

Watters, Treena M JAG:EX

From: Atcheson, Kevin AG:EX
Sent: Wednesday, November 29, 2017 8:51 AM
To: 'Peter Loewen'; Max Cameron
Cc: jonathan.rose@queensu.ca; gfjohnso@sfu.ca; peter@masslbpc.com; Reimer, Neil JAG:EX
Subject: RE: B.C. Referendum media requests

Hi Peter and Max,

I certainly hear your concerns and frustrations at how your voluntary assistance to us is being characterised in the media. I have reached out to our ministry communications team who are looking into this on all our behalf.

Thanks once again to all of you for your assistance to date,
Kevin

From: Peter Loewen [mailto:^{s.22}]
Sent: Wednesday, November 29, 2017 8:29 AM
To: Max Cameron
Cc: Atcheson, Kevin AG:EX; jonathan.rose@queensu.ca; gfjohnso@sfu.ca; peter@masslbpc.com; Reimer, Neil JAG:EX
Subject: Re: B.C. Referendum media requests

s.22

Kevin, we should have a longer conversation about how our participation is being communicated. Like the others, I provided some feedback on the survey you've constructed. Others also provided very helpful recommendations on how voting systems should be described. But that's about it.

s.22

On Nov 29, 2017, at 10:45 AM, Cameron, Maxwell <max.cameron@ubc.ca> wrote:

Hello, Kevin.

This is insane: <http://www.timescolonist.com/opinion/editorials/editorial-get-informed-on-referendum-1.23107305>

s.22

Cheers, Max

On 2017-11-27, 7:29 AM, "Atcheson, Kevin AG:EX" <Kevin.Atcheson@gov.bc.ca> wrote:

Good morning,

We understand you may receive media requests on the topic of electoral reform and your role in the review of government's education material and questionnaire. Please feel free to comment on the wider referendum process and on your positions regarding voting systems. As indicated in the letter requesting your participation, please refrain from commenting on the specific advice you provided and whether that advice was followed.

All other media inquiries concerning government decision regarding the public engagement (ex: selection of experts, design of the public engagement and its components), should be directed to the Ministry of Attorney General media line at 778 678-1572.

Thanks again for all your help to date,
Kevin

Kevin Atcheson
Senior Policy & Legislation Analyst
Justice Services Branch
Ministry of Attorney General
Mobile: s.17

Watters, Treena M JAG:EX

From: Cameron, Maxwell <max.cameron@ubc.ca>
Sent: Wednesday, November 29, 2017 3:22 PM
To: Jonathan Rose; Nelson, Tiffany GCPE:EX
Cc: Atcheson, Kevin AG:EX; Peter Loewen; gfjohnso@sfu.ca; Peter MacLeod; Reimer, Neil JAG:EX; Harris, Megan A GCPE:EX
Subject: Re: B.C. Referendum media requests

Yes, thanks, Tiffany. I agree with Jonathan. This is very helpful. s.22
s.22 Cheers, Max

Maxwell A. Cameron, Director
Centre for the Study of Democratic Institutions
School of Public Policy and Global Affairs
& Professor
Department of Political Science
University of British Columbia
C425-1866 Main Mall
Vancouver BC V6T 1Z1
Email: Max.Cameron@ubc.ca

From: Jonathan Rose <jonathan.rose@queensu.ca>
Date: Wednesday, November 29, 2017 at 12:25 PM
To: "Nelson, Tiffany GCPE:EX" <Tiffany.Nelson@gov.bc.ca>
Cc: "Atcheson, Kevin AG:EX" <Kevin.Atcheson@gov.bc.ca>, Peter Loewen s.22 _____, Microsoft Office User <Max.Cameron@ubc.ca>, Genevieve Fuji Johnson <gfjohnso@sfu.ca>, Peter MacLeod <peter@masslbpc.com>, "Reimer, Neil JAG:EX" <Neil.Reimer@gov.bc.ca>, "Harris, Megan A GCPE:EX" <Megan.Harris@gov.bc.ca>
Subject: Re: B.C. Referendum media requests

Thanks Tiffany. I appreciate that some might draw false inferences in what we were asked to do and this goes a long way in correcting those facts — s.22

It's also something we can refer to if asked. And that's helpful.

Jonathan Rose.

On Nov 29, 2017, at 2:35 PM, Nelson, Tiffany GCPE:EX <Tiffany.Nelson@gov.bc.ca> wrote:

Hi everyone – we certainly appreciate the frustration with such inaccuracies. This morning we issued a statement to the TC from the Ministry to correct information regarding your roles and to explain the Ipsos Online Panel, which was also confused in the piece.

Please call Megan or I any time to discuss, including any plans you may have to respond as well.

Statement from Ministry of Attorney General:

"Four academics advised government on the development of the questionnaire and website content (engage.gov.bc.ca/HowWeVote) that describes voting systems in use in B.C. and elsewhere in the world. The experts were approached for their knowledge of voting systems and to help ensure accuracy, and were not paid for their services. They are not responsible for the content, but their advice was appreciated and considered.

"These experts are not overseeing the 2018 referendum. Their contribution to the process is complete.

"Elections BC will conduct the 2018 referendum, including administering voting and tallying results, as with all provincial referenda.

"The online panel (mentioned at the Nov. 23 media availability) is an additional method that Government's Citizen's Engagement unit uses to ensure it hears the views of British Columbians. The Ipsos Online panel will be made up of about 1000 citizens from around the province of varying age, gender and ethnicity who will respond to the questionnaire to ensure government hears the views and perspectives of people beyond just those who have chosen to take the questionnaire. The panel helps ensure that survey samples accurately reflect the makeup of the broader population based on Census and other reliable data."

Thank you,

Tiffany Nelson | Communications Manager
Ministry of Attorney General
Ph: 250 356-6334 | Cell: s.17

From: Atcheson, Kevin AG:EX
Sent: Wednesday, November 29, 2017 8:51 AM
To: 'Peter Loewen'; Max Cameron
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Ministry of Attorney General
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Kevin Atcheson
Senior Policy & Legislation Analyst
Justice Services Branch
Ministry of Attorney General
Mobile: s.17

Watters, Treena M JAG:EX

From: Peter Loewen s.22
Sent: Friday, November 17, 2017 10:16 PM
To: Reimer, Neil JAG:EX
Subject: Re: RE:

Thank you, Neil. Please don't hesitate to call on me for any help over the coming months.

Peter

Peter Loewen
Director, School of Public Policy and Governance University of Toronto
647.232.7335

> On Nov 17, 2017, at 18:00, Reimer, Neil JAG:EX <Neil.Reimer@gov.bc.ca> wrote:

>

> Thanks very much, Peter. Will review your feedback and amend your title.

>

> Regards,

> Neil

>

> -----Original Message-----

> From: Peter Loewen [<mailto:s.22>]

> Sent: Friday, November 17, 2017 2:59 PM

> To: Reimer, Neil JAG:EX; Max Cameron; Jonathan Rose; Genevieve Fuji

> Johnson

> Subject:

>

> Hi Neil,

>

> My comments are attached. Thanks again for including me.

>

> My proper title is

>

> Director, School of Public Policy and Governance Associate Professor,

> Department of Political Science University of Toronto

>

>

Watters, Treena M JAG:EX

From: Peter Loewen s.22
Sent: Friday, November 17, 2017 2:59 PM
To: Reimer, Neil JAG:EX; Max Cameron; Jonathan Rose; Genevieve Fuji Johnson
Attachments: BCVSS Version 2.1 to advisors.docx; ATT00001.txt

Hi Neil,

My comments are attached. Thanks again for including me.

My proper title is

Director, School of Public Policy and Governance Associate Professor, Department of Political Science
University of Toronto

British Columbia Voting Systems Questionnaire

Version 2.1 | Nov. 15, 2017 |

The B.C. government is holding a referendum in the fall of 2018 to ask voters whether the province should keep the current first-past-the-post voting system or change to a proportional representation voting system. This questionnaire will help B.C.'s Attorney General understand the preferences and expectations of B.C. voters about the referendum.

Comment [Office1]: This is a colloquialism. The system is a single-member plurality. I don't know that it should be described that way, necessarily, but as we educate people perhaps we should aim to get that piece correct.

There are two parts to this survey. Part one asks key questions about your values and general outlook as to how we vote for Members of the Legislative Assembly (MLAs), and for how the legislature functions. Part two asks more detailed questions about your preferences regarding electoral reform, voting systems and the referendum process. At the end of each part, you will have the opportunity to provide further written feedback.

Each part of the questionnaire will take approximately 5-8 minutes to complete. We ask that you complete this survey only once.

Privacy Statement

Personal information collected through this feedback form will inform the development of a ballot for a November 2018 electoral reform referendum by the Ministry of Attorney General, under the authority of s.26 of the Freedom of Information and Protection of Privacy Act. If you have any questions about the collection, use and disclosure of your personal information, please contact:

Neil Reimer
Director, Director, Strategic Initiatives
Ministry of Justice
Victoria BC
Neil.Reimer@gov.bc.ca

Part 1

Section 1: Profile

Please provide this general profile information. Your identity cannot be determined by answering these questions.

Profile_Q2 – What are the first three characters in your postal code (this is a required field)?

- [3 character field]

Profile_Q3 - How old are you?

- Under 18
- 18 - 39 years
- 40 - 64 years
- 65 - 75 years
- Over 75 years
- Prefer not to answer

Profile_Q1 - Please indicate your gender:

- Man (1)
- Woman (2)
- X: _____ [text box] (3)
- Prefer not to answer

Profile_Q5 - Do you identify with any of the following groups? Please select all that apply

- Visible minority (1)
- First Nations (2)
- Inuit (3)
- Métis (4)
- Persons with disabilities (5)
- LGBTQ2 (6)
- None of the above (7)
- Prefer not to answer

Please answer the following questions to help us understand your interest in, and familiarity with, current affairs and voting in elections.

Outlook_Q1 - Generally speaking, how interested are you in politics and current affairs?

- Not interested at all (1)
- Not very interested (2)
- Somewhat interested (3)
- Very interested (4)
- Prefer not to answer |

Outlook_Q4 - How often do you vote in provincial elections?

Comment [Office2]: Why is this being asked? I understand why it is interesting in a vacuum, but how will asking the it help the ministry? Seems to me the most likely and worst outcome is some silly claim that ignorant people like the status quo. Which they might, as lack of interest is endogenous to satisfaction, and not an indicator of sophistication.

- I am not eligible to vote (1)
- Never (2)
- Rarely (3)
- Sometimes (4)
- Most of the time (5)
- All of the time (6)
- First time voter in 2017 (7)
- Prefer not to answer

Outlook _ Which, if any, of the following have been barriers that have kept you from voting?

(Please select all that apply.)

- Not enough time (1)
- Not enough information (2)
- Disability or mobility issues (3)
- Voting location isn't convenient (4)
- Do not feel included (5)
- Frustration with politics (6)
- Don't like the voting system (7)
- I was not eligible to vote (8)
- Not interested in politics (9)
- I feel like my vote doesn't count (10)
- Prefer not to answer

Outlook_Q6 – If you were to vote in a referendum to choose a voting system today, how confident are you that you would make you feel about making an informed choice?

- Not at all confident (1)
- Not very confident (2)
- Somewhat confident (3)
- Very confident (4)
- Don't know (5)
- Prefer not to answer

Preferences_Q1 Please select up to five values from the list below that are most important to you.

I value most:

[note to reviewers: the sequence of value statements below will be rotated randomly for each user.]

| |
|--|
| Members of the Legislative Assembly (MLAs) who focus primarily on what is best for the province as a whole |
| Members of the Legislative Assembly (MLAs) who focus primarily on the interests of their local community |
| A voting system that is easy to understand |
| Better representation of groups that are currently under-represented in the Legislative Assembly |

| |
|---|
| Increasing the number of political parties in the Legislative Assembly to represent more points of view <u>It's not empirically clear to me that the diversity of points of view - especially views outside party orthodoxy - are more likely to be represented by more parties.</u> |
| A Legislative Assembly where the share of seats each party holds closely matches the share of the popular vote it receives across the province |
| A Legislative Assembly where the share of seats each party holds is fairly similar to the share of the popular vote it receives across the province |
| A voting system that encourages political parties to appeal to other parties' voters |
| A voting system that makes it easier for independent candidates (those not running for a political party) to be elected |
| A voting system that allows a voter to rank a political party's candidates (1, 2, 3, etc.) |
| Single-party majority governments that are clearly accountable for their decisions |
| A Legislative Assembly where two or more parties co-operate to make decisions |
| Other: |

Please answer the following questions to help us understand your values and preferences regarding how MLAs are elected, how governments are formed and how the Legislative Assembly operates.

Preferences_Q6 Which would you prefer?

- The number of MLAs should remain the same (1)
- There should be more MLAs to better reflect voters' interests (2)
- Prefer not to answer

Preferences_Q7 There should be greater diversity of views represented in the Legislative Assembly.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q12 The party that wins the most seats in an election should have to compromise with other parties, even if it means changing some of its campaign commitments.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)

Comment [Office3]: I don't know what you are getting at here. Is it compromise on gov formatin or compromise once in government? Distinguishing between these two cd allow for a more direction question.

Comment [Office4]: 3(

Comment [Office5]: Gb

- Prefer not to answer

Preferences_Q13 It should always be clear which party is accountable for decisions made by government, even if this means that decisions are only made by one party.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Please answer the following question to help us understand the choices you would like to see on the referendum ballot.1

Ballot Options_Q 1 Which would you prefer?

- The referendum ballot should offer voters the choice between the current single member plurality (or "first-past-the-post") voting system and ONE proportional representation voting system.
- The referendum ballot should offer voters the choice between the current single member plurality (or "first-past-the-post") current first-past-the-post voting system and MORE THAN ONE proportional representation voting systems
- The referendum ballot should offer voters the choice between the current single member plurality (or "first-past-the-post") current first-past-the-post voting system and proportional representation, with a specific voting system to be established by legislation after the referendum.
- Prefer not to answer

[Text box]

Are there any other comments you would like to make about voting systems or the upcoming referendum? [Limit to 200 characters]

This is the end of Part 1 of the questionnaire. Part 2 asks further questions about your preferences regarding electoral reform and the referendum ballot. You may submit your responses to Part 1 now and leave the survey, or continue on to Part 2.

SUBMIT AND LEAVE

CONTINUE TO PART 2

Part 2

Please answer the following questions to help us understand your interest in electoral reform.

Outlook_Q2 - How closely have you followed public debate on electoral reform?

- Not closely at all (1)
- Somewhat closely (2)
- Very closely (3)
- Prefer not to answer

Outlook_Q3 - Did you vote in either the 2005 or 2009 B.C. referendum on electoral reform?

- Yes (1)
- No (2)
- Not sure (3)
- Not eligible (4)
- Prefer not to answer

Please answer the following questions to help us understand your values and preferences regarding how Members of the Legislative Assembly (MLAs) are elected, how governments are formed and how the Legislative Assembly operates.

Preferences_Q2 Which would you prefer?

Having more a large number of small parties represented in the Legislature or fewer big parties?

- A few big parties (1)
- A large number of ~~More~~ small parties (2)
- Prefer not to answer

Preferences_Q3 Which would you prefer?

- Members of the Legislative Assembly (MLAs) who do what their party promised.
- MLAs who do what their constituents want.
- Prefer not to answer

Preferences_Q4 Ballots should allow voters to choose more than one candidate or political party by ranking them in order of preference. In no sense are voters choosing more than one party.

Voters don't individually choose. The aggregation of preferences chooses. So, it should be "support" or something else.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q8 All votes should contribute to electing an MLA, even if it means the ballot is longer or more complicated. I know what you're getting at here, but every vote is counted in every system, some just aren't cast for winners.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q10 An election ballot should be easy to understand, even if it means voters have fewer options to express their preferences.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q11 It is better for several parties to have to govern together than for one party to make all the decisions in government, even if it sometimes takes longer to form government after an election.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q14 - Please indicate which you prefer:

- Each electoral district is represented by one MLA
- Each electoral district is represented by several MLAs
- Some MLAs represent an electoral district, while other MLAs represent larger regions or the province as a whole.
- Prefer not to answer

Please answer the following questions to help us understand the choices you would like to see on the referendum ballot.

Ballot Options_Q 2 If the government offers voters a choice of more than one proportional representation voting system, which do you prefer?

- Voters should indicate their support for only one proposed system
- Voter should rank order their support for all the proposed systems
- Prefer not to answer

Ballot Options_Q 3: Alongside the option of keeping the first-past-the-post voting system, which system or systems of proportional representation would you like to see on the ballot? Please select all that apply. (With mouse-over summary text from web 101 pages that does not click to a new page)

- List Proportional Representation
- Mixed Member Proportional
- Single Transferable Vote
- Mixed Member Majoritarian
- Other: *Please describe*
- Prefer not to answer

Ballot Options_Q 4: If B.C. changes to a system of proportional representation, there should be a second referendum after a trial period (for example, two elections) on whether to keep the new system.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3) Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Section 5: Public funding and advertising in the referendum

Please answer the following questions to help us understand your expectations with regards to public funding for advocacy groups and campaign advertising for particular voting systems during the referendum.

Public Funding_Q 1 The government should provide public funds to designated groups to campaign for their preferred voting system

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Public Funding_Q 2 There should be spending limits imposed on any group that campaigns for its preferred voting system

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Public Funding_Q 3 The provincial government should provide the public with impartial information during the referendum campaign period.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Public Funding_Q 4 The provincial government should ensure that paid advertisements that appear during the referendum campaign period are produced only by groups that must register, disclose their identity in their advertising and disclose their contributors and expenses after the referendum.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

[Text box]

Are there any other comments you would like to make about voting systems or the upcoming referendum? [Limit to 200 characters]

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Sent: Wednesday, November 15, 2017 11:26 AM
To: Reimer, Neil JAG:EX
Cc: gfjohnso@sfu.ca; Max Cameron; jonathan.rose@queensu.ca; Peter MacLeod
Subject: Re: Electoral Reform Engagement Advice - Round 2

Hi Neil,

I am behind, but will aim to have some comments to you later today. Many thanks, and sorry for the delay.

Peter

On Nov 10, 2017, at 8:35 PM, Reimer, Neil JAG:EX <Neil.Reimer@gov.bc.ca> wrote:

I'd like to thank you all for providing your comments on the first draft of the BC government's questionnaire respecting the planned referendum on electoral reform. We have reviewed all the comments and are making a number of changes.

The biggest change will address the perception that the questionnaire was too long and could be daunting for many users: we intend to split the questionnaire into two parts, with everyone who participates completing the first part (shorter, more focussed on values), then being invited to continue on to the second part (questions about voting system preferences) or to exit/submit at that point. If you're amenable, we would value your input on the second draft, given the structural and wording changes. It is still undergoing edits and approvals, and I anticipate forwarding it to you on Tuesday, if not before.

In addition to the questionnaire, we have drafted information on different voting systems, including a glossary of terms, which would be posted to a different page of the website. Users would be encouraged to review the information prior to completing the questionnaire. We would value your comments on this information as well, particularly in regard to neutrality and even-handedness in describing the different systems.

What's been drafted so far is, we realize, very text heavy. We intend to include graphics of sample ballots for each system, and will build further, more user-friendly web content as the engagement period progresses. There will also be numerous hyperlinks that will permit users to get to a term in the glossary as they read through the material.

We certainly are aware of the time required for you to review and provide comments on this material, particularly in the middle of an academic semester. While we of course welcome your input, please do not feel obligated to comment on this second piece, which I understand was not part of your initial discussions with Peter.

If you are able to review the attached documents, we would appreciate feedback by end of day Tuesday.

Thanks and please don't hesitate to call or email me with any questions. My cell number is s.17

Regards,

Neil Reimer

Director, Strategic Initiatives
Justice Services Branch | British Columbia Ministry of Attorney General
1001 Douglas St., Victoria, BC Tel: 250 356-8303

British Columbia Voting Systems Questionnaire

NR

B.C. is holding a referendum in the Fall of 2018 to ask voters whether Government should keep the current First Past the Post voting system or change to a proportional representation voting system. This questionnaire will help B.C.'s Attorney General understand the preferences and expectations of B.C. voters regarding the referendum and campaign leading up to it.

We appreciate you taking the time to fill out the survey, which should take about 10 minutes to complete.

The information you provide will help the Attorney General to:

- Understand what voters value about different voting systems;
- Determine whether the referendum ballot should offer the choice between two voting systems, or more than two voting systems;
- Determine whether government should provide public funds to registered advocacy campaigns, both for and against voting system reform; and
- Determine if and how to regulate advertising activities during the referendum period.

Privacy information / How do we prevent people from filling out the survey multiple times?

Sections:

1. Profile
2. General outlook
3. Voting system preferences
4. Ballot options
5. Public funding and advertising

Section 1: Your profile

Please provide your basic demographic information to help us better understand the preferences of British Columbians throughout the province. Your identity cannot be determined by answering these questions.

Profile_Q1 - What is your gender?

- Male (1)
- Female (2)
- Other (3)
- Prefer not to say (4)

Profile_Q2 - What are the first three characters in your postal code?

- [3 character field]

Profile_Q3 - How old are you?

- [insert standard age ranges used by BC]

Profile_Q4 - What is the highest level of education that you have completed?

NR

- Some high school, elementary school, or home schooling (2)
- High school (3)
- Apprenticeship or trades certificate (4)
- College diploma or degree (5)
- Bachelor's degree (6)
- Master's degree (7)
- Professional degree (8)
- Doctorate (9)

Profile_Q5 - Do you identify with any of the following groups?

- Visible minority (1)
- First Nations (2)
- Inuit (3)
- Métis (4)
- Persons with disabilities (5)
- LGBTQ2 (6)
- None of the above

Section 2: General outlook

Please answer the following questions to help us understand your interest in, and familiarity with, voting systems.

Outlook_Q1 - Generally speaking, how interested are you in politics?

NR

- Not interested at all (1)
- Not very interested (2)
- Somewhat interested (3)
- Very interested (4)

Outlook_Q2 - How frequently do you follow news and current affairs?

- Never (1)
- Rarely (2)
- Several times each month (3)
- Once a week
- Several times each week (4)
- Daily (5)

Outlook_Q3 - How closely have you followed the public debate on electoral reform in B.C.?

NR

- Not closely at all (1)
- Somewhat closely (2)
- Very closely (3)

Comment [Loewen13]: Why limit Q3 to electoral reform in BC? I understand that you want it to be for this process, but I think you are missing an opportunity to hear to gauge general interest as well.

Outlook_Q4 - Did you vote in either the 2005 or 2009 provincial referendum on electoral reform?

NR

- Yes (1)
- No (2)
- Not sure (3)
- Not eligible (4)

Comment [Loewen15]: Q4 - you will have major problems of recall here

Outlook_Q5 - How often have you discussed provincial electoral reform with others?

NR

- Not at all (1)
- Occasionally
- Somewhat often (2)
- Very often (3)

Comment [Loewen17]: Q5 - again, missing more general interest here, though I understand why you want it to be specific.

Outlook_Q6 - How often do you vote in provincial elections?

- I am not eligible to vote (1)
- Never (2)
- Rarely (3)
- Sometimes (4)
- Most of the time (5)
- All of the time (6)

Comment [Loewen18]: If you can ask about turnout in electoral reform contests, why not gauge actual turnout in the last election?

Outlook_Q6b [only appears if "Never (2)" or "Rarely (3) or Sometimes (4)" are selected in

Intro_Q4] - What are the biggest barriers preventing you from voting? (Please select all that apply.)

- Lack of time (1)
- Lack of information (2)
- Disability or mobility issues (3)
- Voting location isn't convenient (4)
- Do not feel included (5)
- Frustration with politics (6)
- Don't like the voting system (7)
- I was not eligible to vote (8)
- Lack of interest
- Other (9) [Open text]

NR

Outlook_Q7 - Have you read the background information on this website regarding the various voting systems?

- Yes
- No
- Somewhat

Outlook_Q8 - In general, how satisfied are you with how the current First Past the Post voting system works to elect MLAs to the BC legislature in British Columbia?

- Not at all satisfied/satisfied (1)
- Not very satisfied (2)
- Somewhat satisfied (3)
- Very satisfied (4)
- Don't know (5)

Do you think the current First Past the Post System should be changed?

(If yes above) Do you prefer a some form of proportional representation?

(If yes) Which of the following systems do you prefer?

- List Proportional Representation
- Mixed Member Proportional
- Single Transferable Vote
- Mixed Member Majoritarian
- Other: Please describe

NR

Outlook_Q9 - How knowledgeable do you feel about the differences between/among/between voting systems?

- Not at all knowledgeable (1)
- Not very knowledgeable (2)
- Somewhat knowledgeable (3)
- Very knowledgeable (4)
- Don't know (5)

Outlook_Q10 – If you were to vote in the referendum today, how confident would you feel about selecting a voting system and making an informed choice about the ideal voting system?

- Not at all confident (1)
- Not very confident (2)
- Somewhat confident (3)
- Very confident (4)
- Don't know (5)

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Section 3: Voting system preferences

Please answer the following questions to help us understand your values and preferences regarding how MLAs are elected, how governments are formed, and how the legislative assembly operates. Please answer the following questions to help us understand your values and preferences on these issues.

Preferences_Q1 Please select up to five values from the list below that are most important to you.

I value most:

What is the rationale for having 5 values rather than ranking the importance of each?

| |
|---|
| It is important that governments that cooperate governments collaborate with other parties in the legislature. -Legislature |
| A voting system should allow that that allows you to select your preferred candidate or party, without having to consider strategically who is most likely to win |
| Single-party majority governments ensure greater accountability, where it is clear who is accountable for decisions |
| MLAs should who focus on the interests of what what is best for the province as a whole instead of his or her riding |
| It's important that the voting process ballot voting process voting system process that is easy to understand |
| Governments with MLAs need to represent representing representing every region in the province |
| Voters should be allowed to vote for a party and a candidate. Allowing voters to express several preferences for candidates or political parties when voting |
| A voting system should ensure governments are able to act decisively Governments that make decisions quickly |

NR

Comment [Loewen29]: YOU WILL HAVE STRATEGIC VOTING IN ANY SYSTEM. SO, I DON'T KNOW WHAT THIS GETS YOU

NR

Comment [Loewen33]: IS THERE A SYSTEM THAT WOULD DO BETTER ON THIS?

NR

Comment [Loewen41]: WHY NOT JUST SAY RANK?

NR

| |
|---|
| The legislature should help ensure <u>Better</u> representation of groups currently underrepresented <u>groups</u> in the Legislative Assembly, such as women, visible minorities, Aboriginals, and people with disabilities. |
| It is important for <u>MLAs</u> <u>who</u> <u>to</u> <u>who</u> focus primarily on the interests of their local community. |
| A voting system should encourage <u>increasing</u> increasing the presence of smaller parties in the Legislature. |
| A voting system should ensure that a party's vote share matches its seat share in the Legislature. A legislature where the number <u>share</u> of seats each party holds closely matches their support across the province <u>the share</u> of votes they receive. |
| A voting system that encourages political parties to reach beyond their supporters and appeal to other parties' voters. |
| A voting system should provide <u>that</u> that provides opportunities for independent candidates, (not running for a political party) to be elected. |
| A <u>Minority</u> A voting system that produces minority or coalition governments <u>are</u> desirable. |
| MLAs who continue to represent the same number of citizens as they do <u>now</u>. |
| A <u>It is important</u> A voting system that allows a voter to rank a political party's candidates. |
| A voting system that allows a voter <u>should be allowed to</u> vote for a political party. |

~~Nothing about rural ridings.~~

Preferences _Q2 Which would you prefer?

Comment [Loewen48]: DO YOU WANT TO BE EXPLICIT HERE ABOUT DESCRIPTIVE REPRESENTATION? PROBABLY NOT, BUT THIS QUESTION HAS A FEW ANGLES.

NR

Comment [Loewen52]: WHAT DOES THIS MEAN? GIVING THEM MORE SAY OR GIVING THEM MORE SEATS?

NR

Comment [Loewen56]: WHAT SYSTEM DOES THIS BETTER? STV, I SUPPOSE?

NR

Comment [Loewen67]: Pref Q2 - I don't think this is a very well framed tradeoff. I think you should just ask them whether they want n [...] [3]

Having several small parties in the Legislature representing a diversity of views or fewer big parties that try to appeal to a broad range of people?

- Several small parties (1)
- A few big parties (2)

good

NR

Preferences_Q3 Which would you prefer?

- Members of the Legislative Assembly (MLAs) who do what their party promised, even if it means going against what their constituents want.
- MLAs who do what their constituents want, even if it means going against what their party promised.

good:

Preferences_Q4 Which best describes your views?

- Ballots should allow voters to select one candidate or political party.
- Ballots should allow voters to select or rank more than one candidate or political party.

Comment [Loewen70]: Pref Q4 - the use of "selects" here is not very helpful, because they really aren't selecting as individuals. I think it's better to use the language of ranking.

good

Preferences_Q5 Which would you prefer?

- A Legislative Assembly where one party governs, without requiring the support of another party to make decisions.
- A Legislative Assembly where two or more parties ~~may need to~~ must collaborate ~~must cooperate~~ collaborate to make decisions.

Preferences_Q6 Which would you prefer?

- The number of MLAs should remain the same (currently 87) (1)
- There should be more MLAs ~~to if necessary to ensure more proportional representation~~ better reflect voters' preferences (2)
- There should be fewer MLAs.

Comment [Loewen71]: Pref q6 - what about more MLAs generally? Why assume they will better represent preferences?

Preferences_Q7 There should be greater diversity of views in the provincial legislature.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

Preferences_Q8 All views of British Columbians, no matter how marginal, should be represented in the Legislative Assembly.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

Comment [Loewen72]: pref q8 - replace marginal with "rare" or something like that. marginal is only non-pejorative among economists.

NR

Preferences_Q9 Voters should be able to express multiple preferences on the election ballot, even if this means that it takes longer to count the ballots and announce the election result.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

Comment [Loewen74]: pref q9 - is this really a trade off? Can't we count them pretty fast now?

NR

Preferences_Q10 A ballot should be easy to understand, even if it means voters have fewer options to express their preferences.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

Preferences_Q11 It is better for several parties to have to govern together than for one party to make all the decisions in government, even if it sometimes takes longer for government to make decisions.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

Preferences_Q12 A party that wins the most seats in an election should have to compromise with other parties, even if it means changing some of its policies.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

Preferences_Q13 It should always be clear which party is accountable for decisions made by government, even if this means that decisions are only made by one party.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

Preferences_Q14 - Please indicate which you prefer:

- Each electoral district is represented by one MLA
- Each electoral district is represented by several MLAs, possibly from different parties

NR

- One MLA represents a specific electoral district, and other MLAs, possibly from different parties, represent a larger region or the province as a whole.

NR

~~Will people understand this? What about asking whether people prefer to have one representative in a smaller riding or a few representatives in a larger riding?~~

Preferences_Q15 Please indicate which you prefer:

- Voters vote with a single 'X' for the candidate or political party of their choice
- Voters can rank the candidates or parties in order of preference

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Section 4: Referendum Ballot Options

In Fall 2018, B.C. voters will have the opportunity to vote for either ~~keeping~~ retaining the current First-Past-the-Post voting system or adopting a proportional voting system. Please answer the following questions to help us understand the choices you would like to see on the referendum ballot.

NR

Ballot Options_Q 1 Which do you prefer?

- The referendum ballot should offer voters the choice between the current ~~first-past-First~~ Past the-post Post voting system and ONE proportional representation voting system.
- The referendum ballot should offer voters the choice between the current First Past the Post voting system and MORE THAN ONE proportional representation voting system.

Ballot Options_Q 2 If the government offers a choice of more than one proportional representation voting system, which do you prefer?

- Voters should indicate their support for only one system
- Voter should rank order their support for all the proposed systems

Ballot Options_Q 3_Q 3 Should the ballot have two questions?

- ~~Voters should indicate whether they wish to keep the current First Past the Post system or change it in favor of a more proportional system. Voters who indicate they prefer a more proportional system would then indicate or rank which of the different proportional representation systems they prefer.~~

Ballot Options_Q 4: Alongside the option of keeping the First Past the Post voting system, which system or systems of proportional representation would you like to see on the ballot? Please select all that apply. (With mouse-over summary text from web 101 pages)

- List Proportional Representation
- Mixed Member Proportional
- Single Transferable Vote
- Mixed Member Majoritarian
- Other: Please describe

I would propose:

A ballot with a closed list of candidates chosen by the parties

A ballot with an open lists of candidates that voters can choose from

A single transferable vote

A mixed member proportional

A combination of different systems

Other: please describe

- ~~List Proportional Representation~~
- ~~Mixed Member Proportional~~
- ~~Single Transferable Vote~~
- ~~Mixed Member Majoritarian~~
- ~~Other: Please describe~~

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Section 5: Public funding and advertising in the referendum

Please answer the following questions to help us understand your expectations with regards to public funding for advocacy groups and campaign advertising during the referendum.

Public Funding_Q 1 The government should provide public funds to designated groups to campaign for their preferred voting system

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

Public Funding_Q 2 There should be spending limits imposed on any group that campaigns for its preferred voting system

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

Public Funding_Q 3 The provincial government should provide voters with high-quality and impartial information prior to the referendum.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)
- Strongly agree (5)

NR

Government should involve voters in public consultations such as:

- town halls (meetings convened by MLAs in their ridings)
- deliberative polls (randomly selected representative cross-section of voters participate in a deliberation after which they present their recommendation)
- citizens' juries (small groups of citizens debate the pros and cons of the ballot question and make a recommendation)

other (please describe)

Perhaps these options could be described in the accompanying website?

Public Funding_Q 4 The provincial government should ensure that paid advertisements that appear during the campaign period are produced only by groups that must register, disclose their identity in their advertising, and disclose their contributors and expenses after the referendum.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neutral (3)
- Somewhat agree (4)

- Strongly agree (5)

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NR

Page 7: [3] Comment [Loewen67]

P  ter Loewen

2017-11-07 10:38:00 AM

Pref Q2 - I don't think this is a very well framed tradeoff. I think you should just ask them whether they want more parties or less, without assuming that we know how the aggregation of interests will play out in that new system.

British Columbia Voting Systems Questionnaire

Version 2.1 | Nov. 15, 2017 |

The B.C. government is holding a referendum in the fall of 2018 to ask voters whether the province should keep the current first-past-the-post voting system or change to a proportional representation voting system. This questionnaire will help B.C.'s Attorney General understand the preferences and expectations of B.C. voters about the referendum.

Comment [NSR1]: From PL: This is a colloquialism. The system is a single-member plurality. I don't know that it should be described that way, necessarily, but as we educate people perhaps we should aim to get that piece correct.

There are two parts to this survey. Part one asks key questions about your values and general outlook as to how we vote for Members of the Legislative Assembly (MLAs), and for how the legislature functions. Part two asks more detailed questions about your preferences regarding electoral reform, voting systems and the referendum process. At the end of each part, you will have the opportunity to provide further written feedback.

Each part of the questionnaire will take approximately 5-8 minutes to complete. We ask that you complete this survey only once.

Privacy Statement

Personal information collected through this feedback form will inform the development of a ballot for a November 2018 electoral reform referendum by the Ministry of Attorney General, under the authority of s.26 of the Freedom of Information and Protection of Privacy Act. If you have any questions about the collection, use and disclosure of your personal information, please contact:

Neil Reimer
Director, Director, Strategic Initiatives
Ministry of Justice
Victoria BC
Neil.Reimer@gov.bc.ca

Part 1

Section 1: Profile

Please provide this general profile information. Your identity cannot be determined by answering these questions.

Profile_Q2 – What are the first three characters in your postal code (this is a required field)?

- [3 character field]

Profile_Q3 - How old are you?

- Under 18
- 18 - 39 years
- 40 - 64 years
- 65 - 75 years
- Over 75 years
- Prefer not to answer

Profile_Q1 - Please indicate your gender:

- Man (1)
- Woman (2)
- X: _____ [text box] (3)
- Prefer not to answer

Profile_Q5 - Do you identify with any of the following groups? Please select all that apply

- Visible minority (1)
- First Nations (2)
- Inuit (3)
- Métis (4)
- Persons with disabilities (5)
- LGBTQ2 (6)
- None of the above (7)
- Prefer not to answer

NR

Please answer the following questions to help us understand your interest in, and familiarity with, current affairs and voting in elections.

Outlook_Q1 - Generally speaking, how interested are you in politics and current affairs?

- Not interested at all (1)
- Not very interested (2)
- Somewhat interested (3)
- Very interested (4)
- Prefer not to answer

Comment [NSR3]: From PL: Why is this being asked? I understand why it is interesting in a vacuum, but how will asking the it help the ministry? Seems to me the most likely and worst outcome is some silly claim that ignorant people like the status quo. Which they might, as lack of interest is endogenous to satisfaction, and not an indicator of sophistication.

Outlook_Q4 - How often do you vote in provincial elections?

- I am not eligible to vote (1)
- Never (2)
- Rarely (3)
- Sometimes (4)
- Most of the time (5)
- All of the time (6)
- First time voter in 2017 (7)
- Prefer not to answer

Outlook _ Which, if any, of the following have been barriers that have kept you from voting?

(Please select all that apply.)

- Not enough time (1)
- Not enough information (2)
- Disability or mobility issues (3)
- Voting location isn't convenient (4)
- Do not feel included (5)
- Frustration with politics (6)
- Don't like the voting system (7)
- I was not eligible to vote (8)
- Not interested in politics (9)
- I feel like my vote doesn't count (10)
- Prefer not to answer

Outlook_Q6 – If you were to vote in a referendum to choose a voting system today, how confident are you that you would make an informed choice?

- Not at all confident (1)
- Not very confident (2)
- Somewhat confident (3)
- Very confident (4)
- Don't know (5)
- Prefer not to answer

Preferences_Q1 Please select up to five values—why 5, not 3 or 8?—from the list below that are most important to you.

I value most:

[note to reviewers: the sequence of value statements below will be rotated randomly for each user.]

| |
|--|
| Members of the Legislative Assembly (MLAs) who focus primarily on what is best for the province as a whole |
| Members of the Legislative Assembly (MLAs) who focus primarily on the interests of their local community |
| A voting system that is easy to understand |
| Better representation of groups that are currently under-represented in the Legislative Assembly |

| |
|--|
| Increasing the number of political parties in the Legislative Assembly to represent more points of view |
| A Legislative Assembly in which where the share of seats each party holds closely matches the share of the popular vote it receives across the province |
| A Legislative Assembly where in which the share of seats each party holds is fairly similar to the share of the popular vote it receives across the province |
| A voting system that encourages political parties to appeal to other parties' voters as broadly as possible to voters |
| A voting system that makes it easier for independent candidates (those not running for a political party) to be elected |
| A voting system that allows a voter to rank a political parties or's candidates (1, 2, 3, etc.) |
| Single-party majority governments that are clearly accountable for their decisions |
| A Legislative Assembly where two or more parties co-operate to make decisions |
| Other: |

Comment [NSR4]: From PL: It's not empirically clear to me that the diversity of points of view - especially views outside party orthodoxy - are more likely to be represented by more parties.

NR

Please answer the following questions to help us understand your values and preferences regarding how MLAs are elected, how governments are formed and how the Legislative Assembly operates.

Preferences_Q6 Which would you prefer? Not sure why we bother to ask this question. The decision about the number of MLAs should reflect a judgment about how many are needed not the "values" or "preferences" of the electorate.

- The number of MLAs should remain the same (1)
- There should be more MLAs to better reflect voters' interests (2)
- Prefer not to answer

Preferences_Q7 There should be greater diversity of views represented in the Legislative Assembly.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q12 The party that wins the most seats in an election should have to compromise with other parties, even if it means changing some of its campaign commitments. Even under PR a party might win a majority and not have to compromise much. I think the question here should be: Parties should use the legislature to find compromises that reflect the preferences of voters, even if that means changing campaign commitments

- Strongly disagree (1)
- Somewhat disagree (2)

NR

Comment [NSR7]: From PL: I don't know what you are getting at here. Is it compromise on gov formation or compromise once in government? Distinguishing between these two cd allow for a more direct question.

- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q13 It should always be clear which party is accountable for decisions made by government, even if this means that decisions are only made by one party. Are minority or coalition parliaments less accountable?

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Please answer the following question to help us understand the choices you would like to see on the referendum ballot.

Ballot Options_Q1 Which would you prefer?

- The referendum ballot should offer voters the choice between the current first-past-the-post voting system and ONE proportional representation voting system. (which means someone has to set the agenda)
- The referendum ballot should offer voters the choice between the current first-past-the-post voting system and MORE THAN ONE proportional representation voting system (in which case, what if a majority prefer change but can't agree on an alternative?)
- The referendum ballot should offer voters the choice between the current first-past-the-post voting system and proportional representation, with a specific voting system to be established by legislation after the referendum. (which means abdicating a role in selecting the system) – none of these options seems desirable, which is why some kind of process of public engagement/deliberation beyond this poll is essential.
- My preference would be: a ballot that offers a choice between FPTP or PR, followed by a choice of PR systems for those who opt to change the system. You don't want to stack FPTP against a menu of choices across which voters are dispersed; nor set the agenda by selecting the alternative for them. We want to know (a) do you want change? If a majority says yes, then (b) what is the most popular alternative? The ballot has to be structured to reveal the preferences across both those aspects of the choice!

Prefer not to answer

Comment [NSR9]: PL suggests using Single Member Plurality instead of FPTP.

NR

[Text box]

Are there any other comments you would like to make about voting systems or the upcoming referendum? [Limit to 200 characters]

This is the end of Part 1 of the questionnaire. Part 2 asks further questions about your preferences regarding electoral reform and the referendum ballot. You may submit your responses to Part 1

now and leave the survey, or continue on to Part 2. Why encourage people to submit and leave? It seems to me you have made the survey brief enough that this should not be necessary.

NR

SUBMIT AND LEAVE

CONTINUE TO PART 2

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Part 2

Please answer the following questions to help us understand your interest in electoral reform.

Outlook_Q2 - How closely have you followed public debate on electoral reform?

- Not closely at all (1)
- Somewhat closely (2)
- Very closely (3)
- Prefer not to answer

Outlook_Q3 - Did you vote in either the 2005 or 2009 B.C. referendum on electoral reform?

- Yes (1)
- No (2)
- Not sure (3)
- Not eligible (4)
- Prefer not to answer

Please answer the following questions to help us understand your values and preferences regarding how Members of the Legislative Assembly (MLAs) are elected, how governments are formed and how the Legislative Assembly operates.

Preferences_Q2 Which would you prefer?

Having more small ~~two or more~~ parties represented in the Legislature ~~or fewer big parties?~~

- Two A few big parties (1)
- More than two small parties (2)
- Prefer not to answer

We have a two-party system with a third party emerging. FPTP tends to encourage two-party systems (Duverger's law). This is the key fact that PR would change.

Preferences_Q3 Which would you prefer?

- Members of the Legislative Assembly (MLAs) who do what their party promised.
- MLAs who do what their constituents want.
- Prefer not to answer

Preferences_Q4 Ballots should allow voters to choose more than one candidate or political party by ranking them in order of preference.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Comment [NSR12]: PL's suggested wording: "Having a large number of small parties represented..."

NR

Comment [NSR14]: From PL: In no sense are voters choosing more than one party. Voters don't individually choose. The aggregation of preferences chooses. So, it should be "support" or something else.

Preferences_Q8 All votes should contribute to electing an MLA, even if it means the ballot is longer or more complicated. s.22

The ballot will never be too hard for voters to understand. What they may not understand is the formula for translating votes into seats. There is no ballot complexity issue.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

NR

Comment [NSR16]: From PL: I know what you're getting at here, but every vote is counted in every system, some just aren't cast for winners.

Preferences_Q10 An election ballot should be easy to understand, even if it means voters have fewer options to express their preferences. Here again is the belabouring of a non-issue in a slightly different guise. This gives the impression that you are stacking the deck in favor of FPTP.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3) Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

NR

Preferences_Q11 It is better for several parties to have to govern together than for one party to make all the decisions in government, even if it sometimes takes longer to form government after an election. I also think this is a non-issue. For people with little familiarity with coalition government this may seem like a challenge, but the reality is that the bigger problem is that coalitions have to negotiate to get to yes, and this means that one can vote for a party that, in order to be part of a ruling coalition, must make compromises with other parties. "It is better for several parties to cooperate in the legislature, even if they have to make compromises to reach agreement" is how I would word this.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3) Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

NR

Preferences_Q14- Please indicate which you prefer:

- Each electoral district is represented by one MLA
 - Each electoral district is represented by several MLAs
 - Some MLAs represent an electoral district, while other MLAs represent larger regions or the province as a whole.
 - Prefer not to answer
- A PR supporter might say "I don't prefer several MLAs, but I prefer proportionality and this is necessary to get it."

Please answer the following questions to help us understand the choices you would like to see on the referendum ballot.

Ballot Options_Q 2 If the government offers voters a choice of more than one proportional representation voting system, which do you prefer?

- Voters should indicate their support for only one proposed system
- Voter should rank order their support for all the proposed systems
- Prefer not to answer
- Again, my answer is "both." One question is: Do you like FPTP or want to change it? The next question is: "What is your preferred alternative?"

Ballot Options_Q 3: Alongside the option of keeping the first-past-the-post voting system, which system or systems of proportional representation would you like to see on the ballot? Please select all that apply. (With mouse-over summary text from web 101 pages that does not click to a new page)

- ~~List Proportional Representation~~
- ~~Mixed Member Proportional~~
- ~~--> If MMP, do you prefer open or closed lists?~~
- Single Transferable Vote
- ~~Mixed Member Majoritarian~~
- Other: Please describe
- Prefer not to answer

Ballot Options_Q 4: If B.C. changes to a system of proportional representation, there should be a second referendum after a trial period (for example, two elections) on whether to keep the new system.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3) Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

good

Section 5: Public funding and advertising in the referendum

Please answer the following questions to help us understand your expectations with regards to public funding for advocacy groups and campaign advertising for particular voting systems during the referendum.

Public Funding_Q 1 The government should provide public funds to designated groups to campaign for their preferred voting system

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

If this is all that the government understands by public engagement then they will simply be setting fire to the whole process. I'd designate public funds to a well-structured deliberative process that takes the issue out of the hands of both partisans and advocates and puts it back in the hands of citizens. The choice of a referendum as the instrument for decision-making polarizes the debate between yes/no, rather than encouraging a search for a better system.

NR

Public Funding_Q 2 There should be spending limits imposed on any group that campaigns for its preferred voting system

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Public Funding_Q 3 The provincial government should provide the public with impartial information during the referendum campaign period.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer
- Not just information – a process that allows citizens to interact, discuss the issues, educate themselves, and come to judgment. The problem is lack of understanding not just lack of information.

Public Funding_Q 4 The provincial government should ensure that paid advertisements that appear during the referendum campaign period are produced only by groups that must register, disclose their identity in their advertising and disclose their contributors and expenses after the referendum.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

[Text box]

Are there any other comments you would like to make about voting systems or the upcoming referendum? [Limit to 200 characters]

Watters, Treena M JAG:EX

From: Reimer, Neil JAG:EX
Sent: Thursday, November 23, 2017 4:23 PM
To: 'gfjohnso@sfu.ca'; 'Cameron, Maxwell'; 'jonathan.rose@queensu.ca';
'peter.loewen@utoronto.ca'
Cc: 'Peter MacLeod'; Atcheson, Kevin AG:EX
Subject: Engagement site has been launched

Hello again. I'm just writing to let you know that the Ministry's public engagement was launched this afternoon by the Attorney General. The link to the site is here: <https://engage.gov.bc.ca/howwevote/> .

Thank you all again for your input and constructive comments. It is much appreciated.

s.22 If you have any need to communicate with our ministry, please contact my colleague Kevin, who is copied here.

Regards,

Neil Reimer
Director, Strategic Initiatives
Justice Services Branch | British Columbia Ministry of Attorney General
1001 Douglas St., Victoria, BC Tel: 250 356-8303

Watters, Treena M JAG:EX

From: Reimer, Neil JAG:EX
Sent: Friday, November 17, 2017 3:01 PM
To: 'Peter Loewen'
Subject: RE:

Thanks very much, Peter. Will review your feedback and amend your title.

Regards,
Neil

-----Original Message-----

From: Peter Loewen [<mailto:s.22>]
Sent: Friday, November 17, 2017 2:59 PM
To: Reimer, Neil JAG:EX; Max Cameron; Jonathan Rose; Genevieve Fuji Johnson
Subject:

Hi Neil,

My comments are attached. Thanks again for including me.

My proper title is

Director, School of Public Policy and Governance Associate Professor, Department of Political Science
University of Toronto

Page 47 to/à Page 49

Withheld pursuant to/removed as

NR

Watters, Treena M JAG:EX

From: Reimer, Neil JAG:EX
Sent: Wednesday, November 15, 2017 5:45 PM
To: 'gfjohnso@sfu.ca'; 'Cameron, Maxwell'; 'jonathan.rose@queensu.ca'; 'peter.loewen@utoronto.ca'
Cc: 'Peter MacLeod'
Subject: Questionnaire version 2
Attachments: BCVSS Version 2.1 to advisors.docx

Hello again. As I mentioned in my previous email, we have made significant changes to the questionnaire and would welcome your further input. The changes reflect a number of your comments, as well as further discussion and review among staff. Our minister's office has also had input.

In particular:

- To address issues of length and degree of dauntingness (that is a word, I looked it up), the questionnaire is now divided into two parts, with the first more focused on values and higher-level preferences, and the second asking more specific questions on voting systems;
- Users can choose to complete only Part 1, or go on and complete Part 2 as well;
- The total number of questions has been reduced;
- The "table of values" in part 1 has been reduced from 18 to 12, and users can enter their own text at the bottom to articulate a value not listed;
- Open-text boxes at the end of both Part 1 and Part 2 for further comments;
- Tweaking of wording in various questions.

Could I ask that you provide any further comments by **noon Friday PST**? I wish we could give you longer but we intend to launch the engagement next week and need to work within the timelines we've been given.

Also, we would like to acknowledge your input with a reference on the website. Could you advise me if you have any issues with, or suggestions for, the following:

"The Government of British Columbia gratefully acknowledges the assistance of the following external academic advisers, who reviewed the questionnaire and voting system information presented on this site. They are not responsible for the information's design or contents."

Dr. Max Cameron

Director, Centre for the Study of Democratic Institutions School of Public Policy and Global Affairs Professor
Department of Political Science
University of British Columbia

Dr. Genevieve Fuji Johnson

Assistant Professor, Department of Political Science
Simon Fraser University

Dr. Peter Loewen

Director, School of Public Policy
Assistant Professor, Department of Political Science

University of Toronto

Dr. Jonathan Rose
Associate Professor, Department of Political Studies
Queen's University

Regards and as always, please call or email if you have any questions.

Neil Reimer
Director, Strategic Initiatives
Justice Services Branch | British Columbia Ministry of Attorney General
1001 Douglas St., Victoria, BC Tel: 250 356-8303

British Columbia Voting Systems Questionnaire

Version 2.1 | Nov. 15, 2017 |

The B.C. government is holding a referendum in the fall of 2018 to ask voters whether the province should keep the current first-past-the-post voting system or change to a proportional representation voting system. This questionnaire will help B.C.'s Attorney General understand the preferences and expectations of B.C. voters about the referendum.

There are two parts to this survey. Part one asks key questions about your values and general outlook as to how we vote for Members of the Legislative Assembly (MLAs), and for how the legislature functions. Part two asks more detailed questions about your preferences regarding electoral reform, voting systems and the referendum process. At the end of each part, you will have the opportunity to provide further written feedback.

Each part of the questionnaire will take approximately 5-8 minutes to complete. We ask that you complete this survey only once.

Privacy Statement

Personal information collected through this feedback form will inform the development of a ballot for a November 2018 electoral reform referendum by the Ministry of Attorney General, under the authority of s.26 of the Freedom of Information and Protection of Privacy Act. If you have any questions about the collection, use and disclosure of your personal information, please contact:

Neil Reimer

Director, Director, Strategic Initiatives

Ministry of Justice

Victoria BC

Neil.Reimer@gov.bc.ca

Part 1

Section 1: Profile

Please provide this general profile information. Your identity cannot be determined by answering these questions.

Profile_Q2 – What are the first three characters in your postal code (this is a required field)?

- [3 character field]

Profile_Q3 - How old are you?

- Under 18
- 18 - 39 years
- 40 - 64 years
- 65 - 75 years
- Over 75 years
- Prefer not to answer

Profile_Q1 - Please indicate your gender:

- Man (1)
- Woman (2)
- X: _____[text box] (3)
- Prefer not to answer

Profile_Q5 - Do you identify with any of the following groups? Please select all that apply

- Visible minority (1)
- First Nations (2)
- Inuit (3)
- Métis (4)
- Persons with disabilities (5)
- LGBTQ2 (6)
- None of the above (7)
- Prefer not to answer

Please answer the following questions to help us understand your interest in, and familiarity with, current affairs and voting in elections.

Outlook_Q1 - Generally speaking, how interested are you in politics and current affairs?

- Not interested at all (1)
- Not very interested (2)
- Somewhat interested (3)
- Very interested (4)
- Prefer not to answer

Outlook_Q4 - How often do you vote in provincial elections?

- I am not eligible to vote (1)
- Never (2)
- Rarely (3)
- Sometimes (4)
- Most of the time (5)
- All of the time (6)
- First time voter in 2017 (7)
- Prefer not to answer

Outlook _ Which, if any, of the following have been barriers that have kept you from voting?

(Please select all that apply.)

- Not enough time (1)
- Not enough information (2)
- Disability or mobility issues (3)
- Voting location isn't convenient (4)
- Do not feel included (5)
- Frustration with politics (6)
- Don't like the voting system (7)
- I was not eligible to vote (8)
- Not interested in politics (9)
- I feel like my vote doesn't count (10)
- Prefer not to answer

Outlook_Q6 – If you were to vote in a referendum to choose a voting system today, how confident would you feel about making an informed choice?

- Not at all confident (1)
- Not very confident (2)
- Somewhat confident (3)
- Very confident (4)
- Don't know (5)
- Prefer not to answer

Preferences_Q1 Please select up to five values from the list below that are most important to you.
I value most:

[note to reviewers: the sequence of value statements below will be rotated randomly for each user.]

| |
|--|
| Members of the Legislative Assembly (MLAs) who focus primarily on what is best for the province as a whole |
| Members of the Legislative Assembly (MLAs) who focus primarily on the interests of their local community |
| A voting system that is easy to understand |
| Better representation of groups that are currently under-represented in the Legislative Assembly |

| |
|---|
| Increasing the number of political parties in the Legislative Assembly to represent more points of view |
| A Legislative Assembly where the share of seats each party holds closely matches the share of the popular vote it receives across the province |
| A Legislative Assembly where the share of seats each party holds is fairly similar to the share of the popular vote it receives across the province |
| A voting system that encourages political parties to appeal to other parties' voters |
| A voting system that makes it easier for independent candidates (those not running for a political party) to be elected |
| A voting system that allows a voter to rank a political party's candidates (1, 2, 3, etc.) |
| Single-party majority governments that are clearly accountable for their decisions |
| A Legislative Assembly where two or more parties co-operate to make decisions |
| Other: |

Please answer the following questions to help us understand your values and preferences regarding how MLAs are elected, how governments are formed and how the Legislative Assembly operates.

Preferences_Q6 Which would you prefer?

- The number of MLAs should remain the same (1)
- There should be more MLAs to better reflect voters' interests (2)
- Prefer not to answer

Preferences_Q7 There should be greater diversity of views represented in the Legislative Assembly.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q12 The party that wins the most seats in an election should have to compromise with other parties, even if it means changing some of its campaign commitments.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q13 It should always be clear which party is accountable for decisions made by government, even if this means that decisions are only made by one party.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Please answer the following question to help us understand the choices you would like to see on the referendum ballot.

Ballot Options_Q 1 Which would you prefer?

- The referendum ballot should offer voters the choice between the current first-past-the-post voting system and ONE proportional representation voting system
- The referendum ballot should offer voters the choice between the current first-past-the-post voting system and MORE THAN ONE proportional representation voting system
- The referendum ballot should offer voters the choice between the current first-past-the-post voting system and proportional representation, with a specific voting system to be established by legislation after the referendum.
- Prefer not to answer

[Text box]

Are there any other comments you would like to make about voting systems or the upcoming referendum? [Limit to 200 characters]

This is the end of Part 1 of the questionnaire. Part 2 asks further questions about your preferences regarding electoral reform and the referendum ballot. You may submit your responses to Part 1 now and leave the survey or continue on to Part 2.

SUBMIT AND LEAVE

CONTINUE TO PART 2

Part 2

Please answer the following questions to help us understand your interest in electoral reform.

Outlook_Q2 - How closely have you followed public debate on electoral reform?

- Not closely at all (1)
- Somewhat closely (2)
- Very closely (3)
- Prefer not to answer

Outlook_Q3 - Did you vote in either the 2005 or 2009 B.C. referendum on electoral reform?

- Yes (1)
- No (2)
- Not sure (3)
- Not eligible (4)
- Prefer not to answer

Please answer the following questions to help us understand your values and preferences regarding how Members of the Legislative Assembly (MLAs) are elected, how governments are formed and how the Legislative Assembly operates.

Preferences_Q2 Which would you prefer?

Having more small parties represented in the Legislature or fewer big parties?

- A few big parties (1)
- More small parties (2)
- Prefer not to answer

Preferences_Q3 Which would you prefer?

- Members of the Legislative Assembly (MLAs) who do what their party promised.
- MLAs who do what their constituents want.
- Prefer not to answer

Preferences_Q4 Ballots should allow voters to choose more than one candidate or political party by ranking them in order of preference.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q8 All votes should contribute to electing an MLA, even if it means the ballot is longer or more complicated.

- Strongly disagree (1)
- Somewhat disagree (2)

- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q10 An election ballot should be easy to understand, even if it means voters have fewer options to express their preferences.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q11 It is better for several parties to have to govern together than for one party to make all the decisions in government, even if it sometimes takes longer to form government after an election.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Preferences_Q14 - Please indicate which you prefer:

- Each electoral district is represented by one MLA
- Each electoral district is represented by several MLAs
- Some MLAs represent an electoral district, while other MLAs represent larger regions or the province as a whole.
- Prefer not to answer

Please answer the following questions to help us understand the choices you would like to see on the referendum ballot.

Ballot Options_Q 2 If the government offers voters a choice of more than one proportional representation voting system, which do you prefer?

- Voters should indicate their support for only one proposed system
- Voter should rank order their support for all the proposed systems
- Prefer not to answer

Ballot Options_Q 3: Alongside the option of keeping the first-past-the-post voting system, which system or systems of proportional representation would you like to see on the ballot? Please select all that apply. (With mouse-over summary text from web 101 pages that does not click to a new page)

- List Proportional Representation
- Mixed Member Proportional

- Single Transferable Vote
- Mixed Member Majoritarian
- Other: *Please describe*
- Prefer not to answer

Ballot Options_Q 4: If B.C. changes to a system of proportional representation, there should be a second referendum after a trial period (for example, two elections) on whether to keep the new system.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3) Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Section 5: Public funding and advertising in the referendum

Please answer the following questions to help us understand your expectations with regards to public funding for advocacy groups and campaign advertising for particular voting systems during the referendum.

Public Funding_Q 1 The government should provide public funds to designated groups to campaign for their preferred voting system

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Public Funding_Q 2 There should be spending limits imposed on any group that campaigns for its preferred voting system

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

Public Funding_Q 3 The provincial government should provide the public with impartial information during the referendum campaign period.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)

- Strongly agree (5)
- Prefer not to answer

Public Funding_Q 4 The provincial government should ensure that paid advertisements that appear during the referendum campaign period are produced only by groups that must register, disclose their identity in their advertising and disclose their contributors and expenses after the referendum.

- Strongly disagree (1)
- Somewhat disagree (2)
- Neither agree nor disagree (3)
- Somewhat agree (4)
- Strongly agree (5)
- Prefer not to answer

[Text box]

Are there any other comments you would like to make about voting systems or the upcoming referendum? [Limit to 200 characters]

DRAFT - CONFIDENTIAL - NOT FOR CIRCULATION

Watters, Treena M JAG:EX

From: Reimer, Neil JAG:EX
Sent: Friday, November 10, 2017 5:35 PM
To: 'gfjohnso@sfu.ca'; 'Cameron, Maxwell'; 'jonathan.rose@queensu.ca'; 'peter.loewen@utoronto.ca'
Cc: 'Peter MacLeod'
Subject: Electoral Reform Engagement Advice - Round 2
Attachments: Draft engagement material voting systems v.0.7.docx; Draft engagement glossary v.0.2.docx

I'd like to thank you all for providing your comments on the first draft of the BC government's questionnaire respecting the planned referendum on electoral reform. We have reviewed all the comments and are making a number of changes.

The biggest change will address the perception that the questionnaire was too long and could be daunting for many users: we intend to split the questionnaire into two parts, with everyone who participates completing the first part (shorter, more focussed on values), then being invited to continue on to the second part (questions about voting system preferences) or to exit/submit at that point.

If you're amenable, we would value your input on the second draft, given the structural and wording changes. It is still undergoing edits and approvals, and I anticipate forwarding it to you on Tuesday, if not before.

In addition to the questionnaire, we have drafted information on different voting systems, including a glossary of terms, which would be posted to a different page of the website. Users would be encouraged to review the information prior to completing the questionnaire. We would value your comments on this information as well, particularly in regard to neutrality and even-handedness in describing the different systems.

What's been drafted so far is, we realize, very text heavy. We intend to include graphics of sample ballots for each system, and will build further, more user-friendly web content as the engagement period progresses. There will also be numerous hyperlinks that will permit users to get to a term in the glossary as they read through the material.

We certainly are aware of the time required for you to review and provide comments on this material, particularly in the middle of an academic semester. While we of course welcome your input, please do not feel obligated to comment on this second piece, which I understand was not part of your initial discussions with Peter.

If you are able to review the attached documents, we would appreciate feedback by end of day Tuesday.

Thanks and please don't hesitate to call or email me with any questions. My cell number is ^{s.17}

Regards,

Neil Reimer

Director, Strategic Initiatives
Justice Services Branch | British Columbia Ministry of Attorney General
1001 Douglas St., Victoria, BC Tel: 250 356-8303

CONFIDENTIAL DRAFT – VOTING SYSTEMS INFORMATION

101 Home Page – intro text

What are voting systems?

Voting systems govern how we elect members of British Columbia's Legislative Assembly. They are the rules for how ballots are marked and counted, and how our votes elect candidates to become Members of the Legislative Assembly (MLAs).

There are a number of different voting systems in use around the world. This section of the website will provide you basic information about our current voting system (First Past the Post or FPTP) and other voting systems that provide proportional representation (or PR) in the legislature.

We hope these resources will help you understand the different voting systems and options available in the referendum.

Once you've read through this section, please complete the questionnaire to help government understand your views and preferences about the voting systems that may be included on the referendum ballot.

Voting system summaries

Voting system: First Past the Post (FPTP)

Definition: This is the current voting system in British Columbia. It is a system in which the candidate who gets the most votes in an electoral district wins and represents that district in the legislature as its Member of the Legislative Assembly (MLA). Each electoral district elects one MLA. The phrase “first past the post” is often compared to horse racing, where a winning candidate only needs to place first among the candidates in their respective field, without needing the majority of votes. It is sometimes referred to as a “winner-take-all” system.

Voting and Results:

- Voters in each electoral district vote to elect a single MLA
- Voters use a single ballot listing the candidates for the electoral district
- Voters mark an ‘X’ beside the candidate of their choice
- The candidate with the most votes wins the seat in the Legislative Assembly to represent the electoral district

Tendencies:

- Does not usually produce proportional results – that is, a political party’s share of the popular vote may not match its share of seats in the Legislative Assembly
- Usually results in single-party majority governments
- Coalition and minority governments are less common than with other voting systems
- Elects candidates of larger political parties and only rarely candidates of small parties and independent candidates
- Usually clear on election night who will form government

Perceived strengths:

- Clear local representation – every electoral district represented by single member
- Simple ballot – easy to understand, single choice
- Simple process to determine results
- More likely to produce single-party majority governments

Perceived weaknesses:

- Often produces single-party majority governments that win less than a majority of the popular vote

- Rewards parties that concentrate their support in specific regions; discourages parties with support that is more dispersed across the province
- Difficult for voters to hold party and candidate separately accountable —may vote for a candidate a voter dislikes if they represent the party the voter does like, and vice versa
- Can feature a higher number of “safe seats” (electoral districts in which the candidate for a particular political party is very likely to win), which may lead to elections that focus on a smaller number of more competitive electoral districts
- Majority governments often mean the governing party is not required to collaborate with other parties in the legislature
- Only votes cast for winning candidates elect an MLA so other votes viewed as “wasted”

DRAFT

Voting system: Open List Proportional Representation (List PR – Open)

Definition: Voting system in which the proportion of votes received by each political party (provincially or regionally) determines the number of seats each party receives in the Legislative Assembly. Each party prepares a list of candidates at the start of the election based on the number of seats to be filled, either in several regional electoral districts or a single provincewide election. Voters mark their ballot for a candidate. The number of seats each party receives matches its share of the popular vote. The candidates in an open list voting system are elected in the order of the number of votes each candidate receives.

Voting and Results:

- A single election is held for all seats in the region or province
- A single ballot lists the political parties and each of their candidates
- Voters mark an 'X' beside the candidate of their choice
- Each political party whose candidates collectively receive more votes than an established minimum threshold receives a percentage of the seats in the Legislative Assembly equal to the percentage of the vote the party's candidates collectively received in the region or province
- The political party's seats are filled by the candidates for that party in the order of the number of votes the candidates received
- Election law will establish rules to determine the number of seats each party is entitled to when the popular vote results (expressed as a percentage) would give a party a fraction of a seat
- A minimum percentage of the popular vote (e.g. 2% or 5%) may be established, below which a political party would not be eligible to receive any seats.

Tendencies:

- Highly proportional results (party's share of popular vote closely matches its share of seats in the Legislative Assembly)
- Large electoral districts with multiple members (either regionally based or province-wide)
- Elects candidates from larger and smaller political parties and only rarely independent candidates
- Minority or coalition governments are common

Perceived strengths:

- Highly proportional

- Increased voter choice on the ballot because voters can choose between candidates of the same party
- Multiple political parties in the Legislative Assembly, resulting in greater number of viewpoints represented.
- Most votes count toward electing an MLA (few "wasted votes")

Perceived weaknesses:

- Reduced connection between communities and MLAs because of large, even province-wide, electoral districts
- May result in many small parties being represented in the Legislative Assembly, making government accountability more difficult
- May be a large number of candidates on a single ballot, making choices more difficult
- Potential delays in forming government after an election if negotiations between parties are required

Voting system: Closed List Proportional Representation (List PR – Closed)

Definition: Voting system in which the proportion of votes received by each political party (provincially or regionally) determines the number of seats each party receives in the Legislative Assembly. Each party prepares a list of candidates at the start of the election based on the number of seats to be filled, either in several regional electoral districts or a single provincewide election. Voters mark their ballot for a political party, not a candidate. The number of seats each party receives matches its share of the popular vote. The candidates in a closed list voting system are elected in the order they appear on the party list.

Voting and Results:

- A single election is held for all seats in the region or province
- A single ballot lists the political parties
- Voters mark an 'X' beside the political party of their choice
- Each political party that receives votes above an established minimum threshold receives a percentage of the seats in the Legislative Assembly that corresponds with the percentage of the vote the party received in the region or province
- Election law will establish rules to determine the number of seats each party is entitled to when the popular vote results (expressed as a percentage) would give a party a fraction of a seat
- The political party's seats are filled by the candidates for that party in the order of the list established by the political party at the start of the election

Tendencies:

- Highly proportional (party's share of popular vote closely matches its share of seats in the Legislative Assembly)
- Large electoral districts with multiple MLAs (either regions, or provincewide)
- Elects candidates from larger and smaller political parties and only rarely independent candidates
Minority or coalition governments are common

Perceived strengths:

- Highly proportional
- Simple ballot to mark and count
- Multiple political parties in the Legislative Assembly, resulting in greater number of viewpoints represented
- Most votes count toward electing MLAs (few "wasted votes")
- Party list enables political parties to determine mix of candidates

Perceived weaknesses:

- Reduced connection between communities and MLAs because of large, even provincewide, electoral districts
- May result in many small parties being represented in the Legislative Assembly, making government accountability more difficult
- Voters do not have the ability to hold individual MLAs accountable because voters vote for parties, not candidates
- Potential delays in forming government after an election if negotiations between parties are required

DRAFT

Voting system: Single Transferable Vote (STV)

Definition: Voting system in which multiple MLAs are elected in each electoral district and voters rank the candidates according to their preferences (1, 2, 3, etc.). A formula determines the quota, or minimum number of votes a candidate must receive to be elected. Any candidates who reach the quota based on voters' first choices are elected. If any seats remain unfilled, voters' subsequent choices are transferred to the other candidates until all seats are filled. How proportional the results are is dependent on how many MLAs are elected in each electoral district.

Voting and Results:

- Voters elect multiple MLAs in each electoral district
- A single ballot lists the candidates for an electoral district
- Voters rank candidates according to their preferences
- The candidates who receive votes at least equal to the quota for that electoral district win a seat to represent that district in the Legislative Assembly
- If any seats are unfilled after the first choices have been counted, voters' subsequent choices are transferred to the remaining candidates until all seats are filled

Tendencies:

- Mostly proportional results; the more MLAs in an electoral district, the more proportional the results will be
- Fewer, larger electoral districts than under First Past the Post, and each district elects multiple MLAs
- Elects candidates from larger political parties and some smaller parties and independent candidates.
- Minority or coalition governments are common
- Candidates from the same party compete against each other
- Encourages candidates to seek support from voters for whom they are not the first choice to increase their likelihood of being elected

Perceived strengths:

- Provides proportional results in electoral districts with several MLAs
- Provides local representation, although in larger electoral districts than First Past the Post
- Maximizes voter choice on the ballot because voters can support multiple candidates from one or more political parties
- Preferences of voters whose first choices are eliminated may still be considered

- Candidates of smaller political parties have a greater likelihood of being elected
- Provides independent candidates the greatest likelihood of being elected
- Most votes count toward electing an MLA (few "wasted votes")

Perceived weaknesses:

- Electoral districts with only two or three MLAs do not produce proportional results
- Candidates who receive more first-preference votes may lose to candidates who receive fewer first-preference votes after all the vote transfers occur
- Larger electoral districts may reduce connection between local communities and MLAs
- Difficult to understand how votes are turned into seats
- Potential delays in forming government after an election if negotiations between parties are required

Voting system: Mixed-Member Proportional (MMP)

Definition: Voting system in which FPTP and List PR are both used to allocate seats in the Legislative Assembly and voters have a separate vote under each system. Some seats are filled at the electoral district level under FPTP, while other seats are filled at the regional or provincial level under List PR – for example, there may be 50 seats from electoral districts and 30 seats from the party list. The party list seats are allocated specifically to compensate for any disproportional results from the electoral district-level vote, so that the overall result is proportional.

Voting and Results:

- Voters cast two votes – one vote to elect a single MLA for an electoral district (FPTP), and one vote for a party to elect MLAs on a regional or provincewide list (List PR).
- Two-part ballot:
 - Part 1 lists the candidates for the local electoral district ("electoral district seats").
 - Voters in each electoral district vote to elect a single MLA
 - Voters mark an 'X' beside the candidate of their choice
 - The candidate with the most votes wins the seat in the Legislative Assembly to represent the electoral district
 - Part 2 lists the parties running in a region or province-wide ("list seats")
 - A single election is held for all the list seats in the region or province
 - Lists may be open (voters vote for a candidate of their choice) or closed (voters vote for a party of their choice)
 - Whether list seats are open or closed would be set out in the law governing the voting system
 - A single ballot lists the political parties (closed list) or candidates (open list)
 - Voters mark an 'X' beside the candidate or political party of their choice (may be the same party as the electoral district candidate they support or a different party)
 - The list seats are used to "top up" the number of electoral district seats each party won so that the percentage of the total seats in the Legislative Assembly matches the percentage of the vote each party receives on Part 2 of the ballot
 - For example, a party that received 20% of the province-wide vote for the list seats but only received 15% of the electoral district seats will receive

additional list seats so it holds 20% of the total number of seats in the Legislative Assembly

- The list seats are filled either by the candidates for that party in the order of the list established by the political party at the start of the election (closed list) or by the candidates for that party in the order of the number of votes the candidates received (open list)
- Election law will establish rules to determine the number of seats each party is entitled to when the popular vote results (expressed as a percentage) would give a party a fraction of a seat
- A minimum percentage of the popular vote (e.g. 2% or 5%) may be established below which a political party would not be eligible to receive any seats.

Tendencies:

- Proportional results
- Fewer, larger electoral districts than under FPTP, or a significant increase in the total number of MLAs to support the additional list seats
- Elects candidates from larger political parties and some smaller parties, and only rarely independent candidates. Minority or coalition governments are common

Perceived strengths:

- Largely proportional, and can be highly proportional depending on the mix of electoral district and list seats
- Identifiable local representation
- Voter choice (both a local candidate and a party)
- Relatively simple ballot to mark
- Closed party list enables political parties to determine mix of candidates
- Open party list enables voters to vote for party candidate they prefer
- Most party seat votes will contribute towards electing an MLA

Perceived weaknesses:

- Creates two “classes” of MLAs – those who represent a local district and those who do not
- Challenging for voters to hold individual MLAs accountable if they can be included on party list and elected despite not winning an electoral district seat
- Can be difficult to understand how list votes are turned into seats
- Potential delays in forming government after an election if negotiations between parties are required

If a political party receives more electoral district seats than its province-wide vote share would entitle them to, either the total number of seats in the Legislative Assembly must increase to address this over-representation or the other political parties receive fewer list seats than they would otherwise be entitled to

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Voting system: Mixed-Member Majoritarian (MMM) (also called Parallel)

Definition: A mixed voting system that is very similar to MMP in which voters cast two ballots. The first ballot uses FPTP to elect a candidate to represent an electoral district. The second ballot is for a political party according to List PR. A predetermined number of seats are filled using each system – for example, there may be 50 seats from electoral districts and 30 seats from the list. Unlike MMP, in MMM the List PR seats are not allocated to compensate for any disproportional results from the electoral districts vote – instead, the List PR seats are allocated proportionally only amongst themselves. While MMM produces more proportional results than FPTP, it does not necessarily produce closely proportional results overall and is usually referred to as a semi-proportional system.

Voting:

- Voters cast two votes – one vote to elect a single MLA for an electoral district (FPTP), and one vote for a party to elect MLAs on a regional or provincewide list (List PR).
- Two-part ballot:
 - Part 1 lists the candidates for the local electoral district ("electoral district seats").
 - Voters in each electoral district vote to elect a single MLA
 - Voters mark an 'X' beside the candidate of their choice
 - The candidate with the most votes wins the seat in the Legislative Assembly to represent the electoral district
 - Part 2 lists the parties running in a region or provincewide ("list seats")
 - A single election is held for all the list seats in the region or province
 - Lists may be "open" (voters vote for a candidate of their choice) or "closed" (voters vote for a party of their choice)
 - Whether list seats are open or closed would be set out in the law governing the voting system
 - A single ballot lists the political parties (closed list) or candidates (open list)
 - Voters mark an 'X' beside the candidate or political party of their choice (may be the same party as the electoral district candidate they support or a different party)
 - Each political party that receives more votes than an established minimum threshold receives a percentage of the list seats in the Legislative Assembly that corresponds with the percentage of the vote the party received in the list seat vote across the region/province

- These list seats are not “top up” seats and do not account for any disproportional results from the electoral district vote
- The list seats are filled either by the candidates for that party in the order of the list established by the political party at the start of the election (closed list) or by the candidates for that party in the order of the number of votes the candidates received (open list)
- Election law will establish rules to determine the number of seats each party is entitled to when the popular vote results (expressed as a percentage) would give a party a fraction of a seat
- A minimum percentage of the popular vote may be established (e.g. 2% or 5%) below which a political party would not be eligible to receive any seats.

Tendencies:

- Somewhat proportional (more proportional than FPTP but less than List PR, STV or MMP)
- Fewer, larger electoral districts than currently under FPTP, or a significant increase in the total number of MLAs to support the additional list seats
- Elects candidates from larger political parties and some smaller parties and only rarely independent candidates
- Minority or coalition governments may occur, but are less likely than under List PR, STV or MMP

Perceived strengths:

- Identifiable local representation
- Increased voter choice (both a local MLA and a party)
- Closed party list enables political parties to determine mix of candidates
- Open party list enables voters to vote for party candidate they prefer
- Relatively simple ballot to mark
- Most list seat votes will contribute towards electing an MLA
- More likely to produce single-party majority governments than List PR, STV or MMP but less than FPTP

Perceived weaknesses:

- How proportional results are is highly dependent on the number of electoral district seats vs. the number of list seats
- Creates two “classes” of MLAs – those who represent local districts and those who do not

- Challenging for voters to hold individual MLAs accountable if they can be included on party list and elected despite not winning an electoral district seat
- Can be difficult to understand how votes are turned into seats
- Potential delays in forming government after an election if negotiations between parties are required

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Glossary DRAFT

| Term | Proposed definition |
|--------------------------|---|
| Citizens' Assembly | <p>An independent, non-partisan assembly of randomly selected individuals with a mandate to examine an issue over an extended period of time and make a recommendation to the Legislative Assembly.</p> <p>The B.C. Citizens' Assembly on Electoral Reform was mandated in 2004 to look at how votes cast in provincial elections translate into seats in the Legislative Assembly. Their final report and recommendation to the people of B.C. was submitted on December 10, 2004, and the Assembly then disbanded.</p> <p>The Ontario Citizens' Assembly on Electoral Reform was given a similar mandate in 2006. Their final report and recommendation to the Legislative Assembly was submitted on May 15, 2007, and the Assembly then disbanded.</p> |
| Closed list | A form of List PR in which voters vote for a political party and the seats that party receives are filled based on a list prepared by the political party at the start of the election— for example, if the party receives 5 seats, then the first 5 candidates on the party list are elected. |
| Coalition government | Two or more political parties that form government by formally sharing power in the Legislative Assembly. Usually, the cabinet ministers will be drawn from all coalition parties. |
| Electoral district | A geographic area that elects one or more members of the Legislative Assembly. Sometimes referred to as a "constituency" or "riding". |
| Electoral district seats | Seats that are won by candidates or filled by candidates of political parties on the basis of the results of the vote in an electoral district. |
| Governing party | A political party whose leader is called upon by the Lieutenant Governor to form a government because the party can maintain the confidence of the Legislative Assembly in order to govern. |
| Legislative Assembly | The lawmaking body of British Columbia, consisting of all the elected Members. |
| Legislature | The Legislative Assembly as well as the Lieutenant Governor and the Executive Council (the cabinet of government ministers). |
| Lieutenant Governor | The representative of the Queen in British Columbia who carries out constitutional, vice-regal and ceremonial duties on behalf of the Crown. The Lieutenant Governor selects the Premier, summons and prorogues the Legislature, and gives Royal Assent to bills. |
| List seats | Seats that are filled by candidates of political parties in proportion to the percentage of the vote the party receives. Seats are filled based on lists of candidates prepared by parties. See "closed list" and "open list". |
| Majority government | A single governing party or a formal coalition of like-minded parties holds more than half of the seats in the Legislative Assembly. |
| Majority voting systems | Voting systems in which the winning candidate or political party must obtain at least 50% of the vote. Majority voting systems are not proportional representation voting systems. |
| Minority government | The governing political party holds fewer than half of the total number of seats in the Legislative Assembly. |

| | |
|---------------------------------|---|
| Mixed voting system | <p>Voting system in which more than one type of voting method is used to allocate seats in the Legislative Assembly and voters have a separate vote under each method.</p> <p>MMP and MMM/Parallel are examples of mixed voting systems.</p> |
| Open list | <p>A form of List PR in which voters vote for a candidate from a list of candidates prepared by a political party. The political party receives a number of seats equal to the percentage of the vote received by all of the candidates for the party. The party's seats are filled in the order of the number of votes each candidate received – for example, if the party receives 5 seats, then the 5 candidates from that party who got the most votes are elected.</p> |
| Plurality voting systems | <p>Voting systems in which the winning candidate or political party is the one that has obtained more votes than any other candidate or political party, even if it is not more than 50% of the total votes cast. First Past the Post is an example of a plurality voting system.</p> |
| Proportional voting system | <p>A voting system that allocates seats in the Legislative Assembly in proportion to the percentage of the votes cast for political parties – for example, a party that wins 30 per cent of the votes will receive close to 30 per cent of the seats.</p> |
| Quota | <p>The minimum number of votes that a candidate must receive in order to be elected under the STV voting system. The quota is determined by a formula based on the number of seats in the electoral district and the total number of valid votes cast.</p> |
| Semi-proportional voting system | <p>A voting system that allocates seats in the Legislative Assembly relatively but not closely in proportion to the percentage of the votes cast for political parties. Mixed Member Majoritarian or Parallel is an example of a semi-proportional voting system.</p> |
| Threshold | <p>The minimum percentage of votes that a political party must receive in order to be eligible for to win a seat under some proportional systems – for example a party list seat under List PR or MMP.</p> |
| Voting system | <p>A system for electing members to a legislative body, including the rules that govern how ballots are marked and counted, and how votes are turned into seats.</p> |
| Voting system families | <p>A grouping of voting systems that share similar characteristics. The primary characteristics used to distinguish families of voting systems are the degree to which they are proportional and whether they are mixed systems.</p> <p>The main voting system families are: Plurality/Majority, Proportional Representation, Mixed, and Other (such as Single Non-Transferable Vote).</p> |

Watters, Treena M JAG:EX

From: Reimer, Neil JAG:EX
Sent: Monday, November 6, 2017 11:20 AM
To: 'peter.loewen@utoronto.ca'
Subject: FW: Electoral Reform Engagement Advice

Peter, many thanks for agreeing to participate. I'm the government's primary policy resource on democratic reform and part of the public engagement team.

Looking forward to your input and advice.

Cheers, Neil

Neil Reimer

Director, Strategic Initiatives
Justice Services Branch | British Columbia Ministry of Attorney General
1001 Douglas St., Victoria, BC Tel: 250 356-8303

From: Youell, Brandie JAG:EX
Sent: Monday, November 6, 2017 8:24 AM
To: Reimer, Neil JAG:EX
Subject: FW: Electoral Reform Engagement Advice

Hi Neil,

Just making sure you saw this email. I didn't see that you were copied.

Thank you,
Brandie

Brandie Youell | Acting Executive Administrative Assistant

Assistant Deputy Minister Office
Justice Services Branch | Ministry of Attorney General
8th Floor, 1001 Douglas Street
Victoria, BC V8W 9J1
Direct: 250-356-6582 | brandie.youell@gov.bc.ca

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From: Peter Loewen [<mailto:peter.loewen@utoronto.ca>]
Sent: Sunday, November 5, 2017 4:17 PM
To: Sandstrom, Kurt JAG:EX
Cc: peter@masslbp.com; Christina McIntyre
Subject: Re: Electoral Reform Engagement Advice

Dear Kurt

I am happy to participate. I will return comments to Peter as soon as possible, s.22
but will find a way to fit this in.

Christina, could you please add my electronic signature and return, please?

Peter

Peter Loewen
Director, School of Public Policy and Governance
University of Toronto
647.232.7335

On Nov 3, 2017, at 17:38, Sandstrom, Kurt JAG:EX <Kurt.Sandstrom@gov.bc.ca> wrote:

Good afternoon,

Please see the attached letter inviting you to assist the British Columbia Ministry of Attorney General in
its public engagement on electoral reform.

Regards,
Kurt

Kurt J.W. Sandstrom, QC
Assistant Deputy Minister

Ministry of Attorney General, Justice Services
Government of British Columbia
8th Floor, 1001 Douglas Street
PO Box 9280, Stn Prov Govt
Victoria, BC V8W 9J7
Phone: (250) 356-0383
Email: Kurt.Sandstrom@gov.bc.ca

Assistance with scheduling: Contact Brandie Youell at 250-356-6582 or at Brandie.Youell@gov.bc.ca

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November 3, 2017

Dr. Peter Loewen

Email: peter.loewen@utoronto.ca

Dear Dr. Loewen,

Re: Electoral Reform Engagement Advice

As you may be aware, on Oct. 4, 2017 B.C.'s Attorney General the Honourable David Eby took the first steps towards asking British Columbians if they want a change to the current voting system. The Bill sets out the terms for a province wide referendum to be scheduled before the end of November 2018.

In order for all British Columbians to have their say, the Ministry of Attorney General is launching an education and awareness engagement process in the coming days.

I would like to formally invite you to provide your advice to the Attorney General and ministry staff on the content of its public engagement materials.

As a noted academic authority with expertise in electoral systems, survey design and/or public engagement, we would appreciate your review of a proposed online questionnaire and related materials, to help ensure the accuracy and neutrality of the information provided. The Ministry intends to use these materials to consult with voters on the development of the referendum ballot question, among other topics, and to inform other communications and administrative elements of the referendum campaign.

You are one of four academics invited to provide advice and would be privy to confidential information, including draft materials and related commentary. As a condition of your participation, we ask that you agree to abstain from public comment or academic research related to the B.C. government's survey methodology, survey results or consultation process.

Your contribution to the development of the survey would be publicly credited, but not constitute an endorsement of the survey or related materials. We expect that your participation would require between four to eight hours over the next week, though this commitment could be extended at the invitation of the Minister and with your agreement.

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Page 2

I look forward to a response at your earliest convenience. Please reply directly to Neil Reimer at Neil.Reimer@gov.bc.ca.

Sincerely,

A handwritten signature in black ink, appearing to read "Kurt Sandstrom", with a stylized, cursive script.

Kurt Sandstrom
Assistant Deputy Minister, Justice Services Branch
Ministry of Attorney General

cc. Neil Reimer
Director, Strategic Initiatives

Peter MacLeod, Principal
MASS LBP