From: Bertrand, Stuart GCPE:EX

To: Groot, Jeff GCPE:EX; Sims, Brian A JAG:EX

Cc: Tawtel, Phil JAG:EX; Larson, Jerad D JAG:EX; Nelson, Tiffany GCPE:EX

Subject: RE: interesting development in the US
Date: Friday, January 16, 2015 11:44:47 AM

Yep for sure. Thanks Brian!

From: Groot, Jeff GCPE:EX

Sent: Friday, January 16, 2015 11:44 AM

To: Sims, Brian A JAG:EX; Bertrand, Stuart GCPE:EX

Cc: Tawtel, Phil JAG:EX; Larson, Jerad D JAG:EX; Nelson, Tiffany GCPE:EX

Subject: RE: interesting development in the US

Thanks for this. Stu, can you whip together a couple lines and a high level IN?

From: Sims, Brian A JAG:EX

Sent: Friday, January 16, 2015 11:43 AM

To: Bertrand, Stuart GCPE:EX; Groot, Jeff GCPE:EX Cc: Tawtel, Phil JAG:EX; Larson, Jerad D JAG:EX Subject: FW: interesting development in the US

Hi guys,

Just a heads up on a sudden, unexpected development in the US today. The AG has severely limited law enforcement from using **federal** law to seize assets except for illegal firearms, ammunition, explosives and property associated with child pornography. This doesn't mean civil forfeiture is finished in the US – states can still use state law to forfeit assets.

The program that was limited today is the source of the ongoing media criticism we saw with the NYT story several months ago and the John Oliver video. The most serious criticism being that it incentivized police departments to seize assets to supplement their budgets.

It may generate inquiries here. Our response should include pointing out the safeguards we have in place to prevent our program from such abuses.

Cheers,

Brian

From: Sims, Brian A JAG:EX

Sent: Friday, January 16, 2015 11:11 AM
To: Tawtel, Phil JAG:EX; Larson, Jerad D JAG:EX
Subject: interesting development in the US

http://www.washingtonpost.com/investigations/holder-ends-seized-asset-sharing-process-that-

split-billions-with-local-state-police/2015/01/16/0e7ca058-99d4-11e4-bcfb-

059ec7a93ddc story.html

This could lead to questions from BC reporters...

From: Larson, Jerad D JAG:EX

To: Tawtel, Phil JAG:EX; Sims, Brian A JAG:EX
Subject: RE: interesting development in the US
Date: Friday, January 16, 2015 11:41:08 AM

Attachments: 19 USC 1607 - Seizure; value \$500,000 or less, prohibited articles, tran...pdf

18 USC 983 - General rules for civil forfeiture proceedings.pdf

The article is, surprisingly, not entirely accurate. But yes, while they have similar controls to ours, on paper, \$.16

Title 21 United States Code (USC) Controlled Substances Act

Pasted from < http://www.deadiversion.usdoj.gov/21cfr/21usc/881.htm>

Section 881. Forfeitures

(a) Subject property

The following shall be subject to forfeiture to the United States and no property right shall exist in them:

- (1) All controlled substances which have been manufactured, distributed, dispensed, or acquired in violation of this subchapter.
- (2) All raw materials, products, and equipment of any kind which are used, or intended for use, in manufacturing, compounding, processing, delivering, importing, or exporting any controlled substance or listed chemical in violation of this subchapter.
- (3) All property which is used, or intended for use, as a container for property described in paragraph (1), (2), or (9).
- (4) All conveyances, including aircraft, vehicles, or vessels, which are used, or are intended for use, to transport, or in any manner to facilitate the transportation, sale, receipt, possession, or concealment of property described in paragraph (1), (2), or (9).
- (5) All books, records, and research, including formulas, microfilm, tapes, and data which are used, or intended for use, in violation of this subchapter.
- (6) All moneys, negotiable instruments, securities, or other things of value furnished or intended to be furnished by any person in exchange for a controlled substance or listed chemical in violation of this subchapter, all proceeds traceable to such an exchange, and all moneys, negotiable instruments, and securities used or intended to be used to facilitate any violation of this subchapter.
- (7) All real property, including any right, title, and interest (including any leasehold interest) in the whole of any lot or tract of land and any appurtenances or improvements, which is used, or intended to be used, in any manner or part, to commit, or to facilitate the commission of, a violation of this subchapter punishable by more than one year's imprisonment.
- (8) All controlled substances which have been possessed in violation of this subchapter.
- (9) All listed chemicals, all drug manufacturing equipment, all tableting machines, all encapsulating machines, and all gelatin capsules, which have been imported, exported, manufactured, possessed, distributed, dispensed, acquired, or intended to be distributed, dispensed, acquired, imported, or exported, in violation of this subchapter or subchapter II of this chapter.
- (10) Any drug paraphernalia (as defined in section 863 of this title).
- (11) Any firearm (as defined in section 921 of title 18) used or intended to be used to facilitate the transportation, sale, receipt, possession, or concealment of property described in paragraph (1) or (2) and

any proceeds traceable to such property.

(b) Seizure procedures

Any property subject to forfeiture to the United States under this section may be seized by the Attorney General in the manner set forth in section 981(b) of title 18.

(c) Custody of Attorney General

Property taken or detained under this section shall not be repleviable, but shall be deemed to be in the custody of the Attorney General, subject only to the orders and decrees of the court or the official having jurisdiction thereof. Whenever property is seized under any of the provisions of this subchapter, the Attorney General may--

- (1) place the property under seal;
- (2) remove the property to a place designated by him; or
- (3) require that the General Services Administration take custody of the property and remove it, if practicable, to an appropriate location for disposition in accordance with law.
- (d) Other laws and proceedings applicable

The provisions of law relating to the seizure, summary and judicial forfeiture, and condemnation of property for violation of the customs laws; the disposition of such property or the proceeds from the sale thereof; the remission or mitigation of such forfeitures; and the compromise of claims shall apply to seizures and forfeitures incurred, or alleged to have been incurred, under any of the provisions of this subchapter, insofar as applicable and not inconsistent with the provisions hereof; except that such duties as are imposed upon the customs officer or any other person with respect to the seizure and forfeiture of property under the customs laws shall be performed with respect to seizures and forfeitures of property under this subchapter by such officers, agents, or other persons as may be authorized or designated for that purpose by the Attorney General, except to the extent that such duties arise from seizures and forfeitures effected by any customs officer.

- (e) Disposition of forfeited property
 - (1) Whenever property is civilly or criminally forfeited under this subchapter the Attorney General may-
 - (A) retain the property for official use or, in the manner provided with respect to transfers under section 1616a of title 19, transfer the property to any Federal agency or to any State or local law enforcement agency which participated directly in the seizure or forfeiture of the property;
 - (B) except as provided in paragraph (4), sell, by public sale or any other commercially feasible means, any forfeited property which is not required to be destroyed by law and which is not harmful to the public;
 - (C) require that the General Services Administration take custody of the property and dispose of it in accordance with law:
 - (D) forward it to the Bureau of Narcotics and Dangerous Drugs for disposition (including delivery for medical or scientific use to any Federal or State agency under regulations of the Attorney General); or
 - (E) transfer the forfeited personal property or the proceeds of the sale of any forfeited personal or real property to any foreign country which participated directly or indirectly in the seizure or forfeiture of the property, if such a transfer--
 - (i) has been agreed to by the Secretary of State;
 - (ii) is authorized in an international agreement between the United States and the foreign country; and
 - (iii) is made to a country which, if applicable, has been certified under section 2291j(b) of title 22.

- (2)(A) The proceeds from any sale under subparagraph (B) of paragraph (1) and any moneys forfeited under this subchapter shall be used to pay--
- (i) all property expenses of the proceedings for forfeiture and sale including expenses of seizure, maintenance of custody, advertising, and court costs; and
- (ii) awards of up to \$100,000 to any individual who provides original information which leads to the arrest and conviction of a person who kills or kidnaps a Federal drug law enforcement agent.

Any award paid for information concerning the killing or kidnapping of a Federal drug law enforcement agent, as provided in clause (ii), shall be paid at the discretion of the Attorney General.

- (B) The Attorney General shall forward to the Treasurer of the United States for deposit in accordance with section 524(c) of title 28, any amounts of such moneys and proceeds remaining after payment of the expenses provided in subparagraph (A), except that, with respect to forfeitures conducted by the Postal Service, the Postal Service shall deposit in the Postal Service Fund, under section 2003(b)(7) of title 39, such moneys and proceeds.
- (3) The Attorney General shall assure that any property transferred to a State or local law enforcement agency under paragraph (1)(A)--
- (A) has a value that bears a reasonable relationship to the degree of direct participation of the State or local agency in the law enforcement effort resulting in the forfeiture, taking into account the total value of all property forfeited and the total law enforcement effort with respect to the violation of law on which the forfeiture is based; and
- (B) will serve to encourage further cooperation between the recipient State or local agency and Federal law enforcement agencies.
- (4)(A) With respect to real property described in subparagraph (B), if the chief executive officer of the State involved submits to the Attorney General a request for purposes of such subparagraph, the authority established in such subparagraph is in lieu of the authority established in paragraph (1)(B).
- (B) In the case of property described in paragraph (1)(B) that is civilly or criminally forfeited under this subchapter, if the property is real property that is appropriate for use as a public area reserved for recreational or historic purposes or for the preservation of natural conditions, the Attorney General, upon the request of the chief executive officer of the State in which the property is located, may transfer title to the property to the State, either without charge or for a nominal charge, through a legal instrument providing that--
- (i) such use will be the principal use of the property; and
- (ii) title to the property reverts to the United States in the event that the property is used otherwise.
- (f) Forfeiture and destruction of schedule I and II substances
 - (1) All controlled substances in schedule I or II that are possessed, transferred, sold, or offered for sale in violation of the provisions of this subchapter; all dangerous, toxic, or hazardous raw materials or products subject to forfeiture under subsection (a)(2) of this section; and any equipment or container subject to forfeiture under subsection (a)(2) or (3) of this section which cannot be separated safely from such raw materials or products shall be deemed contraband and seized and summarily forfeited to the United States. Similarly, all substances in schedule I or II, which are seized or come into the possession of the United States, the owners of which are unknown, shall be deemed contraband and summarily forfeited to the United States.
 - (2) The Attorney General may direct the destruction of all controlled substances in schedule I or II seized for violation of this subchapter; all dangerous, toxic, or hazardous raw materials or products subject to forfeiture under subsection (a)(2) of this section; and any equipment or container subject to forfeiture under

subsection (a)(2) or (3) of this section which cannot be separated safely from such raw materials or products under such circumstances as the Attorney General may deem necessary.

(g) Plants

- (1) All species of plants from which controlled substances in schedules I and II may be derived which have been planted or cultivated in violation of this subchapter, or of which the owners or cultivators are unknown, or which are wild growths, may be seized and summarily forfeited to the United States.
- (2) The failure, upon demand by the Attorney General or his duly authorized agent, of the person in occupancy or in control of land or premises upon which such species of plants are growing or being stored, to produce an appropriate registration, or proof that he is the holder thereof, shall constitute authority for the seizure and forfeiture.
- (3) The Attorney General, or his duly authorized agent, shall have authority to enter upon any lands, or into any dwelling pursuant to a search warrant, to cut, harvest, carry off, or destroy such plants.
- (h) Vesting of title in United States

All right, title, and interest in property described in subsection (a) of this section shall vest in the United States upon commission of the act giving rise to forfeiture under this section.

(i) Stay of civil forfeiture proceedings

The provisions of section 981(g) of title 18 regarding the stay of a civil forfeiture proceeding shall apply to forfeitures under this section.

(i) Venue

In addition to the venue provided for in section 1395 of title 28 or any other provision of law, in the case of property of a defendant charged with a violation that is the basis for forfeiture of the property under this section, a proceeding for forfeiture under this section may be brought in the judicial district in which the defendant owning such property is found or in the judicial district in which the criminal prosecution is brought.

Jerad

Civil Forfeiture Office

From: Tawtel, Phil JAG:EX

Sent: Friday, January 16, 2015 11:28 AM

To: Sims, Brian A JAG:EX; Larson, Jerad D JAG:EX Subject: RE: interesting development in the US

If there are inquiries then the good news is we can strongly contrast the US based program with our own "lessons learned from the US program" program. The chief criticisms are justifiable...no evidence of wrong doing, reverse onus and police budgets based on CF? That's nuts.

The Post found that local and state police routinely pulled over drivers for minor traffic infractions, pressed them to agree to warrantless searches and seized large amounts of cash *without evidence of wrongdoing*.

For hundreds of police departments and sheriff's offices the seizure proceeds accounted for <u>20 percent or more of their annual budgets</u> in recent years.

Civil asset forfeiture is one of the most powerful — and unusual — law enforcement tools. *Police do not need evidence of a crime to use it,* because it is a civil action against an object, such as currency or a car, rather than a person.

<u>the burden is on owners</u> who want to recover their cash or property to prove it is not tied to crime.

I look forward to working with Senator Grassley to impose some <u>much-needed oversight</u> and accountability into this area."

Phil Tawtel CPA FCGA

Executive Director | Civil Forfeiture Office

Ministry of Justice | British Columbia

18 USC 983 - General rules for civil forfeiture proceedings

(a) Notice; Claim; Complaint. -

- (1)(A)(i) Except as provided in clauses (ii) through (v), in any nonjudicial civil forfeiture proceeding under a civil forfeiture statute, with respect to which the Government is required to send written notice to interested parties, such notice shall be sent in a manner to achieve proper notice as soon as practicable, and in no case more than 60 days after the date of the seizure.
 - (ii) No notice is required if, before the 60-day period expires, the Government files a civil judicial forfeiture action against the property and provides notice of that action as required by law.
 - (iii) If, before the 60-day period expires, the Government does not file a civil judicial forfeiture action, but does obtain a criminal indictment containing an allegation that the property is subject to forfeiture, the Government shall either
 - (I) send notice within the 60 days and continue the nonjudicial civil forfeiture proceeding under this section; or
 - (II) terminate the nonjudicial civil forfeiture proceeding, and take the steps necessary to preserve its right to maintain custody of the property as provided in the applicable criminal forfeiture statute.
 - (iv) In a case in which the property is seized by a State or local law enforcement agency and turned over to a Federal law enforcement agency for the purpose of forfeiture under Federal law, notice shall be sent not more than 90 days after the date of seizure by the State or local law enforcement agency.
 - (v) If the identity or interest of a party is not determined until after the seizure or turnover but is determined before a declaration of forfeiture is entered, notice shall be sent to such interested party not later than 60 days after the determination by the Government of the identity of the party or the party's interest.
- (B) A supervisory official in the headquarters office of the seizing agency may extend the period for sending notice under subparagraph (A) for a period not to exceed 30 days (which period may not be further extended except by a court), if the official determines that the conditions in subparagraph (D) are present.
- (C) Upon motion by the Government, a court may extend the period for sending notice under subparagraph (A) for a period not to exceed 60 days, which period may be further extended by the court for 60-day periods, as necessary, if the court determines, based on a written certification of a supervisory official in the headquarters office of the seizing agency, that the conditions in subparagraph (D) are present.

- (D) The period for sending notice under this paragraph may be extended only if there is reason to believe that notice may have an adverse result, including
 - (i) endangering the life or physical safety of an individual;
 - (ii) flight from prosecution;
 - (iii) destruction of or tampering with evidence;
 - (iv) intimidation of potential witnesses; or
 - (v) otherwise seriously jeopardizing an investigation or unduly delaying a trial.
- (F) If the Government does not send notice of a seizure of property in accordance with subparagraph (A) to the person from whom the property was seized, and no extension of time is granted, the Government shall return the property to that person without prejudice to the right of the Government to commence a forfeiture proceeding at a later time. The Government shall not be required to return contraband or other property that the person from whom the property was seized may not legally possess.
- (2)(A) Any person claiming property seized in a nonjudicial civil forfeiture proceeding under a civil forfeiture statute may file a claim with the appropriate official after the seizure.
- (B) A claim under subparagraph (A) may be filed not later than the deadline set forth in a personal notice letter (which deadline may be not earlier than 35 days after the date the letter is mailed), except that if that letter is not received, then a claim may be filed not later than 30 days after the date of final publication of notice of seizure.
- (C) A claim shall -
 - (i) identify the specific property being claimed;
 - (ii) state the claimant's interest in such property; and
 - (iii) be made under oath, subject to penalty of perjury.
- (D) A claim need not be made in any particular form. Each Federal agency conducting nonjudicial forfeitures under this section shall make claim forms generally available on request, which forms shall be written in easily understandable language.
- (E) Any person may make a claim under subparagraph (A) without posting bond with respect to the property which is the subject of the claim.
- (3)(A) Not later than 90 days after a claim has been filed, the Government shall file a complaint for forfeiture in the manner set forth in the Supplemental Rules for Certain Admiralty and Maritime Claims or return the property pending the filing of a complaint, except that a court in the district in which the

complaint will be filed may extend the period for filing a complaint for good cause shown or upon agreement of the parties. (

- B) If the Government does not
 - (i) file a complaint for forfeiture or return the property, in accordance with subparagraph (A); or
 - (ii) before the time for filing a complaint has expired -
 - (I) obtain a criminal indictment containing an allegation that the property is subject to forfeiture; and
 - (II) take the steps necessary to preserve its right to maintain custody of the property as provided in the applicable criminal forfeiture statute, the Government shall promptly release the property pursuant to regulations promulgated by the Attorney General, and may not take any further action to effect the civil forfeiture of such property in connection with the underlying offense.
- (C) In lieu of, or in addition to, filing a civil forfeiture complaint, the Government may include a forfeiture allegation in a criminal indictment.

If criminal forfeiture is the only forfeiture proceeding commenced by the Government, the Government's right to continued possession of the property shall be governed by the applicable criminal forfeiture statute.

- (D) No complaint may be dismissed on the ground that the Government did not have adequate evidence at the time the complaint was filed to establish the forfeitability of the property.
- (4)(A) In any case in which the Government files in the appropriate United States district court a complaint for forfeiture of property, any person claiming an interest in the seized property may file a claim asserting such person's interest in the property in the manner set forth in the Supplemental Rules for Certain Admiralty and Maritime Claims, except that such claim may be filed not later than 30 days after the date of service of the Government's complaint or, as applicable, not later than 30 days after the date of final publication of notice of the filing of the complaint.
- (B) A person asserting an interest in seized property, in accordance with subparagraph (A), shall file an answer to the Government's complaint for forfeiture not later than 20 days after the date of the filing of the claim.
- (b) Representation. -
- (d) Innocent Owner Defense. -
- (1) An innocent owner's interest in property shall not be forfeited under any civil forfeiture statute.

The claimant shall have the burden of proving that the claimant is an innocent owner by a preponderance of the evidence.

- (2)(A) With respect to a property interest in existence at the time the illegal conduct giving rise to forfeiture took place, the term "innocent owner" means an owner who
 - (i) did not know of the conduct giving rise to forfeiture; or
 - (ii) upon learning of the conduct giving rise to the forfeiture, did all that reasonably could be expected under the circumstances to terminate such use of the property.
- (B)(i) For the purposes of this paragraph, ways in which a person may show that such person did all that reasonably could be expected may include demonstrating that such person, to the extent permitted by law
 - (I) gave timely notice to an appropriate law enforcement agency of information that led the person to know the conduct giving rise to a forfeiture would occur or has occurred; and
 - (II) in a timely fashion revoked or made a good faith attempt to revoke permission for those engaging in such conduct to use the property or took reasonable actions in consultation with a law enforcement agency to discourage or prevent the illegal use of the property.
 - (ii) A person is not required by this subparagraph to take steps that the person reasonably believes would be likely to subject any person (other than the person whose conduct gave rise to the forfeiture) to physical danger.
- (3)(A) With respect to a property interest acquired after the conduct giving rise to the forfeiture has taken place, the term "innocent owner" means a person who, at the time that person acquired the interest in the property
 - (i) was a bona fide purchaser or seller for value (including a purchaser or seller of goods or services for value); and
 - (ii) did not know and was reasonably without cause to believe that the property was subject to forfeiture.
- (B) An otherwise valid claim under subparagraph (A) shall not be denied on the ground that the claimant gave nothing of value in exchange for the property if
 - (i) the property is the primary residence of the claimant;
 - (ii) depriving the claimant of the property would deprive the claimant of the means to maintain reasonable shelter in the community for the claimant and all dependents residing with the claimant;

- (iii) the property is not, and is not traceable to, the proceeds of any criminal offense; and
- (iv) the claimant acquired his or her interest in the property through marriage, divorce, or legal separation, or the claimant was the spouse or legal dependent of a person whose death resulted in the transfer of the property to the claimant through inheritance or probate, except that the court shall limit the value of any real property interest for which innocent ownership is recognized under this subparagraph to the value necessary to maintain reasonable shelter in the community for such claimant and all dependents residing with the claimant.
- (4) Notwithstanding any provision of this subsection, no person may assert an ownership interest under this subsection in contraband or other property that it is illegal to possess.
- (5) If the court determines, in accordance with this section, that an innocent owner has a partial interest in property otherwise subject to forfeiture, or a joint tenancy or tenancy by the entirety in such property, the court may enter an appropriate order –
- (A) severing the property;
- (B) transferring the property to the Government with a provision that the Government compensate the innocent owner to the extent of his or her ownership interest once a final order of forfeiture has been entered and the property has been reduced to liquid assets; or
- (C) permitting the innocent owner to retain the property subject to a lien in favor of the Government to the extent of the forfeitable interest in the property.
- (6) In this subsection, the term "owner" -
- (A) means a person with an ownership interest in the specific property sought to be forfeited, including a leasehold, lien, mortgage, recorded security interest, or valid assignment of an ownership interest; and (B) does not include
 - (i) a person with only a general unsecured interest in, or claim against, the property or estate of another;
 - (ii) a bailee unless the bailor is identified and the bailee shows a colorable legitimate interest in the property seized; or
 - (iii) a nominee who exercises no dominion or control over the property.

(e) Motion To Set Aside Forfeiture. -

- (1) Any person entitled to written notice in any nonjudicial civil forfeiture proceeding under a civil forfeiture statute who does not receive such notice may file a motion to set aside a declaration of forfeiture with respect to that person's interest in the property, which motion shall be granted if —
- (A) the Government knew, or reasonably should have known, of the moving party's interest and failed to take reasonable steps to provide such party with notice; and

- (B) the moving party did not know or have reason to know of the seizure within sufficient time to file a timely claim.
- (2)(A) Notwithstanding the expiration of any applicable statute of limitations, if the court grants a motion under paragraph (1), the court shall set aside the declaration of forfeiture as to the interest of the moving party without prejudice to the right of the Government to commence a subsequent forfeiture proceeding as to the interest of the moving party.
- (B) Any proceeding described in subparagraph (A) shall be commenced
 - (i) if nonjudicial, within 60 days of the entry of the order granting the motion; or
 - (ii) if judicial, within 6 months of the entry of the order granting the motion.
- (3) A motion under paragraph (1) may be filed not later than 5 years after the date of final publication of notice of seizure of the property.
- (4) If, at the time a motion made under paragraph (1) is granted, the forfeited property has been disposed of by the Government in accordance with law, the Government may institute proceedings against a substitute sum of money equal to the value of the moving party's interest in the property at the time the property was disposed of.
- (5) A motion filed under this subsection shall be the exclusive remedy for seeking to set aside a declaration of forfeiture under a civil forfeiture statute.

(f) Release Of Seized Property. -

- (1) A claimant under subsection (a) is entitled to immediate release of seized property if -
- (A) the claimant has a possessory interest in the property;
- (B) the claimant has sufficient ties to the community to provide assurance that the property will be available at the time of the trial:
- (C) the continued possession by the Government pending the final disposition of forfeiture proceedings will cause substantial hardship to the claimant, such as preventing the functioning of a business, preventing an individual from working, or leaving an individual homeless;
- (D) the claimant's likely hardship from the continued possession by the Government of the seized property outweighs the risk that the property will be destroyed, damaged, lost, concealed, or transferred if it is returned to the claimant during the pendency of the proceeding; and
- (E) none of the conditions set forth in paragraph (8) applies.
- (2) A claimant seeking release of property under this subsection must request possession of the property from the appropriate official, and the request must set forth the basis on which the requirements of paragraph (1) are met.

- (3)(A) If not later than 15 days after the date of a request under paragraph (2) the property has not been released, the claimant may file a petition in the district court in which the complaint has been filed or, if no complaint has been filed, in the district court in which the seizure warrant was issued or in the district court for the district in which the property was seized.
- (B) The petition described in subparagraph (A) shall set forth -
 - (i) the basis on which the requirements of paragraph (1) are met; and
 - (ii) the steps the claimant has taken to secure release of the property from the appropriate official.
- (4) If the Government establishes that the claimant's claim is frivolous, the court shall deny the petition.

In responding to a petition under this subsection on other grounds, the Government may in appropriate cases submit evidence ex parte in order to avoid disclosing any matter that may adversely affect an ongoing criminal investigation or pending criminal trial.

- (5) The court shall render a decision on a petition filed under paragraph (3) not later than 30 days after the date of the filing, unless such 30-day limitation is extended by consent of the parties or by the court for good cause shown.
- (6) If -
- (A) a petition is filed under paragraph (3); and
- (B) the claimant demonstrates that the requirements of paragraph (1) have been met, the district court shall order that the property be returned to the claimant, pending completion of proceedings by the Government to obtain forfeiture of the property.
- (7) If the court grants a petition under paragraph (3) -
- (A) the court may enter any order necessary to ensure that the value of the property is maintained while the forfeiture action is pending, including
 - (i) permitting the inspection, photographing, and inventory of the property;
 - (ii) fixing a bond in accordance with rule E(5) of the Supplemental Rules for Certain Admiralty and Maritime Claims; and
 - (iii) requiring the claimant to obtain or maintain insurance on the subject property; and
- (B) the Government may place a lien against the property or file a lis pendens to ensure that the property is not transferred to another person.
- (8) This subsection shall not apply if the seized property -

- (A) is contraband, currency, or other monetary instrument, or electronic funds unless such currency or other monetary instrument or electronic funds constitutes the assets of a legitimate business which has been seized;
- (B) is to be used as evidence of a violation of the law;
- (C) by reason of design or other characteristic, is particularly suited for use in illegal activities; or
- (D) is likely to be used to commit additional criminal acts if returned to the claimant.

(g) Proportionality. -

- (1) The claimant under subsection (a)(4) may petition the court to determine whether the forfeiture was constitutionally excessive.
- (2) In making this determination, the court shall compare the forfeiture to the gravity of the offense giving rise to the forfeiture.
- (3) The claimant shall have the burden of establishing that the forfeiture is grossly disproportional by a preponderance of the evidence at a hearing conducted by the court without a jury.
- (4) If the court finds that the forfeiture is grossly disproportional to the offense it shall reduce or eliminate the forfeiture as necessary to avoid a violation of the Excessive Fines Clause of the Eighth Amendment of the Constitution.

(h) Civil Fine. -

- (1) In any civil forfeiture proceeding under a civil forfeiture statute in which the Government prevails, if the court finds that the claimant's assertion of an interest in the property was frivolous, the court may impose a civil fine on the claimant of an amount equal to 10 percent of the value of the forfeited property, but in no event shall the fine be less than \$250 or greater than \$5,000.
- (2) Any civil fine imposed under this subsection shall not preclude the court from imposing sanctions under rule 11 of the Federal Rules of Civil Procedure.
- (3) In addition to the limitations of section 1915 of title 28, United States Code, in no event shall a prisoner file a claim under a civil forfeiture statute or appeal a judgment in a civil action or proceeding based on a civil forfeiture statute if the prisoner has, on three or more prior occasions, while incarcerated or detained in any facility, brought an action or appeal in a court of the United States that was dismissed on the grounds that it is frivolous or malicious, unless the prisoner shows extraordinary and exceptional circumstances.
- (i) Civil Forfeiture Statute Defined. -
- (j) Restraining Orders; Protective Orders. -

19 USC 1607 - Sec. 1607. Seizure; value \$500,000 or less, prohibited articles, transporting conveyances

- (a) Notice of seizure If -
- (1) the value of such seized vessel, vehicle, aircraft, merchandise, or baggage does not exceed \$500,000;
- (2) such seized merchandise is merchandise the importation of which is prohibited;
- (3) such seized vessel, vehicle, or aircraft was used to import, export, transport, or store any controlled substance or listed chemical; or
- (4) such seized merchandise is any monetary instrument within the meaning of section 5312(a)(3) of title 31; the appropriate customs officer shall cause a notice of the seizure of such articles and the intention to forfeit and sell or otherwise dispose of the same according to law to be published for at least three successive weeks in such manner as the Secretary of the Treasury may direct.

Written notice of seizure together with information on the applicable procedures shall be sent to each party who appears to have an interest in the seized article.

- (b) "Controlled substance" and "listed chemical" defined As used in this section, the terms "controlled substance" and "listed chemical" have the meaning given such terms in section 802 of title 21.
- (c) Report to Congress The Commissioner of Customs shall submit to the Congress, by no later than February 1 of each fiscal year, a report on the total dollar value of uncontested seizures of monetary instruments having a value of over \$100,000 which, or the proceeds of which, have not been deposited into the Customs Forfeiture Fund under section 1613b of this title within 120 days of seizure, as of the end of the previous fiscal year.

19 USC 1608 - Sec. 1608. Seizure; claims; judicial condemnation

Any person claiming such vessel, vehicle, aircraft, merchandise, or baggage may at any time within twenty days from the date of the first publication of the notice of seizure file with the appropriate customs officer a claim stating his interest therein.

Upon the filing of such claim, and the giving of a bond to the United States in the penal sum of \$5,000 or 10 percent of the value of the claimed property, whichever is lower, but not less than \$250, with sureties to be approved by such customs officer, conditioned that in case of condemnation of the articles so claimed the obligor shall pay all the costs and expenses of the proceedings to obtain such condemnation, such customs officer shall transmit such claim and bond, with a duplicate list and description of the articles seized, to the United States attorney for the district in which seizure was made, who shall proceed to a condemnation of the merchandise or other property in the manner prescribed by law.

9 USC 1609 - Sec. 1609. Seizure; summary forfeiture and sale

(a) In general If no such claim is filed or bond given within the twenty days hereinbefore specified, the appropriate customs officer shall declare the vessel, vehicle, aircraft, merchandise, or baggage forfeited, and shall sell the same at public auction in the same manner as merchandise abandoned to the United States is sold or otherwise dispose of the same according to law, and shall deposit the proceeds of sale, after deducting the expenses described in section 1613 of this title, into the Customs Forfeiture Fund.

(b) Effect A declaration of forfeiture under this section shall have the same force and effect as a final decree and order of forfeiture in a judicial forfeiture proceeding in a district court of the United States.

Title shall be deemed to vest in the United States free and clear of any liens or encumbrances (except for first preferred ship mortgages pursuant to section 961 of title 46, Appendix, or any corresponding revision, consolidation, and enactment of such subsection in title 46) from the date of the act for which the forfeiture was incurred.

Officials of the various States, insular possessions, territories, and commonwealths of the United States shall, upon application of the appropriate customs officer accompanied by a certified copy of the declaration of forfeiture, remove any recorded liens or encumbrances which apply to such property and issue or reissue the necessary certificates of title, registration certificates, or similar documents to the United States or to any transferee of the United States.

19 USC 1610 - Sec. 1610. Seizure; judicial forfeiture proceedings

If any vessel, vehicle, aircraft, merchandise, or baggage is not subject to section 1607 of this title, the appropriate customs officer shall transmit a report of the case, with the names of available witnesses, to the United States attorney for the district in which the seizure was made for the institution of the proper proceedings for the condemnation of such property.

19 USC 1611 - Sec. 1611. Seizure; sale unlawful

If the sale of any vessel, vehicle, aircraft, merchandise, or baggage forfeited under the customs laws in the district in which seizure thereof was made be prohibited by the laws of the State in which such district is located, or if a sale may be made more advantageously in any other district, the Secretary of the Treasury may order such vessel, vehicle, aircraft, merchandise, or baggage to be transferred for sale in any customs district in which the sale thereof may be permitted.

Upon the request of the Secretary of the Treasury, any court may, in proceedings for the forfeiture of any vessel, vehicle, aircraft, merchandise, or baggage under the customs laws, provide in its decree of forfeiture that the vessel, vehicle, aircraft, merchandise, or baggage, so forfeited, shall be delivered to the Secretary of the Treasury for disposition in accordance with the provisions of this section.

If the Secretary of the Treasury is satisfied that the proceeds of any sale will not be sufficient to pay the costs thereof, he may order a destruction by the customs officers: Provided, That any merchandise forfeited under the customs laws, the sale or use of which is prohibited under any law of the United States or of any State, may, in the discretion of the Secretary of the Treasury, be destroyed, or remanufactured into an article that is not prohibited, the resulting article to be disposed of to the profit of the United States only.

19 USC 1612 - Sec. 1612. Seizure; summary sale

(a) Whenever it appears to the Customs Service that any vessel, vehicle, aircraft, merchandise, or baggage seized under the customs laws is liable to perish or to waste or to be greatly reduced in value by keeping, or that the expense of keeping the same is disproportionate to the value thereof, and such vessel, vehicle, aircraft, merchandise, or baggage is subject to section 1607 of this title, and such vessel, vehicle, aircraft, merchandise, or baggage has not been delivered under bond, the Customs Service shall proceed forthwith to advertise and sell the same at auction under regulations to be prescribed by the Secretary of the Treasury.

If such vessel, vehicle, aircraft, merchandise, or baggage is not subject to section 1607 of this title, the Customs Service shall forthwith transmit its report of the seizure to the United States attorney, who shall petition the court to order an immediate sale of such vessel, vehicle, aircraft, merchandise, or baggage, and if the ends of justice require it the court shall order such immediate sale, the proceeds thereof to be deposited with the court to await the final determination of the condemnation proceedings.

Whether such sale be made by the Customs Service or by order of the court, the proceeds thereof shall be held subject to claims of parties in interest to the same extent as the vessel, vehicle, aircraft, merchandise, or baggage so sold would have been subject to such claim.

(b) If the Customs Service determines that the expense of keeping the vessel, vehicle, aircraft, merchandise, or baggage is disproportionate to the value thereof, the Customs Service may promptly order the destruction or other appropriate disposition of such property under regulations prescribed by the Secretary.

No customs officer shall be liable for the destruction or other disposition of property made pursuant to this section.

19 USC 1614 - Sec. 1614. Release of seized property

If any person claiming an interest in any vessel, vehicle, aircraft, merchandise, or baggage seized under the provisions of this chapter offers to pay the value of such vessel, vehicle, aircraft, merchandise, or baggage, as determined under section 1606 of this title, and it appears that such person has in fact a substantial interest therein, the appropriate customs officer may, subject to the approval of the Secretary of the Treasury if under the customs laws, or the Commandant of the Coast Guard or the Commissioner of Customs, as the case may be, if under the navigation laws, accept such offer and release the vessel, vehicle, aircraft, merchandise, or baggage seized upon the payment of such value thereof, which shall be distributed in the order provided in section 1613 of this title.

19 USC 1615 - Sec. 1615. Burden of proof in forfeiture proceedings

In all suits or actions (other than those arising under section 1592 of this title) brought for the forfeiture of any vessel, vehicle, aircraft, merchandise, or baggage seized under the provisions of any law relating to the collection of duties on imports or tonnage, where the property is claimed by any person, the burden of proof shall lie upon such claimant; and in all suits or actions brought for the recovery of the value of any vessel, vehicle, aircraft, merchandise, or baggage, because of violation of any such law, the burden of proof shall be upon the defendant: Provided, That probable cause shall be first shown for the institution of such suit or action, to be judged of by the court, subject to the following rules of proof:

- (1) The testimony or deposition of the officer of the customs who has boarded or required to come to a stop or seized a vessel, vehicle, or aircraft, or has arrested a person, shall be prima facie evidence of the place where the act in question occurred.
- (2) Marks, labels, brands, or stamps, indicative of foreign origin, upon or accompanying mechandise or containers of merchandise, shall be prima facie evidence of the foreign origin of such merchandise.
- (3) The fact that a vessel of any description is found, or discovered to have been, in the vicinity of any hovering vessel and under any circumstances indicating contact or communication therewith, whether by proceeding to or from such vessel, or by coming to in the vicinity of such vessel, or by delivering to or receiving from such vessel any merchandise, person, or communication, or by any other means effecting contact or communication therewith, shall be prima facie evidence that the vessel in question has visited such hovering vessel.

19 USC 1621 - Sec. 1621. Limitation of actions

No suit or action to recover any duty under section 1592(d), 1593a(d) of this title, or any pecuniary penalty or forfeiture of property accruing under the customs laws shall be instituted unless such suit or action is commenced within five years after the time when the alleged offense was discovered, or in the case of forfeiture, within 2 years after the time when the involvement of the property in the alleged offense was discovered, whichever was later; except that -

- (1) in the case of an alleged violation of section 1592 or 1593a of this title, no suit or action (including a suit or action for restoration of lawful duties under subsection (d) of such sections) may be instituted unless commenced within 5 years after the date of the alleged violation or, if such violation arises out of fraud, within 5 years after the date of discovery of fraud, and
- (2) the time of the absence from the United States of the person subject to the penalty or forfeiture, or of any concealment or absence of the property, shall not be reckoned within the 5-year period of limitation.

From: Larson, Jerad D JAG:EX
To: Tawtel, Phil JAG:EX

Cc: Groot, Jeff GCPE:EX; Sims, Brian A JAG:EX
Subject: RE: TNO: Civil Forfeiture Office criticized for
Date: Friday, January 16, 2015 8:35:32 AM

Yeah, sorry, I just get PO'd when I see such obviously shoddy reporting. Even the Saanich News would have interviewed the RTO.

Jerad

Civil Forfeiture Office

From: Tawtel, Phil JAG:EX

Sent: Friday, January 16, 2015 8:25 AM

To: Larson, Jerad D JAG:EX

Cc: Groot, Jeff GCPE:EX; Sims, Brian A JAG:EX Subject: Re: TNO: Civil Forfeiture Office criticized for

Thanks Jerad- good to know.

Phil Tawtel, Director Civil Forfeiture Office BC Ministry of Justice Sent from iPhone

On Jan 16, 2015, at 08:10, Larson, Jerad D JAG:EX < <u>Jerad.Larson@gov.bc.ca</u>> wrote:

Not that anyone asked me, or that a certain reported can actually do research on an issue, but the fact is he could have successfully evicted.

Jerad

Civil Forfeiture Office

From: Groot, Jeff GCPE:EX

To: Larson, Jerad D JAG:EX; Tawtel, Phil JAG:EX

Cc: Sims, Brian A JAG:EX

Subject: RE: TNO: Civil Forfeiture Office criticized for Date: Friday, January 16, 2015 8:22:06 AM

If only we could've pretended to be tenancy branch reps;)

From: Larson, Jerad D JAG:EX

Sent: Friday, January 16, 2015 8:10 AM
To: Tawtel, Phil JAG:EX; Groot, Jeff GCPE:EX

Cc: Sims, Brian A JAG:EX

Subject: RE: TNO: Civil Forfeiture Office criticized for

Not that anyone asked me, or that a certain reported can actually do research on an issue, but the

fact is he could have successfully evicted.

Jerad

Civil Forfeiture Office

From: Groot, Jeff GCPE:EX
To: Tawtel, Phil JAG:EX

Cc: Sims, Brian A JAG:EX; Larson, Jerad D JAG:EX; Nelson, Tiffany GCPE:EX; Bertrand, Stuart GCPE:EX;

Cavanaugh, Lynda A JAG:EX

Subject: RE: TNO: Civil Forfeiture Office criticized for Catch-22 case - Sunny Dhillon - Globe and Mail

Date: Friday, January 16, 2015 8:22:27 AM

Thanks Phil!

From: Tawtel, Phil JAG:EX

Sent: Friday, January 16, 2015 7:51 AM

To: Groot, Jeff GCPE:EX

Cc: Sims, Brian A JAG:EX; Larson, Jerad D JAG:EX; Nelson, Tiffany GCPE:EX; Bertrand, Stuart GCPE:EX;

Cavanaugh, Lynda A JAG:EX

Subject: Re: TNO: Civil Forfeiture Office criticized for Catch-22 case - Sunny Dhillon - Globe and Mail

Thanks Jeff-

If there is spinoff interest/requests from other papers I intend to provide an interview to those

reporters.

Mr SHWARZ is apparently not concerned about press coverage so we shouldn't either.

The settlement which involved disgorging the rent he received from drug traffickers was fair and appropriate in the circumstances.

Phil Tawtel, Director Civil Forfeiture Office BC Ministry of Justice Sent from iPhone

On Jan 16, 2015, at 06:44, Groot, Jeff GCPE:EX < Jeff.Groot@gov.bc.ca > wrote:

FYI guys. I can't believe it made the front page.

Unfortunate that the other guy and his lawyer chose to speak to Sunny.

JG

Begin forwarded message:

From: < tno@gov.bc.ca>

Date: January 16, 2015 at 5:38:16 AM PST

To: Undisclosed recipients:;

Subject: TNO: Civil Forfeiture Office criticized for Catch-22 case - Sunny

Dhillon - Globe and Mail

s.3

Page 22 to/à Page 23

Withheld pursuant to/removed as

Page 24 to/à Page 25

Withheld pursuant to/removed as

Page 26 to/à Page 27

Withheld pursuant to/removed as

s.14;s.3

 From:
 Sims, Brian A JAG:EX

 To:
 Tawtel, Phil JAG:EX

 Cc:
 Larson, Jerad D JAG:EX

Subject: typical

Date: Friday, January 16, 2015 8:24:42 AM

No surprises there. Typical drive by smear. I guess saying we were criticzed for it is technically true as Sunny was very critical. Solomon and Schwarz, not so much. That whole story was basically a reiteration of his pleadings. The "interview" read like Sunny caught him on the phone and he was anxious to get off. Even Solomon's quote was fair. Nobody is pounding their fist on the table here no judge, no lawyer, no grieved client.

If I was the RTB, I'd want to correct that misinformation regarding evictions. I think your decision to do further follow up interviews if needed is the correct one.