

Pecknold, Clayton JAG:EX

From: McNally, Lynne M JAG:EX
Sent: Wednesday, June 17, 2015 5:29 PM
To: Pecknold, Clayton JAG:EX
Subject: Confidentialia report
Attachments: 2015_RCMP_MMW_LVallieres_revised.docx

Hi – here is the draft BN for this. Highlighted in yellow are a couple of paragraphs at the end about the two bc communities (not sure if you want to include this). Also, not sure if we need to run it by anyone else. Lots of statistical info and some ‘messaging’ but nothing startling. Let me know if/when I can share with Nicole (for processing/approvals) and Donna. Thx, Lynne

From: Pecknold, Clayton JAG:EX
Sent: Wednesday, June 17, 2015 6:34 AM
To: McNally, Lynne M JAG:EX
Subject: Fw: Missing Person's Policy

Here you go. Your eyes only. Confidential. Once we have a BN let me see then we can engage donna. Pls keep very tight.

From: Janice Armstrong <janice.armstrong@rcmp-grc.gc.ca>
Sent: Wednesday, June 17, 2015 5:16 AM
To: Pecknold, Clayton JAG:EX
Subject: RE: Missing Person's Policy

Me again Clayton.

I am attaching a copy of the report and key messages. Please do not share beyond those who need to know. We are trying to avoid the report getting out before Friday afternoon. I am also going to offer a briefing to CMC for tomorrow afternoon (for those that might be interested). Email for that invitation will follow shortly.

Janice

>>> "Pecknold, Clayton JAG:EX" <Clayton.Pecknold@gov.bc.ca> 2015/06/15 2:10 PM >>>

Hi Janice:

The Missing Persons Standards have been approved by the Minister and can be found at: <http://www.pssg.gov.bc.ca/policeservices/standards/>

The Missing Persons Regulations to the Missing Persons Act have been approved by the LGIC and should be available soon at: <http://www.bclaws.ca/>

Both these were the subject of considerable consultation with E Div and Norm and Wayne sit on the Standards Advisory Committee as does Michel Legault. Moving forward I'm happy to have your people (Eric?) as directly connected to our process as you want. Its in our mutual interest to come up with standards we all support. The Major Crime Standards

are under development with a Steering Committee that has Wade Lymburger and others on. As well we are working on Course of Fire and Use of Force Training. We can supply any drafts or project docs you need.

On another note, I have my people poised to prepare Briefing Material for your MMAW follow up report so the earliest possible time we can see an embargoed copy would be very much appreciated.

Let me know how you would like to coordinate on standards. Happy to oblige.

Clayton J. Pecknold, M.O.M.
Assistant Deputy Minister, Policing & Security
Ministry of Justice, Province of British Columbia

-----Original Message-----

From: Janice Armstrong [<mailto:janice.armstrong@rcmp-grc.gc.ca>]
Sent: Monday, June 15, 2015 4:56 AM
To: Pecknold, Clayton JAG:EX
Subject: Missing Person's Policy

Morning Clayton!
(Actually, I hope you are still sleeping)

I am following up on a number of issues from CMC, including a number of initiatives that you have ongoing in BC.

I wanted to hook my folks up with yours on both Missing Persons Policy and Major Case Management. Can you let me know who the primary points of contact are on your end.

Many thanks!

(And Happy Monday)
Janice

MINISTRY OF JUSTICE
Policing and Security Branch
BRIEFING NOTE

PURPOSE: For INFORMATION for Clayton Pecknold, Assistant Deputy Minister and Director of Police Services.

ISSUE: Implications for Policing and Security Branch of the RCMP report: *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview*, scheduled to be released June 19, 2015 by RCMP National Headquarters (NHQ).

SUMMARY:

- In May 2014, the RCMP released a report which provided a comprehensive analysis of police-reported incidents of missing and murdered Aboriginal females in Canada for the years 1980 – 2012. The 2015 update provides new data on recent cases, further analyses of existing data, and information on intervention.
- Current updated data shows a reduction of 9.3% in unsolved cases of missing and murdered Aboriginal women from the 2014 overview data. However, as of April 2015, 174 Aboriginal women across all police jurisdictions remain missing, 111 of these under suspicious circumstances.
- The 2015 report confirms that Aboriginal women, like non-Aboriginal women, were most often murdered by an acquaintance, spouse, or family member rather than a stranger. It also confirms that Aboriginal women are over-represented among Canada's murdered and missing women.
- A key message of the 2015 Report is that the RCMP is only one partner among many government and non-government organizations who must align their efforts to reduce the high rates of violent victimization experienced by Aboriginal women.
- Addressing violence against Aboriginal women is also a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others. BC has responded to recommendations contained in the Missing Women Commission of Inquiry as well as participating in FPT initiatives and responding to NGO reports on missing and murdered Aboriginal women.

BACKGROUND:

- The RCMP released a second report on Missing and Murdered Aboriginal women to update data on new cases of missing and murdered Aboriginal women as well as to provide an update on investigative, procedural, and preventative actions taken by the RCMP since its May 2014 publication.

- The May 2014 publication, *Missing and Murdered Aboriginal Women: A National Operational Overview* (hereafter the 2014 Overview report), had analyzed police-reported incidents of missing and murdered Aboriginal women in Canada for the years 1980 – 2012. The 2014 Overview report concluded that the total number of missing and murdered Aboriginal women exceeded previous public estimates.
- The 2015 publication, *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview* (hereafter the 2015 Update report), confirms that Aboriginal women continue to be over-represented among Canada's murdered and missing women. It also finds that Aboriginal women, similar to all female victims, regardless of ethnicity, are most frequently killed by spouses, acquaintances, or family members.
- The 2015 Update report presents updated and new data on a number of variables, some of which include all Canadian jurisdictions, and others that include only RCMP jurisdictions (due to data availability). Other statistical highlights include the following:
 - There have been 19 additional cases of missing Aboriginal women across Canada since the 2014 Overview: 11 new cases, and another eight that were not captured in the first report for various reasons such as change in status and file reviews.
 - Additional analysis of the 2014 data shows that homicides of Aboriginal women in Canada were more likely to occur outside of larger urban centers than those of non-Aboriginal women (60% to 34%) and most often occur within a residence, and more specifically, a residence shared by the victim and offender, (44% of Aboriginal women and 51% of non-Aboriginal women).
 - The 2015 Update confirms a high solve rate for female Aboriginal homicides (81%), and 83% for non-Aboriginal females, in RCMP jurisdictions.
 - Since the 2014 Overview, there have been 32 homicides of Aboriginal females, in RCMP jurisdictions. The proportion of Aboriginal female homicide victims within RCMP jurisdictions in 2013 and 2014 is consistent with levels of the past decade.
 - In 2013 and 2014, offenders were known to their victims in 100% of solved homicide cases of Aboriginal women and in 93% of solved homicide cases of non-Aboriginal women, in RCMP jurisdictions.
 - Current and former spouses, and other family members made up the majority of relationships between victims and offenders, representing 73% of homicides of Aboriginal women, and 77% of non-Aboriginal women in RCMP jurisdictions in 2013 and 2014.

RCMP Messaging

- The 2015 Update report emphasizes the importance of community involvement in reducing violence toward Aboriginal women. The report indicates that the RCMP have identified vulnerable Aboriginal communities across Canada in which to focus prevention and intervention activities aimed at reducing the high incidence of violence against women. The report does not identify those communities.
- The report states that RCMP managers have been provided with tools to work with these vulnerable communities to develop and deliver violence prevention initiatives. Federal and provincial governmental departments and Aboriginal organizations have also been engaged to support the delivery of programming to the vulnerable communities.
- The 2015 Update report also identifies the RCMP's national efforts to raise awareness about the issue of violence against Aboriginal women. Initiatives include the creation and distribution of posters, public service announcements and other educational materials focused on preventing violence against women.

Implications for BC

- Addressing violence against Aboriginal women is a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others.
- BC initiatives addressing the issues of violence against Aboriginal women include:
 - An MOU has been signed between the BC government and Aboriginal leadership on addressing violence against Aboriginal women;
 - The establishment of the Provincial Office of Domestic Violence;
 - The development of BC Provincial Policing Standards (BCPPS) on Missing Persons Investigations;
 - The Missing Person Act and associated regulations are in effect;
 - BCPPS on Major Case Management are under development and BCPPS to promote unbiased policing are under consideration;
 - Cultural competency training for police officers is under development; and,
 - Evidence-based, risk focused domestic violence training for police officers in BC has been rolled-out across the province.

- BC also participates in current FPT work to engage Aboriginal communities in the development of a justice framework to address the needs of women, families and communities. As well, BC responded to recent NGO reports that expressed concerns about the disproportionate numbers of Aboriginal women who are missing or murdered in Canada (Inter-American Commission on Human Rights (IACHR) and the Committee for the Elimination of Discrimination Against Women (CEDAW)).
- Based on an analysis of the data in the 2014 Overview report, the RCMP identified the 50 most at risk Canadian communities. All of the communities are Aboriginal, with two communities located BC's North District: s.16

s.16

s.16

This information is not public and these communities are not identified in either of the RCMP reports.

- The RCMP continues to work with other federal departments and agencies to introduce and initiate crime prevention programs. Public Safety Canada is leading the initiative. Federal funding from the *Aboriginal Community Safety Development Contribution Program* stemming from the *Action Plan to Address Family Violence and Violent Crimes Against Aboriginal Women and Girls* were approved to deliver programs in identified at-risk communities, s.16
E-Division Crime Prevention & Program Support Services is supporting the two detachments, in partnership with community leadership. The Policing and Security Branch and the Community Safety and Crime Prevention Branch were kept apprised of the initiatives.

OTHER MINISTRIES IMPACTED/CONSULTED:

- N/A.

Prepared by:
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Analyst
Policing and Security Branch
604 660-0933

Approved by:
Lynne McNally
Executive Director
Policing and Security Programs
604 660-2532

Approved by:

Pecknold, Clayton JAG:EX

From: Janice Armstrong <janice.armstrong@rcmp-grc.gc.ca>
Sent: Wednesday, June 17, 2015 7:55 AM
To: jeff.ferguson@gnb.ca; bill.sweeney@gov.ab.ca; Pecknold, Clayton JAG:EX;
Glen.Lewis@gov.mb.ca; jackiekavanagh@gov.nl.ca; purcelrf@gov.ns.ca;
Shirley_KemeysJones@gov.nt.ca; smansell@gov.nu.ca; acampbell@gov.pe.ca;
dale.larsen@gov.sk.ca; robert.riches@gov.yk.ca
Cc: Catherine Fortin; Shirley Cuillierier; Tyler Bates
Subject: 2015 Update - Missing and Murdered Aboriginal Women - (Powerpoint for
teleconference)
Attachments: MMAWPowerPoint_2.pdf

As per previous message, please find attached the power point presentation for tomorrows tele-conference.
Again, a reminder not to share beyond those who need to know.

Thank you,
Janice

RCMP-GRC



Missing and Murdered Aboriginal Women (MMAW)

2015 Update



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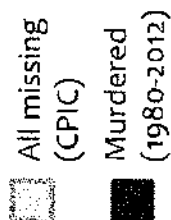
May 2014 National Operational Overview – Missing and Murdered Aboriginal Women

(For all police jurisdictions in Canada)

In 2013, there were 671,554 Aboriginal females in Canada, which represented 4.3% of the female population.

Missing and murdered Aboriginal females

1,181



Represents 11.3% of all missing females on record

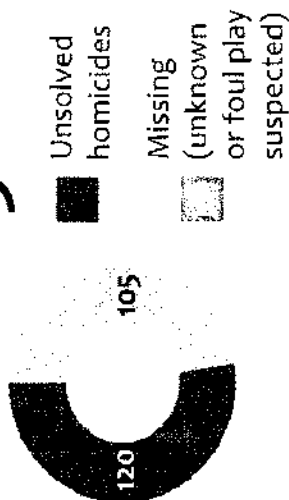
Represents 16% of all murdered females on record

Represents 5% of all murders on record

Aboriginal females are over-represented

Total unsolved Aboriginal female occurrences

225



Homicide solve rates

88% (897 of 1,017)

Aboriginal female

89%

Non-Aboriginal female

65%

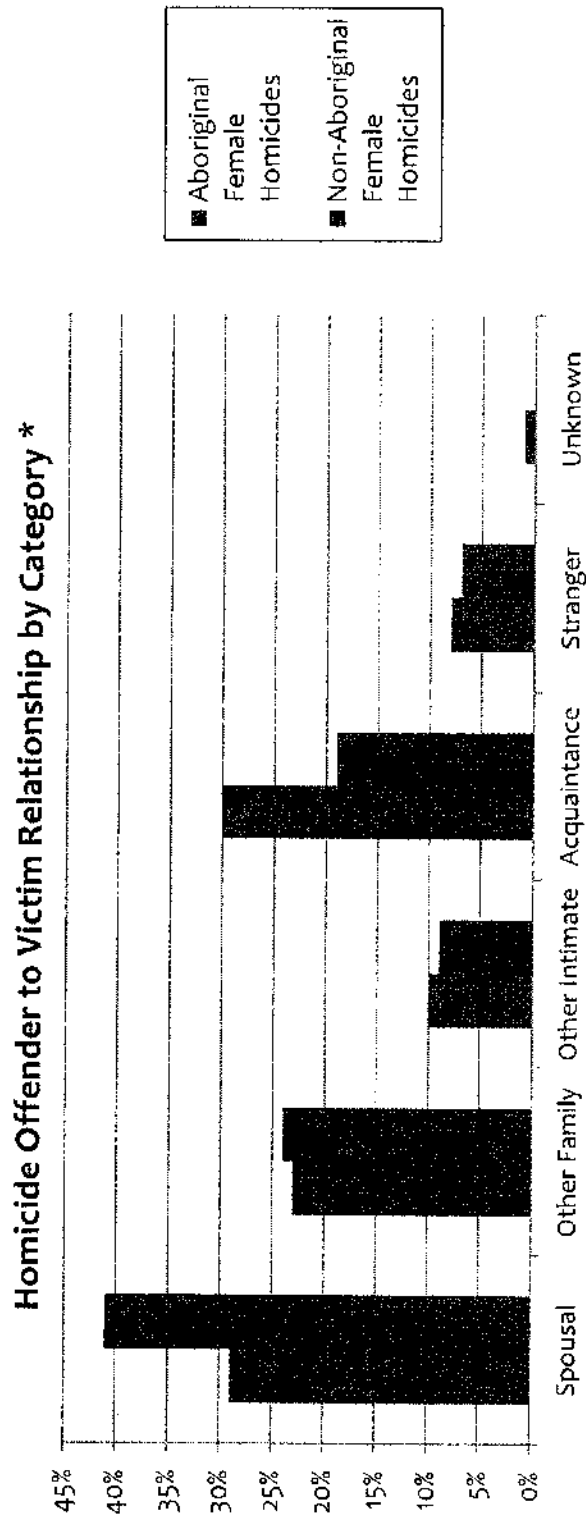
if involved in sex trade



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May 2014 National Operational Overview - Offender to victim relationship



Methodological Note:
 * Acquaintance category includes many types of relationships, i.e. casual, criminal, business, authority figure, neighbour, close friend.

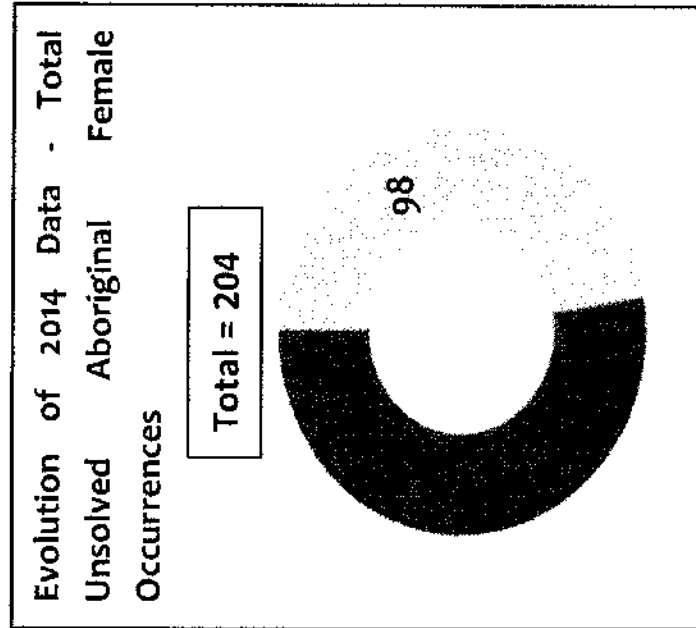
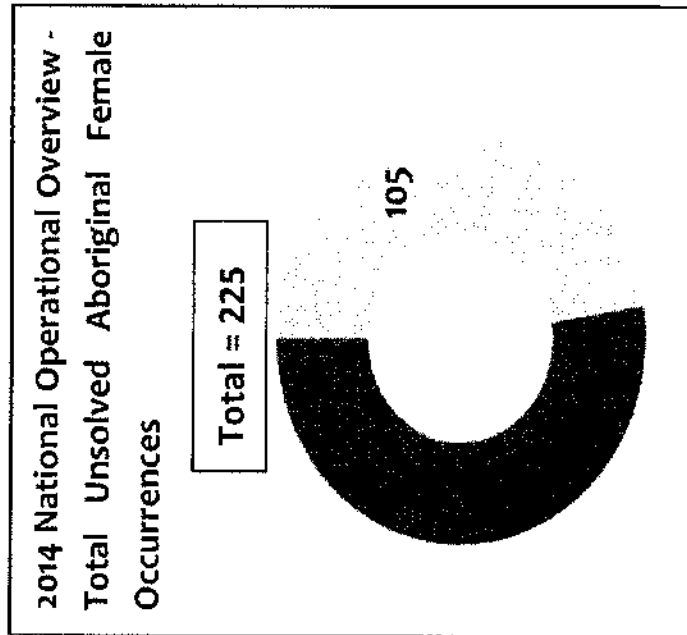
Rates of stranger-perpetrated homicides were consistent between Aboriginals and non-Aboriginals (8%)





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Evolution of 2014 Data: Total Unsolved Aboriginal Female Occurrences



 Unsolved homicides
 Missing (unknown or foul play suspected)

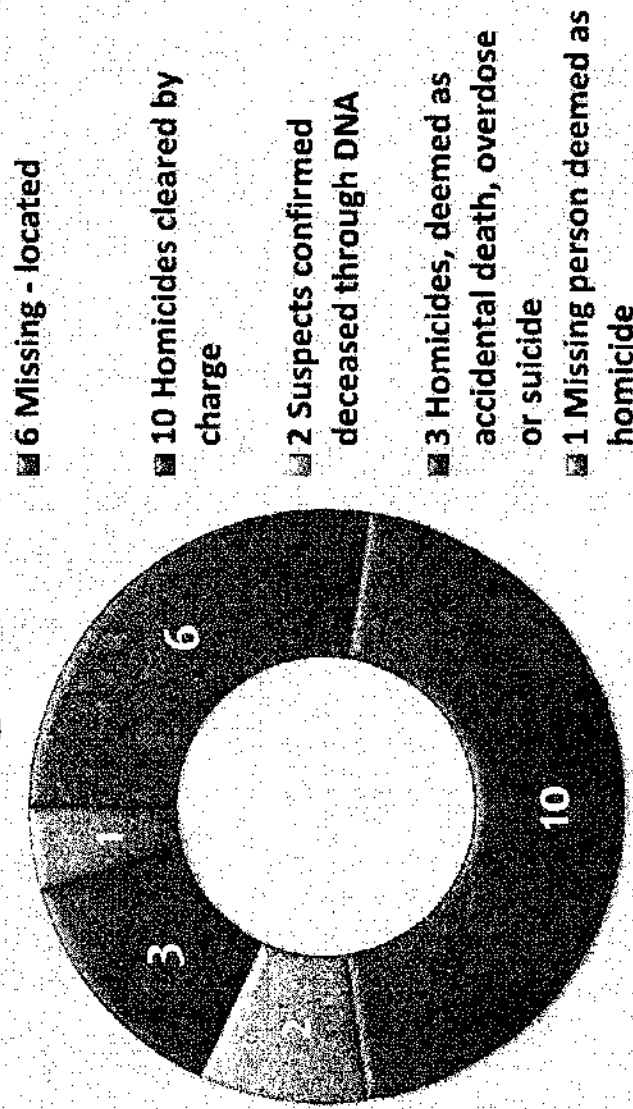


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Change in status of unsolved occurrences reported in the National Operational Overview

Reasons for change in status



The unsolved missing and homicides have been reduced from 225 to 204 representing a reduction of 9.3%



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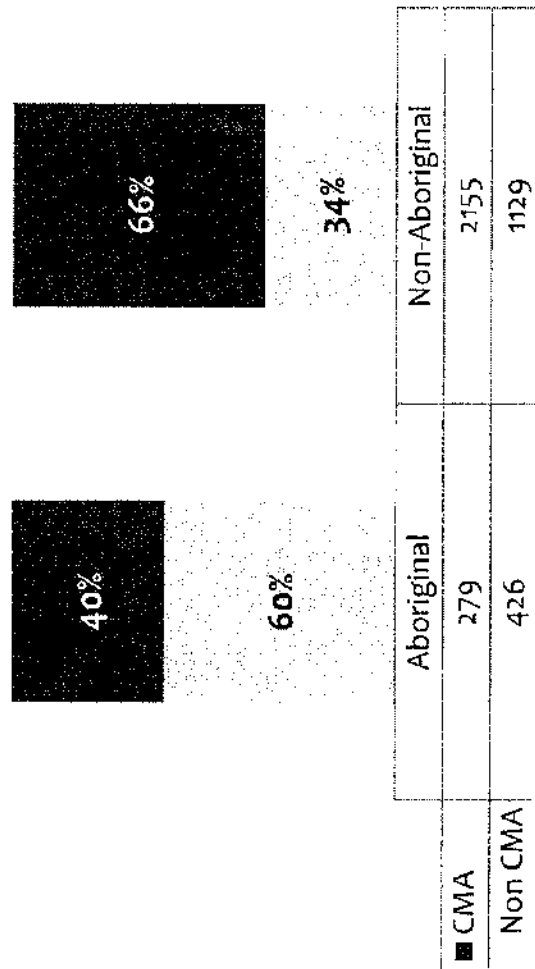
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Additional Analysis of 2014 National Operational Overview Data

Location of Female Homicides: Census Metropolitan Area (CMA)

versus

Non-Census Metropolitan (Non CMA) Area 1991-2012



- There was a notable difference between homicides of Aboriginal and non-Aboriginal women in terms of whether or not the incident occurred within or outside a CMA
- Homicides of Aboriginal women were more likely to occur outside the boundaries of a CMA (60%) than homicides of non-Aboriginal women (34%)

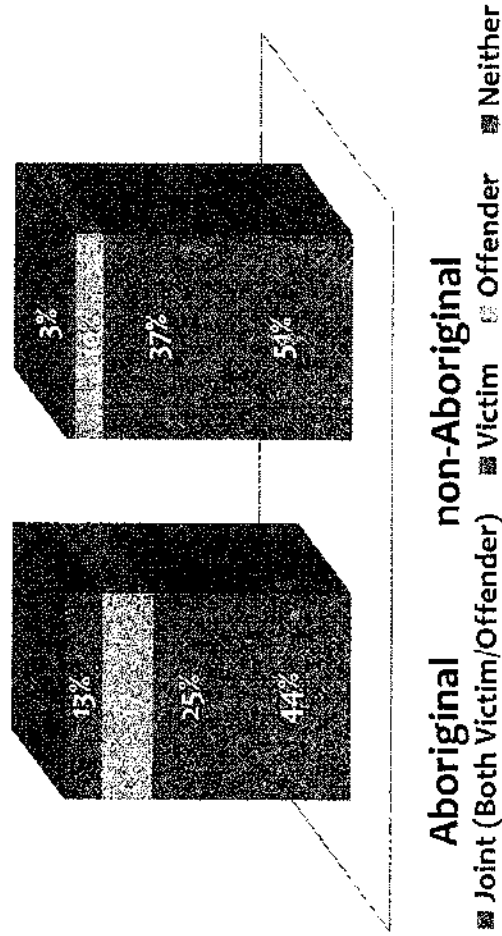


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Additional Analysis of 2014 National Operational Overview Data

Female homicides that occurred within a residence 1991 -2012



- Female homicides incidents often occur within a residence. This was the case in 68% of homicides of Aboriginal women and 77% of homicides of non-Aboriginal women.
- Homicides often happened in the home the victim shared with the offender, this was the case in 44% of all homicides of Aboriginal women and 51% of homicides of non-Aboriginal women.



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Progress on “Next Steps”

RCMP Commitments:

- **Enhancing efforts on unresolved cases**
 - ✓ File review of Missing and Murdered cases and communication schedules with families
 - ✓ National Missing Persons Strategy
 - ✓ Policy amendments and National Missing Persons Intake form
 - ✓ Victim Services taking into consideration cultural needs
- **Focusing prevention efforts**
 - ✓ Prevention efforts on familial and spousal violence based on data analysis
 - ✓ Identify communities vulnerable to violence against women for targeted prevention and intervention
 - ✓ Track and monitor progress and success of prevention and intervention plans for wider implementation
 - ✓ Family violence initiative fund support



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Progress on “Next Steps”

RCMP Commitments:

- **Increasing public awareness**
 - ✓ Collaboration with the Native Women’s Association of Canada and the Assembly of First Nations on public awareness initiatives – poster campaigns
 - ✓ Ongoing provision of data collected during and post-project to Stats Can for inclusion in official holdings
 - ✓ Public service announcement – Shania Twain
 - ✓ Public service announcement – Jordin Tootoo (in production)



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Progress on “Next Steps”

RCMP Commitments:

- **Strengthening the data**

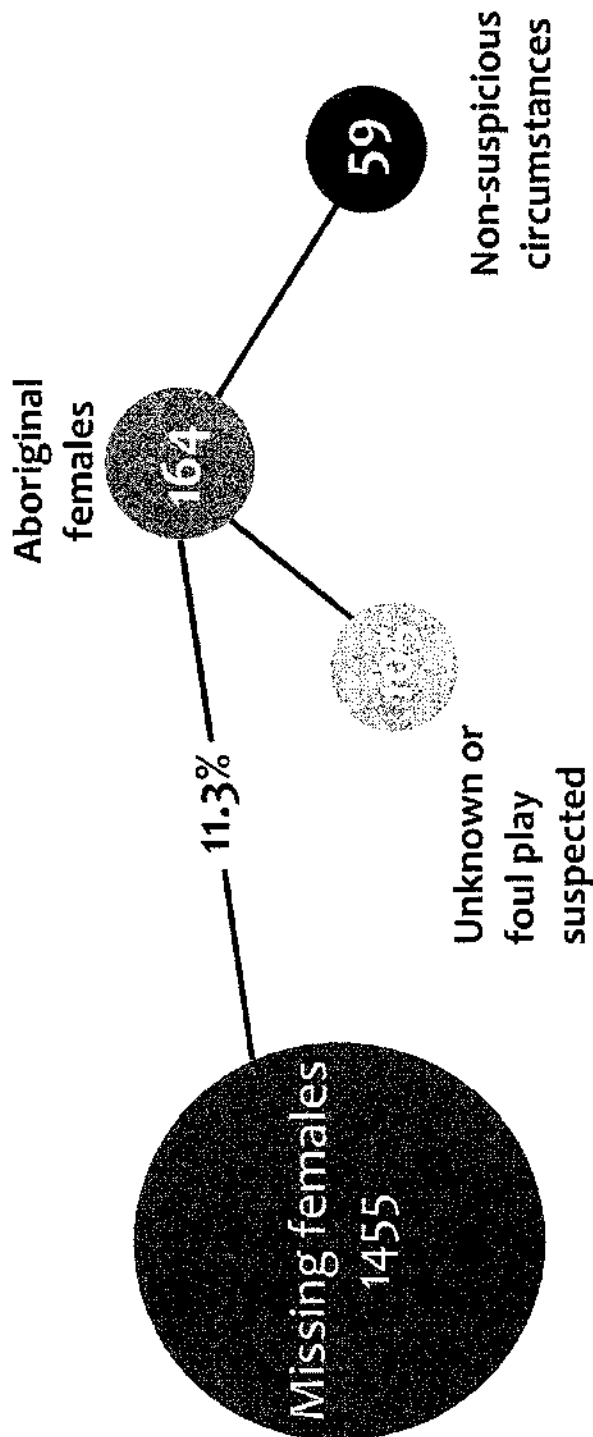
- ✓ 164 missing Aboriginal females identified to the National Centre for Missing Persons and Unidentified Remains to populate profiles on canadasmissing.ca - 14 remain outstanding, all others published, pending publication, excluded or the case was removed from CPIC
- ✓ Update, compile and distribute data for operational decision-making
- ✓ Policy and forms updated for RCMP collection of relevant data
- ✓ Capture Aboriginal status of victim and chargeable suspect on homicide survey



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2014 National Operational Overview – Summary of Missing Aboriginal Females across all Police Jurisdictions in Canada



Methodological Note: In this research, “missing” means those women who were recorded on CPIC as missing for more than 30 days as of November 4, 2013.



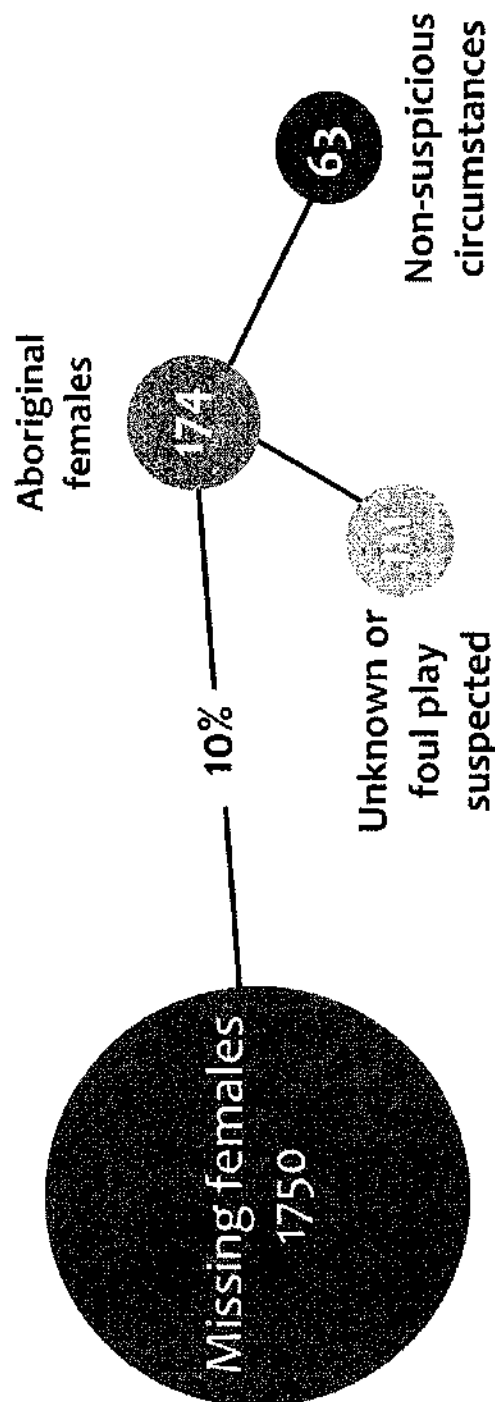
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2015 Update to National Operational Overview – Summary of Missing Aboriginal Females across all Police Jurisdictions in Canada

Missing Females - April 2015

(For all police jurisdictions in Canada, according to Canadian Police Information Centre)



Methodological Note: In this research, “missing” means those women who were recorded on CPIC as missing for more than 30 days as of April 1, 2015.



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Statistical Analysis of Additional Missing and Murdered Cases.

2013 and 2014 Female Homicides in RCMP Jurisdictions

- In 2013, 42 female homicides occurred in RCMP jurisdictions (out of a total of 149 homicides)
- Of these, 17 (40%) were identified as Aboriginal females
- In 2014, 43 female homicides occurred in RCMP jurisdictions (out of a total of 151 homicides)
- Of these, 15 (35%) were identified as Aboriginal females



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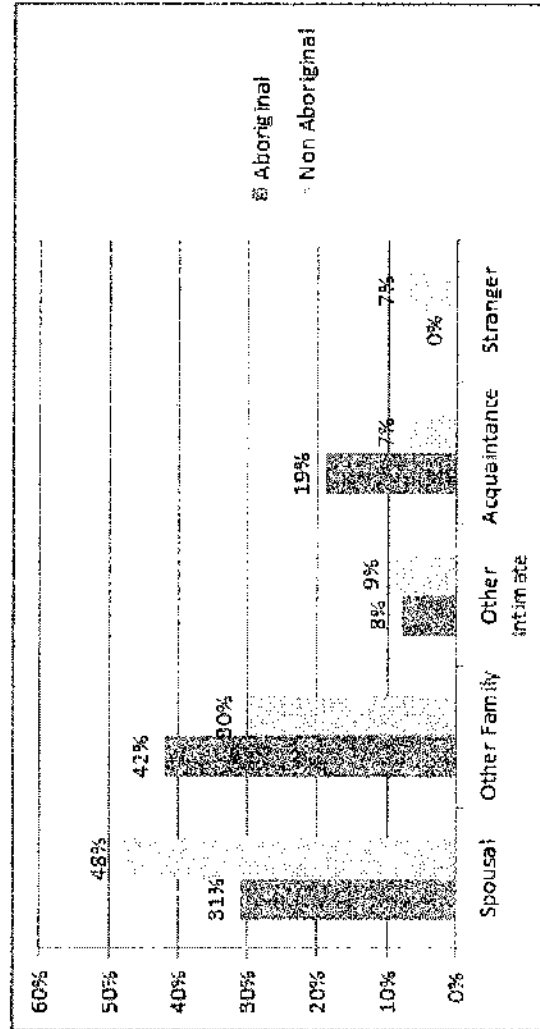
Canada

Statistical Analysis of Additional Missing and Murdered Cases

2013 and 2014 Female Homicides in RCMP Jurisdictions

- RCMP homicide data from 2013 and 2014 shows a strong nexus to family violence. Female victims, regardless of ethnicity, are most frequently killed by men within their own homes and communities.
- Of the solved cases, offenders were known to their victims in 100% of Aboriginal female homicides and in 93% of non-Aboriginal female homicides
- Family members represented the majority of relationships between victims and offenders

Offender-to-victim relationship, female homicides, 2013 and 2014



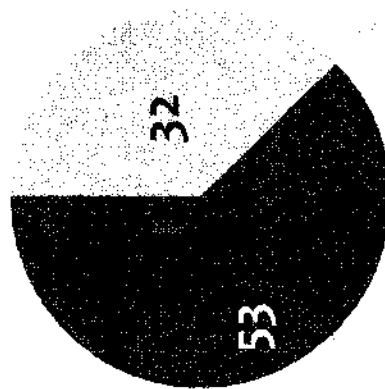
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RCMP Homicide Solve Rates 2013/2014

Murdered females 2013 and 2014 combined, RCMP Jurisdictions only

Total - 85

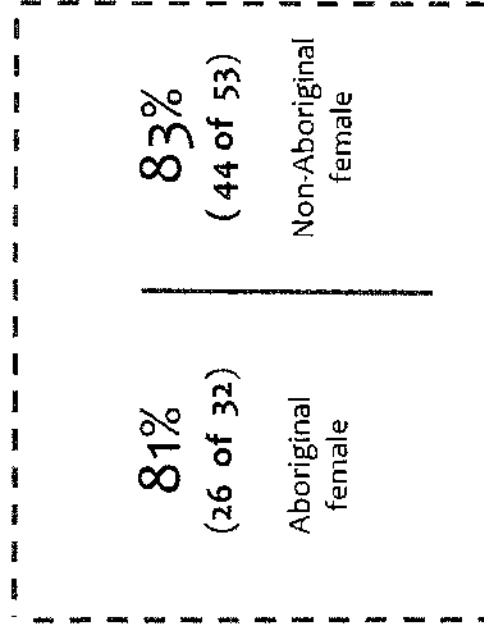


Non-Aboriginal Females
Aboriginal Females

Represents 62.4% of all murdered females in RCMP jurisdictions on record

Represents 37.6% of all female murders in RCMP jurisdictions

Aboriginal females are over-represented



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Missing and Murdered Aboriginal Women

Questions?

Thank-you.



'Inspire, create, touch'



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'Inspire, create, touch'

Canada

-16-

Pecknold, Clayton JAG:EX

From: Janice Armstrong <janice.armstrong@rcmp-grc.gc.ca>
Sent: Wednesday, June 17, 2015 7:51 AM
To: jeff.ferguson@gnb.ca; bill.sweeney@gov.ab.ca; Pecknold, Clayton JAG:EX; Glen.Lewis@gov.mb.ca; jackiekavanagh@gov.nl.ca; purcelrf@gov.ns.ca; Shirley_KemeysJones@gov.nt.ca; smansell@gov.nu.ca; acampbell@gov.pe.ca; dale.larsen@gov.sk.ca; robert.riches@gov.yk.ca
Cc: Catherine Fortin; Jennifer Derksen; Shirley Cuillierier; Tyler Bates
Subject: 2015 Update - Missing and Murdered Aboriginal Women
Attachments: MMAW_Under_Embargo_Jun19_EN_4.pdf; MMAW_keymessages_2015release_2.docx

Hello Everyone,

By way of follow up from our CMC meeting, I wanted to advise that we are planning on holding a press conference on the 2015 Update on Missing and Murdered Aboriginal Women on Friday, June 19th at 2PM here in Ottawa. We will release the report then too. I have attached an **embargoed copy** of the report - Please do not share beyond those who need to know - we don't want this released before Friday afternoon.

While I provided the highlights of the report already, I wanted to offer up a more in-depth briefing tomorrow afternoon (**Thursday, June 18th, 2015 at 1PM for 30 minutes**) for those who may be interested. I would again ask that you **not share** it beyond those who need to know.

A copy of the "key messages" are also attached. The Deck for that briefing will follow in the next message.

The details for the teleconference are below. **I would ask that you please advise your (or delegate) availability.**

June 18, 2015 1:00 - 1:30 (Ottawa Time)

Toll-free Dial-in number: s.17

Conference ID: s.17

Thanks very much,
Janice

Janice Armstrong
Deputy Commissioner/Sous-Commissaire
Contract and Aboriginal Policing/
Services de police contractuels et autochtones
Tel: 613-843-4632
Cell: 613-219-9457
Email: janice.armstrong@rcmp-grc.gc.ca
"Connected to Our Communities"

Key Messages – Media Lines

Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview

Key Messages

Overarching Messages

- The RCMP remains focused on resolving unsolved cases of missing and murdered Aboriginal women, and seeking closure and justice for families.
- Our efforts also focus on reducing violence against Aboriginal women and contributing to their increased safety and well-being in the communities we serve.
- A collective focus on healthy familial relationships in vulnerable communities is needed to mitigate violence against Aboriginal women.
- The RCMP is only one partner among many government and non-government organizations who must align their efforts to reduce the high rates of violent victimization experienced by Aboriginal women and help prevent future tragedies.
- Community involvement is central to this collective effort as it will guide solutions towards this long term healing process.
- The RCMP has increased its national efforts to raise awareness about the issue of violence against Aboriginal women. Initiatives include the creation and distribution of posters, public service announcements and other educational materials focused on preventing violence against women.

2015 Update Highlights:

- Consistent with the 2014 Overview, the 2015 Update confirms that Aboriginal women (and all female victims regardless of ethnicity) are most frequently killed by men in their homes and communities.
- Also consistent with the 2014 Overview, the 2015 Update confirms a high solve rate for female Aboriginal homicides (81%) within RCMP jurisdictions, (83% for non-Aboriginal females).
- The 2015 Update also reconfirms that Aboriginal women continue to be over-represented among Canada's murdered and missing women.

2015 Update Findings:

- Current updated data shows a reduction of 9.3 % in unsolved cases of missing and murdered Aboriginal women from the 2014 Overview (from 225 to 204).
- The 2015 Update shows that there have been 19 additional cases of missing Aboriginal women across Canada since the 2014 Overview: 11 new cases, and another eight that

were not captured in the first report for various reasons such as change in status and file reviews.

- The 2015 Update shows that since the 2014 Overview, there have been 32 homicides of Aboriginal females, (RCMP jurisdictions only). The proportion of Aboriginal female homicide victims within RCMP jurisdictions in 2013 and 2014 is consistent with levels of the past decade. The RCMP does not have on-going access to homicide data for the over 300 other police agencies who provided individual consent for the 2014 Overview.
- Offenders were known to their victims in 100% of solved homicide cases of Aboriginal women and in 93% of solved homicide cases of non-Aboriginal women in RCMP jurisdictions in 2013 and 2014.
- Current and former spouses, and family members made up the majority of relationships between victims and offenders, representing 73% of homicides of Aboriginal women, and 77% of non-Aboriginal women in RCMP jurisdictions in 2013 and 2014.
- The strong connection between female homicides and spousal and familial violence reaffirms the need to target prevention efforts towards violence in family relationships.
- Additional analysis on the data used for the 2014 Overview shows that homicides of Aboriginal women were more likely to occur outside of larger urban centers than those of non-Aboriginal women (60% to 34%).
- The data shows that female homicides most often occur within a residence, and more specifically, a residence shared by the victim and offender, (44% of Aboriginal women and 51% of non-Aboriginal women).

Progress since 2014 Overview:

- The RCMP reviewed all missing and murdered cases of Aboriginal women in our jurisdictions reported in the 2014 Overview and found that the investigations were being diligently investigated with appropriate resourcing.
- The RCMP introduced its *National Missing Persons Strategy* in September of 2014, which standardized the investigative process. A revised *Missing Persons Policy* has incorporated investigative best practices and establishes mandatory communication schedules with families.
- Because of the strong link between the issue of missing and murdered Aboriginal women and family violence, the RCMP has focused prevention efforts accordingly. Some of these include funding for violence prevention projects in Aboriginal communities, (Family Violence Initiative), public awareness projects (poster campaign and public service announcements), and the promotion of violence prevention initiatives in vulnerable Aboriginal communities.
- The majority of unsolved missing female Aboriginal files have been posted on the *Canada's Missing* website for potential public assistance in these cases.
- The RCMP is working with the Canadian Association of Chiefs of Police to encourage on-going data sharing in an effort to strengthen data as it relates to missing and murdered Aboriginal women.

- The RCMP promotes the implementation of established prevention programs in Aboriginal communities. For example, the Aboriginal Shield program, a youth empowerment program which encourages making informed, healthy, positive choices.

Recap on the 2014 Overview:

- Released on May 16, 2014, with the assistance of Statistics Canada and close to 300 policing agencies across Canada, the *RCMP National Operational Overview on Missing and Murdered Aboriginal Women* provided the most comprehensive account of missing and murdered Aboriginal women in Canada to date.
- The 2014 Overview identified 1,181 missing and murdered Aboriginal women in Canadian police databases: 164 missing (dating back to 1951) and 1,017 murdered (between 1980 and 2012).
- Out of the 1,017 homicide cases, **897 cases or 88% have been solved.**
- The 2014 Overview revealed that missing and murdered Aboriginal women are over-represented vis-à-vis their proportion of the Canadian population. Aboriginal women accounted for 16% of female homicides and 11.3% of missing women. This is three to four times higher than the representation of Aboriginal women in the Canadian population, which is 4.3%.
- The 2014 Overview revealed similarities across all female homicides in that most were committed by men and most of the perpetrators knew their victims — whether as a spouse, other family member, other intimate partner or acquaintance.
- The 2014 Overview highlighted that in 62% of the cases of Aboriginal women homicides, the perpetrators were either a spouse, a family member or an intimate partner.
- At the time of publication (May 2014), there were 225 unsolved cases of either missing or murdered Aboriginal females: 105 missing for more than 30 days as of November 4, 2013, (disappearance was categorized as "unknown" or "foul play suspected") and 120 unsolved homicides between 1980 and 2012. Current updated data shows a reduction of 9.3 % in unsolved cases of missing and murdered Aboriginal women from the 2014 Overview (from 225 to 204).

Pecknold, Clayton JAG:EX

From: Jennifer Derksen <Jennifer.Derksen@rcmp-grc.gc.ca>
Sent: Wednesday, June 17, 2015 7:40 AM
To: jeff.ferguson@gnb.ca; bill.sweeney@gov.ab.ca; Pecknold, Clayton JAG:EX; Glen.Lewis@gov.mb.ca; jackiekavanagh@gov.nl.ca; purcelrf@gov.ns.ca; Shirley_KemeysJones@gov.nt.ca; smansell@gov.nu.ca; acampbell@gov.pe.ca; dale.larsen@gov.sk.ca; robert.riches@gov.yk.ca
Cc: Catherine Fortin; Jennifer Derksen; Shirley Cuillierier; Tyler Bates
Subject: 2015 Update - Missing and Murdered Aboriginal Women
Attachments: MMAWPowerPoint.pdf; MMAW_Under_Embargo_Jun19_EN_4.pdf; MMAW_keymessages_2015release_2.docx

Hello Everyone,

By way of follow up from our CMC meeting, I wanted to advise that we are planning on holding a press conference on the 2015 Update on Missing and Murdered Aboriginal Women on Friday, June 19th at 2PM here in Ottawa. We will release the report then too. I have attached an **embargoed copy** of the report - Please do not share beyond those who need to know - we don't want this released before Friday afternoon.

While I provided the highlights of the report already, I wanted to offer up a more in-depth briefing tomorrow afternoon (**Thursday, June 18th, 2015 at 1PM for 30 minutes**) for those who may be interested. I have attached a copy of the Deck for that briefing. I would again ask that you **not share** it beyond those who need to know.

A copy of the "key messages" are also attached.

The details for the teleconference are below. **I would ask that you please advise your (or delegate) availability.**

June 18, 2015 1:00 - 1:30 (Ottawa Time)

Toll-free Dial-in number: s.17
Conference ID: s.17

Thanks very much,
Janice

Janice Armstrong
Deputy Commissioner/Sous-Commissaire
Contract and Aboriginal Policing/
Services de police contractuels et autochtones
Tel: 613-843-4632
Cell: 613-219-9457
Email: janice.armstrong@rcmp-grc.gc.ca
"Connected to Our Communities"

Pecknold, Clayton JAG:EX

From: Janice Armstrong <janice.armstrong@rcmp-grc.gc.ca>
Sent: Wednesday, June 17, 2015 7:29 AM
To: jeff.ferguson@gnb.ca; bill.sweeney@gov.ab.ca; Pecknold, Clayton JAG:EX; Glen.Lewis@gov.mb.ca; jackiekavanagh@gov.nl.ca; purcelrf@gov.ns.ca; Shirley_KemeysJones@gov.nt.ca; smansell@gov.nu.ca; acampbell@gov.pe.ca; dale.larsen@gov.sk.ca; robert.riches@gov.yk.ca
Cc: Catherine Fortin; Jennifer Derksen; Shirley Cuillierrier; Tyler Bates
Subject: 2015 Update - Missing and Murdered Aboriginal Women
Attachments: MMAWPowerPoint.pdf; MMAW_Under_Embargo_Jun19_EN_4.pdf; MMAW_keymessages_2015release_2.docx

Hello Everyone,

By way of follow up from our CMC meeting, I wanted to advise that we are planning on holding a press conference on the 2015 Update on Missing and Murdered Aboriginal Women on Friday, June 19th at 2PM here in Ottawa. We will release the report then too. I have attached an **embargoed copy** of the report - Please do not share beyond those who need to know - we don't want this released before Friday afternoon.

While I provided the highlights of the report already, I wanted to offer up a more in-depth briefing tomorrow afternoon (**Thursday, June 18th, 2015 at 1PM for 30 minutes**) for those who may be interested. I have attached a copy of the Deck for that briefing. I would again ask that you **not share** it beyond those who need to know.

A copy of the "key messages" are also attached.

The details for the teleconference are below. **I would ask that you please advise your (or delegate) availability.**

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Tel: 613-843-4632
Cell: 613-219-9457
Email: janice.armstrong@rcmp-grc.gc.ca
"Connected to Our Communities"

O'Neill, Jennifer L JAG:EX

From: Duplissie, Danielle JAG:EX
Sent: Monday, June 1, 2015 7:55 AM
To: Vallieres, Lucie JAG:EX
Subject: Re: BN RCMP Report - Missing and Murdered Aboriginal Women

Thank you!

From: Vallieres, Lucie JAG:EX
Sent: Monday, June 01, 2015 07:50 AM
To: Duplissie, Danielle JAG:EX
Subject: RE: BN RCMP Report - Missing and Murdered Aboriginal Women

That was a draft- this is the final version.

From: Duplissie, Danielle JAG:EX
Sent: Sunday, May 31, 2015 9:26 PM
To: Vallieres, Lucie JAG:EX
Subject: Fw: BN RCMP Report - Missing and Murdered Aboriginal Women

Hi Lucie,

Can you confirm that the attached BN is the final version of this BN?

Thanks for your help,
Danielle

From: Mas, Sophie B JAG:EX
Sent: Sunday, May 31, 2015 08:18 PM
To: Duplissie, Danielle JAG:EX
Subject: FW: BN RCMP Report - Missing and Murdered Aboriginal Women

Hi Danielle:

As a follow up to Clayton's email regarding the upcoming release of the RCMP report, Lynne did the last one as per attached. I think we will likely have to do something similar to this and definitely outline all the initiatives that we have undertaken so far. Could you please follow up with Lucy and make sure that the attached BN is the final version? Could you start drafting a BN outlining what we have done following the one attached? The report isn't due for another few days so we have some time but the turnaround time for the BN will be very short I am guessing. I will forward Clayton's email to Lynne and loop her in.

Thank you.
Sophie

From: McInally, Lynne M JAG:EX
Sent: Friday, May 23, 2014 3:22 PM
To: Pecknold, Clayton JAG:EX
Cc: Mas, Sophie B JAG:EX; Vallieres, Lucie JAG:EX
Subject: BN RCMP Report - Missing and Murdered Aboriginal Women

Hi -- attached is an "unformatted" version of this BN. I have sent it on for processing so you will see the official formatted version early next week but I wanted you to have a quick look and let me know if you want an Estimates Note prepped on this or if this will suffice in case any questions come up. I am cc'ing Sophie as well. Thx, Lynne

O'Neill, Jennifer L JAG:EX

From: Vallieres, Lucie JAG:EX
Sent: Thursday, June 25, 2015 9:48 AM
To: Duplissie, Danielle JAG:EX
Attachments: 510363 - BN re Implications for BC of the RCMP report MMAW.pdf

**MINISTRY OF JUSTICE
POLICING AND SECURITY BRANCH
BRIEFING NOTE**

PURPOSE: For INFORMATION for Honourable Suzanne Anton,
Attorney General and Minister of Justice

ISSUE: Implications for BC of the RCMP report: *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview*, scheduled to be released June 19, 2015 by RCMP National Headquarters (NHQ).

SUMMARY:

- In May 2014, the RCMP released a report which provided a comprehensive analysis of police-reported incidents of missing and murdered Aboriginal females in Canada for the years 1980 – 2012. The 2015 update provides new data on recent cases, further analyses of existing data, and information on intervention.
- Current updated data shows a reduction of 9.3% in unsolved cases of missing and murdered Aboriginal women from the 2014 overview data. However, as of April 2015, 174 Aboriginal women across all police jurisdictions remain missing, 111 of these under suspicious circumstances.
- The 2015 report confirms that Aboriginal women, like non-Aboriginal women, were most often murdered by an acquaintance, spouse, or family member rather than a stranger. It also confirms that Aboriginal women are over-represented among Canada's murdered and missing women.
- A key message of the 2015 Report is that the RCMP is only one partner among many government and non-government organizations who must align their efforts to reduce the high rates of violent victimization experienced by Aboriginal women.
- Addressing violence against Aboriginal women is also a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others. BC has responded to recommendations contained in the Missing Women Commission of Inquiry as well as participating in FPT initiatives and responding to NGO reports on missing and murdered Aboriginal women.

BACKGROUND:

- The RCMP released a second report on missing and murdered Aboriginal women to update data on new cases of missing and murdered Aboriginal women as well as to provide an update on investigative, procedural, and preventative actions taken by the RCMP since its May 2014 publication.
- The May 2014 publication, *Missing and Murdered Aboriginal Women: A National Operational Overview* (hereafter the 2014 Overview report), had analyzed police-reported incidents of missing and murdered Aboriginal women in Canada for the years 1980 – 2012.

The 2014 Overview report concluded that the total number of missing and murdered Aboriginal women exceeded previous public estimates.

- The 2015 publication, *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview* (hereafter the 2015 Update report), confirms that Aboriginal women continue to be over-represented among Canada's murdered and missing women. It also finds that Aboriginal women, similar to all female victims, regardless of ethnicity, are most frequently killed by spouses, acquaintances, or family members.
- The 2015 Update report presents updated and new data on a number of variables, some of which include all Canadian jurisdictions, and others that include only RCMP jurisdictions (due to data availability). Other statistical highlights include the following:
 - There have been 19 additional cases of missing Aboriginal women across Canada since the 2014 Overview: 11 new cases, and another eight that were not captured in the first report for various reasons such as change in status and file reviews;
 - Additional analysis of the 2014 data shows that homicides of Aboriginal women in Canada were more likely to occur outside of larger urban centers than those of non-Aboriginal women (60% to 34%) and most often occur within a residence, and more specifically, a residence shared by the victim and offender (44% of Aboriginal women and 51% of non-Aboriginal women);
 - The 2015 Update confirms a high solve rate for female Aboriginal homicides (81%), and 83% for non-Aboriginal females, in RCMP jurisdictions;
 - Since the 2014 Overview, there have been 32 homicides of Aboriginal females, in RCMP jurisdictions. The proportion of Aboriginal female homicide victims within RCMP jurisdictions in 2013 and 2014 is consistent with levels of the past decade;
 - In 2013 and 2014, offenders were known to their victims in 100% of solved homicide cases of Aboriginal women and in 93% of solved homicide cases of non-Aboriginal women, in RCMP jurisdictions; and
 - Current and former spouses and other family members made up the majority of relationships between victims and offenders, representing 73% of homicides of Aboriginal women, and 77% of non-Aboriginal women in RCMP jurisdictions in 2013 and 2014.

RCMP Messaging

- The 2015 Update report emphasizes the importance of community involvement in reducing violence toward Aboriginal women. The report indicates that the RCMP have identified vulnerable Aboriginal communities across Canada in which to focus prevention and intervention activities aimed at reducing the high incidence of violence against women. The report does not identify those communities.
- The report states that RCMP managers have been provided with tools to work with these vulnerable communities to develop and deliver violence prevention initiatives. Federal and provincial governmental departments and Aboriginal organizations have also been engaged to support the delivery of programming to the vulnerable communities.
- The 2015 Update report also identifies the RCMP's national efforts to raise awareness about the issue of violence against Aboriginal women. Initiatives include the creation and distribution of posters, public service announcements and other educational materials focused on preventing violence against women.

Implications for BC

- Addressing violence against Aboriginal women is a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others.
- BC initiatives addressing the issues of violence against Aboriginal women include:
 - An MOU has been signed between the BC government and Aboriginal leadership on addressing violence against Aboriginal women;
 - The establishment of the Provincial Office of Domestic Violence;
 - The development of BC Provincial Policing Standards (BCPPS) on Missing Persons Investigations;
 - The Missing Person Act and associated regulations are in effect;
 - BCPPS on Major Case Management are under development and BCPPS to promote unbiased policing are under consideration;
 - Cultural competency training for police officers is under development; and
 - Evidence-based, risk-focused domestic violence training for police officers in BC has been rolled-out across the province.
- BC also participates in current FPT work to engage Aboriginal communities in the development of a justice framework to address the needs of women, families and communities. As well, BC responded to recent NGO reports that expressed concerns about the disproportionate numbers of Aboriginal women who are missing or murdered in Canada (Inter-American Commission on Human Rights (IACHR) and the Committee for the Elimination of Discrimination Against Women (CEDAW)).

OTHER MINISTRIES IMPACTED/CONSULTED:

- N/A

Prepared by:
Lucie Vallieres
Analyst
Policing and Security Branch
604 660-0933

Approved by:
Lynne McNally
Executive Director
Policing and Security Programs
604 660-2532

Approved by:
Clayton Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Branch
250 387-1100

O'Neill, Jennifer L JAG:EX

From: Duplissie, Danielle JAG:EX
Sent: Thursday, June 4, 2015 10:31 AM
To: Mas, Sophie B JAG:EX
Subject: RE: MMAW
Attachments: 140526_CS01985_InfoBN_RCMPReportMissingMurderedAboriginal Women_LVallier (2).docx

Hi Sophie,

Can we discuss the MMAW BN when you get a chance? I'm not sure I am the best person to work on this as I don't have much information.

I have the final version from Lucie (see attached) and there is no mention of Oppal or our current work to address MWCI. Please let me know if we can find some time to connect. I'm off tomorrow, but can make myself available by phone if today doesn't work.

Thanks,
Danielle

From: McNally, Lynne M JAG:EX
Sent: Thursday, June 4, 2015 10:18 AM
To: Mas, Sophie B JAG:EX
Cc: Duplissie, Danielle JAG:EX
Subject: RE: MMAW

Just looked at the email Clayton sent you more closely. He is referencing RCMP policy stuff (Lipinski and mentioning Kimberley). I don't think this is the usual response to Oppal stuff – looks like it is contract policing policy stuff. We can review the contents of the updated RCMP report from the 'just the facts' piece – but can't help on the policy piece.

From: Mas, Sophie B JAG:EX
Sent: Sunday, May 31, 2015 8:21 PM
To: McNally, Lynne M JAG:EX
Cc: Vallieres, Lucie JAG:EX; Duplissie, Danielle JAG:EX
Subject: FW: MMAW

Hi Lynne:

I want to give you the heads up about the following upcoming report. You prepared the last BN. I have asked Danielle to get started on a draft which outlines what we are currently doing to address this issue. We can add to it once we see the report.

Sophie

From: Pecknold, Clayton JAG:EX
Sent: Friday, May 29, 2015 4:28 PM
To: Mas, Sophie B JAG:EX
Cc: McLean, Kimberley M JAG:EX; Sitter, Donna GCPE:EX; Butterfield, Nicole JAG:EX; Clark, Perry JAG:EX
Subject: MMAW

Sophie:

The RCMP will be issuing a follow up to their report on Missing and Murdered Aboriginal Women on June 16. We can expect an embargoed copy but not likely until very soon before. We will need to work with E div (CROPS Lipinski) and ensure we have a BN ready for the Minister that also outlines the UNHCR etc aspects. Donna will need the BN in draft to do the IN. We will want to ensure the Minister has an understanding of the reports and for our purposes we will need to think about what we should be doing from a policy perspective. Kimberley can fill you in and there may be a role for FNP, standards and for Community Safety Branch.

Nicole for task calender

Clayton J. Pecknold, M.O.M.

Assistant Deputy Minister, Policing & Security

Ministry of Justice, Province of British Columbia

**MINISTRY OF JUSTICE
Policing and Security Branch
BRIEFING NOTE**

PURPOSE: For INFORMATION for Clayton Pecknold, Assistant Deputy Minister and Director of Police Services.

ISSUE: Implications for Policing and Security Branch of the RCMP report: *Missing and Murdered Aboriginal Women: A National Operational Overview* released May 16, 2014 by RCMP National Headquarters (NHQ).

SUMMARY:

- The RCMP released its report summarizing the study of reported incidents of missing and murdered Aboriginal women across all police jurisdictions in Canada for the years 1980 – 2012.
- The RCMP report concludes that: the total numbers of murdered and missing aboriginal females (n=1,181) exceeds previous public estimates; aboriginal women are over-represented among Canada's murdered and missing women; most homicides were committed by men who knew their victims; and homicide solve rates are high (90%, sex-trade related homicide is 60%) and consistent between aboriginal and non-aboriginal female homicide victims.
- The RCMP NHQ identifies four key response areas to address missing and murdered aboriginal women:
 1. Enhancing efforts on unresolved cases
 2. Focusing prevention efforts
 3. Increasing public awareness
 4. Strengthening the data.
- Policing and Security Branch continues to respond to the recommendations from the Missing Women Commission of Inquiry. Several initiatives currently underway are overlapping with some of the RCMP NHQ next steps. For example, *British Columbia Provincial Policing Standards* (BCPPS) for missing person investigations are under development and include provisions that standardize, and enhance accountability and supervision, of investigations.
- Policing and Security Branch is currently seeking to harmonize RCMP and provincial policies and standards for missing person investigations; however, requests for a copy of the new RCMP NHQ missing person policy are still outstanding.

BACKGROUND:

- In November 2013, the Commissioner of the RCMP initiated an RCMP-led study of reported incidents of missing and murdered aboriginal women across all police jurisdictions in Canada.
- The RCMP-led report titled: *Missing and Murdered Aboriginal Women: A National Operational Overview* (hereafter: the RCMP report) was released May 16th 2014 and included a review of all reported incidents of missing and murdered aboriginal women across all Canadian police jurisdictions for the years 1980 – 2012.
- The report includes data on missing and murdered aboriginal women, information about victims and perpetrators, solve/clearance rate, and risk factors of murdered aboriginal women.
- Key findings include:
 - A total of 1,181 aboriginal women were: missing (n=164) or the victim of homicide (n=1,017).
 - That number exceeds previous public estimates from different sources.
 - There are 225 unsolved cases for aboriginal women in Canada: 105 are for missing cases (includes cases originally characterized as 'foul play' or 'unknown'), and 120 are for unsolved homicides. The RCMP is the agency of jurisdiction of half of the cases.
 - Aboriginal women are over-represented among missing and murdered women in Canada and are at a higher risk of being victims of violence than non-aboriginal females.
 - Aboriginal women, like non-aboriginal women, were most often murdered by an acquaintance, spouse, or family member rather than a stranger.
 - Solve/clearance rates are high and comparable between homicide cases involving aboriginal (82% for BC) and non-aboriginal women (84% for BC). The solve/clearance rates for homicide victims that were involved in the sex-trade were lower but consistent between aboriginal (60% for Canada) and non-aboriginal (65% for Canada).
 - BC has the largest numbers of unsolved aboriginal female homicides (n=36) and unresolved missing aboriginal females (n=40), followed by Alberta (n= 28 and n=19 respectively), and Manitoba (n=20 and n=12).
- The RCMP report concludes that criminal intelligence analysis of collected data will be necessary to ensure there are no previously unknown suspicious clusters of occurrences. Similarly, the *Missing Women Commission of Inquiry* (MWCI) report

recommended (# 7.6) that the provincial government ensure that capacity existed to: coordinate information, identify patterns, and establish base rates, amongst other issues.

- The RCMP report identifies four key response areas to address missing and murdered aboriginal women that have potential implications:

1. Enhancing efforts on unresolved cases

- The RCMP has dedicated resources to develop a National Missing Person Strategy to guide the RCMP's approach to missing person cases.
- This includes: ensuring necessary levels of supervision and guidance, victims services, ongoing communication with families or reporting party, conducting interviews with located individuals to determine possible risk factors for prevention and early intervention, update to the NHQ missing person policy, mandatory use of an intake form, and a mandatory risk assessment tool as an investigative aid.
- **Although the details of the policy and requirements are not yet available to PSD, the elements listed above are included in the BCPPS on missing person investigations in some way. Analyses of the differences would be required when PSD is able to review RCMP NHQ documents.**
- The RCMP will also provide jurisdictional data back to the jurisdictions to assist in their efforts on these outstanding cases.

2. Using the data to focus prevention efforts

- Identify communities with high risk of violence against women and focus intervention, diversion, and family violence prevention initiatives.
- Work with other government departments, agencies, and federal partners to help communities identify issues and mobilize resources through the Community Safety Plan process.
- Track progress through detachment performance plans to ensure appropriate accountability of local commanders.

3. Increasing public awareness

- Maintain Native Women Association of Canada Liaison to develop violence against aboriginal women public awareness tools and resources.
- Redirect existing funding from the National Crime Prevention Services to target high-risk communities.
- Provide the data to Statistics Canada

4. Strengthening the data.

- Share the data with the National Centre for Missing Persons and Unidentified Remains (NCMPUR) who will work to publish cases on Canada's Missing website (www.canadasmissing.ca)

- Roll out changes to ensure that the RCMP capture 'Aboriginal origin' as part of the homicide survey.
- The impetus for the RCMP-led review of missing and murdered cases was mounting public pressure from the public and other organizations calling for a public inquiry into the number of missing aboriginal women. This includes research work and recommendations from the *United Nation Committee for the Elimination of Discrimination Against Women* (CEDAW) and the UN Special Rapporteur on the situation of indigenous peoples in Canada.

OTHER MINISTRIES IMPACTED/CONSULTED:

- N/A.

Prepared by:
Lucie Vallieres
Analyst
Policing and Security Branch
604 660-0933

Approved by:
Lynne McNally
Executive Director
Policing and Security Programs
604 660-2532

O'Neill, Jennifer L JAG:EX

From: Vallieres, Lucie JAG:EX
Sent: Tuesday, June 9, 2015 9:42 AM
To: Duplissie, Danielle JAG:EX
Subject: RE: MWCI BN - Jan 2015

Thanks!

From: Duplissie, Danielle JAG:EX
Sent: Tuesday, June 9, 2015 9:31 AM
To: Vallieres, Lucie JAG:EX
Subject: MWCI BN - Jan 2015

Hi Lucie,

Here is the BN I was referring to – it may help with the MMAW BN when the RCMP report is released. We can work together as well – let me know if/when you want to connect.

W:\EXECUTIVE\STRATINITIATIVE\1 Projects\Active\MWCI\MWCI related issues\MWCI Overall response\Overall MWCI Response BN Jan 2015.docx

Thanks,
Danielle Duplissie, PMP
Project Manager
Policing and Security Branch, Ministry of Justice
405-815 Hornby Street
Vancouver, BC V6Z 2E6
Office 604.660.2718
Mobile 604.499.9055

O'Neill, Jennifer L JAG:EX

From: Mas, Sophie B JAG:EX
Sent: Monday, June 1, 2015 8:44 AM
To: Duplissie, Danielle JAG:EX
Subject: FW: MMAW

Follow Up Flag: Follow up
Flag Status: Completed

From: McLean, Kimberley M JAG:EX
Sent: Monday, June 1, 2015 8:40 AM
To: Mas, Sophie B JAG:EX
Cc: Sitter, Donna GCPE:EX
Subject: FW: MMAW

Hi Sophie – the paper will follow up on the details/data provided in the last paper (eg how many cases resolved in last year, number of new ones), and expand on the breakdowns of data provided last time because of the media interest in data like % of women killed on reserve vs. off. The E div comms people will have backgrounders and will be asked to forward materials to donna when they receive them. Clayton mentioned the UN aspects but that was not part of what the RCMP were presenting on at the meeting last week. K

From: Pecknold, Clayton JAG:EX
Sent: Friday, May 29, 2015 4:28 PM
To: Mas, Sophie B JAG:EX
Cc: McLean, Kimberley M JAG:EX; Sitter, Donna GCPE:EX; Butterfield, Nicole JAG:EX; Clark, Perry JAG:EX
Subject: MMAW

Sophie:

The RCMP will be issuing a follow up to their report on Missing and Murdered Aboriginal Women on June 16. We can expect an embargoed copy but not likely until very soon before. We will need to work with E div (CROPS Lipinski) and ensure we have a BN ready for the Minister that also outlines the UNHCR etc aspects. Donna will need the BN in draft to do the IN. We will want to ensure the Minister has an understanding of the reports and for our purposes we will need to think about what we should be doing from a policy perspective. Kimberley can fill you in and there may be a role for FNP, standards and for Community Safety Branch.

Nicole for task calender

Clayton J. Pecknold, M.O.M.
Assistant Deputy Minister, Policing & Security
Ministry of Justice, Province of British Columbia

O'Neill, Jennifer L JAG:EX

From: Pecknold, Clayton JAG:EX
Sent: Wednesday, June 17, 2015 6:34 AM
To: McInally, Lynne M JAG:EX
Subject: Fw: Missing Person's Policy

What i said to janice.

From: Pecknold, Clayton JAG:EX
Sent: Wednesday, June 17, 2015 6:32 AM
To: Janice Armstrong
Subject: Re: Missing Person's Policy

Thank you.

I will be sharing only with one staff member who will confidentially prepare a BN synopsis for our AG. We will use your key messages and liaise with your comms IF the AG needs to say anything AFTER your release. s.13
s.13 Any concerns please let me know.

From: Janice Armstrong
Sent: Wednesday, June 17, 2015 5:16 AM
To: Pecknold, Clayton JAG:EX
Subject: RE: Missing Person's Policy

Me again Clayton.

I am attaching a copy of the report and key messages. Please do not share beyond those who need to know. We are trying to avoid the report getting out before Friday afternoon. I am also going to offer a briefing to CMC for tomorrow afternoon (for those that might be interested). Email for that invitation will follow shortly.

Janice

>>> "Pecknold, Clayton JAG:EX" 2015/06/15 2:10 PM >>>

Hi Janice:

The Missing Persons Standards have been approved by the Minister and can be found at:
<http://www.pssg.gov.bc.ca/policeservices/standards/>

The Missing Persons Regulations to the Missing Persons Act have been approved by the LGIC and should be available soon at: <http://www.bclaws.ca/>

Both these were the subject of considerable consultation with E Div and Norm and Wayne sit on the Standards Advisory Committee as does Michel Legault. Moving forward I'm happy to have your people (Eric?) as directly connected to our process as you want. Its in our mutual interest to come up with standards we all support. The Major Crime Standards are under development with a Steering Committee that has Wade Lymburger and others on. As well we are working on Course of Fire and Use of Force Training. We can supply any drafts or project docs you need.

On another note, I have my people poised to prepare Briefing Material for your MMAW follow up report so the earliest possible time we can see an embargoed copy would be very much appreciated.

Let me know how you would like to coordinate on standards. Happy to oblige.

Clayton J. Pecknold, M.O.M.
Assistant Deputy Minister, Policing & Security
Ministry of Justice, Province of British Columbia

-----Original Message-----

From: Janice Armstrong [<mailto:janice.armstrong@rcmp-grc.gc.ca>]
Sent: Monday, June 15, 2015 4:56 AM
To: Pecknold, Clayton JAG:EX
Subject: Missing Person's Policy

Morning Clayton!
(Actually, I hope you are still sleeping)

I am following up on a number of issues from CMC, including a number of initiatives that you have ongoing in BC.

I wanted to hook my folks up with yours on both Missing Persons Policy and Major Case Management. Can you let me know who the primary points of contact are on your end.

Many thanks!

(And Happy Monday)
Janice

O'Neill, Jennifer L JAG:EX

From: Pecknold, Clayton JAG:EX
Sent: Wednesday, June 17, 2015 9:45 AM
To: McNally, Lynne M JAG:EX
Subject: Confidential.
Attachments: MMAWPowerPoint_2.pdf

Further to. For your BN.



Missing and Murdered Aboriginal Women (MMAW)

2015 Update

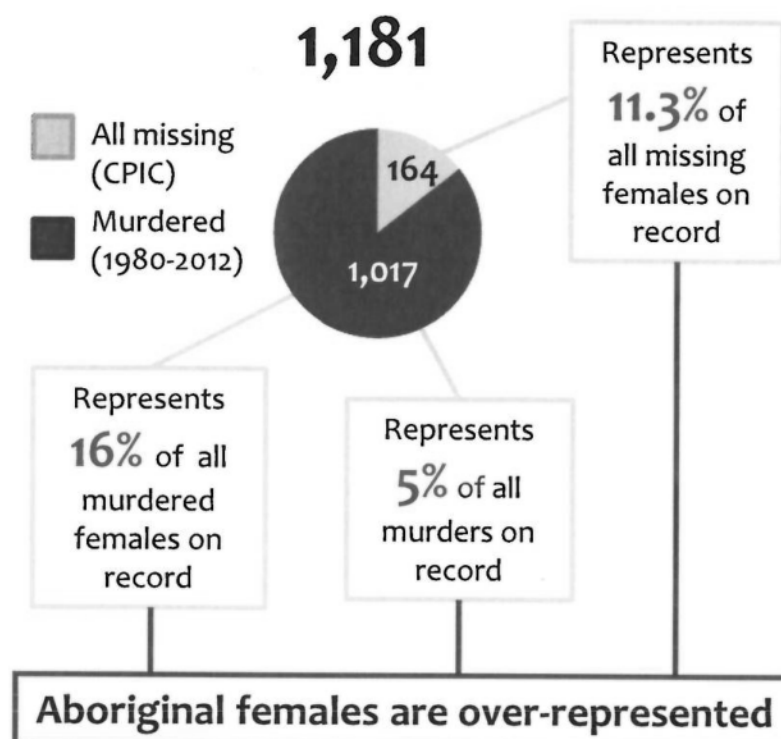


May 2014 National Operational Overview – Missing and Murdered Aboriginal Women

(For all police jurisdictions in Canada)

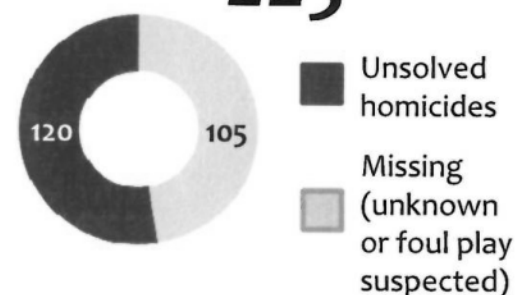
In
2013,
there were
671,554
Aboriginal
females in
Canada, which
represented
4.3%
of the female
population.

Missing and murdered Aboriginal females



Total unsolved Aboriginal female occurrences

225



Homicide solve rates

88%
(897 of 1,017)

Aboriginal
female

89%

Non-Aboriginal
female

60%

if involved in sex trade

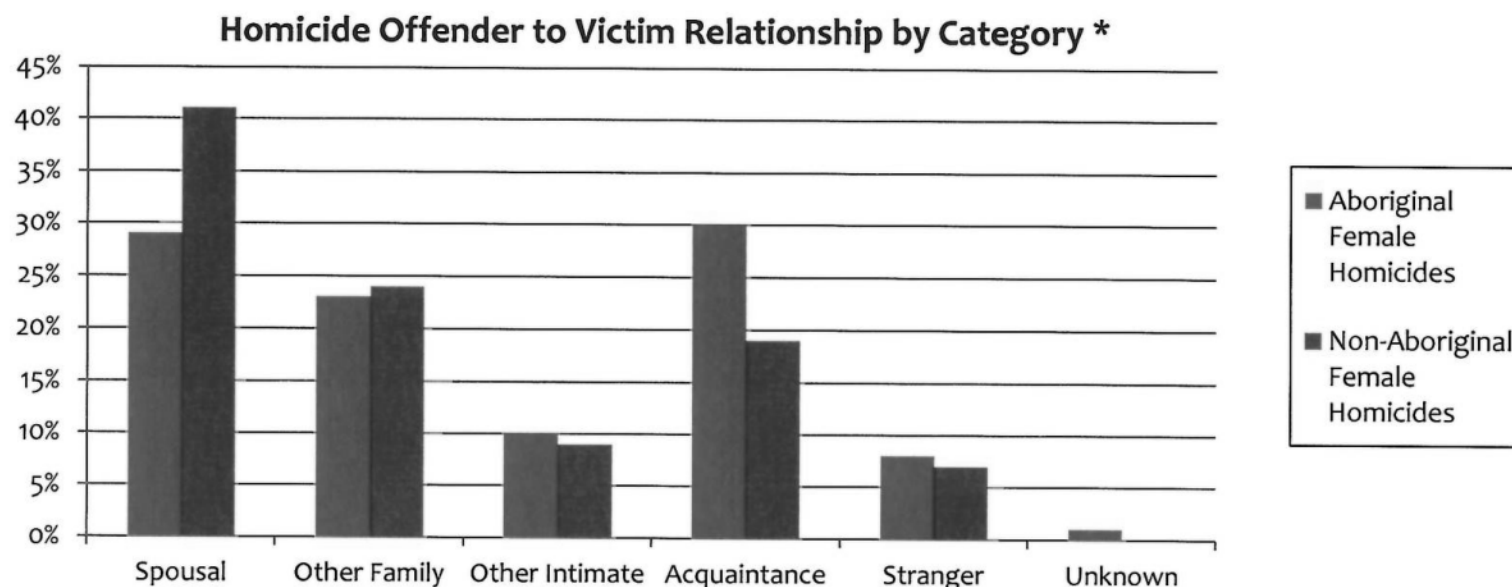
65%



Royal Canadian Mounted Police
Gendarmerie royale du Canada

Canada

May 2014 National Operational Overview - Offender to victim relationship



Rates of stranger-perpetrated homicides were consistent between Aboriginals and non-Aboriginals
(8%)

Methodological Note:
 * Acquaintance category includes many types of relationships, i.e. casual, criminal, business, authority figure, neighbour, close friend.



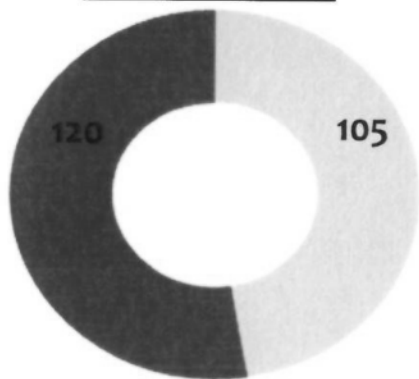
Royal Canadian Mounted Police
 Gendarmerie royale du Canada

Canada

Evolution of 2014 Data: Total Unsolved Aboriginal Female Occurrences

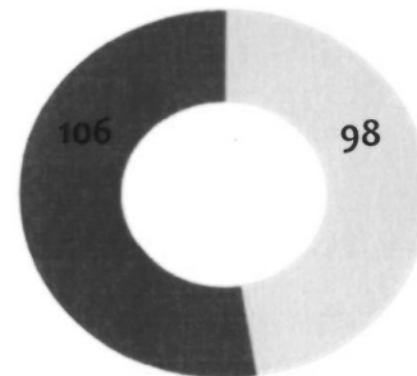
2014 National Operational Overview -
Total Unsolved Aboriginal Female
Occurrences

Total = 225



Evolution of 2014 Data - Total
Unsolved Aboriginal Female
Occurrences

Total = 204



Unsolved
homicides



Missing (unknown
or foul play suspected)

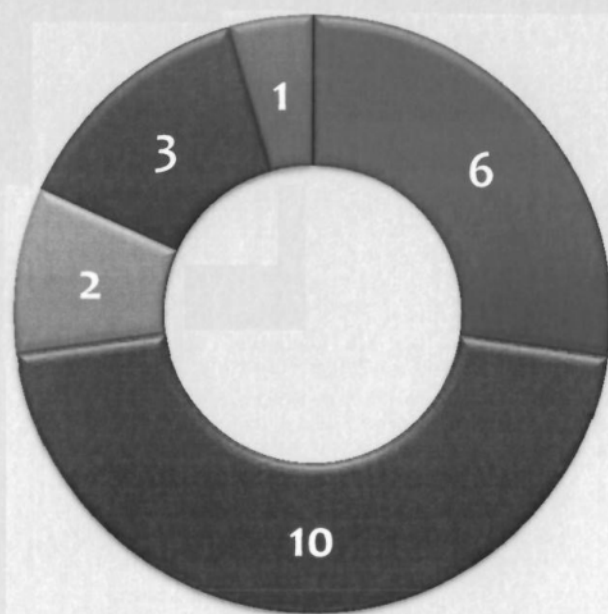


Royal Canadian Mounted Police
Gendarmerie royale du Canada

Canada

Change in status of unsolved occurrences reported in the National Operational Overview

Reasons for change in status



- 6 Missing - located
- 10 Homicides cleared by charge
- 2 Suspects confirmed deceased through DNA
- 3 Homicides, deemed as accidental death, overdose or suicide
- 1 Missing person deemed as homicide

The unsolved missing and homicides have been reduced from 225 to 204 representing a reduction of 9.3%

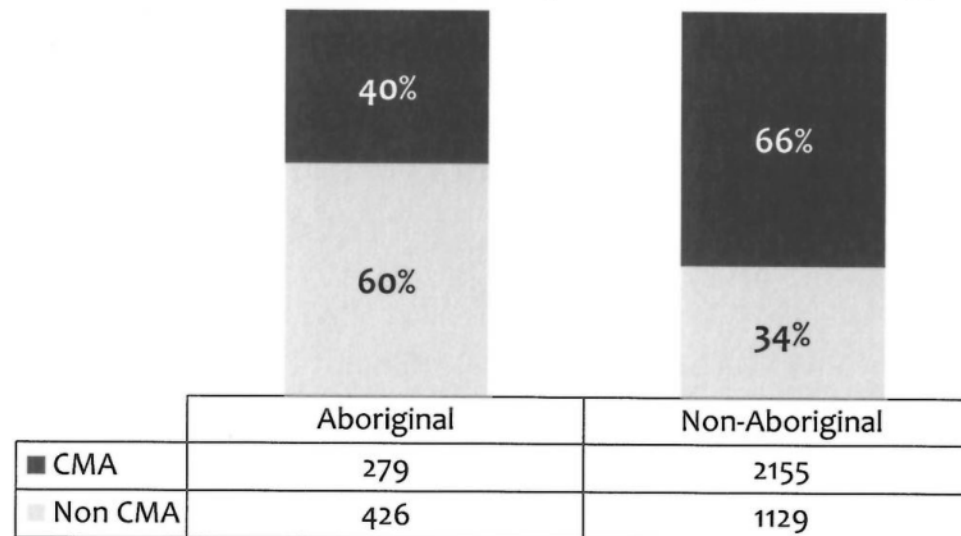


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Canada

Additional Analysis of 2014 National Operational Overview Data

Location of Female Homicides: Census Metropolitan Area (CMA) versus Non-Census Metropolitan (Non CMA) Area 1991-2012



- There was a notable difference between homicides of Aboriginal and non-Aboriginal women in terms of whether or not the incident occurred within or outside a CMA
- Homicides of Aboriginal women were more likely to occur outside the boundaries of a CMA (60%) than homicides of non-Aboriginal women (34%)

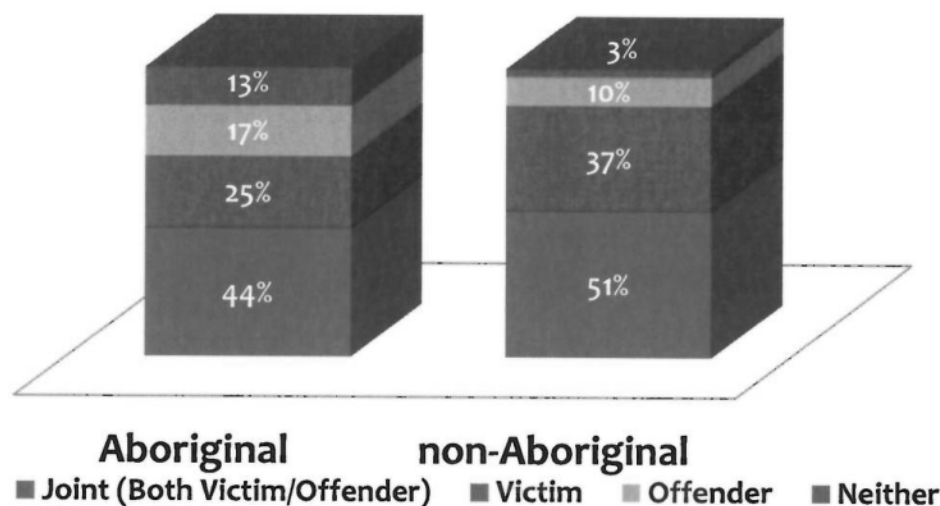


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Additional Analysis of 2014 National Operational Overview Data

Female homicides that occurred within a residence 1991 -2012



- Female homicides incidents often occur within a residence. This was the case in 68% of homicides of Aboriginal women and 77% of homicides of non-Aboriginal women.
- Homicides often happened in the home the victim shared with the offender, this was the case in 44% of all homicides of Aboriginal women and 51% of homicides of non-Aboriginal women.



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Progress on “Next Steps”

RCMP Commitments:

- **Enhancing efforts on unresolved cases**
 - ✓ File review of Missing and Murdered cases and communication schedules with families
 - ✓ National Missing Persons Strategy
 - ✓ Policy amendments and National Missing Persons Intake form
 - ✓ Victim Services taking into consideration cultural needs
- **Focusing prevention efforts**
 - ✓ Prevention efforts on familial and spousal violence based on data analysis
 - ✓ Identify communities vulnerable to violence against women for targeted prevention and intervention
 - ✓ Track and monitor progress and success of prevention and intervention plans for wider implementation
 - ✓ Family violence initiative fund support



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Progress on “Next Steps”

RCMP Commitments:

- **Increasing public awareness**
 - ✓ Collaboration with the Native Women’s Association of Canada and the Assembly of First Nations on public awareness initiatives – poster campaigns
 - ✓ Ongoing provision of data collected during and post-project to Stats Can for inclusion in official holdings
 - ✓ Public service announcement – Shania Twain
 - ✓ Public service announcement – Jordin Tootoo (in production)



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Progress on “Next Steps”

RCMP Commitments:

- **Strengthening the data**

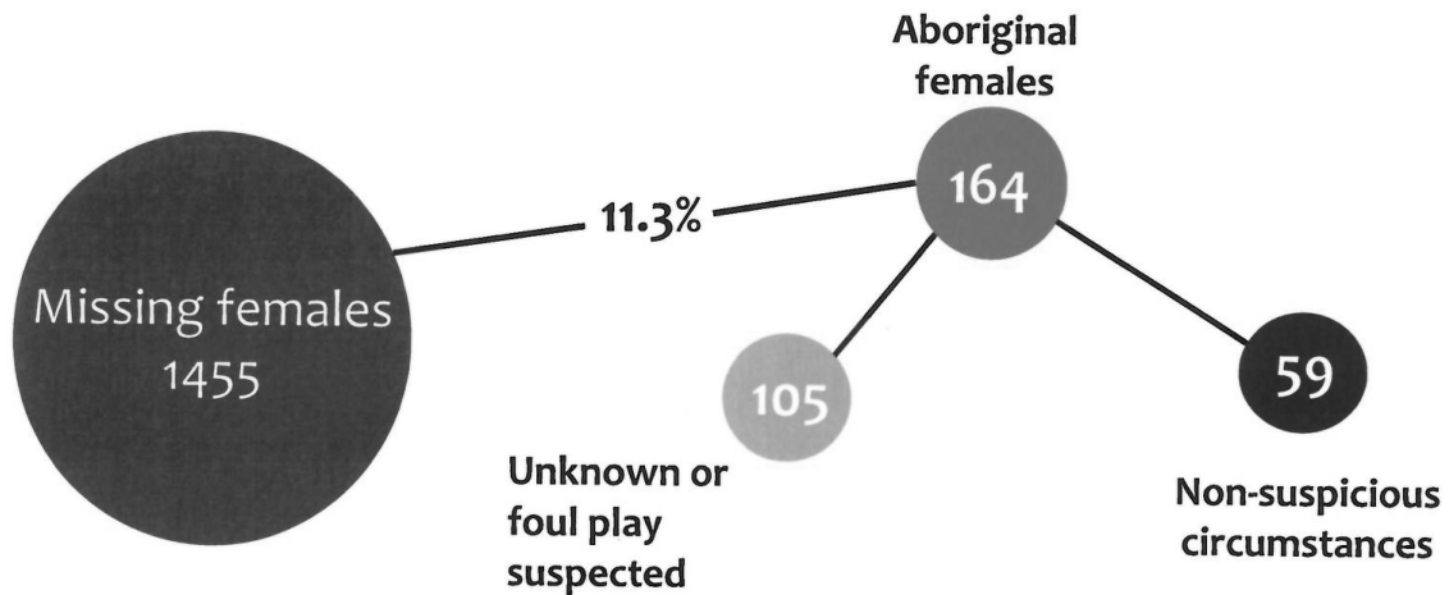
- ✓ 164 missing Aboriginal females identified to the National Centre for Missing Persons and Unidentified Remains to populate profiles on canadasmissing.ca - 14 remain outstanding, all others published, pending publication, excluded or the case was removed from CPIC
- ✓ Update, compile and distribute data for operational decision-making
- ✓ Policy and forms updated for RCMP collection of relevant data
- ✓ Capture Aboriginal status of victim and chargeable suspect on homicide survey



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2014 National Operational Overview – Summary of Missing Aboriginal Females across all Police Jurisdictions in Canada



Methodological Note: In this research, “missing” means those women who were recorded on CPIC as missing for more than 30 days as of November 4, 2013.



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2015 Update to National Operational Overview – Summary of Missing Aboriginal Females across all Police Jurisdictions in Canada

Missing Females - April 2015

(For all police jurisdictions in Canada, according to Canadian Police Information Centre)



Methodological Note: In this research, “missing” means those women who were recorded on CPIC as missing for more than 30 days as of April 1, 2015.



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Statistical Analysis of Additional Missing and Murdered Cases

2013 and 2014 Female Homicides in RCMP Jurisdictions

- In 2013, 42 female homicides occurred in RCMP jurisdictions (out of a total of 149 homicides)
- Of these, 17 (40%) were identified as Aboriginal females
- In 2014, 43 female homicides occurred in RCMP jurisdictions (out of a total of 151 homicides)
- Of these, 15 (35%) were identified as Aboriginal females



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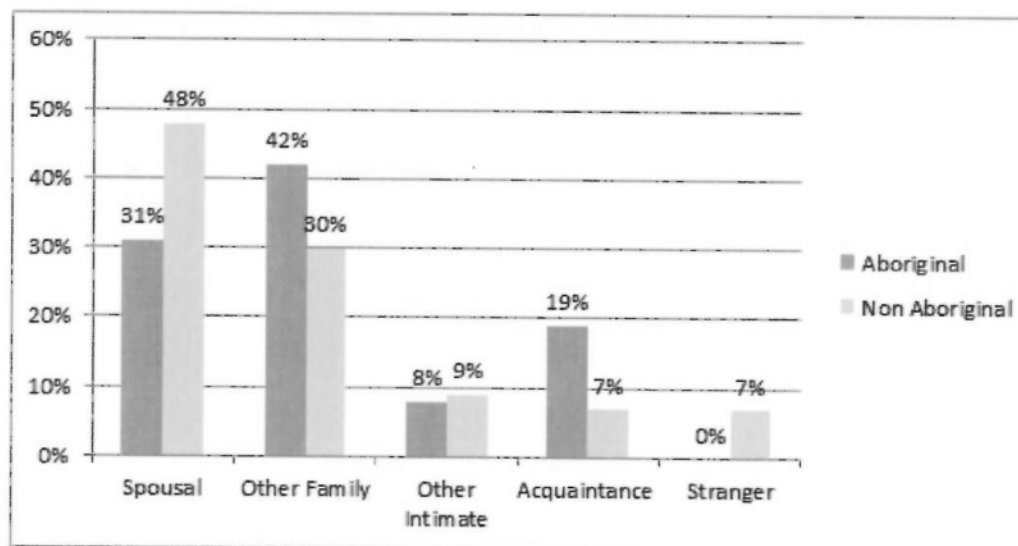
Canada

Statistical Analysis of Additional Missing and Murdered Cases

2013 and 2014 Female Homicides in RCMP Jurisdictions

- RCMP homicide data from 2013 and 2014 shows a strong nexus to family violence. Female victims, regardless of ethnicity, are most frequently killed by men within their own homes and communities.
- Of the solved cases, offenders were known to their victims in 100% of Aboriginal female homicides and in 93% of non-Aboriginal female homicides
- Family members represented the majority of relationships between victims and offenders

Offender-to-victim
relationship, female
homicides, 2013 and
2014



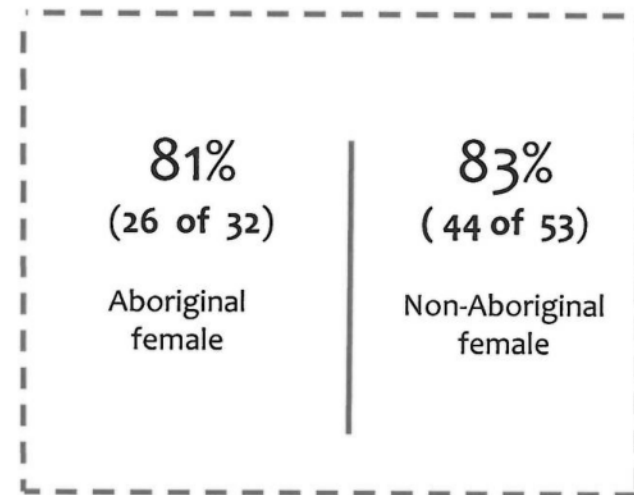
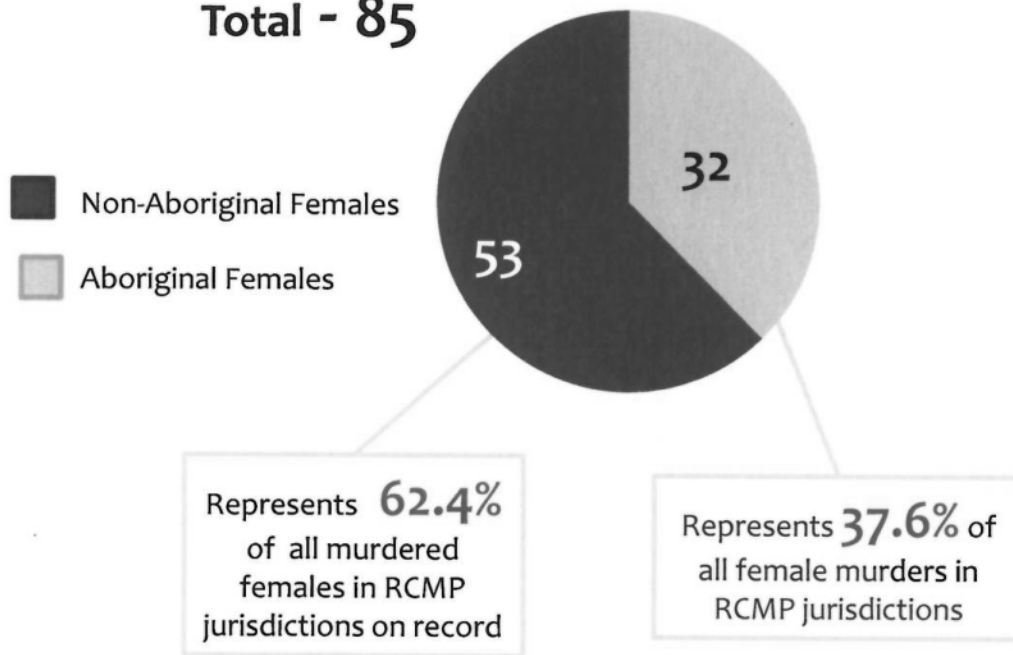
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RCMP Homicide Solve Rates 2013/2014

Murdered females 2013 and 2014
combined, RCMP Jurisdictions only

Total - 85



Aboriginal females are over-represented



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Canada



Missing and Murdered Aboriginal Women

Questions?

Thank-you.



'Inspire, create, teach'



'Inspire, create, teach'



O'Neill, Jennifer L JAG:EX

From: Pecknold, Clayton JAG:EX
Sent: Wednesday, June 17, 2015 11:23 PM
To: McInally, Lynne M JAG:EX
Subject: Re: Confidentialia report

This is fine. Make for info of minister and finalise. Bring donna in to loop pls. Good fast work.

From: McInally, Lynne M JAG:EX
Sent: Wednesday, June 17, 2015 5:29 PM
To: Pecknold, Clayton JAG:EX
Subject: Confidentialia report

Hi – here is the draft BN for this. Highlighted in yellow are a couple of paragraphs at the end about the two bc communities (not sure if you want to include this). Also, not sure if we need to run it by anyone else. Lots of statistical info and some ‘messaging’ but nothing startling. Let me know if/when I can share with Nicole (for processing/approvals) and Donna. Thx, Lynne

From: Pecknold, Clayton JAG:EX
Sent: Wednesday, June 17, 2015 6:34 AM
To: McInally, Lynne M JAG:EX
Subject: Fw: Missing Person's Policy
Here you go. Your eyes only. Confidential. Once we have a BN let me see then we can engage donna. Pls keep very tight.

From: Janice Armstrong <janice.armstrong@rcmp-grc.gc.ca>
Sent: Wednesday, June 17, 2015 5:16 AM
To: Pecknold, Clayton JAG:EX
Subject: RE: Missing Person's Policy

Me again Clayton.

I am attaching a copy of the report and key messages. Please do not share beyond those who need to know. We are trying to avoid the report getting out before Friday afternoon. I am also going to offer a briefing to CMC for tomorrow afternoon (for those that might be interested). Email for that invitation will follow shortly. Janice

>>> "Pecknold, Clayton JAG:EX" <Clayton.Pecknold@gov.bc.ca> 2015/06/15 2:10 PM >>>
Hi Janice:

The Missing Persons Standards have been approved by the Minister and can be found at:
<http://www.pssg.gov.bc.ca/policeservices/standards/>

The Missing Persons Regulations to the Missing Persons Act have been approved by the LGIC and should be available soon at: <http://www.bclaws.ca/>

Both these were the subject of considerable consultation with E Div and Norm and Wayne sit on the Standards Advisory Committee as does Michel Legault. Moving forward I'm happy to have your people (Eric?) as

directly connected to our process as you want. Its in our mutual interest to come up with standards we all support. The Major Crime Standards are under development with a Steering Committee that has Wade Lymburger and others on. As well we are working on Course of Fire and Use of Force Training. Wer can suply any drafts or project docs you need.

On another note, I have my people poised to prepare Briefing Material for your MMAW follow up report so the earliest possible time we can see an embargoed copy would be very much appreciated.

Let me know how you would like to coordinate on standards. Happy to oblige.

Clayton J. Pecknold, M.O.M.
Assistant Deputy Minister, Policing & Security
Ministry of Justice, Province of British Columbia

-----Original Message-----

From: Janice Armstrong [<mailto:janice.armstrong@rcmp-grc.gc.ca>]
Sent: Monday, June 15, 2015 4:56 AM
To: Pecknold, Clayton JAG:EX
Subject: Missing Person's Policy

Morning Clayton!
(Actually, I hope you are still sleeping)

I am following up on a number of issues from CMC, including a number of initiatives that you have ongoing in BC.

I wanted to hook my folks up with yours on both Missing Persons Policy and Major Case Management. Can you let me know who the primary points of contact are on your end.

Many thanks!

(And Happy Monday)
Janice

O'Neill, Jennifer L JAG:EX

From: Vallieres, Lucie JAG:EX
Sent: Thursday, June 18, 2015 8:57 AM
To: McNally, Lynne M JAG:EX
Subject: 2015 RCMP MMW report BN
Attachments: 2015_RCMP_MMW_LVallieres_revisedfinal.docx

Hi Lynne,

I removed the highlights, changed to minister and change the issue from implication for PSB to 'BC'.
Do you send to Victoria or should I send to Dominique for formatting?

Thx!

MINISTRY OF JUSTICE
Policing and Security Branch
BRIEFING NOTE

PURPOSE: For INFORMATION for Honourable Suzanne Anton, Attorney General and Minister of Justice.

ISSUE: Implications for BC of the RCMP report: *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview*, scheduled to be released June 19, 2015 by RCMP National Headquarters (NHQ).

SUMMARY:

- In May 2014, the RCMP released a report which provided a comprehensive analysis of police-reported incidents of missing and murdered Aboriginal females in Canada for the years 1980 – 2012. The 2015 update provides new data on recent cases, further analyses of existing data, and information on intervention.
- Current updated data shows a reduction of 9.3% in unsolved cases of missing and murdered Aboriginal women from the 2014 overview data. However, as of April 2015, 174 Aboriginal women across all police jurisdictions remain missing, 111 of these under suspicious circumstances.
- The 2015 report confirms that Aboriginal women, like non-Aboriginal women, were most often murdered by an acquaintance, spouse, or family member rather than a stranger. It also confirms that Aboriginal women are over-represented among Canada's murdered and missing women.
- A key message of the 2015 Report is that the RCMP is only one partner among many government and non-government organizations who must align their efforts to reduce the high rates of violent victimization experienced by Aboriginal women.
- Addressing violence against Aboriginal women is also a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others. BC has responded to recommendations contained in the Missing Women Commission of Inquiry as well as participating in FPT initiatives and responding to NGO reports on missing and murdered Aboriginal women.

BACKGROUND:

- The RCMP released a second report on Missing and Murdered Aboriginal women to update data on new cases of missing and murdered Aboriginal women as well as to provide an update on investigative, procedural, and preventative actions taken by the RCMP since its May 2014 publication.

- The May 2014 publication, *Missing and Murdered Aboriginal Women: A National Operational Overview* (hereafter the 2014 Overview report), had analyzed police-reported incidents of missing and murdered Aboriginal women in Canada for the years 1980 – 2012. The 2014 Overview report concluded that the total number of missing and murdered Aboriginal women exceeded previous public estimates.
- The 2015 publication, *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview* (hereafter the 2015 Update report), confirms that Aboriginal women continue to be over-represented among Canada's murdered and missing women. It also finds that Aboriginal women, similar to all female victims, regardless of ethnicity, are most frequently killed by spouses, acquaintances, or family members.
- The 2015 Update report presents updated and new data on a number of variables, some of which include all Canadian jurisdictions, and others that include only RCMP jurisdictions (due to data availability). Other statistical highlights include the following:
 - There have been 19 additional cases of missing Aboriginal women across Canada since the 2014 Overview: 11 new cases, and another eight that were not captured in the first report for various reasons such as change in status and file reviews.
 - Additional analysis of the 2014 data shows that homicides of Aboriginal women in Canada were more likely to occur outside of larger urban centers than those of non-Aboriginal women (60% to 34%) and most often occur within a residence, and more specifically, a residence shared by the victim and offender, (44% of Aboriginal women and 51% of non-Aboriginal women).
 - The 2015 Update confirms a high solve rate for female Aboriginal homicides (81%), and 83% for non-Aboriginal females, in RCMP jurisdictions.
 - Since the 2014 Overview, there have been 32 homicides of Aboriginal females, in RCMP jurisdictions. The proportion of Aboriginal female homicide victims within RCMP jurisdictions in 2013 and 2014 is consistent with levels of the past decade.
 - In 2013 and 2014, offenders were known to their victims in 100% of solved homicide cases of Aboriginal women and in 93% of solved homicide cases of non-Aboriginal women, in RCMP jurisdictions.
 - Current and former spouses, and other family members made up the majority of relationships between victims and offenders, representing 73% of homicides of Aboriginal women, and 77% of non-Aboriginal women in RCMP jurisdictions in 2013 and 2014.

RCMP Messaging

- The 2015 Update report emphasizes the importance of community involvement in reducing violence toward Aboriginal women. The report indicates that the RCMP have identified vulnerable Aboriginal communities across Canada in which to focus prevention and intervention activities aimed at reducing the high incidence of violence against women. The report does not identify those communities.
- The report states that RCMP managers have been provided with tools to work with these vulnerable communities to develop and deliver violence prevention initiatives. Federal and provincial governmental departments and Aboriginal organizations have also been engaged to support the delivery of programming to the vulnerable communities.
- The 2015 Update report also identifies the RCMP's national efforts to raise awareness about the issue of violence against Aboriginal women. Initiatives include the creation and distribution of posters, public service announcements and other educational materials focused on preventing violence against women.

Implications for BC

- Addressing violence against Aboriginal women is a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others.
- BC initiatives addressing the issues of violence against Aboriginal women include:
 - An MOU has been signed between the BC government and Aboriginal leadership on addressing violence against Aboriginal women;
 - The establishment of the Provincial Office of Domestic Violence;
 - The development of BC Provincial Policing Standards (BCPPS) on Missing Persons Investigations;
 - The Missing Person Act and associated regulations are in effect;
 - BCPPS on Major Case Management are under development and BCPPS to promote unbiased policing are under consideration;
 - Cultural competency training for police officers is under development; and,
 - Evidence-based, risk focused domestic violence training for police officers in BC has been rolled-out across the province.

- BC also participates in current FPT work to engage Aboriginal communities in the development of a justice framework to address the needs of women, families and communities. As well, BC responded to recent NGO reports that expressed concerns about the disproportionate numbers of Aboriginal women who are missing or murdered in Canada (Inter-American Commission on Human Rights (IACHR) and the Committee for the Elimination of Discrimination Against Women (CEDAW)).

OTHER MINISTRIES IMPACTED/CONSULTED:

- N/A.

Prepared by:
Lucie Vallieres
Analyst
Policing and Security Branch
604 660-0933

Approved by:
Lynne McNally
Executive Director
Policing and Security Programs
604 660-2532

Approved DATE by:
Assistant Deputy Minister
And Director of Police Services
Policing and Security Branch
Contact

O'Neill, Jennifer L JAG:EX

From: Cornett, Kathy M JAG:EX
Sent: Thursday, June 18, 2015 12:35 PM
To: Lalonde, Jarett JAG:EX; Langlands, Kevin J ENV:EX; Tennant, Laura JAG:EX
Cc: Hoskins, Jeannie JAG:EX; Groot, Jeff GCPE:EX; Hughes, Candice JAG:EX; Hansen, Lucy FLNR:EX; Walker, Nikki JAG:EX; Pecknold, Clayton JAG:EX; Sitter, Donna GCPE:EX; Vallieres, Lucie JAG:EX; McNally, Lynne M JAG:EX; Butterfield, Nicole JAG:EX; Engelbrecht, Karen JAG:EX; Leclair, Dominique JAG:EX
Subject: 510363 - Information BN re Implications for BC of the RCMP report: Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview
Attachments: 510363 - BN re Implications for BC of the RCMP report MMAW.pdf

The attached Briefing Note has been approved by Doug Scott, Acting Deputy Solicitor General in Lori's absence, and is for the information of the Minister. The RCMP report: Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview, is scheduled to be released June 19, 2015.

Thank you, Kathy

Kathy Cornett

Senior Executive Administrative Assistant
Office of the Deputy Solicitor General
Ministry of Justice
Phone: 250 387-5362 Fax: 250 387-6224

**MINISTRY OF JUSTICE
POLICING AND SECURITY BRANCH
BRIEFING NOTE**

PURPOSE: For INFORMATION for Honourable Suzanne Anton,
Attorney General and Minister of Justice

ISSUE: Implications for BC of the RCMP report: *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview*, scheduled to be released June 19, 2015 by RCMP National Headquarters (NHQ).

SUMMARY:

- In May 2014, the RCMP released a report which provided a comprehensive analysis of police-reported incidents of missing and murdered Aboriginal females in Canada for the years 1980 – 2012. The 2015 update provides new data on recent cases, further analyses of existing data, and information on intervention.
- Current updated data shows a reduction of 9.3% in unsolved cases of missing and murdered Aboriginal women from the 2014 overview data. However, as of April 2015, 174 Aboriginal women across all police jurisdictions remain missing, 111 of these under suspicious circumstances.
- The 2015 report confirms that Aboriginal women, like non-Aboriginal women, were most often murdered by an acquaintance, spouse, or family member rather than a stranger. It also confirms that Aboriginal women are over-represented among Canada's murdered and missing women.
- A key message of the 2015 Report is that the RCMP is only one partner among many government and non-government organizations who must align their efforts to reduce the high rates of violent victimization experienced by Aboriginal women.
- Addressing violence against Aboriginal women is also a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others. BC has responded to recommendations contained in the Missing Women Commission of Inquiry as well as participating in FPT initiatives and responding to NGO reports on missing and murdered Aboriginal women.

BACKGROUND:

- The RCMP released a second report on missing and murdered Aboriginal women to update data on new cases of missing and murdered Aboriginal women as well as to provide an update on investigative, procedural, and preventative actions taken by the RCMP since its May 2014 publication.
- The May 2014 publication, *Missing and Murdered Aboriginal Women: A National Operational Overview* (hereafter the *2014 Overview* report), had analyzed police-reported incidents of missing and murdered Aboriginal women in Canada for the years 1980 – 2012.

The 2014 *Overview* report concluded that the total number of missing and murdered Aboriginal women exceeded previous public estimates.

- The 2015 publication, *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview* (hereafter the 2015 *Update* report), confirms that Aboriginal women continue to be over-represented among Canada's murdered and missing women. It also finds that Aboriginal women, similar to all female victims, regardless of ethnicity, are most frequently killed by spouses, acquaintances, or family members.
- The 2015 *Update* report presents updated and new data on a number of variables, some of which include all Canadian jurisdictions, and others that include only RCMP jurisdictions (due to data availability). Other statistical highlights include the following:
 - There have been 19 additional cases of missing Aboriginal women across Canada since the 2014 *Overview*: 11 new cases, and another eight that were not captured in the first report for various reasons such as change in status and file reviews;
 - Additional analysis of the 2014 data shows that homicides of Aboriginal women in Canada were more likely to occur outside of larger urban centers than those of non-Aboriginal women (60% to 34%) and most often occur within a residence, and more specifically, a residence shared by the victim and offender (44% of Aboriginal women and 51% of non-Aboriginal women);
 - The 2015 *Update* confirms a high solve rate for female Aboriginal homicides (81%), and 83% for non-Aboriginal females, in RCMP jurisdictions;
 - Since the 2014 *Overview*, there have been 32 homicides of Aboriginal females, in RCMP jurisdictions. The proportion of Aboriginal female homicide victims within RCMP jurisdictions in 2013 and 2014 is consistent with levels of the past decade;
 - In 2013 and 2014, offenders were known to their victims in 100% of solved homicide cases of Aboriginal women and in 93% of solved homicide cases of non-Aboriginal women, in RCMP jurisdictions; and
 - Current and former spouses and other family members made up the majority of relationships between victims and offenders, representing 73% of homicides of Aboriginal women, and 77% of non-Aboriginal women in RCMP jurisdictions in 2013 and 2014.

RCMP Messaging

- The 2015 *Update* report emphasizes the importance of community involvement in reducing violence toward Aboriginal women. The report indicates that the RCMP have identified vulnerable Aboriginal communities across Canada in which to focus prevention and intervention activities aimed at reducing the high incidence of violence against women. The report does not identify those communities.
- The report states that RCMP managers have been provided with tools to work with these vulnerable communities to develop and deliver violence prevention initiatives. Federal and provincial governmental departments and Aboriginal organizations have also been engaged to support the delivery of programming to the vulnerable communities.
- The 2015 *Update* report also identifies the RCMP's national efforts to raise awareness about the issue of violence against Aboriginal women. Initiatives include the creation and distribution of posters, public service announcements and other educational materials focused on preventing violence against women.

Implications for BC

- Addressing violence against Aboriginal women is a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others.
- BC initiatives addressing the issues of violence against Aboriginal women include:
 - An MOU has been signed between the BC government and Aboriginal leadership on addressing violence against Aboriginal women;
 - The establishment of the Provincial Office of Domestic Violence;
 - The development of BC Provincial Policing Standards (BCPPS) on Missing Persons Investigations;
 - The Missing Person Act and associated regulations are in effect;
 - BCPPS on Major Case Management are under development and BCPPS to promote unbiased policing are under consideration;
 - Cultural competency training for police officers is under development; and
 - Evidence-based, risk-focused domestic violence training for police officers in BC has been rolled-out across the province.
- BC also participates in current FPT work to engage Aboriginal communities in the development of a justice framework to address the needs of women, families and communities. As well, BC responded to recent NGO reports that expressed concerns about the disproportionate numbers of Aboriginal women who are missing or murdered in Canada (Inter-American Commission on Human Rights (IACHR) and the Committee for the Elimination of Discrimination Against Women (CEDAW)).

OTHER MINISTRIES IMPACTED/CONSULTED:

- N/A

Prepared by:
Lucie Vallieres
Analyst
Policing and Security Branch
604 660-0933

Approved by:
Lynne McNally
Executive Director
Policing and Security Programs
604 660-2532

Approved by:
Clayton Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Branch
250 387-1100

O'Neill, Jennifer L JAG:EX

From: Sitter, Donna GCPE:EX
Sent: Thursday, June 18, 2015 3:50 PM
To: McInally, Lynne M JAG:EX; Indridson, Ian GCPE:EX
Cc: Vallieres, Lucie JAG:EX
Subject: RE: For approval: 2015 update IN
Attachments: Police - RCMP Murdered Missing Update - IN DRAFT 17Jun15.docx

Hi - Ian had to go but we've revised to add the overrepresentation in the top bullets and Corries messaging is recently signed off but will run by her. The revised is attached.

From: McInally, Lynne M JAG:EX
Sent: Thursday, June 18, 2015 3:41 PM
To: Indridson, Ian GCPE:EX
Cc: Vallieres, Lucie JAG:EX; Sitter, Donna GCPE:EX
Subject: RE: For approval: 2015 update IN

Sorry – one more thing. Did you pass this by Corrie Campbell – I can't speak to the paragraphs on the Missing Person Legislation.

From: Indridson, Ian GCPE:EX
Sent: Thursday, June 18, 2015 3:26 PM
To: McInally, Lynne M JAG:EX
Cc: Vallieres, Lucie JAG:EX; Sitter, Donna GCPE:EX
Subject: RE: For approval: 2015 update IN

Sure – attached.

From: McInally, Lynne M JAG:EX
Sent: Thursday, June 18, 2015 3:23 PM
To: Indridson, Ian GCPE:EX
Cc: Vallieres, Lucie JAG:EX; Sitter, Donna GCPE:EX
Subject: RE: For approval: 2015 update IN

Can I see that version?

From: Indridson, Ian GCPE:EX
Sent: Thursday, June 18, 2015 2:33 PM
To: McInally, Lynne M JAG:EX
Cc: Vallieres, Lucie JAG:EX; Sitter, Donna GCPE:EX
Subject: RE: For approval: 2015 update IN

Thanks – have incorporated (but added the overrepresentation aspect further down). Cheers.

From: McInally, Lynne M JAG:EX
Sent: Thursday, June 18, 2015 2:26 PM
To: Indridson, Ian GCPE:EX
Cc: Vallieres, Lucie JAG:EX; Sitter, Donna GCPE:EX
Subject: RE: For approval: 2015 update IN

Hi – see comment in IN. Thx, Lynne

From: Indridson, Ian GCPE:EX
Sent: Thursday, June 18, 2015 2:04 PM
To: McNally, Lynne M JAG:EX
Cc: Vallieres, Lucie JAG:EX; Sitter, Donna GCPE:EX
Subject: For approval: 2015 update IN

Hi Lynne. For your review, today if possible – thanks.

Ian Indridson
Government Communications and Public Engagement
Ministry of Justice
250 356-6391

MURDERED AND MISSING ABORIGINAL WOMEN

RCMP OPERATIONAL UPDATE

MANDATE: Public Safety

TOP MESSAGES:

- The 2015 report confirms that Aboriginal women, like non-Aboriginal women, were most often murdered by an acquaintance, spouse or family member rather than a stranger.
- It also confirms that Aboriginal women are over-represented among Canada's murdered and missing women.
- The update also emphasizes that police are among many partners whose collaboration is critical to making Aboriginal women safer.
- In B.C., government, justice, health, social and other partners continue work on many initiatives to increase the safety of Aboriginal women – particularly in response to the Missing Women Commission of Inquiry.
- Work is now substantively completed or underway on the major themes of the MWCI report:
 - Healing and Compensation, including a compensation fund for all children of the missing women
 - Improvements to policing
 - Support for vulnerable women
 - Supports for missing persons
 - Increasing safety along Northern highways

IF NEEDED RE: SUPPORT FOR MISSING PERSONS INVESTIGATIONS:

- It's clear from the update data that most murdered Aboriginal women are victims of individuals known to them

**ADVICE TO MINISTER
JUNE 17, 2015**

MURDERED AND MISSING ABORIGINAL WOMEN

RCMP OPERATIONAL UPDATE

– and this reinforces the importance of ensuring police have timely access to key information when women go missing.

- In B.C., our Missing Persons Act and regulations are giving police greater access to information that may help them to locate at-risk, vulnerable and other missing persons.
- We recognized that police needed the tools and power to potentially find people sooner, in cases with no criminal connection, and we believe our legislation will be a very useful tool for the BC Missing Persons Centre as well as other missing person units.
- We are confident that these measures support an appropriate balancing of privacy rights and timely access to critical information that may help police to locate missing persons whose health or safety are considered at risk.

TWO SUPPORTING FACTS:

- In 2014, the RCMP's National Overview on Murdered and Missing Aboriginal Women revealed that 1,181 Indigenous women had been murdered or gone missing since 1980.
- The 2015 report confirms Aboriginal women, like non-Aboriginal women, were most often murdered by an acquaintance, spouse, or family member. It also notes a high solve rate for female Aboriginal homicides (81%, versus 83% for non-Aboriginal females).

**ADVICE TO MINISTER
JUNE 17, 2015**

MURDERED AND MISSING ABORIGINAL WOMEN

RCMP OPERATIONAL UPDATE

BACKGROUND:

On June 19, 2015, the RCMP will release in Ottawa an update to the 2014 Missing and Murdered Aboriginal Women: A National Operational Overview report. The 2015 update provides new data on recent cases, further analyses of existing data, and information on intervention, providing an update on investigative, procedural, and preventative actions taken by the RCMP since its May 2014 report, which looked at cases between 1980 and 2012.

Updated data show a reduction of 9.3% in unsolved cases of missing and murdered Aboriginal women from the 2014 overview. As of April 2015, 174 Aboriginal women across all police jurisdictions remain missing – 111 under suspicious circumstances. The proportion of Aboriginal female homicide victims within RCMP jurisdictions in 2013 and 2014 is consistent with levels of the past decade. Aboriginal women are over-represented among Canada's murdered and missing women.

Addressing violence against Aboriginal women is a strategic priority for B.C. as identified in A Vision for Violence-Free BC, the Provincial Domestic Violence Action Plan, and the BC Community Safety and Policing Plan, among others. B.C. initiatives addressing violence against Aboriginal women include:

- An MOU signed between the BC government and Aboriginal leadership on addressing violence against Aboriginal women;
- The establishment of the Provincial Office of Domestic Violence;
- The development of BC Provincial Policing Standards (BCPPS) on Missing Persons Investigations;
- The Missing Person Act and associated regulations, now in effect;
- BCPPS on Major Case Management under development, and BCPPS to promote unbiased policing under consideration;
- Cultural competency training for police officers, under development; and
- Evidence-based, risk-focused domestic violence training for police officers in B.C., which has been rolled-out across the province.

**ADVICE TO MINISTER
JUNE 17, 2015**

Cornett, Kathy M JAG:EX

From: Cornett, Kathy M JAG:EX
Sent: Thursday, June 18, 2015 12:35 PM
To: Lalonde, Jarett JAG:EX; Langlands, Kevin J EDUC:EX; Tennant, Laura JAG:EX
Cc: Hoskins, Jeannie JAG:EX; Groot, Jeff GCPE:EX; Hughes, Candice JAG:EX; Hansen, Lucy JAG:EX; Walker, Nikki JAG:EX; Pecknold, Clayton JAG:EX; Sitter, Donna GCPE:EX; Vallieres, Lucie JAG:EX; McNally, Lynne M JAG:EX; Butterfield, Nicole JAG:EX; Engelbrecht, Karen JAG:EX; Leclair, Dominique JAG:EX
Subject: 510363 - Information BN re Implications for BC of the RCMP report: Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview
Attachments: 510363 - BN re Implications for BC of the RCMP report MMAW.pdf

The attached Briefing Note has been approved by Doug Scott, Acting Deputy Solicitor General in Lori's absence, and is for the information of the Minister. The RCMP report: Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview, is scheduled to be released June 19, 2015.

Thank you, Kathy

Kathy Cornett

Senior Executive Administrative Assistant
Office of the Deputy Solicitor General
Ministry of Justice
Phone: 250 387-5362 Fax: 250 387-6224

**MINISTRY OF JUSTICE
POLICING AND SECURITY BRANCH
BRIEFING NOTE**

PURPOSE: For INFORMATION for Honourable Suzanne Anton,
Attorney General and Minister of Justice

ISSUE: Implications for BC of the RCMP report: *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview*, scheduled to be released June 19, 2015 by RCMP National Headquarters (NHQ).

SUMMARY:

- In May 2014, the RCMP released a report which provided a comprehensive analysis of police-reported incidents of missing and murdered Aboriginal females in Canada for the years 1980 – 2012. The 2015 update provides new data on recent cases, further analyses of existing data, and information on intervention.
- Current updated data shows a reduction of 9.3% in unsolved cases of missing and murdered Aboriginal women from the 2014 overview data. However, as of April 2015, 174 Aboriginal women across all police jurisdictions remain missing, 111 of these under suspicious circumstances.
- The 2015 report confirms that Aboriginal women, like non-Aboriginal women, were most often murdered by an acquaintance, spouse, or family member rather than a stranger. It also confirms that Aboriginal women are over-represented among Canada's murdered and missing women.
- A key message of the 2015 Report is that the RCMP is only one partner among many government and non-government organizations who must align their efforts to reduce the high rates of violent victimization experienced by Aboriginal women.
- Addressing violence against Aboriginal women is also a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others. BC has responded to recommendations contained in the Missing Women Commission of Inquiry as well as participating in FPT initiatives and responding to NGO reports on missing and murdered Aboriginal women.

BACKGROUND:

- The RCMP released a second report on missing and murdered Aboriginal women to update data on new cases of missing and murdered Aboriginal women as well as to provide an update on investigative, procedural, and preventative actions taken by the RCMP since its May 2014 publication.
- The May 2014 publication, *Missing and Murdered Aboriginal Women: A National Operational Overview* (hereafter the *2014 Overview report*), had analyzed police-reported incidents of missing and murdered Aboriginal women in Canada for the years 1980 – 2012.

The 2014 *Overview* report concluded that the total number of missing and murdered Aboriginal women exceeded previous public estimates.

- The 2015 publication, *Missing and Murdered Aboriginal Women: 2015 Update to the National Operational Overview* (hereafter the 2015 *Update* report), confirms that Aboriginal women continue to be over-represented among Canada's murdered and missing women. It also finds that Aboriginal women, similar to all female victims, regardless of ethnicity, are most frequently killed by spouses, acquaintances, or family members.
- The 2015 *Update* report presents updated and new data on a number of variables, some of which include all Canadian jurisdictions, and others that include only RCMP jurisdictions (due to data availability). Other statistical highlights include the following:
 - There have been 19 additional cases of missing Aboriginal women across Canada since the 2014 *Overview*: 11 new cases, and another eight that were not captured in the first report for various reasons such as change in status and file reviews;
 - Additional analysis of the 2014 data shows that homicides of Aboriginal women in Canada were more likely to occur outside of larger urban centers than those of non-Aboriginal women (60% to 34%) and most often occur within a residence, and more specifically, a residence shared by the victim and offender (44% of Aboriginal women and 51% of non-Aboriginal women);
 - The 2015 *Update* confirms a high solve rate for female Aboriginal homicides (81%), and 83% for non-Aboriginal females, in RCMP jurisdictions;
 - Since the 2014 *Overview*, there have been 32 homicides of Aboriginal females, in RCMP jurisdictions. The proportion of Aboriginal female homicide victims within RCMP jurisdictions in 2013 and 2014 is consistent with levels of the past decade;
 - In 2013 and 2014, offenders were known to their victims in 100% of solved homicide cases of Aboriginal women and in 93% of solved homicide cases of non-Aboriginal women, in RCMP jurisdictions; and
 - Current and former spouses and other family members made up the majority of relationships between victims and offenders, representing 73% of homicides of Aboriginal women, and 77% of non-Aboriginal women in RCMP jurisdictions in 2013 and 2014.

RCMP Messaging

- The 2015 *Update* report emphasizes the importance of community involvement in reducing violence toward Aboriginal women. The report indicates that the RCMP have identified vulnerable Aboriginal communities across Canada in which to focus prevention and intervention activities aimed at reducing the high incidence of violence against women. The report does not identify those communities.
- The report states that RCMP managers have been provided with tools to work with these vulnerable communities to develop and deliver violence prevention initiatives. Federal and provincial governmental departments and Aboriginal organizations have also been engaged to support the delivery of programming to the vulnerable communities.
- The 2015 *Update* report also identifies the RCMP's national efforts to raise awareness about the issue of violence against Aboriginal women. Initiatives include the creation and distribution of posters, public service announcements and other educational materials focused on preventing violence against women.

Implications for BC

- Addressing violence against Aboriginal women is a strategic priority for BC as identified in *A Vision for Violence-Free BC*, the *Provincial Domestic Violence Action Plan*, the *BC Community Safety and Policing Plan*, among others.
- BC initiatives addressing the issues of violence against Aboriginal women include:
 - An MOU has been signed between the BC government and Aboriginal leadership on addressing violence against Aboriginal women;
 - The establishment of the Provincial Office of Domestic Violence;
 - The development of BC Provincial Policing Standards (BCPPS) on Missing Persons Investigations;
 - The Missing Person Act and associated regulations are in effect;
 - BCPPS on Major Case Management are under development and BCPPS to promote unbiased policing are under consideration;
 - Cultural competency training for police officers is under development; and
 - Evidence-based, risk-focused domestic violence training for police officers in BC has been rolled-out across the province.
- BC also participates in current FPT work to engage Aboriginal communities in the development of a justice framework to address the needs of women, families and communities. As well, BC responded to recent NGO reports that expressed concerns about the disproportionate numbers of Aboriginal women who are missing or murdered in Canada (Inter-American Commission on Human Rights (IACHR) and the Committee for the Elimination of Discrimination Against Women (CEDAW)).

OTHER MINISTRIES IMPACTED/CONSULTED:

- N/A

Prepared by:
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Assistant Deputy Minister
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Cornett, Kathy M JAG:EX

From: Scott, Douglas S JAG:EX
Sent: Thursday, June 18, 2015 12:29 PM
To: Cornett, Kathy M JAG:EX
Cc: Jones, Kathleen JAG:EX
Subject: Re: URGENT - A/DSG APPROVAL PLEASE: 510363 - BN for Information re: 20154 Update - RCMP MMAW Report

Approved.

Thanks Kathy!

Doug

Douglas S. Scott
Assistant Deputy Minister and General Manager
Liquor Control and Licensing Branch
Ministry of Justice
Government of British Columbia

On Jun 18, 2015, at 11:56 AM, Cornett, Kathy M JAG:EX <Kathy.Cornett@gov.bc.ca> wrote:

Hi Doug, Information BN for A/DSG approval please. The BN has been prepared for the Minister's information and we would like to send it to her office as soon as possible because the report is scheduled to be released tomorrow.

Thank you, Kathy

From: Butterfield, Nicole JAG:EX
Sent: Thursday, June 18, 2015 11:34 AM
To: Cornett, Kathy M JAG:EX
Cc: Pecknold, Clayton JAG:EX; McNally, Lynne M JAG:EX; Vallieres, Lucie JAG:EX; Sitter, Donna GCPE:EX; Hoskins, Jeannie JAG:EX; Engelbrecht, Karen JAG:EX; Leclair, Dominique JAG:EX
Subject: 510363 - BN for Information re: 20154 Update - RCMP MMAW Report
Importance: High

Hi Kathy:

Further to my email below, the attached BN has been approved by ADM Pecknold and is being forwarded to you for A/DSG Scott's approval and further distribution to the Minister's office for the information of the Minister information.

Thank you,

Nicole

From: Butterfield, Nicole JAG:EX
Sent: Thursday, June 18, 2015 11:16 AM
To: Cornett, Kathy M JAG:EX
Cc: Hoskins, Jeannie JAG:EX
Subject: Heads up re: BN for minister - 2015 RCMP MMW report
Importance: High

Hi Kathy:

Just a heads up...a BN has been prepared and is currently with Clayton for approval. It is based on an embargoed RCMP report, i.e., 2015 Update - Missing and Murdered Aboriginal Women. The report is scheduled to be released tomorrow, Friday, so the timelines are short.

Thank you!

Nicole

<510363 - BN re Implications for BC on the RCMP report MMAW.docx>