Kortum, Alex FIN:EX

From:

Mclean, Kenneth FIN;EX

Sent:

Monday, May 29, 2017 4:59 PM

To:

Prosser, Ken A MTIC:EX; Chrisgian, Ourania PSA:EX; Kortum, Alex FIN:EX; Avery, Ainslie

FIN:EX

Subject:

FW: Materials for May 31 DM Meeting

Attachments:

May 31 DM Meeting WG Presentation.pptx; Investigation Protocol (May.10 2017).docx; Standard on Investigation Tiers (May 29).docx; Standard on Executive Accountabilities in the Investigative Process (May...docx; Ombudsperson Recommendations and Actions

Taken (May 15)-WG.DOCX

Here are the materials for Wednesday's meeting which I've now asked to be distributed. I've also included the version of the deck with speaking notes—I didn't include this in the materials to be distributed.

I've also asked for print copies to be available at the meeting in case anyone wants/needs. Cheers.

Ken McLean

604-807-4575

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From: Mclean, Kenneth FIN:EX

Sent: Monday, May 29, 2017 4:54 PM

To: Obee, Sarah F FIN:EX

Subject: Materials for May 31 DM Meeting

Hì Sarah,

Could I please ask you to distribute the attached materials, which are for Wednesday afternoon's DMs meeting related to the Internal Investigations Working Group. These should be sent to all attendees.

Thanks very much Sarah, please let me know if you have any questions.

Ken McLean

Senior Director, Investigations and Audits
Privacy, Compliance, and Training Branch
Corporate Information and Records Management Office
Ministry of Finance
kenn.mclean@gov.bc.ca
604-807-4575

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Internal Investigations Working Group Executive Briefing

May 31, 2017

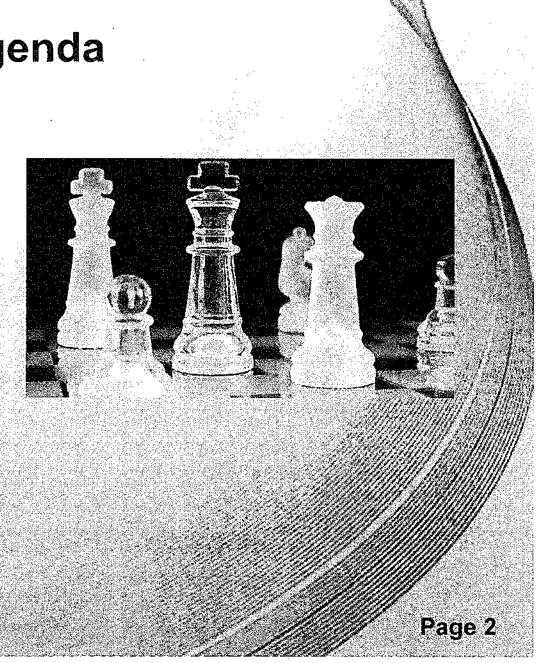


Representation:

- BC Public Service Agency
- Corporate Information and Records Management Office
- Office of the Comptroller General
- Office of the Chief Information Officer

Agenda

- Objective
- Approach
- **Investigations Protocol**
- Investigative Standards
 - **Common Tiers**
 - **Executive Accountabilities**
- Next steps



Objective

At last executive meeting, the Working Group was asked to:

- Review the recommendations and contents of the Ombuds Misfire report
- Identify working group actions to be taken in response
- Review of the Investigations Protocol in light of current considerations

Approach

- Have developed an Action Plan regarding the Ombuds Misfire Recommendations of common relevance
- Have revised the Investigations Protocol document
- Are developing common internal investigative standards
- Are each reviewing and updating policies and procedures
- In the interim, the units are taking a cautious approach and are consulting legal services where needed to ensure appropriate outcomes

Conceptual framework – how the pieces come together

OCG PCT OCIO **PSA Public FOIPPA FAA** Service Legislation AMI & Act **CPPM Corporate Policy** Defined Roles, Responsibilities Investigations Protocol & Engagement Model High-level, principle-based Common IU Standards methods for the conduct of investigations Under Under Under Under IU Specific Investigation Policies & Procedures Review Review Review Review Page 5 AK

Investigation Protocol

- Original Protocol Agreement signed December 2015
- Originally developed to ensure effective coordination and communication between units on incidents that fall under
- Revised to focus on how the Units work together
- Additional recent improvements to reflect:
 - Movement of CIRMO IU from OCIO to MFIN
 - Updated mandate language for Units
 - That units have in place robust QA mechanisms
 - That units agree to collaboratively develop common standards;
- Seeking sign-off

Development of Standards

- Collaborative development and agreement
- Focus is on high-level principles and commonalities across units
- Having to navigate through instances where requirements across units are different
- Have prioritized which standards to develop

Standard: Investigative Tiers

- Purpose is to have a common hierarchy of incidents across units.
- Tiers provide a framework to establish consistent processes for incidents of a certain level
- Will also promote a more consistent understanding of the seriousness of an incident
- Tiers are intended to build on one another (e.g. T2 builds on T4, T3 on T2, etc)
- An incident being investigated can be moved up or down as appropriate (e.g. as new information is discovered, etc)

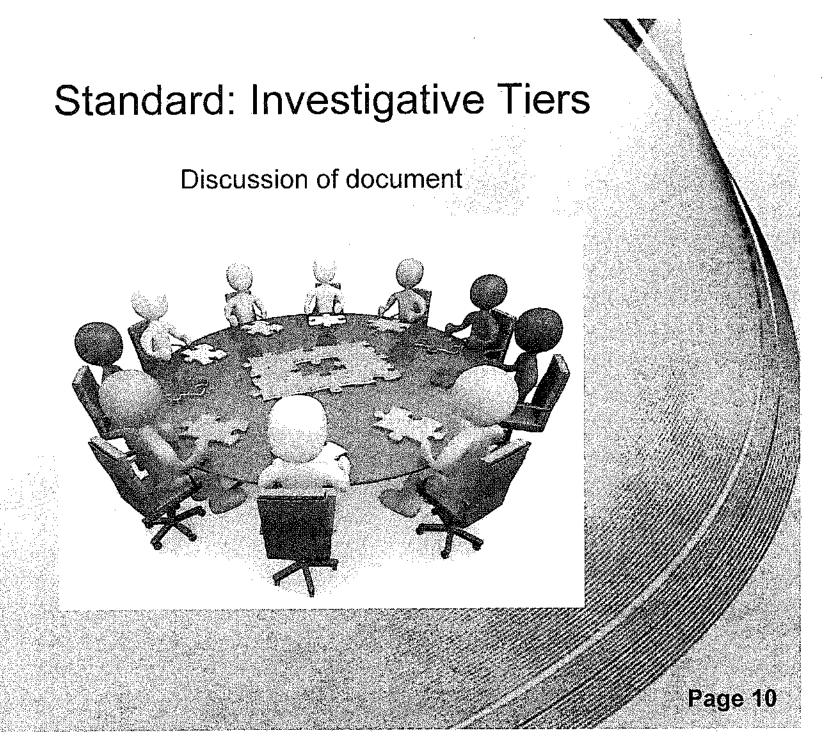
Standard: Investigative Tiers

For a sense of magnitude, the units provide the following estimated % breakdown of incidents by tier.

% breakdown l	oy Tier			
Tier	PSA	ocg	PCT	OCIO
1	54%	60%	42%	5%
2	5476	<1%	35%	55%
3	20%	28%	20%	35%
4	26%	10%	2%	26%
5	<1%	<1%	<1%	<1%
as an arriver of states are an arriver	War ilia ir setir saar ilaa r	mar avaruses a markasas	na en le muer i l'acterna censa et le melèra fr	Daulens z i knije i klipalitina z
Typical Annual Volume	300	30	1,350	600

Notes:

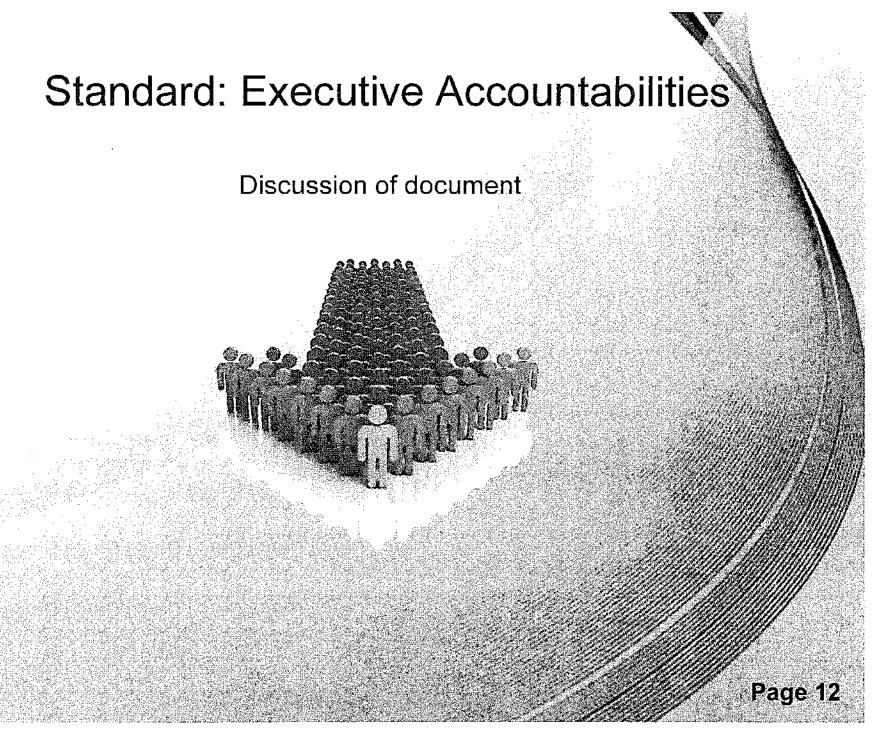
- These figures are estimates only. Typical annual volumes have been rounded
- A single-incident could be counted by multiple units where the incident is printly investigated.



KM.

Standard: Executive Accountabilities

- For Tier 4 and 5 incidents only.
- Executive representation for T4 and T5 incidents includes:
 - An executive or delegate for each unit that has jurisdiction (e.g. PSA for conduct investigations, etc)
 - A representative of the ministry responsible for the incident (ADM or higher).
- Key decision points for executive will occur at waypoints between the major stages of an investigation.
- T4 and T5 investigations may also be supported by an external fairness observer.



OC

Working Group priorities for 2017

To meet monthly going forward and focus on:

- Actions to support response to Ombuds Misfire recommendations
- Finalization of standards:
 - Tiers
 - Executive Accountabilities
- Developing additional priority standards:
 - Administrative fairness
 - Investigator training requirements
 - Quality assurance
- Each unit also reviewing, developing its own policies and procedures
 - Inclusion of items to address recommendations and contents of Ombuss Mustire report

OC ·

Standard on Investigative Tiers

Date: May 29, 2017

Purpose

The purpose of this standard is to outline a hierarchy, or tiers, of incidents that are common across government's internally focused investigative units (IUs).

Scope

This standard applies to the IUs of the BC Public Service Agency (BC PSA), the Office of the Comptroller General (OCG), the Privacy, Compliance and Training Branch (PCT), and the Office of the Chief Information Officer (OCIO).

Investigative Tiers

Tiers are intended to build upon each other, such that a 2 includes those considerations described for Tier1 incidents, plus the content listed in Tier 2, etc. As such, 1 is the lowest tier and involves the most minor incidents, whereas Tier 5 is at the highest end of the spectrum.

Common Investigative Tiers are as follows:

Tier	Description	PCT	PSA	OC6	ocio		
1	Minor incidents which require follow up.	Common considerations: Responsible IU not conducting a formal investigation IUs engaged to provide advice/support and oversight to ministry as necessary to ensure appropriate outcome Minimal/negligible potential for harm to government Regarding privacy, low potential for notification to impacted party(s) Minor incidents, typically closed quickly Common considerations:					
	incidents involving a low potential for harm, financial loss or penalties to involved individuals or	 Responsible IU not conducting a formal investigation IUs engaged to provide advice/support and oversight as necessary to ensure appropriate outcome Some legal interpretation may be required Singular focus (e.g. conduct or financial or privacy/informational) Single-ministry/program area 					
	the Province.	PCT investigator assigned to provide incident response guidance to ministry responsible. Considerations: Moderately complex administrative incidents Notification may be warranted	Ministry Investigation in consultation with PSA HR Advisor. Considerations: Breaches of policies or procedures (i.e. repeated tardiness, offensive language, insubordination , misuse of govt property	OCG investigator assigned to provide incident response guidance to ministry responsible. Considerations: Minor, non-wilful breaches of financial policies or procedures or financial loss	OCIO investigator assigned to provide incident response guidance to ministry or organization responsible.		
3	IU led investigations into incidents involving a	administrative)	o involved individuals (e	l .g. criminal, regulatory a for individuals and/or mi			

	moderate potential for			and/or privacy/informat	ional) investigations
	harm, financial	теления политичний ду и фил.		rativo interviews	
	loss or penalties to involved individuals or the Province.	 Investigations likely Investigation led by PCT with ministry/other co-investigator as appropriate 	Involving formal investigation led by BC PSA with ministry/other co-investigator as appropriate	Investigation led by OCG with ministry/other co-investigator as appropriate	Investigations led by OCIO with ministry/other co- investigator as appropriate
		Considerations: Files involving the exposure of sensitive confidential or personal information Concerns regarding wilful inappropriate access/disclosure Complaints	Considerations: Possible breaches of policies or procedures (i.e. bullying, harassment, misuse of supervisory authority, significant misuse of govt property, privacy breaches, serious allegations of theft, criminal investigations)	Considerations: Minor instances of financial impropriety, financial loss; or fraud Risk of financial loss isolated	Considerations: Situations where an employee may be intentionally engaging in the inappropriate use of a government system or computer (separate from an information incident)
4	IU led investigations into incidents involving major,	administrative)		l dividuals (e.g. criminal, re overnment	egulatory and/or
	complex, and/or high profile	PCT led investigation	BC PSA led	OCG led	OCIO
	incidents.	Considerations: Major, complex, and/or high-profile information incidents Involve extremely confidential government information or potential for serious harm Impact a large number of individuals or involve significant systemic issues	investigation Considerations: Major, complex and/or high profile. breaches of policies or procedures Outcome may be termination	investigation Considerations: Major, complex, and/or high-profile financial impropriety, financial loss, or fraud instances Significant risk of systematic financial loss	Considerations: Major, complex and/or high profile incidents that affect critical IT infrastructure (e.g. cyberattack, malicious IT security breach). Supports T4 investigations led by OCG, PSA, and/or PCT.
.5	Situations to be investigated or led by an external party due to potential conflict of interest, IU capacity, or	Responsible central agentinvestigate or lead an investigate or lead an inveneds to be established. Considerations: Situations where an Situations where puritself. Instances where the	estigation. An appropria IU or IU executive is consistency	ate accountability/ govér	nance structure
		 Instances where the IU. Reviews of an investigation 		y of the incident is beyon	

	•	Situations of such sensitivity where involved persons may not be willing to speak to a government investigator.	
--	---	---	--

Investigation Protocol

Purpose:

This protocol contains guidelines for coordinating investigations between the government investigations units (IU or "the parties") identified below. The protocol's objectives are to ensure in situations of overlapping mandates, that:

- investigations are complete, confidential, effective, efficient, fair, impartial, objective, reliable, repeatable, and timely;
- · the mandate of each investigation unit is met; and
- investigations are co-ordinated in a manner that avoids duplication or interference with another unit's investigation.

This protocol does not prevent additional efforts of collaboration and co-ordination between the parties.

Investigation Units:

The following investigation units ("IU") are included in this protocol agreement:

- BC Public Service Agency, Ministry of Finance (PSA) conducts investigations regarding employee conduct related to collective agreements, human rights legislation and other government policy/legislation for both included and excluded employees.
- Corporate Information and Records Management Office, Ministry of Finance (CIRMO) Privacy, Compliance and Training Branch Investigations Unit coordinates, investigates and resolves any actual or suspected information incidents, including unauthorized collection, use, disclosure, access, disposal or storage of government information.
- Office of the Chief Information Officer, Ministry of Technology, Innovation and Citizens' Services Security Investigation and Forensics Unit – coordinates, investigates and resolves any actual or suspected information technology security and cyber security incidents and provides evidentiary support and analysis of digital evidence and expert advice to other investigative units.
- Office of the Comptroller General, Ministry of Finance (OCG) Investigation and Forensic Unit - addresses allegations of fraud or financial improprieties reported to the Comptroller General.

Contacts for the Investigation Units:

PSA: Director, Employee Relations, 604-788-9476

- CIRMO Privacy, Compliance and Training Branch Investigations Unit: Senior Director, Investigations and Audits, 604-807-4575
- OCIO Security Investigations and Forensics Unit: Director Cybersecurity Intelligence and Investigations, 250-744-0955
- OCG Investigation and Forensics Unit: Executive Director, Investigation and Forensic Unit. 250-216-5145

Contacts will also include a delegate or deputy of the named contact.

General:

- 1. The contact for an IU is to immediately notify another party of reported incidents and/or of information obtained that is relevant to the mandate of that specific unit. The contacts of each IU will discuss and co-ordinate efforts, as appropriate.
- 2. Any collection, use, storage or disclosure of personal information by an IU must comply with the *Freedom of Information and Protection of Privacy Act*.
- 3. The contact for each IU will ensure that their investigators are aware and understand this protocol.
- The expectation is that each IU will fulfil its mandate while ensuring that their investigations do not impair the mandate or investigations of any other party.
- 5. Ministries, agencies and their IUs will work collaboratively and share information and records in a manner that is compliant with the FOIPPA.
- All parties are to be cognizant and respectful of the other IUs' roles, mandates and professional standards.
- 7. All parties and investigators are expected to follow the principles of administrative fairness to respect the rights of individuals in the conduct of investigations.
- 8. Incidents requiring investigation may involve circumstances that require procedural timeliness and flexibility in regards to the process outlined in this protocol.
- 9. Each IU is responsible for determining the scope of electronic evidence or data required for an investigation. The IU is to consult and work collaboratively with the OCIO Security Investigations and Forensics Unit to procure only the relevant electronic evidence required to complete the investigation.

- 10. Parties will not disclose or share information/evidence if it is not necessary to the work performed by another IU.
- 11. During the course of an investigation, all parties will work collaboratively with the public body that has responsibility for an investigation by providing guidance, direction and recommendations as necessary.
- 12. All parties will collaborate to resolve issues involving an IU in circumstances where the relevant IU cannot or should not act (e.g. conflict of interest, investigating senior officials of the same Ministry or Agency). All parties will collaborate to resolve the issue.
- 13. The IUs agree to follow common standards intended to ensure internal government investigations are conducted in accordance with recognized best practices.

 Standards are to be developed collaboratively and agreed to by the parties.
- 14. The IUs agree to implement and maintain robust quality assurance mechanisms to ensure investigative practices are consistent with common standards as well as individual IU legislative, policy and procedural requirements.

Notification and Communications

- 1. An IU must immediately notify the contact for any other IU when an incident or information obtained during an investigation is relevant to the mandate of the other IU. An initial meeting will forthwith be scheduled between the IUs involved to:
 - i. Share information about the subject incident/information.
 - ii. Confirm the IUs that have a role in the event;
 - iii. Identify the IU that should lead the investigation;
 - Develop a plan and timeline for the investigation;
 - v. Identify any roles for other IUs; and
 - vi. Identify information that needs to be gathered and questions to be asked.
- The parties acknowledge that the commitment to share relevant information with other IUs is an ongoing obligation to be met in accordance with any applicable statutes, policies and professional standards, as well as the exercise of sound professional judgement.

3. An IU contact will advise any other IU contact involved when a joint investigation requires notification to, or interaction with, Law Enforcement and/or Government Communications and Public Engagement (GCPE).

Dispute Resolution

- If a dispute arises in respect of this protocol, the issue(s) will be referred immediately
 for joint resolution to the Government Chief Information Officer, the Government
 Chief Records Officer, the Comptroller General, and the Assistant Deputy Minister of
 PSA.
- 5. The Deputy Ministers of the Ministry of Finance, the Ministry of Technology, Innovation and Citizens' Services and the BC Public Service Agency will be notified with a request for direction by a contact if the Comptroller General, the Government Chief Information Officer, the Government Chief Records Officer, or the Assistant Deputy Minister of the Employee Relations Division of the Public Service Agency, is the subject of an investigation.

Amendment

6. This agreement can be mutually amended from time to time in writing by the parties.

Carl Fisher A/Comptroller General Ministry of Finance	Date	Bette-Jo Hughes Associate Deputy Minister and Government Chief Information Officer Ministry of Technology, Innovation and Citizens' Services	Date
John Davison Assistant Deputy Minister Employee Relations & Workplace Health BC Public Service Agency	Date	Cheryl Wenezenki- Yolland Associate Deputy Minister and Government Chief Records Officer Ministry of Finance	Date

Ombudsperson's Recommendations and Actions Taken

This document describes the strategies and actions to be taken collectively by the Internal Investigations Working Group (WG) in response to the Ombudsperson's Misfire report recommendations. The WG includes the investigative units (IUs) of the BC Public Service Agency, the Office of the Comptroller General, the Privacy, Compliance and Training Branch, and the Office of the Chief Information Officer.

This document does not describe additional responses/actions to be taken by an individual IU that has sole responsibility for an Ombuds recommendation.

Ħ	Recommendation	Related Strategies/Actions	Status
17	 By March 31, 2018 the PSA develop and implement a policy framework for assessing situations to determine whether a real or perceived conflict of interest exists. The framework should: a. Require employees to disclose circumstances that may give rise to a real or perceived conflict of interest, including any outside remunerative work. b. Specifically require issues of conflict of interest to be addressed at the outset of employment and on an ongoing basis where the employee's job function or less than full-time employment necessarily contemplates external remunerative work or external affiliation. c. Where a disclosure is made by an employee under paragraph (a), the employer shall identify the specific work duties of the employee and the underlying government interests that are relevant to the circumstances. i. Identify the specific personal interests of the employee that are relevant to the circumstances. ii. Analyze whether those interests conflict, or could be perceived to conflict, in a way that impairs the employee's ability to act in the public interest, undermines the public's confidence in the employee's ability to discharge work responsibilities, or undermines the public's trust in the public service. iii.Decide whether the circumstances give rise to a perceived or actual conflict of interest, and, if they do, consider whether there are steps that government or the employee must take to address or mitigate 	WG to participate, as a group of stakeholders, in the development of this policy.	PSA leading the development of policy framework in response to this recommendation.

	the conflict such that it does not pose an unacceptable risk to government or the public interest. iv.Document, on the employee's personnel file, and elsewhere as is required in the circumstances, the reasons for the conclusion reached and the directions, if any, to be followed. A copy of the reasons should be provided to the employee. v. To the extent reasonable and necessary, be transparent within the organization about how the conflict of interest has been addressed so that misunderstandings are minimized.				
19	By March 31, 2018, the PSA revise its existing Accountability Framework for Human Resource Management to ensure a clear allocation of responsibility among senior executives of PSA and of line ministries responsible for ensuring that any internal human resource investigations occurring under their leadership: a. Are conducted in accordance with the principles of administrative fairness, b. Have a clearly articulated scope and focus, both of which are reassessed on a regular basis, and c. Have appropriate lines of reporting.	•	WG to participate, as a group of stakeholders, in the development of this policy. Developing common standards for administrative fairness and executive accountabilities in internal investigative processes.	•	PSA leading the revision process. WG has prepared a draft standard on executive accountabilities. WG to develop standard on administrative fairness.
20	By March 31, 2018, the Public Service Agency undertake, and publish the results of, an independent compliance review of its investigatory policies established in response to the McNeil review.	•	Each IU to consider results of independent compliance review of PSA investigatory policies.	P	PSA leading the compliance review process.
21	 By September 30, 2017, to ensure that the principles of administrative fairness are appropriately exercised by the (OCG) investigation and Forensic Unit (IU): a. The IU implement a program of ongoing professional development on administrative and procedural fairness for its investigators and any employees leading an investigation. b. The IU revise its draft policies and procedures manual to adequately integrate the principles of administrative fairness into its investigative approach. c. The Comptroller General review each investigation plan developed by the IU to ensure that the plan's scope is appropriate, and within jurisdiction, and the office can adequately resource the investigation as set out in the plan. d. The Comptroller General reassess the investigative plan on a regular basis, in 		Develop common standards for administrative fairness and executive accountabilities in internal investigative processes.		WG has prepared a draft standard on executive accountabilities WG to prepare a draft standard on administrative fairness.

	consultation with the IU, and authorize adjustments to investigative scope or resources as necessary.				
22	By September 30, 2017, the Ministry of Finance provide a report to the Auditor General on the progress of implementing each recommendation of the KPMG report. Such reporting is to continue quarterly or on such other schedule and for as long as specified by the Auditor General.	•	Each IU to consider KPMG recommendations		In progress.
23	 By March 31, 2018, the Ministry of Justice Develop: a. For approval by the Head of the Public Service, a new procedure regarding reporting employee misconduct in non-emergency situations to the police, b. And implement training for public service investigators who, as part of their duties, report potential crimes to the police. This training should focus on: i. The factors to consider in determining whether to report a potential crime to the policy, and ii. What information is appropriately shared with the police, particularly in the absence of a legal requirement to do so. 	•	WG to participate, as a group of stakeholders, in the development of this policy. WG to also ensure individual IU training plans deal with potential referrals that arise in the course of investigative processes.		JAG leading the procedural development process. WG has engaged with JAG on this item.
24	By December 31, 2017, following consultation with the Information and Privacy Commissioner, the Ministry of Health create new guidelines for making decisions about suspending access to administrative health data. The guidelines should address the flaws in ministry practice that we identified in this report including better defining the threshold for data suspensions in cases where there in only an unconfirmed suspicion of a data breach.	•	WG to participate, as a group of stakeholders, in the development of these guidelines. WG to consider the development of corporate focused procedures regarding suspension of access to government data, as appropriate. PCT to support HLTH on this given the branch's role as liaison to the OIPC.	•	Initial meeting with HLTH scheduled to discuss approach.
31	 By March 31, 2018, the Head of the Public Service establish written protocols that address: a. Who has the authority to decide that government will not follow risk-based legal advice; b. The process to be used when ministries decide to act contrary to legal advice, 	•	WG to participate, as a group of stakeholders, in the development of these protocols. WG to clarify the role of counsel and the circumstances when	•	WG has engaged in initial discussions with LSB regarding this item LSB will be meeting individually with each

	 including how decisions in such situations are to be escalated, disputes resolved and outcomes documented; and c. The process to be followed when limited legal advice is obtained, including who needs to be advised that the scope of the advice is limited. 	counsel is to be consulted throughout the investigatory process.	IU within the next two weeks.
32	By March 31, 2018, government introduce, for consideration by the Legislative Assembly, public interest disclosure legislation that provides for the reporting, assessment, fair investigation, resolution and independent oversight of allegations about wrongful conduct within the government of British Columbia.	WG to provide input into the development of this legislation.	 WG has advised LSB of its interest in providing input LSB has not yet assigned this item.

Executive Accountabilities in Tier 4 and 5 Investigations

Date: May 15, 2017

Purpose

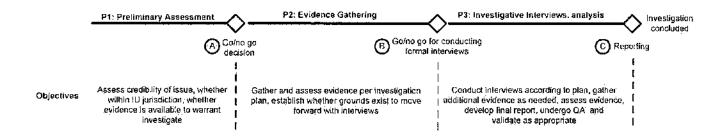
The purpose of this standard is to outline the accountabilities of executive in Tier 4 and 5 investigations¹.

Scope

This standard applies to the investigative units (IUs) of the BC Public Service Agency (BC PSA), the Office of the Comptroller General (OCG), the Privacy, Compliance and Training Branch (PCT), and the Office of the Chief Information Officer (OCIO).

Investigative process

The investigative process has been broken down into phases, which are separated by a waypoint or milestone.



Executive accountabilities

For Tier 4 and 5 investigations, executive members are to be consulted at each waypoint, or milestone, and have the following accountabilities:

Waypoint	A	В	C. (2)
Executive or	Key decision: go/no go for	Key decision: go/no	Key decision: accept/not
delegate	full investigation.	go for investigative	findings of investigation and
accountabilities		interviews.	report.
	1. Review ToR, Investigative	1. Receive briefing	1. Review final report (in case
	Plan [.]	and ask questions	of PCT and OCG)
	2. Receive briefing and ask	of IU/co-	2. Receive briefing and ask
	questions of IU/co-	investigators to	questions of IU/co-investigators
	investigators to understand	understand	to understand items listed

¹ See Standard on Investigative Tiers for information on what constitutes a Tier 4 or 5 investigation.

Waypoint	THE SECOND ROOM OF THE SECOND	B	The contract of the contract o
	situation, plan, and how	interview plan, and	below and whether fairness
	fairness will be incorporated	how fairness will	satisfactorily addressed
	into process	be incorporated	3. Review specialist advice (e.g.
}	3. Review specialist advice	into process	from LSB) as appropriate
	(e.g. from LSB) as	2. Review specialist	4. Accept report or provide
	appropriate	advice (e.g. from	additional direction to IU/co-
	4. Determine whether an	LSB) as appropriate	investigators as appropriate
	external fairness observer is	3. Approve go/no	·
	needed	go for investigative	
	5. Approve go/no go for investigation, including sign off on ToR	interviews	
IU activities to	1. Prepare materials for	1. Prepare	1. Establish findings
support	executive review, including	interview plan,	2. Key messages for executive
executive	ToR, Investigative Plan, and	fairness checklist,	3. Ancillary issues
	specialist advice	and specialist	4. Recommendations (in case of
	2. Hold executive briefing	advice as	PCT and OCG, as appropriate –
		appropriate	PSA récommendations are
		2. Hold executive	delivered at a later phase that
		briefing	does not apply to OCG and PCT)
1			5. Brief executive

Considerations:

- 1. "Executive" includes:
 - a. An executive member (ADM or higher) or delegate for the IU(s) which have jurisdiction over the incident; and
 - b. A ministry representative (ADM or higher).
- 2. Where an investigation encounters an ancillary issue (an issue e.g. of misconduct, a breach, etc not contemplated within the original ToR), an executive briefing will be held to determine whether:
 - a. The issue should be investigated separately; or
 - b. The scope/ToR should be amended to incorporate the ancillary issue into the investigation.
- 3. To ensure appropriate outcomes, each IU is to develop and maintain robust procedures, including quality assurance mechanisms, and IU Executive Directors/Directors are accountable for ensuring investigations conducted appropriately.

Kortum, Alex FIN:EX

From:

Mclean, Kenneth FIN:EX.

Sent:

Tuesday, June 13, 2017 1:36 PM

To:

Kortum, Alex FIN:EX; Chrisgian, Ourania PSA:EX; Avery, Ainslie FIN:EX; Prosser, Ken A

MTIC:EX

Subject:

Working Group - follow up to yesterday

Hello,

I understand that yesterday's briefing was well received. For instance, I understand that Athana was seeing the meeting as her briefing. At this point I don't expect any feedback on the standards. I'll share if I do receive any, otherwise my view is that we are clear to proceed as planned.

As mentioned, Ainslie and I will work on the training stuff, and we'll look forward to getting together with everyone for our July meeting.

The only item we didn't fully resolve yesterday was the signatures on the investigations protocol. My office is fine with us reframing for signature at our level. Let me know if you think yours are as well and we can simply just sign off on it.

Cheers.

Ken McLean

Senior Director, Investigations and Audits
Privacy, Compliance, and Training Branch
Corporate Information and Records Management Office
Ministry of Finance
kenn.mclean@gov.bc.ca
604-807-4575

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Kortum, Alex FIN:EX

From:

Mclean, Kenneth FIN:EX

Sent:

Monday, May 15, 2017 11:33 AM

To:

Prosser, Ken A MTIC:EX; Chrisgian, Ourania PSA:EX; Kortum, Alex FIN:EX; Avery, Ainslie

FIN:EX

Subject:

FW: WG - draft materials for DM meeting

Attachments:

Internal Investigations Working Group - Terms of Reference - signed (May...pdf; Investigation Protocol (May.10 2017).docx; Standards v procedures graphic - options (May 15).docx; Standard on Investigation Tiers (May 15).docx; Standard on Executive

Accountabilities in the Investigative Process (May....docx; Ombudsperson

Recommendations and Actions Taken (May 15)-WG.DOCX

Re-sending to include the listing of the WG actions being taken collectively in response to Ombuds Misfire.

Ken McLean

604-807-4575

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From: Mclean, Kenneth FIN:EX

Sent: Monday, May 15, 2017 10:13 AM

To: Prosser, Ken A MTIC:EX; Chrisgian, Ourania PSA:EX; Kortum, Alex FIN:EX; Avery, Ainslie FIN:EX

Subject: WG - draft materials for DM meeting

Morning,

Here are the draft materials we worked on at last week's meeting for your review:

- The signed ToR.
- The revised Investigations Protocol which now just focuses on how we'll work together going forward
- Standards v IU procedures graphic
- Common Standard on Investigative Tiers
- Common Standard on Executive Accountabilities
- Ombuds recommendation IU action plan

Couple comments:

- Alex has kindly helped us beautify the standards versus procedures graphic and there are some options I don't
 have a strong preference but for the sake of choosing would go with option 2
- Let me know if you're comfortable with the form of the Exec Accountability standard. I started trying to draft a graphic, but it just sort of turned into a standard., or if you think it If it needs to be pared down, I could use some assistance clarifying what to keep and what to drop for the purpose of the graphic.

While we work to refine the attached materials in prep for the upcoming DM meeting, I'm also trying to get in to brief. Cheryl on these items this week – as we had discussed that I'd go first (e.g. on willingness to sign protocol in advance of DM meeting). I'll let you know how this goes by end of week. Cheers.

Ken McLean

Senior Director, Investigations and Audits
Privacy, Compliance, and Training Branch
Corporate Information and Records Management Office
Ministry of Finance
kenn.mclean@gov.bc.ca
604-807-4575

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INTERNAL INVESTIGATION WORKING GROUP TERMS OF REFERENCE

PURPOSE AND OBJECTIVE OF WORKING GROUP

The purpose of the Internal Investigation Working Group (working group) is to ensure that government's internal investigation units (IUs), identified below, establish and maintain consistent approaches to internal investigations through ongoing communication and by developing shared standards that will form the foundation of each investigative program. The working group's objective is to develop common standards and strategic approaches to internal investigations between the IUs, leveraging professional standards and best practices.

WORKING GROUP COMPOSITION AND TERMS

The working group is planned as an informal way for the member parties to address meeting the objectives under the Investigations Protocol that was originally approved in December 2015 by the Comptroller General, Ministry of Finance, the Assistant Deputy Minister, Employee Relations Division, Public Service Agency, Ministry of Finance and the Associate Deputy Minister and Government Chief Information Officer, Ministry of Technology, Innovation and Citizen's Services, and which will be updated in 2017. Those objectives are to ensure investigations are efficient, effective and appropriately co-ordinated.

This Terms of Reference does not prevent additional efforts of collaboration and co-ordination between the identified parties.

The following IUs are included in this working group:

- BC Public Service Agency, Ministry of Finance (PSA) conducts investigations regarding employee conduct
 related to collective agreements, human rights legislation and other government policy/legislation for both
 included and excluded employees.
- Corporate Information and Records Management Office, Ministry of Finance (CIRMO) Privacy, Compliance
 and Training Branch Investigations Unit coordinates, investigates and resolves any actual or suspected
 information incidents, including unauthorized collection, use, disclosure, access, disposal or storage of
 government information.
- Office of the Chief Information Officer, Ministry of Technology, Innovation and Citizen's Services Security
 Investigation and Forensics Unit coordinates, investigates and resolves any actual or suspected information
 technology security and cyber security incidents and provides evidentiary support and analysis of digital
 evidence and expert advice to other investigative units.
- Office of the Comptroller General, Ministry of Finance (OCG) Investigation and Forensic Unit addresses allegations of fraud or financial improprieties reported to the Comptroller General.

Contacts for the Investigation Units:

- PSA: Ourania Chrisgian, Director, Employee Relations, 604-788-9476, ourania chrisgian@gov.bc.ca-
- CIRMO Privacy, Compliance and Training Branch Investigations Unit: Ken McLean, Senior Director, Investigations and Audits, 604-807-4575, kenn.mclean@gov.bc.ca
- OCIO Security Investigations and Forensics Unit: Ken Prosser, Director Cybersecurity Intelligence and Investigations, 250-744-0955, ken.prosser@gov.bc.ca
- OCG Investigation and Forensic Unit: Alex Kortum, Executive Director, Investigation and Forensic Unit, 250-216-5145, Alex.Kortum@gov.bc.ca

INTERNAL INVESTIGATION WORKING GROUP TERMS OF REFERENCE

Contacts will also include delegates of the named contacts.

WORKING GROUP MEETINGS

The working group will meet regularly (at least monthly) to identify and agree on the nature and timing of key initiatives / deliverables initially, and on an as needed basis thereafter. The working group may meet in person, by telephone conference call, e-mail, or video link. Members may invite others to attend for specific knowledge as required. Meeting agendas will be circulated one week in advance of the meeting.

COMUNICATIONS PROTOCOLS

In order to support their ability to provide well-informed advice, members may receive and discuss information that is confidential in nature. Members agree that they shall not disclose any confidential information received through participation on the working group.

Participants acknowledge that conversations and records from meetings, telephone discussions, e-mail exchanges or in another form are to be treated as private and confidential.

AMENDMENT

This Terms of Reference can be amended as required with the consent of the signing members or designates.

Ourania Chrisgian

Director, Employee

Relations

BC Public Service Agency

Ken Prosser

Director, Security Investigations

and Forensics Unit

Office of the Chief Information

Officer

Ministry of Technology,

Innovation and Citizens Services

Ken McLean

Senior Director,

Investigations and Audits

Corporate Information

and Records

Management Office Ministry of Finance Alex Kortum

Executive Director

Investigations and Forensics Unit

Office of the Comptroller General

Ministry of Finance

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Standard on Investigative Tiers

Date: May 15, 2017

Purpose

The purpose of this standard is to outline a hierarchy, or tiers, of incidents that are common across government's internally focused investigative units (IUs).

Scope

This standard applies to the IUs of the BC Public Service Agency (BC PSA), the Office of the Comptroller General (OCG), the Privacy, Compliance and Training Branch (PCT), and the Office of the Chief Information Officer (OCIO).

Investigative Tiers

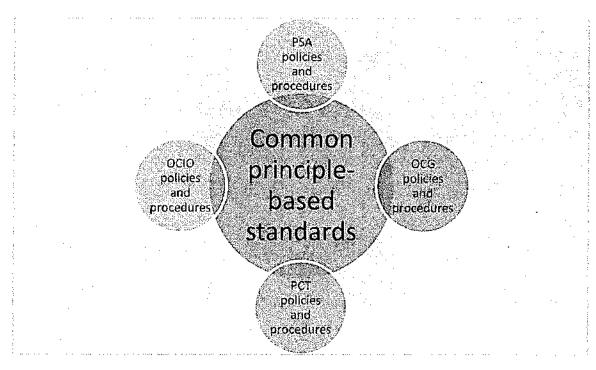
Tiers are intended to build upon each other, such that a 2 includes those considerations described for Tier1 incidents, plus the content listed in Tier 2, etc. As such, 1 is the lowest tier and involves the most minor incidents, whereas Tier 5 is at the highest end of the spectrum.

Common Investigative Tiers are as follows:

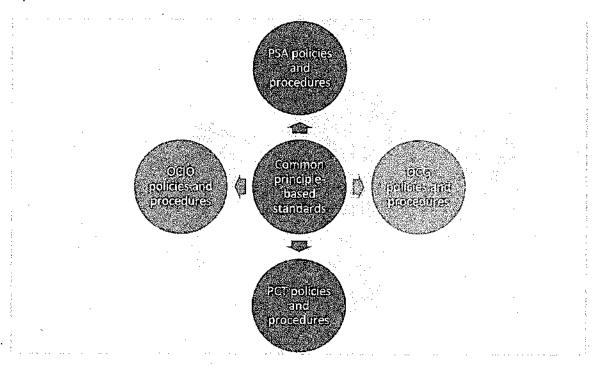
Tier	Description	PCT	-PSA	OCG	OCIO				
5	Situations to be		Responsible central agency and/or appropriate decision-maker selects an external party to						
	investigated or		investigate or lead an investigation. An appropriate accountability/ governance structure						
	led by an	needs to be established.							
	external party								
	due to	Considerations:	441 114 24 3	<i>7</i> 11 1					
	potential conflict of	· ·	IU or IU executive is cor						
	interest, IU		iblic could perceive a cor	aflict of interest if govern	ment investigates				
	capacity, or	itself.	seeds and les complauits	e of the incident is being	المطافة والمتاهدة والماما				
10 8 14 0 V C	other reasons.	 Instances where the IU. 	s scale and/or complexit	y of the incident is beyon	ig the capacity of the				
	5,776, 162501121		tiantian including coving	vs of IU practices (i.e. the	ro is a complaint				
			tigation, medding review tigation was handled).	vs or to practices (i.e. the	ite is a complaint				
				persons may not be will	ing to speak to a				
		government investig			G to specific to a				
	go ta militari di sa								
4	IU led	Common considerations:	!						
	investigations	 Significant potential 	l jeopardy to involved in	dividuals (e.g. criminal, re	egulatory and/or				
	into incidents	administrative)							
	involving major,	 May impact public of 	onfidence in ministry/ g	overnment					
	complex,								
	and/or high profile	PCT led investigation	BC PSA led	OCG led	At this level, OCIO				
	incidents.	Considerations:	investigation	investigation	activities would be				
	meidents.	* - · · · · · · · · · · · · · · · · · ·	Considerations:	Considerations:	in support of one				
		 Major, complex, and/or high- 	Major, complex	Major, complex,	or multiple of OCG, PSA, and/or				
		profile	and/or high	and/or high-	PCT led				
		information	profile	profile financial	investigations.				
		incidents	breache's of	impropriety or					
		 Meets serious 	policies or	fraud instances					
		privacy breach	procedures	Significant risk					
ja erki		standard and/or	Outcome may	of systematic					
TV N.V.A.		involves a real risk	be termination	financial loss					
		of significant harm							
3	IU led	Common considerations:							
	investigations		o involved Individuals (e.	.g. criminal, regulatory a	nd/or				
	into incidents	administrative)							
	involving a	 Situation calls for fo 	rmal actions/outcomes f	or individuals and/or mi	nistries				

	moderate potential for Multi-faceted (e.g. conduct and/or financial and/or privacy/informational) investigat Multi-ministry/agency investigations				
	harm or penalties to involved individuals.	Investigations likely Investigation led by PCT with ministry/other co- investigator as appropriate	involving formal investig Investigation led by BC PSA with ministry/other co- investigator as appropriate	Investigation led by OCG with ministry/other co-investigator as appropriate	Investigations led by OCIO with ministry/other co- investigator as appropriate
		Considerations: Files involving the exposure of sensitive personal/confidential information Concerns regarding wilful inappropriate access/disclosure Privacy complaints	Considerations: Possible breaches of policies or procedures (i.e. bullying, harassment, misuse of supervisory authority, significant misuse of govt property, privacy breaches, serious allegations of theft, criminal investigations)	Considerations: Minor instances of financial impropriety or fraud Risk of financial loss isolated	Considerations: Situations where an employee may be intentionally engaging in the inappropriate use of a government system or computer (separate from an information incident)
2	Response to incidents involving a low potential for harm or penalties to involved individuals.	Common considerations: Responsible IU not conducting a formal investigation IUs engaged to provide advice/support and oversight as necessary to ensure appropriate outcome Some legal interpretation may be required Singular focus (e.g. conduct or financial or privacy/informational) Single-ministry/program area			
		PCT investigator assigned to provide incident response guidance to ministry responsible. Considerations: Moderately complex administrative incidents Involves privacy breach that meets. "interim reporting standard" Notification may be warranted	Ministry Investigation in consultation with PSA HR Advisor. Considerations: Breaches of policies or procedures (i.e. repeated tardiness, offensive language, insubordination , misuse of govt- property	OCG investigator assigned to provide incident response guidance to ministry responsible. Considerations: Minor, non-wilful breaches of financial policies or procedures	OCIO investigator assigned to provide incident response guidance to ministry responsible.
1	Minor incidents which require follow up.	 Responsible (U not of a lust engaged to provappropriate outcomment) Minimal/negligible propriate outcomment 	conducting a formal inveited advice/support and elemential for harm to governivacy, low potential for	oversight to ministry as r	

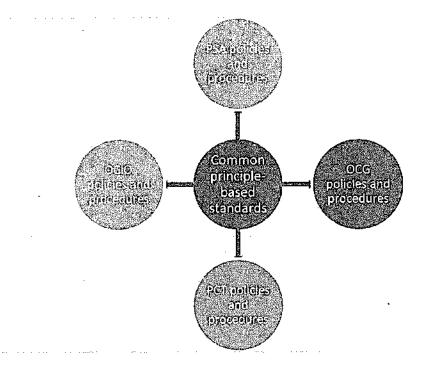
Option 1



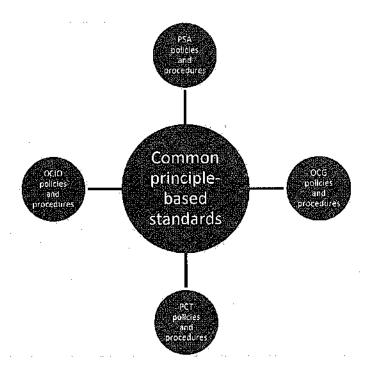
Option 2



Option 3



Option 4



Kortum, Alex FIN:EX

From:

Kortum, Alex FIN:EX

Sent:

Monday, May 29, 2017 10:39 AM

To:

Mclean, Kenneth FIN:EX

Subject:

RE: Slide deck for DM meeting

Attachments:

May 31 DM Meeting WG Presentation - May 26 Draft AK comments.pptx

Comments attached.

From: Mclean, Kenneth FIN:EX Sent: Friday, May 26, 2017 1:48 PM

To: Chrisgian, Ourania PSA:EX; Kortum, Alex FIN:EX; Prosser, Ken A MTIC:EX; Avery, Ainslie FIN:EX; Watson, Roy

MTIC:EX

Subject: RE: Slide deck for DM meeting

Thanks to you both. Sounds good. I've received some feedback on the slide deck, see updated version attached. Only notable change is that David has suggested a replacement graphic for slide 5. I actually like this graphic better as I think it does a better job of contextualizing all the pieces and how they come together. Thoughts?

Executive accountability slide graphic has also been updated.

Ken McLean

604-807-4575

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From: Chrisgian, Ourania PSA:EX Sent: Friday, May 26, 2017 8:19 AM

To: Kortum, Alex FIN:EX; Mclean, Kenneth FIN:EX; Prosser, Ken A MTIC:EX; Avery, Ainslie FIN:EX; Watson, Roy

MTIC:EX

Subject: Re: Slide deck for DM meeting

Good Morning,

I am getting our figures hopefully today if not then on Monday. There is no doubt that the figures will show differences. It was one of the reasons I was resistant to a one size fits all approach for executive sign off. I agree that the breakdown is important Alex. Talk soon.

O.

Sent from my BlackBerry 10 smartphone on the Rogers network.

From: Kortum, Alex FIN:EX

Sent: Friday, May 26, 2017 8:06 AM

To: Mclean, Kenneth FIN:EX; Chrisgian, Ourania PSA:EX; Prosser, Ken A MTIC:EX; Avery, Ainslie FIN:EX; Watson, Roy

MTIC:EX

Subject: RE: Slide deck for DM meeting

Re the figures/volume of incidents reported. I might recant my initial comment about maybe just showing the total incidents for all units instead of individual unit reporting

After looking at our own estimated figures and comparing them to PCT - besides the volume difference, it's also apparent that our spread of work is different (and PSA and OCIOs is likely too), which may be an important characteristic that we want to remind folks of i.e. we are not all the same...

Either way is fine with me.

I have assumed 30 incidents/allegations reported annually.

Tier	PSA	OCG	PCT	OCIO
1		60%	42	
2		<1%	35	
3		28%	20	
4		10%	2	
5		<1%	<1	

From: Mclean, Kenneth FIN:EX

Sent: Thursday, May 25, 2017 5:55 PM

To: Chrisgian, Ourania PSA:EX; Kortum, Alex FIN:EX; Prosser, Ken A MTIC:EX; Avery, Ainslie FIN:EX; Watson, Roy

MTIC:EX

Subject: Slide deck for DM meeting

Further to my earlier email, please see the attached slide deck for your review and consideration.

I didn't want to be presumptuous in putting this together, and I'm open to feedback/change based on your comments, etc, but I wanted to give us something to work from in the interests of time.

I've inserted draft speaking notes for most slides and I've assigned slides (see initials in the bottom left corner of each slide). I didn't have a real rhyme or reason to who has which slide, other than to try and even distribute the content (not in number of slides, but in terms of material). I'm happy to switch it up as needed or based on preference.

Oh – FYI that Alex and I discussed that it may be preferable to offer only one estimated value for the breakdown of incidents into tiers across units (instead of giving an individual percentage for each unit). Let me know if the %s below for PCT are roughly close to the breakdown for your unit.

Give me a call if anyone would like to discuss or reply with your feedback. We can further work through this as a group on Monday, or perhaps sooner if anyone has any strong reactions. Cheers.

Ken McLean

604-807-4575

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From: Mclean, Kenneth FIN:EX

Sent: Thursday, May 25, 2017 2:26 PM

To: Chrisgian, Ourania PSA:EX; Kortum, Alex FIN:EX; Prosser, Ken A MTIC:EX; Avery, Ainslie FIN:EX; Watson, Roy

MTIC:EX

Subject: DM meeting - %s for tiers

I've been asked that we include a rough, order of magnitude, breakdown of the volume of our incidents that are likely to fall into each tier. I know we figured we wouldn't need to put together a slide deck, but I'm compiling one as it'll be easier to ensure the flow we want through the materials.

Could I please ask you to reply with the following information for inclusion in the slide deck

A. Total number of incidents your unit investigates annually:

- PCT (figure from 2016/17 fiscal): 1,361
- PSA:
- OCG:
- OCIO:

B. The rough % breakdown of your volume into the tiers:

We can only provide anecdotal guesstimates for PCT so I'll be sure to be clear in the deck about this)

Tier	PSA	OCG	PCT	OCIO
1			42	
2			35	
3			20	
_ 4			2	
5			<1	

Thanks.

Ken McLean

Senior Director, Investigations and Audits Privacy, Compliance, and Training Branch Corporate Information and Records Management Office Ministry of Finance kenn.mclean@gov.bc.ca 604-807-4575

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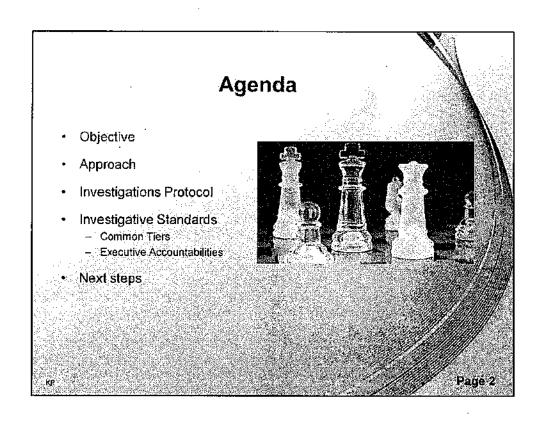
Internal Investigations Working Group Executive Briefing

May 31, 2017



Representation:

- · BC Public Service Agency
- Corporate Information and Records Management Office
- · Office of the Comptroller General
- · Office of the Chief Information Officer



Objective

At last executive meeting, the Working Group was asked to:

- Review the recommendations and contents of the Ombuds Misfire report
- Identify working group actions to be taken in response.
- Review of the Investigations Protocol in light of current considerations

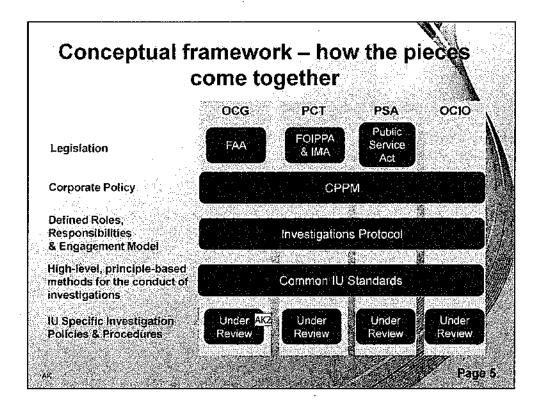
Page:

Approach

- Have developed an Action Plan regarding the Ombuds Misfire Recommendations of common relevance
- Have revised the Investigations Protocol document
- · Are developing common internal investigative standards
- Are each reviewing and updating policies and procedures
- In the interim, the units are taking a cautious approach and are consulting legal services where needed to ensure appropriate outcomes

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- We have held a number of meetings since our last executive meeting, which have been very productive, engaging and collaborative
- We reviewed both recommendations and contents of the Ombuds Misfire report and have had open discussions about the gaps and issues identified within the Misfire report
- Our action plan focuses on actions to be taken collectively by the Working Group to respond to Ombuds recommendations
- We have not included those recommendations that OCG or PSA are individually responsible for
- We have also been developing common standards and will be focusing quite a bit of today's meeting discussing two of the standards, which we'll turn to shortly
- Each of us has also begun to review, and where appropriate, update our own
 policies and procedures to incorporate guidance from the Ombuds misfire report
- Items of individual relevance will be worked into our policies and procedures,
- An example in PCT's context was where the Ombuds report suggested government should develop guidelines regarding the threshold for government employees to report "potential" or "suspected" information incidents



- With the approach we've taken, there are a number of pieces that come together
- This graph represents our effort to describe those relationships
- Talk through graphic, reinforcing that the Investigations Protocol and Standards will inform We each have our own policies and procedures, which will be informed by the common standards we're in the process of developing
- This framework is underpinned by our core authorities established by legislation and/or government core policy
- This framework is also supported by protocols we may establish collectively, such as the Investigations Protocol, or that our units may establish individually
- We have been working to establish this framework, and identify which pieces get resolved where
- As an example, one of the standards we'll be discussing today is the standard on executive accountabilities, this standard focused on the high-level and common items of interest to us all
- Each our own policies and procedures would further flush out executive accountabilities in our own individual contexts

Investigation Protocol

- Original Protocol Agreement signed December 2015
- Originally developed to ensure effective coordination and communication between units on incidents that fall under
- Revised to focus simply on how Units work together
- Additional recent improvements to reflect:
 - Movement of CIRMO IU from OCIO to MFIN
 - Updated mandate language for Units
 - That units have in place robust QA mechanisms
 - That units agree to collaboratively develop common standards
- Seeking sign-off

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- We'll now begin to work through individual materials that were supplied in advance of today's meeting, the first of which is the updated Investigations Protocol
- This protocol is largely as it was presented to you in our previous executive meeting, however per the approach we've taken we have removed the Quality Assurance Framework, which we will later develop into a standard
- The protocol now simply focuses on how we work together and communications between the units,
- The main adjustments since the December 2015 version are listed on the slide, and bullets 13 and 14 have been revised since the version we presented to you when we met in early April
- These bullets now reinforce that we have existing robust quality assurance mechanisms, and that we agree to work together to develop common standards
- We are ultimately hoping that the document can be signed off today, but we're also happy to discuss if anyone has any questions or concerns

Development of Standards

- Collaborative development and agreement
- Focus is on high-level principles and commonalities across units
- Having to navigate through instances where requirements across units are different
- Have prioritized which standards to develop

Kts

Page '

- As part of our meetings we have spent considerable effort on the development of common standards
- Again these are to be focused on high-level principles of common interest
- The goal is for each of us to be able to say that our own practices adhere to robust standards, which should help promote maturity and consistency across the units
- As we developed the standards we had to be mindful of instances where there truly are differences in our requirements or processes
- While our goal has been to establish standards that each
 of us is able to fully adhere to, we have also had to
 navigate some differences that have impacted our

drafting of the standards

- The most notable example of this is that following the investigation phase, the PSA has a separate "decisionmaking" stage where the PSA's investigation report goes to a decision-maker receives and decisions are made regarding sanctions to individuals
- This phase doesn't exist for the other units,
- Once we complete our investigation, we need to have fully addressed all matters, such as validation of our findings with impacted individuals, whereas the PSA has this later stage which plays into how it addresses administrative fairness
- We highlighted this not to focus on that item specifically, but rather to call your attention to the fact there are in certain cases differences between the units that need to be incorporated into our approach
- Lastly on this slide, I'll mention that we have prioritized the development of standards, we're about to review the first two with you, and at the end will touch on other standards that have been identified as priorities for us to focus on this year

Standard: Investigative Tiers

- Purpose is to have a common hierarchy of incidents across units
- Tiers provide a framework to establish consistent processes for incidents of a certain level
- Will also promote a more consistent understanding of the seriousness of an incident
- Tiers are intended to build on one another (e.g. T2 builds on T3). T3
 on T2, etc)
- An incident being investigated can be moved up or down as appropriate (e.g. as new information is discovered, etc).

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Page 8

· We now turn to our standard on investigative tiers...

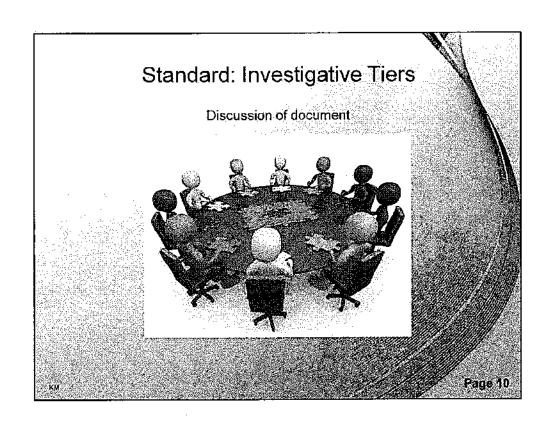
Standard: Investigative Tiers

For a sense of magnitude, the units provide the following estimated % breakdown of incidents by tier.

Tier	PSA	oce	PCT	ocia
1			42	
2			35	
3.			20	
4			ż	·
5			<1	
····		I		
ical Annual Volume			1,361	

Note: The %s above are <u>anecdotal</u>. Actual %s will be available in future once the store begin AK3 to Vack this data.

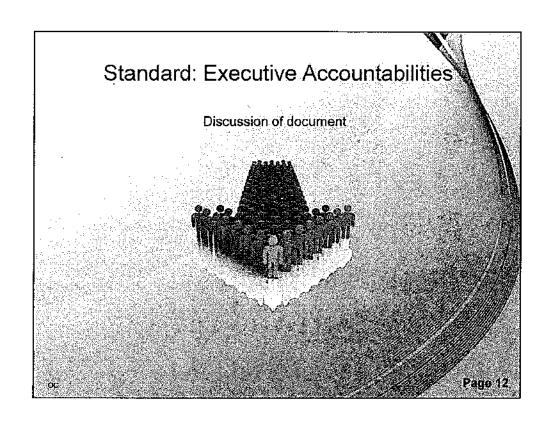
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Standard: Executive Accountabilities

- For Tier 4 and 5 incidents only.
- T4 and T5 incidents call for an executive governance committee.
 comprised of:
 - An executive or delegate for each unit that has jurisdiction (e.g. RSA for conduct investigations, etc)
 - A representative of the ministry responsible for the incident (ADM or higher)
- Key decision points for executive will occur at waypoints between the major stages of an investigation
- T4 and T5 investigations may also be supported by an external fairness observer, at the discretion of the executive government.
 AKS committee.

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Working Group priorities for 2017

To meet monthly going forward and focus on:

- Actions to support response to Ombuds Misfire recommendations
- · Finalization of standards:
 - Tiers
 - Executive Accountabilities
- Developing additional priority standards:
 - Administrative fairness
 - Investigator training requirements
 - Quality assurance
- Each unit also reviewing, developing its own policies and procedures
 - Inclusion of items to address recommendations and contents of Contracts lighter report

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