under the *Prevention of Cruelty to Animals Act* (PCA Act). The PCA Act creates legislative force to prevent cruelty to animals in B.C., including family pets (companion animals), livestock, and working animals, but excluding wildlife. The BC SPCA is the only animal organization in B.C. with the authority to enforce laws under the PCA Act. The BC SPCA operates in 44 locations and employs 645 staff members and approximately 5,500 volunteers throughout B.C.

There are two distinct functions of the BC SPCA in B.C.: a regulatory function and a community outreach function. The BC SPCA is mandated under the PCA Act to respond to animals in distress. BC SPCA enforcement actions are performed by Special Provincial Constables. Currently, the BC SPCA has 34 full time Special Provincial Constables who are authorized to investigate complaints of animal abuse and neglect. BC SPCA constables investigate approximately 8,500 complaints of animal cruelty each year, at a cost of approximately \$3.5 million annually. The BC SPCA does not receive annual, dedicated funding from the Province for their enforcement actions.

## Enforcement on commercial farms

The Animal Care Codes of Practice Regulation (the Regulation) came into force on June 1, 2019, under the PCA Act, to provide further protection for farm animals by establishing reasonable and generally accepted practices of animal management. The Regulation applies to all farming and ranching operations in B.C. where the animals listed in section 2 of the Regulation are kept for the purposes of breeding, boarding, grazing, selling, training, and for the production of certain farm and ranch products and byproducts. While failure to abide by the Codes of Practice is not necessarily an offence, following the Codes is a defense from conviction of animal distress. Referencing the Codes of Practice in regulation therefore provides an incentive to farmers and ranchers to follow these practices.

Approximately 20 percent of complaints received by the BC SCPA involve farm animals. Most of these complaints relate to either hobby farmers or equines. A very small percentage relate to enforcement on commercial farms (approximately 10 to 20 complaints per annum).

## **Funding**

A facility review in 2013 by the BC SPCA, and updated in 2019 to include all BC SPCA facilities, resulted in their adoption of a long-range Facilities Development and Services Plan (FDSP). The FDSP seeks to improve or replace facilities over a 16-year period (2014 to 2029) at a cost of \$117.5 million. The first phase of FDSP is complete (2014 to 2018) and covered facility replacement or redevelopment at six facilities (at a total cost of \$18.97 million). The second phase of FDSP covers a five-year period (2019 to 2024), and the projected total cost of this phase is \$51.4 million.

The BC SPCA's annual operating expenses grew from \$19.5 million in 2005 to \$38.5 million in 2018 as a result of expanded programing. This was matched by a similar growth in revenue due largely to the increase in donor support.

The BC SPCA received \$1.46 million from the Province as part of COVID-19 response funding to help animal care organizations through the pandemic.

#### **Discussion:**

## Ongoing collaboration

In the BC SPCA's letter to the Minister requesting this meeting, their request is to "discuss how [AFF and the BC SPCA] can best partner together in the years ahead and help achieve... mutual goals, like promoting B.C.'s animal welfare laws, improving food security and continuing to improve conditions in farming communities".

AFF staff share a positive relationship with the BC SPCA. AFF staff regularly reach out to the BC SPCA for input on work and to include them in relevant consultations.

The majority of BC SPCA investigations involve companion animals, with approximately 82 percent of all investigations are related to dogs and cats. In 2018, BC SPCA's cruelty investigations program made up 12 percent of their total program spending.<sup>s.13</sup>

## Enforcement on commercial farms

In the BC SPCA's letter to the Minister, their request is to provide important updates "regarding events that have occurred this fall related to concerns with respect to commercial farm investigations which have shifted some of our priorities". The BC SPCA feel they cannot continue to operate the way they have been doing with respect to enforcement on commercial farms. They believe the major challenge is the lack of compliance with the industry Codes of Practice; industry is not doing enough, and government needs to do more to hold industry to account. They assert that they cannot be the compliance agent as they do not have the funds to do so, and they are already the enforcement agency.

However, it is not the BC SPCA's responsibility to enforce the Codes of Practice, which outline generally accepted management practices for livestock and farm animal operators, including owners, managers, and employees. The Regulation was made to reference the Codes of Practice as reasonable and generally accepted practices of animal management (section 24.02 of the PCA Act). s.13

The BC SPCA opposes extreme and illegal actions by animal rights advocacy groups, including farm invasions and trespass to install hidden cameras. They support government action to further penalize these illegal activities.

The BC SPCA have been internally contemplating whether they should continue with farm animal investigations. This follows the decision of other provinces (e.g., Ontario) to change their animal inspection model. After internal research and discussion, the BC SPCA decided to continue with their enforcement authorities as it relates to the PCA Act on commercial farms and to seek a solution with government.

An example provided by the BC SPCA of enforcement on commercial farms is the recent events at Excelsior Farms. The video of the farm was illegally obtained and could not be used as evidence in the case. The BC SPCA supports that decision. However, they believe the contents of the video demonstrate that the farm is in violation of the Codes of Practice and provincial and federal animal cruelty laws. The Excelsior file led to the loss of some public support, staff were threatened, and public protests were held outside BC SPCA offices. At the time of this event, the Abbotsford police department called in a veterinary third-party assessment to Excelsior Farms, who indicated he did not see any welfare problems on the farm.

## BC SPCA's 2021 Budget Submission

In the BC SPCA's letter to the Minister, their request is to "have a conversation about the 2021 Budget Submission and how the capital and operating funds we have requested can be used to drive pandemic response priorities and economic recovery efforts with the job creation opportunities they provide to communities".

s.13; s.17

For the past four years, the BC SPCA has requested government funding for their long-term facilities plan. The Select Standing Committee on Finance and Government Services recommended funding for the BC SPCA in their report released August 21, 2020. On pages 36 and 109 of Report 1, the Committee recommends to "continue investing in the protection of domestic animals, livestock, and wildlife, including organizations such as the BC SPCA". Ts.12; s.13 s.12; s.13

s.12; s.13; s.17

According to the BC SPCA, their operating expenses are approximately \$45 million per annum. They claim to have spent almost \$4 million enforcing the PCA Act and over \$14 million in sheltering animals in 2020.

## **Suggested Response:**

## Ongoing collaboration

- Thank the BC SPCA for their commitment and dedication to representing the collective interests of farm animals in B.C.
- AFF looks forward to a continued positive and productive relationship with the BC SPCA.

## Enforcement on commercial farms

 AFF appreciates the role that the BC SPCA takes on as the enforcement agency under their regulatory function.

s.13

s.12; s.13; s.17

 AFF is grateful that the BC SPCA has decided to continue with their enforcement authorities as it relates to the PCA Act on commercial farms.

## BC SPCA's 2021 Budget Submission

s.13							
Contact: Britney Irvine, Senior Policy Analyst, 778-698-4029							
A/ED	ADM	DM					
AA	JLM	TE					

## RE: Please update 2017 Estimate Note - Animal Welfare Overview

From: Giacomazzi, Terri AGRI:EX

</O=BCGOVT/OU=VICTORIA1/CN=MAF/CN=TGIACOMAZZI>

To: Anslow, Martha AGRI:EX
Cc: North, Anna AGRI:EX

Sent: February 14, 2018 2:35:57 PM PST

Attachments: 2018 Estimate Note - Animal Welfare Overview.docx

Here is my revised version. I removed a couple of points that I wasn't entirely sure about, and given the tight timeline, can't investigate further. Anna, please advise if you think something should be changed/added. Thank you, Terri.

From: Giacomazzi, Terri AGRI:EX

Sent: Wednesday, February 14, 2018 2:16 PM

**To:** Anslow, Martha AGRI:EX **Cc:** North, Anna AGRI:EX

Subject: RE: Please update 2017 Estimate Note - Animal Welfare Overview

Thank you Martha,

The updates look pretty straight forward. The only thing I'm questioning is the following two bullets:

• B.C. has the strongest penalties in Canada for causing suffering or distress to an animal, up to \$75,000 and 24 months in prison.

s.13

Anna, can you confirm that is appropriate?

Thank you,

Terri.

From: Anslow, Martha AGRI:EX

Sent: Wednesday, February 14, 2018 1:45 PM

**To:** Giacomazzi, Terri AGRI:EX **Cc:** North, Anna AGRI:EX

Subject: Please update 2017 Estimate Note - Animal Welfare Overview

Importance: High

Hi Terri – here is the 2017 Estimates Note for Animal Welfare, an Overview. Can you please update/revise? Don't hesitate to check in with Anna North on details/direction.

We don't have access for our team to the notes folder so I have to upload each and send it out. Sorry for the delay!

Thank you! Martha

## **Animal Welfare Overview**

## **RECOMMENDED RESPONSE:**

- Animal welfare is a priority in British Columbia and the B.C.
   Government expects all British Columbians to treat their animals with care and respect.
- B.C. has the strongest penalties in Canada for causing suffering or distress to an animal, up to \$75,000 and 24 months in prison.
- The Province is taking on-going action to strengthen animal welfare in B.C.

s.13

- The Province is also undertaking research with University of British Columbia (UBC), to assess the care of farm animals at transition sites along the transportation continuum.
- We continue working with animal welfare stakeholders to monitor potential issues and ensure the necessary animal welfare policies and regulatory frameworks are in place.

Confidential Advice to Minister

## BACKGROUND:

- The Prevention of Cruelty to Animals Act (PCAA) is the primary provincial animal welfare legislation and falls under the responsibility of the Ministry of Agriculture (AGRI).
- The PCAA provides a legislative mandate for the British Columbia Society for the Prevention of Cruelty to Animals (BCSPCA).
- In March 2017, amendments to the PCAA enabled the creation of a licensing/or registration system for commercial breeders of dogs and cats.
- As part of the new system, commercial breeders of dogs and cats will be required to follow minimum standards of care with accompanying inspections against these standards.
- Ministry staff will be consulting with key stakeholders to develop the minimum standards of care for commercial dog and cat breeders in B.C.
- This commitment is to target irresponsible commercial breeders of dogs and cats following two high-profile seizures at suspected puppy mills in the Lower Mainland.
- Other AGRI legislation supports positive animal welfare outcomes through the
  promotion and management of animal health and disease management, including
  the *Animal Health Act* to encourage compliance with mandatory biosecurity
  programs (e.g. animal welfare) in the supply managed sector.
- AGRI has contracted with UBC to undertake a research project through Growing Forward 2 to collect information and assess the welfare of farm animals along the transport continuum in B.C. with a particular focus on cull dairy cows and bull calves (expected completion date: March 31, 2018.)

## **CROSS JURISDICTIONAL COMPARISON:**

The provincial PCAA was updated in 2011 to have the toughest penalties in Canada.

## PROGRAM EXPENDITURE / REVENUE IMPLICATION (IF APPLICABLE):

 Animal welfare responsibilities within AGRI are spread across the branches and cover many work areas including policy, legislation, diagnostics and inspections.
 There is the equivalent of approximately one full-time Ministry staff person working on animal welfare.

## ESTIMATE NOTE- FISCAL 2017/18

Ministry of Agriculture

Confidential Advice to Minister

- Committed \$5 million to the BCSPCA in 2015 and another \$5 million in 2017 to help replace or renovate aging BCSPCA facilities in 10 B.C. communities (Vancouver, Nanaimo, Kamloops, Kelowna, Prince George, Dawson Creek and the Kootenays).
- Provided BCSPCA a \$100,000 grant in 2011 to defray the costs of investigating sled dog cruelty allegations.
- Provided a \$250,000 grant in 2010/2011 from the B.C. Gaming Commission for spay/neuter programs.
- The province has provided sponsored Crown leases for many of BCSPCA facilities.

Approved by:	Prepared by:	Alternate Contact:
ADM James Mack	Name: Terri Giacomazzi	Name: Martha Anslow
Date approved by ADM: XXX	Branch: CGPL	Branch: CGPL
Phone:	Phone: 604 556 3082	Phone:s.22
Cell:	Cell:	Cell:

## Three models of registration

From: Giacomazzi, Terri AGRI:EX

</O=BCGOVT/OU=VICTORIA1/CN=MAF/CN=TGIACOMAZZI>

To: Coombs, Geoff AGRI:EX

Sent: February 21, 2018 1:10:06 PM PST

Attachments: Dog and Cat Breeder Regulation - BC SPCA Proposal for Designated

Agency.doc

Geoff,

In case you'd like to see the three models of registration the BC SPCA is proposing, please see attached.

From: Anslow, Martha AGRI:EX

Sent: Tuesday, February 6, 2018 11:59 AM

To: Giacomazzi, Terri AGRI:EX

Subject: FW: Dog and Cat Breeding Regulations

As promised

From: Hrycuik, Lorie AGRI:EX

Sent: Wednesday, January 31, 2018 3:10 PM

To: Anslow, Martha AGRI:EX

Subject: FW: Dog and Cat Breeding Regulations

Lorie Hrycuik

Ministry of Agriculture

250-356-8299

From: Marcie Moriarty [mailto:mmoriarty@spca.bc.ca]

Sent: Wednesday, January 31, 2018 12:48 PM

**To:** Hrycuik, Lorie AGRI:EX **Cc:** Amy Morris; Geoff Urton

Subject: Dog and Cat Breeding Regulations

Good Morning Lorie,

As promised (just in the nick of time!), please find attached the BC SPCA's feedback on the draft regulations and our draft budget and proposal regarding designated agency status. Thank you again for giving us this opportunity to provide input and we look forward to the stakeholder consultation. If you have any questions about the attached, please let us know.

Regards, Marcie

Marcie Moriarty

Chief Prevention and Enforcement Officer

**BCSPCA** 

1245 East 7th Avenue Vancouver BC V5T 1R1

604.647.1318

1.800.665.1868 • mmoriarty@spca.bc.ca • spca.bc.ca

OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

Thank you for supporting our animal cruelty investigations work.

We rely 100% on donations to save animals in distress.

To see how your support makes a difference visit spca.bc.ca

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

## FW: Dog and Cat Breeding Regulations

From: Giacomazzi, Terri AGRI:EX

</O=BCGOVT/OU=VICTORIA1/CN=MAF/CN=TGIACOMAZZI>

To: North, Anna AGRI:EX

Sent: February 26, 2018 11:58:21 AM PST

Attachments: Budget for BC Breeder Registry 2018 01 22.xlsx, Dog and Cat Breeder

Regulation - BC SPCA Proposal for Designated Agency.doc

As discussed.

From: Anslow, Martha AGRI:EX

Sent: Tuesday, February 6, 2018 11:59 AM

To: Giacomazzi, Terri AGRI:EX

Subject: FW: Dog and Cat Breeding Regulations

As promised

From: Hrycuik, Lorie AGRI:EX

Sent: Wednesday, January 31, 2018 3:10 PM

To: Anslow, Martha AGRI:EX

**Subject:** FW: Dog and Cat Breeding Regulations

Lorie Hrycuik

Ministry of Agriculture

250-356-8299

From: Marcie Moriarty [mailto:mmoriarty@spca.bc.ca]

Sent: Wednesday, January 31, 2018 12:48 PM

**To:** Hrycuik, Lorie AGRI:EX **Cc:** Amy Morris; Geoff Urton

**Subject:** Dog and Cat Breeding Regulations

Good Morning Lorie,

As promised (just in the nick of time!), please find attached the BC SPCA's feedback on the draft regulations and our draft budget and proposal regarding designated agency status. Thank you again for giving us this opportunity to provide input and we look forward to the stakeholder consultation. If you have any questions about the attached, please let us know.

Regards, Marcie

Marcie Moriarty

Chief Prevention and Enforcement Officer

**BCSPCA** 

1245 East 7th Avenue Vancouver BC V5T 1R1

604.647.1318

1.800.665.1868 • mmoriarty@spca.bc.ca • spca.bc.ca

OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

Thank you for supporting our animal cruelty investigations work.

We rely 100% on donations to save animals in distress.

To see how your support makes a difference visit spca.bc.ca

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

# Dog and Cat Breeder Regulations: BC SPCA as Designated Agency Proposal



THE BRITISH COLUMBIA SOCIETY FOR THE PREVENTION OF CRUELTY TO ANIMALS

January 2018, Authored by: Prevention and Enforcement Department

## Dog and Cat Breeder Legislation and Regulation: BC SPCA as Designated Agency Proposal

OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

#### Purpose

The Ministry of Agriculture requested that the BC SPCA submit a proposal setting out the terms and conditions, including an estimated operational budget, upon which the BC SPCA would be prepared to be appointed as the designated agency that administered the dog and cat breeder registration program.

#### **Background**

There has long been recognized a concern regarding the exploitation of dogs and cats by irresponsible people during the activity of breeding. The BC SPCA is often on the front lines of caring for these animals either as a result of cruelty investigations, seizures or surrenders to our shelters. After a particularly troubling large animal seizure from a puppy mill in 2016, the BC government announced that it would take action to target irresponsible commercial breeding of dogs and cats. In 2017, after consultation with various stakeholders, including the BC SPCA, the BC government amended the *Prevention of Cruelty to Animals Act* (the "PCA Act") enabling the creation of a licensing and/or registration system for commercial breeders of dogs and cats and accompanying inspections against minimum standards of care.

A regulation is required to see this new legislation come into force. The regulations would include details of the new licensing and/or registration system, such as enforceable standards of care for breeding dogs and cats, definitions, fees, fines, administration, and costs.

At the time this proposal was drafted, these regulations were not yet finalized. This proposal is subject to a final review of the regulations prior to entering into any memorandum of understanding regarding becoming the designated agency as outlined in the PCA Act.

## **Operational Considerations**

During the consultation process leading to the amendments to the PCA Act, the BC SPCA provided the BC government with operational models to consider, including recommendations that it felt would best address the identified policy problem concerning the breeding of dogs and cats in BC. For ease of reference, those options are included below (recommendations for registration fees and fines have been not been included at the request of staff):

## Option 1: New Brunswick model: Mandatory annual inspection with each registration (one year cycle)

Description: All dog or cat breeders would require an inspection in order to be registered and inspection would occur on an annual basis.

*Criteria:* This is the highest cost option and it also provides the highest level of public assurance, with the lowest amount risk assumed by the BC SPCA.

The British Columbia Society for the Prevention of Cruelty to Animals

2

2

Summary: In this model, all dog and cat breeders would be required to register and pay a fee online. Registrants would receive a confirmation and unique identifier number. After four to six months of collecting registrants, inspections would begin and be scheduled to minimize travel and accommodation costs. Assuming there are 4000-5000 breeders in British Columbia, inspectors would conduct 4000 inspections per year, with 16 inspections conducted, on average, per business day. After one year in the program, all breeders will have had an inspection and the regulation could have a delayed "come into force" requirement for them to advertise their inspection number.

One program manager would oversee a team of 22 licensing inspectors [14 FTE], six of which would be full-time and 16 of which would be part-time contractual. Two full-time licensing officers would be on Vancouver Island, two in the Lower Mainland, one in the Okanagan and one in Prince George. The remainder of the contract officers would be in more rural and remote regions of the province. Two licensing officers would process registration and inspection documentation.

#### Option 2: Mandatory Registration with Permissible Risk-Based Inspection (two year cycle)

Description: In this model, all dog or cat breeders would be registered. Inspections would occur according to a risk based system, with 100% of high-risk cases inspected initially and all breeders inspected subsequently over a two year period.

*Criteria*: This is a moderate cost option and it provides an acceptable level of public assurance. Our assessment is that the risk of negative public perception of the BC SPCA associated with implementing a permissible system is mitigated by the commitment to assess all registrants by the end of year two.

Summary: In this model, all dog and cat breeders would be required to register and pay a fee online. Registrants would receive a confirmation and unique identifier number. After four to six months of collecting registrants, all breeders would receive their registration number and would be required to advertise using this number. Inspections would begin and be scheduled to minimize travel and accommodation costs. Assuming there are 4000-5000 breeders in British Columbia, inspectors would conduct 2000 inspections per year, with eight inspections conducted, on average, per business day.

One program manager would oversee a team of 10 licensing inspectors [7 FTE], four of which would be full-time and six of which would be part-time contractual. One full-time licensing officer would be on Vancouver Island, one in the Lower Mainland, one in the Okanagan and one in Prince George. The remainder of the contract officers would be in more rural and remote regions of the province. Two licensing officers would process registration and inspection documentation.

In this model, risk assessment would be based on the registration. The number of planned litters, the number of animals on site, and the number of different species or breeds being bred could all trigger being considered a high-risk inspection.

### Option 3: Mandatory Registration with Permissible Risk-Based Inspection (four year cycle)

Description: In this model, all dog or cat breeders would be registered. Inspections would occur according to a risk based system, with 100% of high-risk cases inspected initially and all breeders inspected subsequently over a four year period.

*Criteria*: This is the lowest cost option and it also provides a lower level of public assurance. This option involves some risk of public criticism due to infrequency of inspection.

Summary: In this model, all dog and cat breeders would be required to register and pay a fee online. Registrants would receive a confirmation and unique identifier number. After four to six months of collecting registrants, all breeders would receive their registration number and would be required to

The British Columbia Society for the Prevention of Cruelty to Animals

3

3

Advertise using this number. Inspections would begin and be scheduled to minimize travel and accommodation costs. Assuming there are 4000-5000 breeders in British Columbia, inspectors would conduct 1000 inspections per year, with four inspections conducted, on average, per business day.

One program manager would oversee a team of 6 licensing inspectors [4 FTE], two of which would be full-time and four of which would be part-time contractual. One full-time licensing officer would be on Vancouver Island, one in the Lower Mainland. The remainder of the contract officers would be in the Okanagan, Prince George, and more rural and remote regions of the province. One licensing officer would process registration and inspection documentation.

In this model, risk assessment would be based on the registration. The number of planned litters, the number of animals on site, and the number of different species or breeds being bred could all trigger being considered a high-risk inspection.

#### Operational Options Overview:

Upon inspection, breeders would be assigned an assessment status (e.g. approval, conditional approval with additional paperwork required or repeat inspection required, and suspension or cancelation of registration). Conditional approvals would allow for documents and photos to be submitted that confirm compliance, or for repeat inspections. Failed inspections resulting in registration suspension or cancellation can be appealed. Any follow-up inspection required or requested would incur an additional inspection fee.

In all cases, the online registration system established would allow the public to research a registration number to discover that breeder's assessment status.

All models assume that inspectors will conduct an average of one inspection per day, taking into account vacation and sick days for full-time employees.

#### **Budget Proposal**

It is our understanding that at this time the government has contemplated a registration system (rather than licensing) but has not yet determined the inspection model. If the BC SPCA was to become the designated agency that would oversee this regulation, the attached detailed budget is provided for option one as this option has the highest level of public acceptability. Estimated costs are based on our organization's experience operating an animal cruelty investigation department, the SPCA Certified farm assurance program, and a provincial companion animal identification registry.

Set up costs include a manager to oversee the set-up of the program, establishing the online registration and inspection administration system, developing the inspection program and accreditation, creating a training program for inspectors, hiring and equipping licensing officers and office, insurance, and legal costs.

#### Ongoing costs include:

<u>Human resources</u>: program manager/reviewing officer; licensing officers to review applications, issue registrations and schedule inspections; full-time and contract licensing inspectors; and a call centre operator to address inquiries.

Registration and Inspection costs: Software licensing, website maintenance, and server costs; inspection agency overhead costs include office space, insurance, and legal; travel and accommodation for conducting inspections; equipment and uniforms (including vehicles, cameras, computers); training; and industry and public education materials.

The British Columbia Society for the Prevention of Cruelty to Animals

After discussions and a request by the Ministry staff, the attached proposed budgets do not include a revenue portion that could be generated from annual fees and potential fines. The BC SPCA would like to emphasize its recommendation that the regulation ultimately include sufficient fees and fines that would support a system that in later years could be relatively self-sustaining, or in the very least not rely as heavily on annual funding allocation.

## **Special Consideration**

The BC SPCA is in a unique position given our extensive experience in running various animal programs that require similar skills, infrastructure and expertise as would be required by the "designated agency" appointed to oversee the regulation of dog and cat breeders. While we would welcome the opportunity to enter into an agreement with the government to become the "designated agency", we would first want to ensure the following:

- 1. <u>Definition of commercial breeding and selling of puppies and kittens:</u> If this regulation is going to address the policy problem regarding unscrupulous breeding in this province, it is essential that this definition be broad to include every dog or cat that has a litter which is then advertised for some exchange of commerce. If the definition is not expansive, it is too easy for individuals to "beat the system" and ultimately, the targets of this type of legislation will escape regulation.
- 2. Proposed Standards of Care: The BC SPCA appreciates the opportunity it has been given to provide input into the standards of care that breeders will have to adhere to in order to maintain their registration number (and therefore, be able to sell dogs and cats in BC.) Our experts in veterinary medicine, animal behaviour and welfare, and animal policy and enforcement have extensively reviewed the proposed standards and have made our recommendations for revision. We appreciate that other stakeholders will be provided with a similar opportunity to provide input into the standards. Ultimately, before we are in a position to become the "designated agency", the BC SPCA will have to accept the final proposed standards of care that will make up the regulation.
- 3. <u>Budget:</u> A registration system is only going to accomplish the policy goals if it has a robust inspection system that provides the public with some assurance that the standards of care set out in the regulation are being adhered to by breeders.. The BC SPCA would only be in a position to become the "designated agency" if the approved budget included accommodation for proper set up and ongoing administration of the registration program and for adequate inspection.
- 4. <u>Timelines:</u> It is anticipated that there will be significant time requirements involved in the setting up of a registration system, including software development, hiring and training. In addition, there would be a comprehensive communications plan (for both breeders and the public) that would have to pre-date the actual launch of any registration program. Before entering into an agreement to become the "designated agency" the BC SPCA would like the opportunity to review and have input into timelines.
- 5. Related Businesses: In order to maintain charitable status, the BC SPCA is required to perform activities that are charitable by nature. While the Income Tax Act provides for some leeway for charities to perform related businesses, there is always a danger that such activities are not considered charitable and in so doing places the organizations charitable status in doubt. In order to ensure compliance with the Income Tax Act, it is possible that the BC SPCA, if appointed as the designated agency, may establish a subsidiary company that is 100% owned and operated by the BC SPCA, but which is not charitable in nature. Such a scenario would allow for a complete separation and independence between the BC SPCA enforcement function under the PCAA and its regulatory function as the designated agency. The government would enter into an MOU with a subsidiary company set up by the BC SPCA.

s.13

The British Columbia Society for the Prevention of Cruelty to Animals

5

## conclusion

The BC SPCA applauds the government on their proactive approach to date on the development of a system that looks to address the very real animal welfare issues surrounding the unregulated business of dog and cat breeding in this province. We have appreciated the extensive opportunity for input and consultation that the government has extended the BC SPCA to date. The BC SPCA would welcome the opportunity to enter into an MOU with the government to become the "designated agency" to administer the dog and cat breeding registration program subject to the special considerations noted above.

The British Columbia Society for the Prevention of Cruelty to Animals



#### FOR CONSIDERATION

**Subject:** Budgetary implications for proposed 'Option 2' of briefing note to be submitted to Minster of Agriculture in April 2018

#### **Purpose**

To provide BC SPCA's considerations of the implications of a budget that is limited to the Registry Set-Up.

## **Background**

The BC SPCA recognizes the necessity of providing multiple options for decision regarding the set-up of the dog and cat breeder and seller registry. Option 2, as outlined by phone on April 11, 2018 is intended to demonstrate the possibility of the development of the registration system, audit system, and protocols without developing the communications and education strategy for the OIC or the training systems, recruitment and capacity-building for the necessary staff to implement the registration system.

Given these considerations, the BC SPCA proposes the following budget for Option 2:

Dog and Cat Breeder Registry Set-up and Project Management	
Software set up and data hosting	\$ 200,000
Project Manager (1.0 FTE) & use of existing staff expertise	\$ 61,300
Legal fees	\$ 20,000
Total Set-Up Expenses	\$ 281,300

Dog and Cat Breeder Registry Stakeholder Communications Budget	
Communications Coordinator (0.5 FTE) - fields reactive phone calls & emails from	
breeders/sellers & the public; primarily a re-direct and "more information to come"	\$ 25,000
Total Communications Expenses	\$ 25,000

Development of Structural Capacity for Registration System	
Program Manager (0.5 FTE) - develops operational procedures and assists in audit	
framework as it relates to the registration system	\$ 40,000
Total Structural Capacity for Registration System Expenses	\$ 40,000

Grand Total Expenditures \$ 346,300

#### Considerations

The above budget and policy option represent a few key concerns for the BC SPCA:

- Communications allow for reactive responses to phone/email queries, without a strategy for education
  or materials, resulting in possible confusion, frustration and a lower level of buy-in to the program
- Risk of the program manager lacking in expertise and commitment with decreased role capacity and funding, resulting in additional onboarding and transition costs
- Delay (6-8 months verses Option 3) in introduction of the system to breeders and the public, resulting in a decrease in public trust

OUR MISSION: TO PROTECT AND ENHANCE THE LIVES OF DOMESTIC, FARM AND WILD ANIMALS IN BRITISH COLUMBIA

## **RE: SPCA Fundraiser for Cruelty Investigations**

From: Giacomazzi, Terri AGRI:EX

</O=BCGOVT/OU=VICTORIA1/CN=MAF/CN=TGIACOMAZZI>

To: Anderson, Arlene AGRI:EX, Anslow, Martha AGRI:EX, Hrycuik, Lorie AGRI:EX

Sent: April 19, 2018 10:47:11 AM PDT

Attachments: RE: APO training

s.13

## Terri.

From: Anderson, Arlene AGRI:EX

Sent: Wednesday, April 18, 2018 4:28 PM

To: Anslow, Martha AGRI:EX; Hrycuik, Lorie AGRI:EX; Giacomazzi, Terri AGRI:EX

Subject: RE: SPCA Fundraiser for Cruelty Investigations

Codes are not enforceable. They are a defense to cruelty charges.

From: Anslow, Martha AGRI:EX

Sent: Wednesday, April 18, 2018 4:03 PM

To: Anderson, Arlene AGRI:EX; Hrycuik, Lorie AGRI:EX; Giacomazzi, Terri AGRI:EX

Subject: RE: SPCA Fundraiser for Cruelty Investigations

I think we should have that conversation, Lorie.

And I agree, Arlene.

s.13

## Thanks, Martha

From: Anderson, Arlene AGRI:EX

Sent: Wednesday, April 18, 2018 3:37 PM

To: Hrycuik, Lorie AGRI:EX; Anslow, Martha AGRI:EX; Giacomazzi, Terri AGRI:EX

Subject: RE: SPCA Fundraiser for Cruelty Investigations

s.13

From: Hrycuik, Lorie AGRI:EX

Sent: Wednesday, April 18, 2018 3:24 PM

To: Anslow, Martha AGRI:EX; Anderson, Arlene AGRI:EX; Giacomazzi, Terri AGRI:EX

Subject: FW: SPCA Fundraiser for Cruelty Investigations

s.13

For discussion. Would be good to have a quick discussion on how to advance this. I have spoken with Meghan on a comms plan as well.

Lorie

Lorie Hrycuik

Ministry of Agriculture

250-356-8299

From: BC Cattlemen's Association [mailto:bccattle@cattlemen.bc.ca]

Sent: Wednesday, April 18, 2018 3:13 PM

**To:** Hrycuik, Lorie AGRI:EX **Cc:** Cattlemen's Association

Subject: SPCA Fundraiser for Cruelty Investigations

Hi Lorie,

Further to our conversation, I am attaching an email that SPCA circulated today requesting donations to support their cruelty investigations. We support the need to take action against cases of animal cruelty and neglect, however we disagree with the ethics of using the cases to support fundraising efforts.

Regards, Kevin

Sent on behalf of Kevin Boon, BCCA General Manager

From: Tess Repenning - BC SPCA [mailto:lottery@spca.bc.ca]

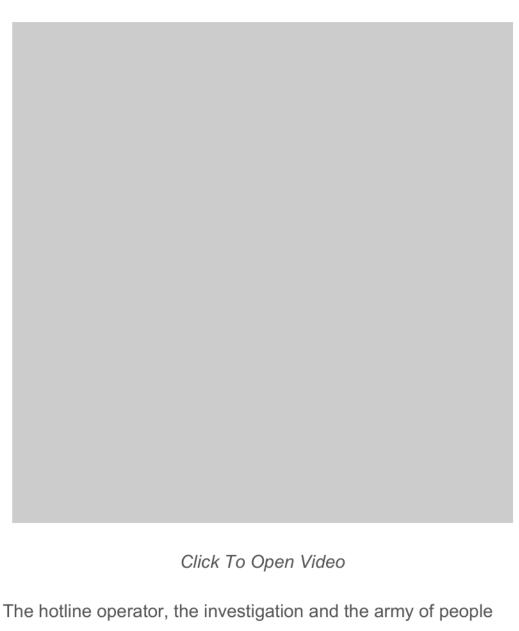
Sent: 18-Apr-18 1:05 PM

To:

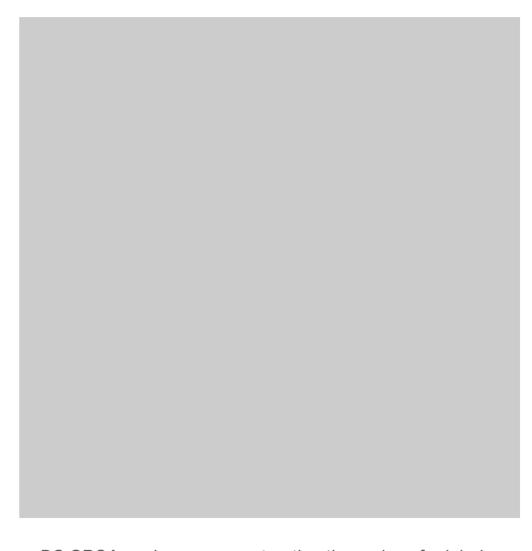
Subject: Elaine, BC SPCA rescues 45 dogs in Victoria, video of dogs inside!

Exclusive BC SPCA Behind the Scenes Rescue Video

45 Dogs Rescued in Victoria
Elaine, the BC SPCA has rescued 45 Havanese dogs who
were living in tragic conditions, and we'd like to share with you
behind the scenes footage on how the dogs are doing. We are
so thankful that someone took a moment to call the BC SPCA
Cruelty Hotline to report their concerns.



The hotline operator, the investigation and the army of people that came together that day to take these sweet little dogs to their new life, none of it would have been possible without supporters that care.



BC SPCA workers are now treating these dogs for injuries

100% of animal cruelty investigations are funded by the public, by you. We hope you consider buying a **BC SPCA Lottery ticket**.

# Yes, I want to help animals!

These dogs have finally had their luck change for the better and there are so many more waiting to be found. **Get your ticket today**, because when you play, the animals always win.

## Important Note

The dogs are currently at various BC SPCA shelters - but are

**not up for adoption at this time**. Applications are not currently being accepted while our staff focuses on the care of these animals.

Thank you again for supporting the animals!

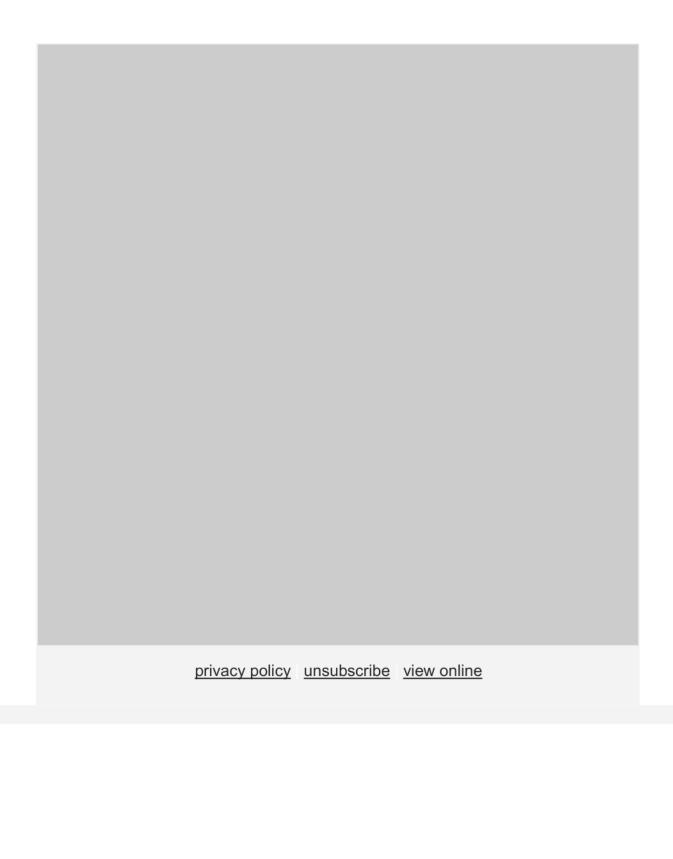
Tess and Max lottery@spca.bc.ca | 1-855-205-5998

# Thank You To Our Sponsors

#bcspca | 1.855.205.5998 | lottery@spca.bc.ca | lottery.spca.bc.ca

The BC SPCA is a non-profit organization funded primarily by public donations. Our mission is to protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

BC SPCA Charitable Registration No. BN 11881 9036 RR0001



## Training of SPCA on Farm Animal Welfare SCAGF2-066

From: Pede, Rosemary AGRI:EX <Rosemary.Pede@gov.bc.ca>
To: Giacomazzi, Terri AGRI:EX <Terri.Giacomazzi@gov.bc.ca>

Cc: Jackie Mays <jackie@bcac.bc.ca>
Sent: April 19, 2018 10:53:31 AM PDT

Attachments: Final Activity Report SCAGF2-066 Farm Animal Welfare Training.pdf, Final

Report Attachment - SCAGF2-066 - Livestock Welfare and Assessment March

2017.pdf

Here is a copy of the final report for the farm animal welfare training project. Within the project, there was training of SPCA staff.

Jackie: Could you assist Terri with the cost that was involved in training the SPCA?

Thanks for your assistance.

Rosemary



## **ACTIVITY & PERFORMANCE REPORT**

**INSTRUCTIONS:** Please complete this form electronically and submit with your quarterly claim form to the provincial government contact identified in section 17.01 of your agreement.

SECTION A - IDENTIFICATION							
RECIPIENT LEGAL NAME		ADDRESS AND EMAIL					
AGREEMENT NUMBER		PROJECT NAME					
CHIDMITTI	ED WITH QUARTERLY CLAIM FORM?	REPORTING FROM					
	ED WITH QUARTERLY CLAIM FORMS	REPORTING TO					
	SECTION B - AC	CTIVITY REPORT					
activities as per	summary of the activities that have taken place Schedule A of the agreement and include milestores that arose during the period. Use attachment	nes met, noteworthy ev					



Page 1 of 4

SECTION C - PERFORMANCE REPORT							
PERFROMANCE INDICATOR (as per Schedule A of Agreement)	TARGET	ACTUAL RESULT THIS REPORTING PERIOD	REASON (S) FOR DISCREPANCY	SET NEED TO BE D? IF YES, ND WHY			
NAICS CODE OR DATA TYPE (	REQUIRED)	VALUE (# OF)	NAICS CODE OR DATA TYPE (	REQUIRED)	VALUE (# OF)		
		I			ı		



Page 2 of 4

SECTION C - PERFORMANCE REPORT						
TARGET	ACTUAL RESULT THIS REPORTING PERIOD	REASON (S) FOR DISCREPANCY	ADJUSTE	O? IF YES,		
REQUIRED)	VALUE (# OF)	NAICS CODE OR DATA TYPE (	REQUIRED)	VALUE (# OF)		
	TARGET	TARGET ACTUAL RESULT THIS REPORTING PERIOD	TARGET ACTUAL RESULT THIS REPORTING PERIOD REASON (S) FOR DISCREPANCY	TARGET THIS REPORTING PERIOD REASON (S) FOR DISCREPANCY ADJUSTED HOW AN		



Page 3 of 4

SECTION D -MINISTRY USE ONLY (TO BE COMPLETED BY PROGRAM AREA)						
IS THIS PROJECT MEETING OBJECTIVES AS PER THE AGREEMENT?						
☐ YES ☐ NO						
DESCRIBE WHY OR WHY NOT						
IS THE PROJECT ON-TRACK AND MEETING SCHEDULED TIMELINES FOR DELIVERABLES AND MILESTONES?						
☐ YES ☐ NO						
DESCRIBE WHY OR WHY NOT						
DO ANY PERFORMANCE TARGETS REQUIRE ADJUSTMENT?  YES NO	IF YES, PROVIDE RATIONALE					
		PERFORMANCE INDICATOR(S)			NEW TARGET(S)	
	IF YES, PLEASE SPECIFY ADJUSTED TARGET(S)					
QUALIFIED RECEIVER						
Name			Date			



Page 4 of 4

## Growing Forward 2 - Livestock Welfare and Assessment Training Program Final Report

This project was supported by *Growing Forward 2*, a federal-provincial-territorial initiative. It was kicked off in August 2013 with the immediate objective of developing and delivering a comprehensive training program for individuals with livestock welfare assessment responsibilities and, in the longer term, migrating portions of the course online as well as developing pocket resources for post training support.

The project training objective is to ensure that program participants establish a baseline understanding of livestock welfare standards in order to provide best outcomes for livestock care, particularly as it relates to the application of by-laws and the Prevention of Cruelty to Animals Act. To date the primary target audience for training is BCSPCA inspection staff, RCMP "E" Division members from northern and rural regions, as well as by-law and animal control officers from areas without BCPSCA.

Since 2013, the following activities have been undertaken:

- Coordination of program delivery for April 2014, March 2015, November, 2015 and November 2016 including the development of all student materials, scheduling site visits, coordinating logistics, tracking registration, development of expense packages, hotel and catering bookings, development and deployment of student survey
- Recruited program participants and included learners from RCMP "E" Division members from northern and rural regions, as well as by-law and animal control officers and UBC grad students from the Faculty of Land and Science
- Delivered training to 54 trainees, far exceeding the original project target of 35 participants
- Engaged local resources for program delivery, including securing site visits for beef, sheep, goat, alpaca and dairy farms
- Conducted comprehensive post-delivery program debrief and evaluations
- Modification of training materials for delivery
- Revision of delivery format
- Revision of SCA to reflect development of "legacy" materials for future use and a move away from on-line delivery initially contemplated
- Development of student workbook and PowerPoint presentation deck for future use
- Distribution of 150 Livestock Welfare Assessment handbooks to industry partners across BC
- Preparation of quarterly reports for GF2

## Number of courses held and registrants

<u>Course</u>	<u>Participants</u>		
April 2014	13		
March 2015	12		
November 2015	16		
November 2016	13		
Total:	54		
Initial Project Target:	35		

Growing Forward 2 – Livestock Welfare and Assessment Training Program Final Report, March 2017 submitted by C MacLaren

Student feedback surveys conducted after each training session have yielded consistently high scores in all program areas and have provided direction for program modifications. Industry support for this program has been strong with industry associations welcoming the opportunity to provide locations for site visits and tours. Industry has also worked closely with the project team to ensure currency and accuracy of training materials.

The addition of RCMP "E" Division members, City of Surrey and Township of Langley by-law and animal control officers, and UBC graduate students ensured broader distribution of this information, as did the final distribution of print materials to industry association and stakeholder groups.

# RE: Training of SPCA on Farm Animal Welfare SCAGF2-066

From: Jackie Mays <jackie@bcac.bc.ca>

To: Pede, Rosemary AGRI:EX <Rosemary.Pede@gov.bc.ca>, Giacomazzi, Terri

AGRI:EX <Terri.Giacomazzi@gov.bc.ca>

Sent: April 27, 2018 11:25:52 AM PDT

Attachments: image001.jpg

Hi Rosemary and Terry, I received your email. I'll see what information I can pull together for you as soon as I can.

#### Thanks

# Jackie

J.Mays
Controller, Business Manager
B.C. Agriculture Council
B.C. Agricultural Research & Development Corporation
230 32160 South Fraser Way
Abbotsford, BC V2T 1W5

Phone: 1-604-854-4483 Fax: 1-604-854-4485





From: Pede, Rosemary AGRI:EX [mailto:Rosemary.Pede@gov.bc.ca]

Sent: Thursday, April 19, 2018 10:54 AM

To: Giacomazzi, Terri AGRI:EX

Cc: 'Jackie Mays'

Subject: Training of SPCA on Farm Animal Welfare SCAGF2-066

Here is a copy of the final report for the farm animal welfare training project. Within the project, there was training of SPCA staff.

Jackie: Could you assist Terri with the cost that was involved in training the SPCA?

Thanks for your assistance.

Rosemary

# FW: Training of SPCA on Farm Animal Welfare SCAGF2-066

From: Giacomazzi, Terri AGRI:EX

</O=BCGOVT/OU=VICTORIA1/CN=MAF/CN=TGIACOMAZZI>

To: Sage, Kevin AGRI:EX

Sent: September 24, 2018 9:50:56 AM PDT

Attachments: image001.jpg, Farm Animal Welfare Project Budget (SCA-066) - 2018

Query.pdf

From: Jackie Mays [mailto:jackie@bcac.bc.ca]

Sent: Tuesday, May 1, 2018 11:01 AM

To: Pede, Rosemary AGRI:EX; Giacomazzi, Terri AGRI:EX

Subject: RE: Training of SPCA on Farm Animal Welfare SCAGF2-066

Rosemary/Terri, I've attached the final quarterly financial reports for the project as submitted to the Province. I'm not sure which type of costs or training years you're looking for but they should all be contained in these reports. I believe there were four training sessions in total and the attendees broken down was:

#1 – 2014 – 11 SPCA officers (100% of attendees)

#2 – 2015 – 12 SPCA officers (100% of attendees)

#3 - 2016 - 16 attendees; of which 10 were SPCA

#4 - 2017 - 13 attendees - none from SPCA

Hope this helps you!

Thanks

#### **Jackie**

J.Mays
Controller, Business Manager
B.C. Agriculture Council
B.C. Agricultural Research & Development Corporation

230 32160 South Fraser Way

Abbotsford, BC V2T 1W5

Phone: 1-604-854-4483 Fax: 1-604-854-4485





From: Pede, Rosemary AGRI:EX [mailto:Rosemary.Pede@gov.bc.ca]

Sent: Thursday, April 19, 2018 10:54 AM

To: Giacomazzi, Terri AGRI:EX

Cc: 'Jackie Mays'

Subject: Training of SPCA on Farm Animal Welfare SCAGF2-066

Here is a copy of the final report for the farm animal welfare training project. Within the project, there was training of SPCA staff.

Jackie: Could you assist Terri with the cost that was involved in training the SPCA?

Thanks for your assistance.

Rosemary

ACTUAL	Apr-15	May-15	Jun-15	Jul-15	Aug-15	Sep-15	Oct-15	Nov-15	Dec-15	Jan-16	Feb-16	Mar-16	2015-16
Program Costs		,											
Profesional Fees													\$ 24,447.50
Project Coordinator (.5) (Christine)	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00				9,225.00
Project Manager (.25) (Carolyn)	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	12,300.00
Program Travel													0.00
Office and Business Expenses	102.50	102.50	102.50	102.50	102.50	102.50	102.50	102.50	102.50				922.50
Total	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	1,025.00	1,025.00	1,025.00	22,447.50
Program Development													19,477.50
Materials Development									2,562.50			1,929.34	4,491.84
Materials Production									397.19				397.19
Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	2,959.69	0.00	0.00	1,929.34	4,889.03
-													
Program Delivery													14,150.00
Training Delivery (Trainers)									8,978.53				8,978.53
Trainer Travel and Accomodation													0.00
Classroom Rental													0.00
Sundry Materials													0.00
Catering									1,056.26				1,056.26
Farm Honorarium									100.00				100.00
Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	10,134.79	0.00	0.00	0.00	10,134.79
Communications													800.00
Media Releases													0.00
Outreach	1	1			1	1				1		1	0.00
Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
-													200.00
Other													200.00
Meeting Expenses	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
Sub total - Activity Related Costs	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	15,246.98	1,025.00	1,025.00	2,954.34	37,471.32
Sub total - Activity Related Costs	2,132.30	2,152.50	2,132.30	2,132.30	2,132.30	2,132.30	2,152.50	2,132.30	15,240.56	1,025.00	1,025.00	2,954.54	37,471.32
Direct Participant Payments													3,000.00
Trainee Per Diem and Accomodation									3,036.27				3,036.27
Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	3,036.27	0.00	0.00	0.00	3,036.27
-	0.00	0100	0.00	0.00	0.00	0.00	0.00	0.00	3,030.27	0.00	0.00	0.00	3,000.27
Total Program Expenses	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	18,283.25	1,025.00	1,025.00	2,954.34	40,507.59
-	_,		_,	_,		_,	-,	_,		_,	_,	_,	,
Administration Costs													7,450.00
Salaries & Benefits	1,265.25	225.25	225.25	225.25	725.25	825.25	225.25	1,930.25	255.25	102.50	102.50	101.25	6,208.50
Organizational Operational	253.05	45.05	45.05	45.05	145.05	165.05	45.05	386.05	51.05	20.50	20.50	20.05	1,241.50
Total	1,518.30	270.30	270.30	270.30	870.30	990.30	270.30	2,316.30	306.30	123.00	123.00	121.30	7,450.00
-													
Grand Total	3,670.80	2,422.80	2,422.80	2,422.80	3,022.80	3,142.80	2,422.80	4,468.80	18,589.55	1,148.00	1,148.00	3,075.64	47,957.59

A	В	С	D	E	F	G	Н	ı	J	K	L	М	N
1 ACTUAL	Apr-15	May-15	Jun-15	Jul-15	Aug-15	Sep-15	Oct-15	Nov-15	Dec-15	Jan-16	Feb-16	Mar-16	2015-16
2 Program Costs													
3 Profesional Fees													\$ 25,830.00
4 Project Coordinator (.5) (Christine)	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	12,300.00
5 Project Manager (.25) (Carolyn)	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	1,025.00	12,300.00
6 Program Travel													0.00
7 Office and Business Expenses	102.50	102.50	102.50	102.50	102.50	102.50	102.50	102.50	102.50	102.50	102.50	102.50	1,230.00
8 Total	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	25,830.00
9													
10 Program Development													40,470.00
11 Materials Development								10,250.00		10,762.50	14,350.00		35,362.50
12 Materials Production													0.00
13 Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	10,250.00	0.00	10,762.50	14,350.00	0.00	35,362.50
-													
15 Program Delivery													11,600.00
16 Training Delivery (Trainers)	(1,000.00)								11,841.25				10,841.25
17 Trainer Travel and Accomodation	(213.55)						67.09						(146.46)
18 Classroom Rental													0.00
19 Sundry Materials									470.06				470.06
20 Catering								1,384.29					1,384.29
21 Farm Honorarium									100.00				100.00
22 Total	(1,213.55)	0.00	0.00	0.00	0.00	0.00	67.09	1,384.29	12,411.31	0.00	0.00	0.00	12,649.14
-													
24 Communications													0.00
25 Media Releases													0.00
26 Outreach													0.00
27 Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
28													
29 Other													0.00
30 Meeting Expenses													0.00
31 Total	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
32 -													
33 Sub total - Activity Related Costs	938.95	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,219.59	13,786.79	14,563.81	12,915.00	16,502.50	2,152.50	73,841.64
34 -													
35 Direct Participant Payments	/\												4,000.00
36 Trainee Per Diem and Accomodation	(288.87)	0.00	0.00	0.00	0.00	0.00	259.56	0.00	5,715.14	0.00	0.00	0.00	5,685.83
37 Total	(288.87)	0.00	0.00	0.00	0.00	0.00	259.56	0.00	5,715.14	0.00	0.00	0.00	5,685.83
38 -	CEO CO	2.452.50	2.452.50	2 452 50	2.452.50	2 452 50	2 470 45	12 706 70	20 270 05	12.015.00	46 503 50	2 452 50	70 527 47
39 Total Program Expenses	650.08	2,152.50	2,152.50	2,152.50	2,152.50	2,152.50	2,479.15	13,786.79	20,278.95	12,915.00	16,502.50	2,152.50	79,527.47
40 - 41 Administration Costs													0.030.00
	603.50	603.50	602.50	602.50	602.50	602.50	603.50	692.50	693.50	693.50	693.50	692.50	9,828.00
42 Salaries & Benefits	682.50	682.50	682.50	682.50	682.50	682.50	682.50	682.50	682.50	682.50	682.50	682.50	8,190.00
43 Organizational Operational  44 Total	136.50	136.50	136.50 819.00	136.50 819.00	136.50 819.00	136.50 819.00	136.50	136.50 819.00	136.50 819.00	136.50	136.50 819.00	136.50	1,638.00
44 Total 45 -	819.00	819.00	819.00	819.00	819.00	819.00	819.00	819.00	819.00	819.00	819.00	819.00	9,828.00
	1 460 00	2,971.50	2,971.50	2,971.50	2 071 50	2 071 50	2 200 15	14 605 70	21 007 05	12 724 00	17 221 50	2 071 50	89,355.47
46 Grand Total	1,469.08	2,971.50	2,971.50	2,9/1.50	2,971.50	2,971.50	3,298.15	14,605.79	21,097.95	13,734.00	17,321.50	2,971.50	89,355.47

ACTUAL													
EXPENSES	14-Apr	14-May	14-Jun	14-Jul	14-Aug	14-Sep	14-Oct	14-Nov	14-Dec	15-Jan	15-Feb	15-Mar	2014-15
Program Costs													
Profesional Fees													\$ 30,345.45
Project Coordinator (.5) (Christine)	\$ 1,025.0	0 \$ 1,025.00	\$ 1,025.00	\$ 1,025.00	\$ 1,025.00	\$ 1,025.00	\$ 1,025.00	\$ 1,025.00	\$ 1,025.00	\$ 1,025.00	\$ 1,025.00	\$ 1,025.00	\$ 12,300.00
Project Manager (.25) (Carolyn)	\$ 4,172.7							\$ 1,025.00				\$ 1,025.00	
Program Travel			1	· ·			\$ 67.00		, ,			· · ·	\$ 67.00
Office and Business Expenses	\$ 438.7	0 \$ 102.50	\$ 134.01	\$ 102.50	\$ 102.50	\$ 102.50			\$ 102.50	\$ 102.50	\$ 102.50	\$ 102.50	
Total	\$ 5,636.4			-		\$ 1,640.00	\$ 2,219.50			\$ 2,152.50	-		\$ 29,412.45
Program Development													\$ 6,326.24
Materials Development													\$ -
Materials Production	\$ 6,326.2	24										\$ 217.81	\$ 6,544.05
Total	\$ 6,326.2		\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 217.81	\$ 6,544.05
Program Delivery													\$ 51,929.39
	\$ 30,550.0	0		1								\$ 10,250.00	, , , , , , , , , , , , , , , , , , , ,
Training Delivery (Trainers) Trainer Travel and Accomodation	\$ 1,671.7											\$ 898.68	
Classroom Rental	\$ 1,6/1.7	2										\$ 1,925.97	
Sundry Materials	\$ 137.3											\$ 1,925.97	\$ 1,925.97
,	\$ 1,895.5											\$ 1,285.35	T
Catering Farm Honorarium	\$ 1,895.5											\$ 1,285.35	
Total	\$ 225.0		Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	\$ 120.00	
lotal	\$ 34,479.6	50 \$ -	> -	Ş -	Ş -	Ş -	Ş -	\$ -	> -	\$ -	> -	\$ 14,480.00	\$ 48,959.60
Communications													\$ -
Media Releases													\$ -
Outreach													\$ -
Total	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Other													\$ -
Meeting Expenses													\$ -
Total	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	Ś -	\$ -
Total	7	Ψ	4	Ψ	Ψ	Ψ	Y	Ψ	Ψ	Ψ	Ψ	Ψ	Ψ
Sub total - Activity Related Costs	\$ 46,442.2	28 \$ 3,177.50	\$ 2,184.01	\$ 2,152.50	\$ 1,640.00	\$ 1,640.00	\$ 2,219.50	\$ 2,152.50	\$ 2,152.50	\$ 2,152.50	\$ 2,152.50	\$ 16,850.31	\$ 84,916.10
Direct Participant Payments													\$ 20,163.87
Trainee Per Diem and Accomodation	\$ 11,438.7	78		\$ 1,725.09								\$ 5,657.70	\$ 18,821.57
Total	\$ 11,438.7	78 \$ -	\$ -	\$ 1,725.09	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 5,657.70	\$ 18,821.57
Total Program Expenses	\$ 57,881.0	06 \$ 3,177.50	\$ 2,184.01	\$ 3,877.59	\$ 1,640.00	\$ 1,640.00	\$ 2,219.50	\$ 2,152.50	\$ 2,152.50	\$ 2,152.50	\$ 2,152.50	\$ 22,508.01	\$ 103,737.67
Administration Control													
Administration Costs	d 220	0 4 2 705 00	ć 240.00	d 245.25	ć 245.25	ć 245.25	¢ 022.24	6 022.24	6 022.24	ć 022.24	6 022.24	d 022.24	ć 0.500.00
Salaries & Benefits	\$ 320.0	. ,		· -	-	\$ 215.25		· .	-				, , , , , , , , , , , , , , , , , , , ,
Organizational Operational	\$ 64.0		<u> </u>	-	\$ 43.05	\$ 43.05	\$ 201.31	· .				-	· · · · · · · · · · · · · · · · · · ·
Total	\$ 384.0	00 \$ 3,342.00	\$ 252.00	\$ 258.30	\$ 258.30	\$ 258.30	\$ 1,124.52	\$ 1,124.52	\$ 1,124.52	\$ 1,124.52	\$ 1,124.52	\$ 1,124.52	\$ 11,500.00
Grand Total	\$ 58,265.0	6 \$ 6,519.50	\$ 2,436.01	\$ 4,135.89	\$ 1,898.30	\$ 1,898.30	\$ 3,344.02	\$ 3,277.02	\$ 3,277.02	\$ 3,277.02	\$ 3,277.02	\$ 23,632.53	\$ 115,237.67

ACTUAL													П													
EXPENSES	13-/	Apr	13-	May	13	-Jun	13	3-Jul	13	-Aug	13	3-Sep		13-Oct	13-	Nov	1	13-Dec		14-Jan		14-Feb	:	14-Mar	2	2013 -14
Program Costs	_																									
Profesional Fees																										
Project Coordinator (.5) (Christine)																			Ś	1.025.00	Ś	1,025.00	Ś	1.025.00	Ś	3,075.00
Project Manager (.25) (Carolyn)											\$ 2.	050.00	Ś	1,025.00	\$ 1.0	025.00	Ś	1.025.00	-	_,	_	2,050.00	-	_,	\$	7,175.00
Program Travel											T =,		-	2,020.00	+ -/-		· ·	_,			-	1,921.38			\$	1,921.38
Office and Business Expenses																			\$	102.50	_	102.50			\$	205.00
Total	\$	-	\$	-	\$	-	\$	-	\$	-	\$ 2,	050.00	\$	1,025.00	\$ 1,0	025.00	\$	1,025.00	_	1,127.50	_	5,098.88	\$	1,025.00		12,376.38
														,				,		,	Ť	,		,		,
Program Development																										
Materials Development																									\$	-
Materials Production																									\$	-
Total	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Program Delivery																										
Training Delivery (Trainers)																									\$	-
Trainer Travel and Accomodation																									\$	-
Classroom Rental																									\$	-
Sundry Materials																									\$	-
Catering																									\$	
Farm Honorarium																									\$	-
Total	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Communications																										
Media Releases																									\$	-
Outreach																									\$	-
Total	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Other																										
Meeting Expenses																									Ś	
Total	Ś	-	Ś	-	Ś	-	Ś	-	\$	-	Ś	-	\$	_	Ś	-	\$	-	Ś	-	\$	-	\$	-	Ś	-
1001	Ψ		7		Ψ.		7		7		Ψ.		7		Ψ		Y		7		Ψ.		Y		Ψ	
Sub total - Activity Related Costs	\$	-	\$	-	\$	-	\$	-	\$	-	\$ 2,	050.00	\$	1,025.00	\$ 1,0	025.00	\$	1,025.00	\$	1,127.50	\$	5,098.88	\$	1,025.00	\$	12,376.38
,														,	-			,		,	Ť	,		,		
Direct Participant Payments																										
Trainee Per Diem and Accomodation																									\$	-
Total	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
Total Program Expenses	\$	-	\$	-	\$	-	\$	-	\$	-	\$ 2,	050.00	\$	1,025.00	\$ 1,0	025.00	\$	1,025.00	\$	1,127.50	\$	5,098.88	\$	1,025.00	\$	12,376.38
Administration Costs																										
Salaries & Benefits																									\$	-
Organizational Operational	\$	-	\$	-	\$	-	\$	-	\$	-	\$	246.00					\$	369.00					\$	871.00	\$	1,486.00
Total	\$	-	\$	-	\$	-	\$	-	\$	-	\$	246.00	\$	-	\$	-	\$	369.00	\$	-	\$	-	\$	871.00	\$	1,486.00
Grand Total	\$	-	\$	-	\$	-	\$	-	\$	-	\$ 2,	296.00	\$	1,025.00	\$ 1,0	025.00	\$	1,394.00	\$	1,127.50	\$	5,098.88	\$	1,896.00	\$	13,862.38

# RE: eApprovals Item ID: 209

From Giacomazzi, Terri AGRI:EX

: </O=BCGOVT/OU=VICTORIA1/CN=MAF/CN=TGIACOMAZZI>

To: Shew, Hanna AGRI:EX

Sent: October 21, 2019 9:26:17 AM PDT

Hello Hanna,

I spoke with Marcie Moriarty from the BCSPCA last week and she indicated the s.13

s.12; s.13 This is the first

I've heard of this. Is it possible to look into this in order to build the necessary pieces into the Note?

Thank you,

Terri.

From: Giacomazzi, Terri AGRI:EX

**Sent:** Monday, October 21, 2019 9:07 AM

**To:** Travia, David V AGRI:EX **Cc:** Shew, Hanna AGRI:EX

Subject: RE: eApprovals Item ID: 209

Good morning David and thank you for the update. This note is due today; if you have time to discuss briefly that would be helpful. Thank you,

Terri.

From: Travia, David V AGRI:EX

**Sent:** Friday, October 18, 2019 1:22 PM

To: Anslow, Martha AGRI:EX; Giacomazzi, Terri AGRI:EX

Cc: Sage, Kevin AGRI:EX; Anderson, Heather L AGRI:EX; Shew, Hanna AGRI:EX

Subject: RE: eApprovals Item ID: 209

Thanks Martha,

The short answer is – there were no commitments made and no actions. The meeting was a brief to discuss the Facilities Development Plan (largely), although the Minister took the opportunity to discuss a few other off-topic issues.

Terri, I'm happy to discuss further.

#### David Travia, MPA

**Executive Director** 

Corporate Governance, Policy and Legislation Branch | Ministry of Agriculture

Ph: 778 974-3764

From: Anslow, Martha AGRI:EX Sent: October 17, 2019 5:09 PM

**To:** Travia, David V AGRI:EX <David.Travia@gov.bc.ca>; Giacomazzi, Terri AGRI:EX <Terri.Giacomazzi@gov.bc.ca> **Cc:** Sage, Kevin AGRI:EX <Kevin.Sage@gov.bc.ca>; Anderson, Heather L AGRI:EX <Heather.Anderson@gov.bc.ca>;

Shew, Hanna AGRI:EX < Hanna. Shew@gov.bc.ca>

Subject: FW: eApprovals Item ID: 209

Hi David, connecting you with Terri as I believe you were at the last (facilities plan) meeting with the BC SPCA. I think you met with them solo; can you advise Terri on outcome?

From: Giacomazzi, Terri AGRI:EX

**Sent:** Thursday, October 17, 2019 12:33 PM

To: Sage, Kevin AGRI:EX; Anderson, Heather L AGRI:EX; Shew, Hanna AGRI:EX

Cc: Anslow, Martha AGRI:EX

Subject: FW: eApprovals Item ID: 209

Hello everyone. Does anyone know what the outcome was of this meeting with the BCSPCA this past July? I am putting together another note for a meeting they requested on this same topic and it would be nice to know if we made any commitments at the last meeting, or if there were any other related outcomes. Thank you everyone!

Please note the eApp is actually 229, not 209 as noted here.

And the meeting topics will be:

- BC SPCA Facilities Development and Services Plan
- Dog and Cat update
- 125<sup>th</sup> Anniversary and Proclamation

Thank you, Terri.

From: Shew, Hanna AGRI:EX

Sent: Thursday, October 17, 2019 10:27 AM

To: Giacomazzi, Terri AGRI:EX

Subject: FW: eApprovals Item ID: 209

Hi Terri,

Please see attached and info below (from Brianna)

Thanks,

Hanna

Minister last met with the BC SPCA on July. 23<sup>rd</sup>, 2019 (Cliff 190578). Please see attached Meeting Note from the meeting.

Thank you! Brianna

From: Giacomazzi, Terri AGRI:EX < Terri.Giacomazzi@gov.bc.ca >

**Sent:** October 16, 2019 11:03 AM

**To:** Shew, Hanna AGRI:EX < Hanna.Shew@gov.bc.ca >

Subject: RE: ALERT - eApprovals Item ID: 209 - Item Forwarded -s.22 - Due 10/31/2019

Thank you Hanna,

I'm also wondering, can we track down when AGRI and/or MLP last met with the BCSPCA and the material that was used for that briefing?

**From:** AGRI eApprovals [mailto:donotreply@sp.gov.bc.ca]

Sent: Thursday, October 10, 2019 4:39 PM

To: Giacomazzi, Terri AGRI:EX

**Subject:** ALERT - eApprovals Item ID: 209 - Item Forwarded s.22 - Due 10/31/2019

Anderson, Heather L AGRI:EX [Assignee] forwarded an eApprovals item to Giacomazzi, Terri AGRI:EX for action

# Comment: Please prepare a response. Due to ED on October 18. Thanks.

#: 191036

Title: Concerns regarding animal cruelty in Kelowna.

Full Name: s.22

Due Date: 10/31/2019

Category: Correspondence - Email

Go to item...

## RE: Could we connect?

From Giacomazzi, Terri AGRI:EX

: </O=BCGOVT/OU=VICTORIA1/CN=MAF/CN=TGIACOMAZZI>

To: Marcie Moriarty

Sent: October 22, 2019 12:02:36 PM PDT

Hi Marcie,

No, I don't think I have the latest document. Would you mind sending?

Thank you.

From: Marcie Moriarty [mailto:mmoriarty@spca.bc.ca]

**Sent:** Monday, October 21, 2019 3:15 PM

**To:** Giacomazzi, Terri AGRI:EX **Subject:** RE: Could we connect?

Hi Terri,

Do you have the latest document? It has an executive summary that hopefully will assist.s.13; s.17 s.13; s.17

Please let me know if you need anything else.

Regards, Marcie

Marcie Moriarty
Chief Prevention and Enforcement Officer
BCSPCA
1245 East 7th Avenue
Vancouver BC V5T 1R1
604.647.1318
1.800.665.1868 • mmoriarty@spca.bc.ca • spca.bc.ca

OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

Thank you for supporting our animal cruelty investigations work.

We rely 100% on donations to save animals in distress.

To see how your support makes a difference visit spca.bc.ca

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

From: Giacomazzi, Terri AGRI:EX < Terri. Giacomazzi@gov.bc.ca>

**Sent:** Monday, October 21, 2019 1:58 PM **To:** Marcie Moriarty <mmoriarty@spca.bc.ca>

Subject: RE: Could we connect?

Hi Marcie,

Could you please clarify something for me? What phase of the Facilities Development and Services Plan are you in? I'm assuming you're in the completion mode of Phase 2 and are gearing up for Phase 3 to begin next year. Is that correct? Thank you.

From: Marcie Moriarty [mailto:mmoriarty@spca.bc.ca]

Sent: Tuesday, October 15, 2019 2:48 PM

**To:** Giacomazzi, Terri AGRI:EX **Subject:** RE: Could we connect?

Hi Terri,

I am happy to chat (not sure if I can help!) Does 1030am or between noon and 2 work tomorrow for you?

Regards, Marcie

Marcie Moriarty
Chief Prevention and Enforcement Officer
BCSPCA
1245 East 7th Avenue
Vancouver BC V5T 1R1
604.647.1318
1.800.665.1868 • mmoriarty@spca.bc.ca • spca.bc.ca

OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

Thank you for supporting our animal cruelty investigations work. We rely 100% on donations to save animals in distress. To see how your support makes a difference visit spca.bc.ca

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

From: Giacomazzi, Terri AGRI:EX < Terri.Giacomazzi@gov.bc.ca >

**Sent:** Tuesday, October 15, 2019 1:22 PM **To:** Marcie Moriarty <a href="mailto:mmoriarty@spca.bc.ca">mmoriarty@spca.bc.ca</a>

Subject: Could we connect?

Hi Marcie,

How are you? I have a couple of issues/topics I am working on/need to respond to and I'm wondering if we could briefly connect to discuss...?

One is the hanged kitten incident in Kelowna, and the other is about rodeo events.

Would you have a few minutes to connect either tomorrow or Thursday?

Thank you Marcie, I hope all is well.

Terri

#### Terri Giacomazzi

Senior Policy Analyst | Corporate Governance, Policy and Legislation Branch | BC Ministry of Agriculture 1767 Angus Campbell Road | Abbotsford, BC |  $V3G\ 2M3$  | 604 556 3082

# FW: BC SPCA - urgent update

From: Lalani, Arif AGRI:EX <Arif.Lalani@gov.bc.ca>

To: Popham, Lana AGRI:EX <Lana.Popham@gov.bc.ca>, Shoemaker, Wes

AGRI:EX <Wes.Shoemaker@gov.bc.ca>

Cc: Godfrey, Sam AGRI:EX <Sam.Godfrey@gov.bc.ca>, Craik, Jason AGRI:EX

<Jason.Craik@gov.bc.ca>, Last, Gavin AGRI:EX <Gavin.Last@gov.bc.ca>,
Lyttle, Shawna AGRI:EX <Shawna.Lyttle@gov.bc.ca>, Zachary, Dawnae

AGRI:EX <Dawnae.Zachary@gov.bc.ca>

Sent: March 19, 2020 9:50:56 AM PDT

Attachments: BC SPCA COVID-19 Operational Plan Draft 2.pdf, CID protocols on COVID-19

Response.doc

FYI

From: North, Anna AGRI:EX Sent: March 19, 2020 9:41 AM

To: Last, Gavin AGRI:EX; Lalani, Arif AGRI:EX

Cc: Rainforth, Kelly A AGRI:EX; Travia, David V AGRI:EX; Pritchard, Jane AGRI:EX

Subject: BC SPCA - urgent update

Good morning,

I just got off a call with the BCSPCA, please pass on to the MO during your update calls and see my recommended next steps. Happy to discuss further.

s.13

Anna North
A/Director, Policy, Ministry of Agriculture
545 Superior Street, 5<sup>th</sup> floor
Victoria, BC
Government of British Columbia
Email: Anna.North@gov.bc.ca

Ph: 778-698-7941 Cell 250-208-8007

#### **BC SPCA COVID-19 Operational Plan**

Created March 13 2020, Last updated March 15 2020

#### **General Information**

Coronavirus disease 2019 (COVID-19) is caused by the novel coronavirus SARS-CoV-2. A highly contagious respiratory disease, COVID-19 spreads easily between humans. It is distinct from known canine and feline coronaviruses. While animals may be able to become infected, at present there is no evidence that pets pose a transmission risk to humans or get sick themselves from this virus. However, animals from affected human homes could pose a risk if their body surfaces are contaminated with the virus. Until more is known about this virus, out of an abundance of caution, the CDC recommends that infected people limit their contact with animals. COVID-19 was declared a global pandemic on March 11, 2020. For more information about COVID-19, please refer to our Resource List.

#### Considerations for operation of shelters and other BC SPCA facilities

Animal shelters and other BC SPCA facilities and personnel offer vital services to BC communities. As we plan for this global pandemic, we anticipate adoptions dropping as a result of general uncertainty, limitations on the movement of people within communities, and economic concerns by community members. Intake trends may vary locally, but could go up in some areas as people are hospitalized or are otherwise unable to care for their animals. While it is always preferable for people and animals to stay together, there may be situations (compassionate boards, 3<sup>rd</sup> party surrenders, owner surrenders) where the only option for these animals is intake into the shelter system.

It is crucial that we maintain capacity to help where we are needed most and plan for possible staff and volunteer shortages due to illness, quarantine, school closures, etc. We must balance public health risk with the need to maintain critical operations and services. We must also consider animal welfare while in care. This may involve additional staff duties, and/or may mean that elective or less essential services are curtailed. Because BC is large and geographically diverse, risk determination and how facilities are affected may vary between communities.

#### Use of this document

This operational plan is a living document and will be updated regularly by the Operations department. It provides recommendations for facilities and field personnel that can be integrated into the plans of other departments. All Operations facilities must also follow guidance issued by other departments, such as HR, that may pertain to additional areas. Recommendations in this document are based on ongoing consultation with public health, shelter medicine, veterinary, and animal welfare experts across the US and Canada.

#### Section 1: Risk categorization levels

Four risk levels have been defined. All BC SPCA facilities and staff are now considered to be at least at Level 1, with some facilities receiving higher assignments and levels changing regularly based on available public health data. A list of facilities by risk level can be found here (under development).

Level 1	Level 2	Level 3	Level 4
Standard risk level until	Communities with	Communities where	Staff or volunteers
pandemic is declared	confirmed positives,	community	working within the

over. All BC locations	isolated and/or travel-	transmission is	facility have confirmed
with no known cases,	related. Known path of	occurring. People are	or highly suspected
Facility is open.	transmission with low	getting COVID-19	COVID-19, public
	community risk. Facility	locally, without	health officials have
	is open.	knowing how. Facility is	directed closure, or
		open.	facility lacks essential
			resources (such as
			staffing, disinfectant,
			housing capacity) to
			continue to operate
			safely. Facility is
			CLOSED.

#### Section 2: Directions and precautions for each risk level

This section outlines overall facility precautions. A quick reference is available here (under development). Signage for visitors and staff is available: BC SPCA Sign for public at entry and Handwashing sign from HR

Note for veterinary facilities and outreach programs: If these are followed, it is not recommended to remove pets from veterinary clients (i.e. drop offs) for the provision of routine care, unless indicated for other reasons (inpatient care or scheduling reasons). Unnecessary separation from clients during outpatient appointments could increase fear, anxiety and stress in veterinary patients.

Level	Capacity and services	Visitor/human precautions	Daily cleaning precautions	Supply management
One	Do not operate beyond capacity. Maintain elective capacity (animals, appointments, community work, etc.) slightly below normal to allow for crisis needs and maintenance of vital services if level is upgraded.	Post signage that visitors who are sick or have travelled recently should not enter. Ask staff, volunteers, and visitors to wash hands or use alcohol-based hand rub (ABHR) at entry and throughout the day. Minimize touch (handshakes). Follow all direction from HR.	Disinfect all human areas occupied or visited by 2 or more individuals at least daily with 1:120 AHP. Commonly touched items such as door handles, light switches, phones, and keyboards should be disinfected more often.	Maintain 6 weeks of inventory of essential supplies (animal food, hand sanitizer, soap, PPE, AHP, medical supplies, office supplies, etc.). Minimize sharing of supplies like pens, clipboards, etc. and clean between users. Place "high value" supplies like masks, gloves, soap and disinfectant outside of public access to minimize theft.
Two	As Level 1	As Level 1, plus: minimize accumulation of visitors/clients in one area (front desk, waiting areas) by	As Level 1	As Level 1

	1	acking them to wait		
		asking them to wait outside. Ask visitors not		
		to eat or drink in		
		common areas. For		
		facilities that offer		
		refreshments in the		
		lobby area, please stop		
		the practice and remove		
		refreshments from the		
		area. Handwashing		
		should occur at minimum		
		at start of day, in		
		between each		
		interaction, before and		
		after eating and using the		
		washroom.		
Three	As Level 1, plus: further	As Level 2, plus: plan	As Level 2, plus: clean	As Level 1, plus close
	reduce capacity to below	proactively with	high-touch areas	monitoring of supply
	70%. Anticipate staff and	designated coverage for	touched by members of	inventory levels in
	volunteer shortages;	any key staff or volunteer	the public throughout	case shortages
	identify which services are	absences. Ensure that	each day, at least 3	necessitate closure.
	vital, and plan for	more than one person	times a day.	
	maintenance of these	has access to vital		
	services. Plan for staff who	information, keys,		
	can to work from home if	locations, inventory lists,		
	needed. Plan for possible	IT equipment, etc.		
	closure (vehicles, transfers,	Tr equipment, etc.		
	fosters, etc.).			
Four	Close facility immediately.	No outside visitors.	As Level 3, unless	As Level 3. If
, our	Contact all affected parties	Limited staff may work	facility completely	protracted closure is
	(staff, volunteers, fosters,	on site in some	closed with no people	likely, consider
	clients, adopters, etc.).	circumstances. People	on site.	moving perishable or
	Determine what remote	should stay 6 feet away	on site.	overstocked supplies
	work is possible and	from other people.		to other locations that
	whether some staff will	Trom other people.		can use them.
	continue to work on site.			can ase them.
	Transfer or foster out all			
	animals as soon as			
	possible.			

## Animal handling for animals originating from affected human homes (section updated March 15 2020)

Personnel must wear PPE when entering a contaminated environment (such as an infected person's home- CID and bylaw enforcement officers), when handling an exposed animal as for intake processing, or bathing. Field staff should attempt to not enter homes of known affected people if at all possible. For these purposes, PPE includes gown, gloves, shoe covers, and cap. Additionally, for personnel performing

intakes and/or bathing animals, a face shield or mask should be worn (if these are not available, every effort should be taken to minimize splashing of bath water onto face of staff member). Face shields should be disinfected between users and masks should not be shared.

- 1. Utilize double-sided housing so feeding and cleaning can be completed without handling the animal if needed.
- 2. Post signage on the kennel identifying the exposure and "do not touch" unless proper PPE is worn.
- 3. Utilize separate housing areas if available, but general population kennels if necessary.
- 4. Restrict access by the public and nonessential personnel, as well as any staff who feel they are at higher health risk.
- 5. Bathe dogs at intake. If performed, a detergent such as Dawn dishwashing soap will reduce viral contamination. Dipping in accelerated hydrogen peroxide diluted 1:120 and left on for 10 minutes before rinsing is an optional additional step.
- 6. Do not bathe cats and other animals at intake, unless bathing is indicated for other reasons (stress and risks outweigh benefits).
- 7. Immediately disinfect exposed surfaces in common use areas where exposed animals have contacted (floors, gurneys, animal control vehicles, tables, handling equipment, etc).
- 8. Segregation for **5 days** is currently recommended. After 5 days, if still in care, animals can be handled without precautions.
- 9. Adopters or other individuals removing animals from the shelter prior to 5 days should sign a waiver (under development by Animal Health, will be available next week).
- 10. While in care, our usual welfare programs apply. Dogs should still be walked (using separate designated routes and no contact with people who aren't wearing PPE) and animals should engage in social contact with humans if they choose to do so (humans must wear PPE). Do not kiss animals or allow them to lick your face. The usual guidelines for hand hygiene, food consumption in areas separate from animals, etc should also be followed.

At this time, these guidelines apply only to animals from known affected human households, not to all intakes or animals with unknown history.

#### Waiver is under development.

#### AHP conservation (Updated March 15, 2020)

AHP is now on backorder across Canada. The company that makes AHP, Virox, is supplying disinfectant to human hospitals, cruise ships, and other high priority facilities.

Anticipating backorders, we have secured a moderate amount of AHP including in formats that we don't typically use, such as 20 L buckets (with the new pumps), and the Ready-to-Use (RTU) format. More information will be forthcoming about these. If you have a larger facility (intake more than 500 animals a year) or you already have one of the new pumps for the 20 L pails, please order a 20 L pail next time you need to order.

Please take all possible measures to conserve AHP. These include minimizing wasteage, using spot cleaning only per protocol, and keeping the product for 60 days post dilution. Given the shortage,

diluted AHP used for mopping can be used multiple times, for up to one week until it becomes visibly discoloured.

#### Talking points for public interactions

#### Under development

Please refer to the COVID-19 News Item (under development, on website)

#### Next steps

Next week, the Operations department will flesh out more details from this plan, including:

- What to do when facilities must close
- Volunteer and foster considerations (and possible recruitment- emergency foster call out list)
- FTA considerations if FTA is high risk/ can't come in to shelter or contracts COVID-19
- Public messaging around intake diversion or managing intake where applicable
- FAQs- wildlife, acceptance of donations, messaging to volunteers, etc
- · Other items as needed

Questions about this Operational Plan should be directed to Dr. Emilia Gordon at <a href="mailto:egordon@spca.bc.ca">egordon@spca.bc.ca</a>, or other members of Operations as indicated.



#### CRUELTY INVESTIGATIONS DEPARTMENT

1245 East 7th Avenue, Vancouver, British Columbia, V5T 1R1
P 604.681.7271 • 1.800.665.1868 • F 604.681.7022 • www.spca.bc.ca
Charitable Registration # BN 11881 9036 RR0001

March 17, 2020

#### **CID Protocols on COVID 19**

Craig Daniell in a statement to staff, volunteers and our supporters acknowledged that BC SPCA services across the province remain operational at this time, including our shelters, hospitals, clinics, cruelty investigations and provincial Call Centre. That "the BC SPCA Call Centre will continue handling complaints of animal cruelty and neglect and our constables will respond to these calls, with enhanced safety precautions in place,"

In response to this highly unprecedented event and in order to protect the health and safety of our employees, the cruelty investigations department has developed the following CID protocols to be used in dealing with the COVID-19 crisis.

#### **Operational Considerations**

#### All CID staff should have:

- Read and understood the BC SPCA COVID-19 Operational Plan BC SPCA COVID-19
   Operational Plan Draft 2.docx
- Access to disinfectant or soap
   (https://www.weforum.org/agenda/2020/03/coronavirus-soap-covid-19-virus-hygiene/
   ) for hand & equipment cleaning
- Staff who are ill, or have flu symptoms should be staying at home Medical notes are not necessary for those who are ill but essential that they are in constant communication with their RMCI
- The BCSPCA has suspended all ride-a-longs (Practicum, vet student, staff training and donor related)
- All out of pocket expense <u>must be pre-approved</u> by RMCI. Spending on PPE is considered essential spending.

## Attendance at BC SPCA facilities and workplace

- Before attending BCSPCA Facility contact shelter Manager or designate to establish if facility is open and virus free. Staff must be aware of Category level 1-4 (as per the BCSPCA COVID-19 Operational Plan)
- · Wipe down your workstation, doorknobs that you might have used
- Sit apart from other staff (social distancing)
- Wipe your work phone when able



#### CRUELTY INVESTIGATIONS DEPARTMENT

1245 East 7th Avenue, Vancouver, British Columbia, V5T 1R1
P 604.681.7271 • 1.800.665.1868 • F 604.681.7022 • www.spca.bc.ca
Charitable Registration # BN 11881 9036 RR0001

#### Attendance at properties

- It is Recommended to keep a safe social distance of approximately six feet when speaking anyone.
- Ask if the home or occupants have been exposed or are affected by COVID-19,
- Refrain where possible from entering any premises
- Wear PPE where required,
- Staff should be wearing disposable gloves and changing them as often as required and disposing of them, bagged and discarded, not left in the back seat.
- Have your N95 available and assess your situation as required.
- Hand wipes Lysol wipes recommended to keep some on your duty belt or pocket.
- Have Prevail if possible for boots and hands.
- Keep your hands clean and away from your face
- When issuing notices be reasonable under circumstances, Timelines should be extended, as access to vet services will likely be difficult, and our capacity for intakes is restricted, with the possibility of business closures it may not be reasonable to put onerous responsibility on the POI

Remember your safety is paramount if you become aware or placed in a situation where the COVID 19 is present do not hesitate to leave the area.

#### **Decisions to remove animals**

- Prior to the removal of any animals (surrender or seizure) discussion must be had between APO and RMCI to ensure sheltering and care is available
- No large scale seizures should be considered without appropriate discussion with RMCI and required LSAI

#### **Exposure to COVID-19**

In the event that there is exposure to COVID-19 as a result of attendance at a property, the incident should be reported immediately to the RMCI and a written report be submitted to the RMCI detailing:

- Date
- Time
- File #
- Manner of exposure
- Individuals involved

THE BRITISH COLUMBIA SOCIETY FOR THE PREVENTION OF CRUELTY TO ANIMALS



#### CRUELTY INVESTIGATIONS DEPARTMENT

1245 East 7th Avenue, Vancouver, British Columbia, V5T 1R1
P 604.681.7271 • 1.800.665.1868 • F 604.681.7022 • www.spca.bc.ca
Charitable Registration # BN 11881 9036 RR0001

If you have come in contact with someone thought to have the virus and must be separated until any test results are returned, be prepared to work from home on anything that can assist CID

#### **Excerpts from BC SPCA COVID-19 Operational Plan**

Animal handling for animals originating from affected human homes (section updated March 15 2020)

Personnel must wear PPE when entering a contaminated environment (such as an infected person's home- CID and bylaw enforcement officers), when handling an exposed animal as for intake processing, or bathing. Field staff should attempt to not enter homes of known affected people if at all possible. For these purposes, PPE includes gown, gloves, shoe covers, and cap.

#### AHP conservation (Updated March 15, 2020)

AHP is now on backorder across Canada. The company that makes AHP, Virox, is supplying disinfectant to human hospitals, cruise ships, and other high priority facilities.

Anticipating backorders, we have secured a moderate amount of AHP including in formats that we don't typically use, such as 20 L buckets (with the new pumps), and the Ready-to-Use (RTU) format. More information will be forthcoming about these. If you have a larger facility (intake more than 500 animals a year) or you already have one of the new pumps for the 20 L pails, please order a 20 L pail next time you need to order.

Please take all possible measures to conserve AHP. These include minimizing wasteage, using spot cleaning only per protocol, and keeping the product for 60 days post dilution. Given the shortage, diluted AHP used for mopping can be used multiple times, for up to one week until it becomes visibly discoloured.

Shawn Eccles Senior Manager, Cruelty Investigations





#### PROVINCIAL OFFICE

1245 East 7th Avenue, Vancouver, British Columbia, V5T 1R1
P 604.681.7271 • F 604.661.7022 • 1.800.665.1868 • spca.bc.ca
Charitable Registration # BN 11881 9036 RR0001

March 20, 2020

Honourable John Horgan, M.L.A., Premier Government of British Columbia West Annex Parliament Buildings Victoria, BC V8V 1X4

Dear Premier Horgan,

Understanding and appreciating the challenges presented by this rapidly evolving situation with the COVID-19 pandemic, I am writing today to confirm that The British Columbia Society for the Prevention of Cruelty to Animals (BC SPCA), stands ready to support the provincial government in its emergency relief efforts. We also seek your assistance to meet the growing needs of the communities we serve across British Columbia.

As a key partner to the Government of BC, the BC SPCA operates in 44 locations across the province, providing a wide range of essential community services. At an unprecedented time such as we are facing today, it is important to note that these services include emergency response for the pets of victims displaced by emergency situations; compassionate boarding for those fleeing gender based violence; and animal related services and advice for the federal, provincial and local governments. Recognizing the critical role that animals play in the physical and mental health of British Columbians, the BC SPCA also provides services to strengthen the human animal bond, particularly those facing barriers in their lives.

During times of crisis, British Columbians are concerned about the welfare of their animals, and those companions provide much needed emotional support for the most vulnerable in our communities. The human-animal bond is very powerful and research continually shows that having a pet positively impacts people's mental and physical health. This is especially true during extremely difficult times such as illnesses, bereavement, or social isolation.

At this time, we are formally requesting the support of the Government of British Columbia in three key areas:

- Designation of the BC SPCA as an essential service, so our employees are allowed free movement to and from work if and when we enter into a period when non-essential workers are mandated to stay at home.
- 2. Formally name the BC SPCA as the authorized designated animal emergency responder in the province of British Columbia. The BC SPCA is uniquely positioned to support emergency response given our role in animal cruelty law enforcement with our special provincial constables and can liaise and coordinate with other animal agencies in the province for how emergency response involving animals will be carried out.

THE BRITISH COLUMBIA SOCIETY FOR THE PREVENTION OF CRUELTY TO ANIMALS

3. On a without prejudice basis, provide **emergency operational funding** to the BC SPCA to allow it to provide this essential service in the weeks and months that lie ahead. While the BC SPCA will access federal government programs designed to retain staffing levels at our 44 facilities across the provinces, they will not be adequate to sustain our staffing levels over the long term.

I would like to assure you that the BC SPCA continues to provide essential services to the public in this time of need. Our animal shelters, veterinary hospitals, and field services team will continue to meet the needs of people and animals in our province while keeping staff, volunteers, and the public safe. We are anticipating, however, significant disruptions arising from the COVID-19 situation on several fronts and require the British Columbia Government's support to mitigate that impact.

The BC SPCA expects to face an increased demand for the services we provide including:

- a. Animal surrenders by individuals who find themselves unable to care for their pets; and
- b. Requests from owners for emergency supplies and food for their pets during this period.
- c. Emergency boarding support to people who are facing hospital stays with no one to care for their pets.
- d. Increased pressure on our branch and community outreach programs, including our pet food bank and vet clinic in Vancouver's downtown east side, as well as similar programs throughout the province to support the pets of vulnerable populations.
- e. Compassionate boarding program for those facing interpersonal violence and gender-based violence, which is statistically shown to increase during times of financial insecurity, disease, and emergencies.
- f. An increased number of fosters homes required for animals in care due to anticipated lower adoption rates as shelters close to the public.
- g. Assistance to people who need emergency medical care for their pets who and are unable to access veterinary services given low funds or no access due to reduced services being offered by private veterinary practices; and
- h. The capacity for our five veterinary clinics to continue to provide their clients with exceptional service as well as low or no-cost medical procedures

While demand for our services is increasing, like other charitable organizations across the province, we are already seeing a significant reduction in overall revenue as a result of public closures and having to cancel fundraising events. While it is too early to measure the exact nature of these revenue losses, preliminary calculations indicate a loss in revenue of approximately \$600,000 per month.

We have taken steps to mitigate our losses by reducing all non-essential expenditures, but we currently continue to employ all of our staff as we believe their expertise and support is critical if we are to succeed during this challenging period. With the support of the Government of British Columbia, it is my hope that the BC SPCA will be in a position to continue providing essential services to communities across the province.

Simply put, as businesses and services continue to face challenges, we expect the need for our services and associated expenses to continually climb with very limited corresponding revenue streams. We are concerned this could create a perfect storm that could significantly impact the BC SPCA in the short and long term. We are hoping that with your assistance and quick response we will mitigate this risk.

I look forward to navigating this challenging time together as partners and thank you for your attention.

Sincerely,

Craig Daniell

Chief Executive Officer

brig Pariell

Cc Honourable Lana Popham, Minister of Agriculture Honourable Mike Farnworth, Minister of Public Safety and Solicitor General

# RE: FYI animals and environment A Case for Support - Ocean Wise Conservation Association

From Brouwer, Shauna TAC:EX <Shauna.Brouwer@gov.bc.ca>

To: Zacharias, Mark ENV:EX <Mark.Zacharias@gov.bc.ca>, Shoemaker, Wes AGRI:EX

<Wes.Shoemaker@gov.bc.ca>

Cc: Last, Gavin AGRI:EX <Gavin.Last@gov.bc.ca>, Lalani, Arif AGRI:EX

<a>rif.Lalani@gov.bc.ca>, Lyttle, Shawna AGRI:EX <Shawna.Lyttle@gov.bc.ca>, McGuire, Jennifer ENV:EX <Jennifer.Mcguire@gov.bc.ca>, Knox, Graham G</a>

AGRI:EX < Graham. Knox@gov.bc.ca>

Sent: March 23, 2020 9:34:20 AM PDT

Yes please! To the TB sub – I have already flagged for Heather Wood.

From: Zacharias, Mark ENV:EX Sent: March 23, 2020 9:05 AM

To: Shoemaker, Wes AGRI:EX; Brouwer, Shauna TAC:EX

Cc: Last, Gavin AGRI:EX; Lalani, Arif AGRI:EX; Lyttle, Shawna AGRI:EX; McGuire, Jennifer ENV:EX; Knox, Graham G

AGRI:EX

Subject: RE: FYI animals and environment A Case for Support - Ocean Wise Conservation Association

If it would help, we're happy to take the first cut of the TB sub...

From: Shoemaker, Wes AGRI:EX < Wes.Shoemaker@gov.bc.ca >

Sent: Monday, March 23, 2020 8:55 AM

To: Zacharias, Mark ENV:EX < Mark.Zacharias@gov.bc.ca >; Brouwer, Shauna TAC:EX < Shauna.Brouwer@gov.bc.ca >

Cc: Last, Gavin AGRI:EX < Gavin.Last@gov.bc.ca >; Lalani, Arif AGRI:EX < Arif.Lalani@gov.bc.ca >; Lyttle, Shawna

AGRI:EX <<u>Shawna.Lyttle@gov.bc.ca</u>>; McGuire, Jennifer ENV:EX <<u>Jennifer.Mcguire@gov.bc.ca</u>>; Knox, Graham G

AGRI:EX < Graham.Knox@gov.bc.ca >

Subject: RE: FYI animals and environment A Case for Support - Ocean Wise Conservation Association

Good plan. I've copied both Arif and Graham Knox on this message.

# Wes

From: Zacharias, Mark ENV:EX <Mark.Zacharias@gov.bc.ca>

Sent: March 23, 2020 8:50 AM

To: Shoemaker, Wes AGRI:EX < Wes.Shoemaker@gov.bc.ca>; Brouwer, Shauna TAC:EX

<Shauna.Brouwer@gov.bc.ca>

Cc: Last, Gavin AGRI:EX < Gavin.Last@gov.bc.ca >; Lalani, Arif AGRI:EX < Arif.Lalani@gov.bc.ca >; Lyttle, Shawna

AGRI:EX <Shawna.Lyttle@gov.bc.ca>; McGuire, Jennifer ENV:EX <Jennifer.Mcguire@gov.bc.ca>

Subject: RE: FYI animals and environment A Case for Support - Ocean Wise Conservation Association

Thanks Wes. I suggest we ask Jennifer (ENV rep) and your and Shauna's ADM reps on the ADMs COVID committee to bring this to the attention of the PECC. We should also add any other animal health-related funding asks so this can be potentially packaged together and perhaps leverage opportunities to share resources (e.g. vets, volunteers).

Regards, MZ

From: Shoemaker, Wes AGRI:EX <Wes.Shoemaker@gov.bc.ca>

Sent: Monday, March 23, 2020 8:45 AM

To: Zacharias, Mark ENV:EX < Mark.Zacharias@gov.bc.ca >; Brouwer, Shauna TAC:EX < Shauna.Brouwer@gov.bc.ca > Cc: Last, Gavin AGRI:EX < Gavin.Last@gov.bc.ca >; Lalani, Arif AGRI:EX < Arif.Lalani@gov.bc.ca >; Lyttle, Shawna

AGRI:EX < Shawna.Lyttle@gov.bc.ca >

Subject: RE: FYI animals and environment A Case for Support - Ocean Wise Conservation Association

Mark,

So that are aware, we also received a similar request for financial assistance for the BCSPCA. Suggest we make EMBC, the PECC aware of these requests.

# Wes

From: Zacharias, Mark ENV:EX < Mark.Zacharias@gov.bc.ca>

Sent: March 22, 2020 6:07 PM

**To:** Brouwer, Shauna TAC:EX <<u>Shauna.Brouwer@gov.bc.ca</u>> **Cc:** Shoemaker, Wes AGRI:EX <Wes.Shoemaker@gov.bc.ca>

Subject: Re: FYI animals and environment A Case for Support - Ocean Wise Conservation Association

Hi, I'll check with MGH as he may want to support this request.

Regards, Z

On Mar 22, 2020, at 5:48 PM, Brouwer, Shauna TAC:EX <Shauna.Brouwer@gov.bc.ca> wrote:

Hi.

Any suggestions for funding?

I will go to TB but wanted to check with you both first.

Thx Shauna

Sent from my iPhone

Begin forwarded message:

From: Lasse Gustavsson < Lasse.Gustavsson@ocean.org >

Date: March 22, 2020 at 5:02:01 PM PDT

To: "Beare.MLA, Lisa LASS:EX" < Lisa.Beare.MLA@leg.bc.ca>, Jessi Goss

<Jessi.Goss@ocean.org>

Cc: "Brouwer, Shauna TAC:EX" < Shauna.Brouwer@gov.bc.ca >, "Chandra Herbert.MLA, Spencer LASS:EX" < s.chandraherbert.mla@leg.bc.ca >, "Minister, FIN FIN:EX" < FIN.Minister@gov.bc.ca >

Subject: RE: A Case for Support - Ocean Wise Conservation Association

Dear Minister Baere,

Please find attached a 1 page updated document to complement the request for urgent support for Ocean Wise that I sent on Friday.

I know these are difficult times for everybody, but unlike other attractions our animal care expenses do not decrease when we close for the public and our main source of income dries up. Without emergency funding we will be facing bankruptcy in April.

Thanks for your support!

Take care, be well

#### Lasse Gustavsson

PRESIDENT AND CHIEF EXECUTIVE OFFICER

Lasse.Gustavsson@ocean.org

D 604 659 3443

Our vision is a world in which oceans are healthy and flourishing. | ocean.org

From: Lasse Gustavsson < Lasse.Gustavsson@ocean.org>

Sent: March 20, 2020 5:49 PM To: lisa.beare.mla@leg.bc.ca

Cc: <a href="mailto:shauna.brouwer@gov.bc.ca">shauna.brouwer@gov.bc.ca</a>; <a href="mailto:s.chandraherbert.mla@leg.bc.ca">s.chandraherbert.mla@leg.bc.ca</a>;

fin.minister@gov.bc.ca; Jessi Goss < Jessi.Goss@ocean.org >

Subject: A Case for Support - Ocean Wise Conservation Association

Dear Minister Beare,

Attached you'll find a letter requesting your support of our organization during this difficult time. We appreciate the enormous task you and other ministers in our government are facing, but we are in a state of crisis. The lives of 70,000 animals are in our care, and we are asking for you to help us manage through this unanticipated closure. Best wishes,

#### Lasse Gustavsson

PRESIDENT AND CHIEF EXECUTIVE OFFICER

Lasse.Gustavsson@ocean.org

D 604 659 3443

# Our vision is a world in which oceans are healthy and flourishing. | ocean.org

CONFIDENTIALITY WARNING - THIS MESSAGE IS INTENDED ONLY FOR THE ADDRESSEE, IT MAY CONTAIN PRIVILEGED OR CONFIDENTIAL INFORMATION. ANY UNAUTHORIZED DISCLOSURE IS STRICTLY PROHIBITED. IF YOU HAVE RECEIVED THIS MESSAGE IN ERROR, PLEASE NOTIFY US IMMEDIATELY SO THAT WE MAY CORRECT OUR INTERNAL RECORDS. PLEASE THEN DELETE THE ORIGINAL MESSAGE. THANK YOU

We enjoy talking to you – If you do not wish to receive further information from us (where applicable), please email <a href="mailto:PRIVACY@OCEAN.ORG">PRIVACY@OCEAN.ORG</a> or write to our policy officer at Ocean Wise Conservation Association, PO Box 3232 Vancouver, BC V6B 3X8

For more information about our privacy or anti-spam policies, please visit www.ocean.org

<200322 Ocean Wise COVID-19-Case for support.pdf>

# RE: ALERT - eApprovals Item ID: 968 - Item Forwarded - Craig Daniell - Due 4/3/2020

From Giacomazzi, Terri AGRI:EX

: </0=BCGOVT/OU=VICTORIA1/CN=MAF/CN=TGIACOMAZZI>

To: Knox, Graham G AGRI:EX

Sent: March 30, 2020 12:04:10 PM PDT

Thank you Graham, this is helpful.

Re staff, I was looking for you on the org chart and couldn't find you!! Are you not listed?

Sometime when you get a second, I'm curious how the working group is going that you pulled together about a year ago. I was interested in that at the time and continue to be interested. Perhaps we should get a policy person on that WG.

From: Knox, Graham G AGRI:EX

Sent: Monday, March 30, 2020 11:38 AM

To: Giacomazzi, Terri AGRI:EX

Subject: RE: ALERT - eApprovals Item ID: 968 - Item Forwarded - Craig Daniell - Due 4/3/2020

Hi Terri,

s.13

Let me know if I can be of further assistance (note: unfortunately I don't have any staff!)?

Thanks,

Graham Knox Director, Emergency Management BC Ministry of Agriculture Work: (778) 698-4949 Cell: (250) 886-4761

**BC Agriculture Emergency Management** 

From: Giacomazzi, Terri AGRI:EX < Terri. Giacomazzi@gov.bc.ca>

Sent: March 30, 2020 10:48 AM

To: Knox, Graham G AGRI:EX < Graham. Knox@gov.bc.ca>

Subject: FW: ALERT - eApprovals Item ID: 968 - Item Forwarded - Craig Daniell - Due 4/3/2020

Hello Graham,

I'm working on a BCSPCA request this morning related to emergency management and I'm wondering if you or one of your staff would have a few minutes to take a look at their request and provide feedback/guidance. I can easily respond to question 1 re essential services as they clearly fall within the general descriptions of essential service. However, I'm not sure how to respond to their second request- to be the authorized designated animal emergency

responder in BC. Re their 3<sup>rd</sup> request, we can say the province is working on solutions for ongoing funding etc. However, perhaps there is some other means of emergency funding should they play a larger role in emergency response...?

The BC SPCA is asking for the following:

- 1. Designation of the BC SPCA as an essential service, so our employees are allowed free movement to and from work if and when we enter into a period when non-essential workers are mandated to stay at home.
- 2. Formally name the BC SPCA as the authorized designated animal emergency responder in the province of British Columbia. The BC SPCA is uniquely positioned to support emergency response given our role in animal cruelty law enforcement with our special provincial constables and can liaise and coordinate with other animal agencies in the province for how emergency response involving animals will be carried out.
- 3. On a without prejudice basis, provide emergency operational funding to the BC SPCA to allow it to provide this essential service in the weeks and months that lie ahead. While the BC SPCA will access federal government programs designed to retain staffing levels at our 44 facilities across the provinces, they will not be adequate to sustain our staffing levels over the long term.

Thank you Graham, Terri.

**From:** AGRI eApprovals [mailto:donotreply@sp.gov.bc.ca]

Sent: Monday, March 23, 2020 3:20 PM

To: Giacomazzi, Terri AGRI:EX

Subject: ALERT - eApprovals Item ID: 968 - Item Forwarded - Craig Daniell - Due 4/3/2020

North, Anna AGRI:EX [Assignee] forwarded an eApprovals item to Giacomazzi, Terri AGRI:EX for action

## Comment: please draft a response and send back to me for review

#: 191938

Title: BCSPCA formally requesting the support of the BO Gov in 3 key areas during COVID-19 crisis.

Full Name: Craig Daniell

Due Date: 4/3/2020

Category: Correspondence - Letter

Go to item...

# FW: BC SPCA: Crucial services for BC's vulnerable animals and populations

From: Shoemaker, Wes AGRI:EX <Wes.Shoemaker@gov.bc.ca>

To: Popham, Lana AGRI:EX <Lana.Popham@gov.bc.ca>, Godfrey, Sam AGRI:EX

<Sam.Godfrey@gov.bc.ca>, Craik, Jason AGRI:EX <Jason.Craik@gov.bc.ca>

Cc: Mack, James AGRI:EX <James.Mack@gov.bc.ca>, Lalani, Arif AGRI:EX

<a href="mailto:</a></a>, Lyttle, Shawna AGRI:EX

<Shawna.Lyttle@gov.bc.ca>

Sent: April 9, 2020 4:46:32 PM PDT

Attachments: 20 04 07 Government Funding Proposal COVID19 Emergency Response.pdf,

Audited Financial Statements 2019.pdf, image001.png

FYI.

# Wes

From: Craig Daniell

**Sent:** April 9, 2020 3:33 PM **To:** Shoemaker, Wes AGRI:EX

Subject: BC SPCA: Crucial services for BC's vulnerable animals and populations

Importance: High

Dear Wes,

On behalf of the BC SPCA, I would like to thank you and your colleagues for the incredible leadership you have provided for British Columbians through this unprecedented COVID-19 crisis.

The entire province has transformed in just a few weeks. As you know, our organization has also been deeply affected, along have many lives in the community who rely on our services.

As discussed, we have developed a more detailed proposal in follow-up to our March 20<sup>th</sup> letter to Premier Horgan and Minister Popham regarding the impact of COVID-19 on our organization. That proposal is attached for your consideration.

The essential service we provide for animal welfare in communities around the province continues to be in high, and rapidly changing demand. This includes providing emergency boarding for families who need help, including people who are fleeing domestic violence, and are unable to take their pets with them. At the same time, funding sources and volunteer capacity have declined significantly.

While we continue to meet the demand to deliver programming to support vulnerable people and animals during the pandemic, we have identified three strategic priorities:

- 1. Ensuring the long term survival and health of the BC SPCA;
- 2. Delivering programs to support vulnerable animals and people during and immediately subsequent to the pandemic; and
- 3. Ensuring that our entire workforce remains in place throughout the pandemic.

In summary, the BC SPCA respectfully requests emergency operational funding of \$2.3 million from the Government of British Columbia over a six-month period from April to September 2020 to support the continuation of core services deemed essential by the provincial government and support for emergency response during COVID-19 pandemic.

In addition to allowing essential BC SPCA services to be available in communities across the province, the support will also ensure the BC SPCA is able to support the province in other areas, such as wildfire response over the summer months.

Without support from the provincial government, our capacity to provide core services during the pandemic is at risk. Our long-term viability will also likely be irreversibly impacted, necessitating a dramatic, and perhaps permanent, reduction or elimination of services in communities across B.C.

Thank you for your consideration of our request and our long term partnership. At this time, more than ever, working together for British Columbians is of critical importance.

Do not hesitate to connect with me should you have any questions.

Sincerely,

**Craig Daniell** 

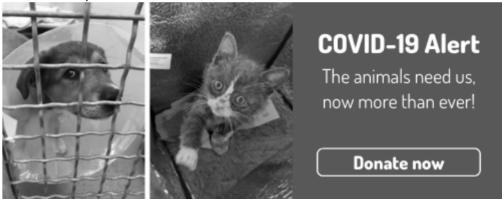
**Chief Executive Officer** 

and guardian to Thor, Johnny and Zoey

**BC SPCA** 

1245 East 7th Avenue Vancouver BC V5T 1R1 604-681-7271 ext. 1322

1-800-665-1868 • cdaniell@spca.bc.ca • spca.bc.ca Animal Cruelty and Wildlife Hotline: 1.855.622.7722



OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

The BC SPCA is a not-for-profit organization reliant on donations from the public. Charitable Tax # BN 11881 9036 RR0001

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

# Proposal to the Government of British Columbia:

Support for Emergency Response during COVID-19 Pandemic



THE BRITISH COLUMBIA SOCIETY FOR THE PREVENTION OF CRUELTY TO ANIMALS

April 9th 2020

# Contents

SECTI	ION 1.0 - EXECUTIVE SUMMARY	3
SECTI	ON 2.0 - ABOUT THE BC SPCA	4
2.1	HELPING ANIMALS AND PEOPLE	4
2.2	PROGRAMS AND SERVICES	5
2.3	STATISTICS AT A GLANCE	7
2.4	A COMMITMENT TO TRANSPARENCY AND ACCOUNTABILITY	8
2.5	GROWTH AND FINANCIAL STABILITY	9
SECTI	ON 3.0 - THE BC SPCA EMERGENCY RESPONSE DURING THE COVID-19 PANDEMIC	12
3.1	CONTINUATION OF CORE ESSENTIAL SERVICES	12
3.2	EXTRAORDINARY EMERGENCY SERVICES	12
3.3	PROJECTED REVENUE LOSS, EXPENDITURE REDUCTIONS AND REVENUE SHORTFALL	13
3.4	FUNDING REQUEST OF THE GOVERNMENT OF BRITISH COLUMBIA	15
3.5	THE CASE FOR SUPPORT FOR EMERGENCY FUNDING	15
SECTI	ION 4.0 - THANK YOU TO THE GOVERNMENT OF BRITISH COLUMBIA	17

# Section 1.0 - Executive Summary

The British Columbia Society for the Prevention of Cruelty to Animals (BC SPCA) is a not-for-profit charitable organization dedicated to protecting and enhancing the quality of life for domestic, farm and wild animals in British Columbia. Established in 1895 by the Provincial Legislature, the BC SPCA is the only animal organization with the authority to enforce animal cruelty laws and prepare cases for Crown Counsel.

The BC SPCA also operates 44 facilities, providing a range of community services including emergency response for the pets of victims displaced by natural disasters; youth education; animal sheltering and adoption services; emergency boarding for victims of inter-personal violence; services that aid the physical and mental health of British Columbians by strengthening the human animal bond; and wildlife services. These community services are provided at no cost to government.

Core essential services still being provided at this time are:

- 1. The enforcement of the Prevention of Cruelty to Animals Act;
- 2. The shelter of abused, abandoned and unwanted animals; and
- 3. Provision of veterinary services.

Efforts to address the COVID-19 pandemic has had a sudden and very significant impact on the BC SPCA's ability to undertake fundraising activities and continue revenue generating services that traditionally have sustained the BC SPCA's ability to provide services across BC. Revenue losses of \$6.5 million are projected in the quarter ending June 2020 from events, fundraising, adoption and summer camp fees, veterinary services and investment income losses, with and an additional projected loss of approximately \$5.5 million in the quarter from July to September. Total projected revenue losses over six months is \$12 million.

To address this revenue loss, the BC SPCA has taken steps to immediately eliminate or defer all non-essential operational or capital expenditures. This will result in savings of \$2.1 million in the second quarter to June and an additional \$2.7 million in the third quarter, for a total of \$4.8 million for the six months to September (BC SPCA fiscal year), leaving a shortfall in revenue of \$7.2 million.

The BC SPCA plans to take advantage of wage subsidy programs announced by the federal government, which we anticipate will reduce the revenue shortfall by a further \$2.6 million, resulting in an operating loss in the amount of \$4.6 million. To continue providing services to communities at this critical time, the BC SPCA is willing to drawdown from its reserves in the amount of \$2.3 million (50% of the shortfall) to fund this operating deficit if it is able to receive a commitment from the provincial government to support the BC SPCA in the same amount.

Accordingly, the BC SPCA respectfully requests emergency operational funding of \$2.3 million from the Government of British Columbia over a six-month period from April to September 2020 to support the continuation of core services deemed essential by the provincial government and support for emergency response during COVID-19 pandemic.

In addition to allowing BC SPCA services to be available in communities across the province, the funding will also ensure the BC SPCA is able to support the province in other areas, such as wildfire response over the summer months.

Without support from the provincial government, our capacity to provide core services during the pandemic is at risk. Our long-term viability will also likely be irreversibly impacted, necessitating a dramatic, and perhaps permanent, reduction or elimination of services in communities across B.C.

4

Support from the provincial government would also ensure our entire permanent workforce of 594 staff is kept in place throughout the pandemic and our survival in our current form as a significant employer and critical service provider post-pandemic.

In addition, your support would allow us to deliver programs to support vulnerable animals and people during and immediately subsequent to the pandemic, including:

- Provide for the emergency boarding (temporary housing) of pets impacted by COVID-19, prioritized by urgency as resources allow.
- Increase services for low-income, unemployed and COVID-19 impacted pet guardians seeking foodbank assistant and emergency care for their pets;
- Provide sheltering and care for anticipated increase in abandoned animals.

An emergency funding proposal is attached for consideration by the Government of British Columbia. We thank you in advance for your consideration and look forward to hearing from you.

Questions and/or clarifications can be directed to the Chief Executive Officer, Craig Daniell, at cdaniell@spca.bc.ca or at 604.647.1322.

#### Section 2.0 - About the BC SPCA

#### 2.1 Helping animals and people

The British Columbia Society for the Prevention of Cruelty to Animals (hereinafter referred to as the "BC SPCA" or the "Society") is a not-for-profit charitable organization dedicated to protecting and enhancing the quality of life for domestic, farm and wild animals in British Columbia (Registered Charity number BN 11881 9036 RR0001).

The Society enforces the provincial *Prevention of Cruelty to Animals Act* (PCAA) and is the only animal welfare organization in British Columbia with the authority to enforce laws relating to animal cruelty and to prepare cases for the prosecution of individuals who inflict suffering on animals.

Through its forty-four locations across the province, the BC SPCA provides a wide range of services and programs that assist tens of thousands of animals in distress each year.

While the BC SPCA's primary mandate is to enforce animal cruelty legislation and to ensure that companion, farm and wild animals are treated humanely, the Society also provides a wide range of human related services and programs focused on the human animal bond that directly benefit the physical and mental health of British Columbians and in so doing helping to create safe, livable and healthy communities.

#### Activities include:

**The Violence Link**. BC SPCA Special Provincial Constables regularly cross-report cases of animal abuse to social service agencies in situations where women and children may also be at risk of domestic violence;

Compassionate Boarding. The BC SPCA provides free, temporary care for pets of women and families fleeing inter-personal violence. Studies in Canada and the United States have confirmed that people delay leaving abusive situations if options are not available for their pets;

**Emergency Response.** Through its network of animal shelters and its trained Special Provincial Constables, the BC SPCA is uniquely positioned to effectively respond to emergencies, whether through the establishment of animal emergency centres in communities or in field response rescuing animals behind fire lines;

**Development of School Curricula.** Humane education staff work closely with teachers to nurture young British Columbians. The BC SPCA has developed a number of curriculum units which are distributed to all B.C. schools and public libraries, which support empathy development and compassionate attitudes toward animals and people;

**Youth Programs.** BC SPCA educators also offer community-based workshops, school clubs, a year-round provincial Kids Club and summer camps for thousands of youth which promote compassion, empathy and messages about anti-bullying and responsible citizenship;

**Policy Development and Community Safety.** BC SPCA experts serve as key advisors to municipalities and Aboriginal communities on bylaws that ensure safe, humane communities, including in areas such as dangerous dogs, animal control and pound operations, urban wildlife

management, exotic animals, animal licensing and pet overpopulation;

**Outreach Programs.** The BC SPCA liaises with social service agencies and provides a range of programs across the province to support low-income residents, including pet food banks, free vet clinics for disadvantaged pet guardians, low-cost and free spay/neuter services;

Animal Welfare Expertise. The BC SPCA maintains a close association with the University of British Columbia's Animal Welfare Program, where it funds a BC SPCA Chair in companion animal welfare. Our staff includes internationally recognized animal welfare experts on a range of issues impacting B.C. communities, such as human-wildlife conflicts, dangerous exotic animals, oil spill safety, farm animal codes of practice and transport regulations, models to reduce pet overpopulation, collaboration with community organizations and other key issues impacting public health and safety.

### 2.2 Programs and Services

The BC SPCA provides a wide range of services and programs that benefit both animals and people across British Columbia, including:

- Enforcement of animal cruelty laws through investigations into cases of animal cruelty and neglect;
- Sheltering and adoption of homeless, surrendered and abandoned animals;
- Animal control services provided under contract with local government;
- Veterinary services through its network of five veterinary hospitals across British Columbia;
- Operation of the BC Pet Registry, a provincial identification database endorsed by the College of Veterinarians of BC aimed at reuniting lost pets with their families;
- Compassionate boarding for individuals in crisis, including temporary free boarding of animals owned by women fleeing domestic violence;
- Subsidized and discounted spay neuter and veterinary services for lower income pet owners and families to reduce the overpopulation of companion animals across B.C.;
- Outreach programs for disadvantaged pet guardians, including pet food banks and free monthly vet clinics such as the Charlie's program in Vancouver's Downtown East side;
- Programs for youth, including school programs, summer camps and the BC SPCA Kids Club, teaching empathy development and responsible care of animals;
- Meaningful volunteer opportunities to more than 5,500 community volunteers across the province;
- Cruelty prevention and education programs for adults;
- Emergency medical treatment and after-hours rescue for injured animals;

- Policy and enforcement expertise on animal cruelty legislation, municipal animal control bylaws, dangerous dogs, exotic animal ownership, standards of care for farm animals and dog breeders, and other key issues;
- Wildlife rescue, rehabilitation and public education; the BC SPCA's AnimalKind accreditation program to accredit pest control and wildlife management companies committed to using animal welfare-based standards;
- Accreditation standards for dog trainers using fear-free, humane techniques (also under the AnimalKind brand);
- Original research in animal welfare and animal behaviour science; and
- Advice to British Columbians on wildlife related and animal cruelty related questions through its provincial call centre.

### 2.3 Statistics at a Glance

The BC SPCA employs 594 permanent staff members annually and engages approximately 5,500 volunteers each year throughout the province, and has been regularly recognized as one of BC's Top Employers by Miles Employment, Vision Critical and the Vancouver Board of Trade.

Our staff includes 36 full-time Special Provincial Constables, who are trained and authorized to investigate complaints of animal cruelty and neglect.

DIRECT CARE FOR ANIMALS	2019	2018
Total number of animals assisted across B.C. (including community outreach programs)	41,806	41,515
Injured, abused, homeless and surrendered animals cared for in BC SPCA branches	21,208	21,808
Lost pets reunited with their guardians	3,143	3,255
Animals adopted into loving homes	14,314	14,379
Animals transported through BC SPCA Drive for Lives program	5,235	5,095
Emergency Boarding for pets of guardians facing urgent need	336	325
Injured and orphaned wildlife rescued at Wild ARC, the BC SPCA wildlife rehabilitation centre in Metchosin	2,869	2,801

CALLS TO PROVINCIAL CALL CENTRE 2019 2018	CALLS TO PROVINCIAL CALL CENTRE	2019	2018
---	---------------------------------	------	------

Total calls responded to	23,268	29,583
Reports of animal cruelty	46%	49%
Assistance with wildlife issues	19%	17%
General enquiries	22%	22%
Pet Registry enquiries	12%	12%

CRUELTY INVESTIGATIONS ACTIVITIES	2019	2018
Number of animal cruelty complaints investigated	8,058	8,009
Animals removed from their owners	1,381	1,087
Number of warrants executed under the Criminal Code of Canada, the Prevention of Cruelty to Animals Act or the Offense Act	86	107
Charges of animal cruelty and neglect submitted to Crown Counsel	28	74

ONLINE, EDUCATION, ADVOCACY & STERILIZATION	2019	2018
Website visitors (spca.bc.ca)	5,700,000	4,551,646
Social media followers	179,582	161,714
Visits to "take action" advocacy page	144,464	144,646
Youth engagement	246,000	235,950
Spay/neuter surgeries for homeless & community animals	17,592	15,524

# 2.4 A Commitment to Transparency and Accountability

The BC SPCA is committed to upholding the highest standards of transparency and accountability across the organization. The BC SPCA is currently one of only two SPCA's in Canada and one of a relatively small number of charities in British Columbia that has received accreditation by the Imagine Canada Standards Program, designed to help charities demonstrate excellence and strengthen public confidence in Canada's charitable and non-profit sector.

9

In addition, the BC SPCA has consistently received an "A" rating or better from MoneySense magazine in its annual rating of Canada's 100 top charities. Moreover, Charity Intelligence has consistently chosen the BC SPCA as one of its top charities over the past decade.



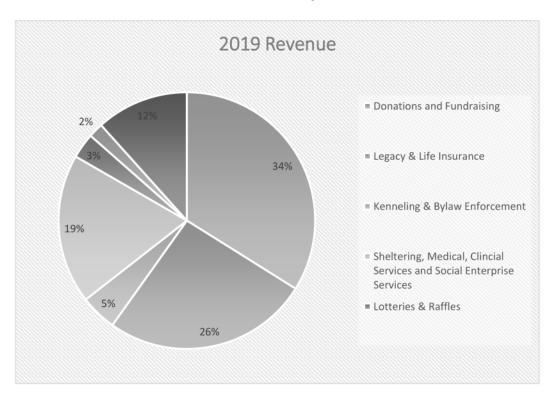


The BC SPCA is in good standing with WorkSafe BC and is committed to ensuring there is a healthy and safe working and learning environment at our worksites. The Society is committed to:

- The maintenance of a safe and healthy environment for all staff, volunteers, and the general public as a priority;
- Meeting or exceeding current health and safety regulations or legislation; and,
- Implementing up-to-date health and safety practices and being vigilant in researching new health and safety practices to maintain a leadership role within our community.

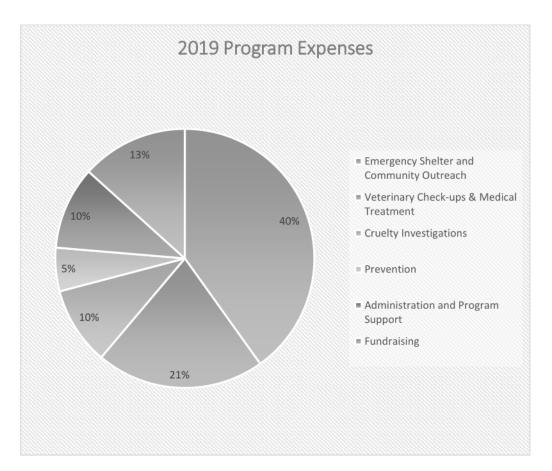
The Society also publishes its audited financial statements, annual report, annual charitable tax return, list of Directors, Constitution and Bylaws and other governance documents on its website.

# 2.5 Growth and Financial Stability



10

The annual operating budget of the BC SPCA for fiscal 2020 is currently \$43.1 million and has been growing by approximately 4% - 5% per annum over the past decade. The BC SPCA is reliant on public donations to support its annual operating budget. Public donations from approximately 80,000 supporters, foundations and corporations account for approximately 71% of annual revenue while fee-for-service contracts and animal related services from approximately 15,000 adopters account for 24% of revenue, and investment income for the remainder.



Sixty-one per cent of all BC SPCA expenditures are directed to the operation of its various animal shelters and veterinary clinics. Cruelty investigations accounts for 10% of expenditures, while prevention activities such as humane education and animal welfare initiatives account for approximately 5% of expenditures. Administration costs are 10%, amortization 3% and revenue development costs account for approximately 12% each year.

The BC SPCA works to a balanced budget. The Society calculates anticipated revenue for the upcoming year and then ensures all expenditures meet targets. Thanks to our generous supporters, the Society has consistently reported an operating surplus in each of the past 15 years, with the exception of one year. The operating deficit of \$149K in 2011 was as a direct result of the Whistler-area sled dog investigation, one of the largest animal cruelty investigations in Canada. In some years, operating surpluses have been larger than projected as a result of the sale of assets and/or unexpected receipt of larger legacy gifts. These surpluses are dedicated for future capital and operational purposes.

11	
	Attached as Appendix "A" are the audited financial statements of the BC SPCA for period ending September 30th, 2019.
	September 30th, 2019.

# Section 3.0 -Emergency Response During the COVID-19 pandemic

#### 3.1 Continuation of core essential services

During the pandemic, the BC SPCA continues to offer three core essential services across British Columbia:

- The enforcement of the Prevention of Cruelty to Animals Act by BC SPCA Special Provincial Constables;
- 2. The shelter of abused, abandoned and unwanted animals in 37 communities across the province; and
- 3. The provision of emergency veterinary services.

Animal cruelty investigations remains in operation with modified protocols to protect the health and welfare of staff, the general public and animals. Similarly, animal sheltering operations continue with restricted public access so that members of the public may enter by appointment only for core services such as adoption, stray intake or animal surrender. In addition, our veterinary hospitals continue to provide emergency veterinary support for our animal shelters and the public.

Over the past three weeks we have been heavily promoting adoptions and have been able to significantly reduce the number of animals in our shelters and foster program. This is a necessary preparation for us to be able to accommodate an anticipated increase in emergency boarding and surrendered and abandoned animals while still being able to follow pandemic health and safety protocols within the shelters.

We are also closely monitoring rates of animal cruelty reporting across the province. Over the five weeks to April 8, 2020 we have seen an increase in calls to our Call Centre with 657 complaints registered in comparison with 590 during the same period last year. With the advent of spring, we are also seeing a significant increase in wildlife related complaints. It is essential that we remain able to maintain these core services during the pandemic, the recovery phase and the long-term.

The BC SPCA is also currently retaining its entire workforce of almost 594 permanent full-time and part-time staff in order to continue essential operations during the pandemic and to ready itself for an anticipated increase in other emergency services during the summer, such as for wildfire response.

## 3.2 Extraordinary emergency services

If financially able, and dependent on a healthy workforce, the BC SPCA is preparing to deliver additional new programming to support vulnerable animals and people during and immediately subsequent to the pandemic including:

a. Providing for the emergency boarding (temporary housing) of pets impacted by COVID-19, by referral as <u>prioritized as resources and capacity allows</u> to help pet guardians experiencing the following:

#### Phase 1:

i. Urgent care (for example, those fleeing domestic violence)

- ii. Emergency hospitalization
- iii. Homelessness (either those with confirmed or presumptive cases or potentially in support of efforts to manage COVID-19 transmission in Vancouver's Downtown Eastside).

#### Phase 2:

- iv. At place animal care support for health care workers, elderly, people with special needs, and other vulnerable citizens.
- Adapting to allow for maintenance, and where possible expansion of services for low-income, unemployed and now COVID-19 impacted pet guardians seeking foodbank assistant and emergency veterinary care for their pets;
- c. Providing sheltering and care for surrendered and abandoned animals, which typically increase during ongoing emergency situations.

# 3.3 Projected Revenue Loss, Expenditure Reductions and Shortfalls

#### Introduction

The BC SPCA fiscal year is October 1<sup>st</sup> to September 30<sup>th</sup> of each year. The annual operating budget for fiscal 2020 is currently \$43.1 million. The BC SPCA works to a balanced budget each year. The Society calculates anticipated revenue for the upcoming year and then ensures all expenditures align with revenue targets. The BC SPCA is completely reliant on public donations to support its annual operating budget and does not currently receive funding from the provincial government to support its work.

### Projected Revenue Loss

The BC SPCA is projecting an anticipated revenue loss of \$6.485 million in the quarter April to June 2020 and an additional \$5.499 million in its final quarter to September 30th.

The impact of COVID-19 on revenue generating activities will be significant and is already being felt across the organization.

Events planned for April through June across all branches and the Society have all been cancelled or postponed and public access to our 44 locations has been severely restricted or rendered impossible. These measures result in an <u>absolute loss</u> of \$1.258 million in fundraising revenue over the next three months.

Initial forecasts on the impact of the pandemic for charities in Canada and internationally are for projected losses of revenue of anywhere from 30-50% in the first three months. Assuming a midpoint of 40%, the <u>projected fundraising revenue loss</u> for provincial initiatives (non-event fundraising) would amount to \$2.7 million in the coming quarter.

We will see additional revenue loss from summer camp fees, adoption fees and veterinary services. In addition, the acting Chief Veterinary Officer for the province has recently directed that no

14

spays/neuters take place. This directive forces the closure of our two spay neuter clinics (Prince George and Kamloops) and the absolute loss of all of their revenue.<sup>1</sup>

Investment income accounts for 12% of our annual revenue. Our investment portfolio has been significantly negatively impacted by the economic downturn. Since December 31st, the market value of our portfolio is down by 12.7% and continues to fluctuate dramatically. Income losses of \$700k are projected in the period March to June. At this time, we have not yet had to liquidate any of our reserves to fund operations, but if we are forced to do so, the losses would be significant and likely run into millions of dollars resulting in significant negative repercussions for our long-term health and viability.

In the following quarter to September, regardless of whether we are still actively battling COVID-19 or in recovery mode, our losses would likely continue. Fundraising revenue becomes harder to predict. The loss of fundraising revenue from facility closures and event cancellation would be consistent, although the number of events decreases slightly. As provincial based fundraising programs are concerned, it seems reasonable to suggest that losses in the following quarter would likely be at least 40%.

All told, we are projecting a revenue loss of \$5.499 million in the period from July to September 2020.

Please see below for an itemized account of absolute and projected revenue loss.

Loss of Revenue	Status	April - June 2020	July-September 2020
Branch fundraising event cancellations and service fee reductions	Absolute	\$1.258 million	\$1.106 million
Adoption fees	Absolute	\$463k	\$581k
Summer Camp fees	Absolute	\$305k	\$58k
Closure of spay/neuter clinics in Kamloops and Prince George	Absolute	\$328k	\$315k
Provincial fundraising programs, grants & sponsorships	Projected	\$2.7 million	\$2.7 million
Reduction in veterinary services at Hospitals	Projected	\$731k	\$389k
Investment income loss	Projected	\$700k	\$350k
Total		\$6.485 million	\$5.499 million

<sup>1</sup> It is worth noting that this directive has significant cost and logistical implications for us in addition to the loss of revenue from the clinics. We are now unable to spay/neuter our shelter animals prior to adoption. Follow up with adopters post-pandemic will incur additional expenses with reduced efficacy.

### Expenditure Reductions and federal wage subsidy

The BC SPCA took immediate steps to help address the revenue loss and has identified savings of \$2.1 million over the period April to June and an additional \$2.7 million in the quarter to September 30<sup>th</sup>, for total expense reductions of \$4.8 million for the last six months of BC SPCA FY2020 (Fiscal year: October 1 2019-September 30 2020).

It should be noted that realizing these expense reductions involve stripping out a significant portion of all Society programming in order to ensure long-term survival. They include an elimination of all non-essential programming, the implementation of a hiring freeze, elimination of casual support, a wage freeze for all staff and temporary non-replacement of all vacant positions. To further preserve cash, we are planning to defer capital expenditures wherever possible for the short term.

The BC SPCA will also take advantage of the recently announced federal government wage subsidy program for business and not-for-profits. Based on available information, the BC SPCA anticipates that it would qualify for a wage subsidy of approximately \$2.6 million from the program.

Combined, savings of \$7.4 million can be achieved through these two measures.

#### Shortfall and use of reserves

Taking into consideration expenditure reductions and loss of revenue, we anticipate a funding shortfall of \$4.6 million in the period to September 30<sup>th</sup>, 2020, which will have a very significant impact on the Society's ability to continue operations as currently constituted.

Over the past decade, the BC SPCA has demonstrated considerable fiscal prudence, which has allowed it to build its reserves to account for economic downturns. While recognizing that those reserves have already been significantly impacted as a result of the downturn in financial markets, the BC SPCA is nevertheless still willing to absorb a portion of the funding loss through its reserves.

In this regard, the BC SPCA is willing to continue its operations at the current levels by funding fifty percent of the anticipated funding loss or \$2.3 million from its reserves, on condition that the Government of British Columbia fund the remaining fifty percent or \$2.3 million for the period to September 30, 2020.

# 3.4 Funding request of the Government of British Columbia

The BC SPCA respectfully requests interim operational funding of \$2.3 million from the Government of British Columbia to help us continue to:

- Deliver programs to support vulnerable animals and people during and immediately subsequent to the pandemic;
- Ensure the long-term survival and health of the BC SPCA as a significant employer and critical service provider to communities across the province; and
- Endeavour to keep its permanent fulltime workforce in place throughout the pandemic to respond to existing service needs and in preparation for the possibility of responding to other events including the summer wildfire season.

16

Without support from the provincial government, the BC SPCA's capacity to continue to provide services during the pandemic and our viability in its current form post-pandemic would be significantly at risk. Simply put, the Society would be forced to reduce and in some cases temporarily or permanently eliminate services in some communities.

The BC SPCA would be pleased to explore different opportunities to recognize the contributions of the Government of British Columbia in supporting our provision of services for vulnerable people and animals during our Emergency Response to the COVID-19 pandemic in B.C.

# 3.5 The Case for Emergency Funding by the Government of British Columbia

Funding towards the BC SPCA's emergency response to COVID-19 for impacted animals and their vulnerable guardians, provides significant benefits for the Province of British Columbia and its citizens. It:

- · Allows us to maintain our core essential services:
  - 1. The enforcement of the Prevention of Cruelty to Animals Act;
  - 2. The shelter of abused, abandoned and unwanted animals; and
  - 3. Provision of veterinary services.
- Maintain 594 permanent jobs (and, post-pandemic an additional 58 seasonal workers) in communities across British Columbia.

In addition to maintaining core services, support from the Government of British Columbia would allow us to deliver programs to support vulnerable animals and people during and immediately subsequent to the pandemic, including:

- Provide for the emergency boarding (temporary housing) of companion animals whose guardians are impacted by COVID-19;
- Increase compassionate services for women fleeing domestic violence. Studies in Calgary and Ontario show that more than 50% of women delay leaving an abusive relationship out of concern for their pets, who are also often victims of family violence. Initial reports suggest that the number of women seeking help to flee an abusive relationship during social distancing and self isolation has increased significantly. BC SPCA branches across the province open their doors to assist these women by providing emergency temporary free pet boarding/kennelling services, collaborating with women's shelters to provide pet care and helping women find new homes for animals they can no longer keep;
- Increase services for low-income, unemployed and COVID-19 impacted pet guardians seeking foodbank assistant and emergency care for their pets;
- Provide sheltering and care for the projected increase of animals abandoned directly as a result of the health and financial impacts of COVID-19.
- Demonstrate support for animal welfare for the entire province of British Columbia;

# Section 4.0 - Thank You to the Government of British Columbia

The BC SPCA wishes to thank the Government of British Columbia for its past support of the Facilities Development and Services Plan, collaboration in enforcing the PCA Act and for its consideration of this proposal to continue our successful partnership.

Consolidated Financial Statements **September 30, 2019** (in thousands of dollars)



# Independent auditor's report

To the Members of British Columbia Society for the Prevention of Cruelty to Animals

## Our qualified opinion

In our opinion, except for the possible effects of the matter described in the *Basis for qualified opinion* section of our report, the accompanying consolidated financial statements present fairly, in all material respects, the financial position of British Columbia Society for the Prevention of Cruelty to Animals and its subsidiary (together, the Society) as at September 30, 2019, and the results of its operations and its cash flows for the period from January 1, 2019 to September 30, 2019 in accordance with Canadian accounting standards for not-for-profit organizations.

#### What we have audited

The Society's consolidated financial statements comprise:

- the consolidated statement of financial position as at September 30, 2019;
- the consolidated statement of operations for the period from January 1, 2019 to September 30, 2019;
- the consolidated statement of changes in net assets for the period from January 1, 2019 to September 30, 2019;
- the consolidated statement of cash flows for the period from January 1, 2019 to September 30, 2019;
   and
- the notes to the consolidated financial statements, which include a summary of significant accounting policies.

### Basis for qualified opinion

In common with many not-for-profit organizations, the Society derives revenues from donations and fundraising the completeness of which is not susceptible to satisfactory audit verification. Accordingly, verification of these revenues was limited to the amounts recorded in the records of the Society. Therefore, we were not able to determine whether any adjustments might be necessary to donations and fundraising revenue, net operating surplus and cash used in operating activities for the period from January 1, 2019 to September 30, 2019 and for the year ended December 31, 2018, current assets as at September 30, 2019 and December 31, 2018 and net assets as at January 1, 2019, September 30, 2019, January 1, 2018 and December 31, 2018. Our audit opinion on the consolidated financial statements for the year ended December 31, 2018 was modified accordingly because of the possible effects of this limitation in scope.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's responsibilities for the audit of the consolidated financial statements* section of our report.

PricewaterhouseCoopers LLP

 $Price waterhouse Coopers\ Place,\ 250\ Howe\ Street,\ Suite\ 1400,\ Vancouver,\ British\ Columbia,\ Canada\ V6C\ 3S7\ T:\ +1\ 604\ 806\ 7000,\ F:\ +1\ 604\ 806\ 7806$ 

"PwC" refers to PricewaterhouseCoopers LLP, an Ontario limited liability partnership.



We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified opinion.

#### Independence

We are independent of the Society in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada. We have fulfilled our other ethical responsibilities in accordance with these requirements.

Responsibilities of management and those charged with governance for the consolidated financial statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian accounting standards for not-for-profit organizations, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Society's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Society or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Society's financial reporting process.

Auditor's responsibilities for the audit of the consolidated financial statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

Identify and assess the risks of material misstatement of the consolidated financial statements,
whether due to fraud or error, design and perform audit procedures responsive to those risks, and
obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk
of not detecting a material misstatement resulting from fraud is higher than for one resulting from
error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the
override of internal control.



- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Society's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Society's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Society to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Society to express an opinion on the consolidated financial statements.
   We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

**Chartered Professional Accountants** 

Pricewaterhouse Coopers LLP

Vancouver, British Columbia January 8, 2020

Consolidated Statement of Financial Position

(in thousands of dollars)

Property				S	eptember 30, 2019	December 31, 2018
Current assets         646         .         .         646         433           Cash         646         .         .         12,712         13,524           Accounts receivable         527         .         .         527         969           Prepaid expenses         339         .         .         339         199           Supplies         426         .         <		Fund	Fund	Fund		\$ (Restated –
Cash Unrestricted investments (note 4)         646 to 12,712 to 12,712 to 13,524 to 20,000 to 12,712 to 13,524 to 20,000 to 12,712 to 13,524 to 20,000 to 12,527 to 1969 to 19,724 to 19	Assets					
14,650   - 14,650   15,505	Cash Unrestricted investments (note 4) Accounts receivable Prepaid expenses	12,712 527 339	- - - -	- - - -	12,712 527 339	13,524 969 199
Property, buildings and equipment and intangible assets (Schedule A)	••	14,650	_	-	14,650	15.505
Restricted investments (note 4)   23,240   9,155   1,698   34,093   29,824     38,346   40,936   1,698   80,980   74,359     Liabilities	and intangible assets	-	31,781	-	,	,
Section   Sect	Life insurance policies (note 7)	456	-	-	456	474
Current liabilities	Restricted investments (note 4)	23,240	9,155	1,698	34,093	29,824
Current liabilities           Bank indebtedness (note 5)         -         -         -         -         193           Accounts payable and accrued liabilities (note 6)         3,284         -         -         3,284         3,795           Current portion of capital leases         -         464         -         3,748         4,316           Capital leases         -         1,028         -         1,028         944           Deferred contributions (note 7)         23,696         -         -         23,696         19,546           Post-employment benefits payable (Schedule B)         468         -         -         468         520           (Schedule B)         468         -         -         28,940         25,326           Net Assets           Net assets held for endowments (note 8)         -         -         1,698         1,698         1,698         1,698         1,698         1,698         36,522           Unrestricted for capital         -         39,444         -         39,444         36,522           Unrestricted net assets         10,898         -         -         10,898         52,040         49,033		38,346	40,936	1,698	80,980	74,359
Bank indebtedness (note 5)	Liabilities					
Capital leases	Bank indebtedness (note 5) Accounts payable and accrued liabilities (note 6)	3,284	- - 464	-		3,795
Capital leases         -         1,028         -         1,028         944           Deferred contributions (note 7)         23,696         -         -         23,696         19,546           Post-employment benefits payable (Schedule B)         468         -         -         468         520           Net Assets         Net assets held for endowments (note 8)         -         -         1,698         1,698         1,688           Net assets externally restricted for capital         -         39,444         -         39,444         36,522           Unrestricted net assets         10,898         -         -         10,898         10,823           10,898         39,444         1,698         52,040         49,033	canonic portion of capital reades	3.284		_		
Deferred contributions (note 7)         23,696         -         -         23,696         19,546           Post-employment benefits payable (Schedule B)         468         -         -         468         520           27,448         1,492         -         28,940         25,326           Net Assets         Net assets held for endowments (note 8)         -         -         1,698         1,698         1,688           Net assets externally restricted for capital         -         39,444         -         39,444         36,522           Unrestricted net assets         10,898         -         -         10,898         10,823           10,898         39,444         1,698         52,040         49,033	Capital leases	-	1.028	-	,	,
Net Assets   10,898   1,698   52,040   1,698   52,040   1,698   52,040   1,698   52,040   1,698   52,040   1,698   52,040   1,698	•	23.696	-	_	·	19.546
Net Assets         Net assets held for endowments (note 8)       -       -       1,698       1,698       1,688         Net assets externally restricted for capital       -       39,444       -       39,444       36,522         Unrestricted net assets       10,898       -       -       10,898       10,823         10,898       39,444       1,698       52,040       49,033	Post-employment benefits payable	•	-	-	•	•
Net assets held for endowments (note 8)         -         -         -         1,698         1,698         1,688           Net assets externally restricted for capital         -         39,444         -         39,444         36,522           Unrestricted net assets         10,898         -         -         10,898         10,823           10,898         39,444         1,698         52,040         49,033		27,448	1,492	-	28,940	25,326
(note 8)         -         -         1,698         1,698         1,688           Net assets externally restricted for capital         -         39,444         -         39,444         36,522           Unrestricted net assets         10,898         -         -         10,898         10,823           10,898         39,444         1,698         52,040         49,033	Net Assets					
capital       -       39,444       -       39,444       36,522         Unrestricted net assets       10,898       -       -       10,898       10,823         10,898       39,444       1,698       52,040       49,033		-		1,698	1,698	1,688
10,898 39,444 1,698 52,040 49,033		-	39,444	-	39,444	36,522
	Unrestricted net assets	10,898	-	-	10,898	10,823
38,346 40,936 1,698 80,980 74,359		10,898	39,444	1,698	52,040	49,033
		38,346	40,936	1,698	80,980	74,359

Commitments (note 12)

# Approved by the Board of Directors

Carol Richards Director Melissa Barcellos

# British Columbia Society for the Prevention of Cruelty to Animals Consolidated Statement of Operations

(in thousands of dollars)

			Period from Jar to So	nuary 1, 2019 eptember 30, 2019	Year ended December 31, 2018
	Operating Fund \$	Capital Fund \$	Endowment Fund \$	Total \$	Total \$ (Restated – note 2)
Revenue Donations and fundraising Legacy and life insurance Kennelling and bylaw enforcement	11,109 8,246	617 727	-	11,726 8,973	16,730 12,839
services	1,590	-	-	1,590	2,009
Sheltering, medical, clinical and social enterprise services Lottery and raffles Other grants received Endowment contributions Investment (loss) income (note 4) Loss on disposal of property, buildings	6,527 1,096 571 - 3,111	72 917	- - 10	6,527 1,096 643 10 4,028	8,785 900 1,365 76 (456)
and equipment and intangible assets		(18)	-	(18)	(6)
	32,250	2,315	10	34,575	42,242
Program expenses Sheltering, kennelling, bylaw enforcement and social enterprise services Hospital and clinics	11,425 3,565	-	-	11,425 3,565	14,234 4,667
Veterinary care and spay and neuter Cruelty investigations	2,707 2,902	-	-	2,707 2,902	3,263 3,425
Animal health and welfare Humane education Advocacy	527 878 740	-	-	527 878 740	668 1,025 791
,	22,744		:	22,744	28,073
General expenses Administration and program support Revenue development	3,082 3,970	-	:	3,082 3,970	3,711 5,159
	7,052		<del>-</del>	7,052	8,870
Operating surplus before the undernoted	2,454	2,315	10	4,779	5,299
Bank charges and interest Amortization of property, buildings and	359	-	-	359	481
equipment and intangible assets		1,487	-	1,487	1,690
Net operating surplus	2,095	828	10	2,933	3,128

Consolidated Statement of Changes in Net Assets

(in thousands of dollars)

	Operating fund \$	Capital fund \$	Endowment fund \$	Total \$
Balance – January 1, 2018, as previously reported	19,145	-	1,612	20,757
Change in accounting policy (note 2)	(8,788)	34,068	-	25,280
Balance – January 1, 2018, as restated	10,357	34,068	1,612	46,037
Net operating surplus (deficit) Actuarial gain and plan amendments on accrued employee future benefits Interfund transfer	3,569 (132) (2,971)	(517) - 2,971	76 - -	3,128 (132)
Balance – December 31, 2018	10,823	36,522	1,688	49,033
Net operating surplus Actuarial gain and plan amendments on accrued employee future benefits Interfund transfer	2,095 74 (2,094)	828 - 2,094	10 - -	2,933 74
Balance – September 30, 2019	10,898	39,444	1,698	52,040

# **British Columbia Society for the Prevention of Cruelty to Animals** Consolidated Statement of Cash Flows

(in thousands of dollars)

	Period from January 1, 2019 to September 30, 2019 \$	Year ended December 31, 2018 \$
Cash provided by (used in)		
Operating activities Net operating surplus Items not affecting cash Amortization of property, buildings and equipment and intangible	2,933	3,128
assets	1,487	1,690
Loss on disposal of property, buildings and equipment and intangible assets Gifted land Post-employment benefits (Gain) loss on investments	18 (394) (45) (3,364)	6 - - 2,165
	635	6,989
Changes in non-cash working capital items Deferred contributions Accounts receivable Prepaid expenses Supplies Actuarial gain and plan amendments on accrued employee future	4,168 442 (140) (46)	136 (375) 203 60
benefit Accounts payable and accrued liabilities Post-employment benefits	74 (511) (7)	(52) (116)
	4,615	6,845
Investing activities Purchase of property, buildings and equipment and intangible assets Proceeds on disposal of property, buildings and equipment and intangible assets Purchase of investments Proceeds on sale of investments	(3,792) (26,832) 26,739	(8,147) 320 (30,720) 32,134
	(3,885)	(6,413)
Financing activities Repayment of mortgage loan Repayment of capital lease	(324)	(1,538) (314)
	(324)	(1,852)
Increase (decrease) in cash	406	(1,420)
Cash – Beginning of period	240	1,660
Cash and bank indebtedness – End of period	646	240

Notes to Consolidated Financial Statements

(in thousands of dollars)

#### 1 Organization information

British Columbia Society for the Prevention of Cruelty to Animals (the Society) is a charitable organization incorporated in 1895 by an Act of the Legislative Assembly of the Province of British Columbia, now called the Prevention of Cruelty to Animals Act, R.S. 372. The Society may form and establish branches in its discretion anywhere in British Columbia. The Society helps prevent cruelty to animals, investigates and prosecutes incidents of animal cruelty, delivers medical and clinical animal health care, provides education to the public on the ethical and humane treatment of animals, and provides kennelling and bylaw enforcement services to municipalities throughout the province. As a registered charity, the Society is not subject to income taxes.

Effective September 30, 2016, 100% ownership of the issued share capital of Burnaby Veterinary Hospital Ltd. (the Hospital) was gifted, for \$nil consideration, to the Society. The Hospital is a private limited company incorporated under the Canadian Business Corporations Act, providing veterinary services and selling related products to its customers, thereby, the operations of the Hospital compliment those of the Society directly. Subsequent to the gift, the results of the Hospital are consolidated into those of the Society.

In 2019, the Society changed its year end from December 31 to September 30.

#### 2 Change in accounting policy

In 2019, the Society changed its method of accounting for contributions from the deferral method to the restricted fund method. In previous periods, restricted contributions related to expenses of future periods were deferred and recognized as revenue in the period in which the related expenses were incurred. Contributions restricted for the acquisition of property, buildings and equipment and intangible assets were initially recorded as deferred contributions. When the asset was purchased or project-in-progress costs were incurred, the related contribution was transferred to deferred capital contributions (a liability on the consolidated statement of financial position). Deferred capital contributions were then amortized on the same basis as the related property, buildings and equipment and intangible assets. Endowment contributions were reported as direct increases in net assets. Unrestricted contributions were reported as revenue in the period when received or when receivable if the amount could be reasonably estimated and collection was reasonably assured.

Notes to Consolidated Financial Statements

(in thousands of dollars)

This change in accounting policy has the following impact to the financial statements:

	December 31			
	As previously reported \$	Restatement \$	As restated	
Consolidated statement of financial position				
Deferred contributions	28,783	(9,237)	19,546	
Deferred capital contributions	16,424	(16,424)	-	
Consolidated statement of operations				
Donations and fundraising revenue	16,541	189	16,730	
Legacy and life insurance revenue	12,397	442	12,839	
Other grants received	999	366	1,365	
Endowment contributions	-	76	76	
Amortization of deferred capital				
contributions	(616)	616	-	

In addition to the above, the Society's assets, liabilities, net assets, revenues and expenses have been restated to be presented by the Operating Fund, Capital Fund and Endowment Fund. These balances and amounts were previously presented in aggregate within the financial statements, with the exception of net asset balances which were represented by the Operating Fund and the Endowment Fund in the consolidated financial statements.

#### 3 Summary of significant accounting policies

#### Basis of presentation and consolidation

The consolidated financial statements have been prepared by management in accordance with Canadian accounting standards for not-for-profit organizations (ASNPO). These consolidated financial statements reflect the combined assets, liabilities, net assets, revenue and expenses of the Society's Provincial Office, four veterinary facilities, thirty animal community centres, four education and adoption centres, a wild animal rehabilitation centre, two branches without facilities, and the results of the wholly owned subsidiary, Burnaby Veterinary Hospital Ltd. (see note 1 above).

Intercompany balances, and income and expenses arising from intercompany transactions, are eliminated in preparing the consolidated financial statements.

The Society is now accounting for contributions using the restricted fund method and has decided to report two restricted funds in its financial statements – the Capital Fund and the Endowment Fund. Further details on the accounting policies are included in note 3 of the consolidated financial statements.

#### Newly adopted accounting pronouncements

The Society has applied the following new standard for the first time for its annual reporting period commencing January 1, 2019:

Notes to Consolidated Financial Statements

(in thousands of dollars)

- Section 4433 Tangible Capital Assets Held by Non-for-Profit Organizations; and
- Section 4434 Intangible Assets Held by Not-for-Profit Organizations.

Sections 4433 and 4434 replace Section 4431, Tangible Capital Assets Held by Not-for-Profit Organizations and Section 4432, Intangible Assets Held by Not-for-Profit Organizations in Part III of the Handbook, respectively. These standards have been adopted January 1, 2019, in accordance with the transition provisions set out in the standards. As a result, the standards have been applied prospectively from January 1, 2019, with depreciation from this date determined by allocating the cost to component parts of tangible capital assets based on their relative cost or fair value at the date the assets were acquired.

The determination of cost has not changed as a result of adopting the new guidance. The cost of a contributed tangible capital asset is deemed to be its fair value at the date of contribution plus all costs directly attributable to its acquisition.

The Society is now following guidance included in Section 3061 on amortization and componentization. The amount of amortization that is recognized as an expense in the consolidated statement of operations is the greater of (1) the cost less salvage value over the useful life of the asset and (2) the cost less residual value over the useful life of the asset. The cost of a tangible capital asset made up of significant separable component parts that are allocated to the component parts where practicable and when estimates can be made of the lives of the separate components.

#### **Fund accounting**

The Society maintains its accounts in accordance with the principles of fund accounting. Resources are classified for accounting and reporting purposes into funds according to the activity or objective specified.

The Operating Fund reports the general operating activities of the Society and the allocation of fund balances for internally and externally restricted purposes.

The Capital Fund reports the Society's property that has been funded by capital contributions and amounts transferred from the Operating Fund.

The Endowment Fund reports contributions subject to externally imposed stipulations that the resources contributed be maintained permanently.

#### Revenue recognition

The Society follows the restricted fund method of accounting for contributions. Fundraising revenues, unrestricted donations and unrestricted grants are recorded as revenue in the Operating Fund when received or receivable, if the amount can be reasonably estimated and collection is reasonably assured. When the donor has specified that a contribution is intended for a specific use in operations or in a future period, the donation is recorded as a deferred contribution in the Operating Fund and recognized as revenue when the specified terms have been satisfied. Kennelling, bylaw enforcement, sheltering, medical, clinical and social enterprise services are recognized as revenue in the Operating Fund in the period in which the services are provided. Revenues from lottery ticket sales and raffles are recognized in the Operating Fund when received. Legacies are recorded as revenue in the Operating Fund when cash is received, unless restricted by the terms of the will. If externally restricted, legacies are recorded as deferred contributions in the Operating Fund and recognized as revenue when the terms of the will are met.

Notes to Consolidated Financial Statements

(in thousands of dollars)

Contributions externally restricted for capital expenditures are recorded as revenue in the Capital Fund when received or when receivable if the amount can be reasonably estimated and collection is reasonably assured.

Endowment contributions are recognized as revenue in the Endowment Fund when received or when receivable if the amount can be reasonably estimated and collection is reasonably assured

Unrestricted investment income is recorded as revenue when earned in the Operating Fund. If externally restricted for capital purposes, investment income is recorded as revenue when earned in the Capital Fund. If externally restricted for other purposes, investment income is allocated to the deferred contribution account in the Operating Fund and recognized as revenue in the Operating Fund when the related expenses have been incurred.

The Society receives donations of goods and services from time to time as well as donated shares. Because of the difficulty in determining their fair value, contributed goods and services are not recognized in the consolidated financial statements. Contributed share capital is recognized in the consolidated financial statements at fair value of the consideration received.

#### Investments

Investments consist of amounts invested in both individual securities and pooled fund units. The investments consist of short-term notes, bonds and debentures, and marketable equity securities.

Investment income comprises the Society's share of interest, dividends and realized and unrealized gains/losses on the underlying assets.

All investments are carried at market value. Changes in market value are included in the consolidated statement of operations or in deferred contribution balances, as appropriate.

#### **Supplies**

Supplies consist of animal medication and feed, office supplies and items held in stock to support merchandise sales operations and are valued at the lower of cost and net realizable value.

#### Property, buildings and equipment and intangible assets

Property, buildings and equipment are recorded at cost and amortized over their estimated useful economic lives using the straight-line method at the following annual rates:

Buildings	20 years
Furniture and equipment	8-10 years
Shelter and medical equipment	8-10 years
Vehicles	5 years
Computer equipment and software	3 years
Leasehold improvements	life of lease
Leased vehicles	life of lease

Projects-in-progress are not amortized until the assets are put into use.

Notes to Consolidated Financial Statements

(in thousands of dollars)

Intangible assets are recorded at cost less accumulated amortization and accumulated impairment losses. Amortization is calculated over the estimated useful economic lives of the intangible assets using the straight-line method at the following annual rate:

Intangible assets

5 years

#### Post-employment benefits payable

The Society is required to pay post-employment benefits to certain unionized employees upon completion of employment. The Society is also required to pay post-employment benefits to salaried employees for services provided prior to December 31, 2001. Certain senior managers who retired prior to December 31, 2001 also receive post-employment benefits including the payment of insurance premiums for health, medical, dental, life, and accidental death and dismemberment.

The Society records these benefits based on annual actuarial valuations. The cost of benefits earned is determined as the actuarial present value of all future post-employment benefits that will be paid on behalf of employees and their dependants, multiplied by the ratio of their service at the valuation date to their projected service at their full eligibility date.

Adjustments from plan amendments, changes in assumptions, and experience gains and losses are recognized immediately in the consolidated statement of changes in net assets (Schedule B).

#### **Financial instruments**

The Society's financial instruments consist of cash, restricted and unrestricted investments, accounts receivable, bank indebtedness, accounts payable and accrued liabilities, mortgage payable and capital leases.

Cash, accounts receivable, bank indebtedness accounts payable and accrued liabilities, mortgage payable and capital leases are initially measured at fair value and subsequently carried at amortized cost.

Unrestricted and restricted investments are initially measured at and subsequently carried at fair value.

#### Use of estimates

The preparation of consolidated financial statements in accordance with ASNPO requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the consolidated financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those reported. Significant items requiring the use of management estimates include recognition of accrued liabilities, amortization periods and rates related to buildings and equipment, intangible assets and claims relating to contingencies.

Notes to Consolidated Financial Statements

(in thousands of dollars)

#### 4 Investments

		Fair value
	September 30, 2019 \$	December 31, 2018 \$
Cash and short-term deposits Bonds and debentures	3,498	3,704
Commercial Marketable equity securities – Canadian Marketable equity securities – Foreign	23,063 14,957 5,287	22,049 12,461 5,134
Less: Restricted investments (non-current)	46,805 34,093	43,348 29,824
Unrestricted investments (current)	12,712	13,524
Investment income (loss) consists of the following:		
	September 30, 2019 \$	December 31, 2018 \$
Interest income and dividends Gain (loss) on investments	1,141 3,364	1,449 (2,165)
	4,505	( 716)
Less: Restricted investment (loss) income allocated to deferred contributions	(2,295)	546
Add: Restricted investment income (loss) recognized as revenue	1,818	(286)
	(477)	260
	4,028	(456)

## 5 Bank indebtedness

At September 30, 2019, the Society had two lines of credit, a \$2,000 line of credit for general operating purposes (operating line) and a \$1,000 line of credit for capital purposes (capital line).

The operating line includes a maximum of \$200 for Society credit cards and a maximum of \$250 in standby provisions relating to letters of guarantee. The remainder of \$1,550 is available for the Society's operations. The amount drawn against the operating line at September 30, 2019 was \$nil (December 31, 2018 - \$193). The credit card facility used by the Society at September 30, 2019 was \$87 (December 31, 2018 - \$66). The amount drawn against the standby provisions at September 30, 2019 was \$nil (December 31, 2018 - \$nil). The operating line bears interest at the bank's prime rate plus 0.25%, payable monthly.

Notes to Consolidated Financial Statements

(in thousands of dollars)

The capital line bears interest at the bank's prime rate plus 0.50%, payable monthly. There were no amounts drawn against this facility at September 30, 2019 (December 31, 2018 – \$nil).

The Society has provided the following as security for the lines of credit: a general assignment of book debts; a general security agreement over all present and future personal property with appropriate insurance coverage payable to the bank; and hypothecation of unrestricted investment assets for which the bank is custodian.

Loan covenants include certain reporting requirements that include providing audited consolidated financial statements and monthly cash flow forecasts for the following year within 120 days of the fiscal year-end. The Society was in compliance with all covenants at year-end.

#### 6 Accounts payable and accrued liabilities

Accounts payable and accrued liabilities include government remittances which consist of amounts (such as property taxes, sales taxes, payroll withholding taxes and workers' compensation premiums) required to be paid to government authorities and are recognized when the amounts become due. At September 30, 2019, \$146 (December 31, 2018 – \$150) is included within accounts payable and accrued liabilities.

#### 7 Deferred contributions

	September 30, 2019 \$	December 31, 2018 \$ (restated – note 2)
Balance – Beginning of year	19,546	19,521
Deferred contributions received Deferred contributions recognized as revenue Tax receipts issued for life insurance policy premiums Life insurance policies recognized or lapsed	10,739 (6,571) - (18)	7,716 (7,580) 58 (169)
Balance – End of year	23,696	19,546

The principal amount of the life insurance policies assuming they do not lapse is \$1,543 (December 31, 2018 - \$1,643).

#### 8 Endowments

The endowments are included in restricted investments. Earnings from the endowments are to be used for the purposes specified by the donors. The capital is permanently endowed to the Society. Income (loss) from endowments, net of expenses, totalling \$212\$ was recorded for the period from January 1, 2019 to September 30, 2019 (for the year ended December 31, 2018 - \$(43)).

Notes to Consolidated Financial Statements

(in thousands of dollars)

#### 9 Financial instruments and risk management

#### a) Currency risk

Currency risk is the risk that the value of a financial instrument will fluctuate due to changes in foreign exchange rates. The Society is exposed to currency risk as a portion of investments is invested in foreign equities (note 4).

#### b) Interest rate risk

Interest rate risk is the risk that the value of a financial instrument will fluctuate due to changes in market interest rates. The Society is exposed to interest rate risk on bank indebtedness and mortgage payable, short-term deposits and investments. Management frequently reviews the interest rates to mitigate risk and uses professional investment management services.

#### c) Market and other price risk

Market and other price risk is the risk that the value of a financial instrument will fluctuate as a result of changes in market prices. The Society's investments are subject to market risk through its equity and fixed income investments. The Society mitigates this risk by diversifying its investments across asset classes and by using professional investment management services.

### d) Credit risk

Credit risk is the risk that one party to a financial instrument will fail to discharge an obligation and cause the other party to incur financial loss. The Society does not have a significant concentration of credit risk in any single party or group of parties. Accounts receivable are due primarily from several donors and British Columbia municipalities under animal control contracts.

#### e) Liquidity risk exposure

Liquidity risk is the risk that an entity will encounter difficulty in raising funds to meet commitments associated with financial instruments. The Society is not exposed to significant liquidity risk.

There have not been any significant changes in risk exposure from prior years.

Notes to Consolidated Financial Statements

(in thousands of dollars)

#### 10 Commitments

The Society has committed to leases on certain of its vehicles and properties. The lease payments are as follows:

	\$
2020 2021 2022 2023 2024	1,011 780 501 225 52
	2,569_

### 11 Related party transactions

The Society receives grants annually from the SPCA Vancouver Hospital Trust Fund (the Trust Fund) to provide funds for spay and neuter services, to provide emergency and ongoing care to ill, injured and destitute animals, whether stray or owned, and to promote public education encouraging responsible pet ownership. Some of the trustees of the Trust Fund are employees of the Society. Grants received during the period from January 1, 2019 to September 30, 2019 totalled \$nil (for the year ended December 31, 2018 – \$30).

Consolidated Schedule of Property, Buildings and Equipment and Intangibles Assets

For the year ended September 30, 2019

Schedule A

(in thousands of dollars)

	September 30, 2019		
	Cost \$	Accumulated amortization \$	Net \$
Land	5,192	-	5,192
Buildings	30,127	11,932	18,195
Leasehold improvements including buildings on			
unowned land	5,150	4,301	849
Shelter and medical equipment	2,087	926	1,161
Computer equipment and software	1,852	1,517	335
Furniture and equipment	76	62	14
Vehicles	127	80	47
Construction-in-progress	4,480	-	4,480
Intangible assets	200	170	30
Capital leases on vehicles	2,284	806	1,478
	51,575	19,794	31,781
		.0,704	31,701

		Decem	ber 31, 2018
	Cost \$	Accumulated amortization \$	Net \$
Land	4,799	-	4,799
Buildings	21,955	11,226	10,729
Leasehold improvements including buildings on	,	•	,
unowned land	5,320	4,385	935
Shelter and medical equipment	1,696	761	935
Computer equipment and software	1,709	1,357	352
Furniture and equipment	76	58	18
Vehicles	108	72	36
Construction-in-progress	9,444	-	9,444
Intangible assets	200	140	60
Capital leases on vehicles	1,740	492	1,248
	47,047	18,491	28,556

Construction-in-progress are building and leasehold improvements that are being constructed.

Consolidated Schedule of Post-Employment Benefits Payable

For the year ended September 30, 2019

Schedule B

(in thousands of dollars)

Information about the Society's post-employment benefit obligation is as follows:

	September 30, 2019 \$	December 31, 2018 \$
Post-employment benefits payable – Beginning of year Current service cost Interest cost Benefits paid Actuarial (gain) loss	520 15 14 (7) (74)	492 18 15 (137) 132
Post-employment benefits payable – End of year	468	520
Change in plan assets Employer contributions Benefits paid		137 (137)
Market value of plan assets – End of year		

The significant actuarial assumptions adopted in measuring the Society's accrued benefit obligation are as follows:

	September 30, 2019 %	December 31, 2018 %
At beginning of year Discount rate Rate of compensation increase	3.70 2.00	3.20 2.00
At end of year Discount rate Rate of compensation increase	2.80 2.00	3.10 2.00

The most recent actuarial valuation was prepared by Mercer LLC as of September 30, 2019.

# RE: BC SPCA funding proposal to Government of British Columbia

From: Craig Daniell <cdaniell@spca.bc.ca>

To: Lalani, Arif AGRI:EX <Arif.Lalani@gov.bc.ca>, Lalani, Arif AFF:EX Jonson, Byron AGRI:EX <Byron.Jonson@gov.bc.ca>, Schmidt, Kevin Cc: AGRI:EX <Kevin.X.Schmidt@gov.bc.ca>, Zachary, Dawnae AGRI:EX <Dawnae.Zachary@gov.bc.ca>, Mark Takhar <mtakhar@spca.bc.ca>,

Jonson, Byron AFF:EX, Schmidt, Kevin AFF:EX, Zachary, Dawnae AFF:EX

April 17, 2020 12:42:46 PM PDT Sent:

Attachments: image001.png

Thanks Arif,

I'm adding Mark Takhar, our Chief Operations Officer, to this email string as I would like him to be on our call on

Tuesday. Thanks, Craig

From: Lalani, Arif AGRI:EX Sent: April 17, 2020 12:29 PM

To: Craig Daniell

Cc: Jonson, Byron AGRI:EX; Schmidt, Kevin AGRI:EX; Zachary, Dawnae AGRI:EX Subject: FW: BC SPCA funding proposal to Government of British Columbia

Importance: High

Craig thank you very much. Dawnae will be arranging a call on Tuesday for you and you can pass the meet invite to others you wish to also be on call.

From: Craig Daniell <cdaniell@spca.bc.ca>

Sent: April 17, 2020 12:17 PM

To: Lalani, Arif AGRI:EX < Arif. Lalani@gov.bc.ca >

Subject: BC SPCA funding proposal to Government of British Columbia

Importance: High Good morning Arif,

I hope this email finds you well.

In response to our call yesterday, I have two pieces of information to share with you:

1. With respect to social media, we will be posting the following on all of our social media channels this morning:

Thank you to everyone who has reached out hoping that abused, injured and abandoned animals don't get forgotten during these challenging times. We are continuing to rescue and care for animals in need, and are providing pet food banks, emergency boarding and other outreach support for vulnerable pet guardians during the COVID-19 crisis. We are encouraged by the regular dialogue and positive discussions we've had with the provincial government regarding potential emergency funding for SPCA animal services during the pandemic. We'll share more as details become available!

s 13

- 2. I have attached a file providing a detailed breakdown of all of our direct animal related expenditures. All of our expenditures not directly related to animal care have been stripped out of the numbers. A few notes about the file:
  - a. We have provided three months of actual expenditures incurred for the months of March, April and May of 2019.
  - b. We chose these months because the data is verifiable and provides the most accurate assessment of what are costs generally are over this period.
  - c. In addition to providing the three months of data, we have included pro rated information for each of the months. So for instance, March is prorated to 75% because we were impacted only in the second two weeks of March. In April, we have prorated to 60% as that is the animal intake numbers we are currently working with to ensure appropriate social distancing. In May, we have adjusted the percentage up again to 80% in the hope that activities start to return to something approaching normal. These are of course projections, but I didn't want to simply provide you with our total costs as if we were operating normally when we are clearly not doing so.

- d. There are some costs that are fixed in nature and we cannot prorate. Examples include capital leases and rental income. Those have not been prorated.
- e. Finally, since a large part of our work is enforcing the Prevention of Cruelty to Animals Act, transportation costs are a significant cost for us as we have 40 constables on the road throughout the province and this work is continuing. We have included those costs in these calculations as well as the cost for things like telephone and internet, but have removed other office related costs.

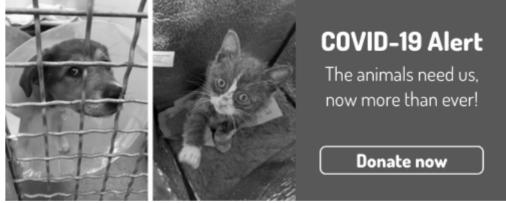
I hope you find this information helpful, but feel free to reach out anytime and I will be glad to walk you through the numbers or answer any questions that you may have.

Regards and thanks for your support.

Craig Daniell
Chief Executive Officer
and guardian to Thor, Johnny and Zoey
BC SPCA
1245 East 7th Avenue
Vancouver BC V5T 1R1

604-681-7271 ext. 1322

1-800-665-1868 • <u>cdaniell@spca.bc.ca</u> • <u>spca.bc.ca</u> Animal Cruelty and Wildlife Hotline: 1.855.622.7722



OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

The BC SPCA is a not-for-profit organization reliant on donations from the public. Charitable Tax # BN 11881 9036 RR0001 This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

**Caution:** This email originated from outside of the BC SPCA. Do not click links or attachments unless you recognize the sender.

From Craig Daniell <cdaniell@spca.bc.ca>

To: Jonson, Byron AGRI:EX <Byron.Jonson@gov.bc.ca>, Jonson, Byron AFF:EX

Cc: Schmidt, Kevin AGRI:EX <Kevin.X.Schmidt@gov.bc.ca>, John Andrew

<jandrew@spca.bc.ca>, Mark Takhar <mtakhar@spca.bc.ca>, Schmidt, Kevin

AFF:EX

Sent: April 24, 2020 10:44:29 AM PDT

Hi Byron,

Many thanks for your response to my questions.

We will make the necessary adjustments and will likely be in a position to submit our application on the new format by the middle of next week.

Thanks again for all your assistance.

Regards, Craig

From: Jonson, Byron AGRI:EX Sent: April 24, 2020 10:37 AM

To: Craig Daniell

Cc: Schmidt, Kevin AGRI:EX; John Andrew; Mark Takhar

Subject: s.12; s.13

Hope that you got my messages from the road yesterday. Just in case I have attached the Final Application form with the 6.10 animal welfare.

See my comments in red below

From: Craig Daniell < cdaniell@spca.bc.ca>

**Sent:** April 23, 2020 12:43 PM

To: Jonson, Byron AGRI:EX <Byron.Jonson@gov.bc.ca>

Cc: Schmidt, Kevin AGRI:EX <Kevin.X.Schmidt@gov.bc.ca>; John Andrew <jandrew@spca.bc.ca>; Mark Takhar

<mtakhar@spca.bc.ca>

Subject: s.12; s.13

Good afternoon Byron and Kevin,

I hope this email finds you well. Please note Kevin that John Andrew, our CFO is copied on this email.

We are currently working through the application form and have a few questions for you:

s.13

Thanks for your assistance. Regards, Craig

From: Jonson, Byron AGRI:EX < Byron.Jonson@gov.bc.ca >

Sent: April 21, 2020 11:50 AM

To: Craig Daniell < cdaniell@spca.bc.ca >

Cc: Schmidt, Kevin AGRI:EX < Kevin.X.Schmidt@gov.bc.ca >

Subject: Financial support for animal care facilities

Hi Craig,

s.13

We look forward to being able to help the SPCA through these times. Regards ,
Byron Jonson,
Executive Director | Business Risk Management Branch
British Columbia Ministry of Agriculture
200 – 1690 Powick Road | Kelowna BC | V1X 7G5
250 861-7200 | cell 250 826-8533

This e-mail and any attachments may be confidential or legally privileged. If you received this message in error or are not the intended recipient, you should destroy the e-mail message and any attachments or copies, and you are prohibited from retaining, distributing disclosing or using any information contained herein. Please inform us of the erroneous delivery by return e-mail. Thank you for your cooperation.

**Caution:** This email originated from outside of the BC SPCA. Do not click links or attachments unless you recognize the sender.

**Caution:** This email originated from outside of the BC SPCA. Do not click links or attachments unless you recognize the sender.

# FW: COVID Bullets: SPCA

From: Sage, Kevin AGRI:EX <Kevin.Sage@gov.bc.ca>

To: Anderson, Heather L AGRI:EX <Heather.Anderson@gov.bc.ca>
Cc: Giacomazzi, Terri AGRI:EX <Terri.Giacomazzi@gov.bc.ca>

Sent: April 27, 2020 3:23:36 PM PDT

Hi Heather,

Here are the combined bullets, with some re-adjustments so there is no repetition, from Tyler Morhart and Byron Jonson:

- The Province and AGRI is in close contact with the SPCA and will be providing financial assistance to insure their valuable animal welfare role continues during the pandemic.
- Support will be limited to animal care and enforcement costs net of current revenue.
- Funding for Animal Care assistance will be available for nutrition, animal hygiene, habitat upkeep, veterinarian care, limited transportation, repairs to equipment, and enforcement activity required to ensure the welfare of the animals in care.
- The Animal Care Initiative is intended to provide a means of rapid support for a wide range of terrestrial and aquatic animals under the care of BC SPCA, zoos and aquariums.
- Application deadline for support is September 1, 2020
- AGRI's Business Risk Management Branch has assigned staff that will work directly with BC SPCA to help answer their questions and provide support.

Hopefully this is what you are looking for. There is some additional context from Tyler in his email below that you may want to read as well.

Take Care,

Kevin

From: Morhart, Tyler AGRI:EX <Tyler.Morhart@gov.bc.ca>

Sent: April 27, 2020 3:14 PM

**To:** Giacomazzi, Terri AGRI:EX <Terri.Giacomazzi@gov.bc.ca>; Jonson, Byron AGRI:EX <Byron.Jonson@gov.bc.ca> **Cc:** Sage, Kevin AGRI:EX <Kevin.Sage@gov.bc.ca>; Anderson, Heather L AGRI:EX <Heather.Anderson@gov.bc.ca>

Subject: RE: COVID Bullets: SPCA

Please see below for the bullets on the support being provided for Animal Care.

- AGRI has been working directly with BC SPCA to provide support to ensure the animals in their care will not be in distress as a result of COVID-19 related revenue and donation declines.
- The Animal Care Initiative is intended to provide a means of rapid support for a wide range of terrestrial and aquatic animals under the care of BC SPCA, zoos and aquariums.
- Animal Care assistance is available for nutrition, animal hygiene, habitat care, veterinarian care, limited transportation, repairs to equipment, and animal welfare enforcement.
- Application deadline for support is September 1, 2020
- AGRI's Business Risk Management Branch has assigned staff that will work directly with BC SPCA to help answer their questions and provide support.

Hopefully this is good enough. s. 13

s.13

Thanks Tyler

**From:** Giacomazzi, Terri AGRI:EX **Sent:** Monday, April 27, 2020 2:29 PM

**To:** Morhart, Tyler AGRI:EX

Cc: Sage, Kevin AGRI:EX; Anderson, Heather L AGRI:EX

Subject: RE: COVID Bullets: SPCA

I will be signing off now for the day. Tyler, could you please cc all three of us policy folks with your response? Kevin will be completing this and forwarding on by the end of the day. Thank you again Tyler.

Terri.

**From:** Giacomazzi, Terri AGRI:EX **Sent:** Monday, April 27, 2020 2:20 PM

**To:** Morhart, Tyler AGRI:EX

Cc: Sage, Kevin AGRI:EX; Anderson, Heather L AGRI:EX

Subject: RE: COVID Bullets: SPCA

Thank you very much Tyler. The request we received is:

PS Dean is potentially meeting with the BCSPCA and is looking for some bullets on the supports we will be giving them during this crisis. Could I request staff for a one pager or background bullets to pass on to PS Dean?

We are aware of the possibility of supports to the BCSPCA but we don't have any background information on this piece. Anything you can provide would be helpful.

Terri.

**From:** Morhart, Tyler AGRI:EX

**Sent:** Monday, April 27, 2020 2:15 PM

To: Giacomazzi, Terri AGRI:EX

Cc: Sage, Kevin AGRI:EX; Anderson, Heather L AGRI:EX

Subject: RE: COVID Bullets: SPCA

Hey Terri,

I will work to compile some bullets. We have been in contact with the BC SPCA, and are working to provide them some assistance. The specifics of the Animal Care support have been directly provided to the SPCA through our executive.

Could you please orientate me to some of the specifics on the bullets, and what kind of information is wanted?

Tyler

From: Giacomazzi, Terri AGRI:EX Sent: Monday, April 27, 2020 1:59 PM

**To:** Morhart, Tyler AGRI:EX

Cc: Sage, Kevin AGRI:EX; Anderson, Heather L AGRI:EX

Subject: FW: COVID Bullets: SPCA

Importance: High

Hello Tyler,

I'm forwarding this request to you in case you are able to provide us with some information on this time sensitive request. Thank you,

Terri.

**From:** Giacomazzi, Terri AGRI:EX **Sent:** Monday, April 27, 2020 1:50 PM

To: Poon, David AGRI:EX

Cc: Sage, Kevin AGRI:EX; Anderson, Heather L AGRI:EX

Subject: FW: COVID Bullets: SPCA

Importance: High

Hi David,

I'm wondering if you could help us connect with the appropriate person to gain some information about the TB sub and support to BCSPCA. This is time sensitive (we've been asked for bullets by end of day today) and so far we've had difficulty tracking down information. Thank you Dave, any information would be helpful.

Terri.

From: Sage, Kevin AGRI:EX

Sent: Monday, April 27, 2020 11:50 AM

To: Jonson, Byron AGRI:EX

Cc: Giacomazzi, Terri AGRI:EX; Anderson, Heather L AGRI:EX

Subject: FW: COVID Bullets: SPCA

Importance: High

Hi Byron,

Just wanted to reach out again on needing bullets or a one-pager on the supports being provided to the BC SPCA by end of day today. I totally understand everyone is very busy right now, so I was wondering if you think you will be able to provide them by the end of the day?

Take Care.

## Kevin Sage

Policy Analyst Corporate Governance, Policy and Legislation Branch BC Ministry of Agriculture 778-974-3845

From: Sage, Kevin AGRI:EX Sent: April 23, 2020 2:48 PM

To: Jonson, Byron AGRI:EX < Byron.Jonson@gov.bc.ca >

Cc: Anderson, Heather L AGRI:EX < Heather.Anderson@gov.bc.ca >; Giacomazzi, Terri AGRI:EX

<<u>Terri.Giacomazzi@gov.bc.ca</u>> **Subject:** FW: COVID Bullets: SPCA

Importance: High

Hello Byron,

I just received a request (due Monday April 27) for some bullets or a one-pager on supports the Ministry is providing for the BCSPCA for Parliamentary Secretary Dean. Would you be able to provide those or point me in the direction of the person who could?

Thank You and Take Care,

### **Kevin Sage**

From: Anderson, Heather L AGRI:EX < Heather. Anderson@gov.bc.ca >

**Sent:** April 23, 2020 2:37 PM

To: Giacomazzi, Terri AGRI:EX < Terri. Giacomazzi@gov.bc.ca>; Sage, Kevin AGRI:EX < Kevin. Sage@gov.bc.ca>

Subject: FW: COVID Bullets: SPCA

Importance: High

Hi Terri and Kevin,

Would either one of you be able to pull together some bullets (by Monday April 27) to the question below regarding supports the ministry is giving to BCSPCA? I understand that BRM is doing a TB on this so if you are able to reach out to Byron Jonson that would be great.

Thanks so much,

#### Heather

From: Craik, Jason AGRI:EX < Jason.Craik@gov.bc.ca>

**Sent:** April 23, 2020 12:54 PM

**To:** Lyttle, Shawna AGRI:EX <<u>Shawna.Lyttle@gov.bc.ca</u>> **Cc:** Shoemaker, Wes AGRI:EX <<u>Wes.Shoemaker@gov.bc.ca</u>>

Subject: Fwd: SPCA

Hi Shawna,

PS Dean is potentially meeting with the BCSPCA and is looking for some bullets on the supports we will be giving them during this crisis. Could I request staff for a one pager or background bullets to pass on to PS Dean?

Thank you, Jason

## Begin forwarded message:

From: "Godfrey, Sam AGRI:EX" < Sam.Godfrey@gov.bc.ca>

Date: April 23, 2020 at 12:45:33 PM PDT

To: "Liu, Ange FIN:EX" < Ange.Liu@gov.bc.ca>

Cc: "Craik, Jason AGRI:EX" < Jason.Craik@gov.bc.ca>

Subject: Re: SPCA

Hi,

No problem. Jason will follow up. Best S.

Sent from my iPhone

On Apr 23, 2020, at 12:39 PM, Liu, Ange FIN:EX < Ange.Liu@gov.bc.ca > wrote:

Hi Sam,

The SPCA has written to PS Dean regarding shelter supports during COVID and I heard your office is doing some work on this file. If you have any materials, background bullets, etc. you can share internally with us that'd be helpful as PSD is looking into a meeting with them in the near future.

Thanks,

## Angela Liu

Ministerial Assistant
Office of the Minister of Finance and Deputy Premier
Office of the Parliamentary Secretary for Gender Equity
250-883-8792

Pronouns: She/Her

Page 113 of 220

Withheld pursuant to/removed as

s.12; s.13; s.17; s.21; s.22

Page 114 of 220 to/à Page 116 of 220

Withheld pursuant to/removed as

s.12; s.13; s.17

Page 117 of 220 to/à Page 128 of 220

Withheld pursuant to/removed as

s.12; s.13

From: Craig Daniell <cdaniell@spca.bc.ca>

To: Jonson, Byron AGRI:EX <Byron.Jonson@gov.bc.ca>, Schmidt, Kevin

AGRI:EX <Kevin.X.Schmidt@gov.bc.ca>, Lalani, Arif AGRI:EX

<arif.Lalani@gov.bc.ca>, Jonson, Byron AFF:EX, Schmidt, Kevin AFF:EX,

Lalani, Arif AFF:EX

Cc: John Andrew <jandrew@spca.bc.ca>

Sent: April 29, 2020 1:47:48 PM PDT

Attachments: s.12; s.13

British Columbia Society for the Prevention of Cruelty to Animals (Sep 2019)

Client Copy with signatures.pdf

Good afternoon Byron,

I hope this email finds you well.

s.12; s.13

Thank you for your support throughout this undertaking.

Please do not hesitate to contact me should you require any additional information or if you have any questions. Sincerely,

**Craig Daniell** 

**Chief Executive Officer** 

and guardian to Thor, Johnny and Zoey

**BC SPCA** 

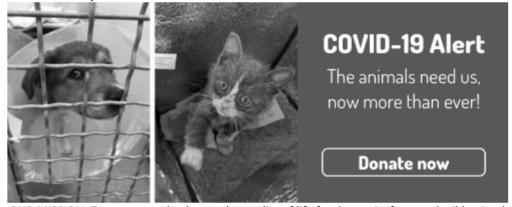
1245 East 7th Avenue

Vancouver BC V5T 1R1

604-681-7271 ext. 1322

1-800-665-1868 • <u>cdaniell@spca.bc.ca</u> • <u>spca.bc.ca</u>

Animal Cruelty and Wildlife Hotline: 1.855.622.7722



OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

The BC SPCA is a not-for-profit organization reliant on donations from the public. Charitable Tax # BN 11881 9036 RR0001

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

Page 130 of 220

Withheld pursuant to/removed as

s.12; s.13; s.17; s.21; s.22

Page 131 of 220 to/à Page 133 of 220  $\,$ 

Withheld pursuant to/removed as

s.12; s.13; s.17

Page 134 of 220

Withheld pursuant to/removed as

s.12; s.13

Page 135 of 220

Withheld pursuant to/removed as

s.13; s.14

Page 136 of 220 to/à Page 145 of 220

Withheld pursuant to/removed as

s.12; s.13

Consolidated Financial Statements **September 30, 2019** (in thousands of dollars)



## Independent auditor's report

To the Members of British Columbia Society for the Prevention of Cruelty to Animals

## Our qualified opinion

In our opinion, except for the possible effects of the matter described in the *Basis for qualified opinion* section of our report, the accompanying consolidated financial statements present fairly, in all material respects, the financial position of British Columbia Society for the Prevention of Cruelty to Animals and its subsidiary (together, the Society) as at September 30, 2019, and the results of its operations and its cash flows for the period from January 1, 2019 to September 30, 2019 in accordance with Canadian accounting standards for not-for-profit organizations.

## What we have audited

The Society's consolidated financial statements comprise:

- the consolidated statement of financial position as at September 30, 2019;
- the consolidated statement of operations for the period from January 1, 2019 to September 30, 2019;
- the consolidated statement of changes in net assets for the period from January 1, 2019 to September 30, 2019;
- the consolidated statement of cash flows for the period from January 1, 2019 to September 30, 2019;
- the notes to the consolidated financial statements, which include a summary of significant accounting policies.

## Basis for qualified opinion

In common with many not-for-profit organizations, the Society derives revenues from donations and fundraising the completeness of which is not susceptible to satisfactory audit verification. Accordingly, verification of these revenues was limited to the amounts recorded in the records of the Society. Therefore, we were not able to determine whether any adjustments might be necessary to donations and fundraising revenue, net operating surplus and cash used in operating activities for the period from January 1, 2019 to September 30, 2019 and for the year ended December 31, 2018, current assets as at September 30, 2019 and December 31, 2018 and net assets as at January 1, 2019, September 30, 2019, January 1, 2018 and December 31, 2018. Our audit opinion on the consolidated financial statements for the year ended December 31, 2018 was modified accordingly because of the possible effects of this limitation in scope.

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the *Auditor's responsibilities for the audit of the consolidated financial statements* section of our report.

PricewaterhouseCoopers LLP

 $Price waterhouse Coopers\ Place,\ 250\ Howe\ Street,\ Suite\ 1400,\ Vancouver,\ British\ Columbia,\ Canada\ V6C\ 3S7\ T:\ +1\ 604\ 806\ 7000,\ F:\ +1\ 604\ 806\ 7806$ 

"PwC" refers to PricewaterhouseCoopers LLP, an Ontario limited liability partnership.



We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our qualified opinion.

#### Independence

We are independent of the Society in accordance with the ethical requirements that are relevant to our audit of the consolidated financial statements in Canada. We have fulfilled our other ethical responsibilities in accordance with these requirements.

Responsibilities of management and those charged with governance for the consolidated financial statements

Management is responsible for the preparation and fair presentation of the consolidated financial statements in accordance with Canadian accounting standards for not-for-profit organizations, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the consolidated financial statements, management is responsible for assessing the Society's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Society or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Society's financial reporting process.

Auditor's responsibilities for the audit of the consolidated financial statements

Our objectives are to obtain reasonable assurance about whether the consolidated financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these consolidated financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

Identify and assess the risks of material misstatement of the consolidated financial statements,
whether due to fraud or error, design and perform audit procedures responsive to those risks, and
obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk
of not detecting a material misstatement resulting from fraud is higher than for one resulting from
error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the
override of internal control.



- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Society's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Society's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the consolidated financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Society to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the consolidated financial statements, including the disclosures, and whether the consolidated financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Society to express an opinion on the consolidated financial statements.
   We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

**Chartered Professional Accountants** 

Pricewaterhouse Coopers LLP

Vancouver, British Columbia January 8, 2020

# **British Columbia Society for the Prevention of Cruelty to Animals** Consolidated Statement of Financial Position

(in thousands of dollars)

Property				S	eptember 30, 2019	December 31, 2018
Current assets         646         .         .         646         433           Cash         646         .         .         12,712         13,524           Accounts receivable         527         .         .         527         969           Prepaid expenses         339         .         .         339         199           Supplies         426         .         <		Fund	Fund	Fund		\$ (Restated –
Cash Unrestricted investments (note 4)         646 to 12,712 to 12,712 to 13,524 to 20,000 to 12,712 to 13,524 to 20,000 to 12,712 to 13,524 to 20,000 to 12,527 to 1969 to 19,724 to 19	Assets					
14,650   - 14,650   15,505	Cash Unrestricted investments (note 4) Accounts receivable Prepaid expenses	12,712 527 339	- - - -	- - - -	12,712 527 339	13,524 969 199
Property, buildings and equipment and intangible assets (Schedule A)	••	14,650	_	-	14,650	15.505
Restricted investments (note 4)   23,240   9,155   1,698   34,093   29,824     38,346   40,936   1,698   80,980   74,359     Liabilities	and intangible assets	-	31,781	-	,	,
Section   Sect	Life insurance policies (note 7)	456	-	-	456	474
Current liabilities	Restricted investments (note 4)	23,240	9,155	1,698	34,093	29,824
Current liabilities           Bank indebtedness (note 5)         -         -         -         -         193           Accounts payable and accrued liabilities (note 6)         3,284         -         -         3,284         3,795           Current portion of capital leases         -         464         -         3,748         4,316           Capital leases         -         1,028         -         1,028         944           Deferred contributions (note 7)         23,696         -         -         23,696         19,546           Post-employment benefits payable (Schedule B)         468         -         -         468         520           (Schedule B)         468         -         -         28,940         25,326           Net Assets           Net assets held for endowments (note 8)         -         -         1,698         1,698         1,698         1,698         1,698         1,698         36,522           Unrestricted for capital         -         39,444         -         39,444         36,522         -         10,898         -         -         10,898         10,823         -         -         10,898         10,823         -         <		38,346	40,936	1,698	80,980	74,359
Bank indebtedness (note 5)	Liabilities					
Capital leases	Bank indebtedness (note 5) Accounts payable and accrued liabilities (note 6)	3,284	- 464	-		3,795
Capital leases         -         1,028         -         1,028         944           Deferred contributions (note 7)         23,696         -         -         23,696         19,546           Post-employment benefits payable (Schedule B)         468         -         -         468         520           Net Assets         Net assets held for endowments (note 8)         -         -         1,698         1,698         1,688           Net assets externally restricted for capital         -         39,444         -         39,444         36,522           Unrestricted net assets         10,898         -         -         10,898         10,823           10,898         39,444         1,698         52,040         49,033	canonic portion of capital reades	3.284		_		
Deferred contributions (note 7)         23,696         -         -         23,696         19,546           Post-employment benefits payable (Schedule B)         468         -         -         468         520           27,448         1,492         -         28,940         25,326           Net Assets         Net assets held for endowments (note 8)         -         -         1,698         1,698         1,688           Net assets externally restricted for capital         -         39,444         -         39,444         36,522           Unrestricted net assets         10,898         -         -         10,898         10,823           10,898         39,444         1,698         52,040         49,033	Capital leases	-	1.028	-	,	,
Net Assets   10,898   1,698   52,040   1,698   52,040   1,698   52,040   1,698   52,040   1,698   52,040   1,698   52,040   1,698	•	23.696	-	_	·	19.546
Net Assets         Net assets held for endowments (note 8)       -       -       1,698       1,698       1,688         Net assets externally restricted for capital       -       39,444       -       39,444       36,522         Unrestricted net assets       10,898       -       -       10,898       10,823         10,898       39,444       1,698       52,040       49,033	Post-employment benefits payable	•	-	-	•	•
Net assets held for endowments (note 8)         -         -         -         1,698         1,698         1,688           Net assets externally restricted for capital         -         39,444         -         39,444         36,522           Unrestricted net assets         10,898         -         -         10,898         10,823           10,898         39,444         1,698         52,040         49,033		27,448	1,492	-	28,940	25,326
(note 8)         -         -         1,698         1,698         1,688           Net assets externally restricted for capital         -         39,444         -         39,444         36,522           Unrestricted net assets         10,898         -         -         10,898         10,823           10,898         39,444         1,698         52,040         49,033	Net Assets					
capital       -       39,444       -       39,444       36,522         Unrestricted net assets       10,898       -       -       10,898       10,823         10,898       39,444       1,698       52,040       49,033		-		1,698	1,698	1,688
10,898 39,444 1,698 52,040 49,033		-	39,444	-	39,444	36,522
	Unrestricted net assets	10,898		-	10,898	10,823
38,346 40,936 1,698 80,980 74,359		10,898	39,444	1,698	52,040	49,033
		38,346	40,936	1,698	80,980	74,359

Commitments (note 12)

## Approved by the Board of Directors

Cano in Limas.		Marcellos	
	Director		Director
Carol Richards		Melissa Barcellos	

# British Columbia Society for the Prevention of Cruelty to Animals Consolidated Statement of Operations

(in thousands of dollars)

			Period from Jar to So	nuary 1, 2019 eptember 30, 2019	Year ended December 31, 2018
	Operating Fund \$	Capital Fund \$	Endowment Fund \$	Total \$	Total \$ (Restated – note 2)
Revenue Donations and fundraising Legacy and life insurance Kennelling and bylaw enforcement	11,109 8,246	617 727	-	11,726 8,973	16,730 12,839
services	1,590	-	-	1,590	2,009
Sheltering, medical, clinical and social enterprise services Lottery and raffles Other grants received Endowment contributions Investment (loss) income (note 4) Loss on disposal of property, buildings	6,527 1,096 571 - 3,111	72 917	- - 10	6,527 1,096 643 10 4,028	8,785 900 1,365 76 (456)
and equipment and intangible assets		(18)	-	(18)	(6)
	32,250	2,315	10	34,575	42,242
Program expenses Sheltering, kennelling, bylaw enforcement and social enterprise services Hospital and clinics	11,425 3,565	-	-	11,425 3,565	14,234 4,667
Veterinary care and spay and neuter Cruelty investigations	2,707 2,902	-	-	2,707 2,902	3,263 3,425
Animal health and welfare Humane education Advocacy	527 878 740	-	-	527 878 740	668 1,025 791
,	22,744		:	22,744	28,073
General expenses Administration and program support Revenue development	3,082 3,970	-	:	3,082 3,970	3,711 5,159
	7,052		<del>-</del>	7,052	8,870
Operating surplus before the undernoted	2,454	2,315	10	4,779	5,299
Bank charges and interest Amortization of property, buildings and	359	-	-	359	481
equipment and intangible assets		1,487	-	1,487	1,690
Net operating surplus	2,095	828	10	2,933	3,128

Consolidated Statement of Changes in Net Assets

(in thousands of dollars)

	Operating fund \$	Capital fund \$	Endowment fund \$	Total \$
Balance – January 1, 2018, as previously reported	19,145	-	1,612	20,757
Change in accounting policy (note 2)	(8,788)	34,068	-	25,280
Balance – January 1, 2018, as restated	10,357	34,068	1,612	46,037
Net operating surplus (deficit) Actuarial gain and plan amendments on accrued employee future benefits Interfund transfer	3,569 (132) (2,971)	(517) - 2,971	76 - -	3,128
Balance - December 31, 2018	10,823	36,522	1,688	49,033
Net operating surplus Actuarial gain and plan amendments on accrued employee future benefits	2,095 74	828	10	2,933 74
Interfund transfer	(2,094)	2,094	-	
Balance – September 30, 2019	10,898	39,444	1,698	52,040

Consolidated Statement of Cash Flows

(in thousands of dollars)

	Period from January 1, 2019 to September 30, 2019 \$	Year ended December 31, 2018 \$
Cash provided by (used in)		
Operating activities  Net operating surplus  Items not affecting cash  Amortization of property, buildings and equipment and intangible	2,933	3,128
assets  Loss on disposal of property, buildings and equipment and	1,487	1,690
intangible assets Gifted land Post-employment benefits (Gain) loss on investments	18 (394) (45) (3,364)	2,165
	635	6,989
Changes in non-cash working capital items Deferred contributions Accounts receivable Prepaid expenses Supplies Actuarial gain and plan amendments on accrued employee future	4,168 442 (140) (46)	136 (375) 203 60
benefit Accounts payable and accrued liabilities Post-employment benefits	74 (511) (7)	(52) (116)
	4,615	6,845
Investing activities Purchase of property, buildings and equipment and intangible assets Proceeds on disposal of property, buildings and equipment and intangible assets Purchase of investments Proceeds on sale of investments	(3,792) - (26,832) 26,739	(8,147) 320 (30,720) 32,134
	(3,885)	(6,413)
Financing activities Repayment of mortgage loan Repayment of capital lease	(324)	(1,538) (314) (1,852)
Increase (decrease) in cash	406	(1,420)
Cash – Beginning of period	240	1,660
Cash and bank indebtedness – End of period	646	240

Notes to Consolidated Financial Statements

(in thousands of dollars)

## 1 Organization information

British Columbia Society for the Prevention of Cruelty to Animals (the Society) is a charitable organization incorporated in 1895 by an Act of the Legislative Assembly of the Province of British Columbia, now called the Prevention of Cruelty to Animals Act, R.S. 372. The Society may form and establish branches in its discretion anywhere in British Columbia. The Society helps prevent cruelty to animals, investigates and prosecutes incidents of animal cruelty, delivers medical and clinical animal health care, provides education to the public on the ethical and humane treatment of animals, and provides kennelling and bylaw enforcement services to municipalities throughout the province. As a registered charity, the Society is not subject to income taxes.

Effective September 30, 2016, 100% ownership of the issued share capital of Burnaby Veterinary Hospital Ltd. (the Hospital) was gifted, for \$nil consideration, to the Society. The Hospital is a private limited company incorporated under the Canadian Business Corporations Act, providing veterinary services and selling related products to its customers, thereby, the operations of the Hospital compliment those of the Society directly. Subsequent to the gift, the results of the Hospital are consolidated into those of the Society.

In 2019, the Society changed its year end from December 31 to September 30.

## 2 Change in accounting policy

In 2019, the Society changed its method of accounting for contributions from the deferral method to the restricted fund method. In previous periods, restricted contributions related to expenses of future periods were deferred and recognized as revenue in the period in which the related expenses were incurred. Contributions restricted for the acquisition of property, buildings and equipment and intangible assets were initially recorded as deferred contributions. When the asset was purchased or project-in-progress costs were incurred, the related contribution was transferred to deferred capital contributions (a liability on the consolidated statement of financial position). Deferred capital contributions were then amortized on the same basis as the related property, buildings and equipment and intangible assets. Endowment contributions were reported as direct increases in net assets. Unrestricted contributions were reported as revenue in the period when received or when receivable if the amount could be reasonably estimated and collection was reasonably assured.

Notes to Consolidated Financial Statements

(in thousands of dollars)

This change in accounting policy has the following impact to the financial statements:

		Dec	ember 31, 2018
	As previously reported \$	Restatement \$	As restated
Consolidated statement of financial position			
Deferred contributions	28,783	(9,237)	19,546
Deferred capital contributions	16,424	(16,424)	-
Consolidated statement of operations			
Donations and fundraising revenue	16,541	189	16,730
Legacy and life insurance revenue	12,397	442	12,839
Other grants received	999	366	1,365
Endowment contributions	-	76	76
Amortization of deferred capital			
contributions	(616)	616	-

In addition to the above, the Society's assets, liabilities, net assets, revenues and expenses have been restated to be presented by the Operating Fund, Capital Fund and Endowment Fund. These balances and amounts were previously presented in aggregate within the financial statements, with the exception of net asset balances which were represented by the Operating Fund and the Endowment Fund in the consolidated financial statements.

#### 3 Summary of significant accounting policies

#### Basis of presentation and consolidation

The consolidated financial statements have been prepared by management in accordance with Canadian accounting standards for not-for-profit organizations (ASNPO). These consolidated financial statements reflect the combined assets, liabilities, net assets, revenue and expenses of the Society's Provincial Office, four veterinary facilities, thirty animal community centres, four education and adoption centres, a wild animal rehabilitation centre, two branches without facilities, and the results of the wholly owned subsidiary, Burnaby Veterinary Hospital Ltd. (see note 1 above).

Intercompany balances, and income and expenses arising from intercompany transactions, are eliminated in preparing the consolidated financial statements.

The Society is now accounting for contributions using the restricted fund method and has decided to report two restricted funds in its financial statements – the Capital Fund and the Endowment Fund. Further details on the accounting policies are included in note 3 of the consolidated financial statements.

#### Newly adopted accounting pronouncements

The Society has applied the following new standard for the first time for its annual reporting period commencing January 1, 2019:

Notes to Consolidated Financial Statements

(in thousands of dollars)

- Section 4433 Tangible Capital Assets Held by Non-for-Profit Organizations; and
- Section 4434 Intangible Assets Held by Not-for-Profit Organizations.

Sections 4433 and 4434 replace Section 4431, Tangible Capital Assets Held by Not-for-Profit Organizations and Section 4432, Intangible Assets Held by Not-for-Profit Organizations in Part III of the Handbook, respectively. These standards have been adopted January 1, 2019, in accordance with the transition provisions set out in the standards. As a result, the standards have been applied prospectively from January 1, 2019, with depreciation from this date determined by allocating the cost to component parts of tangible capital assets based on their relative cost or fair value at the date the assets were acquired.

The determination of cost has not changed as a result of adopting the new guidance. The cost of a contributed tangible capital asset is deemed to be its fair value at the date of contribution plus all costs directly attributable to its acquisition.

The Society is now following guidance included in Section 3061 on amortization and componentization. The amount of amortization that is recognized as an expense in the consolidated statement of operations is the greater of (1) the cost less salvage value over the useful life of the asset and (2) the cost less residual value over the useful life of the asset. The cost of a tangible capital asset made up of significant separable component parts that are allocated to the component parts where practicable and when estimates can be made of the lives of the separate components.

#### **Fund accounting**

The Society maintains its accounts in accordance with the principles of fund accounting. Resources are classified for accounting and reporting purposes into funds according to the activity or objective specified.

The Operating Fund reports the general operating activities of the Society and the allocation of fund balances for internally and externally restricted purposes.

The Capital Fund reports the Society's property that has been funded by capital contributions and amounts transferred from the Operating Fund.

The Endowment Fund reports contributions subject to externally imposed stipulations that the resources contributed be maintained permanently.

#### Revenue recognition

The Society follows the restricted fund method of accounting for contributions. Fundraising revenues, unrestricted donations and unrestricted grants are recorded as revenue in the Operating Fund when received or receivable, if the amount can be reasonably estimated and collection is reasonably assured. When the donor has specified that a contribution is intended for a specific use in operations or in a future period, the donation is recorded as a deferred contribution in the Operating Fund and recognized as revenue when the specified terms have been satisfied. Kennelling, bylaw enforcement, sheltering, medical, clinical and social enterprise services are recognized as revenue in the Operating Fund in the period in which the services are provided. Revenues from lottery ticket sales and raffles are recognized in the Operating Fund when received. Legacies are recorded as revenue in the Operating Fund when cash is received, unless restricted by the terms of the will. If externally restricted, legacies are recorded as deferred contributions in the Operating Fund and recognized as revenue when the terms of the will are met.

Notes to Consolidated Financial Statements

(in thousands of dollars)

Contributions externally restricted for capital expenditures are recorded as revenue in the Capital Fund when received or when receivable if the amount can be reasonably estimated and collection is reasonably assured.

Endowment contributions are recognized as revenue in the Endowment Fund when received or when receivable if the amount can be reasonably estimated and collection is reasonably assured

Unrestricted investment income is recorded as revenue when earned in the Operating Fund. If externally restricted for capital purposes, investment income is recorded as revenue when earned in the Capital Fund. If externally restricted for other purposes, investment income is allocated to the deferred contribution account in the Operating Fund and recognized as revenue in the Operating Fund when the related expenses have been incurred.

The Society receives donations of goods and services from time to time as well as donated shares. Because of the difficulty in determining their fair value, contributed goods and services are not recognized in the consolidated financial statements. Contributed share capital is recognized in the consolidated financial statements at fair value of the consideration received.

#### Investments

Investments consist of amounts invested in both individual securities and pooled fund units. The investments consist of short-term notes, bonds and debentures, and marketable equity securities.

Investment income comprises the Society's share of interest, dividends and realized and unrealized gains/losses on the underlying assets.

All investments are carried at market value. Changes in market value are included in the consolidated statement of operations or in deferred contribution balances, as appropriate.

## **Supplies**

Supplies consist of animal medication and feed, office supplies and items held in stock to support merchandise sales operations and are valued at the lower of cost and net realizable value.

## Property, buildings and equipment and intangible assets

Property, buildings and equipment are recorded at cost and amortized over their estimated useful economic lives using the straight-line method at the following annual rates:

Buildings	20 years
Furniture and equipment	8-10 years
Shelter and medical equipment	8-10 years
Vehicles	5 years
Computer equipment and software	3 years
Leasehold improvements	life of lease
Leased vehicles	life of lease

Projects-in-progress are not amortized until the assets are put into use.

Notes to Consolidated Financial Statements

(in thousands of dollars)

Intangible assets are recorded at cost less accumulated amortization and accumulated impairment losses. Amortization is calculated over the estimated useful economic lives of the intangible assets using the straight-line method at the following annual rate:

Intangible assets

5 years

#### Post-employment benefits payable

The Society is required to pay post-employment benefits to certain unionized employees upon completion of employment. The Society is also required to pay post-employment benefits to salaried employees for services provided prior to December 31, 2001. Certain senior managers who retired prior to December 31, 2001 also receive post-employment benefits including the payment of insurance premiums for health, medical, dental, life, and accidental death and dismemberment.

The Society records these benefits based on annual actuarial valuations. The cost of benefits earned is determined as the actuarial present value of all future post-employment benefits that will be paid on behalf of employees and their dependants, multiplied by the ratio of their service at the valuation date to their projected service at their full eligibility date.

Adjustments from plan amendments, changes in assumptions, and experience gains and losses are recognized immediately in the consolidated statement of changes in net assets (Schedule B).

#### **Financial instruments**

The Society's financial instruments consist of cash, restricted and unrestricted investments, accounts receivable, bank indebtedness, accounts payable and accrued liabilities, mortgage payable and capital leases

Cash, accounts receivable, bank indebtedness accounts payable and accrued liabilities, mortgage payable and capital leases are initially measured at fair value and subsequently carried at amortized cost.

Unrestricted and restricted investments are initially measured at and subsequently carried at fair value.

## Use of estimates

The preparation of consolidated financial statements in accordance with ASNPO requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the consolidated financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those reported. Significant items requiring the use of management estimates include recognition of accrued liabilities, amortization periods and rates related to buildings and equipment, intangible assets and claims relating to contingencies.

Notes to Consolidated Financial Statements

(in thousands of dollars)

#### 4 Investments

		Fair value
	September 30, 2019 \$	December 31, 2018 \$
Cash and short-term deposits Bonds and debentures	3,498	3,704
Commercial Marketable equity securities – Canadian Marketable equity securities – Foreign	23,063 14,957 5,287	22,049 12,461 5,134
Less: Restricted investments (non-current)	46,805 34,093	43,348 29,824
Unrestricted investments (current)	12,712	13,524
Investment income (loss) consists of the following:		
	September 30, 2019 \$	December 31, 2018 \$
Interest income and dividends Gain (loss) on investments	1,141 3,364	1,449 (2,165)
	4,505	( 716)
Less: Restricted investment (loss) income allocated to deferred contributions	(2,295)	546
Add: Restricted investment income (loss) recognized as revenue	1,818	(286)
	(477)	260
	4,028	(456)

## 5 Bank indebtedness

At September 30, 2019, the Society had two lines of credit, a \$2,000 line of credit for general operating purposes (operating line) and a \$1,000 line of credit for capital purposes (capital line).

The operating line includes a maximum of \$200 for Society credit cards and a maximum of \$250 in standby provisions relating to letters of guarantee. The remainder of \$1,550 is available for the Society's operations. The amount drawn against the operating line at September 30, 2019 was \$nil (December 31, 2018 - \$193). The credit card facility used by the Society at September 30, 2019 was \$87 (December 31, 2018 - \$66). The amount drawn against the standby provisions at September 30, 2019 was \$nil (December 31, 2018 - \$nil). The operating line bears interest at the bank's prime rate plus 0.25%, payable monthly.

Notes to Consolidated Financial Statements

(in thousands of dollars)

The capital line bears interest at the bank's prime rate plus 0.50%, payable monthly. There were no amounts drawn against this facility at September 30, 2019 (December 31, 2018 – \$nil).

The Society has provided the following as security for the lines of credit: a general assignment of book debts; a general security agreement over all present and future personal property with appropriate insurance coverage payable to the bank; and hypothecation of unrestricted investment assets for which the bank is custodian.

Loan covenants include certain reporting requirements that include providing audited consolidated financial statements and monthly cash flow forecasts for the following year within 120 days of the fiscal year-end. The Society was in compliance with all covenants at year-end.

## 6 Accounts payable and accrued liabilities

Accounts payable and accrued liabilities include government remittances which consist of amounts (such as property taxes, sales taxes, payroll withholding taxes and workers' compensation premiums) required to be paid to government authorities and are recognized when the amounts become due. At September 30, 2019, \$146 (December 31, 2018 – \$150) is included within accounts payable and accrued liabilities.

#### 7 Deferred contributions

	September 30, 2019 \$	December 31, 2018 \$ (restated – note 2)
Balance – Beginning of year	19,546	19,521
Deferred contributions received Deferred contributions recognized as revenue Tax receipts issued for life insurance policy premiums Life insurance policies recognized or lapsed	10,739 (6,571) - (18)	7,716 (7,580) 58 (169)
Balance – End of year	23,696	19,546

The principal amount of the life insurance policies assuming they do not lapse is \$1,543 (December 31, 2018 - \$1,643).

#### 8 Endowments

The endowments are included in restricted investments. Earnings from the endowments are to be used for the purposes specified by the donors. The capital is permanently endowed to the Society. Income (loss) from endowments, net of expenses, totalling \$212\$ was recorded for the period from January 1, 2019 to September 30, 2019 (for the year ended December 31, 2018 - \$(43)).

Notes to Consolidated Financial Statements

(in thousands of dollars)

## 9 Financial instruments and risk management

#### a) Currency risk

Currency risk is the risk that the value of a financial instrument will fluctuate due to changes in foreign exchange rates. The Society is exposed to currency risk as a portion of investments is invested in foreign equities (note 4).

#### b) Interest rate risk

Interest rate risk is the risk that the value of a financial instrument will fluctuate due to changes in market interest rates. The Society is exposed to interest rate risk on bank indebtedness and mortgage payable, short-term deposits and investments. Management frequently reviews the interest rates to mitigate risk and uses professional investment management services.

## c) Market and other price risk

Market and other price risk is the risk that the value of a financial instrument will fluctuate as a result of changes in market prices. The Society's investments are subject to market risk through its equity and fixed income investments. The Society mitigates this risk by diversifying its investments across asset classes and by using professional investment management services.

## d) Credit risk

Credit risk is the risk that one party to a financial instrument will fail to discharge an obligation and cause the other party to incur financial loss. The Society does not have a significant concentration of credit risk in any single party or group of parties. Accounts receivable are due primarily from several donors and British Columbia municipalities under animal control contracts.

## e) Liquidity risk exposure

Liquidity risk is the risk that an entity will encounter difficulty in raising funds to meet commitments associated with financial instruments. The Society is not exposed to significant liquidity risk.

There have not been any significant changes in risk exposure from prior years.

Notes to Consolidated Financial Statements

(in thousands of dollars)

#### 10 Commitments

The Society has committed to leases on certain of its vehicles and properties. The lease payments are as follows:

	\$
2020 2021 2022 2023 2024	1,011 780 501 225 52
	2,569

## 11 Related party transactions

The Society receives grants annually from the SPCA Vancouver Hospital Trust Fund (the Trust Fund) to provide funds for spay and neuter services, to provide emergency and ongoing care to ill, injured and destitute animals, whether stray or owned, and to promote public education encouraging responsible pet ownership. Some of the trustees of the Trust Fund are employees of the Society. Grants received during the period from January 1, 2019 to September 30, 2019 totalled \$nil (for the year ended December 31, 2018 – \$30).

Consolidated Schedule of Property, Buildings and Equipment and Intangibles Assets For the year ended September 30, 2019

Schedule A

(in thousands of dollars)

		Septem	nber 30, 2019
	Cost \$	Accumulated amortization \$	Net \$
Land Buildings Leasehold improvements including buildings on	5,192 30,127	- 11,932	5,192 18,195
unowned land Shelter and medical equipment	5,150 2,087	4,301 926	849 1,161 335
Computer equipment and software Furniture and equipment Vehicles	1,852 76 127	1,517 62 80	14 47
Construction-in-progress Intangible assets Capital leases on vehicles	4,480 200 2,284	170 806	4,480 30 1,478
	51,575	19,794	31,781
		Decem	ber 31, 2018

	December 31, 2018			
	Cost \$	Accumulated amortization \$	Net \$	
Land Buildings	4,799 21,955	11,226	4,799 10,729	
Leasehold improvements including buildings on unowned land Shelter and medical equipment	5,320 1,696	4,385 761	935 935	
Computer equipment and software Furniture and equipment	1,709 76	1,357 58	352 18	
Vehicles Construction-in-progress Intangible assets	108 9,444 200	72 - 140	36 9,444 60	
Capital leases on vehicles	1,740	492	1,248	
	47,047	18,491	28,556	

Construction-in-progress are building and leasehold improvements that are being constructed.

Consolidated Schedule of Post-Employment Benefits Payable

For the year ended September 30, 2019

Schedule B

(in thousands of dollars)

Information about the Society's post-employment benefit obligation is as follows:

	September 30, 2019 \$	December 31, 2018 \$
Post-employment benefits payable – Beginning of year Current service cost Interest cost Benefits paid Actuarial (gain) loss	520 15 14 (7) (74)	492 18 15 (137) 132
Post-employment benefits payable – End of year	468	520
Change in plan assets Employer contributions Benefits paid		137 (137)
Market value of plan assets – End of year		

The significant actuarial assumptions adopted in measuring the Society's accrued benefit obligation are as follows:

	September 30, 2019 %	December 31, 2018 %
At beginning of year Discount rate Rate of compensation increase	3.70 2.00	3.20 2.00
At end of year Discount rate Rate of compensation increase	2.80 2.00	3.10 2.00

The most recent actuarial valuation was prepared by Mercer LLC as of September 30, 2019.

## **RE: Funding request and Ministerial Orders**

From: Craig Daniell <cdaniell@spca.bc.ca>

To: Shoemaker, Wes AGRI:EX <Wes.Shoemaker@gov.bc.ca>

Cc: Mack, James AGRI:EX < James.Mack@gov.bc.ca>, Lalani, Arif AGRI:EX

<a href="mailto:</a> <a href="mailto:Arif.Lalani@gov.bc.ca">Arif.Lalani@gov.bc.ca</a>, Lyttle, Shawna AGRI:EX

<Shawna.Lyttle@gov.bc.ca>

Sent: April 30, 2020 10:19:54 AM PDT

Attachments: image001.png

Thanks so much Wes

From: Shoemaker, Wes AGRI:EX Sent: April 30, 2020 10:19 AM

To: Craig Daniell

Cc: Mack, James AGRI:EX; Lalani, Arif AGRI:EX; Lyttle, Shawna AGRI:EX

Subject: RE: Funding request and Ministerial Orders

Thanks Craig. Good to hear about the progress on the funding application. We will do our very best to fast track.

On the Sol-Gen's order, we are happy to work with that Ministry and see if a new Order could be issued. Back to you shortly.

## Wes

From: Craig Daniell <cdaniell@spca.bc.ca>

Sent: April 30, 2020 10:14 AM

To: Shoemaker, Wes AGRI:EX < Wes. Shoemaker@gov.bc.ca >

Subject: Funding request and Ministerial Orders

Importance: High

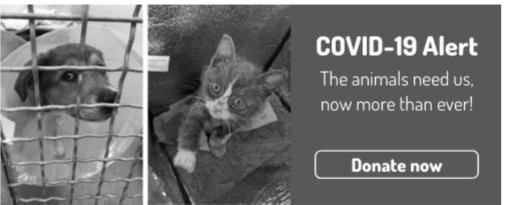
Hi Wes,

I hope this email finds you well. Just connecting on two areas:

- 1. I wanted to let you know that the BC SPCA has submitted it's application for funding to the Ministry. It was a pleasure working with Arif and Byron on the project and I am thankful for all your support in this matter.
- 2. As you may be aware, the Solicitor-General recently made an Order under the Emergency Program Act allowing Societies and businesses to hold their AGMs by electronic means even if their bylaws currently prohibit such an activity. This was very welcome news for us as our Bylaws require an in-person meeting, which was originally scheduled for March 28<sup>th</sup>, but is now impossible under the circumstances. However, under closer scrutiny, I noticed that the order only applies to three pieces of legislation which likely covers 99.9% of all organizations , but it doesn't cover the BC SPCA as we are established under the Prevention of Cruelty to Animals Act. The Sol-Gen's ministry would very likely not have known this and would have expected the Order to cover all organizations. We would very much like to hold an electronic AGM, but technically we can't move forward with an electronic meeting until such time as we are also covered by the Order. As such, we greatly appreciate any help you can provide in getting the Solicitor-General to issue a new Order or to revise the existing Order to specifically reference the Prevention of Cruelty to Animals Act in the Order. Without it, we can't move forward with our AGM. I have attached a copy of the Order for completeness.

Thanks Wes,
Craig Daniell
Chief Executive Officer
and guardian to Thor, Johnny and Zoey
BC SPCA
1245 East 7th Avenue
Vancouver BC V5T 1R1
604-681-7271 ext. 1322
1-800-665-1868 • cdaniell@spca.bc.ca.e.

1-800-665-1868 • <u>cdaniell@spca.bc.ca</u> • <u>spca.bc.ca</u> Animal Cruelty and Wildlife Hotline: 1.855.622.7722



OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

The BC SPCA is a not-for-profit organization reliant on donations from the public. Charitable Tax # BN 11881 9036 RR0001

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

**Caution:** This email originated from outside of the BC SPCA. Do not click links or attachments unless you recognize the sender.

From: Schmidt, Kevin AGRI:EX <Kevin.X.Schmidt@gov.bc.ca>, Schmidt, Kevin

AFF:EX <Kevin.X.Schmidt@gov.bc.ca>

To: Craig Daniell <cdaniell@spca.bc.ca>

Cc: John Andrew <jandrew@spca.bc.ca>, Jonson, Byron AGRI:EX

<Byron.Jonson@gov.bc.ca>, Jonson, Byron AFF:EX

Sent: May 5, 2020 8:48:41 AM PDT Attachments: image001.png, image001.png

Thanks for clarifying for me Craig, if I have anymore questions I will let you know. s.13; s.17 s.13; s.17

Kevin

Sent from my iPhone

On May 5, 2020, at 7:19 AM, Craig Daniell <<u>cdaniell@spca.bc.ca</u>> wrote:

Hi Kevin, Thanks for your note. s.12; s.13; s.17

of the application.

Regards,

Craig

Sent from my Samsung Galaxy smartphone.

----- Original message -----

From: "Schmidt, Kevin AGRI:EX" < Kevin.X.Schmidt@gov.bc.ca>

Date: 2020-05-04 6:31 p.m. (GMT-08:00) To: Craig Daniell <<u>cdaniell@spca.bc.ca</u>>

Cc: John Andrew < jandrew@spca.bc.ca>, "Jonson, Byron AGRI:EX"

<Byron.Jonson@gov.bc.ca>

Subject: RE:s.12; s.13

s.12; s.13

Hi Craig and John,

I've reviewed the documentation you submitted. Thank you for all the detail and filling out the application. Just for clarification, do the estimated numbers in the Summary of Expenses for April, May, June come from the Annual Budget spreadsheet or how have these numbers been determined. I was having trouble matching up the numbers in the two documents.

Thanks, Kevin

## Kevin Schmidt CPA, CA

General Manager, Business Operations Business Risk Management Branch Ministry of Agriculture 200-1690 Powick Road Kelowna, BC V1X 7G5 Phone: 250-861-7537

From: Craig Daniell < cdaniell@spca.bc.ca>

Sent: April 29, 2020 1:48 PM

**To:** Jonson, Byron AGRI:EX < <a href="mailto:Byron.Jonson@gov.bc.ca">Byron.Jonson@gov.bc.ca</a>; Schmidt, Kevin AGRI:EX < <a href="mailto:Kevin.X.Schmidt@gov.bc.ca">Kevin.X.Schmidt@gov.bc.ca</a>; Lalani, Arif AGRI:EX < <a href="mailto:Arif.Lalani@gov.bc.ca">Arif.Lalani@gov.bc.ca</a>

Cc: John Andrew < jandrew@spca.bc.ca >

Subject: s.12; s.13 Importance: High

Good afternoon Byron,

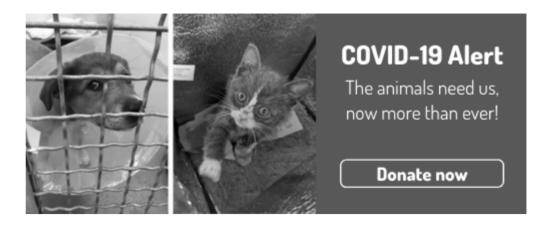
s.12; s.13

Thank you for your support throughout this undertaking.

Please do not hesitate to contact me should you require any additional information or if you have any questions.

Sincerely,

Craig Daniell
Chief Executive Officer
and guardian to Thor, Johnny and Zoey
BC SPCA
1245 East 7th Avenue
Vancouver BC V5T 1R1
604-681-7271 ext. 1322
1-800-665-1868 • cdaniell@spca.bc.ca • spca.bc.ca
Animal Cruelty and Wildlife Hotline: 1.855.622.7722



OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

# The BC SPCA is a not-for-profit organization reliant on donations from the public. Charitable Tax # BN 11881 9036 RR0001

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

**Caution:** This email originated from outside of the BC SPCA. Do not click links or attachments unless you recognize the sender.

# **RE: BCSPCA claim**

From: Jonson, Byron AFF:EX <Byron.Jonson@gov.bc.ca>

To: Schmidt, Kevin AFF:EX
Sent: May 6, 2020 9:27:04 AM PDT
Attachments: BC SPCA ACFI-002.pdf

Approved.

Would also like to see their revenue and expenses together. They are only needing 50% since they have accessed their reserve cash to cover the rest.

Sent from my Samsung Galaxy smartphone.

----- Original message -----

From: "Schmidt, Kevin AGRI:EX" < Kevin.X.Schmidt@gov.bc.ca>

Date: 2020-05-05 10:23 p.m. (GMT-08:00)

To: "Jonson, Byron AGRI:EX" < Byron.Jonson@gov.bc.ca>

Subject: BCSPCA claim

Attached is the claim sheet for approval for the BCSPCA. Also attached is their application and expense summary.

They are only asking for 50% of costs right now, so I imagine we could be topping up later.

# Kevin Schmidt CPA, CA

Phone: 250-861-7537

General Manager, Business Operations Business Risk Management Branch Ministry of Agriculture 200-1690 Powick Road Kelowna, BC V1X 7G5

Payme	nt Types	Amounts payable	Payment Type	
(see atta	ached for payment calculation details)			(Final, Advance)
L1	Feed Assistance		\$32,725	Advance
L2	Animal Hygiene		\$74,454	
L3	Habitat Maintenance		\$662,165	Advance
L4	Veterinary Costs		\$308,867	
L5	Extraordinary Handling and Transportation Costs		\$21,010	
L6	Owned Feed Transportation Assistance		\$	
L7	Animal Care Equipment Repair		\$20,995	Advance
L8	Waste Disposal		\$24,584	Advance
L9	COVID-10 Restrictions Clean-up		\$	
L10	Animal Welfare Enforcement		\$318,542	
		Total Payable	\$1,463,342	Advance

Recommended By:_	Kevin Schmidt	X-	Affin	Date: May 5, 2020	
	(Verifier's Signa	ture)			
Approved By:	RJ-		Date:_	may 6,20	
(				•	

<u>Validations</u> (Use your initial; do not use check mark):

Payment exceeds \$250: KS

Number of Eligible Animals:\_\_\_\_\_

# FW: Receipt of funding and media

From: Lalani, Arif AGRI:EX <Arif.Lalani@gov.bc.ca>, Lalani, Arif AFF:EX

<Arif.Lalani@gov.bc.ca>

To: Ethier, Tom AGRI:EX <Tom.Ethier@gov.bc.ca>, Popham, Lana AGRI:EX

<Lana.Popham@gov.bc.ca>, Godfrey, Sam AGRI:EX
<Sam.Godfrey@gov.bc.ca>, Craik, Jason AGRI:EX
<Jason.Craik@gov.bc.ca>, Cotton, Brian GCPE:EX

<Brian.Cotton@gov.bc.ca>, Ethier, Tom AFF:EX, Popham, Lana AFF:EX,

Godfrey, Sam AFF:EX

Cc: McGuire, Jennifer ENV:EX <Jennifer.Mcguire@gov.bc.ca>, Jonson, Byron

AGRI:EX <Byron.Jonson@gov.bc.ca>, Lyttle, Shawna AGRI:EX

<Shawna.Lyttle@gov.bc.ca>, Zachary, Dawnae AGRI:EX

<Dawnae.Zachary@gov.bc.ca>, McGuire, Jennifer AFF:EX, Jonson, Byron

AFF:EX, Lyttle, Shawna AFF:EX, Zachary, Dawnae AFF:EX

Sent: May 13, 2020 2:40:35 PM PDT

Attachments: image001.png

Attacriments. Imageour.png

FYI\_s.12; s.13; s.17 Well done Byron. Impressed with how quickly turnaround for Vancouver

Aquarium and BCSPCA.

From: Craig Daniell <cdaniell@spca.bc.ca>

Sent: May 13, 2020 1:33 PM

To: Lalani, Arif AGRI:EX < Arif. Lalani@gov.bc.ca>

Cc: Jonson, Byron AGRI:EX <Byron.Jonson@gov.bc.ca>; Schmidt, Kevin AGRI:EX <Kevin.X.Schmidt@gov.bc.ca>

Subject: Receipt of funding and media

Good afternoon Arif, Byron and Kevin.

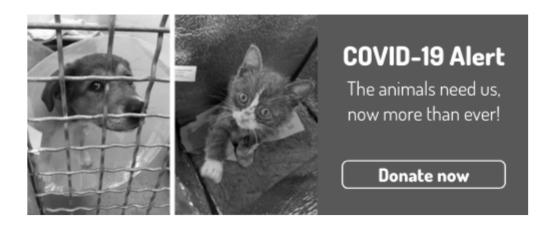
I hope this email finds you well.

I'm writing to let you know that a courier has now delivered the cheque from the Government and as such, I wanted to take this opportunity to thank you all again for your tremendous support. I will write to the Minister and Deputy Minister, but in the interim, I would appreciate it if you could also pass on our thanks.

I did also want to check in with you as to whether/how the Ministry wanted to proceed with media on the funding. We certainly will be getting the message out, but given that this is coming from Government, I wanted to coordinate with you and to provide you with the opportunity first of releasing the information. Thoughts?

Thanks,

Craig Daniell
Chief Executive Officer
and guardian to Thor, Johnny and Zoey
BC SPCA
1245 East 7th Avenue
Vancouver BC V5T 1R1
604-681-7271 ext. 1322
1-800-665-1868 • cdaniell@spca.bc.ca • spca.bc.ca
Animal Cruelty and Wildlife Hotline: 1.855.622.7722



OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

## The BC SPCA is a not-for-profit organization reliant on donations from the public. Charitable Tax # BN 11881 9036 RR0001

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

# FW: Receipt of funding and media

From: Lalani, Arif AGRI:EX <Arif.Lalani@gov.bc.ca>

To: Ethier, Tom AGRI:EX <Tom.Ethier@gov.bc.ca>, Popham, Lana AGRI:EX

<Lana.Popham@gov.bc.ca>, Godfrey, Sam AGRI:EX <Sam.Godfrey@gov.bc.ca>, Craik, Jason AGRI:EX <Jason.Craik@gov.bc.ca>, Cotton, Brian GCPE:EX

<Brian.Cotton@gov.bc.ca>

Cc: McGuire, Jennifer ENV:EX <Jennifer.Mcguire@gov.bc.ca>, Jonson, Byron

AGRI:EX <Byron.Jonson@gov.bc.ca>, Lyttle, Shawna AGRI:EX <Shawna.Lyttle@gov.bc.ca>, Zachary, Dawnae AGRI:EX

<Dawnae.Zachary@gov.bc.ca>

Sent: May 13, 2020 2:40:35 PM PDT

Attachments: image001.png

FYI –s.12; s.13; s.17 Well done Byron. Impressed with how quickly turnaround for Vancouver

Aquarium and BCSPCA.

From: Craig Daniell

Sent: May 13, 2020 1:33 PM To: Lalani, Arif AGRI:EX

Cc: Jonson, Byron AGRI:EX; Schmidt, Kevin AGRI:EX

**Subject:** Receipt of funding and media Good afternoon Arif, Byron and Kevin.

I hope this email finds you well.

I'm writing to let you know that a courier has now delivered the cheque from the Government and as such, I wanted to take this opportunity to thank you all again for your tremendous support. I will write to the Minister and Deputy Minister, but in the interim, I would appreciate it if you could also pass on our thanks.

I did also want to check in with you as to whether/how the Ministry wanted to proceed with media on the funding. We certainly will be getting the message out, but given that this is coming from Government, I wanted to coordinate with you and to provide you with the opportunity first of releasing the information. Thoughts?

Thanks,

**Craig Daniell** 

**Chief Executive Officer** 

and guardian to Thor, Johnny and Zoey

**BC SPCA** 

1245 East 7th Avenue Vancouver BC V5T 1R1

604-681-7271 ext. 1322

1-800-665-1868 • <u>cdaniell@spca.bc.ca</u> • <u>spca.bc.ca</u> Animal Cruelty and Wildlife Hotline: 1.855.622.7722





OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

The BC SPCA is a not-for-profit organization reliant on donations from the public. Charitable Tax # BN 11881 9036 RR0001

This message and any attachments or links are for the sole use of the intended recipient(s) and may contain privileged and confidential

information. Any unauthorized review, use, disclosure or distribution is prohibited. If you are not the intended recipient, please notify us immediately and destroy the original message. Thank you.

# **RE: AGRI Animal Welfare**

From: Jonson, Byron AFF:EX <Byron.Jonson@gov.bc.ca>

To: Pigg, Timothy AFF:EX

Sent: July 21, 2020 3:08:32 PM PDT

When I read your sentence below it reads like the Aquarium total is \$.12;

s.12; s.13; s.17

From: Pigg, Timothy AGRI:EX <Timothy.Pigg@gov.bc.ca>

Sent: July 20, 2020 4:09 PM

To: Cotton, Brian GCPE:EX <Brian.Cotton@gov.bc.ca>

**Cc:** Raymond, Mark AGRI:EX <Mark.Raymond@gov.bc.ca>; Zachary, Dawnae AGRI:EX <Dawnae.Zachary@gov.bc.ca>; Jonson, Byron AGRI:EX <Byron.Jonson@gov.bc.ca>; Schmidt, Kevin AGRI:EX <Kevin.X.Schmidt@gov.bc.ca>; Morhart,

Tyler AGRI:EX <Tyler.Morhart@gov.bc.ca>

Subject: RE: AGRI Animal Welfare

Hi Brian,

Just been informed Vancouver Aquarium has been paid another s.12; s.13; s.17

Sorry for the confusion.

Timothy Pigg Director, Production Insurance & AWP Business Risk Management Branch Ministry of Agriculture - Kelowna

Phone: 250 861-7505

From: Cotton, Brian GCPE:EX < Brian.Cotton@gov.bc.ca >

Sent: July 20, 2020 4:05 PM

To: Pigg, Timothy AGRI:EX < Timothy.Pigg@gov.bc.ca >

Cc: Raymond, Mark AGRI:EX < Mark.Raymond@gov.bc.ca >; Zachary, Dawnae AGRI:EX < Dawnae.Zachary@gov.bc.ca >; Jonson, Byron AGRI:EX < Byron.Jonson@gov.bc.ca >; Schmidt, Kevin AGRI:EX < Kevin.X.Schmidt@gov.bc.ca >; Morhart,

Tyler AGRI:EX < Tyler. Morhart@gov.bc.ca >

Subject: RE: AGRI Animal Welfare

Sorry – just double checking the additional s.12; s.13; s.17

did that not end up going to them?

From: Pigg, Timothy AGRI:EX < <a href="mailto:Timothy.Pigg@gov.bc.ca">Timothy.Pigg@gov.bc.ca</a>>

**Sent:** July 20, 2020 3:59 PM

To: Cotton, Brian GCPE:EX < Brian.Cotton@gov.bc.ca >

Cc: Raymond, Mark AGRI:EX < Mark.Raymond@gov.bc.ca >; Zachary, Dawnae AGRI:EX < Dawnae.Zachary@gov.bc.ca >; Jonson, Byron AGRI:EX < Byron.Jonson@gov.bc.ca >; Schmidt, Kevin AGRI:EX < Kevin.X.Schmidt@gov.bc.ca >; Morhart,

Tyler AGRI:EX <Tyler.Morhart@gov.bc.ca>

Subject: RE: AGRI Animal Welfare

HI Brian,

s.12; s.13; s.17 Staff continue to work with several organisations and have reached out to multiple wildlife refuge organisations with limited interest demonstrated. Equestrian Canada did reach out to Agriculture and Agri-Food Canada and we have provided program details. Otherwise slow uptake.

**Total** 

#### Regards Tim

Timothy Pigg Director, Production Insurance & AWP Business Risk Management Branch Ministry of Agriculture - Kelowna

Phone: 250 861-7505

From: Cotton, Brian GCPE:EX < Brian.Cotton@gov.bc.ca>

Sent: July 20, 2020 3:14 PM

To: Pigg, Timothy AGRI:EX < Timothy.Pigg@gov.bc.ca >

Cc: Raymond, Mark AGRI:EX < Mark.Raymond@gov.bc.ca >; Zachary, Dawnae AGRI:EX < Dawnae.Zachary@gov.bc.ca >;

Jonson, Byron AGRI:EX <Byron.Jonson@gov.bc.ca>

Subject: RE: AGRI Animal Welfare

Hi Tim,

MO asking if this table is still up-to-date  $?^{s.12; s.13}$ 

Thanks, Brian

From: Pigg, Timothy AGRI:EX < Timothy.Pigg@gov.bc.ca>

Sent: June 22, 2020 1:27 PM

To: Cotton, Brian GCPE:EX < Brian.Cotton@gov.bc.ca >

Cc: Lalani, Arif AGRI:EX < Arif.Lalani@gov.bc.ca >; Zachary, Dawnae AGRI:EX < Dawnae.Zachary@gov.bc.ca >; Jonson,

Byron AGRI:EX <Byron.Jonson@gov.bc.ca>

Subject: RE: AGRI Animal Welfare

Page 177 of 220

Withheld pursuant to/removed as

s.12; s.13; s.17

From: Lalani, Arif AGRI:EX < Arif.Lalani@gov.bc.ca >

Sent: June 22, 2020 12:36 PM

To: Cotton, Brian GCPE:EX < Brian.Cotton@gov.bc.ca >

Cc: Jonson, Byron AGRI:EX <Byron.Jonson@gov.bc.ca>; Zachary, Dawnae AGRI:EX <Dawnae.Zachary@gov.bc.ca>

Subject: FW: AGRI Animal Welfare

Byron sent this to me last week.

From: Jonson, Byron AGRI:EX < Byron.Jonson@gov.bc.ca>

Sent: June 17, 2020 4:00 PM

To: Fraser, Brian CSNR:EX < Brian.Fraser@gov.bc.ca >

Cc: Boyd, Wes CSNR:EX < Wes.Boyd@gov.bc.ca >; Boden, Wanda CSNR:EX < Wanda.Boden@gov.bc.ca >; Lalani, Arif

AGRI:EX < Arif.Lalani@gov.bc.ca > Subject: RE: AGRI Animal Welfare

Hi Brian,

s.12; s.13; s.17

s.12; s.13; s.17

If there is an extension, the next question is how long does the support continue and should there be an expectation that they wind up operations.

Byron

From: Fraser, Brian CSNR:EX <Brian.Fraser@gov.bc.ca>

Sent: June 17, 2020 11:26 AM

To: Lalani, Arif AGRI:EX < <a href="mailto:Arif.Lalani@gov.bc.ca">Arif.Lalani@gov.bc.ca</a>; Jonson, Byron AGRI:EX < <a href="mailto:Byron.Jonson@gov.bc.ca">Byron.Jonson@gov.bc.ca</a>>
Cc: Boyd, Wes CSNR:EX < <a href="mailto:Wes.Boyd@gov.bc.ca">Wes.Boyd@gov.bc.ca</a>>; Boden, Wanda CSNR:EX < <a href="mailto:Wanda.Boden@gov.bc.ca">Wanda.Boden@gov.bc.ca</a>>

Subject: RE: AGRI Animal Welfare

Hi Arif and Byron,

Revisiting this Q from a couple weeks ago. I want to make sure we are not in a situation where we want to act on this program post-June 30, but do not have the approval to do so. Your thoughts?

#### **Brian**

778-698-7008

From: Fraser, Brian CSNR:EX Sent: June 3, 2020 6:06 PM

To: Lalani, Arif AGRI:EX < <a href="mailto:Arif.Lalani@gov.bc.ca">Arif.Lalani@gov.bc.ca</a>; Jonson, Byron AGRI:EX < <a href="mailto:Byron.Jonson@gov.bc.ca">Byron.Jonson@gov.bc.ca</a>>
Cc: Boyd, Wes CSNR:EX < <a href="mailto:Wes.Boyd@gov.bc.ca">Wes.Boyd@gov.bc.ca</a>>; Boden, Wanda CSNR:EX < <a href="mailto:Wanda.Boden@gov.bc.ca">Wanda.Boden@gov.bc.ca</a>>

Subject: FW: AGRI Animal Welfare

Hi Arif and Byron,

s.13

s.13 Happy to discuss.

#### **Brian**

778-698-7008

From: Ward, Colin FIN:EX < Colin.Ward@gov.bc.ca>

Sent: June 3, 2020 12:37 PM

To: Fraser, Brian CSNR:EX < Brian.Fraser@gov.bc.ca>

Cc: Murata, Brian FIN:EX <Brian.Murata@gov.bc.ca>; Boden, Wanda CSNR:EX <Wanda.Boden@gov.bc.ca>

Subject: RE: AGRI Animal Welfare

Thanks for this Brian. S.12

From: Fraser, Brian CSNR:EX < Brian.Fraser@gov.bc.ca>

**Sent:** June 1, 2020 4:41 PM

To: Ward, Colin FIN:EX <Colin.Ward@gov.bc.ca>

Cc: Murata, Brian FIN:EX <Brian.Murata@gov.bc.ca>; Boden, Wanda CSNR:EX <Wanda.Boden@gov.bc.ca>

Subject: RE: AGRI Animal Welfare

Hi Colin, s.12; s.13; s.17

Other comments from AGRI:

#### **Brian**

778-698-7008

From: Ward, Colin FIN:EX < Colin.Ward@gov.bc.ca>

Sent: June 1, 2020 9:11 AM

To: Fraser, Brian CSNR:EX < Brian.Fraser@gov.bc.ca>

Subject: AGRI Animal Welfare

Hi Brian -

Hope you had a great weekend. Two questions for you.

- Do you know how much has been spent on the Animal Welfare sub?
- Do you expect that AGRI will be seeking additional funding at the end of June? I assume not, but wanted to check-in.

Thanks,

## Colin Ward | Executive Director, Economic Development

Treasury Board Staff, Ministry of Finance

Email: colin.ward@gov.bc.ca

Phone: 778-974-2150 | Cell: 250-812-7938

# Ministry of Agriculture BRIEFING NOTE FOR MINISTER FOR INFORMATION ON ANIMAL WELFARE

Ref: 188994 Date: September 19, 2018

**Title:** Update and next steps on animal welfare initiatives in B.C.

Issue: Update on next steps on Dog and Cat Registration System.

**Background**: BC has a strong legal framework for animal welfare and many actions have been implemented through legislation, partnerships with the sector, funded programs or research. Direction was provided in March 2018 to further advance animal welfare in the province, specifically on restricting shark fins, implementing the National Farm Animal Care Codes of Practice (Codes of Practice) under the *Prevention of Cruelty to Animals Act*, and proceeding on the dog and cat registration system development. This note is focused on the implementation of the dog and cat registration system. Separate notes are provided on restricting shark fins and for the codes of practice.

Ministry staff finalized the consultations with those stakeholders that were previously identified by MLA Thornthwaite and that previously participated on earlier consultations in 2016. Consultations focused on the nature and type of regulatory system needed, and specific requirements to be included in a minimum Standards of Care. The consultation outcomes, the work with BCSPCA, and the outcome of a jurisdictional scan on other provincial dog and cat systems, has led to the need for further direction to finalize the next steps in developing the registration system.

#### Discussion:

s.13

Page 182 of 220

Withheld pursuant to/removed as

s.13

Page 183 of 220

Withheld pursuant to/removed as

s.13; s.17

- Consultations are complete and the ministry is preparing policy direction for new regulations
- Staff time and drafting resources are a challenge given other priorities and will likely require an OIC date in 2019.
- Budget for implementation of the registry and long term operating resources for BCSPCA remain outstanding and will require direction from the budget 2019.

Contact:	Lorie Hrycuik, Executive Director		
ED _	ADM	DM	

# How much funding has been provided to BCSPCA?

- The B.C. government recognizes and values the important work of the BC SPCA and its contributions to the welfare of animals.
- SPCA approached the Province with how government could help identifying their BC SPCA's eight-year Facilities Development and Service as a funding priority.
- The goal of the plan is to replace or renovate aging BC SPCA facilities in 10 B.C. communities including Vancouver, Nanaimo, Kamloops, Kelowna, Prince George, Dawson Creek and the Kootenays.
- Based on this request, \$5 Million was provided through Balanced Budget 2015 in response to their request, with an additional \$5 million announced a few weeks ago for a total of \$10 Million.
- I understand the latest funding, although early days in the planning, will include a Community Animal Centre, full service veterinary hospital, education centre, and serve as the BC SPCA's provincial office in Vancouver, and funding an enhancement to the existing facility in Prince George.
- The Province also provides \$400,000 to \$500,000 to community-based not-for-profit animal welfare organizations through gaming grants a year.
- We continue to work closely with the SPCA to seek their input on the development of the regulation, and the potential costs of the new registration system that will target irresponsible breeders of cats and dogs in BC, which includes start up and ongoing implementation.

# Ministry of Agriculture BRIEFING NOTE FOR MINISTER FOR INFORMATION FOR MEETING WITH CRAIG DANIELL, CEO, BCSPCA

Ref: 189003 Date: October 12, 2018

Title: Minister's meeting with the BC Society for the Prevention of Cruelty to Animals (BCSPCA).

Issue: The BCSPCA has requested a meeting with the Minister to discuss BCSPCA priorities.

**Background**: On October 18, 2018, the Minister will be meeting with BCSPCA representatives: Craig Daniell, CEO; Marcie Moriarty, Chief Prevention & Enforcement Officer; and Melinda Mennie, Stakeholder Relations Officer. The discussion topics proposed by the BCSPCA include:

- Update on the BCSPCA Facilities Development and Services Plan
  - Update on current activities
  - Presentation to Standing Committee on Finance
  - o Request to Government for third round of funding
- Emergency response
  - Update on BCSPCA activities over summer and next steps
- Dog and Cat Breeder Regulations
  - Seek update on status
- Code of Practices: incorporation into regulation under the Prevention of Cruelty to Animals Act (PCAA)
  - Seek update on current status

**Discussion**: The following update covers the issues identified by the BCSPCA; issues raised about the BCSPCA during the Ministry of Agriculture's industry consultations; and proposed Ministry solutions.

#### BCSPCA Facilities Development and Services Plan

The Province provided funding to the BCSPCA to support the BCSPCA Facilities Development and Services Plan as follows:

- \$5 million in 2015 and a further \$5 million in 2017 to help replace/renovate aging BCSPCA facilities in BC communities (Vancouver, Nanaimo, Kamloops, Kelowna, Prince George, Dawson Creek and the Kootenays).
- \$100,000 grant in 2011 to defray costs of investigating sled dog cruelty allegations
- \$250,000 grant in 2010/2011 from the BC Gaming Commission for spay/neuter programs
- The Province also sponsored Crown leases for many of BCSPCA's facilities

# **Emergency Management:**

- The Ministry of Agriculture provides support to agricultural producers and local governments during emergencies that impact the agricultural sector
- The Ministry serves as lead provincial agency for agricultural plant and animal disease emergencies and works in partnership with the federal lead, the Canadian Food Inspection Agency, in planning/response
- The Ministry provides relocation and feeding support and assistance of commercial livestock during emergency incidents but does not have a mandate to support impacted pets and hobby farm animals:
  - Local governments are responsible for addressing impacts to pets and hobby farm animals within their area of jurisdiction during an emergency
  - Local governments may seek assistance from the BCSPCA and other animal welfare organizations
- The Ministry appreciates the BCSPCA's support in assisting with impacted pets and hobby farm animals

 The Ministry recently established a Director of Emergency Management position and the Director is available to meet and discuss emergency preparedness/response in detail with the BCSPCA, if desired

#### Dog and Cat Breeding Registration System:

 The final round of Ministry consultations took place in the spring of 2018 to inform the development of the new regulatory framework

#### Results: A five-pronged approach to regulation:

- o <u>Education and Awareness</u>: Leading implementation with strong industry and public education and awareness, with implementation of penalties over time
- Registration: Requiring mandatory registration and requiring use of a registration number for all sales including advertising
- Standards of Care: Mandatory BC standards of care (built from Canadian Veterinary Medical Association Codes of Practice for kennels and catteries)
- Inspection: Some degree of mandatory inspection with penalties for non-compliance (for both registration and standards of care), starting with complaint-based to build database for mandatory inspection/schedule
- Funding: Funding is required to 1) develop the online registration system, and 2) ongoing administration/implementation of the new system including education/awareness, inspections and enforcement

s.13

- The Ministry understands BCSCPCA expressed interest in serving as the designated agency for the registration system. Further Ministry discussion with BCSPCA is required to:
  - o Confirm with BCSPCA the Ministry's five-pronged approach
  - Formally share with BCSPCA government expectations for the designated agency, which could potentially impact BCSPCA's fundraising strategies
  - Address issues and concerns raised about BCSPCA by industry stakeholders to build trust in the industry prior to confirming BCSPCA as the designated agency

s 13

## Building Livestock and Farm Animal Codes of Practice in Regulation:

- Ministry consultations took place from July-September 2018 with 20 livestock/farm animal associations and representatives of the BCSPCA, RCMP and Ag-Safe BC (See Appendix A for list of stakeholders)
- The Ministry wanted to ensure strong stakeholder understanding of the purpose for building the Codes into regulation: to support industry use of generally accepted livestock and farm animal management practices and withstand legal challenge when following the Codes
- The Ministry understood from early outreach to the BC Agriculture Council that some industry associations would be concerned BCSPCA would use the Codes as a further enforcement tool under the PCAA (i.e., in addition to animal distress)
- The Ministry wished to:
  - O Share information and understand the readiness of each sector for the Codes (i.e., are the sectors currently aware of/ using the generally accepted management practices in the Codes)
  - o Identify issues/concerns for industry

	CO	NI	FID	EN	ΤI	AL
--	----	----	-----	----	----	----

- Determine what actions the Ministry can take to effectively support industry, including dialogue between industry and the BCSPCA
- o Confirm Code purpose and expectations with BCSPCA

#### **Results:**

 The livestock and farm animal industry is supportive of the Ministry building the Codes into regulation but raised several issues with BCSPCA that have been concerns for many years

s.13

# Suggested Response:

- I appreciate you reaching out to meet with me to provide an update on your Facilities Development Plan and to have a discussion on our mutual animal welfare priorities.
- I understand ministry staff has included you in the work to develop the dog and cat breeding standards of care and registration system, as well as to get your perspective on implementing the farm animal codes of practice.

s.13

- Staff raised concerns that the industry has identified a few issues during consultations on the code and the dog and cat registration system that I believe need resolution for us to be successful in advancing animal welfare in BC.
- I understand there is a plan being developed by my staff with the industry associations and yourself to bring everyone together to talk about the industry concerns and to foster better collaboration and training opportunities.
- The ministry also appreciates the support provided by the BCSPCA in assisting with impacted pets and hobby farm animals. The Director of Emergency Management is available to meet and discuss emergency preparedness and response issues with you.

Contact: Lorie Hrycuik, Corporate Governance Policy and Legislation - 778 974 3766							
ED	LH	ADM JM	DM	WS			
	CONFIDENTIAL						

#### Appendix A

## List of Stakeholders from Codes of Practice Consultation

- BC Association of Cattle Feeders
- BC Cattlemen's Association
- BC Breeders and Feeders Association
- BC Bison Association
- BC Horse Council
- BC Sheep Federation
- Vancouver Island Rabbit Breeders Association & ARBA District 1 rep
- American Rabbit Breeders Association Inc.
- BC Chicken Growers Association
- BC Chicken Marketing Board
- BC Turkey Association
- BC Turkey Marketing Board
- BC Egg Marketing Board
- BC Egg Producers Association
- BC Broiler Hatching Egg Commission
- BC Broiler Hatching Egg Producer Association
- BC Poultry Association
- BC Pork Producers Association
- BC Society for the Prevention of Cruelty to Animals
- RCMP-Livestock Specialist
- AGSafe-Livestock Specialist

Page 190 of 220 to/à Page 192 of 220

Withheld pursuant to/removed as

s.13; s.17

# Dog and Cat Breeder Regulations: BC SPCA as Designated Agency Proposal



THE BRITISH COLUMBIA SOCIETY FOR THE PREVENTION OF CRUELTY TO ANIMALS

January 2018, Authored by: Prevention and Enforcement Department

# Dog and Cat Breeder Legislation and Regulation: BC SPCA as Designated Agency Proposal

OUR MISSION: To protect and enhance the quality of life for domestic, farm and wild animals in British Columbia.

#### Purpose

The Ministry of Agriculture requested that the BC SPCA submit a proposal setting out the terms and conditions, including an estimated operational budget, upon which the BC SPCA would be prepared to be appointed as the designated agency that administered the dog and cat breeder registration program.

#### **Background**

There has long been recognized a concern regarding the exploitation of dogs and cats by irresponsible people during the activity of breeding. The BC SPCA is often on the front lines of caring for these animals either as a result of cruelty investigations, seizures or surrenders to our shelters. After a particularly troubling large animal seizure from a puppy mill in 2016, the BC government announced that it would take action to target irresponsible commercial breeding of dogs and cats. In 2017, after consultation with various stakeholders, including the BC SPCA, the BC government amended the *Prevention of Cruelty to Animals Act* (the "PCA Act") enabling the creation of a licensing and/or registration system for commercial breeders of dogs and cats and accompanying inspections against minimum standards of care.

A regulation is required to see this new legislation come into force. The regulations would include details of the new licensing and/or registration system, such as enforceable standards of care for breeding dogs and cats, definitions, fees, fines, administration, and costs.

At the time this proposal was drafted, these regulations were not yet finalized. This proposal is subject to a final review of the regulations prior to entering into any memorandum of understanding regarding becoming the designated agency as outlined in the PCA Act.

#### **Operational Considerations**

During the consultation process leading to the amendments to the PCA Act, the BC SPCA provided the BC government with operational models to consider, including recommendations that it felt would best address the identified policy problem concerning the breeding of dogs and cats in BC. For ease of reference, those options are included below (recommendations for registration fees and fines have been not been included at the request of staff):

# Option 1: New Brunswick model: Mandatory annual inspection with each registration (one year cycle)

Description: All dog or cat breeders would require an inspection in order to be registered and inspection would occur on an annual basis.

*Criteria:* This is the highest cost option and it also provides the highest level of public assurance, with the lowest amount risk assumed by the BC SPCA.

The British Columbia Society for the Prevention of Cruelty to Animals

2

2

Summary: In this model, all dog and cat breeders would be required to register and pay a fee online. Registrants would receive a confirmation and unique identifier number. After four to six months of collecting registrants, inspections would begin and be scheduled to minimize travel and accommodation costs. Assuming there are 4000-5000 breeders in British Columbia, inspectors would conduct 4000 inspections per year, with 16 inspections conducted, on average, per business day. After one year in the program, all breeders will have had an inspection and the regulation could have a delayed "come into force" requirement for them to advertise their inspection number.

One program manager would oversee a team of 22 licensing inspectors [14 FTE], six of which would be full-time and 16 of which would be part-time contractual. Two full-time licensing officers would be on Vancouver Island, two in the Lower Mainland, one in the Okanagan and one in Prince George. The remainder of the contract officers would be in more rural and remote regions of the province. Two licensing officers would process registration and inspection documentation.

#### Option 2: Mandatory Registration with Permissible Risk-Based Inspection (two year cycle)

Description: In this model, all dog or cat breeders would be registered. Inspections would occur according to a risk based system, with 100% of high-risk cases inspected initially and all breeders inspected subsequently over a two year period.

*Criteria*: This is a moderate cost option and it provides an acceptable level of public assurance. Our assessment is that the risk of negative public perception of the BC SPCA associated with implementing a permissible system is mitigated by the commitment to assess all registrants by the end of year two.

Summary: In this model, all dog and cat breeders would be required to register and pay a fee online. Registrants would receive a confirmation and unique identifier number. After four to six months of collecting registrants, all breeders would receive their registration number and would be required to advertise using this number. Inspections would begin and be scheduled to minimize travel and accommodation costs. Assuming there are 4000-5000 breeders in British Columbia, inspectors would conduct 2000 inspections per year, with eight inspections conducted, on average, per business day.

One program manager would oversee a team of 10 licensing inspectors [7 FTE], four of which would be full-time and six of which would be part-time contractual. One full-time licensing officer would be on Vancouver Island, one in the Lower Mainland, one in the Okanagan and one in Prince George. The remainder of the contract officers would be in more rural and remote regions of the province. Two licensing officers would process registration and inspection documentation.

In this model, risk assessment would be based on the registration. The number of planned litters, the number of animals on site, and the number of different species or breeds being bred could all trigger being considered a high-risk inspection.

#### Option 3: Mandatory Registration with Permissible Risk-Based Inspection (four year cycle)

Description: In this model, all dog or cat breeders would be registered. Inspections would occur according to a risk based system, with 100% of high-risk cases inspected initially and all breeders inspected subsequently over a four year period.

*Criteria*: This is the lowest cost option and it also provides a lower level of public assurance. This option involves some risk of public criticism due to infrequency of inspection.

Summary: In this model, all dog and cat breeders would be required to register and pay a fee online. Registrants would receive a confirmation and unique identifier number. After four to six months of collecting registrants, all breeders would receive their registration number and would be required to

The British Columbia Society for the Prevention of Cruelty to Animals

advertise using this number. Inspections would begin and be scheduled to minimize travel and accommodation costs. Assuming there are 4000-5000 breeders in British Columbia, inspectors would conduct 1000 inspections per year, with four inspections conducted, on average, per business day.

One program manager would oversee a team of 6 licensing inspectors [4 FTE], two of which would be full-time and four of which would be part-time contractual. One full-time licensing officer would be on Vancouver Island, one in the Lower Mainland. The remainder of the contract officers would be in the Okanagan, Prince George, and more rural and remote regions of the province. One licensing officer would process registration and inspection documentation.

In this model, risk assessment would be based on the registration. The number of planned litters, the number of animals on site, and the number of different species or breeds being bred could all trigger being considered a high-risk inspection.

#### Operational Options Overview:

Upon inspection, breeders would be assigned an assessment status (e.g. approval, conditional approval with additional paperwork required or repeat inspection required, and suspension or cancelation of registration). Conditional approvals would allow for documents and photos to be submitted that confirm compliance, or for repeat inspections. Failed inspections resulting in registration suspension or cancellation can be appealed. Any follow-up inspection required or requested would incur an additional inspection fee.

In all cases, the online registration system established would allow the public to research a registration number to discover that breeder's assessment status.

All models assume that inspectors will conduct an average of one inspection per day, taking into account vacation and sick days for full-time employees.

#### **Budget Proposal**

It is our understanding that at this time the government has contemplated a registration system (rather than licensing) but has not yet determined the inspection model. If the BC SPCA was to become the designated agency that would oversee this regulation, the attached detailed budget is provided for option one as this option has the highest level of public acceptability. Estimated costs are based on our organization's experience operating an animal cruelty investigation department, the SPCA Certified farm assurance program, and a provincial companion animal identification registry.

Set up costs include a manager to oversee the set-up of the program, establishing the online registration and inspection administration system, developing the inspection program and accreditation, creating a training program for inspectors, hiring and equipping licensing officers and office, insurance, and legal costs.

#### Ongoing costs include:

<u>Human resources</u>: program manager/reviewing officer; licensing officers to review applications, issue registrations and schedule inspections; full-time and contract licensing inspectors; and a call centre operator to address inquiries.

Registration and Inspection costs: Software licensing, website maintenance, and server costs; inspection agency overhead costs include office space, insurance, and legal; travel and accommodation for conducting inspections; equipment and uniforms (including vehicles, cameras, computers); training; and industry and public education materials.

The British Columbia Society for the Prevention of Cruelty to Animals

After discussions and a request by the Ministry staff, the attached proposed budgets do not include a revenue portion that could be generated from annual fees and potential fines. The BC SPCA would like to emphasize its recommendation that the regulation ultimately include sufficient fees and fines that would support a system that in later years could be relatively self-sustaining, or in the very least not rely as heavily on annual funding allocation.

#### **Special Consideration**

4

The BC SPCA is in a unique position given our extensive experience in running various animal programs that require similar skills, infrastructure and expertise as would be required by the "designated agency" appointed to oversee the regulation of dog and cat breeders. While we would welcome the opportunity to enter into an agreement with the government to become the "designated agency", we would first want to ensure the following:

- 1. <u>Definition of commercial breeding and selling of puppies and kittens:</u> If this regulation is going to address the policy problem regarding unscrupulous breeding in this province, it is essential that this definition be broad to include every dog or cat that has a litter which is then advertised for some exchange of commerce. If the definition is not expansive, it is too easy for individuals to "beat the system" and ultimately, the targets of this type of legislation will escape regulation.
- 2. Proposed Standards of Care: The BC SPCA appreciates the opportunity it has been given to provide input into the standards of care that breeders will have to adhere to in order to maintain their registration number (and therefore, be able to sell dogs and cats in BC.) Our experts in veterinary medicine, animal behaviour and welfare, and animal policy and enforcement have extensively reviewed the proposed standards and have made our recommendations for revision. We appreciate that other stakeholders will be provided with a similar opportunity to provide input into the standards. Ultimately, before we are in a position to become the "designated agency", the BC SPCA will have to accept the final proposed standards of care that will make up the regulation.
- 3. <u>Budget:</u> A registration system is only going to accomplish the policy goals if it has a robust inspection system that provides the public with some assurance that the standards of care set out in the regulation are being adhered to by breeders.. The BC SPCA would only be in a position to become the "designated agency" if the approved budget included accommodation for proper set up and ongoing administration of the registration program and for adequate inspection.
- 4. <u>Timelines:</u> It is anticipated that there will be significant time requirements involved in the setting up of a registration system, including software development, hiring and training. In addition, there would be a comprehensive communications plan (for both breeders and the public) that would have to pre-date the actual launch of any registration program. Before entering into an agreement to become the "designated agency" the BC SPCA would like the opportunity to review and have input into timelines.
- 5. Related Businesses: In order to maintain charitable status, the BC SPCA is required to perform activities that are charitable by nature. While the Income Tax Act provides for some leeway for charities to perform related businesses, there is always a danger that such activities are not considered charitable and in so doing places the organizations charitable status in doubt. In order to ensure compliance with the Income Tax Act, it is possible that the BC SPCA, if appointed as the designated agency, may establish a subsidiary company that is 100% owned and operated by the BC SPCA, but which is not charitable in nature. Such a scenario would allow for a complete separation and independence between the BC SPCA enforcement function under the PCAA and its regulatory function as the designated agency. The government would enter into an MOU with a subsidiary company set up by the BC SPCA.

s.13

The British Columbia Society for the Prevention of Cruelty to Animals

5

The BC SPCA applauds the government on their proactive approach to date on the development of a system that looks to address the very real animal welfare issues surrounding the unregulated business of dog and cat breeding in this province. We have appreciated the extensive opportunity for input and consultation that the government has extended the BC SPCA to date. The BC SPCA would welcome the opportunity to enter into an MOU with the government to become the "designated agency" to administer the dog and cat breeding registration program subject to the special considerations noted above.

The British Columbia Society for the Prevention of Cruelty to Animals

# Ministry of Agriculture BRIEFING NOTE FOR MINISTER FOR INFORMATION FOR MEETING with B.C. Society for Prevention of Cruelty to Animals, November 10, 2017

Ref: 187175 Date: November 8, 2107

**Issue**: The British Columbia Society for the Prevention of Cruelty to Animals (BC SPCA) has requested a meeting to update the Province on key files related to animal welfare in B.C.

**Background**: The BC SPCA is a not for profit society and registered charity with the mission is to protect and enhance the quality of life for domestic, farm and wild animals in British Columbia. The organization has 44 locations. The Province has delegated authority to the BC SPCA to enforce the *Prevention of Cruelty to Animals Act* to support animal welfare in B.C. The Province does not provide funding to the organization to undertake this role. The BC SPCA is almost entirely funded by private donations.

The BC SPCA has provided an update to the Province on three key files as follows: BC SPCA role in wildfire relief:

- Prince George BC SPCA ran emergency evacuation shelter for dogs of Williams Lake evacuees who
  could not take their dogs with them. A total of 56 dogs were helped.
- Work continues to relocate animals from northern shelters to other communities across the province to provide space for emergency compassionate boarding.

BC SPCA role in dog and cat breeding licencing and/or registration system:

- Expressed support for the continuation of the work to develop a dog and cat breeding licensing/registration system in B.C.
- Offered continued support to assist with the development of the new regulation and system.

BC SPCA Facilities – Capital support (See Appendix A – Summary of BC SPCA Funding)

- The organization has developed a capital plan to replace and renovate 12 of the oldest shelters across
  province.
- To date, they have completed the work in the communities of Surrey, Kelowna, and Nanaimo.
- The facilities work to continue to move forward is Castlegar, Dawson Creek to begin late fall 2017, and Kamloops slated to winter 2018.
- The Province has provided \$10 million to date to support the capital plan.

#### First Nations Considerations: N/A.

**Discussion**: With respect to BC SPCA role in wildfire relief, the organization provided important support and relief for many families and individuals that were not able to keep their companion animals once the evacuation orders occurred. Unfortunately, the 2017 Canada-British Columbia Wildfires Recovery Initiative is aimed at individual producers. BC SPCA would not be eligible to seek recovery for any of their activities and companion animals are not considered eligible for relief funding under this program.

The Ministry of Agriculture has been working very closely with the BC SPCA regarding the development of the future regulations related to dog and cat breeding. They have indicated that they are very interested in being the designated agency to take on the role of the administration, compliance and enforcement of the new system once the regulation comes into force. s.13

s.13

The BC SPCA has developed an eight year Facilities Plan. Since 2015, the Province has contributed \$10 million to support this plan to replace or renovate aging BC SPCA facilities. The most recent funding, \$5

# Ministry of Agriculture BRIEFING NOTE FOR MINISTER FOR INFORMATION FOR MEETING with B.C. Society for Prevention of Cruelty to Animals, November 10, 2017

million, was to support the initial stages of phase 2, which will include a new Prince George facility. The previous \$ 5 Million in funding supported work in communities including Surrey, Kelowna, and Nanaimo, with advanced planning well underway for new facilities in Kamloops, Castlegar and Dawson Creek. These improvements help to ensure that companion animals, farm animals and wildlife continue to receive the best possible care. In the past, BC SPCA has approached the Ministry of Finance directly to seek capital funding. It is not known if this is something they plan on doing again in the future.

The BC SPCA is an important organization to assist in supporting the Province's goals in animal welfare in B.C.

#### Suggested Response:

- Animal welfare is a priority in BC and the BC Government expects all British Columbians to treat their animals with care and respect.
- I want to thank you for the great work that your organization undertakes to support animal welfare in B.C. including your critical role in the wildfire recovery approach.
- I also appreciate the time and commitment that you have provided to assist in the thinking around the
  development of a new licensing or registration system including the implications and potential costs.
- I will be reviewing the legislation and the plans to move forward carefully to ensure that we have the right system in place.
- Once this occurs, staff will begin consulting with experts and key stakeholders including the BC SPCA to
  make sure the new system puts into place the standards and the system that will prevent poor breeding
  practices in BC.
- As always, I am pleased to understand the important role you play for British Columbians and their animals.

Contac	ct: Heather Anders	on, Corporate Governance,	Policy and Legislation, 250 356-1687
ED	LH	ADM JM	DM WS

# Ministry of Agriculture BRIEFING NOTE FOR MINISTER FOR INFORMATION FOR MEETING with B.C. Society for Prevention of Cruelty to Animals, November 10, 2017

# Appendix A - Summary of BC SPCA Funding Sources

- With donations of \$35M in 2015, the BC Society for the Prevention of Cruelty to Animals is one of Canada's 100 largest charities in terms of donations.
- The Society has \$34.8m in funding reserves, of which \$1.5m are donor-endowed. Total funding reserves can cover program costs for 1.5 years. Omitting donor-endowed funds, the charity's reserves can cover program costs for 1.4 years.
- BC SPCA receives approximately \$250,000 in federal grants from Canada Summer Jobs to hire students to teach humane education to children and support operations. It also receives municipal grants totaling just over \$250,000 to aid in local spay/neuter and other animal welfare initiatives.
- BC government provided \$5M in funding in 2015 and a second \$5M in funding in 2017 for the 8 year facilities upgrade plan.
- \$100,000 grant provided in 2011 to defray the costs to the BCSPCA of their investigation into the sled dog cruelty allegations and helps alleviate competing pressures on BCSPCA resources, including investigation and enforcement powers.
- \$250,000 grant in 2010/2011 for their spay/neuter program from the BC Gaming Commission.
- Historically, the Ministry of Agriculture provided an annual grant of \$75,000 to the BCSPCA to be used for livestock cruelty investigations. This funding was discontinued in 2009/10 due to budget restrictions.

# Ministry of Agriculture BRIEFING NOTE FOR MINISTER FOR INFORMATION FOR MEETING with British Columbia Society for the Prevention of Cruelty to Animals, October 6, 2017

Ref: 186928 Date: October 5, 2017

**Issue**: Meeting with the British Columbia Society for the Prevention of Cruelty to Animals (SPCA) regarding the development of regulations for a license and/or registration system for commercial breeding of dogs and cats in British Columbia.

**Background**: On March 16, 2017, amendments to the *Prevention of Cruelty to Animals Act* (PCAA) received Royal Assent. The amendments would enable the creation of a licensing and/or registration system for commercial breeders of dogs and cats and accompanying inspections against minimum standards of care.

The size and scope of the dog and cat breeding in BC is poorly documented. Rough estimates drawn from data in a 2008 Ipsos Reid survey suggests that there are approximately 900,000 dogs and 1.2 million cats in BC. The estimated total offspring created through purposeful breeding for sale is 30,000 (25,500 puppies and 5,000 kittens) per year. Total number of breeding establishments is estimated at 1,850. It is more common for dogs to be purchased through breeders, while cats most often come from friends, humane societies or are given away. Registered purebred and pedigreed animals represent a small portion of breeding activity at about 30% for dogs and 5% for cats.

The BC SPCA estimates that out of 10,000 complaints in 2015, about 200 complaints are specifically against breeders of cats and dogs. There have been very little complaints that are specifically related to other types of companion animals in B.C. Most of the complaints were resolved through education and written orders. This information suggests that the number of the irresponsible breeders is limited to a small group of people and that most breeders are responsible.

When the PCAA was debated in the house, there were additional considerations made by the then opposition critic that included the following points:

- Require pet shops to be licensed and to show proof that the pet shops are sourcing from licensed breeders.
- Require brokers to be licensed and source only from licensed breeders.
- Require breeders to be educated on breeding as a condition of licensing.
- Require breeder and brokers of other pets (e.g. rabbits), beyond puppies and kittens, to be licensed.
- Require pet stores to keep records of how they obtained animals that they wish to sell; and require
  they provide, in writing, acknowledgment to consumers that animals to be purchased have come from
  registered or licensed breeders.
- Government must engage with the SPCA on the level of enforcement that is required to implement the system and about \$750,000 to \$1.8 million is needed to achieve this.

There has been some action from municipalities to provide oversight for the retail sales of pets as follows:

- Vancouver City Council recently voted unanimously (June 2017) in favour of directing staff to put
  forward amendments to the License by-law no. 4450 to prohibit the sale of cats, dogs and rabbits in a pet
  store or other type of retail premises with the exception of those animals offered for adoption from a
  recognized animal rescue society or shelter organization. No changes have been made to date.
- Richmond, BC also prohibits sales of puppies, dogs and rabbits (and various other species of animals)
  through Business Regulation by-law no. 7538. The list of prohibited animals by species is also identified
  in their bylaw.
- New Westminister, BC by-law no. 7398 prohibits the selling or offering for sale to the public any dog, cat, pet rabbit, hare or pika in a pet store or other type of retail premises, with the exception of those animals offered for adoption from a recognized animal rescue society or shelter organization.

# Ministry of Agriculture BRIEFING NOTE FOR MINISTER FOR INFORMATION FOR MEETING with British Columbia Society for the Prevention of Cruelty to Animals, October 6, 2017

First Nations Considerations: None

**Discussion**: Ministry staff has been working with the BC SPCA to undertake research on the development of a potential system, a registration or licensing system, the potential implications of each, potential fees that would be charged by breeders, and the implementation costs for a designated agency.

In order for the new authorities to come into force, a regulation is required. The regulation will include the details of the new licensing and/or registration system such as; enforceable standards of care for breeding, definitions, fees, fines, administration, costs, and compliance and enforcement activities, including any fines or fees for non-compliance. The new system is intended to target not only the breeding but the sales of the offspring which would extend to also regulating brokers in the new system. The regulation will also identify the "designated agency" responsible to administer the new license and/or registration system.

The implementation plan for the new system will include an education component for both breeders to ensure they understood the regulatory framework and standards they must comply with, and for consumers to ensure they were knowledgeable about how to choose companion animals from a registered/licensed breeder. This will be the responsibility of the designated agency that will be responsible for implementing and managing the new system.

Further work is required to address the additional considerations raised during the debate of the PCAA including defining the scope of expanding the licensing and/or registration system to include other companion animals such as pet rabbits or whether it would also include reptiles, such as snakes and iguanas or birds. Based on the original direction, a consultation plan has been developed to seek expert advice and speak with key stakeholders related to cats and dog breeders. This would be able to be modified once the scope of the new system to manage breeding and sales of companion animals that will fall under this new regulatory framework has been agreed upon.

s.13

#### Suggested Response:

- In March 2017, amendments to the PCAA enabled the creation of a licensing and/or registration system
  for commercial breeders of dogs and cats, the future compliance and enforcement system and the ability
  to create a designated agency to administer the new system.
- I want to thank you for your support to staff, who I understand have been working with you to discuss the development of a new licensing or registration system including the implications and potential costs.
- I will be reviewing the legislation and the plans to move forward carefully to ensure the concerns I raised when the PCAA was introduced have been addressed.
- Once I am confident this occurs, staff will begin consulting with experts and key stakeholders including
  the BCSPCA to make sure the new system puts into place the standards and the system that will prevent
  poor breeding practices in BC.

Contac	ct: Heather An	derson, Corporate Governa	ance, Policy and Legislation, 250 356	5-1687			
ED	LH	ADM JM	DM WS				
	CONFIDENTIAL						

Page 204 of 220 to/à Page 211 of 220  $\,$ 

Withheld pursuant to/removed as

s.12; s.13; s.17

Page 212 of 220 to/à Page 213 of 220

Withheld pursuant to/removed as

s.12; s.13; s.22

Page 214 of 220 to/à Page 215 of 220

Withheld pursuant to/removed as

s.12; s.13

Page 216 of 220 to/à Page 218 of 220  $\,$ 

Withheld pursuant to/removed as

s.12; s.13; s.17

Page 219 of 220

Withheld pursuant to/removed as

s.12; s.13

Page 220 of 220

Withheld pursuant to/removed as

s.12; s.13; s.17