From:
 Eby, David AG:EX

 To:
 Harris, Megan A GCPE:EX

Subject: QA - ICBC - rate filing - 30AUG17 - DRAFT

**Date:** September-01-17 9:23:00 AM

Attachments: QA - ICBC - rate filing - 30AUG17 - DRAFT.DOCX

Got up to question 9 and ran out of time. Wanted to share asap so there could be work done today. There is lots left to do here, worried we won't be ready for Tuesday. Most of my info is in the comments section.

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## CONFIDENTIAL ADVICE TO MINISTER - Aug. 30, 2017 (DRAFT)

## ICBC – 2017 Basic Rate Application Questions & Answers

## **Key Messages:**

•	ICBC is one of British Columbia's most important public assets.
•	That said, there are deep and profound issues at ICBC that need to be addressed to keep rates affordable for British Columbians.
•	ICBC's finances have been on a downward trajectory \$.13
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•	Our government has a plan to ensure that drivers in British Columbia do not bear the costs of this unprecedented mismanagement of ICBC and to work with ICBC in finding the right tools to reduce the number of crashes in our province.
•	s.13
•	We aim to bring back a sustainable organization that all British Columbians can be proud of.
•	\$.13 short term and immediate steps \$.13 short term and immediate steps \$.13
	s.13 staken to begin the long process of reducing costs that are driving the pressure for

higher rates.

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- I have taken the following steps in the immediate term to begin the long process of bending the cost curves driving demand for higher rates at ICBC. This will be an ongoing project over the next several years, and I will have regular updates for you on additional steps. In short, this is just the beginning of what will be a complex and aggressive full-scale reworking of ICBC back to financial stability.
- I have taken the following actions:
  - o INTERNAL COSTS Starting immediately, we will be issuing an RFI to approved senior management consulting firms for a \$\,13\) audit of ICBC's internal processes. This audit \$\,13\) will examine \$\,13\) CBC's process, including an audit of a random sample of 100 claim files, a full review of ICBC salvage and material damage payment processes, ICBC's litigation strategies, and the backlog of files at ICBC.

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RED LIGHT CAMERAS S. 13 , existing red light cameras at intersections in the Lower Mainland will be activated 24 hours a day. Currently, the cameras are only on in eight hour shifts. Accidents at urban intersections are a major driver of costs, and we need to stop people from running red lights and causing fatalities and serious injuries.

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- DISTRACTED DRIVING CAMPAIGN We have directed ICBC to \$ 13 on distracted driving. To that end, ICBC will be making an important announcement tomorrow about a distracted driving awareness campaign.
- o DISTRACTED DRIVING TECHNOLOGY PILOT We have also asked ICBC to pilot \$.13 s 13 technologies for limiting cell phone use by drivers, and to commence that pilot as soon as possible. Our aim is to restrict \$.13 drivers from using cellphones through technology, and to offer improved rates to drivers who adopt these technologies voluntarily.
- DANGEROUS ROADS INITIATIVE We are working with ICBC and the Ministry of Transportation to identify the areas with the highest number of collisions and to make repairs to these areas to reduce collisions.

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- ICBC will instead be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.
- The optional rate will be adjusted as well.

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- The blended impact of basic rate increases and optional rate increases is 8% for the average driver,
   s 13
- Obviously, very serious and lasting systemic changes are going to be made if we hope to avoid
  repeated significant rate increases. I ask for British Columbian's patience and understanding as we
  implement the changes that need to be made, and that I will be announcing in the months and years
  to come.

# Qs & As: Rate increase:

- 1. You have said that rate increases would not happen on your watch. How did this happen?
- The former government's unprecedented mismanagement of the organization including the use of

   has left ICBC in a shocking financial state, losing half a billion dollars last year. This was a record loss.

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- We now know that when \$.13 problems started surfacing \$.13 instead of addressing the underlying issues, the former government amended legislation \$.13 to allow \$.13 \$.13 remove capital from ICBC's optional insurance to mitigate these issues on the basic insurance side.
- Between 2010 and 2016, the previous government took a total of \$1.2 billion from the corporation
   to balance the provincial budget.

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•	In May 2011, the former Minister of Finance rejected ICBC's proposed rate increase and directed the organization to not go to the BCUC with a two year rate plan. The proposed plan from ICBC would have applied increased premiums to drivers based on their driving records.						
•	In August 2012, in a cost cutting exercise S.13						
	s.13						
5	5.13 : backlog that has now come home to roost.						
•							
•	s.13						
•	As an illustration of the cavalier attitude towards costs at ICBC exhibited by the previous Minister responsible, S. 13 addressing an industry stakeholder group that does auto repair work for ICBC.  S. 13 to give away a \$3m ICBC building for free \$13\$ boasts he has reduced speeding enforcement ticket revenue by 60%; and commits to a review of the						
•	rates paid by ICBC c 13						
•	s.13						
•	The former government knew $$ $$ $$ $$ $$ $$ $$ $$ $$ $$						
2.	How can people pay the 6.4% increase when it's higher than the inflation rate and more than the average wage increase for most people?  This government is committed to making life more affordable for British Columbians and safer for all road users. Fixing the very grave financial situation at ICBC will contribute to this goal in the long-run.						

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- 3. What about Optional rates? Does ICBC plan to increase Optional insurance rates too?
- The rising number of crashes, injuries and the cost of these claims, is also putting pressure on ICBC's optional insurance rates as liability payouts above \$200,000, collision and comprehensive coverage are included under optional insurance.

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- The average blended basic and optional rate increase for drivers is 8% for this year.
- 4. How will raising Optional insurance affect B.C.'s competitive insurance market at large? Will this drive rates up across the boards?
- The optional rate increase is phased in so that ICBC may measure impacts of these changes in the
  competitive market. If we begin to lose significant market share, ICBC will adjust rates accordingly to
  remain competitive.
- 5. If approved by the BCUC, when will this rate increase become effective?
- This 6.4% increase to the Basic insurance rate will come into effect as of Nov. 1, 2017, and BCUC will
  review the full application during this time.

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- Optional rates do not go before the Utilities Commission.
- 6. The E&Y report says rates could climb 30% in the next two years will this happen and if not, how can you be sure?
- While the report reveals the depths of ICBC's financial crisis, this government will not allow British Columbians to be on the hook for a 30% rate increase.
- We are taking swift and decisive action and British Columbians are going to see a new and longoverdue approach to tackling this very serious situation.
- Help is here for British Columbians we are committed to working with the public, ICBC and stakeholders to make rates affordable for people.

- 7. But we heard the same promise from the previous government what's different now?
- Fixing the structural problems within B.C.'s auto insurance industry is one of this government's top
  priorities as part of our commitment to make life more affordable for British Columbians.

• ICBC is an important public asset and as such, this government will be accountable to the public for its performance.

#### Current state:

8. How did ICBC get to this point where it's on the brink of financial collapse?

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• S.13 ICBC has faced unprecedented financial deterioration due to a number of key factors which have been mismanaged or ignored by the previous government: 1) the rapidly increasing frequency of vehicle collisions; 2) more bodily injury claims; 3) rising vehicle repair costs; 4) softening interest rates that negatively impact investment income; and, 5) lower-than-required Basic premium rates that have failed to cover the widening gap created by rising claims costs.

#### Facts and figures:

- A growing number of crashes being reported to ICBC: Ultimately, these pressures start from one place – more crashes are occurring in our province every year – with 320,000 in 2016 alone.
- More vehicle damage claims than ever before: This spike in the number of crashes has correlated into a sharp increase in the number of vehicle damage claims being reported to ICBC. There were 233,300 vehicle damage claims reported to ICBC during the last 12 months of claims data available (July 2016 to June 2017) 24,700 more than just three years ago, an increase of 12 per cent increase.
- Vehicle repair costs soar to \$1.5 billion in just one year: The growth in vehicle damage claims being reported is being compounded by the cost of repairing those vehicles, which is becoming more expensive every year. As our vehicles become more reliant on technology and expensive materials from back-up sensors and cameras to composite and high-strengths steels ICBC's vehicle damage costs have soared by \$350 million, or 30 per cent, in just two years, to a total of \$1.5 billion in 2016 alone.
- Injury claims skyrocket; 75,000 reported over the last 12 months alone: A total of 75,000 new injury claims were reported to ICBC during the last 12 months of claims data available (July 2016 to June 2017) 14,200 more than just three years ago, an increase of 23 per cent.
- Injury claims costs close in on \$3 billion for a single year: After only breaking through the \$2 billion threshold as recently as 2014, ICBC's injury claims costs totalled \$2.7 billion in 2016 alone an increase of \$1.2 billion, or 80 per cent, over the last seven years.

See question #1 for full answer

- 9. How will this new government be using the E&Y report that was commissioned under the previous administration?
- We have reviewed the findings in this report very carefully and with great interest.

#### **Actions taken:**

- 10. What measures are you taking to correct ICBC's deteriorating financial situation and the subsequent rate increases?
- This government is going to act it will be swift, exacting and fair. Our work will be guided by the following principles:
  - 1. Fairness e.g. safe drivers should pay less for their insurance
  - 2. **Affordability** e.g. consideration of how changes will impact people's pocket books is paramount
  - 3. Awareness e.g. commitment to open, transparent dialogue with B.C. motorists
  - 4. Action e.g. long-term transformative changes need to be balanced with immediate action
  - 5. **Sustainability** e.g. all decisions must contribute to the sustainability of the organization

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11. What mitigation measures has ICBC taken to date?

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Road safety

12. You say the rapidly increasing frequency of vehicle collisions is the primary cost pressure on insurance rates; what will you do to address road safety in B.C.?

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- 13. Why have you ruled out photo radar?
  - XX

#### **ICBC** management:

- 14. Isn't the rising rate another example of mismanagement at ICBC?
- One of the main objectives in launching an operational review is to review ICBC's current lines of business to ensure they are operating in a manner that provides ratepayers with the most efficient, cost effective products and programs as well as looking at overall corporate structure.
- 15. Can you provide more info on ICBC's lower investment income? Isn't that a sign of poor management?
- Like many companies, ICBC is facing increasingly challenging investment markets with interest rates
  at historically low levels.
- In recent years, ICBC's strong investment income has been able to partially offset claims costs
  pressures and help mitigate rate increases.
- ICBC also took a significant portion of equity gains into net income in 2015, which has left very little to be realized today and in the near future.
- In 2015, ICBC's investment income at year-end was \$920 million at the mid-way point in 2016, it sat at just \$44 million.

Government dividend / ICBC transfer

16. Will this government continue to take a dividend?

- No, absolutely not. It is clear that there are no more dividends that can be used as capital pressures
  are mounting.
- 17. What about capital transfer from Optional to Basic?
- In order to immediately mitigate ICBC's financial situation, a transfer of \$470 million in capital from ICBC's Optional line of business to Basic will ensure capital levels stay above regulatory minimums.
- 18. Won't this transfer perpetuate the cycle of putting ICBC in a bad financial position again for the following year?
- XX

Legal model

Comment [KAG11]: 2017 update?

- 19. What will this government do to address ICBC's skyrocketing legal costs? Will you place a cap on certain injury claims?
- There are a number of recommendations in the Ernst & Young report around capping s 13 capping pain and suffering related to soft tissue injuries, and we're looking at those and studying the numbers to make sure they're accurate and that the recommendations make sense. We will also be looking at proposals outside the Ernst & Young report. In short, we will ensure our research covers all bases before coming to a decision on this matter.
- 20. Will you move to a no-fault insurance model?
- No s.13
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- •
- s.13
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#### **Privatization**

- 21. If ICBC is on a fast path to insolvency, as you've described, why not move to a privatized system?
- You can travel across Canada and find a range of public and private auto insurance and diverse arguments both for and against each system.
- We believe our system in B.C. works for a number of reasons, but mainly to ensure that all British Columbia drivers have the same minimum amount of insurance and insurance benefits that protect them and the other drivers and pedestrians on the road.
- This has meant that B.C. has an estimated uninsured rate of less than one per cent much lower than other jurisdictions in North America which have rates ranging from four to 20 per cent.
  - The linking of the licence plate and decal to a customer's basic insurance policy is unique to
    only a few jurisdictions in North America and is also one of the main reasons why we have such
    a low uninsured rate compared to other jurisdictions in North America.
- ICBC is more than just an insurance company it makes investments no other insurer would, for example: for its 2016/17 fiscal year (January 2016 to March 2017), ICBC invested \$50 million on road safety-related projects and campaigns.
- In saying that, private insurers do have a role for people who are looking for additional coverage.
- People who would like to purchase more than the basic level of insurance can do so through ICBC or private insurers.
- 22. But doesn't B.C. have the second highest insurance rates in the country right now? How can you say privatization won't benefit consumers?

- This statistic was included in the Ernst & Young report.
- We will be undertaking a process to validate the findings of this report

 From:
 Eby. David AG:EX

 To:
 Harris, Megan A GCPE:EX

Subject: FW: ICBC restated, 2016 fiscal year

Date: September-04-17 3:23:00 PM

Attachments: ICBC restated 2016 fiscal.pdf

For fact check on last year's record loss, \$533m. \$253m loss in optional, \$280m loss in basic.

From: Howard, Stephen AG:EX

Sent: Monday, August 28, 2017 8:16 PM

To: Eby, David AG:EX

**Subject:** ICBC restated, 2016 fiscal year Just in. I'll take a read in the morning.

Stephen Howard Ministerial Assistant Attorney General

(\$ THOUSANDS)	Basic Coverage			Optional Coverage			Total				
	Dece	months ended ember 31, 2016 unaudited) 1		onths ended ber 31, 2015		2 months ended cember 31, 2016 (unaudited)	12 months ended December 31, 2015	Decen	onths ended nber 31, 2016 naudited) 1		nths ended per 31, 2015
Net premiums written	s	3,008,397	\$	2,770,742	\$	2,042,978	\$ 1,866,095	\$	5,051,375	\$	4,636,837
Revenues											
Net premiums earned	s	2,892,077	\$	2,655,979	\$	1,956,696	\$ 1,791,952	\$	4,848,773	\$	4,447,931
Service fees and other income		63,958		57,375		40,139	37,135		104,097		94,510
Total earned revenues		2,956,035		2,713,354		1,996,835	1,829,087		4,952,870		4,542,441
Claims and operating costs											
Provision for claims occurring in the current period		3,016,111		2,620,257		1,466,519	1,177,936		4,482,630		3,798,193
Change in estimates for losses occurring in prior periods		(55,068)		237,652		230,357	6,402		175,289		244,054
Claim services, road safety and loss management services		228,040		212,795		119,785	108,453		347,825		321,248
		3,189,083		3,070,704		1,816,661	1,292,791		5,005,744		4,363,495
Operating costs – insurance		117,301		114,807		135,344	129,564		252,645		244,371
Premium taxes and commissions – insurance		144,867		241,362		473,972	359,263		618,839		600,625
Transformation program (TP) reallocation		-		27,720			(27,720)		-		-
, ,		3,451,251		3,454,593		2,425,977	1,753,898		5,877,228		5,208,491
Underwriting (loss) income		(495,216)		(741,239)		(429,142)	75,189		(924,358)		(666,050)
Investment income		342,904		607,711		176,137	312,158		519,041		919,869
(Loss) Income – insurance operations		(152,312)		(133,528)		(253,005)	387,347		(405,317)		253,819
Loss – non-insurance operations		(128,075)		(123,278)		-	-		(128,075)		(123,278)
Net (loss) income for the period before income transfer		(280,387)		(256,806)	Г	(253,005)	387,347		(533,392)		130,541
Optional net income transfer to Basic business		201,000		-		(201,000)	-		-		_
Net (loss) income for the period after income transfer	S	(79,387)	\$	(256,806)	\$	(454,005)	\$ 387,347	\$	(533,392)	\$	130,541
Net (loss) income attributable to:											
Non-controlling interest	s	(122)	¢	233	\$	(62)	\$ 120	\$	(184)	\$	353
Parent corporation	3	(79,265)	Ф	(257,039)	1 3	(453,943)	387,227	3	(533,208)	.)	130,188
1 archi corporation	s	(79,387)	\$	(256,806)	\$	(454,005)		\$	(533,392)	\$	130,541
Facility											
Equity  Description of a solid		1 210 425	é	1 475 464		2.152.046	¢ 1,002,927	,	2 271 271	ė	2 270 201
Retained earnings, beginning of period	s	1,218,425	2	1,475,464	\$	2,152,946		\$	3,371,371	2	3,379,301
Net (loss) income for the period, parent corporation		(79,265)		(257,039)	1	(453,943)	387,227		(533,208)		130,188
Optional Capital Transfer to Basic business		622,000		-		(622,000)	(120 110)		-		(120 110)
Excess Optional Capital Transfer to Province of BC		1.7(1.1(0		1 210 425	$\vdash$	1.077.003	(138,118)	_	2.020.162		(138,118)
Retained earnings, end of period	$\vdash$	1,761,160		1,218,425		1,077,003	2,152,946		2,838,163		3,371,371
Other components of equity, beginning of period		(171,613)		157,250		(90,187)	79,126		(261,800)		236,376
Net change in available for sale assets		40,818		(309,413)		20,973	(158,932)		61,791		(468,345)
Pension and post-retirement benefits remeasurements		-		(19,450)		-	(10,381)		-		(29,831)
Other components of equity, end of period		(130,795)		(171,613)		(69,214)	(90,187)		(200,009)		(261,800)
Total equity attributable to parent corporation		1,630,365		1,046,812		1,007,789	2,062,759		2,638,154		3,109,571
Non-controlling interest, beginning of period		24,204		_		12,256	_		36,460		
Non-controlling interest (disposed) acquired during the period		(16,974)		24,550		(8,469)	12,434		(25,443)		36,984
Net (loss) income for the period, non-controlling interest		(122)		233		(62)	120		(184)		353
Other comprehensive income (loss) for the period, non-controlling interest		584		(579)		293	(298)		877		(877)
Total equity attributable to non-controlling interest, end of period		7,692		24,204	$\vdash$	4,018	12,256		11,710		36,460
Total Equity	S	1,638,057	\$	1,071,016	\$	1,011,807		\$	2,649,864	\$	3,146,031
(\$ THOUSANDS)	+	Basic (	Coverage	•		Optional	Coverage	_	T	otal	
		ember 31, 2016			De	cember 31, 2016		ı	nber 31, 2016		
Liabilities	<u> </u>	(unaudited)	Decem	ber 31, 2015	$\vdash$	(unaudited)	December 31, 2015	(u	naudited)	Decemb	er 31, 2015
Liabilities  Uncorned promisers		1 427 227	•	1 211 014		005 621	e onn 240		2.412.067	e	2 210 264
Unearned premiums Provision for unpaid claims	S	1,427,336		1,311,016	\$	985,631		\$	2,412,967		2,210,364
Frovision for unpaid claims	3	7,659,134	3	6,947,499	\$	2,547,833	\$ 2,145,641	\$	10,206,967	3	9,093,140
MCT - After transfers, including TP reserve <sup>2</sup>		114.1%		82.5%		133.1%	300.5%		119.9%		156.8%

<sup>1</sup> December 31, 2016 view does not include the typical year end adjustments such as pension remeasurements, holdback pay true ups and actuarial claims adjustments.

<sup>&</sup>lt;sup>2</sup> Optional MCT, excluding TP reserve is as follows:

December 31, 2016: 91.9%

December 31, 2015: 257.0%

TP reserve only affects Optional insurance line of business and has no impact on Basic insurance line of business.

 From:
 Eby, David AG:EX

 To:
 Harris, Megan A GCPE:EX

**Subject:** QA\_ICBC\_rate filing\_3SEPT17\_DRAFT2

Date: September-04-17 3:58:00 PM

Attachments: QA ICBC rate filing 3SEPT17 DRAFT2.docx

Track changes.

### CONFIDENTIAL ADVICE TO MINISTER - Sept. 2, 2017 (DRAFT)

## ICBC – 2017 Basic Rate Application Questions & Answers

#### **Key Messages:**

- ICBC is one of British Columbia's most important public assets.
- That said, there are deep and profound issues at ICBC that need to be addressed immediately to keep rates affordable for British Columbians over the long term.
- Let me be clear: We need to take drastic action beginning today to fix ICBC's devastating financial outlook.
- But let me be equally clear that B.C. drivers should not be made to pay for years of mishandling of this critical public asset.
- ICBC will be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia
   Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.
- The optional rate will also be adjusted. While most drivers will see a modest increase, thousands of drivers with exceptional claims histories will actually see a decrease. Those with the most challenging driving histories will see a substantial increase. On November 1, 2017, s 13
- s 13 overall optional rates will be increased in the first quarter at with subsequent quarterly increases of 2.2%, based on market conditions, to a maximum of 9.6%.
  - The combined increases between optional and basic will mean that the average driver will see an increase of:

    s. 13

    s. 13

    combined rate increase is 22% lower than the 30% basic rate hike recommended by the report commissioned by the previous government.
  - ICBC's finances have been on a downward trajectory in recent years with the root of the problem dating back to 2010. These problems have been growing more alarming.
  - Our government will take action starting today to solve the fundamental problems at ICBC because 30% increases are not an option.
- The former government's unprecedented mismanagement of the organization including the use of capital reserves to hide the deep-seeded financial problems, has left ICBC in a shocking financial state.
- I believe that British Columbians were deceived about the true state of finances at our public auto insurer. The Budget 2017 documents projected next year's losses at \$25m. The revised projection for next year's losses is \$454m. That's a loss that is 18 times higher than the projected loss released to the public just months ago.
- Core issues around road safety, increasing claims costs and growing auto body repair costs were not adequately addressed.

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- All factors combined have resulted in a situation where insurance rates need to be adjusted in the short-term while we implement changes that will take at least a year, and in some cases longer, to begin to show significant effect on costs.
- I am assuming responsibility to get ICBC back on the right track, along with my colleagues in related Ministries, and we will fix this problem.
- I think it is important to note that even with these s.13 rate increases, that we know will impact many families very seriously, s.13 ICBC is still projected to lose \$225 million dollars next year.
- Obviously, very serious and lasting systemic changes are going to be made if we hope to avoid repeated significant rate increases.
- I ask for British Columbian's patience and understanding as we implement the changes that need to be made and that I will be announcing in the months and years to come.

### If asked about the future focused plans:

- Our government has a plan to ensure that drivers in British Columbia do not bear the costs of this
  unprecedented mismanagement of ICBC and to work with ICBC in finding the right tools to reduce
  the number of crashes in our province.
- We aim to bring back a sustainable organization that all British Columbians can be proud of.
- There will be short term and immediate steps taken to begin the long process of reducing costs that are driving the pressure for higher rates.
- This will be an ongoing project over the next several years, and I will have regular updates for you on additional steps.
- This is just the beginning of what will be a complex and aggressive reworking of ICBC back to financial stability.
- I have taken the following actions:

#### **RED LIGHT CAMERAS**

- Over the <u>coming months</u>: § 13, existing red light cameras at intersections in the Lower Mainland will be activated 24 hours a day.
- Currently, the cameras are only on in eight hour shifts. Accidents at <a href="mailto:city4">city4</a> s.13 intersections are a major driver of costs <a href="mailto:and misery.">and misery.</a>, need to stop people from running red lights and causing fatalities and serious injuries.

### DISTRACTED DRIVING TECHNOLOGY PILOT

- We have also <u>directed</u> s.13 ICBC to pilot s.13 <u>several of the identified</u> s.13 technologies for limiting cell phone use by drivers, and to start that pilot as soon as possible.
- Our aim is to restrict <u>high-risk</u>(s.13 drivers from using cellphones through technology, and to offer improved rates to drivers who adopt these technologies voluntarily.

#### DISTRACTED DRIVING CAMPAIGN

• We have directed ICBC to s 13 increase public awareness of the costs of distracted driving.

 To that end, ICBC will be making an important announcement tomorrow about a distracted driving awareness campaign.

#### DANGEROUS ROADS INITIATIVE

s.13

- ICBC reports on the 10 top crash intersections annually. In the Lower Mainland in 2015, the top 10 crash sites were responsible for 2,253 crashes s 13
- We are working with ICBC and the Ministries of Transportation and Infrastructure, and Public Safety and Solicitor General and local governments to identify the areas with the highest number of collisions and to-make urgent improvements to the speed limits, signage, and infrastructure in these areas to reduce collisions.

•

#### **INTERNAL COSTS**

- Starting immediately, we will be issuing an RFI to approved senior management consulting firms for a comprehensive business <u>audit</u> s. 13 of ICBC's operations and practices.
- This review will examine aspects of ICBC's processes, including an auditrandom sample of 100 claim files, a full review of ICBC salvage and material damage payment processes, ICBC's settlement and litigation strategies, and the backlog of claims at ICBC.
- ICBC will be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.
- The optional rate will <u>also</u> be adjusted. On November 1, 2017, drivers will see the first quarterly increase of 3.1% to a maximum of approximately 2.2% for each remaining quarter, based on market conditions. <u>BC's drivers with the longest spotless claims histories will actually see an optional rate decrease</u>. <u>Drivers with more challenging driving histories will see the highest optional rate increases</u>. <u>Most drivers will see a modest optional rate increase</u>.
- For the average driver, rates of  $8\%_0$  or \$130 s.13 blended s.13 increase between optional and basic 8.13

#### Qs & As:

#### Rate increase:

- 1. You have said that rate increases would not happen on your watch. How did this happen?
- ICBC's finances have been on a downward trajectory in recent years with the root of the problem dating back to 2010. These problems have been growing more alarming.
- These problems can only be addressed through a rate increase and strategic actions to reduce crashes, reduce claims and ICBC's costs. The previous government chose to do neither.
- The former government's unprecedented mismanagement of the organization including the use of \$.13 ICBC's savings to hide the deep-seeded financial problems, has left ICBC in a shocking financial state.

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- Last year alone, ICBC lost over half a billion s. 13 dollars, setting a record for the highest loss in the corporation's history ont taken almost \$1bn in "equity gains" from the corporation's investments into income in 2015, the story would have been similar in that year.
- These <u>ongoing annual</u> losses are projected to increase to \$1 billion S.13 <u>sin just three</u> years if we don't take action now.
- I believe that British Columbians were deceived about the true state of finances at our public auto insurer.
- For example, a review of ICBC which had not been S.13 received by government

  S.13 was listed in financial documents as producing savings from changes that were not only not implemented, but not even known yet. These savings were built into future year projections.
- The Budget 2017 documents projected 2018/19 losses at \$25m. The revised projection for next year's losses are \$454m. That's a loss that is 18 times higher than the projected loss released to the public just months ago.
- We now know that when these problems surfaced, instead of addressing the underlying issues, the
  former government amended legislation that same year to allow the removal of capital from ICBC's
  optional insurance to mitigate losses on the basic insurance side.
- Between 2010 and 2016, the previous government took a total of \$1.2 billion from the corporation to help the former government to balance provincial budgets.
  - s.13 Ethis was a cash grab from a business that desperately needs that money today to help drivers.
- In May 2011, the former Minister of Finance rejected ICBC's proposed rate increase and directed the
  organization to not go to the BCUC with a two\_year rate plan. The proposed plan from ICBC would
  have applied increased premiums to drivers based on their driving records.
- An August 2012 cost cutting exercise resulted in ICBC deferring claims while costs were reduced in the short term, yet in the long term there was a s.13 backlog of claims grew and grew. Tthat backlog has now come home to roost.

- Here is a good illustration of the cavalier attitude towards costs at ICBC exhibited by the previous Minister responsible.
- In a <u>2015</u> video <u>of a presentation</u> to an auto body repair industry group, the former minister responsible for ICBC attempted to give away a \$3 million ICBC building for free.
- He boasts in his speech that he had reduced speeding enforcement ticket revenue by 60% and commits to a rate review paid for by ICBC s.13 whose terms were dictated by the association's members with an eye to boosting these rates.
- The former government knew years ago that the issues at ICBC were spiralling rapidly out of control, yet they neglected to look out for the drivers and road users of our province.

- We are paying for those short sighted decisions today.
- Again, let me reiterate, critical and difficult decisions that should have been made by the former government were neglected and avoided, loading these problems on the drivers of British Columbia.
- Core issues around road safety, increasing claims costs and growing auto body repair costs were not
  adequately addressed.
- All together, these factors have resulted in a situation where insurance rates need to be adjusted in the short-term while we implement changes that will take at least a year, and in some cases longer, to begin to show significant effect on costs.
- I am assuming responsibility to get ICBC back on the right track, along with my colleagues in related Ministries, and we will fix this problem.
- 2. Can you confirm if ICBC gave an auto body repair lobby group a \$3 million ICBC property at no cost?
- S.13 The Minister was, for unknown reasons, unable to deliver his promise to give away a \$3m public building, owned by ICBC to a trade association for free.

\$.13

speeding enforcement by 60%, the decision to give away a \$3m building owned by ICBC for free illustrates the problematic attitude toward the insurer's financial situation and the safety of BC's roads under the previous government.

• s.13

- 3. How can people pay the 6.4% increase when it's higher than the inflation rate and more than the average wage increase for most people?
- This government is committed to making life more affordable for British Columbians and safer for all
  road users. Fixing the very grave financial situation at ICBC will contribute to this goal in the longrun.
- Even with this rate change, ICBC will not be covering the costs of the increase in crashes and claims.
   To do this, every customer would need to pay close to an additional \$15 per month or \$.13
   s.13

s.13

- I think it is important to note that even with these significant rate increases, that we know will impact many families very seriously, that ICBC is still projected to lose \$225 million dollars next year.
- Obviously, very serious and lasting systemic changes are going to be made if we hope to avoid repeated significant rate increases.

- I ask for British Columbian's patience and understanding as we implement the changes that need to be made.
- 4. What about Optional rates? Does ICBC plan to increase Optional insurance rates too?
- The rising number of crashes, injuries and the cost of these claims are also putting pressure on ICBC's optional insurance rates as liability payouts above \$200,000, collision and comprehensive coverage are included under the optional side.
- The optional rate will also be adjusted. While most drivers will see a modest increase, thousands of drivers with exceptional claims histories will actually see a decrease. Those with the most challenging driving histories will see a substantial increase. On November 1, 2017, overall optional rates will be increased in the first quarter at 3.1% with subsequent quarterly increases of 2.2%, based on market conditions, to a maximum of 9.6%.
- The combined increases between optional and basic will mean that the average driver will see an increase of 8% or \$130. Keep in mind that this combined rate increase is 22% lower than the 30% basic rate hike recommended by the report commissioned by the previous government.

- I think it is important to note that even with these significant rate increases, that we know will
  impact many families very seriously, that ICBC is still projected to lose \$225 million dollars next year.
- Obviously, very serious and lasting systemic changes are going to be made if we hope to avoid repeated significant rate increases.
- I ask for British Columbian's patience and understanding as we implement the changes that need to be made and that I will be announcing in the months and years to come.
- 5. How will raising Optional insurance affect B.C.'s competitive insurance market at large? Will this drive rates up across the boards?
- The optional rate increase is phased in so that ICBC may measure impacts of these changes in the
  competitive market. If we begin to lose significant market share, ICBC will adjust rates accordingly to
  remain competitive.
- 6. If approved by the BCUC, when will this rate increase become effective?
- This 6.4% increase to the Basic insurance rate will come into effect as of Nov. 1, 2017, and BCUC will
  review the full application during this time.
- Optional rates do not go before the Utilities Commission.
- 7. Given the rate increase is being announced today, why is ICBC waiting another 10 days before submitting its application to the BCUC?
- By announcing the rate today, this allows ICBC two weeks to finalize and file the Basic Rate application.

- 8. The E&Y report says rates could climb 30% in the next two years will this happen and if not, how can you be sure?
- While the report reveals the depths of ICBC's financial crisis, this government will not allow British Columbians to be on the hook for a 30% rate increase.
- We are taking swift and decisive action and British Columbians are going to see a new and longoverdue approach to tackling this very serious situation.
- Help is here for British Columbians we are committed to working with the public, ICBC and stakeholders to make rates affordable for people.
- 9. But we heard the same promise from the previous government what's different now?
- Fixing the structural problems within B.C.'s auto insurance industry is one of this government's top priorities as part of our commitment to make life more affordable for British Columbians.

- S.13 Trying to give away a multi-million dollar public asset and reducing speeding enforcement are good examples of the previous government's failed approach under the last minister responsible.
- ICBC is an important public asset and as such, this government will be accountable to the public for its performance, starting with a business audit to ensure ICBC is working as efficiently as possible.

## **Current state:**

#### 10. How did ICBC get to this point where it's on the brink of financial collapse?

- ICBC's finances have been on a downward trajectory in recent years with the root of the problem
  dating back to 2010. These problems have been growing more alarming, while it appears the last
  government was unwilling to make the changes necessary to improve road safety and ICBC's
  operations.
- For several years, ICBC has faced unprecedented financial deterioration due to a number of key factors which have been mismanaged or ignored by the previous government:
  - o The rapidly increasing frequency of vehicle collisions;
  - More bodily injury claims;
  - Rising vehicle repair costs;
  - o Softening interest rates that negatively impact investment income; and
  - Lower-than-required Basic premium rates that have failed to cover the widening gap created by rising claims costs.
- There are three major external pressures on ICBC's insurance rates a sustained increase in the
  number of crashes occurring on our roads, leading to more vehicle damage and injury claims being
  reported, compounded by higher vehicle repair and injury claims costs.

- In previous years, ICBC's strong investment income helped to relieve these pressures but this is no longer the case as interest rates have fallen to historical lows, maintaining strong investment returns has become increasingly challenging for ICBC, s 13
   with the government removing \$1.1bn from that investment fund in the last six years.
- As the recent report on ICBC produced by E&Y concluded, the pressures ICBC are under have led to
  "overall claims costs and expenses becoming greater than current insurance premiums collected".
  This is not sustainable.

#### Facts and figures:

- ICBC had its biggest loss ever in 2016/17, losing \$530m in a single twelve month period.
- After changing rules in 2010, government took \$1.1bn out of ICBC's savings into the province's general revenue, money that is no longer available to help reduce rate pressures through investment income.
- A growing number of crashes being reported to ICBC: Ultimately, these pressures start from one place – more crashes are occurring in our province every year – with 320,000 in 2016 alone.
- More vehicle damage claims than ever before: This spike in the number of crashes has correlated into a sharp increase in the number of vehicle damage claims being reported to ICBC. There were 233,300 vehicle damage claims reported to ICBC during the last 12 months of claims data available (July 2016 to June 2017) 24,700 more than just three years ago, an increase of 12 per cent increase.
- Vehicle repair costs soar to \$1.5 billion in just one year: The growth in vehicle damage claims being reported is being compounded by the cost of repairing those vehicles, which is becoming more expensive every year. As our vehicles become more reliant on technology and expensive materials from back-up sensors and cameras to composite and high-strengths steels ICBC's vehicle damage costs have soared by \$350 million, or 30 per cent, in just two years, to a total of \$1.5 billion in 2016 alone.
- Injury claims skyrocket; 75,000 reported over the last 12 months alone: A total of 75,000 new injury claims were reported to ICBC during the last 12 months of claims data available (July 2016 to June 2017) 14,200 more than just three years ago, an increase of 23 per cent.
- Injury claims costs close in on \$3 billion for a single year: After only breaking through the \$2 billion threshold as recently as 2014, ICBC's injury claims costs totalled \$2.7 billion in 2016 alone an increase of \$1.2 billion, or 80 per cent, over the last seven years.
- See question #1 for full answer

## 11. How will this new government be using the E&Y report that was commissioned under the previous administration?

- We are reviewing findings in this report very carefully and with great interest.
- Starting immediately, we will be issuing an RFI to approved senior management consulting firms for a comprehensive business review of ICBC's operations and practices.
- This review will examine aspects of ICBC's processes, including a review and evaluation of a random sample of 100 claim files, a full review of ICBC salvage and material damage payment processes, ICBC's settlement and litigation strategies, and the backlog of claims at ICBC.

- It should be noted that the Ernst and Young report specifically did not address internal processes at ICBC, nor did it examine in detail the reasons that may be internal to ICBC behind increasing litigation costs, material damage costs, and injury settlement costs it reported on.
- I have seen internal documents from ICBC that lead me to believe there is significant room for improvement in costs at the insurer through revised internal policies and procedures. For example, ICBC has noted that it is paying twice what cash transactions are for windshield repairs.
- We are not satisfied with the lack of detail behind the alarming trends identified by the E&Y report, so we are doing a full review.

#### **Actions taken:**

### 12. What measures are you taking to correct ICBC's deteriorating financial situation and the subsequent rate increases?

- This government is going to act it will be swift, exacting and fair. Our work will be guided by the following principles:
  - 1. Fairness e.g. safe drivers should pay less for their insurance
  - Affordability e.g. consideration of how changes will impact people's pocket books is paramount
  - 3. Awareness e.g. commitment to open, transparent dialogue with B.C. motorists
  - 4. **Action** e.g. long-term transformative changes need to be balanced with immediate action
  - 5. **Sustainability** e.g. all decisions must contribute to the sustainability of the organization
- I have taken the following steps in the immediate term to begin the long process of bending the cost curves driving pressures for higher rates at ICBC.
- This will be an ongoing project over the next several years, and I will have regular updates for you on additional steps.
- In short, this is just the beginning of what will be a complex and aggressive reworking of ICBC back to financial stability.
- I have taken the following actions:

#### **RED LIGHT CAMERAS**

- Over the coming months, existing red light cameras at intersections in the Lower Mainland will be activated 24 hours a day.
- Currently, the cameras are only on in eight hour shifts. Accidents at city intersections are a major driver of costs and misery. We need to stop people from running red lights and causing fatalities and serious injuries.

#### DISTRACTED DRIVING TECHNOLOGY PILOT

- We have also directed ICBC to pilot several of the identified technologies for limiting cell phone use by drivers, and to start that pilot as soon as possible.
- Our aim is to restrict high-risk drivers from using cellphones through technology, and to offer improved rates to drivers who adopt these technologies voluntarily.

#### DISTRACTED DRIVING CAMPAIGN

- We have directed ICBC to increase public awareness of the costs of distracted driving.
- To that end, ICBC will be making an important announcement tomorrow about a distracted driving awareness campaign.

## **DANGEROUS ROADS INITIATIVE**

- ICBC reports on the 10 top crash intersections annually. In the Lower Mainland in 2015, the top 10 crash sites were responsible for 2,253 crashes.
- We are working with ICBC and the Ministries of Transportation and Infrastructure, and Public Safety and Solicitor General and local governments to identify the areas with the highest number of collisions and make urgent improvements to the speed limits, signage, and infrastructure in these areas to reduce collisions.

#### **INTERNAL COSTS**

- Starting immediately, we will be issuing an RFI to approved senior management consulting firms for a comprehensive business audit of ICBC's operations and practices.
- This review will examine aspects of ICBC's processes, including an audit of a random sample of 100 claim files, a full review of ICBC salvage and material damage payment processes, ICBC's settlement and litigation strategies, and the backlog of claims at ICBC.

- It should be noted that the Ernst and Young report specifically did not address internal
  processes at ICBC, nor did it examine in detail the reasons that may be internal to ICBC
  behind increasing litigation costs, material damage costs, and injury settlement costs it
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- I have seen internal documents from ICBC that lead me to believe there is significant
  room for improvement in costs at the insurer through revised internal policies and
  procedures. For example, ICBC has noted that it is paying twice what cash transactions
  are for windshield repairs.
- We are not satisfied with the lack of detail behind the alarming trends identified by the E&Y report, so we are doing a full review.

#### 13. What mitigation measures has ICBC taken to date?

- ICBC initiated a number of strategies to help mitigate claims cost trends. They are not sufficient. However, they advise that these measures have included:
  - Fraud detection and prevention strategies;
  - Changing windshield replacement policy;
  - o Introducing strategic ICBC procurement of back office and other supports;
  - o Hiring more claims adjusters and increasing ICBC's in-house legal and medical expertise.

## Road safety

14. You say the rapidly increasing frequency of vehicle collisions is one of the on insurance rates; what will you do to address road safety in B.C.? S.13

#### **RED LIGHT CAMERAS**

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- Currently, the cameras are only on in eight hour shifts. Accidents at city intersections are a major driver of costs and misery. We need to stop people from running red lights and causing fatalities and serious injuries.

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15. Why have you ruled out photo radar?

- Our preference is for predictable, stationary technology that changes driver behaviour, instead
  of technologies that don't change behaviour but instead are perceived to be, and often act as,
  revenue generation tools. For example, red light cameras with appropriate signage that are
  active 24 hours a day will encourage appropriate driver behaviour at red lights.
- Hidden photo radar that captures drivers speeding but does not change the behaviour does not make roads safer when compared to enforcement officers stopping speeding vehicles, which interrupts the behaviour and has the added benefit of identifying the driver for additional consequences in relation to insurance rates.

s.13

#### **ICBC** management:

#### 16. Isn't the rising rate another example of mismanagement at ICBC?

One of the main objectives in launching a comprehensive business review of ICBC's operations and
practices is to review ICBC's current lines of business to ensure they are operating in a manner that
provides ratepayers with the most efficient, cost effective products and programs as well as looking
at overall corporate structure.

## 17. Can you provide more info on ICBC's lower investment income? Isn't that a sign of poor management?

- Like many companies, ICBC is facing increasingly challenging investment markets with interest rates
  at historically low levels. <u>These diminishing returns are closely linked to government policy under
  the previous administration that raided ICBC's savings at a time when, post 2008, ICBC's investments
  were at some of their lowest values.
  </u>
- In recent years, ICBC's strong investment income has been able to partially offset claims costs pressures and help mitigate rate increases. This would have been a greater contribution but for the \$1.1bn removed from ICBC's investment accounts by the previous government since 2010.
- ICBC also took a significant portion of equity gains into net income in 2015, which has left very little
  to be realized today and in the near future.
- In 2015, ICBC's investment income at year-end was \$920 million at the mid-way point in 2016, it sat at just \$44 million.

## **Government dividend / ICBC transfer**

#### 18. Will this government continue to take a dividend?

No, absolutely not. It is clear that there are no more dividends that can be used as capital pressures
are mounting. <u>The cupboard is bare.</u>

#### 19. What about capital transfer from Optional to Basic?

 In order to immediately mitigate ICBC's financial situation, a transfer of \$470 million in capital from ICBC's Optional line of business to Basic will ensure capital levels stay above 2017 regulatory minimums.

## 20. Won't this transfer perpetuate the cycle of putting ICBC in a bad financial position again for the following year?

- In order to immediately mitigate ICBC's Basic side financial situation, a transfer of \$470 million in capital from ICBC's Optional line of business to Basic will ensure capital levels stay above regulatory minimums in 2017.
- It is a regulatory minimum that we must put in place. Your minimum MCT level must be at 100% and to accomplish for 2017, this transfer must take place by law.

#### Legal model

- 21. What will this government do to address ICBC's skyrocketing legal costs? Will you place a cap on certain injury claims?
- There are a number of recommendations in the Ernst & Young report around capping pain and suffering <u>awards</u> related to soft tissue injuries, and we're studying the numbers to make sure they're accurate and that the recommendations make sense. We will also be looking at proposals outside the Ernst & Young report. In short, we will ensure our research covers all bases before coming to a decision on this matter.

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Access to lawyers is one of the few ways people in BC have been able to ensure their rights were
protected after the previous government eliminated hundreds of service employees at ICBC in a
disastrous attempt to cut costs that instead simply built a massive claims backlog. We will not be
taking away the right of people to sue to claim the payments they are entitled to under law.

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## **Privatization**

## 23. If ICBC is on a fast path to insolvency, as you've described, why not move to a privatized system?

- You can travel across Canada and find a range of public and private auto insurance and diverse
  arguments both for and against each system. Ontario has a fully private system, and they also have
  the highest rates in Canada.
- We believe our system in B.C. works for a number of reasons, but mainly to ensure that all British Columbia drivers have the same minimum amount of insurance and insurance benefits that protect them and the other drivers and pedestrians on the road.
- This has meant that B.C. has an estimated uninsured rate of less than one per cent much lower than other jurisdictions in North America which have rates ranging from four to 20 per cent.

- The linking of the licence plate and decal to a customer's basic insurance policy is unique to
  only a few jurisdictions in North America and is also one of the main reasons why we have such
  a low uninsured rate compared to other jurisdictions in North America.
- ICBC is more than just an insurance company it makes investments no other insurer
  would, for example: for its 2016/17 fiscal year (January 2016 to March 2017), ICBC invested
  \$50 million on road safety-related projects and campaigns.
- In saying that, private insurers do have a role for people who are looking for additional coverage.
- People who would like to purchase more than the basic level of insurance can do so through ICBC or private insurers.

## 24. But doesn't B.C. have the second highest insurance rates in the country right now? How can you say privatization won't benefit consumers?

- This statistic was included in the Ernst & Young report.
- We will be undertaking a process to validate the findings of this report, as we have seen similar reports that say BC has the third highest rates.
- Regardless, rates should be more affordable as there are many controllable costs and mechanisms we can use to bring costs down.
  - \$.13
    S.13
    We are confident that we will be able to turn this ship around and get insurance rates to a point of affordability, long-term affordability, for British Columbians.

### 25. Will these changes be incorporated into the province's fiscal plan in the budget update?

All information related to the fiscal plan is released as part of the budget. <u>ICBC is a quickly moving</u> file, and the service plan reflects many of the previous government's assumptions. The reform of <u>ICBC will be ongoing and we will make many public announcements about our initiatives to keep British Columbians informed.</u>

 From:
 Eby, David AG:EX

 To:
 Harris, Megan A GCPE:EX

Subject: FW: NR\_RateIncrease\_04Sept17\_DRAFT

**Date:** September-04-17 4:16:00 PM

Attachments: NR RateIncrease 04Sept17 DRAFT.docx

Note that news release draft has incorrect figure on ICBC loss last year, \$533m, not \$.13

s.13 Believe s.13 figure comes from 15mo period released by ICBC. Tx.

D.

From: Eby, David AG:EX

Sent: Monday, September 4, 2017 2:59 PM

To: Harris, Megan A GCPE:EX

Subject: NR\_RateIncrease\_04Sept17\_DRAFT

Edits attached. Tracked changes, but not sure how useful that will be. Here is revised version.

D.



## **NEWS RELEASE**

For Immediate Release [release number]
September XX, 2017

previous government.

Ministry of Attorney General

B.C. government to limit rate increases for drivers while \$ 13 repairing ICBCs.13 s.13 VICTORIA – The B.C. government is limiting ICBC rate increases for drivers while embarking on a multi-year plan to fix the public insurer's financial crisis-Attorney General -David Eby announced today. Immediate measures s 13include rolling out 24 hour red light cameras at high-collision intersections, an audit of ICBC, and a pilot program of new technologies to eliminate distracted driving among high-risk groups. ICBC had their largest financial loss in the organization's history last year, losing more than \$600m in just twelve months. "Drastic action is needed to fix ICBC's devastating financial crisis 8.13 but B.C. drivers should not be forced to pay 30% higher basic insurance rates as a result of the previous government's ," said mismanagement: s.13 Eby. Eby s.13 notes that, s. 13 -legislation s.13 passed in 2010 allowed sign government to take unpreprecedented S.13 levels of cash out of S.13 lCBC. After that regulation was introduced, government took \$1.2 billion dollars s 13 from ICBC into general revenue. s.13 s.13"It's unacceptable for any government to treat ICBC like an ATM machine\_ s.13 Yesterday's cash grab cost drivers who need that support today -more than a billion s.13 dollars," said Eby. s.13 s.13 Eby says there will be a 6.4% Basic rate increase this year, s.13

s.13
-ICBC will also increase the Optional rate, but s.13
s.13
increases will be tied
to a driver's personal claims history. While most drivers will see modest increases, thousands of

than 20% lower than the 30% rate hike recommended by the report commissioned by the

s.13

, which is more

good drivers will actually see rate decreases of 1% in their optional insurance because of a spotless claims history.

The <u>overall optional</u> rate will be increased by 3.1% in the first quarter with subsequent quarterly increases of 2.2% to a maximum of 9.6% for drivers with more challenging driving <u>histories</u>. S.13 For an average driver, this is an annual blended increase <u>between basic and optional</u> of 8%, or \$130-

s.13

"Our commitment to British Columbians is to make life more affordable for them — forcing 30% rate increases on drivers s.13 a non-starter," said Eby. "Our government is s.13 s.13 working overtime to clean s.13 up the previous government's mess in a way that minimizes s.1 impacts on s.13

s.13

In <u>the short term</u> s.13 the government will move forward with a suite of short-term actions to <u>improve ICBC's operations and reduce accident rates by:</u>

- Launching an intensive internal operational audit of the crown corporation;
- Moving forward with <u>a pilot project to evaluate</u> s.13 -distracted driving reduction technology;
- Activating S.13 red-light cameras S.13 24 hours a day and seven days a
  week, up from the current six hours per day;
- Increasing public awareness of the risks of distracted driving through a new advertising campaign
   s.13
- Introducing a S.13 dangerous roads initiative to identify and rapidly retrofit infrastructure, regulations and signage at dangerous roads and intersections

Media contact: Media Relations

Government Communications and Public Engagement

Ministry of the Attorney General

778 678-1572

 From:
 Eby. David AG:EX

 To:
 Harris. Megan A GCPE:EX

Subject: SN\_RateIncrease\_04Sept17\_DRAFT2 (2)

Date: September-04-17 6:56:00 PM

Attachments: SN RateIncrease 04Sept17 DRAFT2 (2).docx

## **Event Information/Speaking Notes**

**Event**: 2017 ICBC Rate announcement

**When**: Tues., Sept. 5, 2017

**Speaking time:** 1 p.m.

Where: Hyatt Regency, Vancouver

Briefing room: Seymour Room

Presser room: Grouse Room

Parking: TBD

Contact for AG: Megan Harris – 250 882-8013

Logistics: Podium with lav. Mic, S.13

**Key Participants**:

David Eby, Attorney General and Minister responsible for ICBC

Other attendees: Joy MacPhail, Chair, ICBC

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Audience size: Media only

**Agenda:** 12:40 p.m. – briefing

1 p.m. - Attorney General to speak immediately followed by Q/A

1:45 p.m. - Close of presser

Media attending: Yes

**Speaking Notes** 

for the

Hon. David Eby Attorney General

2017 ICBC rate increase announcement

Hyatt Regency 655 Burrard St. Vancouver, B.C.

Tues., Sept. 23, 2017 1–1:45 p.m.

# **Introduction**

- Thank you for joining me today.
- I would first like to acknowledge the traditional territory of the Coast Salish people, including the Musqueam, Squamish, Tsleil-Waututh First Nations where we gather today.
- I would also like to acknowledge ICBC Chair Joy
   MacPhail s.13 for joining me today.
- ICBC is one of British Columbia's most important public assets.
- That said, there are deep and profound issues at ICBC that need to be addressed immediately to keep rates
  affordable for British Columbians over the long term.
- S 13 We need to take drastic action beginning today to fix ICBC's devastating financial outlook.
- But S.13 B.C. drivers should not be made to pay for years of S.13 of this critical public asset.
- ICBC will be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.
- The optional rate will also be adjusted.

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s.13

 ICBC's finances have been on a downward trajectory in recent years with the root of the problem dating back to 2010.

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Attorney General – Sp	eaking Notes
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Our government will take action starting today to solve the fundamental problems at ICBC		s.13
	s.13	

- The former government's unprecedented mismanagement of the organization including the use of capital reserves to hide the deep-seeded financial problems, has left ICBC in a shocking financial state.
- \$ 13
   Budget 2017 documents projected next year's losses at \$25m. The revised projection for next year's losses is \$454m. That's a loss that is 18 times higher than the projected

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#### **RED LIGHT CAMERAS**

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Over the coming months, existing red light cameras at intersections in the Lower Mainland v
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#### DISTRACTED DRIVING TECHNOLOGY PILOT

• ' \$.13 ICBC to pilot several of the identified technologies for limiting cell phone use by drivers, and to start that pilot as soon as possible.

· Our aim is to restrict high-risk drivers

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#### DISTRACTED DRIVING CAMPAIGN

We have s.13 ICBC to increase public awareness of the costs of distracted driving.

To that end, ICBC

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### **DANGEROUS ROADS INITIATIVE**

ICBC reports on the 10 top crash intersections annually. In the Lower Mainland in 2015, the top 10 crash sites
were responsible for 2,253 crashes.

We are working with ICBC and the Ministries of Transportation and Infrastructure, and Public Safety and Solicitor
 General and local governments to
 improvements to the speed limits, signage, and infrastructure in these areas to reduce collisions.

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• s.13 issuing an RFI to approved senior management consulting firms for a comprehensive business audit of ICBC's operations and practices.

This review will examine
 S.13
 including an audit of a random sample of 100 claim files, a full review of ICBC salvage and material damage payment processes, ICBC's settlement and litigation strategies, and the backlog of claims at ICBC.

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- ICBC is one of British Columbia's most important public assets.
- That said, there are deep and profound issues at ICBC that need to be addressed immediately to keep rates affordable for British Columbians over the long term.
- Let me be clear: We need to take drastic action beginning today to fix ICBC's devastating financial outlook.
- But s.13 B.C. drivers should not be made to pay for years of mismanagement of this critical public asset.

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- To make matters worse, at the same time it was siphoning money out of ICBC, the previous government was also avoiding critical and difficult decisions that should have been made, loading even greater problems on the drivers of British Columbia.
- s.13
   s.13 I recognize you are anxious to hear the Basic
   Rate s.13
- ICBC will be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.

• The optional rate will also be adjusted.

On November 1, 2017, s.13 increase of 3.1% to a maximum of approximately 2.2% for each remaining quarter, based on market conditions.

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- The average driver can expect an annual blended increase between optional and basic insurance of 8%, or \$130.
- The report we received on taking over government, a report commissioned by the previous government, recommended a 20% basic rate increase. This blended rate increase, which includes optional, is 12% lower.

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- ICBC's finances have been on a downward trajectory in recent years with the root of the problem dating back to 2010. These problems have been growing more alarming.
- These problems can only be addressed through necessary rate adjustments, but more critically, strategic actions to reduce crashes, reduce claims and reduce ICBC's costs.
- The previous government failed to take the steps necessary to make ICBC financially stable.
- As a result, a report commissioned by the previous administration recommends basic rate increases of 30% by 2019.
- Our government will take action starting today to solve the fundamental problems at ICBC because 30% increases are not an option for BC families.
- The former government's unprecedented mismanagement of the organization, including the use

of capital reserves to hide the deep-seeded financial problems, has left ICBC in a shocking financial state.

 Last year alone, ICBC lost over half a billion dollars in just twelve months.

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• s.13 annual losses are projected to increase to \$1 billion in the coming years if we don't take action now.

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- I believe that British Columbians were deceived about the true state of finances at our public auto insurer.
- For example, the Budget 2017 documents projected next year's losses at ICBC to be \$25m. The revised projection for next year's losses in the base case, with current rate levels, is \$454m. That's a loss that is 18 times higher than

s.13 Even with today's announced rate

increases, the projected loss is still \$360m, s.13

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 Between 2010 and 2016, the previous government took a total of \$1.2 billion from ICBC's savings to help the former government to balance provincial budgets. s.13

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s.13 in the long term there was a significant backlog of claims that has now come home to roost.

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- s.13 remarks to an auto body repair industry group, the former minister surprised the group by attempting s.13 a \$3 million ICBC building to them for free.
- He boasts in the same video about reducing speeding enforcement by 60%
   <sub>s.13</sub>
   a review of the industry association's rates under a review where the industry writes the terms of reference.
   <sub>s.13</sub>

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s.13 "deficient in that many of the conclusions

are based on insufficient data...[with] factual errors that have not been corrected and findings based upon incomplete information."

- The former government knew years ago that the issues at ICBC were spiralling rapidly out of control, yet they

   s.13
   to look out for the drivers and road users of our province.
- We are paying for those short sighted decisions today.

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- Unfortunately, insurance rates must be adjusted in the short-term while we implement changes that will take at least a year, and in some cases longer, to begin to show significant effect on costs. We wish these changes had been made sooner. They were not, so drivers are forced to pay today for the mistakes and negligence of yesterday's government.
- I am assuming responsibility to get ICBC back on the right track, along with my colleagues in related Ministries. We will fix this problem.

## **Announcement today:**

Page 0049 of 1453

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- In short, s.13 just the beginning of what will be a complex and aggressive reworking of ICBC back to financial stability.

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# RED LIGHT CAMERAS [Click - Slide 3]

 Over the next several months, existing red light cameras at intersections in the Lower Mainland will be activated 24 hours a day.  Currently, the cameras are only on in six hour per day shifts. Accidents at city intersections are a major driver of costs and misery, and we need to stop people from running red lights and causing fatalities and serious injuries.

# DISTRACTED DRIVING TECHNOLOGY PILOT [Click - Slide 4]

- s.13 instructed ICBC to pilot several new technologies for limiting cell phone use by high risk drivers, and to start that pilot as soon as possible.
- Our aim is to restrict high risk drivers, like new drivers or repeat distracted driving offenders, from using cellphones through s.13 We'd also like to offer improved rates to drivers who adopt these technologies voluntarily.

# DISTRACTED DRIVING CAMPAIGN [Click - Slide 5]

 s.13 ICBC to increase public awareness about the costs and impacts of distracted driving. To that end,

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### DANGEROUS ROADS INITIATIVE

ICBC reports on the 10 top crash intersections annually. In the Lower Mainland in 2015, the top 10 crash sites were responsible for 2,253 crashes.

We are working with ICBC and the Ministries of Transportation and Infrastructure, and Public Safety and Solicitor General and local governments to s.13 areas with the highest number of collisions and make urgent improvements to the speed limits, signage, and infrastructure in these areas to reduce collisions.

### INTERNAL COSTS

 s.13 issuing an RFI to approved senior management consulting firms for a comprehensive business audit of ICBC's operations and practices.

- The review will examine targeted elements of ICBC's operations, including an audit of a random sample of 100 claim files, a full review of ICBC salvage and material-damage payment processes, ICBC's settlement and litigation strategies, and the backlog of claims at ICBC.
- It should be noted that the Ernst and Young report specifically did not address internal processes at ICBC, nor did it examine in detail the reasons that may be internal to ICBC behind increasing litigation costs, material damage costs, and injury settlement costs it reported on.
- I have seen internal documents from ICBC that lead me to believe there is significant room for improvement in costs at the insurer through revised internal policies and procedures.
- We are not satisfied with the lack of detail behind the alarming trends identified by the E&Y report, so we are doing a full review.

- The previous government's Ernst and Young report recommended a 20% rate increase for Basic insurance this year alone. We promised British Columbians that would not happen.
- ICBC will instead be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.
- Even with this rate change, ICBC will not be covering the costs of the increase in crashes and claims.
- To actually cover the costs at ICBC of providing insurance, every customer would need to pay close to an additional \$15 per month or the equivalent of a 20% rate increase.

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 The rising number of crashes, injuries and the cost of these claims are also putting pressure on ICBC's optional insurance rates.  As I mentioned earlier, the optional rate will also be adjusted.

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On November 1, 2017, overall optional rates will be increased in the first quarter at 3.1% with subsequent quarterly increases of 2.2%, based on market conditions, to a maximum of 9.6%. This number is an average for the entire optional category. Individual driver rates will depend

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# **Conclusion**

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• Thank you, I will now take your questions.

-END-

From: Eby. David AG:EX

To: <u>Harris, Megan A GCPE:EX; Howard, Stephen AG:EX</u>

Subject:SN\_RateIncrease\_04Sept17\_FINALDate:September-05-17 9:59:00 AMAttachments:SN\_RateIncrease\_04Sept17\_FINAL.docx

Revised speaking notes as of 10:00 am this morning.

D.

## **Event Information/Speaking Notes**

**Event**: 2017 ICBC Rate announcement

**When**: Tues., Sept. 5, 2017

**Speaking time:** 1 p.m.

Where: Hyatt Regency, Vancouver

Briefing room: Seymour Room

Presser room: Grouse Room

Parking: TBD

Contact for AG: Megan Harris – 250 882-8013

**Logistics:** Podium with lav. mic.

**Key Participants:** 

David Eby, Attorney General and Minister responsible for ICBC

Other attendees: Joy MacPhail, Chair, ICBC

Audience size: Media only

**Agenda:** 12:40 p.m. – briefing

1 p.m. - Attorney General to speak immediately followed by Q/A

1:45 p.m. - Close of presser

Media attending: Yes

# **Speaking Notes**

for the

Hon. David Eby Attorney General

## 2017 ICBC rate increase announcement

Hyatt Regency 655 Burrard St. Vancouver, B.C.

Tues., Sept. 23, 2017 1–1:45 p.m.

# **Introduction**

- Thank you for joining me today.
- I would first like to acknowledge the traditional territory of the Coast Salish people, including the Musqueam, Squamish, Tsleil-Waututh First Nations where we gather today.
- I would also like to acknowledge ICBC Chair Joy MacPhail for joining me today.
- ICBC is one of British Columbia's most important public assets.
- That said, there are deep and profound issues at ICBC that need to be addressed immediately to keep rates affordable for British Columbians over the long term.
- We need to take drastic action to fix ICBC's devastating financial outlook.

- But B.C. drivers should not be made to pay for years of mismanagement of this critical public asset.
- I will begin by giving you some context about ICBC's current financial state. I will then explain to you how we got here, and the short term measures we are implementing at a structural level to get costs under control at the insurer.
- However, I recognize you are anxious to hear the Basic Rate increase, so I'll start with that before going into the background.
- ICBC will be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.
- The optional rate will also be adjusted.
- For optional, on November 1, 2017, the average optional rate will increase 3.1% to a maximum of

approximately 2.2% for each remaining quarter, based on market conditions, to a total of 9.6% on average.

- It is important to note that the optional rate increase is an average across many diverse categories of drivers.
   For example, at the end of these rate changes, 300,000 drivers will actually have lower optional rates.
- The best measurement to understand the impact on the average driver is the so-called "blended rate" between optional and basic coverage.
- The average driver can expect an annual blended increase between optional and basic insurance of 8%, or \$130 annually.
- The report we received on taking over government, a report commissioned by the previous government, recommended a 20% basic rate increase. This blended rate increase, which includes optional, is 12% lower than this recommended rate.

- ICBC's finances have been on a downward trajectory in recent years with the root of the problem dating back to 2010. These problems have been growing more alarming.
- These problems must be addressed through necessary rate adjustments, but more critically, through strategic reforms to reduce crashes, reduce claims and reduce ICBC's costs.
- The previous government failed to take these structural steps necessary to make ICBC financially stable.
- As a result, the report commissioned by the previous administration recommends basic rate increases of 20% this year, and 30% by 2019.
- Our government will take action starting today to solve the fundamental problems at ICBC to ensure affordable rates, because 30% rate increases are not an option for BC families.

- The former government's unprecedented mismanagement of the organization, including the use of capital reserves to hide the deep-seeded financial problems, has left ICBC in an unprecedented financial state.
- Last year alone, ICBC lost over half a billion dollars in just twelve months. That loss is the largest annual loss in ICBC's history.
- ICBC's annual losses are projected to increase to \$1
   billion in the coming years if we don't take action now.
- Before explaining some of the actions we are taking, I would like to take some time to outline how we got to this place.
- First, I believe that British Columbians were deceived about the true state of finances at our public auto insurer before the election.
- For example, the Budget 2017 documents projected next year's losses at ICBC to be \$25m. The revised

projection for next year's losses in the base case, with current rate levels, is \$454m. That's a loss that is 18 times higher than projected in the Budget 2017 documents.

- Even with today's announced rate increases, which are significant increases, the projected loss is still \$360m.
   That's 14 times the original loss projected in the Budget 2017 documents that were released before the election.
- Second, the previous government raided ICBC for its savings, savings that could have been used to offset this year's rate increases. Between 2010 and 2016, the previous government then took a total of \$1.2 billion from ICBC's savings to help the former government to balance provincial budgets.
- Less money in the savings account meant significantly lower investment income to be used to reduce rates today.
- Third, an August 2012 ICBC cost cutting exercise resulted in ICBC deferring legitimate claims that were

supposed to be paid out. This meant that ICBC's claims costs were reduced in the short term, but in the long term there was a significant backlog of claims that has now come home to roost and must be paid.

- Fourth, there was a generally cavalier attitude towards ICBC's financial stability within the previous government.
- For example, in a video recording of remarks to an auto body repair industry group, the former minister surprised the group by attempting to them a \$3 million ICBC building for free.
- He boasts in the same video about reducing speeding enforcement by 60%.
- In the same video he commits to a review of the industry association's rates under a review where the industry writes the terms of reference.
- The report that exercised produced was, in ICBC's words, quote "deficient in that many of the conclusions

are based on insufficient data...[with] factual errors that have not been corrected and findings based upon incomplete information."

- The former government knew years ago that the issues at ICBC were spiralling rapidly out of control, yet they completely failed to look out for the drivers and road users of our province.
- We are paying for those short sighted decisions today.
- Half billion dollar annual losses at ICBC must end, but to turn ICBC around after years of neglect will require difficult measures.
- I recognize that a blended premium increase of 8% for the average driver will be a major impact for many families. However, 20% increases would put many families over a financial tipping point, and that cannot be allowed to happen.
- Unfortunately, insurance rates must be adjusted in the short-term while we implement changes that will take

at least a year, and in some cases longer, to begin to show significant effect on costs.

- We wish these structural changes had been made sooner at ICBC. They were not, so drivers are forced to pay today for the mistakes and negligence of yesterday's government.
- I am assuming responsibility to get ICBC back on the right track, along with my colleagues in related Ministries. We will fix this problem.
- I will now outline what we are doing to get ICBC back on track in the short term in order to avoid similar rate increases as we're announcing today, in the future.
- Getting ICBC back into long-term financial sustainability, delivering affordable rates for BC residents will be an ongoing project over the next several years, and I will have regular updates for you in the months and years to come on additional steps.

 In short, these steps are just the beginning of what will be a complex and aggressive reworking of ICBC back to financial stability.

## 1.RED LIGHT CAMERAS

- Over the next several months, existing red light cameras at intersections in the Lower Mainland will be activated 12 hours a day, and then 24 hours a day.
- Currently, the cameras are only on in six hour per day shifts. The phased roll out will enable administration to keep up with increased processing volumes.
- Accidents at city intersections are a major driver of costs and misery, and we need to stop people from running red lights and causing fatalities and serious injuries.
- I note that this was one of the recommendations of the Ernst and Young report to reduce accident costs.

# DISTRACTED DRIVING TECHNOLOGY PILOT

- I have instructed ICBC to pilot several new technologies for limiting cell phone use by high risk drivers, and to start that pilot as soon as possible.
- Our aim is to restrict high risk drivers, like new drivers or repeat distracted driving offenders, from using cellphones through technological interventions.
- We'd also like to offer improved rates to drivers who adopt these technologies voluntarily.
- There are a number of ways this can be done including stand-alone applications, which use the motion detection sensors within a phone, and hardware supported applications that plug directly into a vehicle.
- These are only two examples and I look forward to hearing from ICBC about the cutting edge firms that submitted their new technologies for consideration.

## DISTRACTED DRIVING CAMPAIGN

- We have asked ICBC to increase public awareness about the costs and impacts of distracted driving.
- To that end, ICBC's annual distracted driving campaign launches tomorrow, with ICBC and police announcing their latest enforcement blitz on distracted driving, supported by new educational materials and advertising.

## DANGEROUS ROADS INITIATIVE

- ICBC reports on the 10 top crash intersections annually.
   In the Lower Mainland in 2015, the top 10 crash sites were responsible for 2,253 crashes.
- We are working with ICBC and the Ministries of Transportation and Infrastructure, and Public Safety and Solicitor General and local governments to update and expand work identifying the areas with the highest number of collisions and to make urgent improvements to the speed limits, signage, and infrastructure in these areas to reduce collisions, and the injuries and costs these preventable accidents can bring.

# **ADMINISTRATION COSTS AND EFFICIENCY**

- We will immediately be issuing an RFI to approved senior management consulting firms for a comprehensive business audit of ICBC's operations and practices.
- The review will examine targeted elements of ICBC's operations, including an audit of a random sample of 100 claim files, a full review of ICBC salvage and material-damage payment processes, ICBC's settlement and litigation strategies, and the backlog of claims at ICBC.
- It should be noted that the Ernst and Young report specifically did not address internal processes at ICBC, nor did it examine in detail the reasons that may be internal to ICBC behind increasing litigation costs, material damage costs, and injury settlement costs it reported on.
- I have seen internal documents from ICBC that lead me to believe there is significant room for improvement in

costs at the insurer through revised internal policies and procedures.

 We are not satisfied with the lack of detail behind the alarming trends identified by the E&Y report, so we are doing a full internal business audit.

## **CLOSE**

- The previous government's Ernst and Young report recommended a 20% rate increase for Basic insurance this year alone. We promised British Columbians that would not happen.
- ICBC will instead be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.
- Even with this rate change, ICBC will not be covering the costs of the increase in crashes and claims.
- To actually cover the costs at ICBC of providing insurance, every customer would need to pay close to

an additional \$15 per month or the equivalent of a 20% rate increase.

- The rising number of crashes, injuries and the cost of these claims are also putting pressure on ICBC's optional insurance rates.
- As I mentioned earlier, the optional rate will also be adjusted.
- On November 1, 2017, overall optional rates will be increased in the first quarter at 3.1% with subsequent quarterly increases of 2.2%, based on market conditions, to a maximum of 9.6%.
- This number is an average for the entire optional category. Individual policy rates will depend on age, value, and use of a vehicle and where it is being driven, with hundreds of thousands of drivers actually receiving lower optional rates, or seeing no increase at all.
- The most comprehensive assessment of what this means for the average British Columbian driver is the

blended rate, which combines average increases between optional and basic. The blended rate tells us that the average driver will see an increase of 8% or \$130.

- I ask for British Columbian's patience and understanding as we implement the changes that need to be made and that I will be announcing in the months and years to come.
- Thank you, I will now take your questions.

-END-

From: Eby. David AG:EX

To: Howard, Stephen AG:EX; Harris, Megan A GCPE:EX

 Subject:
 SN\_RateIncrease\_04Sept17\_FINAL

 Date:
 September-05-17 11:50:00 AM

 Attachments:
 SN\_RateIncrease\_04Sept17\_FINAL.docx

Final version speaking notes. Stephen is printing locally.

D.

## **Event Information/Speaking Notes**

**Event**: 2017 ICBC Rate announcement

**When**: Tues., Sept. 5, 2017

**Speaking time:** 1 p.m.

Where: Hyatt Regency, Vancouver

Briefing room: Seymour Room

Presser room: Grouse Room

Parking: TBD

Contact for AG: Megan Harris – 250 882-8013

**Logistics:** Podium with lav. mic.

**Key Participants:** 

David Eby, Attorney General and Minister responsible for ICBC

Other attendees: Joy MacPhail, Chair, ICBC

Audience size: Media only

**Agenda:** 12:40 p.m. – briefing

1 p.m. – Attorney General to speak immediately followed by Q/A

1:45 p.m. - Close of presser

Media attending: Yes

# **Speaking Notes**

for the

Hon. David Eby Attorney General

## 2017 ICBC rate increase announcement

Hyatt Regency 655 Burrard St. Vancouver, B.C.

Tues., Sept. 23, 2017 1–1:45 p.m.

# **Introduction**

- Thank you for joining me today.
- I would first like to acknowledge the traditional territory of the Coast Salish people, including the Musqueam, Squamish, Tsleil-Waututh First Nations where we gather today.
- I would also like to acknowledge ICBC Chair Joy MacPhail for joining me today.
- ICBC is one of British Columbia's most important public assets.
- That said, there are deep and profound issues at ICBC that need to be addressed immediately to keep rates affordable for British Columbians over the long term.
- We need to take drastic action to fix ICBC's devastating financial outlook.

- But B.C. drivers should not be made to pay for years of mismanagement of this critical public asset.
- I will begin by giving you some context about ICBC's current financial state. I will then explain to you how we got here, and the short term measures we are implementing at a structural level. We need to get costs under control at the insurer so that we can get rates under control for BC drivers.
- However, I recognize you are anxious to hear the Basic Rate information, so I'll start with that before going into the background.
- ICBC will be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.
- The optional rate will also be adjusted.

- For optional, on November 1, 2017, the aggregate optional rate will increase 3.1% to a maximum of approximately 2.2% for each remaining quarter, based on market conditions, to a total of 9.6% on average.
- It is important to note that the aggregate optional rate increase is an average across many diverse categories of drivers. For example, at the end of the implementation of these rate changes, 300,000 drivers will actually have lower optional rates.
- Because most drivers get optional and basic insurance coverage, the best measurement to understand the impact on the average driver of the basic and optional rate changes is the so-called "blended rate".
- The average driver can expect an annual blended rate increase between optional and basic insurance of 8%, or \$130 annually.

- The report we received on taking over government, a report commissioned by the previous government, recommended a 20% basic rate increase. This blended rate increase, which includes optional, is 12% lower than this report's recommended rate.
- I'll begin today's overview with the context of today's rate announcement.
- ICBC's finances have been on a downward trajectory in recent years with the root of the problem dating back to 2010.
- These problems have been growing more alarming and must be addressed urgently through both necessary rate adjustments, and more critically, through strategic reforms to reduce crashes, reduce claims and reduce ICBC's costs.
- The previous government failed to take the structural steps necessary to make ICBC financially stable, and reduce the need for rate increases.

- As a result, the report commissioned by the previous administration recommends basic rate increases of 20% this year, and 30% by 2019.
- Last year alone, ICBC lost over half a billion dollars in just twelve months. That loss is the largest annual loss in ICBC's history.
- ICBC's annual losses are projected to increase to \$1
   billion in the coming years if we don't take action now.
- Our government will take action starting today to solve the fundamental problems at ICBC to ensure affordable rates, because 30% rate increases are not an option for BC families, and losses in the hundreds of millions of dollars at ICBC are not sustainable for even a short period of time.
- Because the deep crisis facing ICBC will surely be taking many British Columbians by surprise, I would like to take some time to outline how we got to this place, and why it appears ICBC is so suddenly in deep financial difficulty.

- First, it is my opinion that British Columbians were deceived about the true state of finances at our public auto insurer before the election.
- For example, the Budget 2017 documents projected next year's losses at ICBC to be \$25m. The revised projection for next year's losses in the base case, with existing rates, is \$454m. That's a loss that is 18 times higher than projected in the Budget 2017 documents.
- Even with today's announced rate increases, which are significant increases, the projected loss at ICBC is still \$360m. That's 14 times the original loss projected in the Budget 2017 documents that were released before the election. There is simply no excuse for the previous government's projections being so wrong.
- Second, the previous government raided ICBC for its savings, savings that could have been used to offset this year's rate increases while we wait for systemic reforms to begin to show some impact. Between 2010 and 2016, the previous government took a total of \$1.2 billion from ICBC's savings to help balance provincial budgets.

- Less money in the ICBC savings account as a result of these actions means significantly lower investment income which would have been used to reduce rates today.
- Third, an August 2012 ICBC cost cutting exercise resulted in ICBC deferring legitimate claims that were supposed to be paid out.
- This meant that ICBC's claims costs were reduced in the short term, but in the long term there was a significant backlog of claims that has now come home to roost and must be paid. This backlog of unpaid claims is part of the explanation of a sudden spike in claims costs.
- Fourth, there was a cavalier and reckless attitude towards ICBC's financial stability within the previous government.

- For example, in a video recording of remarks to an auto body repair industry group by the former minister responsible for ICBC, the minister surprised the group by attempting to give them a \$3 million ICBC building for free.
- He boasts in the same video about reducing speeding enforcement by 60%.
- In the same video he committed to a review of the industry association's rates under a review where the industry writes the terms of reference.
- The report that exercised produced was, in ICBC's words, quote "deficient in that many of the conclusions are based on insufficient data...[with] factual errors that have not been corrected and findings based upon incomplete information."
- The former government knew years ago that the issues at ICBC were spiralling rapidly out of control, yet they completely failed to look out for the drivers and road users of our province.

- We are paying for those short sighted decisions today.
- Half billion dollar annual losses at ICBC must end, but to turn ICBC around after years of neglect will require difficult measures.
- A blended premium increase of 8% for the average driver will have a major impact on many families.
   However, 20% increases would put many families over a financial tipping point, and that cannot be allowed to happen.
- Unfortunately, insurance rates must be adjusted in the short-term while we implement changes that will take at least a year, and in some cases longer, to begin to show significant effect on costs.
- We wish that structural changes had been made sooner at ICBC and in BC to make roads safer. These changes were not made, so drivers are forced to pay today for the mistakes and negligence of yesterday's government.

- I am assuming responsibility to get ICBC back on the right track, along with my colleagues in related Ministries. We will fix this problem.
- I will now outline what we are doing to get ICBC back on track in the short term in order to avoid similar rate increases as we're announcing today, in the future.
- Getting ICBC back into long-term financial sustainability, delivering affordable rates for BC residents will be an ongoing project over the next several years, and I will have regular updates for you in the months and years to come on additional steps.
- In short, these steps are just the beginning of what will be a complex and aggressive reworking of ICBC back to financial stability.

## 1.RED LIGHT CAMERAS

- Over the next several months, existing red light cameras at intersections in the Lower Mainland will be activated 12 hours a day, and then 24 hours a day.
- Currently, the cameras are only on in six hour per day shifts. The phased roll out will enable administration to keep up with increased processing volumes.
- Accidents at city intersections are a major driver of costs and misery, and we need to stop people from running red lights and causing fatalities and serious injuries.
- I note that this was one of the recommendations of the Ernst and Young report to reduce accident costs.

## 2. DISTRACTED DRIVING TECHNOLOGY PILOT

- I have instructed ICBC to pilot several new technologies for limiting cell phone use by high risk drivers, and to start that pilot as soon as possible.
- Our aim is to restrict high risk drivers, like new drivers or repeat distracted driving offenders, from using cellphones through technological interventions.
- We'd also like to offer improved rates to drivers who adopt these technologies voluntarily.
- There are a number of ways this can be done including stand-alone applications, which use the motion detection sensors within a phone, and hardware supported applications that plug directly into a vehicle.
- These are only two examples and I look forward to hearing from ICBC about the cutting edge firms that submitted their new technologies for consideration.

## 3. DISTRACTED DRIVING CAMPAIGN

- We have asked ICBC to increase public awareness about the costs and impacts of distracted driving.
- To that end, ICBC's annual distracted driving campaign launches tomorrow, with ICBC and police announcing their latest enforcement blitz on distracted driving, supported by new educational materials and advertising.

## 4. DANGEROUS ROADS INITIATIVE

- ICBC reports on the 10 top crash intersections annually.
   In the Lower Mainland in 2015, the top 10 crash sites were responsible for 2,253 crashes.
- We are working with ICBC and the Ministries of Transportation and Infrastructure, and Public Safety and Solicitor General and local governments to update and expand work identifying the areas with the highest number of collisions and to make urgent improvements to the speed limits, signage, and infrastructure in these areas to reduce collisions, and the injuries and costs these preventable accidents can bring.

## 5.ADMINISTRATION COSTS AND EFFICIENCY

- We are currently issuing an RFI to approved senior management consulting firms for an immediate and comprehensive business audit of ICBC's operations and practices.
- The review will examine targeted elements of ICBC's operations, including an audit of a random sample of 100 claim files, a full review of ICBC salvage and material-damage payment processes, ICBC's settlement and litigation strategies, and the backlog of claims at ICBC.
- It should be noted that the Ernst and Young report specifically did not address internal processes at ICBC, nor did it examine in detail the reasons that may be internal to ICBC behind increasing litigation costs, material damage costs, and injury settlement costs it reported on.

- I have seen internal documents from ICBC that lead me to believe there is significant room for improvement in costs at the insurer through revised internal policies and procedures.
- We are not satisfied with the lack of detail behind the alarming trends identified by the E&Y report, so we are doing a full internal business audit.

## **CLOSE**

- The previous government's Ernst and Young report recommended a 20% rate increase for Basic insurance this year alone. We promised British Columbians that would not happen.
- ICBC will instead be seeking a 6.4% increase in its 2017 Basic Rate application to the British Columbia Utilities Commission, an increase in annual cost of \$57 for the average driver, or \$4.75 per month.
- Even with this rate change, ICBC will not be covering the costs of the increase in crashes and claims.

- To actually cover the costs at ICBC of providing insurance, every customer would need to pay close to an additional \$15 per month or the equivalent of a 20% rate increase.
- The rising number of crashes, injuries and the cost of these claims are also putting pressure on ICBC's optional insurance rates.
- As I mentioned earlier, the optional rate will also be adjusted.
- On November 1, 2017, overall optional rates will be increased in the first quarter at 3.1% with subsequent quarterly increases of 2.2%, based on market conditions, to a maximum of 9.6%.
- This number is an average for the entire optional category. Individual policy rates will depend on age, value, and use of a vehicle and where it is being driven, with hundreds of thousands of drivers actually receiving lower optional rates, or seeing no increase at all.

- The most comprehensive assessment of what this means for the average British Columbian driver is the blended rate, which combines average increases between optional and basic. The blended rate tells us that the average driver will see an increase of 8% or \$130.
- I ask for British Columbian's patience and understanding as we implement the long overdue changes that need to be made. I will be announcing more to come in the months and years ahead.
- Thank you, I will now take your questions.

-END-

### Morita, Kelly CITZ:EX

From: Dayman, Marlene JAG:EX
Sent: September-13-17 3:42 PM

To: Nanninga, Tanera AG:EX; Smith, George AG:EX; Godfrey, Sam AG:EX; Milne, Gala AG:EX;

Hughes, Candice JAG:EX

Cc: Richter, Connie JAG:EX; Harris, Megan A GCPE:EX; Nelson, Tiffany GCPE:EX; AG LSB

**ADAG Executive Support Staff** 

Subject:

Attachments: s.14; s.17

Good afternoon,

Attached is an IBN for the Minister's information......cheers........... Mar

Marlene Dayman Senior Executive Assistant Deputy Attorney General's Office, Ministry of Attorney General PO Box 9290 Stn Prov Gov't, Victoria, BC V8W 9J7 Ph: 250-387-5211

This message, including any attachments to it, is not to be disclosed outside of the Provincial Government without prior written approval from the Ministry of Justice. If you have received this communication in error, please destroy the email message and any attachments immediately and notify me by telephone or by email.

Page 0097 of 1453 to/à Page 0099 of 1453

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s.14

Page 0100 of 1453

Withheld pursuant to/removed as

s.14; s.17

Page 0101 of 1453 to/à Page 0106 of 1453

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s.14

Key principles/issues that must be added/included/addressed in the policy document going to Cabinet before it goes to Cabinet

#### Overall

- Work needs to be done to identify opportunities in each element that can be used for public
  information through media release to let them know we are moving forward: Date that pilot of
  new technology for distracted driving launches; Date that red light cameras go 50%, then 100%;
  release of list of most dangerous intersections and roads; etc. etc. We should be filling in a full
  calendar year of announceables and milestones.
  - For example, it has been too long since our last ICBC announcement, and it's a matter of time before someone asks what's happening. Since our last media announcement: We haven't turned on the red light cameras to 50%. The technology pilot policy work isn't done, and the pilot hasn't launched and there is no date for launch. How many times has the Deputy team met? We haven't selected a third party auditor for ICBC. We don't have the list of the most dangerous roads and intersections.
  - We need to be demonstrating action on at least a bi-weekly basis on this file. That is six meaningful announcements before Christmas.
- ICBC is a stakeholder in this reform. They are not leading the reform, they are being subjected to
  it, they should plan on responding to our media events rather than co-host them. We will
  recognize their continuing support and contributions, of course, but from a public perspective,
  ICBC is part of the issue we need to fix.
- Communications messages need to communicate the following story:
  - o ICBC is in deep financial trouble, having lost more than half a billion dollars last year.
  - Major reforms are urgent. 20 to 30% rate increases for drivers were projected by the previous government's report on ICBC. We won't stand for that.
  - As a result, everyone involved with ICBC is being asked to accept reforms that will be, or are, difficult.
    - Drivers were asked to pay 8% more this year, a remarkable and significant increase that we don't want to repeat.
    - Autobody firms will be asked to accept reforms in relation to fees and rental cars, and greater oversight.
    - Law firms will be asked to accept reality that minor injuries should not be going to court with thousands of dollars in additional expenses, and that minor injury payouts should not be major. They're being asked to work with ICBC to reform court processes to bring costs of major injury cases down.
    - ICBC itself is being subjected to an external audit of their processes to ensure they are efficient and effective, and change will come.
    - Bad drivers are being told that their actions come with a real cost, and that they will pay more.
    - Road safety and enforcement initiatives are going to increase, so drivers will be asked to stop at red lights, not text and drive, and stop speeding
  - This is a difficult time, but these reforms are necessary and long overdue. The pain is more acute because the previous government let ICBC run to the point of near fiscal disaster.
  - The good news is that these reforms will return ICBC to where it should be, providing effective automobile insurance at affordable rates to British Columbians.

### Red light cameras and speed on green pilot

- 1. Why is red light camera activation to 50% taking so long?
- 2. Why is \$155k in infrastructure required to make the cameras that can already detect speed on green capable of issuing letters/tickets for the pilot?
- 3. Please revisit speed on green to include a necessary preliminary stage of issuing letters to speeding drivers.

### Injury caps

- A working definition of "minor injury" is needed to inform Cabinet discussions in relation to the caps and the statistics provided in the document. Someone has a working definition somewhere...
  - For example, the document is replete with references like "the average claim paid out for minor bodily injuries is climbing rapidly...total costs for minor injuries are escalating...the total cost of minor injury claims closed have increased by 60% since 2010...etc."
- 2. Saskatchewan has a policy that permits people to buy into full tort, which appears to have addressed pre-emptively some of the concern of trial lawyers, etc. Can we offer an option for ratepayers to buy into full tort for minor injury in BC, and have basic be capped damages, reduced process and enhanced healthcare? While providing an option is more work, it is much preferable to "taking away" rights.
- 3. I have no desire to re-present the E&Y recommended possible options on caps. We need to choose an approach and go with it, in front of cabinet and generally, which should be the E&Y "strategy 3" for minor injuries: caps of \$4-6k, alternate dispute resolution system instead of courts, pay reasonable and necessary future care cost instead of lump sum. Pecuniary (wage loss) damages must still be covered for people with unable to work for true wages lost.

### Anti-Fraud

 The public is regularly e-mailing concerns about alleged fraudulent billing practices by material damage suppliers. We require an anti-fraud/audit team on this issue as part of our announced plan.

### Distracted Driving Technology pilot project

2. When will the pilot project launch, when will actual drivers have actual technology deployed for testing purposes in actual cars?

### Dangerous roads initiative

- 3. What stage is this at right now? Is there a list of intersections/roads? Can we release it?
- 4. Is there an overlap between planned construction and dangerous intersections/roads. Can we use the list to prioritize already planned construction or other interventions on certain intersections/roads? What are the low-overhead opportunities here.

### Missing pieces

- 1. We need something in the short to medium term in relation to luxury car drivers and material damage costs.
- 2. We need to accelerate and prioritize the bad drivers pay more/good drivers pay less policy.
- 3. Subrogation should be in our presentation to cabinet for legislative reform and implementation in the spring.

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Page 0111 of 1453 to/à Page 0114 of 1453

Withheld pursuant to/removed as

s.12; s.13

From: <u>Ebv. David AG:EX</u>
To: <u>S.17</u>

Subject: c 11/2 c 17

Date: October-04-17 6:15:35 PM

Attachments:  $c 14 \cdot c 17$ 

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Page 0116 of 1453 to/à Page 0126 of 1453

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Page 0127 of 1453

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s.13; s.12

Page 0133 of 1453 to/à Page 0196 of 1453

Withheld pursuant to/removed as

s.12; s.13

 From:
 Eby. David AG:EX

 To:
 Smith. George AG:EX

 Subject:
 RE: Release edits

Date: November-01-17 8:04:00 AM

#### Edits below

From: Smith, George AG:EX

Sent: Tuesday, October 31, 2017 7:33 PM

To: Eby, David AG:EX Subject: Release edits

Please take a look at the highlighted changes below to make sure I understand what you had

reauested:

Government to undertake in-depth file review to identify waste and overbilling, find savings at ICBC

VICTORIA – The Government of B.C. has selected PwC Canada to lead an operational review of ICBC to identify waste, ways to prevent fraud and overbilling, and identify opportunities for business reform at the crown corporation. The review includes selecting 100 random files for a comprehensive review, similar to a financial audit, but directed at business practices and aimed at cutting out waste, overbilling, and poor cost controls.

"This is one of the many actions we are taking so that the people of B.C. can have confidence in and continue to benefit from ICBC, one of our most important public assets," said Attorney General David Eby. "Surprisingly, this is the first review of ICBC we're aware of that directs the reviewers to talk to front line employees about where they see waste, fraud, overbilling, or other opportunities for reform. We are leaving no stone unturned in this review."

Following a competitive process, PwC Canada was selected to conduct an evidence-based operational review of ICBC to identify opportunities to reduce costs at the insurer, which lost almost half a billion dollars last year. Any recommendations PwC Canada makes in these areas are also to consider how to maintain or improve the quality of service levels for ICBC's customers. "The ICBC board and all senior management are committed to working alongside government to make sure action is taken as quickly as possible to bring about long-term, sustainable improvements at ICBC," said ICBC board chair Joy MacPhail. "The resulting solutions we want to see must be focused on striking the balance between relieving the cost pressures on ICBC while ensuring improved services and affordable rates for all British Columbians."

In conducting this review, PwC Canada will look at all previous reports and recommendations related to the financial management and reporting of ICBC from the last five years, and will review approaches in other jurisdictions and segments within the insurance industry related to ICBC's various business lines.

"ICBC will not be back on the road to financial sustainability or in a position to provide affordable rates to British Columbians without major changes at every level. These are changes that the previous administration was afraid to confront, and now ratepayers are on the hook for losses in the hundreds of millions of dollars," said Eby. "We must act urgently, because major rate increases are not an option."

A final report will be submitted to Government in early 2018. The report will be made public at that time.

-30-

From: \$.22 To: <u>Eby. David</u>

Cc: Smith, George AG:EX

Subject: ICBC

Date: November-08-17 6:17:24 AM

#### Minister,

A good job yesterday with the ICBC estimates (against a poorly briefed critic).

Seems that the rising cost of vehicle damage claims is hitting other auto insurers. Intact has the largest market share of the private insurers in Canada. Its fiscal year is January to December...I wonder how long it will take for ICBC to produce its Q2 "report"?

http://www.insurancebusinessmag.com/ca/news/breaking-news/intact-financial-reports-increased-profits-for-q3-2017-84212.aspx

s.22

From: Harris, Megan A GCPE:EX

To: Smith, George AG:EX; Milne, Gala AG:EX; Godfrey, Sam AGRI:EX

Cc: Nelson, Tiffany GCPE:EX

Subject: FW: MEDIA ADVISORY - Ministry of Finance - Victoria

**Date:** November-27-17 11:34:54 AM

FYI that this will make note that ICBC was \$139m less than expected. Total net loss for this fiscal is \$364 m.

Megan

From: noreply.newsondemand@gov.bc.ca [mailto:noreply.newsondemand@gov.bc.ca]

Sent: Monday, November 27, 2017 11:11 AM

To: Harris, Megan A GCPE:EX

Subject: MEDIA ADVISORY - Ministry of Finance - Victoria

For Immediate Release

Nov. 27, 2017

Ministry of Finance

MEDIA ADVISORY

VICTORIA - Finance Minister Carole James will present the results from the province's Second Quarterly Report.

The minister will provide a general overview of where B.C. is fiscally, followed by a technical briefing by Ministry of Finance staff and a question-and-answer portion with the minister to conclude the event.

Important note: The technical briefing by ministry staff is on background only, not for direct attribution.

Event Date: Tuesday, Nov. 28, 2017

Time: 11 a.m.

Location:

Legislative Press Theatre

**Parliament Buildings** 

Victoria

Special Instructions: Media unable to attend the Victoria news conference will be able to dial in to listen-only.

Dial-in information (listen-only):

Toll Free: or local Vancouver:

s.15; s.17

s.15; s.17

Participant passcode: s.15; s.17

Media intending to dial in must RSVP to <u>Sonja.Zoeller@gov.bc.ca</u> (<u>mailto:Sonja.Zoeller@gov.bc.ca</u>) by end of day Nov. 27, 2017, in order to receive a digital copy of the media kit.

Contact:

Sonja Zoeller Communications Manager Ministry of Finance 250 387-1248 From: S.22
To: Eby. David

Cc: Smith, George AG:EX

Subject: FW: ICBC

**Date:** November-28-17 3:37:34 PM

Attachments: 2017 Q3 Cross Canada Rate Comparison.pdf

#### Minister,

The Saskatchewan Government Insurance tracks the average price of auto insurance. Here are the averages for the western provinces, Ontario and Quebec as of September 30<sup>th</sup>; therefore the increases for ICBC effective November 1<sup>st</sup> are not included.

s.22

To: s.22 Subject: Re: ICBC

Hi s.22

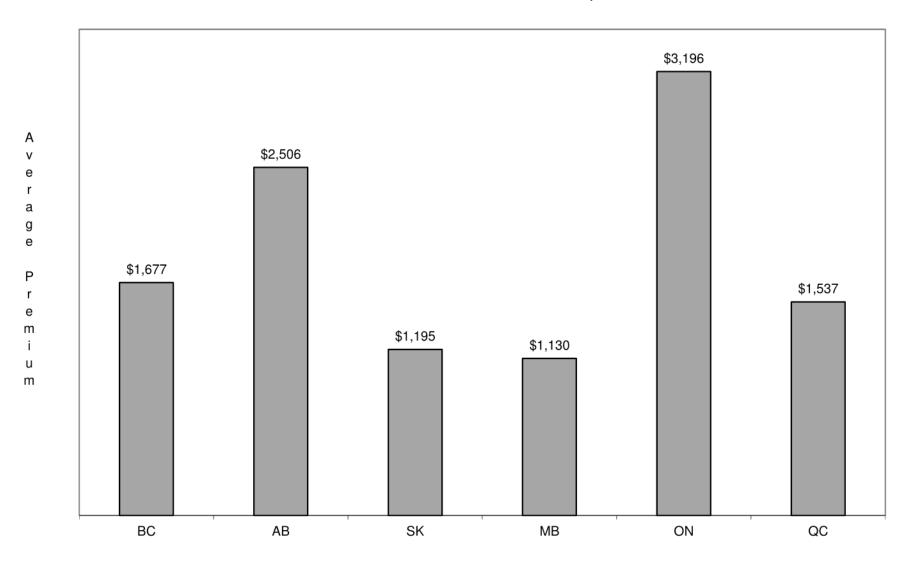
The most up to date version of our Cross Canada Rate Comparison goes up to the end of Sept 2017 (uses 12 month rolling average). I've attached it here.

This version does not include NB or NS because our access to quotes from those provinces is not reliable. The very limited info that we have from quotes in those provinces show that their rates have continued to increase from our 2016 version. We also updated some of the vehicles underlying the comparison to keep it consistent with Saskatchewan's most recent popular vehicles. Overall, the relative comparison is pretty much unchanged. Hope this helps,

Chris.

Saskatchewan Government Insurance

# SGI's Cross-Canada Automobile Insurance Comparison, 2017



Page 0203 of 1453 to/à Page 0228 of 1453

Withheld pursuant to/removed as

s.14

From: S.22
To: Eby. David

Cc: Smith, George AG:EX

Subject: FW: ICBC Second Quarter Report

Date: December-28-17 9:52:00 AM

Attachments: Occasional Paper No. 50 28 Dec 2017.pdf

For information.

s.22

From: S.22

Sent: Thursday, December 28, 2017 9:50 AM

To: Amy Smart (asmart@timescolonist.com); Andrew MacLeod; Charlie Smith (gs.info@straight.com); Dave Obee (dobee@timescolonist.com); David Ball (david.ball@metronews.ca); Gary Mason (gmason@globeandmail.com); George Smith (george.smith@gov.bc.ca); ghoekstra@postmedia.com; Ian Bailey (IBailey@globeandmail.com); imulgrew@postmedia.com; John O'Dowd (john@cknw.com); Jon McComb (jon@cknw.com); Justine Hunter (JHunter@globeandmail.com); Keith Baldrey; Les Leyne (LLeyne@timescolonist.com); Liza Yuzda; Ikines@timescolonist.com; Marcella Benardo (Marcella.Bernardo@vancouverradio.rogers.com); Matt Prepost (editor@ahnfsj.ca); Mike Smyth (msmyth@postmedia.com); Omand, Geordon; paul willcocks; rshaw@postmedia.com; Vaughn Palmer (vpalmer@vancouversun.com); Wendy Stueck (wstueck@globeandmail.com)

Subject: ICBC Second Quarter Report

ICBC recently posted its one-page "Statement of Operations" for the first six months of 2017/18. Combined Basic and Optional net income showed a loss of \$237 million (compared to a \$67 million loss for Q2 2016/17), while the capital reserve ratio fell to 87%, compared to 112% as of 31 March 2017.

Unfortunately, ICBC persists in providing a report that is aggregated at the corporate level, and contains no program detail nor any explanation of the results. Hardly an example of a transparent and accountable public monopoly with over \$5.2 billion in revenue.

Occasional Paper No. 50 attempts to analyze the results compared to the Q2 reports from the compulsory auto insurance program (Auto Fund) operated by the Saskatchewan Government Insurance, as well as the equivalent reports from the Manitoba Public Insurance corporation and Intact Financial Services, the largest private auto insurer (by market share).

One hopes that the NDP government will include enhanced reporting on its list of pending reforms at ICBC.

s 22

**ICBC** 

# ICBC'S SECOND QUARTER REPORT INDICATES ANOTHER MAJOR LOSS; BUT INSUFFICIENT INFORMATION LEAVES PUBLIC IN THE DARK

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Page 0231 of 1453 to/à Page 0234 of 1453

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Copyright

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Page 0237 of 1453

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s.14; s.22

Page 0238 of 1453 to/à Page 0312 of 1453

Withheld pursuant to/removed as

s.14

From: Fyfe, Richard J AG:EX
To: Milne, Gala AG:EX

Subject: FW: ICBC materials for Minister meeting

Date: January-11-18 1:03:48 PM

Attachments: ICBC financial outlook presentation January 11 2018-Vs.3.pdf

image001.png

Richard J.M. Fyfe QC Deputy Attorney General Ministry of Attorney General Tel. (250) 356-0149

From: Kortum, Melissa PSSG:EX

Sent: Thursday, January 11, 2018 12:05 PM

To: Fyfe, Richard J JAG:EX; Brouwer, Shauna JAG:EX; Foster, Doug FIN:EX Cc: Cairns, Holly JAG:EX; Pearson, Barbera JAG:EX; Richter, Connie JAG:EX

Subject: ICBC materials for Minister meeting

Hi,

Find attached the materials for the 1pm meeting regarding ICBC.

Thanks,

Melissa

Manager, Crown Agencies Corporate Management Services Branch, Ministries of Attorney General and Public Safety and Solicitor General

Tel: s.17 Cell: s.17

CMSB | Striving to be:
An outstanding service provider
A great place to work

Page 0314 of 1453 to/à Page 0329 of 1453

Withheld pursuant to/removed as

s.13; s.17

# Striving to be: An outstanding service provider A GPage 330 of 1453 WAG-2018-82203

 From:
 Groot, Jeff AG:EX

 To:
 Smith, George AG:EX

Subject: Final sub

Date: January-16-18 11:12:08 AM

Attachments: Cab Sub and RFL S. 12 (AG signed).pdf

#### As discussed.

## **Jeff Groot**

Executive Director, Corporate Priorities & Strategic Engagement Corporate Management Services Branch | Ministry of Attorney General

Direct: 778.698.5200 | Mobile: 250.920.9203

Page 0332 of 1453 to/à Page 0343 of 1453

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Page 0344 of 1453

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Page 0351 of 1453 to/à Page 0352 of 1453

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s.14; s.12

Page 0478 of 1453

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s.12; s.14

From: Eby. David AG:EX
To: Nanninga, Tanera AG:EX

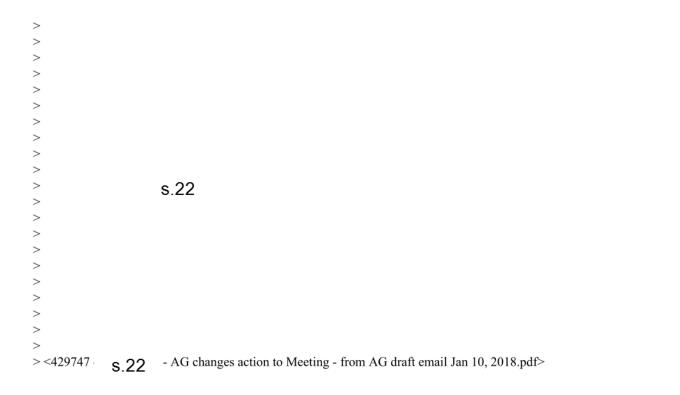
Subject: Re: Cliff 429747 - Request to change action (with apologies) \*\*\*See new meeting request below\*\*\*

Date: January-17-18 10:33:42 AM

```
No, thanks.
> On Jan 17, 2018, at 6:11 PM, Nanninga, Tanera AG:EX <Tanera.Nanninga@gov.bc.ca> wrote:
>
> Hi Minister,
> Regarding the meeting below. Did you want a BN?
> Thank you,
> Tanera
> From: Minister, AG AG:EX
> Sent: Tuesday, January 16, 2018 3:49 PM
> To: Nanninga, Tanera AG:EX; King, Kim J M JAG:EX
> Subject: Cliff 429747 - Request to change action (with apologies) ***See new meeting request below***
> Hi Tanera and Kim,
> The AG reviewed the draft reply for Mr. $.22 on January 10th – the AG has indicated in handwriting, that
he would like to meet with Mr. §.22 with ICBC staff present. He did not sign the draft response.
> I am attaching the AG's handwritten note, for easy reference Tanera.
> Kim – I will return the copies (white/pink) of the proposed AG draft email to you in the red book tomorrow.
> Candice
> From: Minister, AG AG:EX
> Sent: Friday, August 18, 2017 4:54 PM
> To: Minister, AG AG:EX
> Subject: FW: ICBC
>
>
>
> Sent: Tuesday, August 15, 2017 3:11 PM
> To: Minister, AG AG:EX
> Subject: Fwd: ICBC
>
> Not sure whether this was forwarded by the constituency office. If anyone wishes to discuss my suggestion in
order to get a fuller understanding, my contact info is included.
> ----- Forwarded Message -----
> Subject:
> ICBC
```

```
>
> Date:
> Thu, 10 Aug 2017 11:07:47 -0700
> From:
>
                              s.22
> To:
> david.eby.mla@leg.bc.ca<mailto:david.eby.mla@leg.bc.ca>
>
> Recent newspaper articles indicate that you are getting suggestions on
> how to either improve or eliminate ICBC.
                                                          s.22
>
                                                s.22
>
                                         , I have some ideas that might be considered.
                  s.22
> 1. The public meetings involved in the review of no fault found that it
> was hard to accept by non professional individuals. This was
> particularly difficult regarding repayment of deductibles for vehicle to
> vehicle accidents. The insurance industry has often entered into
  "guiding principles" arrangements to eliminate costly subrogation costs
> and to expedite finalization of claims. The insurance Act in BC should
> be amended so that accidents occuring in BC require an insurer to settle
> any vehicle to vehicle damage to its client's vehicle, subject to its
> deductible, without right to subrogate against a third party. Since
> ICBC is the prime insurer for such property damage this will eliminate a
> lot of costs and require private insurers to cover the costs involved by
> their underwriting vehicle selection decisions, ie high value vehicles etc. Currently,
> ICBC is paying all such damages. This will transfer the costs from
```

```
> the compulsory liability pool to the physical damage pool in which ICBC
> is only a participant. The increased overall costs due to vehicle selection will rest with the Insurer and the
appropriate premiums can be charged.
>
> 2. Uninsured physical damage in vehicle to vehicle accidents will be
> paid by the ICBC property damage cooverage in accordance with a fault
> chart to be developed and included in the ICBC Act. It is possible to
> limit the payment to an amount that is a normal deductible for such a
> vehicle, ie: trucks, buses, construction vehicles, high value vehicles
> etc., but the actuaries will be able to know whether this limitation is
> worth the public disfavor. Deductibles for vehicle to vehicle accidents
> should also be handled by the fault chart, with a provision that this
> not be mandatory. Some insurers may decide to require a mandatory
> deductible while others may opt to use a fault chart. No subrogation is
> permitted except for out of Province losses or in situations where inter-
> Gov'T arrangements are in force.
> 3. ICBC should follow the industry in Canada in limiting claims for soft
> tissue injuries. The limits for no fault benefits should be raised to a
> level equal to or higher than in current use in other Provinces.
> Increasing the limits to what is currently likely available from the
> court system, will reduce the number of actual cases coming to
> court, eliminating a large volume of legal fees and also easing pressure
> on court settlement inflation.
> 4. ICBC should purchase reinsurance either individually or in
> partnership with SGI and MPIC to cover their property damage exposure in
> the event of a catastrophe. Since all three companies have different
> catastrophe loss characteristics the costs may be lower when combined.
```



Page 0483 of 1453 to/à Page 0493 of 1453

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 From:
 XT:Tupper. Chris GCPE:IN

 To:
 Smith. George AG:EX

Cc: XT:Matthews, Lindsay ICBC:IN

Subject:BN ICBC Q3 ResultsDate:January-17-18 4:48:15 PMAttachments:BN Q3 Results Jan 16.docx

#### Hi George,

Following our phone call on Monday, attached is a BN that lays out the large loss discussion you and the minister had with Nicolas.

Lindsay or I are happy to chat if you have any questions –additionally we will be in the buildings for the P&A meeting, so can also walk through anything tomorrow if that helps.

Best – Chris
.....
Chris Tupper

## Manager, Policy and Partnerships

Corporate & Stakeholder Governance Division

direct: <u>\$ 17</u> | mobile: <u>\$ 17</u> | s.17

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Insurance Corporation of British Columbia | 151 W. Esplanade | North Vancouver | V7M 3H9 Contact Us



- I. Prepared For: Honourable David Eby, Attorney General and Minister Responsible for ICBC, for INFORMATION
- II. Subject: Deterioration of ICBC's financial results in Q3 2017/18

### III. Background:

- ICBC is facing a much larger loss than it originally forecasted now forecasting a \$1.3B for 2017/18 loss up \$1.1B from the forecast in the September 2017 Service Plan. This is an unexpected and unprecedented loss.
- The primary contributors to the increased loss include:
  - The emergence of many more large loss claims than expected, including more older files previously thought to have been less significant claims; and,
  - Despite a substantive increase in staffing to align with the increasing volume of claims resulting in more claims being closed earlier in the year, claims have been closing at a slower rate in recent months.
- The escalation of claims and claims costs are not new issues, and even the
  emergence of more large losses is not entirely new or unexpected after many
  years of a full tort system. What is new is the unexpected, previously unseen
  emergence in the significant number of older, large loss claims well beyond
  reasonable assumptions.
- Earlier in this fiscal year, ICBC observed an unanticipated increase in large losses.

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The slowing down of closures emerged in September/October of 2017

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 In the September Service Plan, ICBC forecasted a total annual loss for 2017/18 of \$225M. That number increased by \$139M to \$364M at the end of Q2 the end of Q3 (December 31, 2017). Final results for 2017/18 will be audited by external auditors in the Spring and provided to the Board for their approval at their June meeting.

### More Large Losses

- A large loss is a bodily injury claim with over \$200,000 in costs with an average
  of \$450,000. They include traditional catastrophic injuries such as paraplegia,
  amputation, major brain injuries, as well as less significant injuries to high
  income earners. Large losses can also involve secondary injuries or pre-existing
  conditions such as chronic pain, psychological illness, and other injuries that are
  challenging to diagnose and resolve.
- Older claims (claims occurring between 2010 and 2013) that are now emerging as large losses for the first time, have the most significant impact on the financial outlook.
- First, a combination of external factors have developed over the last number of years that has resulted in more, older, claims only emerging now as large losses:

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 Therefore, claims that happened as early as 2010 are just finalizing now and at much larger costs than initially anticipated.  Appendix A includes an illustrative example of the convergence of these complex dynamics and why it is very difficult to identify certain claims as large losses earlier.

# What is the actuarial process to determine major shifts, like an escalation in large losses?

- Actuarial science is used to predict future claims costs, generally based on established historical patterns.
- For every injury claim opened, a case reserve is established to earmark money for eventual payment. The amount is based on the information the adjuster has at the time. As an adjuster receives more information through document disclosures, the case reserve is adjusted until the claim is settled. ICBC's actuaries use the case reserves, among other data and historical information, to help estimate total future claims costs.
- When a new pattern emerges, such as more large claims appearing well after the date of loss, the actuaries update assumptions to reflect a change from the historical pattern.
- In addition to applying standard actuarial analysis, ICBC also has a quarterly
  forecasting process that includes a review with senior ICBC staff, its ministry
  responsible, the Ministry of Finance and the Board to help identify and discuss
  responses to new and emerging risks.
- In addition to these quarterly reviews, there is independent, expert oversight of ICBC's actuarial assessments:
  - a Board appointed, external actuary conducts annual valuations of ICBC's claims liabilities and reviews quarterly evaluations;
  - ii) various parties including consulting actuaries engaged by the BCUC and independent reviews by consulting firms provide scrutiny;
  - iii) as part of the annual financial audit, the valuation of bodily injury claims liabilities at each fiscal year end are compared to an independent estimate performed by actuaries from PricewaterhouseCoopers (PwC); and,
  - iv) ICBC's forecasts were reviewed and deemed reasonable as part of the Government Review in 2012.
- Unlike other insurers, ICBC has limited opportunity to absorb adverse volatility in
  the short-term. Other insurers have diversified portfolios, where losses in one
  business or jurisdiction are often offset by better than expected results elsewhere.
  In addition, other insurers are quicker to increase premiums, adjust eligibility
  requirements or cancel policies to reduce the loss. ICBC is a single-line operator, a
  take-all-comers insurer and limited by regulation to charge sufficient premiums.
  Further, ICBC has used available offsets over the last few years, including
  triggering certain investment gains.

# Why didn't ICBC recognize this significant deterioration sooner?

- ICBC has closely monitored this issue since mid-2015 and has recognized additional costs as they have emerged and attempted to estimate the future potential risk. The number of large losses seen in 2017/18 (up 80% from last year) is well beyond any historical experience which actuarial analysis would have reasonably anticipated.
- There are also very specific challenges in identifying large losses:
  - i) A relatively small number of large losses occur in any given year, resulting in a high degree of volatility in how many occur and when they are reported. Some caution is due in terms of ensuring that higher large claims emergence actually represents a new pattern, rather than just a short-term spike.
  - ii) As explained above, the late emerging large losses first appear as minor injury claims, and subsequently develop into more serious claims with substantial legal costs and disbursements. Under current Court Rules, these cases develop into larger losses solely between the claimant, their lawyer and medical service providers with no disclosure to ICBC required.

### Will this issue continue beyond 2017/18?

- ICBC's current estimates have recognized the current change from the historical pattern and further deterioration is not currently expected. However, this years' experience demonstrates that further increases in the emergence of large losses on older years remains possible.
- ICBC continues with its rigorous quarterly reviews, has developed a predictive analytical model to further support analysis, and undertaken additional targeted claims reviews to better understand and mitigate the risk of further adverse large loss emergence.
- These reviews help to sharpen the actuarial estimates as well as provide insights to Claims staff on how to better identify these claims earlier allowing ICBC to better control the growth and costs associated with the claims.
- ICBC is also taking a more conservative approach in setting next year's Service Plan forecast, to include an even more adverse number of optional claims in the future claims costs. Subject to consultation with government, higher optional rates are proposed for next year, reflecting this mitigating assumption.
- Strategies for mitigating large loss claims have been implemented including
  enhanced use of mediation to facilitate earlier discussion of the injury and its
  impact being claimed and the appropriate settlement amount, an enhanced fraud
  strategy to reduce the risk of paying fraudulent or exaggerated claims, strategies
  to respond to high financial demands from unrepresented customers at risk of
  obtaining legal representation, and improved claims handling training. ICBC is
  also improving its processes for reviewing the quality of file handling as well as
  the amounts that have been reserved on claims.

# **Slowing Claims Closures**

• With additional staffing, ICBC planned to close significantly more claims in 2017/18. Through September 2017, closures were up over 10% compared to last year.

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# IV. Next Steps:

• In addition to the mitigations above, Government has also requested that PWC review:

- The assumptions used in ICBC's September Service Plan and in ICBC's Q3 multi-year outlook (2017/18 to 2020/21)
- Changes in claims trends between the September Service Plan and the Q3 outlook
- This work is expected to be completed in time for the January 24 Audit Committee and January 25 Board meetings.

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**Key Contact:** Nicolas Jimenez Interim President and CEO

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Date: January 16, 2018

# Appendix A – Hypothetical Example

# Mary - Injured in a Rear-end Crash in 2012

- Mary is not at fault for a fairly minor crash and immediately seeks legal representation.
- Mary starts to get treatment for injuries and receives some accident benefits for her wage loss. Those wage loss benefits discontinue three months after the crash with ICBC being advised that Mary returned to work. ICBC also stops receiving requests for reimbursement of any treatments. As a result, ICBC has reserved \$50,000 on this file.
- Mary starts a lawsuit for her bodily injury claim in 2014, before the two-year limitation period expires. Mary's claim alleges extensive soft tissue injuries, and severe head and back pain. Mary is also claiming past and future wage loss, past and future medical care, and pain and suffering. However, these claims are routinely made in the lawsuits on most files, and do not trigger any reason for ICBC to identify this as a 'large loss' or adjust its \$50,000 reserve.
- O ICBC receives some medical treatment records and schedules an examination for discovery in 2015. A trial date was not available until February 2018. Following the examination for discovery, ICBC learns that Mary has only returned to work part-time and is receiving treatments for injuries that have not been previously claimed. Mary advises that she has been unable to return to full capacity at work since the crash. This is new information for ICBC and as a result, reassesses its value at \$125,000.
- In late 2017, 84 days before trial, plaintiff counsel provides ICBC with a number of expert reports indicating that Mary has chronic pain as a result of the crash and will have significantly reduced earning capacity for the rest of her career. Based on this new information, received approximately 5.5 years after the crash, ICBC identifies this claim as a 'large loss' and it ultimately settles 30 days before trial for \$500,000.

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NR

 From:
 Groot, Jeff AG:EX

 To:
 Eby, David AG:EX

Cc: Smith. George AG:EX; Milne, Gala AG:EX; Fyfe, Richard J AG:EX; Harvey, James AG:EX; Bindra, Nina AG:EX

Subject: RE: TLABC attachment

Date: January-18-18 12:34:12 PM

Attachments: 2013 04 00 CACreport consumersperspective fix icbc final.pdf

Here is a copy of the report that Ron is referencing.

JG

From: Groot, Jeff AG:EX

Sent: Thursday, January 18, 2018 12:16 PM

To: Eby, David AG:EX

Cc: Smith, George AG:EX; Milne, Gala AG:EX; Fyfe, Richard J JAG:EX; Harvey, James JAG:EX; Bindra,

Nina JAG:EX

**Subject:** TLABC attachment

Minister - here is the document John referenced.

JG

# A CONSUMERS' PERSPECTIVE TO FIXING ICBC

**APRIL 2013** 

15 RECOMMENDATIONS TO PUT BRITISH COLUMBIANS BACK IN THE DRIVER'S SEAT





Consumers' Association of Canada (British Columbia Branch)



Consumers' Association of Canada Association des consommateurs du Canada Founded in 1947 Page 0558 of 1453 to/à Page 0603 of 1453

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NR

From: MacPhail, Joy
To: Smith, George AG:EX

Subject: Fwd: ICBC Q3 result and forecast to FY18 year end

Date: January-25-18 3:04:46 PM

Attachments: ICBC Q3 Results and Outlook for fiscal year 2017-18.pdf

ATT00001.htm

These were just approved by the board of ICBC. Our communications people and Don Zadravec were with us throughout the discussion \$13

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s.13 However, the board has approved posting of both.

Please call if you have any questions.

Regard,

Joy

Sent from my iPad

Begin forwarded message:

From: "McDaniel, Jason" < <u>Jason.McDaniel@icbc.com</u>>

Date: January 25, 2018 at 2:28:06 PM PST

To: "MacPhail, Joy" < BM-Joy.MacPhail@icbc.com>

Subject: Fwd: document

Attached recommendations were both approved by the Board of Directors.

Sent from my iPhone

Begin forwarded message:

From: "Hahn, Tracy" < Tracy. Hahn@icbc.com > Date: January 25, 2018 at 2:17:17 PM PST

To: "McDaniel, Jason" < <u>Jason.McDaniel@icbc.com</u>>

Subject: RE: document

From: McDaniel, Jason

**Sent:** Thursday, January 25, 2018 2:01 PM **To:** Hahn, Tracy < <u>Tracy.Hahn@icbc.com</u>>

Subject: document

Can you combine these into a single document called ICBC Q3 Results

and Outlook for fiscal year 2017-18. Then email back to me.

hanks!								
ason McDaniel								

**Chief Legal Officer and Corporate Secretary** 

ICBC building trust. driving confidence.	
#517-151 W Esplanade North Vancouver   British Columbia   V7M 3H9	
direct: s.17   cell:   s.17	

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DUPLICATE

From: XT:Matthews, Lindsay ICBC:IN

 To:
 Smith, George AG:EX

 Cc:
 Crombie, Steve

 Subject:
 ICBC Q3 statement

 Date:
 January-26-18 3:28:06 PM

Attachments: Statement of Operations - December 2017 for icbc.com.pdf

Importance: High

Hi George,

Steve asked me to send to you what will be posted for Q3.

Lindsay

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# **Statement of Operations**

# For the Nine Months Ended December 31, 2017 and 2016

(\$ Millions)

(\$ Millions)	2017/18 Actuals		2016/17 Actuals		2016/17 Actuals <sup>1</sup>	
Premiums written	\$	4,244	\$	3,898	\$	5,051
Premiums earned		4,023		3,712		4,849
Service fees		85		80		104
TOTAL EARNED REVENUES		4,108		3,792		4,953
Net claims costs incurred during the year		3,812		3,435		4,483
Prior years' claims adjustments		442		71_		175
Net claims incurred		4,254		3,506		4,658
Claims services and road safety		296		268		348
Total claims and related costs		4,550		3,774		5,006
Administrative and insurance expenses		170		169		222
Transformation program		23		24		31
Premium taxes and commissions		472		449		582
Deferred premium acquisition cost adjustment		129		38		36
Total claims and expenses		5,344		4,454		5,877
UNDERWRITING LOSS		(1,236)		(662)		(924)
Investment income		396		528		519
LOSS - INSURANCE OPERATIONS	(840)		(134)			(405)
PROVINCIAL LICENCES AND FINES		470		444_		577
Licences and fines transferable to the Province		470		444		577
Non-insurance operating expenses		76		77		101
Commissions		24		26		33
Non-insurance other income		(5)		(5)		(6)
Total non-insurance expenses		565		542		705
LOSS - NON-INSURANCE OPERATIONS		(95)		(98)		(128)
NET LOSS	\$	(935)	\$	(232)	\$	(533)
Minimum capital test		50%		112% <sup>2</sup>		112%

<sup>&</sup>lt;sup>1</sup> Represents the 12 month period January 1 - December 31, 2016.

<sup>&</sup>lt;sup>2</sup> As at March 31, 2017.

From: XT:Matthews, Lindsay ICBC:IN

 To:
 Smith. George AG:EX

 Subject:
 RE: ICBC Q3 statement

 Date:
 January-26-18 4:19:31 PM

Hi – Eric Christianson and Don Zadravec just called me and we talked through things. Eric is going to call you about our discussion – cutting down the communications loops to get on the same page.

From: Smith, George AG:EX [mailto:George.Smith@gov.bc.ca]

Sent: Friday, January 26, 2018 4:18 PM

To: Matthews, Lindsay

Subject: RE: ICBC Q3 statement

Ok. 250-208-6794

From: Matthews, Lindsay [mailto:Lindsay.Matthews@icbc.com]

Sent: Friday, January 26, 2018 4:05 PM

To: Smith, George AG:EX
Subject: RE: ICBC Q3 statement

I will give you a call.

From: Smith, George AG:EX [mailto:George.Smith@gov.bc.ca]

Sent: Friday, January 26, 2018 3:30 PM

To: Matthews, Lindsay < Lindsay. Matthews@icbc.com >

Cc: Crombie, Steve < Steve.Crombie@icbc.com >

**Subject:** RE: ICBC Q3 statement Thanks Lindsay. Much appreciated.

I'm told there is a second document as well indicating the year-end forecast.

Is that being prepared?

From: Matthews, Lindsay [mailto:Lindsay.Matthews@icbc.com]

Sent: Friday, January 26, 2018 3:28 PM

**To:** Smith, George AG:EX **Cc:** Crombie, Steve

Subject: ICBC Q3 statement

**Importance:** High Hi George,

Steve asked me to send to you what will be posted for Q3.

Lindsay

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From: MacPhail, Joy
To: Smith. George AG:EX

Subject: Fwd: Vaughn Palmer: Liberals" plan to delay the fix at ICBC fails miserably

Date: January-26-18 5:33:14 PM

Have you seen this?

Joy

Sent from my iPad

Begin forwarded message:

From: "McDaniel, Jason" < Jason. McDaniel@icbc.com>

Date: January 26, 2018 at 5:19:42 PM PST

To: "MacPhail, Joy" < BM-Joy.MacPhail@icbc.com>

Subject: Fwd: Vaughn Palmer: Liberals' plan to delay the fix at ICBC fails

miserably

Sent from my iPhone

Begin forwarded message:

From: "Grossman, Adam" < Adam. Grossman@icbc.com>

**Date:** January 26, 2018 at 5:13:17 PM PST

To: "Jimenez, Nicolas" < Nicolas. Jimenez@icbc.com >, "Crombie,

Steve" < Steve.Crombie@icbc.com >, "McDaniel, Jason" < Jason.McDaniel@icbc.com >, "Matthews, Lindsay"

<Lindsay.Matthews@icbc.com>, "Henderson, Doug"

<Doug.Henderson@icbc.com>

Subject: Vaughn Palmer: Liberals' plan to delay the fix at ICBC

fails miserably

# Vaughn Palmer: Liberals' plan to delay the fix at ICBC fails miserably

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Is there more to this story? We'd like to hear from you about this or any other stories you think we should know about. Email <a href="mailto:vantips@postmedia.com">vantips@postmedia.com</a> (mailto:vantips@postmedia.com)

### Adam Grossman

**Communications Delivery Lead** 

ICBC

.....

505 - 151 W. Esplanade

North Vancouver | British Columbia | V7M 3H9

direct: 604-982-1332 cell: \$.17 fax: 604-982-2491

email: adam.grossman@icbc.com

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From: Nelson, Tiffany GCPE:EX

To: Smith, George AG:EX; Godfrey, Sam AGRI:EX; Milne, Gala AG:EX

Subject: REVISED: Monday QAs, MA

Date: January-27-18 1:43:24 PM

Attachments: QA - Third Quarter Results - 27JAN18 - DRAFT.docx

MA - ICBC - 27JAN18 - DRAFT.docx

Hi - I've tracked minor revisions to QA. Please take a look. MA is also updated with the direct link to the results.

Let me know how I can help over the weekend.

**Thanks** 

From: Nelson, Tiffany GCPE:EX

Sent: Friday, January 26, 2018 2:39 PM

To: Smith, George AG:EX; Godfrey, Sam AG:EX; Milne, Gala AG:EX

Subject: Monday QAs, MA

Hi – draft MA for Monday is attached. As I last heard from George, the plan includes:

• 8am: ICBC posts results

- 9am: MA out (I've included a link to where ICBC will post to make it easy for media)
- Hours until media avail: ICBC will direct media to our avail, provide no comment.
- 2pm: Media avail at Law Courts Inn (in an enclosed terrace on the 5<sup>th</sup> floor. The venue manager wants media to arrive on the 4<sup>th</sup> floor and will have staff to direct them. CBABC is aware of the scrum).

Also attached are the QAs, reflecting input from ICBC, ADM Brouwer, GCPE FIN. I have not yet reviewed this latest version but am getting on a flight and don't want to hold this up. Don Z at HQ reviewed quickly with no concerns.

Thanks,

**Tiffany** 

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#### CONFIDENTIAL ADVICE TO MINISTER – Jan. 26, 2018 (DRAFT)

# ICBC Q3 financial results Questions & Answers

#### **Key Messages:**

- Years of bad decisions and mismanagement by the former government have undermined ICBC's ability to deliver low-cost insurance to B.C. drivers.
- We never expected to find this level of mismanagement by the previous government.
- ICBC must become financially sustainable to keep rates affordable for British Columbians.
- ICBC's year-end loss is now projected to hit \$1.3 billion that's nearly the amount the former government siphoned out of ICBC while ignoring the needs of B.C. families.
- Now, B.C. drivers are looking at a hike of at least \$400 more in their premiums by next year unless
  we take immediate action to keep rates more affordable.
- Last week, we learned that the previous government received clear recommendations in 2014 from independent auditors that could have saved the corporation hundreds of millions of dollars.
- Yet they did not act, they did not make these recommendations public, and they scrubbed them from a report presented to ICBC.
- We will be taking strong, decisive and significant action in the coming weeks to repair the damage done.

We are working on Our solutions
 s 13

s.13 sthat will keep rates affordable s 13 and see high-risk drivers pay more while low-risk drivers pay

less.

- We are looking to cut down on legal costs and to focus instead on providing more care for those hurt in crashes.
- I will have more to say on these details in the days and weeks ahead.

# Qs & As:

#### 1. Why is the loss so much larger than was budgeted for?

- Years of bad decisions and mismanagement by the former government have meant a fiscally unsustainable position at ICBC.
- ICBC has told me that this dramatic increase in losses has been driven by two core factors:
  - o The emergence of many more large, extremely costly claims was not anticipated
  - Claims have been closing at a slower rate in recent months, despite ICBC adding hundreds of new staff to help deal with the increasing claims volume.

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No bullets or numbering

1

 While the rise in the number of claims and the associated costs are not new issues for ICBC, what has been unexpected is the degree of the cost escalation from these claims and the significant number of older claims – dating as far back as 2010 – that are now extremely costly.

#### 2. Why the increase in large loss claims?

- Some older claims that were initially presented as minor injury claims have since emerged as more complex, large loss claims.
- ICBC classifies a large loss claim as an injury claim that costs more than \$200,000. The average large loss claim actually settles for more than double that at \$450,000.
- Large loss claims traditionally include catastrophic injuries such as paraplegia, amputation and major brain injuries, but can also involve less significant injuries to high-income earners.
- ICBC has experienced an unprecedented 80 per cent growth in large loss claims over the last 12 months beyond the higher than expected growth it already experienced last year.

#### 3. How is it possible that ICBC is taking a loss at all given how much we pay for our insurance?

- Years of mismanagement by the former government have set ICBC on this path of serious financial challenges.
- We know that the number of crashes on B.C. roads is increasing every year, to a point where there were 330,000 crashes in 2016 alone – that's 900 crashes on any given day.
- The increase in crashes is being exacerbated by the sharp increase in the number and cost of claims being reported from these crashes.
- To put it simply, today, the amount of basic insurance premiums ICBC is collecting from customers is not covering the increasing amount they are paying out in basic claims costs.
- While the number of vehicle damage claims filed with ICBC are rising each year, it is the increase
  in injury claims costs that is the most concerning that's because not only are British
  Columbians being injured more frequently on our roads, but these claims are substantially
  increasing costs to ICBC.
- In 2016 alone, 72,700 new injury claims were reported to ICBC this is 10,000 more than just two years ago or an increase of 16 per cent.

#### 4. When you talk about injury claims costs, are you really talking about legal costs?

- Injury claims are particularly concerning because they are the claims that have the most potential to become very costly.
- After breaking through the \$2 billion threshold as recently as 2014, ICBC's injury claims costs totalled \$2.7 billion in 2016 alone – an increase of \$1.2 billion, or 80 per cent, over the last seven years.

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- We know that injury claims, in particular, often come at a significant cost and not just the cost of helping the injured party recover.
- These claims cost more because they take longer to settle, legal costs are incurred, more expert reports are typically ordered and there is an increased utilization of medical resources and services.
- That reality is clearly reflected in ICBC's spending delays and legal costs, such as those for expert reports, now account for 24 per cent of ICBC's total annual costs. This is greater than the cost of running ICBC, and it's simply not sustainable.
- But it's not the only cost pressure impacting insurance rates on top of this, vehicle repair costs have increased 30 per cent in just two years, to a total of \$1.5 billion in 2016 alone.
- To put it simply, today, the amount of basic insurance premiums ICBC is collecting from customers is not covering the increasing amount they are paying out in basic claims costs.

#### 5. Does this mean another rate increase for drivers next year?

- It is not acceptable to keep asking British Columbians to keep paying more and more for their insurance each year this is not a situation this government is prepared to let happen.
- We obviously have some major challenges ahead of us in putting ICBC back on stable financial footing.
- This government is committed to taking the necessary steps as quickly as possible to bring about long-term, sustainable improvements to B.C.'s auto insurance system.
- We have to create a sustainable auto insurance system which strikes the balance between increased care for the injured, more affordable and fair rates for all and less spent on legal costs.

# 6. TLABC ads say you're planning to initiate caps on pain and suffering. Doesn't this take away people's right to sue when they've been injured?

- You have heard me say before that we are considering a model that puts limits on minor injury
  payouts, much like what has been done in a number of other provinces.
- I can tell you that we are working on solutions aimed at keeping rates affordable and improving medical care for those hurt in \$\frac{13}{5}\$ crashes, while creating a system that fairly delivers improved financial certainty and sustainability.
- I expect to have more to say on this soon.

#### 7. Some are saying caps will discriminate against ethnic communities. How are you addressing that?

- I can tell you that is not true.
- We are working to create more fairness in our auto insurance system.

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 We are working on solutions aimed at keeping rates affordable and improving medical care for those hurt in minor accidents, while creating a system that fairly delivers improved financial certainty and sustainability

#### 8. Won't a cap harm the legal profession? Are you consulting with them on the changes?

- Over the last while, I've been having tough conversations with a wide variety of stakeholders, including those from certain areas of the legal profession.
- The message I've been giving to everyone is that fixing the problems at ICBC mean there will have to be compromises on all sides.
- I will have more to say on this soon.

#### 9. Will you release the 2014 EY report?

That question should be directed to Todd Stone or Michael de Jong.

#### 10. What is government going to do to fix this mess?

- There is no panacea here no perfect solution, but we are moving forward quickly to repair the damage that's been done.
- We know that we must cut down on all costs including legal and, as I have already publicly stated,
   \$13
   one model we are considering is eq13 putting limits on minor injury payouts, much like what has been done in a number of other provinces.
- I expect to have more to say on this in fairly short order but, for now, I can tell you that we are
  working on solutions aimed at keeping rates affordable and improving medical care for those
  who are injured in crashes, while creating a system that fairly delivers improved financial
  certainty and sustainability.
- We also need to do more to improve road safety. We've started that by moving forward with steps to turn our red light cameras on 24 hours a day, and by increasing premiums for those people caught distracted driving. In fact, if you're caught twice in three years after March 1, you're going to be hit with fines and a premium increase of almost \$2,000 over that span.
- ICBC is also quickly moving ahead with its pilot program to test how technology can help curb distracted driving.
- Along with that, we believe higher-risk drivers should pay higher premiums because they have a
  greater chance of costing the system more. We also believe low risk drivers should bear less of
  the costs.
- We are also expecting to release a final report from PwC on the effectiveness of ICBC's
  operations in fairly short order. I anticipate there will be recommendations in there where we
  can find further savings, including working with the auto body industry.

#### 11. You say you'll have an announcement soon - when can we expect that?

We need to act on this immediately. The financial mess at ICBC left by the old government is
unacceptable and we will announce further action to address this in the days and weeks ahead.

#### 12. How are consultants reports - those by EY and PwC - helping the situation?

- All the evidence from the latest EY report to what we've uncovered in the fiscal third quarter shows a problem years in the making that's significantly worse than anyone anticipated.
- While the PwC report is focused on internal ICBC operations, I anticipate there will be
  recommendations in there where we can find further savings, including working with the auto
  body industry.

#### 13. What does this loss mean for B.C.'s triple-A credit rating?

• I refer you to Finance Minister Carole James for questions concerning budget operations.

#### 14. Why have you taken no-fault off the table?

- We will not be moving to no-fault insurance.
- One of the things that we have heard fairly consistently from individuals is they feel they need to hire a lawyer in order to get the basic benefits that they are entitled to.
- We need to shift that perception and can do so not by taking away people's rights to sue but
  by addressing the issues within ICBC so that people realize that they don't need to hire a lawyer
  in order to access the benefits that they need in order to get healthy again, and return to work
  and replace their car, etc.
- Starting out by taking away people's rights is not the right approach when there are so many systemic issues that we need to address.

#### 15. Why have you ruled out photo radar?

- The old photo radar program, which ended in B.C. in 2001, was covert, using two police officers in unmarked vans at random locations.
- These locations were not necessarily identified as high-crash or high-speed something that
  many British Columbians saw as a cash-grab rather than a transparent, strategic effort to change
  driver behaviour and make roads safer for everyone.
- The Intersection Safety Camera program instead tickets people who run red lights. We are moving forward on road safety changes, such as turning on our 140 intersection Safety Cameras 24/7.

#### 16. Will you consider a move to privatization?

• I have said before that ICBC is one of British Columbia's most important public assets.

s.13

5

- While there are significant financial and operational challenges to be addressed, this
  government believes that public automobile insurance offers British Columbians excellent
  protection and access.
- We have no intention of privatizing Basic auto insurance, but private insurers will continue to have a role in providing services to drivers seeking additional coverage.
- B.C. deserves to have a well-managed public auto insurance system and that is the goal that Government and ICBC will continue to strive toward.
- 17. This week the Insurance Bureau of Canada released a report about the benefits of competition for auto insurance in B.C. How do you respond to this?
  - I would expect that the industry association for private insurance would support competition.
  - However, I fail to see how competition in other provinces, particularly Ontario, has stemmed rate increases.
  - In fact, even with competition, other provinces have introduced system changes that have limited awards for pain and suffering for minor soft-tissue injury claims, while Manitoba, Quebec and Saskatchewan's no-fault modes do not provide any compensation for pain and suffering as a result of a minor injury.
- 18. While I understand your commitment to public auto insurance, every other province has moved in the direction of privatization. It seems this loss can only grow in the coming months. Why not make the change to a private system?
  - We believe that public auto insurance works for British Columbians because it ensures that all
    drivers have the same minimum amount of insurance and insurance benefits, which protects
    them, other road users and pedestrians on the road.
  - It also guarantees that all British Columbians are able to get auto insurance, which is not the
    case in jurisdictions with private systems where providers can decline to offer insurance to
    certain drivers.
  - B.C.'s estimated uninsured rate is less than one per cent much lower than other jurisdictions in North America with rates ranging from four to 20%.
  - Our public system also enables enhanced security by enabling the linking of licence plates and decals to a customer's basic insurance policy.
  - This enhancement is unique to only a few jurisdictions in North America and is also one of the main reasons we have such a low uninsured rate compared to other jurisdictions.

### **MEDIA ADVISORY**

For Immediate Release

Ministry of Attorney General

Jan. 29, 2018

MEDIA ADVISORY – Ministry of Attorney General

VICTORIA – Attorney General David Eby will respond to ICBC's third-quarter financial results and be available for questions. Results are posted at <a href="http://www.icbc.com/about-icbc/company-info/Documents/Statement-of-Operations-December-2017.pdf">http://www.icbc.com/about-icbc/company-info/Documents/Statement-of-Operations-December-2017.pdf</a>

Event Date: Monday, Jan. 29, 2018

Time: 2:00 p.m.

Location:

The Law Courts Inn 4<sup>th</sup> Floor, 800 Smithe St. Vancouver, B.C.

Media contact: Ministry of Attorney General 778 678-1572 From: Kristianson, Eric GCPE:EX

To: <u>Lloyd, Evan GCPE:EX; Aaron, Sage PREM:EX; Smith, George AG:EX; Zadravec, Don GCPE:EX</u>

Subject: Mike Smyth: Shocking losses revealed at ICBC, huge rate hikes feared | The Province

**Date:** January-27-18 7:35:03 PM

 $\underline{http://theprovince.com/news/bc\text{-}politics/mike\text{-}smyth\text{-}shocking\text{-}massive\text{-}losses\text{-}revealed\text{-}at\text{-}icbc\text{-}huge\text{-}rate\text{-}hikes\text{-}feared}}$ 

Eric Kristianson ADM Strategic Issues GCPE

From: Kristianson, Eric GCPE:EX

To: <u>Aaron, Sage PREM:EX; Smith, George AG:EX</u>

 Cc:
 Lloyd. Evan GCPE:EX

 Subject:
 Q3 Media Statement (005).docx

 Date:
 January-28-18 9:46:38 AM

 Attachments:
 Q3 Media Statement (005).docx

ATT00001.txt

Advisory going out now for an 11:00 AM avail tomorrow. ICBC statement and Q3 report are live now. MDE and MCJ are not commenting.

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Eric Kristianson ADM Strategic Issues GCPE

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Withheld pursuant to/removed as

 From:
 Godfrey, Sam AGRI:EX

 To:
 Smith, George AG:EX

 Subject:
 Fwd: Monday MA for approval

 Date:
 January-28-18 4:17:56 PM

Re q/a capability - seems very preferable. I think we lost media attention on Friday because it was listen only.

Sent from my iPhone

Begin forwarded message:

From: "Nelson, Tiffany GCPE:EX" < Tiffany.Nelson@gov.bc.ca>

**Date:** January 28, 2018 at 10:30:35 AM PST

To: "Smith, George AG:EX" < George. Smith@gov.bc.ca>

Cc: "Godfrey, Sam AG:EX" < Sam.Godfrey@gov.bc.ca>, "Milne, Gala AG:EX"

<<u>Gala.Milne@gov.bc.ca</u>>

Subject: RE: Monday MA for approval

Yes, standard location is the executive boardroom in the VCO. Rick is arranging all setup now (podium, generic podium sign, two flags, a/v) plus the TELUS conference line. TELUS will likely take 3-4 hours to get us the numbers so we'll need to decide if MA goes earlier without it.

Do you want regional/Victoria media to have QA capability or listen-only over the phones?

From: Smith, George AG:EX

Sent: Sunday, January 28, 2018 10:21 AM

To: Nelson, Tiffany GCPE:EX

**Cc:** Godfrey, Sam AG:EX; Milne, Gala AG:EX **Subject:** Re: Monday MA for approval

I've just been told that ICBC has already posted the Q3 and that they will be releasing

a statement shortly.

Yes, we will need a dial-in.

What else do we need to set this up at the VCO? Is there a standard location for pressers?

-George

On Jan 28, 2018, at 10:16 AM, Nelson, Tiffany GCPE:EX < Tiffany.Nelson@gov.bc.ca> wrote:

Latest MA is attached. Few things:

<!--[if !supportLists]-->• <!--[endif]-->Are we arranging a dial-in? If so I'll reach out to events now to arrange this with TELUS. I'm not sure how quickly TELUS moves on the weekend. We could also issue the MA today, and re-issue in the morning with dial-in

codes added if TELUS is a problem.

- <!--[if !supportLists]-->• <!--[endif]-->Once you OK this draft, I'll send to the editors to process and will have them confirm the address is correct for VCO avails.
- <!--[if !supportLists]-->• <!--[endif]-->Editors will not distribute until you give me the OK.
- <!--[if !supportLists]-->• <!--[endif]-->Let me know once I'm good to let ICBC comms know the plan, unless they're aware.

Thanks, Tiffany

s.17

From: Nelson, Tiffany GCPE:EX

Sent: Saturday, January 27, 2018 1:43 PM

To: Smith, George AG:EX; Godfrey, Sam AG:EX; Milne, Gala AG:EX

Subject: REVISED: Monday QAs, MA

Hi - I've tracked minor revisions to QA. Please take a look. MA is also updated with the direct link to the results.

Let me know how I can help over the weekend.

**Thanks** 

From: Nelson, Tiffany GCPE:EX

Sent: Friday, January 26, 2018 2:39 PM

To: Smith, George AG:EX; Godfrey, Sam AG:EX; Milne, Gala AG:EX

Subject: Monday QAs, MA

Hi – draft MA for Monday is attached. As I last heard from George, the plan includes:

- <!--[if !supportLists]-->• <!--[endif]-->8am: ICBC posts results
- <!--[if !supportLists]-->• <!--[endif]-->9am: MA out (I've included a link to where ICBC will post to make it easy for media)
- <!--[if !supportLists]-->• <!--[endif]-->Hours until media avail: ICBC will direct media to our avail, provide no comment.
- <!--[if !supportLists]-->• <!--[endif]-->2pm: Media avail at Law Courts
  Inn (in an enclosed terrace on the 5<sup>th</sup> floor. The venue manager
  wants media to arrive on the 4<sup>th</sup> floor and will have staff to
  direct them. CBABC is aware of the scrum).

Also attached are the QAs, reflecting input from ICBC, ADM Brouwer, GCPE FIN. I have not yet reviewed this latest version but am getting on a flight and don't want to hold this up. Don Z at HQ reviewed quickly with no concerns.

Thanks,

Tiffany

From: eric

To: Smith, George AG:EX

Subject: revised

 Date:
 January-28-18 7:21:54 PM

 Attachments:
 SN - ICBC Q3 - 29JAN18 - EK.DOCX

### **Speaking Notes for the**

### Hon. David Eby Attorney General

### Media Availability - Response to ICBC Q3

Vancouver

Mon., Jan. 29, 2018 11:00 a.m.

### **INTRO**

- Thank you for joining me.
- Yesterday, the Insurance Corporation of BC posted the details of their third quarter fiscal situation.
- They posted a net loss of \$935 million dollars for the first nine months of the fiscal year 2017/2018.
- And ICBC now projects a net loss of 1.3 billion for the full year.
- This is, quite simply, a financial s.13

- Years of reckless decisions by the former government have undermined ICBC's ability to deliver low-cost insurance to B.C. drivers.
- In recent years, it became common knowledge that ICBC was being s.13

- But I s.13 never believed that the former government would go to such lengths to put their own interests ahead of those of s.13
- Last week, we learned that three years ago the previous government received clear warnings AND recommendations from independent consultants that could have prevented s.13
- Yet the previous government did not act. They
   s.13 rejected these recommendations.

• ICBC's year-end loss is now projected to hit \$1.3 billion — s.13 exactly the amount the BC Liberal government siphoned out of ICBC s.13

s.13

s.13

• ICBC must become financially sustainable to keep rates affordable for British Columbians.

• We are s.13 that will keep rates affordable and see high-risk drivers pay more while low-risk drivers pay less.

- I will have more to say on these s.13 in the days and weeks ahead.
- s.13 British
   Columbians elected us to change how things are done in government.
- And we have committed to providing good services and making life more affordable.

• British Columbians were not told the truth about the state of ICBC.

s.13

 s.13 the full consequences of the previous government's decision to bury the truth.

s.13

• Thank you.

-30-

From: eric

To: Smith, George AG:EX

Subject: Chan

**Date:** January-28-18 7:34:55 PM

# 'This is not sustainable:' ICBC projects \$1.3-billion operating loss

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Published on: January 28, 2018 | Last Updated: January 28, 2018 7:01 PM PST ICBC offices in North Vancouver. Mark van Manen / PNG Copyright

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From: Nelson, Tiffany GCPE:EX

To: Smith, George AG:EX; Godfrey, Sam AGRI:EX; Milne, Gala AG:EX

Subject: IBC"s MNP report

Date: January-28-18 9:50:33 PM

Attachments: MNP - The Benefits of Competition in BC"s Auto Insurance Market.pdf

QA - Third Quarter Results - 28JAN18 - DRAFT.docx

Hi – the Insurance Bureau of Can plans to issue their NR at 8 a.m. tomorrow to release the MNP report. I've asked Aaron for a draft.

Q17 of tomorrow's QA anticipated this but I've added a few bullets from talks with program around some of the specific recommendations. I've cleaned up the track changes on the QA version I sent you yesterday.

Let me know if you need anything else on this.

----- Original message -----

From: "Sutherland, Aaron" <a href="mailto:sutherland@ibc.ca">asutherland@ibc.ca</a>>

Date: 2018-01-19 10:51 AM (GMT-08:00)

To: "Smith, George AG:EX" < George.Smith@gov.bc.ca>

Cc: "Nelson, Tiffany GCPE:EX" < Tiffany.Nelson@gov.bc.ca >, "Groot, Jeff AG:EX"

< Jeff. Groot@gov.bc.ca>

Subject: MNP report - The Benefit of Increased Competition in BC Auto Insurance

Hi George,

#### I hope you doing well.

As mentioned previously, IBC commissioned MNP to explore the benefits that increased competition could bring to BC's auto insurance marketplace. They have now completed their investigation and it is attached for your information.

MNP has found that increased competition could bring significant savings to BC drivers through increased innovation, reduced claims costs, and through the ability to bundle home and auto insurance. One key finding I'd like to flag given some of the Minister's statements on caps for minor injuries, the report has found (similar to E&Y) that while these will help stabilize ICBC's financial position, on their own they are unlikely to reduce ICBC premiums relative to their current levels.

We plan to release this report later next week. Please let me know if this causes any concern. I'd also be happy to arrange a meeting between IBC, MNP and your office should you like to discuss the report in detail.

Cheers,

Aaron Sutherland Vice President, Pacific

				_
Insurance	Bureau	of	Cana	da

T: 604-684-3635 ext. 223

**C:** 604-349-8046

www.ibc.ca

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The Benefits of Competition in the Provision of Automobile Insurance in BC January 2018

Prepared for the Insurance Bureau of Canada

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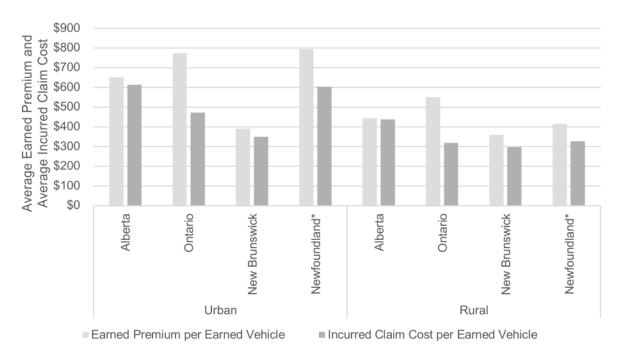
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Figure 13 shows the average earned premium and average incurred claim cost by urban and rural designation. Data were not available for provinces with public insurance. Earned premiums and incurred claim costs tend to be higher in urban settings than in rural settings.

Figure 13: Average Earned Premium and Average Incurred Claim Cost per Earned Vehicle by Urban and Rural Designation, 2015



Source: GISA Exhibits: AUTO1501-AB, AUTO2506-NB, AUTO1501-NL AUTO1501-NS, AUTO1501-ON, AUTO1501-PE

#### 6.8 Participation in the Voluntary Insurance Market

In provinces with private insurance, drivers that are unable to obtain insurance through voluntary insurance markets are insured through the residual market mechanism administered by the Facility Association.<sup>36</sup> The Facility Association is a non-profit organization established to ensure that automobile insurance is available to all drivers eligible to obtain it. Insurance companies providing insurance in provinces where the Facility Association operates are required to be members.

Figure 14 shows the residual market segment's share of the private passenger market in provinces with private insurance. In Atlantic Provinces the residual market accounts for between 0.6 percent and 3.3 percent of the market. In Alberta and Ontario, the residual market accounts for less than 0.5 percent of the market.

<sup>&</sup>lt;sup>36</sup> The residual market mechanism involves select insurance companies acting as "servicing carriers", who carry out the functions of insurers for high risk drivers on behalf of the association. These companies are compensated for losses from the residual market pool paid into by all insurance companies. – The Facility Association, About Us., Retrieved from: <a href="http://www.facilityassociation.com/about.asp">http://www.facilityassociation.com/about.asp</a>

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#### CONFIDENTIAL ADVICE TO MINISTER – Jan. 26, 2018 (DRAFT)

### ICBC Q3 financial results Questions & Answers

#### **Key Messages:**

- Years of bad decisions and mismanagement by the former government have undermined ICBC's ability to deliver low-cost insurance to B.C. drivers.
- We never expected to find this level of mismanagement by the previous government.
- ICBC must become financially sustainable to keep rates affordable for British Columbians.
- ICBC's year-end loss is now projected to hit \$1.3 billion that's nearly the amount the former government siphoned out of ICBC while ignoring the needs of B.C. families.
- Now, B.C. drivers are looking at a hike of at least \$400 more in their premiums by next year unless we take immediate action to keep rates more affordable.
- Last week, we learned that the previous government received clear recommendations in 2014 from independent auditors that could have saved the corporation hundreds of millions of dollars.
- Yet they did not act, they did not make these recommendations public, and they scrubbed them from a report presented to ICBC.
- We will be taking strong, decisive and significant action in the coming weeks to repair the damage done.
- We are working on solutions that will keep rates affordable and see high-risk drivers pay more while low-risk drivers pay less.
- We are looking to cut down on legal costs and to focus instead on providing more care for those hurt in crashes.
- I will have more to say on these details in the days and weeks ahead.

#### **Qs & As:**

#### 1. Why is the loss so much larger than was budgeted for?

- Years of bad decisions and mismanagement by the former government have meant a fiscally unsustainable position at ICBC.
- ICBC has told me that this dramatic increase in losses has been driven by two core factors:
  - o The emergence of many more large, extremely costly claims was not anticipated
  - Claims have been closing at a slower rate in recent months, despite ICBC adding hundreds of new staff to help deal with the increasing claims volume.

 While the rise in the number of claims and the associated costs are not new issues for ICBC, what has been unexpected is the degree of the cost escalation from these claims and the significant number of older claims – dating as far back as 2010 – that are now extremely costly.

#### 2. Why the increase in large loss claims?

- Some older claims that were initially presented as minor injury claims have since emerged as more complex, large loss claims.
- ICBC classifies a large loss claim as an injury claim that costs more than \$200,000. The average large loss claim actually settles for more than double that at \$450,000.
- Large loss claims traditionally include catastrophic injuries such as paraplegia, amputation and major brain injuries, but can also involve less significant injuries to high-income earners.
- ICBC has experienced an unprecedented 80 per cent growth in large loss claims over the last 12 months beyond the higher than expected growth it already experienced last year.

#### 3. How is it possible that ICBC is taking a loss at all given how much we pay for our insurance?

- Years of mismanagement by the former government have set ICBC on this path of serious financial challenges.
- We know that the number of crashes on B.C. roads is increasing every year, to a point where there were 330,000 crashes in 2016 alone that's 900 crashes on any given day.
- The increase in crashes is being exacerbated by the sharp increase in the number and cost of claims being reported from these crashes.
- To put it simply, today, the amount of basic insurance premiums ICBC is collecting from customers is not covering the increasing amount they are paying out in basic claims costs.
- While the number of vehicle damage claims filed with ICBC are rising each year, it is the increase
  in injury claims costs that is the most concerning that's because not only are British
  Columbians being injured more frequently on our roads, but these claims are substantially
  increasing costs to ICBC.
- In 2016 alone, 72,700 new injury claims were reported to ICBC this is 10,000 more than just two years ago or an increase of 16 per cent.

#### 4. When you talk about injury claims costs, are you really talking about legal costs?

- Injury claims are particularly concerning because they are the claims that have the most potential to become very costly.
- After breaking through the \$2 billion threshold as recently as 2014, ICBC's injury claims costs totalled \$2.7 billion in 2016 alone – an increase of \$1.2 billion, or 80 per cent, over the last seven years.

- We know that injury claims, in particular, often come at a significant cost and not just the cost of helping the injured party recover.
- These claims cost more because they take longer to settle, legal costs are incurred, more expert reports are typically ordered and there is an increased utilization of medical resources and services.
- That reality is clearly reflected in ICBC's spending delays and legal costs, such as those for expert reports, now account for 24 per cent of ICBC's total annual costs. This is greater than the cost of running ICBC, and it's simply not sustainable.
- But it's not the only cost pressure impacting insurance rates on top of this, vehicle repair costs have increased 30 per cent in just two years, to a total of \$1.5 billion in 2016 alone.
- To put it simply, today, the amount of basic insurance premiums ICBC is collecting from customers is not covering the increasing amount they are paying out in basic claims costs.

#### 5. Does this mean another rate increase for drivers next year?

- It is not acceptable to keep asking British Columbians to keep paying more and more for their insurance each year this is not a situation this government is prepared to let happen.
- We obviously have some major challenges ahead of us in putting ICBC back on stable financial footing.
- This government is committed to taking the necessary steps as quickly as possible to bring about long-term, sustainable improvements to B.C.'s auto insurance system.
- We have to create a sustainable auto insurance system which strikes the balance between increased care for the injured, more affordable and fair rates for all and less spent on legal costs.

### 6. TLABC ads say you're planning to initiate caps on pain and suffering. Doesn't this take away people's right to sue when they've been injured?

- You have heard me say before that we are considering a model that puts limits on minor injury payouts, much like what has been done in a number of other provinces.
- I can tell you that we are working on solutions aimed at keeping rates affordable and improving medical care for those hurt in crashes, while creating a system that fairly delivers improved financial certainty and sustainability.
- I expect to have more to say on this soon.

#### 7. Some are saying caps will discriminate against ethnic communities. How are you addressing that?

- I can tell you that is not true.
- We are working to create more fairness in our auto insurance system.

 We are working on solutions aimed at keeping rates affordable and improving medical care for those hurt in minor accidents, while creating a system that fairly delivers improved financial certainty and sustainability

#### 8. Won't a cap harm the legal profession? Are you consulting with them on the changes?

- Over the last while, I've been having tough conversations with a wide variety of stakeholders, including those from certain areas of the legal profession.
- The message I've been giving to everyone is that fixing the problems at ICBC mean there will have to be compromises on all sides.
- I will have more to say on this soon.

#### 9. Will you release the 2014 EY report?

That question should be directed to Todd Stone or Michael de Jong.

#### 10. What is government going to do to fix this mess?

- There is no panacea here no perfect solution, but we are moving forward quickly to repair the damage that's been done.
- We know that we must cut down on all costs including legal and, as I have already publicly stated, one model we are considering is putting limits on minor injury payouts, much like what has been done in a number of other provinces.
- I expect to have more to say on this in fairly short order but, for now, I can tell you that we are
  working on solutions aimed at keeping rates affordable and improving medical care for those
  who are injured in crashes, while creating a system that fairly delivers improved financial
  certainty and sustainability.
- We also need to do more to improve road safety. We've started that by moving forward with steps to turn our red light cameras on 24 hours a day, and by increasing premiums for those people caught distracted driving. In fact, if you're caught twice in three years after March 1, you're going to be hit with fines and a premium increase of almost \$2,000 over that span.
- ICBC is also quickly moving ahead with its pilot program to test how technology can help curb distracted driving.
- Along with that, we believe higher-risk drivers should pay higher premiums because they have a
  greater chance of costing the system more. We also believe low risk drivers should bear less of
  the costs.
- We are also expecting to release a final report from PwC on the effectiveness of ICBC's
  operations in fairly short order. I anticipate there will be recommendations in there where we
  can find further savings, including working with the auto body industry.

#### 11. You say you'll have an announcement soon – when can we expect that?

• We need to act on this immediately. The financial mess at ICBC left by the old government is unacceptable and we will announce further action to address this in the days and weeks ahead.

#### 12. How are consultants reports - those by EY and PwC - helping the situation?

- All the evidence from the latest EY report to what we've uncovered in the fiscal third quarter shows a problem years in the making that's significantly worse than anyone anticipated.
- While the PwC report is focused on internal ICBC operations, I anticipate there will be recommendations in there where we can find further savings, including working with the auto body industry.

#### 13. What does this loss mean for B.C.'s triple-A credit rating?

I refer you to Finance Minister Carole James for questions concerning budget operations.

#### 14. Why have you taken no-fault off the table?

- We will not be moving to no-fault insurance.
- One of the things that we have heard fairly consistently from individuals is they feel they need to hire a lawyer in order to get the basic benefits that they are entitled to.
- We need to shift that perception and can do so not by taking away people's rights to sue but by addressing the issues within ICBC so that people realize that they don't need to hire a lawyer in order to access the benefits that they need in order to get healthy again, and return to work and replace their car, etc.
- Starting out by taking away people's rights is not the right approach when there are so many systemic issues that we need to address.

#### 15. Why have you ruled out photo radar?

- The old photo radar program, which ended in B.C. in 2001, was covert, using two police officers in unmarked vans at random locations.
- These locations were not necessarily identified as high-crash or high-speed something that many British Columbians saw as a cash-grab rather than a transparent, strategic effort to change driver behaviour and make roads safer for everyone.
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#### 16. Will you consider a move to privatization?

• I have said before that ICBC is one of British Columbia's most important public assets.

- While there are significant financial and operational challenges to be addressed, this
  government believes that public automobile insurance offers British Columbians excellent
  protection and access.
- We have no intention of privatizing Basic auto insurance, but private insurers will continue to have a role in providing services to drivers seeking additional coverage.
- B.C. deserves to have a well-managed public auto insurance system and that is the goal that
  Government and ICBC will continue to strive toward.

### 17. This week the Insurance Bureau of Canada released a report about the benefits of competition for auto insurance in B.C. How do you respond to this?

- I would expect that the industry association for private insurance would support competition.
- However, I fail to see how competition in other provinces, particularly Ontario, has stemmed rate increases.
- In fact, even with competition, other provinces have introduced system changes that have limited awards for pain and suffering for minor soft-tissue injury claims, while Manitoba, Quebec and Saskatchewan's no-fault modes do not provide any compensation for pain and suffering as a result of a minor injury.
- We are working hard to get basic rates under control and provide sustainable, reliable and affordable insurance for all British Columbians.
- That's why we're moving forward with a suite of actions to improve ICBC's operations and reduce accident rates, and will have more announcements to come.
- In terms of other recommendations, the report contains some that we are already looking at, such as minor injury caps and ways to reduce claims costs.
- It also talks about usage-based insurance, which ICBC is currently piloting with telematics to reduce distracted driving.
- The report makes the point that safe drivers (who represent a majority of BC drivers) could see
  their premiums reduced up to 18% from an improved pricing structure that based premiums on
  factors highly correlated with risk, such as claims history and kilometers driven.
- We believe safe drivers should pay less while bad drivers pay more and agree that there is room for improvement that we are looking into.

## 18. While I understand your commitment to public auto insurance, every other province has moved in the direction of privatization. It seems this loss can only grow in the coming months. Why not make the change to a private system?

We believe that public auto insurance works for British Columbians because it ensures that all
drivers have the same minimum amount of insurance and insurance benefits, which protects

them, other road users and pedestrians on the road.

- It also guarantees that all British Columbians are able to get auto insurance, which is not the
  case in jurisdictions with private systems where providers can decline to offer insurance to
  certain drivers.
- B.C.'s estimated uninsured rate is less than one per cent much lower than other jurisdictions in North America with rates ranging from four to 20%.
- Our public system also enables enhanced security by enabling the linking of licence plates and decals to a customer's basic insurance policy.
- This enhancement is unique to only a few jurisdictions in North America and is also one of the main reasons we have such a low uninsured rate compared to other jurisdictions.

From: eric

To: Smith, George AG:EX

Subject: Last night

**Date:** January-29-18 6:38:04 AM

Baldrey - ICBC losses

By Global BC News Hour

Copyright

Page 0847 of 1453

Withheld pursuant to/removed as

Copyright

 From:
 Eby. David AG:EX

 To:
 Smith. George AG:EX

 Subject:
 SN - ICBC Q3 - 29JAN18 - final

 Date:
 January-29-18 8:02:00 AM

 Attachments:
 SN - ICBC Q3 - 29JAN18 - final.DOCX

Edited.

### **Speaking Notes for the**

### Hon. David Eby Attorney General

### Media Availability - Response to ICBC Q3

Vancouver

Mon., Jan. 29, 2018 11:00 a.m.

### **INTRO**

- Thank you for joining me.
- Yesterday, the Insurance Corporation of BC posted the details of their third quarter fiscal situation.
- They posted a net loss of \$935 million dollars for the first nine months of the fiscal year 2017/2018.
- And ICBC now projects a net loss of 1.3 billion for the full year.
- This is, quite simply, a financial dumpster fire.
- British Columbians deserve the truth, no matter how brutal the news is.
- Years of reckless decisions by the former government have undermined ICBC's ability to deliver low-cost insurance to B.C. drivers.

- In recent years, it became common knowledge that ICBC was being politically directed, in a way that was not sustainable, including government taking more than a billion dollars out of the corporation.
- But I s.13 never believed that the former government would go to such lengths to put their own interests ahead of those of s.13
- Last week, we learned that three years ago the previous government received clear warnings AND recommendations from independent consultants that could have prevented s.13
- Yet the previous government did not act. They rejected these recommendations.

- s.13 not only did they reject these recommendations, it seems that they scrubbed those recommendations
   s.13
   from a report presented to the public.
- They knew the dumpster was on fire, but they simply pushed it behind the building instead of trying to put the fire out.
- Just over three years later, the impact of these reckless decisions is clear for anyone to see.
- ICBC's year-end loss is now projected to hit \$1.3
   billion s.13 exactly the amount the BC
   Liberal government siphoned out of ICBC s.13

s.13

 I note that before the election, the previous government told British Columbians their projection for the corporation's losses was \$11m.

- If we don't take action, B.C. drivers will face a \$400 premium hike just to get ICBC to break even.
- ICBC must become financially sustainable to keep rates affordable for British Columbians.
- We will be announcing major reforms in the coming weeks

s.13

- We are preparing significant s.13 for introduction in the Spring legislature session that will keep rates affordable and see high-risk drivers pay more while low-risk drivers pay less.
- We must cut legal and auotobody repair costs and focus ICBC resources on providing more care for those hurt in crashes.
- I will have more to say on these initiatives in the days and weeks ahead, but let me tell you now

that these initiatives will be difficult for many groups who have a financial interest in s.13

- If these s.13 were easy, the previous government wouldn't have been cutting pages out of consultant reports to hide the truth, they would have been making the changes needed.
- British Columbians elected us to change how things are done in government.
- We have committed to providing good services and making life more affordable.
- British Columbians were not told the truth about the state of ICBC.
- They were told that the problem was not serious, a loss of about a hundred times less than was actually the case.

- Now British Columbians are facing the full consequences of the previous government's decision to bury the truth.
- We will take on the difficult and painful task of addressing this unnecessary crisis at ICBC, guided first and foremost by the interests of British Columbians.
- Thank you.

From: eric

To: Smith, George AG:EX

Subject: Palmer

**Date:** January-29-18 9:13:35 AM

Palmer - ICBC losses

By Global BC Morning News

Copyright

 From:
 Eby. David AG:EX

 To:
 Smith, George AG:EX

 Subject:
 SN - ICBC Q3 - 29JAN18 - final (3)

 Date:
 January-29-18 9:20:19 AM

Attachments: SN - ICBC Q3 - 29JAN18 - final (3).DOCX

Revised revisions, can you please reprint.

## **Speaking Notes for the**

# Hon. David Eby Attorney General

### Media Availability - Response to ICBC Q3

Vancouver

Mon., Jan. 29, 2018 11:00 a.m.

### **INTRO**

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- Years of reckless decisions by the former government have undermined ICBC's ability to deliver low-cost insurance to B.C. drivers.

- In recent years, it became common knowledge that ICBC was being politically directed, in a way that was not sustainable, including government taking more than a billion dollars out of the corporation.
- But I never believed that the former government would go to such lengths to put their own interests ahead of those of BC motorists.
- Last week, we learned that three years ago the previous government received clear warnings AND recommendations from independent consultants that could have prevented these massive losses.
- Yet the previous government did not act. They rejected these recommendations.

- But not only did they reject these recommendations, it seems that they scrubbed those recommendations, s.13
   s.13
   from a report presented to the public.
- They knew the dumpster was on fire, but they simply pushed it behind the building instead of trying to put the fire out.
- Just over three years later, the impact of these reckless decisions is clear for anyone to see.
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- We must cut legal and auotobody repair costs and focus ICBC resources on providing more care for those hurt in crashes.

- I will have more to say on these initiatives in the days and weeks ahead, but let me tell you now that these initiatives will be difficult for many groups who have a financial interest in the status quo.
- If these changes were easy, the previous government wouldn't have been cutting pages out of consultant reports to hide the truth, they would have been making the changes needed.
- British Columbians elected us to change how things are done in government.
- We have committed to providing good services and making life more affordable.
- British Columbians were not told the truth about the state of ICBC.
- They were told that the problem was not serious, a loss of about a hundred times less than was actually the case.

- Now British Columbians are facing the full consequences of the previous government's decision to bury the truth.
- We will take on the s.13 task of addressing this unnecessary crisis at ICBC, guided first and foremost by the interests of British Columbians.
- Thank you.

 From:
 Eby. David AG:EX

 To:
 Smith. George AG:EX

 Subject:
 SN - ICBC Q3 - 29JAN18 - final (3)

 Date:
 January-29-18 9:47:13 AM

Attachments: SN - ICBC Q3 - 29JAN18 - final (3).DOCX

Page 0866 of 1453 to/à Page 0872 of 1453

Withheld pursuant to/removed as

DUPLICATE

From: Milne, Gala AG:EX

To: Nelson, Tiffany GCPE:EX; Smith, George AG:EX

Cc: Godfrey, Sam AGRI:EX
Subject: RE: Monday MA for approval
Date: January-29-18 9:55:41 AM

Hi Tiffany

Could you send the telus call-in number when you have a moment?

Thanks!

Gala

From: Nelson, Tiffany GCPE:EX

Sent: Sunday, January 28, 2018 10:31 AM

To: Smith, George AG:EX

**Cc:** Godfrey, Sam AG:EX; Milne, Gala AG:EX **Subject:** RE: Monday MA for approval

Yes, standard location is the executive boardroom in the VCO. Rick is arranging all set-up now (podium, generic podium sign, two flags, a/v) plus the TELUS conference line. TELUS will likely take 3-4 hours to get us the numbers so we'll need to decide if MA goes earlier without it.

Do you want regional/Victoria media to have QA capability or listen-only over the phones?

From: Smith, George AG:EX

Sent: Sunday, January 28, 2018 10:21 AM

To: Nelson, Tiffany GCPE:EX

Cc: Godfrey, Sam AG:EX; Milne, Gala AG:EX Subject: Re: Monday MA for approval

I've just been told that ICBC has already posted the Q3 and that they will be releasing a statement shortly.

Yes, we will need a dial-in.

What else do we need to set this up at the VCO? Is there a standard location for pressers?

-George

On Jan 28, 2018, at 10:16 AM, Nelson, Tiffany GCPE:EX < Tiffany.Nelson@gov.bc.ca > wrote:

Latest MA is attached. Few things:

- Are we arranging a dial-in? If so I'll reach out to events now to arrange this with TELUS. I'm not sure how quickly TELUS moves on the weekend. We could also issue the MA today, and re-issue in the morning with dial-in codes added if TELUS is a problem.
- Once you OK this draft, I'll send to the editors to process and will have them confirm the address is correct for VCO avails.
- Editors will not distribute until you give me the OK.
- Let me know once I'm good to let ICBC comms know the plan, unless they're aware.

Thanks, Tiffany

s.17

5. I I

From: Nelson, Tiffany GCPE:EX

Sent: Saturday, January 27, 2018 1:43 PM

To: Smith, George AG:EX; Godfrey, Sam AG:EX; Milne, Gala AG:EX

Subject: REVISED: Monday QAs, MA

Hi – I've tracked minor revisions to QA. Please take a look. MA is also updated with the direct link to the results.

Let me know how I can help over the weekend.

Thanks

From: Nelson, Tiffany GCPE:EX

**Sent:** Friday, January 26, 2018 2:39 PM

To: Smith, George AG:EX; Godfrey, Sam AG:EX; Milne, Gala AG:EX

Subject: Monday QAs, MA

Hi – draft MA for Monday is attached. As I last heard from George, the plan includes:

- 8am: ICBC posts results
- 9am: MA out (I've included a link to where ICBC will post to make it easy for media)
- Hours until media avail: ICBC will direct media to our avail, provide no comment.
- 2pm: Media avail at Law Courts Inn (in an enclosed terrace on the 5<sup>th</sup> floor. The venue manager wants media to arrive on the 4<sup>th</sup> floor and will have staff to direct them. CBABC is aware of the scrum).

Also attached are the QAs, reflecting input from ICBC, ADM Brouwer, GCPE FIN. I have not yet reviewed this latest version but am getting on a flight and don't want to hold this up. Don Z at HQ reviewed quickly with no concerns.

Thanks,

Tiffany

s.17

 From:
 Smith. George AG:EX

 To:
 Smith. George AG:EX

**Subject:** SN - ICBC Q3 - 29JAN18 - final-MDE

**Date:** January-29-18 12:09:04 PM

Attachments: SN - ICBC Q3 - 29JAN18 - final-MDE.DOCX

## **Speaking Notes for the**

# Hon. David Eby Attorney General

### Media Availability - Response to ICBC Q3

Vancouver

Mon., Jan. 29, 2018 11:00 a.m.

### **INTRO**

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- Years of reckless decisions by the former government have undermined ICBC's ability to deliver low-cost insurance to B.C. drivers.

- In recent years, it became common knowledge that ICBC was being politically directed, in a way that was not sustainable, including government taking more than a billion dollars out of the corporation.
- But I never believed that the former government would go to such lengths to put their own interests ahead of those of British Columbians.
- Last week, we learned that three years ago the previous government received clear warnings AND recommendations from independent consultants that <u>could have prevented</u> these massive losses.
- Yet the previous government did not act. They rejected these recommendations.

- Not only did they reject these recommendations, it seems that they scrubbed those recommendations, and warnings, from a report presented to the public.
- They knew the dumpster was on fire, but they simply pushed it behind the building instead of trying to put the fire out.
- Just over three years later, the impact of these reckless decisions is clear for anyone to see.
- I note that before the election, the previous government told British Columbians their projection for the corporation's losses was \$11m.
- ICBC's year-end loss is now projected to hit \$1.3 billion, which is almost exactly the amount the BC Liberal government siphoned out of ICBC.

- ICBC must become financially sustainable to keep rates affordable for British Columbians.
- If we don't take action, B.C. drivers will face a \$400 premium hike just to get ICBC to break even. Obviously, British Columbians can't afford that, and we won't let that happen.
- We will be announcing major reforms in the coming weeks to make ICBC financially sustainable again.
- We are preparing significant initiatives for introduction in the Spring legislature session that will keep rates affordable and see high-risk drivers pay more while low-risk drivers pay less.
- We must cut legal and auotobody repair costs and focus ICBC resources on providing more care for those hurt in crashes.

- I will have more to say on these initiatives in the days and weeks ahead, but let me tell you now that these initiatives will be difficult for many groups who have a financial interest in the status quo.
- If these reforms were easy, the previous government wouldn't have been cutting pages out of consultant reports to hide the truth, they would have been making the changes needed.

### \*PAUSE\*

- British Columbians elected us to change how things are done in government.
- We have committed to providing good services and making life more affordable.
- British Columbians were not told the truth about the state of ICBC.

- They were told that the problem was not serious, a loss of about a hundred times less than was actually the case.
- Now British Columbians are facing the full consequences of the previous government's decision to bury the truth.
- We will take on the task of addressing this unnecessary crisis at ICBC, guided first and foremost by the interests of British Columbians.
- Thank you.

 From:
 Nelson, Tiffany GCPE:EX

 To:
 Smith, George AG:EX

Subject: Success! Quick correction: CBC Online article re: ICBC

Date: January-29-18 12:40:31 PM

### Success!

From: Jason Proctor [mailto:jason.proctor@cbc.ca]

Sent: Monday, January 29, 2018 12:33 PM

To: Nelson, Tiffany GCPE:EX

Subject: Re: Quick correction: CBC Online article re: ICBC

Will change! Thank you ...

On Mon, Jan 29, 2018 at 12:31 PM, Nelson, Tiffany GCPE:EX <Tiffany.Nelson@gov.bc.ca> wrote:

Hi Jason – a quick correction to flag in a quote attributed to Minister Eby below, marked here: "They knew the dumpster was on fire, but they pushed it behind the building instead of trying to clear it put the fire out," Eby said.

FYI, the audio from this morning's event is now posted online here:

https://www.dropbox.com/s/qv7agremeowi4hs/2018-01-29%20EBY%20ICBC%20presser.MP3?

dl=0 Thanks

**CBC** Online

29-Jan-2018 11:43 Quoted: David Eby

Calling the state of ICBC a "financial dumpster fire," B.C. Attorney General David Eby vowed Monday to make drastic changes to the province's automobile insurance industry.

But Eby said the province would not switch to a no-fault insurance system, preserving the rights of British Columbians to go to court over car accidents.

In a statement that was short on detail but long on condemnation for the previous Liberal government, Eby said he is looking instead at placing caps on payouts for minor injuries, improving road safety and making changes to deductibles for high-risk drivers.

ICBC is facing a financial loss of \$1.3 billion by the end of the fiscal year, an astronomical increase from an amount that the previous government estimated at \$11 million.

Eby accused the Liberals of deliberately hiding the scale of the losses from the public by taking out mentions of it in a 2014 review.

"They knew the dumpster was on fire, but they pushed it behind the building instead of trying to clear it out," Eby said.

Over the weekend it was revealed the public auto insurer had accumulated more than \$900 million in net losses between April 1 and Dec. 31 of 2017.

In September, ICBC announced an average annual rate hike of eight per cent, or approximately \$130 per year per driver."

### **Tiffany Nelson**

Ministry of Attorney General Media line: <u>778 678-1572</u>

--

Jason Proctor CBC News w(604)662-6189 Twitter: @proctor\_jason 
 From:
 Gillezeau. Rob FIN:EX

 To:
 Smith. George AG:EX

Subject: Lines

**Date:** January-30-18 11:23:46 AM

s.13

### **Rob Gillezeau**

Senior Ministerial Assistant Minister of Finance and Deputy Premier 250-413-7048 Page 0886 of 1453

Withheld pursuant to/removed as

s.14; s.17

Page 0887 of 1453 to/à Page 1033 of 1453

Withheld pursuant to/removed as

s.14

Page 1034 of 1453 to/à Page 1089 of 1453

Withheld pursuant to/removed as

DUPLICATE

Page 1090 of 1453 to/à Page 1091 of 1453

Withheld pursuant to/removed as

s.14

From: MacPhail, Joy
To: Smith. George AG:EX

Subject: Fwd: CBC: From fender benders to rear-enders: the accidents that cost you money

Date: February-01-18 10:33:47 AM

This is a very interesting article.

Joy

Copyright

# From fender benders to rear-enders: the accidents that cost you money

**British Columbia** In Depth

Nearly 20,000 lawsuits were f led against ICBC last year — an increase of 65 per cent since 2010

Jason Proctor - CBC News

Copyright

Page 1093 of 1453 to/à Page 1099 of 1453

Withheld pursuant to/removed as

Copyright

From: Nelson, Tiffany GCPE:EX

To: Smith, George AG:EX; Godfrey, Sam AGRI:EX; Milne, Gala AG:EX

Subject: For review: PPT slides for Tues, event details

**Date:** February-01-18 12:06:11 PM

Attachments: Media Technical briefing - 31JAN18 - DRAFT.PPTX

Hi – attached is the proposed PPT to show during Tuesday's tech briefing. The language will be adjusted to reflect the eventual speaker, as it currently reads as though from a government lead. Let me know once we can talk through outstanding details and insights from past few days in terms of changes needed to KMs. Rick is holding the press theatre for Feb. 6 (11am-1pm) should it land in Victoria. Updated details/questions:

Date/time	Length	Event
Feb. 5, late	Jeff to provide	Stakeholder briefings:
afternoon	MO details	One day prior to ICBC product change announcement, ICBC
		and Jeff Groot lead confidential briefing with stakeholders.
		Will involve two sessions in late afternoon. Location:
		Boardroom, ICBC space at 808 Nelson St., Vancouver. Jeff to
		send MO invite, distribution list, details
Feb. 5		Caucus briefings:
		MO to confirm materials needed: PPT slideshow, KMs, what
		else?
Feb. 6		Product change announcement:
		To confirm:
		Venue: holding press gallery for now from 11am-1pm
		Timing: of tech briefing and media event start
		Who to lead tech briefing: ICBC proposes Nicholas Jimenez,
		interim president and CEO of ICBC and Joy MacPhail
		(recommend only Nicholas and that it include a
		government AG ministry rep).
		Validators to attend and be available to provide clips to
		media – (would travel be compensated if in Victoria?)
		o Giovanna Boniface, National Director of Professional
		Affairs, Managing Director (CAOT-BC), Canadian
		Association of Occupational Therapists
		o Jane Dyson, Executive Director, Disability Alliance BC
		<ul> <li>Lorraine Tran, venue must be wheelchair accessible</li> </ul>
		o Shannon Salter, Civil Resolution Tribunal chair
11 a.m.	13 min	Pre-brief in MO (#232)
		Attendees: MDE, Joy MacPhail, ICBC product change lead, Jeff
		Groot, AG CD Shawn Robins
11:13 a.m.	2 min	Technical briefing begins:
		Media moderator: Welcome to technical briefing, introduces
		ICBC lead.
		News release to be distributed at the start of the tech briefing
		on an embargoed basis until 12 p.m.
		Visuals to include PPT slides, visible from both the room and

		online via (events team working out tech needs).
11:15 a.m.	20 min	ICBC product expert presentation
11:35 a.m.	20 min	Moderated QA from those in the room and on the phone
11:55 a.m.	2 min	Wrap up from ICBC product expert; technical briefing concludes
11:57 a.m.	3 mins	Quick break
Noon	1 min	Media event begins:
		Moderator: welcomes all, introduce Minister David Eby and
		ICBC Chair Joy MacPhail
12:01 p.m.	6 min	MDE speaks
		·
12:07 p.m.	2 min	Chair MacPhail speaks
12:07 p.m. 12:09 p.m.	2 min 15 min	Chair MacPhail speaks  Questions from those in the room and on the phone

Page 1102 of 1453 to/à Page 1126 of 1453

Withheld pursuant to/removed as

DUPLICATE

From: Zadravec, Don GCPE:EX

To: Lloyd, Evan GCPE:EX; Gibbs, Robb GCPE:EX; Kristianson, Eric GCPE:EX; Smith, George AG:EX

Subject: FW: comms materials

Date: February-01-18 4:54:00 PM

Attachments: Backgrounder minor injury claims - 01FEB18 - DRAFT.DOCX

NR\_ICBC Product Change\_01FEB18 DRAFT.DOCX

Backgrounder enhanced accident benefits - 01FEB18 - DRAFT.DOCX

See below. I'll get the rollout updated.

From: Nelson, Tiffany GCPE:EX

Sent: Thursday, February 1, 2018 4:10 PM

**To:** Zadravec, Don GCPE:EX **Subject:** FYI: comms materials

FYI: products I'm reviewing now. Once I have finished, I will re-send your way for the next look and to forward to any others at HQ who need to look pre-MO.

Thanks, Tiffany

s 17

From: Nelson, Tiffany GCPE:EX

Sent: Thursday, February 1, 2018 4:02 PM

To: Zadravec, Don GCPE:EX < <u>Don.Zadravec@gov.bc.ca</u>>

Subject: RE: comms materials

Hi Don – Catherine is compiling latest round of ICBC and program edits to the NR and BK, which I should receive in moments. I'll send to you simultaneously so you have them.

The PPT for the technical briefing is attached, and with MO. It currently reads as though from a government source though it's still unclear who is delivering this.

Below is a list of outstanding questions I have with MO as to the rollout. I have a hold on the press theatre for now but welcome any details you have, including focus group messaging I should be aware of as I review materials.

#### Thanks

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afternoon	MO details	One day prior to ICBC product change announcement, ICBC
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		Will involve two sessions in late afternoon. Location:
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		To confirm:
		Venue: holding press gallery for now from 11am-1pm
		Timing: of tech briefing and media event start
		Who to lead tech briefing: ICBC proposes Nicholas Jimenez, interim
		president and CEO of ICBC and Joy MacPhail (recommend only
		Nicholas and that it include a government AG ministry rep).
		Validators to attend and be available to provide clips to media –

		<ul> <li>(would travel be compensated if in Victoria?)</li> <li>Giovanna Boniface, National Director of Professional Affairs,         Managing Director (CAOT-BC), Canadian Association of         Occupational Therapists</li> <li>Jane Dyson, Executive Director, Disability Alliance BC</li> <li>Lorraine Tran, venue must be wheelchair accessible</li> <li>Shannon Salter, Civil Resolution Tribunal chair</li> </ul>
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		concludes
11:57 a.m.	3 mins	Quick break
Noon	1 min	Media event begins:
		Moderator: welcomes all, introduce Minister David Eby and
		ICBC Chair Joy MacPhail
12:01 p.m.	6 min	MDE speaks
12:07 p.m.	2 min	Chair MacPhail speaks
12:09 p.m.	15 min	Questions from those in the room and on the phone
12:25 p.m.	1 min	Event close

Tiffany

#### s.17

From: Zadravec, Don GCPE:EX

Sent: Thursday, February 1, 2018 3:28 PM

To: Nelson, Tiffany GCPE:EX < Tiffany.Nelson@gov.bc.ca>

**Subject:** comms materials

Hi Tiffany, can you give me an update on the status of the ICBC comm materials?

Thanks,

Don Zadravec

**Executive Director** 

Resource Ministries

GCPE

778-584-1252

#### Backgrounder 2:

#### Limits to minor injury claims

Massive increases in injury claim costs and payouts are a primary cause of soaring costs at ICBC and the biggest pressure on insurance rates. In 2016, payouts for injury claims reached a record \$2.7 billion, an increase of 80 per cent or \$1.2 billion since 2009. The average claim paid out for minor injuries has risen from \$8,220 in 2000 to \$30,038 in 2016-- an increase of 265 per cent.

As of April 1, 2019, a \$5,500 limit will be applied to pain and suffering payouts for minor injuries in B.C. Any compensation provided by accident benefits s 13

s.13

Claims that have already occurred – or that occur between now and the implementation of the changes – will stay in the current system.

Drivers will have an option to purchase additional coverage for a higher limit in pain and suffering compensation. The limit would be set at \$75,000 and would cost approximately \$1,300 a year on top of the cost of their basic and other optional insurance. Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.

Currently, customers not at-fault for a crash are usually paid an amount for pain and suffering, which is in addition to compensation provided by accident benefits that includes medical treatments, wage loss and home care support.

By introducing a limit to pain and suffering, along with other changes, ICBC will save more than \$1 billion in claims costs annually.

#### Minor injury definition

ICBC will develop a clear, legal definition of what constitutes a minor injury in B.C. The new legal definition will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash. It does not include broken bones, brain injuries (concussions) or other more serious impairments.

A medical professional – not ICBC – will determine the nature of an injury and this will determine whether it falls under the definition of a minor injury. An injury initially diagnosed as minor may also be determined by a medical professional to become non-minor over time.

If, after 12 months, a customer continues to have serious impairment from the injury, or has a significant inability to care for themselves, it would no longer be considered minor and would not be subject to the limit for pain and suffering payouts.

#### New dispute resolution model for minor injury claims

As of April 1, 2019, the Civil Resolution Tribunal (CRT) will resolve

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These adjudicators are independent of ICBC and will provide

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Currently

Currently

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Currently

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The CRT currently helps people resolve strata and small claims disputes quickly and affordably. It also encourages a collaborative approach to dispute resolution and is available 24/7.

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#### **NEWS RELEASE**

For Immediate Release [release number] Feb. 6, 2018

Ministry of Attorney General

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VICTORIA-

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For the first time in more than 25 years, major changes will be made to ICBC's accident benefits to dramatically increase the care available for anyone injured in a crash, regardless of fault.

"Unbelievably, accident benefits haven't been increased since 1991," said Giovanna Boniface, national director of professional affairs for the Canadian Association of Occupational Therapists. "By raising the amount covered, and expanding the variety of treatemnts that are eligible, these changes will more people to s.13

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The enhancements to accident benefits include:

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- Covering a greater variety of treatment services
- Significantly increasing the amount covered for treatments, so customers don't have to pay out-of-pocket

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• More than doubling wage loss payments to \$740 per week, almost doubling home support benefits to \$280 per week, tripling funeral costs to \$7,500, and increasing death benefits to \$30,000.

"British Columbians can no longer afford to keep paying more and more for their auto insurance every year, and this is the decisive and immediate action which is needed to relieve the pressure on ICBC's rates," said Joy MacPhail, Chair, ICBC Board of Directors. "These changes make the injured customer our top priority, by redirecting payments away from legal costs into significantly enhancing the care and treatments for anyone who is injured in a crash."

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#### **Quick Facts:**

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- Injury claims totalled \$2.7 billion in 2016 an increase of 80 percent in s.13 the last seven years.
- The average claim paid out for minor injuries has risen from just over \$8,000 in the year 2000 to more than \$30,000 in 2016 an increase of  $\frac{13}{5}$
- At the same time, the average pain and suffering awards paid out for minor injuries have risen from \$.13 in 2000 to more than: \$.13 in 2016.

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- Use of the Civil Resolution Tribunal for S.13
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   rather than paying a portion of it to legal fees.
- s.13 will also reduce ICBC's legal costs, which account for 24 per cent of the corporation's total annual costs greater than the cost of running ICBC.

#### Learn More:

ICBC icbc.com/change

B.C. Civil Resolution Tribunal civilresolutionbc.ca

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#### Media contact:

Ministry of Attorney General 778 678-1572

For background or technical questions on the changes:  $\ensuremath{\mathsf{ICBC}}$   $\ensuremath{\mathsf{604-250-1155}}$ 

#### Backgrounder 1:

#### Enhanced accident benefits

As of April 1, 2019, everyone injured in a crash will have access to greatly enhanced accident benefits that improve care and support for recovery.

#### More money for treatments

- The overall allowance for medical care and recovery expenses will double to \$300,000 from \$150,000 to better support those most catastrophically injured in a crash.
  - This includes necessary medical, surgical, dental, nursing or physical therapy services, as well as costs for chiropractic treatment, occupational therapy or speech therapy.
  - $\circ$  S.13 to anyone injured in a crash on or after January 1, S.13
- Significantly greater treatment costs
- s. 13 will be covered.
- o Customers will no longer be out-of-pocket for most expenses.
- ICBC will pay more for treatments based on current fair market rates. These rates have not been updated since 1991.

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#### More services covered

- More types of service providers will be covered by ICBC, so that customers have more choice about the treatments they are able to receive.
- Kinesiology, acupuncture, counselling and massage therapy visits will be added to the list of preapproved services that already include doctor visits, physiotherapy, occupational therapy and chiropractic treatment.

#### Other enhancements

- Customers who are unable to work due to their injury will receive wage loss support of up to \$740 per week, a 147 per cent increase from \$300 per week. This will be indexed to keep up with the cost of living.
- If an injury prevents a customer from completing household tasks they are primarily responsible for (e.g. cooking, cleaning and other activities in the home), they will receive \$280 per week in homemaking benefits -- a 93 per cent increase from \$145 per week.
- In the event of death, up to \$7,500 will be reimbursed for funeral costs -- a 200 per cent increase from \$2,500; and, up to \$30,000 will be available in death benefits, up from the previous rate which ranged from \$17,580-\$20,080.

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From: Zadravec, Don GCPE:EX

To: Lloyd, Evan GCPE:EX; Kristianson, Eric GCPE:EX; Gibbs, Robb GCPE:EX; Smith, George AG:EX

Subject: FW: comms materials

Date: February-01-18 4:54:31 PM

Attachments: Media Technical briefing - 31JAN18 - DRAFT.PPTX

#### See attached

From: Nelson, Tiffany GCPE:EX

Sent: Thursday, February 1, 2018 4:02 PM

**To:** Zadravec, Don GCPE:EX **Subject:** RE: comms materials

Hi Don – Catherine is compiling latest round of ICBC and program edits to the NR and BK, which I should receive in moments. I'll send to you simultaneously so you have them.

The PPT for the technical briefing is attached, and with MO. It currently reads as though from a government source though it's still unclear who is delivering this.

Below is a list of outstanding questions I have with MO as to the rollout. I have a hold on the press theatre for now but welcome any details you have, including focus group messaging I should be aware of as I review materials.

#### Thanks

Date/time	Length	Event
Feb. 5, late	Jeff to provide	Stakeholder briefings:
afternoon	MO details	One day prior to ICBC product change announcement, ICBC
		and Jeff Groot lead confidential briefing with stakeholders.
		Will involve two sessions in late afternoon. Location:
		Boardroom, ICBC space at 808 Nelson St., Vancouver. Jeff to
		send MO invite, distribution list, details
Feb. 5		Caucus briefings:
		MO to confirm materials needed: PPT slideshow, KMs, what
		else?
Feb. 6		Product change announcement:
		To confirm:
		Venue: holding press gallery for now from 11am-1pm
		Timing: of tech briefing and media event start
		Who to lead tech briefing: ICBC proposes Nicholas Jimenez, interim
		president and CEO of ICBC and Joy MacPhail (recommend only
		Nicholas and that it include a government AG ministry rep).
		Validators to attend and be available to provide clips to media –
		(would travel be compensated if in Victoria?)
		o Giovanna Boniface, National Director of Professional Affairs,
		Managing Director (CAOT-BC), Canadian Association of
		Occupational Therapists
		<ul> <li>Jane Dyson, Executive Director, Disability Alliance BC</li> <li>Lorraine Tran, venue must be wheelchair accessible</li> </ul>
		Shannon Salter, Civil Resolution Tribunal chair
11 a.m.	13 min	Pre-brief in MO (#232)
11 a.111.	13 111111	
		Attendees: MDE, Joy MacPhail, ICBC product change lead, Jeff
		Groot, AG CD Shawn Robins
11:13 a.m.	2 min	Technical briefing begins:

		Media moderator: Welcome to technical briefing, introduces ICBC lead.
		News release to be distributed at the start of the tech briefing
		on an embargoed basis until 12 p.m.
		Visuals to include PPT slides, visible from both the room and
		online via (events team working out tech needs).
11:15 a.m.	20 min	ICBC product expert presentation
11:35 a.m.	20 min	Moderated QA from those in the room and on the phone
11:55 a.m.	2 min	Wrap up from ICBC product expert; technical briefing
		concludes
11:57 a.m.	3 mins	Quick break
Noon	1 min	Media event begins:
		Moderator: welcomes all, introduce Minister David Eby and
		ICBC Chair Joy MacPhail
12:01 p.m.	6 min	MDE speaks
12:07 p.m.	2 min	Chair MacPhail speaks
12:09 p.m.	15 min	Questions from those in the room and on the phone
12:25 p.m.	1 min	Event close

Tiffany

#### s.17

From: Zadravec, Don GCPE:EX

Sent: Thursday, February 1, 2018 3:28 PM

To: Nelson, Tiffany GCPE:EX < Tiffany.Nelson@gov.bc.ca>

**Subject:** comms materials

Hi Tiffany, can you give me an update on the status of the ICBC comm materials?

Thanks,

Don Zadravec

**Executive Director** 

**Resource Ministries** 

GCPE

778-584-1252







## **Technical briefing**

Changes to ICBC

February 1, 2018

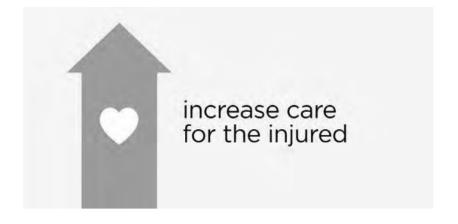
### **Outline**

- Changes to ICBC
- Financial update
- Current pressures
- Details of changes
- Timeline
- Questions
- Break -
- Public announcement

### **Suite of changes needed**



### **Changes announced today**



### **Changes announced today**



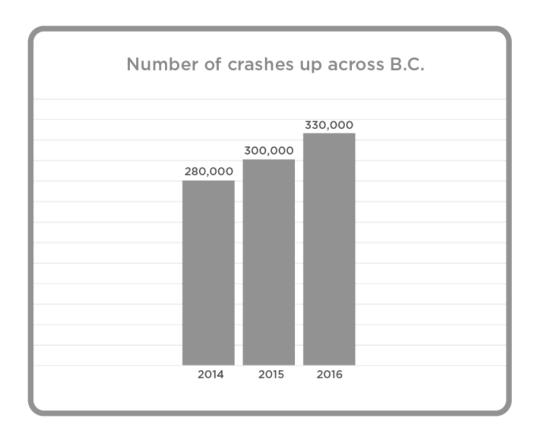
### **Changes are necessary**



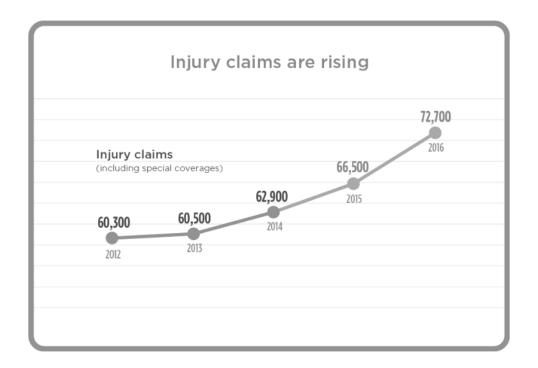
### **ICBC's financials**

o Q3 results

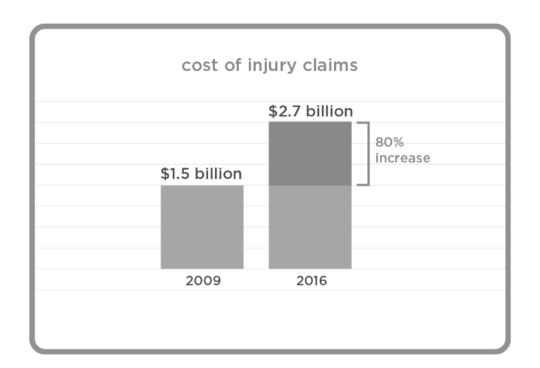
### **More crashes**



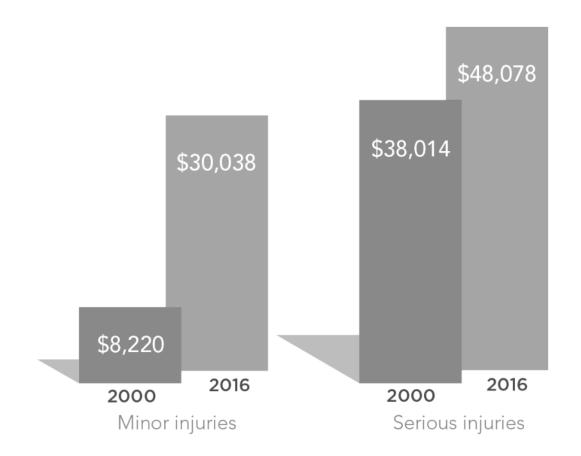
### **More injury claims**



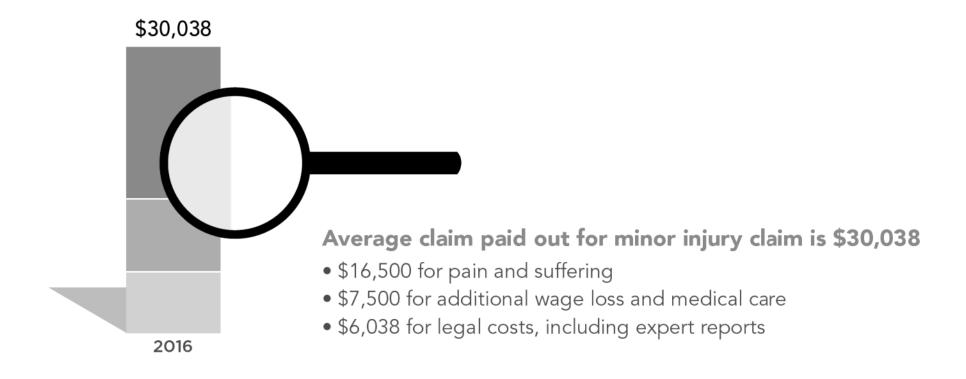
### **Rising cost of injury claims**



### **Injury claims**



### Breakdown of a minor injury claim



### An example of a settlement distribution



### **Legal costs**



12%

Operating costs

3%

Broker commissions

6%

Accident benefits

18%

Car repairs and property damage

24%

Legal costs 20%

Minor injuries

Payouts for sprains, aches and strains 17%

Major injuries

Payouts for serious and critical injuries

### Not recovery focused

Accident benefits have not increased since 1991

- ICBC currently pays \$23 per visit and customer pays the rest (up to \$50/visit)
- Extra charges reimbursed only if customer is not at-fault

#### Not fair

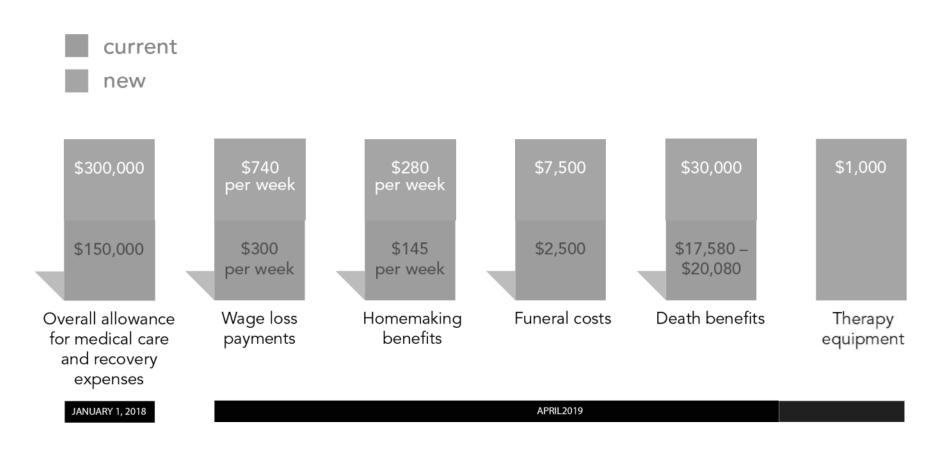
Plan to improve fairness

Make high-risk drivers pay more; low-risk drivers pay less

### **Changes announced today**



### **Increased accident benefits for all**



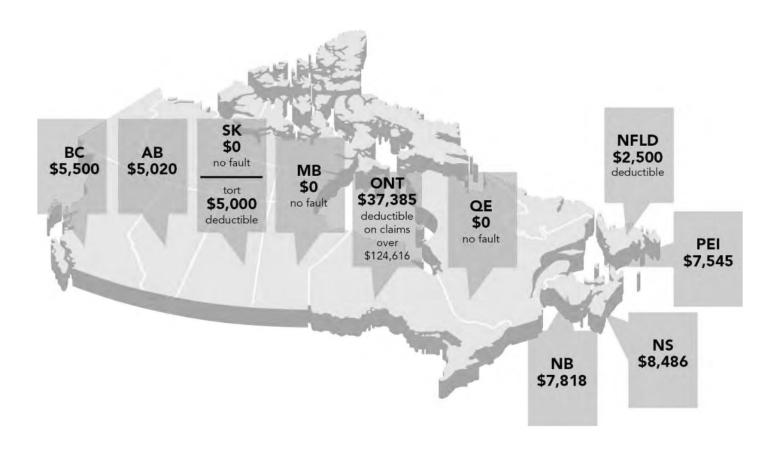
### Limit on payouts for pain and suffering

\$5,500 limit will apply to minor injuries only, effective April 1, 2019

 Payments for pain and suffering are entirely separate from compensation for any medical treatments

Savings of approximately \$1 billion by introducing the limit along with other changes

### **Provincial comparison**



### **Definition of a minor injury**

- "Minor injury" will likely include sprains, strains, general aches and pains; mild whiplash; cuts and bruises; anxiety and stress from a crash
- If these symptoms persist beyond 12 months, the injury would no longer be considered minor – and the limit would not apply
- A medical professional not ICBC will determine the severity of injuries and therefore if it falls under the definition of a minor injury

### New independent dispute resolution process



- Disputes related to ICBC injury claims
- ✓ Online, accessible and efficient
- ✓ Independent from ICBC

- ✓ Reduce reliance on courts and legal system
- ✓ Faster decisions for customers

#### **Timeline**

#### February 2018

- Announce suite of changes
- Overall medical care and recovery benefits increase to \$300,000 (retroactive to January 1, 2018)

March 2018 - March 2019

Implementation planning and legislative changes

#### Apr 2019

- Additional enhanced benefits take effect
- Limit applied on payouts for pain and suffering on minor injury claims

## Questions

# Thank you

 From:
 Lloyd. Evan GCPE:EX

 To:
 Smith. George AG:EX

Cc: Zadravec, Don GCPE:EX; Kristianson, Eric GCPE:EX

Subject: Background and message on ICBC Date: February-01-18 6:13:09 PM

For your consideration please note the following. We should consider refinements to the current messages re ICBC along the following:

More message notes....

From earlier last week. (note...NDP Caucus messaging)

From: S.22

To: Eby. David

Cc: Smith, George AG:EX

Subject: Justine Hunter Today"s Globe and Mail

**Date:** February-02-18 7:14:20 AM

Attachments: Justine Hunter MCT my comments 2 Feb 2018.pdf

#### Minister,

My quick fact check on some aspects of Justine Hunter's piece on ICBC's capital reserves. Also the Insurance Bureau is circling. <a href="https://www.insurancebusinessmag.com/ca/news/breaking-news/ibc-calls-for-more-auto-insurance-competition-in-bc-91089.aspx">https://www.insurancebusinessmag.com/ca/news/breaking-news/ibc-calls-for-more-auto-insurance-competition-in-bc-91089.aspx</a> Regards,

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Withheld pursuant to/removed as

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# Summary of Transfers from Optional to Basic and year-end Optional (\$=million)

FISCAL YEAR	TRANSFERS	OPTIONAL
FY 2012	362.6	1,820
FY2013	113.1	1,927
FY 2015 (paid in 2016)	450.0	1,625
FY 2016/17 (incl. \$99m)	472.0	990
FY2017/18	470.0	??
TOTAL	1,877.7	??

Source: ICBC annual reports and 2017 Rate Request.

s.22 February 2, 2018.

From: Nelson, Tiffany GCPE:EX

To: Smith. George AG:EX; Godfrey. Sam AGRI:EX; Milne. Gala AG:EX

Subject:Calendar look aheadDate:February-02-18 8:43:38 AMAttachments:Feb 2 Planning Report.pdf

Schedule	Summary	Significance	Details
Nov 23 2017-Feb 28 2018	Electoral Reform	FYI Only	CITENG-83100
none	Government introduced the Electoral Reform Referendum 2018 Act in Oct 2017, to establish a	If a new voting system is approved, legislation will be	updated 4 weeks ago
	referendum which will be held in 2018. Input is being gathered in advance of the referendum to	introduced in time for the 2021 provincial general	
	find out what options for proportional representation should be considered for the ballot question.	election.	
Jan 29-Feb 2	Lemon Creek fuel spill case: hearings scheduled	Issue	FLNR-80125
The remaining hearing dates (as of now) are	The next court hearings for the Lemon Creek fuel spill case are scheduled as follows in Nelson	This court case is ongoing. An Issues Note is available.	updated 2 weeks ago
Jan. 29 to Feb. 2, 2018. The date then the	Provincial Court (dates subject to change): • Jan. 29 to Feb. 2, 2018		
judge will hand down a decision is unknown			
at this point.			

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	,	participants.	AG-84552 updated 1 week ago
	Minister to speak to attendees at Canadian Club of Vancouver. Luncheons are held monthly with	Event is an opportunity to share an update of the ministry's progress on high profile portfolio aspects with a diverse group of stakeholders.	AG-84645 updated 7 days ago

Updated 2/1/2018 2:31:19 PM Page 1 of 6

s.12; s.13

Mon Feb 5 1:30-2:00 PM TBC MO approved to issue and date of announcement. NR to be published at 12:30 pm., with announcement at 1:30 pm. No date/time confirmation w/corp cal team, materials in sign-off.	Victoria - Announcements regarding components of B.C.'s regulatory framework for the legalization of cannabis Government will announce new key policy components of B.C.'s regulatory framework.	Government foreshadowed further announcements on B.C.'s non-medical cannabis regulatory framework in December 2017 and will now communicate more key policy decisions.	PSSG-84418 updated 2 days ago
1	Q3 purchase card and business travel account data posted to open government website	Issue	CITZ-84602
calendar team.	Data contains info on purchases made (i.e. purchase/credit cards) by ministries across the B.C. government, as well as travel account data. Info covers the period October 4, 2017 through January 3, 2018 inclusive.	Potential issue/s	updated 1 week ago
Feb 6-9	IIO litigation	FYI Only	AG-84836
1	The IIO in involved in litigation over their duty to cooperate. The IIO will be represented by Marilyn Sandford and her associate. Martin Allen, counsel with the IIO, will also be there as a representative.	Ron MacDonald, Chief Civilian Director of the IIO, believes the litigation will garner press as it proceeds.	updated 2 hours ago
Tue Feb 6 12:00-12:45 PM	Vancouver - ICBC product change announcement	Issue	AG-83523
, , ,	Minister Eby to announce ICBC product changes. Preceding the media avail will be a technical briefing with ministry and ICBC staff.	High	updated 3 days ago

s.12; s.13

Wed Feb 7 5:00-6:30 PM MO confirmed to speak at this time. Remarks length TBC.	Hughes. Minister Eby provides opening remarks at 5:10PM. Media invited. Event is attended by students,	Opportunity to bring words in honour of Ted Hughes. Minister may also speak about the nature and value of the contribution that government lawyers make and recognized the value of government service.	AG-84216 updated 1 week ago
Fri Feb 9 2:00-3:00 PM Conference time and Minister's attendance has been confirmed.	Conference 2018 Minister Eby will be providing the closing keynote address of the conference. The annual		AG-84154 updated 3 weeks ago

Updated 2/1/2018 2:31:19 PM Page 2 of 6

Schedule	Summary	Significance	Details
Fri Feb 9 4:15-4:20 PM Time confirmed. Program area preparing remarks.	Kamloops - Minister speaks at Law Courts welcoming event for Mr. Justice Leonard Marchand Minister Eby gives remarks at formal Welcoming Ceremony in Kamloops for Mr. Justice Leonard Marchand.		AG-84646 updated 1 week ago
Feb 13-15 Minister's written greeting for event program due to the organizer Jan. 9.	Vancouver - New Horizons in Responsible Gambling Conference - Vancouver Sixth annual conference of responsible gambling industry professionals. The conference will include panels of researchers, prevention specialists, and treatment specialists who will discuss innovations in approaches to presenting healthy gambling strategies to patrons. Minister is not attending. Minister is providing a written greeting for the event program.	The Province recently transferred the GameSense Advisor (GSA) responsible gambling program to BCLC. BCLC will be increasing the number of GSAs on casino floors and expanding to Community Gaming Centres. The Gaming Policy and Enforcement Branch will retain the \$1.2 million it previously spent on GSA to expand Problem gambling services. Changes go into effect Apr. 1, 2018	updated 54 minutes ago

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- 1			Moose Hide Campaign started in 2011 as a grassroots, BC	
	Date confirmed considerations tbd	Campaign to encourage men to stand up to violence against women and children. All day event at	born campaign and has now gained traction in other	updated yesterday
		VCC with lunchtime gathering on steps of the Legislature - all members of the House welcome to	provinces, including a National Moose Hide Campaign Day	
		attend. This year the campaign will give out its 1M pin. Regional events are also happening in	event in Ottawa on Oct. 5 for the last few years	1
		Kamloops and Prince where the campaign is partnering with TRU and UNBC respectively		

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Tue Feb 20 Date set by current legislation	Victoria - FIN: Budget Day 2018		FIN-80545 updated 3 months ago
Festival dates are confirmed.	This will be the 40th anniversary of the VIWF. This year's feature country will be the wines of Portugal and Spain. Potential opportunity for the Minister to give remarks at the Bacchanalia.	FYI Only The VIWF is one of the most important wine festivals in North America. The beneficiary of the festivals proceeds is Vancouver's Bard on the Beach.	AG-80337 updated 3 months ago

Updated 2/1/2018 2:31:19 PM Page 3 of 6

Vancouver Airport Hotel in Richmond.  Aboriginal Agencies and the Ministry of Justice, to learn, connect with each other and discuss topics relating to their work representing the Provincial Director of Child Welfare.  Thu Mar 1 8:00 AM-6:00 PM  Kelowna - Jonathan Bacon murder trial ends  Issue	517/117/115			TO CONTIDENTIAL
N/A  Legal Support Services will be hosting a Director's Counsel Conference at the Westin Wall Centre, Vancouver Airport Hotel in Richmond.  Counsel together, along with staff from MCFD, Delegated Aboriginal Agencies and the Ministry of Justice, to learn, connect with each other and discuss topics relating to their work representing the Provincial Director of Child Welfare.  Thu Mar 1 8:00 AM-6:00 PM  Kelowna - Jonathan Bacon murder trial ends  Kelowna - Jonathan Bacon murder trial ends	Schedule	Summary	Significance	Details
		Legal Support Services will be hosting a Director's Counsel Conference at the Westin Wall Centre, Vancouver Airport Hotel in Richmond.	counsel together, along with staff from MCFD, Delegated Aboriginal Agencies and the Ministry of Justice, to learn, connect with each other and discuss topics relating to their work representing the Provincial Director of	CFD-81070 updated 1 week ago
10 months. charged with first degree murder and four counts of attempted murder for an Aug, 2011 shooting. upgrades in preparation for this trial.	Kelowna location. Trial is expected to last	Trial of Jujhar Khun-Khun, Jason McBride and Michael Jones will begin today in Kelowna. Each is	IN prepared. The Kelowna courthouse received security	AG-78226 updated 1 month ago

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Judge has adjourned trial to start this date.	Vancouver - Jamie Bacon Trial begins Bacon will go to trial for his alleged role in the Surrey Six murders, seven and a half years after the slayings. He has elected to be tried by a jury. Trial is scheduled for 6-9 months in duration.	Issue High profile court case.	AG-59251 updated 1 month ago
Legislated date.	Red Tape Reduction Day 2018  The Province celebrates the annual Red Tape Reduction Day by repealing unnecessary and outdated regulatory requirements, and providing an update on Reducing Red Tape for British Columbians public engagement actions.	Red Tape Reduction	JTT-80399 updated 1 month ago
Event at Victoria City hall, in coordination	Vancouver, Edmonton, Calgary, Saskatoon, Regina, Winnipeg, Ottawa, Toronto & Montreal.	Issue The group is asking Canada to consult them before going forward with a settlement agreement that will have broad implications for the rights of Sixties Scoop survivors.	IRR-84774 updated 2 days ago

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Updated 2/1/2018 2:31:19 PM Page 4 of 6

Schedule Summary Significance Details

#### s.13

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Fri Mar 23 8:00 AM-6:00 PM Time confirmed. MO participation TBD.	Prince George - Opening Ceremony for new Indigenous Court in Prince George Prince George is getting a new Indigenous Provincial Court, with a tentative start date of April 3, 2018. The opening ceremony will take place on March 23. The event will be open to the public.	The new court in Prince George will be the sixth First Nations Court in B.C. First Nations in Prince George invited the Provincial Court to work with them to develop a court that could help address the over-representation of indigenous people involved in the criminal justice system.	AG-84520 created 1 week ago
Sat Apr 7 9:00-9:00 AM TBC Currently the scheduled day for resumption of proceedings. It may be delayed further.	Vancouver - Resumption of Cambie Trial Resumption of Cambie trial - where private clinic operators is challenging constitutionality of Medicare Protection Act.	Issue Court case has strong media interest, and has the Federal Government and others as intervenors.	HLTH-81377 updated 4 weeks ago
Apr 8-14 TBC FYI only. MO to advise on involvement.	Make a Will Week 2018 Government has proposed that the week of April 8-14 again be proclaimed as Make a Will Week.	FYI Only Historically we proclaim the week and promote activities related to will-making and planning during this week to interested stakeholders. Potential for minister to join these activities or have a special event.	AG-84432 created 2 weeks ago
Apr 16-27 Third party event, dates confirmed.	United Nations Permanent Forum on Indigenous Issues  Annual meeting of UN forum advising on Indigenous issues related to to economic and social development, culture, the environment, education, health and human rights. Theme for the 2018 forum is "Indigenous peoples' collective rights to lands, territories and resources" Week one will be open plenary sessions. Second week will be closed meetings.	At the 2017 forum, the federal government confirmed their commitment to the UN Declaration on the Rights of Indigenous Peoples	IRR-83926 updated 1 month ago
May 15-17 3rd party event. Minister not yet invited	Vancouver - Gathering Wisdom for a Shared Journey IX First Nations health and wellness conference hosted by the First Nations Heath Council. Focus is on First Nations health and social determinants of health	Largest First Nations health and wellness forum in BC and the only one of its kind in Canada. BC has an MOU with First Nations Health Council on a collaborative approach to addressing the social determinants of health for First Nations peoples of BC	IRR-83683 created 2 months ago
Thu Jun 21 TBC Event details TBC	National Indigenous Peoples Day National Indigenous Peoples Day is celebrated on June 21 to recognize the traditions and diverse cultures of Indigenous people across the country.	Promoting National Indigenous Peoples Day confirms governments support to Indigenous communities seeking to revitalize connections to their language, culture and history.	IRR-84616 created 1 week ago

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Updated 2/1/2018 2:31:19 PM Page 5 of 6

#### s.13

Nov 28-30 Confirmed with PACE, FN Leadership Council, Minister's Office and the Premier's Office that we will be changing the dates.	Vancouver - BC First Nations Leadership Gathering Annual gathering of BC and First Nations leaders to discuss community/provincial priorities.	Reflects progress towards UNDRIP, TRC and a cross government vision for reconciliation.	IRR-83824 updated 1 month ago
Mon Sep 9 2019 Time TBD Tentative. Court dates are subject to change. Trial duration scheduled for 40 weeks.	infringements to Aboriginal rights and title related to the Kenney dam and reservoir.	Issue Saik'uz and Stellat'en will be seeking to prove they have Aboriginal title over land and water around the Kenney dam, that the dam and reservoir and an infringement on those rights and title, and are actionable as a nuisance.	IRR-77399 updated 13 months ago

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Updated 2/1/2018 2:31:19 PM Page 6 of 6

 From:
 Eby, David AG:EX

 To:
 Milne, Gala AG:EX

Subject: SN - Canadian Club of Vancouver Luncheon - 31JAN18 - DRAFT

**Date:** February-02-18 9:57:00 AM

Attachments: SN - Canadian Club of Vancouver Luncheon - 31JAN18 - DRAFT.docx

#### **Event Information/Speaking Notes**

**Event**: Canadian Club of Vancouver Luncheon/Reception

When: Friday, Feb. 2, 2018

11:15 a.m. – 1:00 p.m.

Where: Terminal City Club

837 W Hastings St Vancouver, B.C.

**Parking:** There is a parkade under the Terminal City Club,

accessible from Cordova, just west of Howe Street. The organizers will provide Minister Eby with a parking pass

once inside that can be used on exit.

**Contact:** Carolina Miranda, on-site contact

Cell: (604) 723-7216

**Length**: 20 minutes with Q&A afterwards

Key Participants: Raymond Greenwood, President, Canadian Club of

Vancouver

Speaking

**Backdrop:** Podium and mic

Audience

**Description:** Representatives from the corporate, educational,

professional and government sectors.

Media invited Yes

Number of

**Participants:** 80-90 members

### Agenda:

11:00 a.m.	Registration opens	
11:30 a.m.	Welcome remarks – Raymond Greenwood	
	O'Canada	
	Intro - Head Table	
	Thanks to Sponsors	
11:35 a.m.	Raymond Greenwood introduces	
	Honourable David Eby	
	Minister Eby provides remarks	
11:55 a.m.	Q&A	
12:05 p.m.	Burt Hicks, Rising Tide Consultants and event sponsor,	
	thanks Minister Eby & presents him with gift	
12:08 p.m.	Lunch	
12:45 p.m.	Closing remarks – Raymond Greenwood	

# **Speaking Notes**

for

Attorney General David Eby

Canadian Club of Vancouver Luncheon/Reception

Friday, Feb. 2, 2018
Event runs 11:00 a.m.- 1:00 p.m.
Minister speaks at 11:35 a.m.

# **Introduction**

- Thank you, Raymond, for that kind introduction.
- I would like to acknowledge the territory of the Musqueam (mus-kwee-um), Tsleilwaututh (sail-wha-tooth), and Squamish First Nations.
- I want to thank the Canadian Club of Vancouver for inviting me here today.
- On behalf of Premier John Horgan and the government of B.C., it's my pleasure to join you.
- As Attorney General, I'm proud of the work we are undertaking to help make B.C. a better place to live,
- And I appreciate the opportunity to discuss some of that work today.

- Over the past months, I have been actively engaging with our many stakeholders, partners, ministries, and all levels of government to ensure B.C. improves the services British Columbians count on.
- Today I wanted to focus on two topics that I know are of great interest to many in the province today:
- First, we are actively looking into improvements and reforms for B.C.'s gambling sector, including a review into allegations of money laundering in Lower Mainland casinos; and,
- Second, we are taking action to address the fiscal crisis at ICBC, and I will give you some idea about what our government is doing to address it.

# **Gambling**

- On arriving as a new Minister, freshly appointed, staff from various areas of the public service and our crown corporations and regulators come to brief you on the files you have inherited.
- I was sat down by members of BC's Gaming Policy Enforcement Branch. One of the members of the public service said, "Get ready. I think we are going to blow your mind."
- He was right. While I cannot share all of the details, I can advise you that the briefing outlined for me allegations of serious, largescale, transnational laundering of the proceeds of crime in British Columbia casinos.

- I've tried a couple of times to express to people how surprising it was to see such a frank admission of this problem come from the public service given that I was the critic on this file for a number of years, and had often raised concerns about money laundering given the size and volume of large cash transactions passing through BC casinos.
- Since these matters have become more public, in part due to the efforts of my office, and in significant part due to the efforts of reporter Sam Cooper of the Vancouver Sun, many people have said to me, "Well, of course you knew that this was going on, you asked the government about it."
- It's not quite so simple. My many, many queries to the previous government on these cash transactions were met by flat denials of any serious, let alone transnational criminal, issue.

- At this briefing, surrounded by members of the public service and a representative of the RCMP, I felt a bit like a UFO-ologist being invited to the Roswell military base and being introduced to an alien.
- We knew there was something strange going on, but, my God, we had no idea it was this big.
- In response to this briefing, I released a secret report on the issue in full, a report commissioned by the Ministry of Finance under the last government, but never released.
- I hired someone who knew more about the field than I did to tell me how we could best clean up this mess. I am grateful to Dr.
   Peter German for taking on this responsibility, his investigation and review is currently underway and his report to me will be complete by March, 2018.

I have reason to believe that these matters might be linked to other areas of BC's economy, and I have asked Mr. German to examine these connections as well.

- In December, our government received two such interim recommendations from Dr.
   German that addressed suspicious cash transactions in casinos,
- and I quickly directed the BC Lottery
   Corporation and the Gaming Policy and
   Enforcement Branch to implement them as soon as possible.
- First, Gaming service providers or GSPs must complete a Source of Funds Declaration for cash deposits or bearer monetary instruments of \$10,000 or more.
- At a minimum, the declaration must outline a customer's identification and provide the source of their funds, including the financial

institution and account from which the cash or instrument was sourced.

- After two consecutive transactions, cash can only be accepted from the customer once it has been determined that it is not of a suspicious or illegal nature.
- Second, government regulators must be seen on-site at large, high-volume facilities on the Lower Mainland and available to the GSPs.
- We are working to ensure that a GPEB investigator will be on-shift and available to those operators on a 24/7 basis.
- This presence will allow for an increased vigilance required in casinos.
- In early January, BCLC implemented the first of Dr. German's interim recommendations, so that updated source of funds requirements

are now in place for all cash and bank draft or certified cheque buy-ins for \$10,000 or more.

- Customers must now prove the source of the funds, or they are turned away.
- I know there is more to come on this issue,
- But I am proud that our government is moving forward to enhance public confidence in our gambling facilities by ensuring that high standards are enforced and that criminals are kept out of casinos.
- The back story of how we got to this point in our casinos is significant, and interesting.
- In 2009, the province's integrated gambling policing team produced a report. The report said, according to the Vancouver Sun, that quote "known gangsters were gambling in BC casinos."

- The report detailed links to extortion, prostitution, loan sharking and kidnapping, as well as links to various organized crime groups including the Hells Angels, Asian organized crime groups and Italian crime groups operating illegal gambling sites.
- Reforms were proposed to address the identified need, and to improve the ability of the existing policing team in identifying and prosecuting offenders.
- In response to this startling report from the police about the need to increase enforcement, the Province of BC, under the oversight of then Minister Responsible Rich Coleman, defunded the policing team, shutting it down.

- Fast forward to March 2016, where a memo to the former Finance Minister, Mike Dejong, who had seen massive increases in provincial gambling revenue, identified, again according to the Vancouver Sun, that there had been "a significant increase in the use of illegal gaming houses in the province and the legitimization of proceeds of crime through BC's gaming facilities."
- This was not the first report received by the then Finance Minister on the problem, there were countless red flags from regulators, just the most explicit. It is important to note that this same period was a period of exceptional growth in the province's gaming revenues.
- Although the activity behind the scenes in government was remarkable, in the legislature, you would never have guessed there was a problem.
- A month after receiving that report about the significant increase in the legitimization of proceeds of crime through BC's gaming

facilities, the former Finance Minister told the legislature, on April 4, 2016, quote "I can tell you this. We take very seriously the obligation that we have to British Columbians to ensure that the activities that take place within regulated and lawful gaming establishments are being conducted with proceeds that are not – I repeat not - the result of criminal activity."

- Given this gap between public statements by government, and the reality on the ground, on becoming Minister, in addition to hiring Dr. German, I took steps to release key documents so that the public would understand the extent of the challenge we face.
- The public is no longer in the dark about what is going on. And they shouldn't be.
- And there is surely more to come.

- For example, in one of the more disturbing moments of the many briefings I have received on this issue, I was advised that the particular style of money laundering in BC related to BC casinos is being called quote, "the Vancouver Model" in at least one international intelligence community.
- I'd like to underline this point.
- The previous adminstration's lax attitude towards this issue means British Columbia has apparently developed its own, internationally recognized, model of money laundering.
- This has a major and serious consequence for our international reputation, and also for the encouragement of whatever illegal activity might be generating these proceeds of crime.
- But we're not just addressing money laundering. In December, we made the most significant increase in more than a decade in front-line service availability for British

Columbians who are, or may be, at risk of gambling addiction.

- These protections include new and muchneeded additional off-site services, along with an expanded GameSense Advisor program to be rolled out by the BC Lottery Corporation.
- Under a new model, BCLC has assumed full responsibility and cost of the GameSense Advisor program, and will hire on-site advisors for all 18 Community Gaming Centres in the province.
- GameSense Advisors are responsible gambling specialists in casinos who help patrons make safer decisions about their gambling and provide support and information about accessing problem gambling resources.
- GameSense Advisors also play a vital role in the Voluntary Self-Exclusion Program which

allows patrons to voluntarily exclude themselves from all gambling facilities and from accessing BCLC's online gambling site.

- Meanwhile, the government's Gaming Policy and Enforcement Branch will keep \$1.2 million in funding that was previously dedicated to GameSense Advisors and use it to expand out-of-casino services like early intervention, counselling and harm reduction.
- Government will also address existing service gaps, including outreach to online players exhibiting problem gambling behaviour and the expansion of community training programs in Indigenous communities to provide culturally sensitive supports.

## **ICBC**

 I want to turn now to one of the most significant issues facing our government – both from the perspective of affordability, and with regards to the impact it has on our bottom line.

- That issue is the financial state of ICBC.
- Earlier this week, ICBC announced that its year-end loss is now projected to hit \$1.3 billion – that's nearly the amount the former government siphoned out of ICBC while ignoring the needs of B.C. families.
- Now, B.C. drivers are looking at a hike of at least \$400 more in their premiums by next year unless we take immediate action to keep rates more affordable.
- It's unfortunate that years of bad decisions and mismanagement have undermined ICBC's ability to deliver low-cost insurance to B.C. drivers.

- We have seen evidence that the former government knew about ICBC's deteriorating financial situation and the action required to get costs under control,
- And did nothing to protect ICBC and the people it serves.
- In particular, in 2014, government received a report by a third party business firm, E&Y< that told them that major reforms were required to ensure ICBC didn't face massive deficits in the future. Instead of releasing that report, the previous finance Minister Mike Dejong has now admitted that government deleted the relevant pages from the report before releasing it to the public.
- The previous minister responsible for ICBC, Todd Stone, denies knowing about the missing pages. But he did introduce something called "rate smoothing", which while it was designed to keep rates lower,

coupled with the lack of reforms meant that the gap between premiums collected and amounts paid out of the system grew at a record pace.

- That's why we're moving forward quickly to repair the damage that's been done.
- Over the last while, I've been having tough conversations with a wide variety of stakeholders, including those from the legal profession and the auto body industry.
- There are many groups that benefit financially under the current system that will be unhappy with the reforms that need to be made. If the fixes were easy, the previous government wouldn't have been cutting pages out of reports, they'd be fixing the system.

- The message I've been giving to everyone is that fixing the problems at ICBC means there will have to be compromises on all sides.
- It's truly a province-wide problem, and I know some of you are quite concerned about the impact any changes would have.
- You may have heard me say in the media that we are considering a model that puts limits on non-monetary damages, similar to what's been done in a number of other provinces.
- I expect to have more to say on this in fairly short order, but for now I can tell you that we are working on solutions aimed at keeping rates affordable and improving medical care for those hurt in crashes, while creating a system that fairly delivers improved financial certainty and sustainability.

- Unfortunately, we know that years of mismanagement have created an environment where many people feel their only way to get a fair settlement is to retain counsel.
- And that reality is clearly reflected in ICBC's spending – delays and legal costs, such as those for expert reports, now account for 24 per cent of ICBC's total annual costs.
- This is greater than the cost of running ICBC, and it's simply not sustainable.
- But this is not our only area of concern ...
- Injury claims totalled \$2.7 billion in 2016 an increase of 80 percent in just the last seven years.

- The average claim paid out for minor injuries has risen from just over \$8,000 in the year 2000 to more than \$30,000 in 2016 – an increase of more than 250 percent.
- At the same time, the average pain and suffering awards paid out for minor injuries have risen from about \$5,000 in 2000 to more than \$16,000 in 2016.
- Auto body repair costs have increased 30 percent in just two years, to a total of \$1.5 billion in 2016 alone.
- To put it simply: the amount of basic insurance premiums ICBC is currently collecting from customers cannot cover the increasing amount they are paying out in basic claims costs.
- These costs must be reduced.

- Our government wants to focus on keeping insurance affordable and providing care for those hurt in accidents.
- And we also need to do more to improve road safety.
- We've started that by turning on our red light cameras 24 hours a day, and by increasing premiums for those people caught distracted driving.
- In fact, if you're a repeat distracted driver who's caught twice in three years after March 1, you're going to be hit with fines and an ICBC insurance premium increase of almost \$2000 over that span.
- We believe higher risk drivers should pay higher premiums because they have a greater chance of costing the system more ...

- Accordingly, we believe low risk drivers should bear less of the costs –
- And we will be making changes in the future to help ensure that's the case.
- We are also expecting to release a final report from PricewaterhouseCoopers on the effectiveness of ICBC's operations in fairly short order,
- And I anticipate there will be recommendations on finding further savings by working with the auto body industry.
- Clearly, we have much work to do.
- However, while there is much work ahead of us, I know that everyone will benefit if we drastically cut down on legal costs, provide increased care for those with minor injuries and keep insurance affordable.

# **Conclusion**

- These are topics that I am taking very seriously,
- And I look forward to sharing more information with British Columbians as our work progresses.
- Thank you everyone for the opportunity to be here today,
- And I am happy to answer any questions you have.

 From:
 Groot, Jeff AG:EX

 To:
 Smith, George AG:EX

Cc: Scott, Douglas S AG:EX; Pearson, Barbera AG:EX; Groot, Jeff AG:EX; Nelson, Tiffany GCPE:EX

Subject: As requested - briefing document for caucus

**Date:** February-02-18 1:03:56 PM

Attachments: Briefing document - TLABC Issues summary.docx

George – as requested, here's a briefing document for use with caucus related to government's engagement and work with the TLABC over the past few months, a summary of the TLABC position, and recommended response points, should they be needed.

Please let me know if you need anything further.

JG

#### Jeff Groot

Executive Director, Corporate Priorities & Strategic Engagement Corporate Management Services Branch | Ministry of Attorney General

Direct: 778.698.5200 | Mobile: 250.920.9203

Page 1201 of 1453 to/à Page 1202 of 1453

Withheld pursuant to/removed as

s.13

 From:
 Zadravec. Don GCPE:EX

 To:
 Gibbs. Robb GCPE:EX

Cc: Lloyd, Evan GCPE:EX; Kristianson, Eric GCPE:EX; Smith, George AG:EX

Subject: FW: For review: ICBC NR, BK (x2), slides

**Date:** February-02-18 1:18:38 PM

Attachments: NR - ICBC Product Changes - 02FEB18 - DRAFT - for HQ.docx

BK - ICBC Minor Injury Claims - 02FEB18 - DRAFT.DOCX
BK - ICBC enhanced accident benefits - 02FEB18 - DRAFT.DOCX

Technical briefing - 02FEB18 - DRAFT, PPTX

Importance: High

Robb, as discussed.

Don

From: Nelson, Tiffany GCPE:EX

Sent: Friday, February 2, 2018 1:09 PM

To: Zadravec, Don GCPE:EX

Subject: For review: ICBC NR, BK (x2), slides

Importance: High

Hi Don – please start reviewing the updated NR and two BKs for Tuesday. The latest slideshow is

attached but note that the CRT slide will change.

More to follow.

Thanks, Tiffany

s.17



### **NEWS RELEASE**

For Immediate Release [release number] Feb. 6, 2018 Ministry of Attorney General

### Government takes action to address ICBC financial crisis with major reforms

VICTORIA— The Government of British Columbia is taking immediate and decisive action to put ICBC on the road to financial stability by significantly increasing accident benefits for those injured in crashes, introducing a limit on pain and suffering payouts for minor injuries and using an independent dispute resolution process for ICBC injury claims. These changes will improve treatment for those injured in a crash, reduce legal expenses and keep insurance rates affordable for Britsh Columbians.

ICBC announced earlier in the week a projected net loss of \$1.3 billion for the full year, after years of mismanagement and inaction by the former government. Without changes to the way claims are treated, B.C. drivers would need to pay on average at least \$400 more for their full basic and optional coverage by 2019 – an average premium of approximately \$2,100 – in order to cover rising claims costs.

When these changes take effect April 1, 2019, a new limit of \$5,500 on pain and suffering for minor injury claims will redirect costs currently spent on legal fees, courts and litigation towards direct care of those injured in crashes. B.C. is the last province in Canada to take this kind of action to limit claims costs in order to keep insurance rates affordable.

"Our government is taking the first step in a suite of actions that were denied and delayed by the old government," said Attorney General David Eby. "Our solutions will create a sustainable auto insurance system that strikes the balance between increased care for the injured, more affordable and fair rates for everyone, with less spent on legal costs. We expect these changes will help people get better, faster, and at the same time, reduce ICBC's claims costs by more than \$1 billion each year."

For the first time in more than 25 years, major changes will be made to ICBC's accident benefits to dramatically increase the care available for anyone injured in a crash, regardless of fault. "Unbelievably, accident benefits haven't been increased since 1991," said Giovanna Boniface, national director of professional affairs for the Canadian Association of Occupational Therapists. "By raising the amount covered, and expanding the variety of treatemnts that are eligible, these changes will encourage more people to seek the treatment they need and recover more quickly."

The enhancements to accident benefits include:

- Doubling the overall allowance for medical care and recovery costs to \$300,000.
   Legislation will be introduced with the intention of making this benefit retroactive to Jan. 1, 2018, in order to immediately start helping those British Columbians most seriously injured in a crash.
- Covering a greater variety of treatment services.

- Significantly increasing the amount covered for treatments, so customers don't have to pay out-of-pocket.
- More than doubling wage loss payments to \$740 per week, almost doubling home support benefits to \$280 per week, tripling funeral costs to \$7,500, and increasing death benefits to \$30,000.

"British Columbians can no longer afford to keep paying more and more for their auto insurance every year, and this is the decisive and immediate action which is needed to relieve the pressure on ICBC's rates," said Joy MacPhail, Chair, ICBC Board of Directors. "These changes make the injured customer our top priority, by redirecting payments away from legal costs into significantly enhancing the care and treatments for anyone who is injured in a crash."

In this new system, certain disputes regarding motor vehicle injury claims will be directed to the Civil Resolution Tribunal (CRT) where they can be decided quickly and affordably by independent adjudicators, without requiring the need for lawyers.

"The system we have today does not do a good enough job of taking care of those who are injured in crashes," said Jane Dyson, Executive Director, Disability Alliance BC. "We welcome these improved benefits – and particularly the doubling of the overall allowance for medical care and recovery. This should be seen as welcome relief by anyone who is unfortunate enough to be catastrophically injured in a crash."

#### Quick Facts:

- Injury claims totalled \$2.7 billion in 2016 an increase of 80 percent in just the last seven years.
- The average claim paid out for minor injuries has risen from \$8,2200 in the year 2000 to \$30,038 in 2016 an increase of more than 265 percent.
- At the same time, the average pain and suffering awards paid out for minor injuries have risen from \$5,004 in 2000 to more than \$16,499 in 2016.
- Vehicle damage claims costs have increased 30 percent in just two years, to a total of \$1.5 billion in 2016 alone.
- Use of the CRT for dispute resolution means injured claimants who don't use a lawyer will get to keep their entire settlement rather than paying a portion of it to lawyer fees.
- The use of the CRT for these disputes will also reduce ICBC's legal costs, which account
  for 24 per cent of the corporation's total annual costs greater than the cost of running
  ICBC.

#### **Learn More:**

ICBC icbc.com/change

B.C.'s Civil Resolution Tribunal civilresolutionbc.ca

Backgrounders on limits to minor injury claims and enhanced accident benefits are located here: [add newsroom link]

#### Media contacts:

Ministry of Attorney General 778 678-1572

ICBC 604 250-1155

#### Backgrounder 2:

### Limits to minor injury claims

Massive increases in injury claim costs and payouts are a primary cause of soaring costs at ICBC and the biggest pressure on insurance rates. In 2016, payouts for injury claims reached a record \$2.7 billion, an increase of 80 per cent or \$1.2 billion since 2009. The average claim paid out for minor injuries has risen from \$8,220 in 2000 to \$30,038 in 2016 – an increase of 265 per cent.

As of April 1, 2019, a \$5,500 limit will be applied to pain and suffering payouts for minor injuries in B.C. Any compensation provided by accident benefits, such as benefits for medical treatments, wage loss and home care support, is completely separate from pain and suffering.

Claims that have already occurred – or that occur between now and the implementation of the changes – will stay in the current system.

Drivers will have an option to purchase additional coverage for a higher limit in pain and suffering compensation. The limit would be set at \$75,000 and would cost approximately \$1,300 a year on top of the cost of their basic and other optional insurance. Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.

Currently, customers not at-fault for a crash are usually paid an amount for pain and suffering, which is in addition to compensation provided by accident benefits that includes medical treatments, wage loss and home care support.

By introducing a limit to pain and suffering, along with other changes, ICBC will save more than \$1 billion in claims costs annually.

#### Minor injury definition

ICBC will develop a clear, legal definition of what constitutes a minor injury in B.C. The new legal definition will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash. It does not include broken bones, brain injuries (concussions) or other more serious impairments.

A medical professional – not ICBC – will determine the nature of an injury and this will determine whether it falls under the definition of a minor injury. An injury initially diagnosed as minor may also be determined by a medical professional to become non-minor over time.

If, after 12 months, a customer continues to have serious impairment from the injury, or has a significant inability to care for themselves, it would no longer be considered minor and would not be subject to the limit for pain and suffering payouts.

#### New dispute resolution model for minor injury claims

As of April 1, 2019, the <u>Civil Resolution Tribunal</u> (CRT) will resolve certain disputes concerning motor vehicle injury claims.

These adjudicators are independent of ICBC and will provide fair, fast resolution, without requiring the involvement of a lawyer. Currently, the CRT aims to resolve claims in 60-90 days, on average, whereas the average legal claim with ICBC can take up to 30 months.

The CRT currently helps people resolve strata and small claims disputes quickly and affordably. It also encourages a collaborative approach to dispute resolution and is available 24/7.

#### Backgrounder 1:

#### **Enhanced accident benefits**

As of April 1, 2019, everyone injured in a crash will have access to greatly enhanced accident benefits that improve care and support for recovery.

#### More money for treatments

- The overall allowance for medical care and recovery expenses will double to \$300,000 from \$150,000 to better support those most catastrophically injured in a crash.
  - This includes necessary medical, surgical, dental, nursing or physical therapy services, as well as costs for chiropractic treatment, occupational therapy or speech therapy.
  - Legislation will be introduced to make this benefit retroactive so that it will apply to anyone injured in a crash on or after Jan.1, 2018 in order to start helping British Columbians sooner.
- Significantly greater treatment costs will be covered.
  - Customers will no longer be out-of-pocket for most expenses.
  - ICBC will pay more for treatments based on current fair market rates. These rates have not been updated since 1991.

#### More services covered

- More types of service providers will be covered by ICBC, so that customers have more choice about the treatments they are able to receive.
- Kinesiology, acupuncture, counselling and massage therapy visits will be added to the list of preapproved services that already include doctor visits, physiotherapy, occupational therapy and chiropractic treatment.

#### Other enhancements

- Customers who are unable to work due to their injury will receive wage loss support of up to \$740 per week, a 147 per cent increase from \$300 per week. This will be indexed to keep up with the cost of living.
- If an injury prevents a customer from completing household tasks they are primarily responsible for (e.g. cooking, cleaning and other activities in the home), they will receive \$280 per week in homemaking benefits a 93 per cent increase from \$145 per week.
- In the event of death, up to \$7,500 will be reimbursed for funeral costs a 200 per cent increase from \$2,500; and, up to \$30,000 will be available in death benefits, up from the previous rate which ranged from \$17,580 \$20,080.
- ICBC will review other accident benefits (funeral, homemaker, death and accident benefits limits) on an ongoing basis.







# **Technical briefing**

Changes to ICBC

February 6, 2018

### **Outline**

- Changes to ICBC
- Financial update
- Current pressures
- Details of changes
- Timeline
- Questions
- Break -
- Public announcement

# **Suite of changes needed**



# **Changes announced today**



# **Changes announced today**



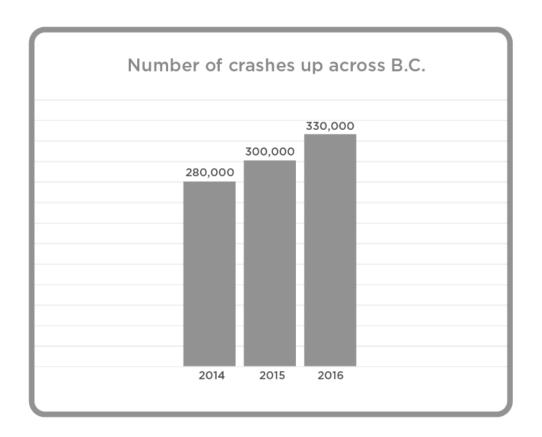
## **Changes are necessary**



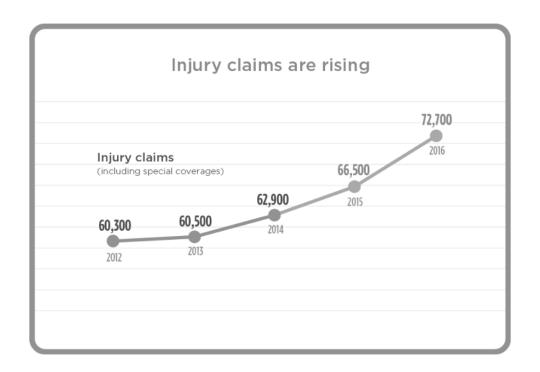
# **ICBC's financials**

	2017/2018
Earned revenue	\$4.1 billion
Net claims incurred	\$4.25 billion
Prior year's adjustment	\$443 million
Investments	\$396 million
Net loss (Q3)	\$935 million
Net loss (projected year-end)	\$1.3 billion

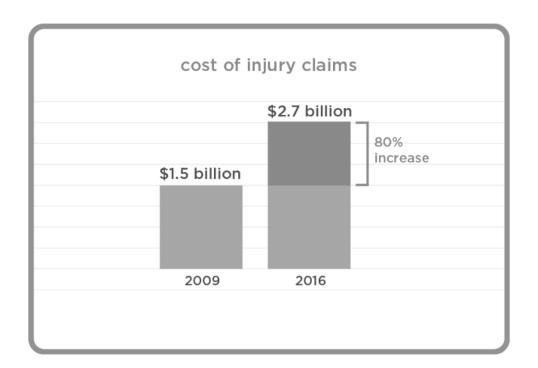
## **More crashes**



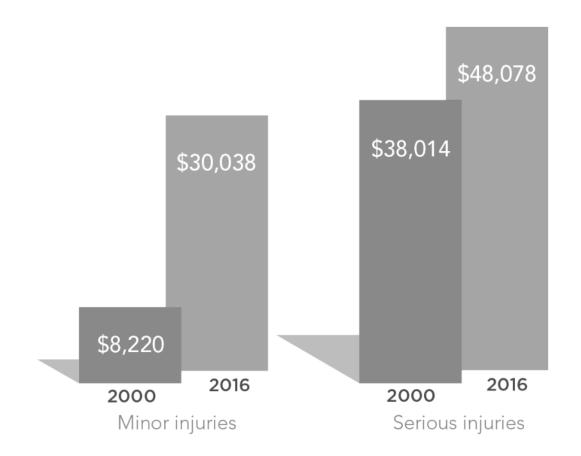
# **More injury claims**



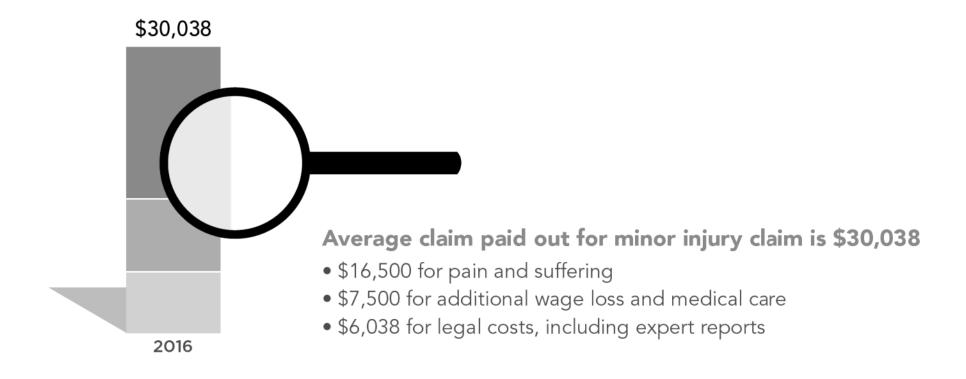
# **Rising cost of injury claims**



# **Injury claims**



# Breakdown of a minor injury claim



# An example of a settlement distribution



### **Legal costs**



12%

Operating costs

3%

Broker commissions

6%

Accident benefits

18%

Car repairs and property damage 24%

Legal costs 20%

Minor injuries

Payouts for sprains, aches and strains 17%

Major injuries

Payouts for serious and critical injuries

### Not recovery focused

Accident benefits have not increased since 1991

- ICBC currently pays \$23 per visit and customer pays the rest (up to \$50/visit)
- Extra charges reimbursed only if customer is not at-fault

### Not fair

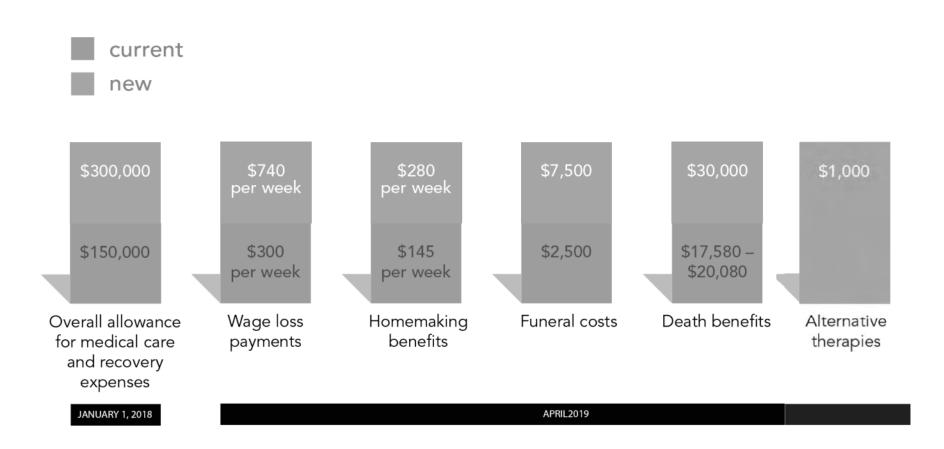
Plan to improve fairness

Make high-risk drivers pay more; low-risk drivers pay less

### **Changes announced today**



### Increased accident benefits for all



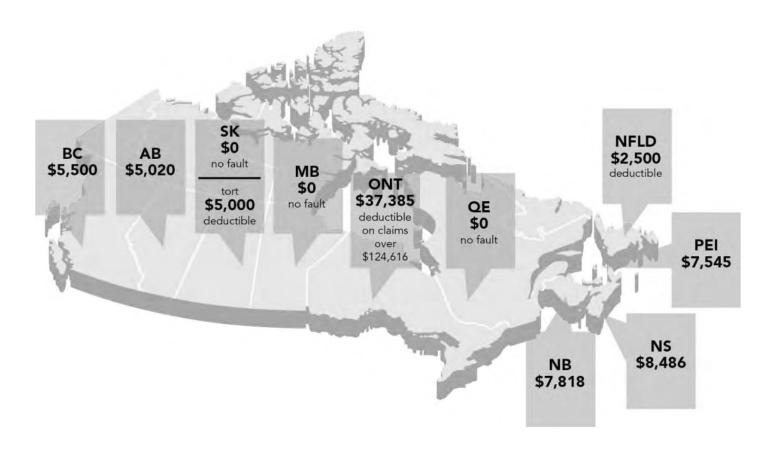
## Limit on payouts for pain and suffering

\$5,500 limit will apply to minor injuries only, effective April 1, 2019

 Payments for pain and suffering are entirely separate from compensation for any medical treatments

Savings of approximately \$1 billion by introducing the limit along with other changes

# **Provincial comparison**



### **Definition of a minor injury**

- "Minor injury" will likely include sprains, strains, general aches and pains; mild whiplash; cuts and bruises; anxiety and stress from a crash
- If these symptoms persist beyond 12 months, the injury would no longer be considered minor – and the limit would not apply
- A medical professional not ICBC will determine the severity of injuries and therefore if it falls under the definition of a minor injury

### New independent dispute resolution process



- Disputes related to ICBC injury claims
- ✓ Online, accessible and efficient
- ✓ Independent from ICBC

- ✓ Reduce reliance on courts and legal system
- ✓ Faster decisions for customers

### **Timeline**

### February 2018

- Announce suite of changes
- Overall medical care and recovery benefits increase to \$300,000 (retroactive to January 1, 2018)

March 2018 - March 2019

Implementation planning and legislative changes

### Apr 2019

- Additional enhanced benefits take effect
- Limit applied on payouts for pain and suffering on minor injury claims

# Questions

# Thank you

 From:
 Nelson, Tiffany GCPE:EX

 To:
 Smith, George AG:EX

 Subject:
 FYI only: latest Tues products

 Date:
 February-02-18 4:27:53 PM

Attachments: NR - ICBC Product Changes - 02FEB18 - DRAFT - for HQ.docx

<u>BK - ICBC Minor Injury Claims - 02FEB18 - DRAFT.DOCX</u> <u>BK - ICBC enhanced accident benefits - 02FEB18 - DRAFT.DOCX</u> <u>SN - MDE - Product Changes - 02FEB18 - DRAFT - for HQ.DOCX</u>

Technical briefing - 02FEB18 - approved.pptx

Importance: High

 ${\rm Hi-FYI}$  only as these are all with HQ and likely undergoing many revisions. Just so you see where they're at. I have QAs back from program and going through now to send to Don next.

FIN GCPE also has materials for review.

The PPT has been updated slightly since MDE signed off. Will point out the changes once we have a final package to send you.

The two validators are confirmed to attend the event, speak and are sending us approved NR quotes now.

Tiffany

s.17

From: Nelson, Tiffany GCPE:EX

Sent: Friday, February 2, 2018 1:09 PM

To: Zadravec, Don GCPE:EX

Subject: For review: ICBC NR, BK (x2), slides

Importance: High

Hi Don – please start reviewing the updated NR and two BKs for Tuesday. The latest slideshow is attached but note that the CRT slide will change.

More to follow.

Thanks, Tiffany

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### **NEWS RELEASE**

For Immediate Release [release number] Feb. 6, 2018 Ministry of Attorney General

### Government takes action to address ICBC financial crisis with major reforms

VICTORIA— The Government of British Columbia is taking immediate and decisive action to put ICBC on the road to financial stability by significantly increasing accident benefits for those injured in crashes, introducing a limit on pain and suffering payouts for minor injuries and using an independent dispute resolution process for ICBC injury claims. These changes will improve treatment for those injured in a crash, reduce legal expenses and keep insurance rates affordable for Britsh Columbians.

ICBC announced earlier in the week a projected net loss of \$1.3 billion for the full year, after years of mismanagement and inaction by the former government. Without changes to the way claims are treated, B.C. drivers would need to pay on average at least \$400 more for their full basic and optional coverage by 2019 – an average premium of approximately \$2,100 – in order to cover rising claims costs.

When these changes take effect April 1, 2019, a new limit of \$5,500 on pain and suffering for minor injury claims will redirect costs currently spent on legal fees, courts and litigation towards direct care of those injured in crashes. B.C. is the last province in Canada to take this kind of action to limit claims costs in order to keep insurance rates affordable.

"Our government is taking the first step in a suite of actions that were denied and delayed by the old government," said Attorney General David Eby. "Our solutions will create a sustainable auto insurance system that strikes the balance between increased care for the injured, more affordable and fair rates for everyone, with less spent on legal costs. We expect these changes will help people get better, faster, and at the same time, reduce ICBC's claims costs by more than \$1 billion each year."

For the first time in more than 25 years, major changes will be made to ICBC's accident benefits to dramatically increase the care available for anyone injured in a crash, regardless of fault. "Unbelievably, accident benefits haven't been increased since 1991," said Giovanna Boniface, national director of professional affairs for the Canadian Association of Occupational Therapists. "By raising the amount covered, and expanding the variety of treatemnts that are eligible, these changes will encourage more people to seek the treatment they need and recover more quickly."

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The enhancements to accident benefits include:

- Doubling the overall allowance for medical care and recovery costs to \$300,000. Legislation will be introduced with the intention of making this benefit retroactive to Jan. 1, 2018, in order to immediately start helping those British Columbians most seriously injured in a crash.
- Covering a greater variety of treatment services.

- Significantly increasing the amount covered for treatments, so customers don't have to pay out-of-pocket.
- More than doubling wage loss payments to \$740 per week, almost doubling home support benefits to \$280 per week, tripling funeral costs to \$7,500, and increasing death benefits to \$30,000.

"British Columbians can no longer afford to keep paying more and more for their auto insurance every year, and this is the decisive and immediate action which is needed to relieve the pressure on ICBC's rates," said Joy MacPhail, Chair, ICBC Board of Directors. "These changes make the injured customer our top priority, by redirecting payments away from legal costs into significantly enhancing the care and treatments for anyone who is injured in a crash."

In this new system, certain disputes regarding motor vehicle injury claims will be directed to the Civil Resolution Tribunal (CRT) where they can be decided quickly and affordably by independent adjudicators, without requiring the need for lawyers.

"The system we have today does not do a good enough job of taking care of those who are injured in crashes," said Jane Dyson, Executive Director, Disability Alliance BC. "We welcome these improved benefits – and particularly the doubling of the overall allowance for medical care and recovery. This should be seen as welcome relief by anyone who is unfortunate enough to be catastrophically injured in a crash."

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#### Quick Facts:

- Injury claims totalled \$2.7 billion in 2016 an increase of 80 percent in just the last seven years.
- The average claim paid out for minor injuries has risen from \$8,2200 in the year 2000 to \$30,038 in 2016 an increase of more than 265 percent.
- At the same time, the average pain and suffering awards paid out for minor injuries have risen from \$5,004 in 2000 to more than \$16,499 in 2016.
- Vehicle damage claims costs have increased 30 percent in just two years, to a total of \$1.5 billion in 2016 alone.
- Use of the CRT for dispute resolution means injured claimants who don't use a lawyer will get to keep their entire settlement rather than paying a portion of it to lawyer fees.
- The use of the CRT for these disputes will also reduce ICBC's legal costs, which account
  for 24 per cent of the corporation's total annual costs greater than the cost of running
  ICBC.

#### **Learn More:**

ICBC icbc.com/change

B.C.'s Civil Resolution Tribunal civilresolutionbc.ca

Backgrounders on limits to minor injury claims and enhanced accident benefits are located here: [add newsroom link]

#### Media contacts:

Ministry of Attorney General 778 678-1572

ICBC 604 250-1155

#### Backgrounder 2:

#### Limits to minor injury claims

Massive increases in injury claim costs and payouts are a primary cause of soaring costs at ICBC and the biggest pressure on insurance rates. In 2016, payouts for injury claims reached a record \$2.7 billion, an increase of 80 per cent or \$1.2 billion since 2009. The average claim paid out for minor injuries has risen from \$8,220 in 2000 to \$30,038 in 2016 – an increase of 265 per cent.

As of April 1, 2019, a \$5,500 limit will be applied to pain and suffering payouts for minor injuries in B.C. Any compensation provided by accident benefits, such as benefits for medical treatments, wage loss and home care support, is completely separate from pain and suffering.

Claims that have already occurred – or that occur between now and the implementation of the changes – will stay in the current system.

Drivers will have an option to purchase additional coverage for a higher limit in pain and suffering compensation. The limit would be set at \$75,000 and would cost approximately \$1,300 a year on top of the cost of their basic and other optional insurance. Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.

Currently, customers not at-fault for a crash are usually paid an amount for pain and suffering, which is in addition to compensation provided by accident benefits that includes medical treatments, wage loss and home care support.

By introducing a limit to pain and suffering, along with other changes, ICBC will save more than \$1 billion in claims costs annually.

#### Minor injury definition

ICBC will develop a clear, legal definition of what constitutes a minor injury in B.C. The new legal definition will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash. It does not include broken bones, brain injuries (concussions) or other more serious impairments.

A medical professional – not ICBC – will determine the nature of an injury and this will determine whether it falls under the definition of a minor injury. An injury initially diagnosed as minor may also be determined by a medical professional to become non-minor over time.

If, after 12 months, a customer continues to have serious impairment from the injury, or has a significant inability to care for themselves, it would no longer be considered minor and would not be subject to the limit for pain and suffering payouts.

#### New dispute resolution model for minor injury claims

As of April 1, 2019, the <u>Civil Resolution Tribunal</u> (CRT) will resolve certain disputes concerning motor vehicle injury claims.

These adjudicators are independent of ICBC and will provide fair, fast resolution, without requiring the involvement of a lawyer. Currently, the CRT aims to resolve claims in 60-90 days, on average, whereas the average legal claim with ICBC can take up to 30 months.

The CRT currently helps people resolve strata and small claims disputes quickly and affordably. It also encourages a collaborative approach to dispute resolution and is available 24/7.

#### Backgrounder 1:

#### Enhanced accident benefits

As of April 1, 2019, everyone injured in a crash will have access to greatly enhanced accident benefits that improve care and support for recovery.

#### More money for treatments

- The overall allowance for medical care and recovery expenses will double to \$300,000 from \$150,000 to better support those most catastrophically injured in a crash.
  - This includes necessary medical, surgical, dental, nursing or physical therapy services, as well as costs for chiropractic treatment, occupational therapy or speech therapy.
  - Legislation will be introduced to make this benefit retroactive so that it will apply to anyone injured in a crash on or after Jan.1, 2018 in order to start helping British Columbians sooner.
- Significantly greater treatment costs will be covered.
  - Customers will no longer be out-of-pocket for most expenses.
  - ICBC will pay more for treatments based on current fair market rates. These rates have not been updated since 1991.

#### More services covered

- More types of service providers will be covered by ICBC, so that customers have more choice about the treatments they are able to receive.
- Kinesiology, acupuncture, counselling and massage therapy visits will be added to the list of preapproved services that already include doctor visits, physiotherapy, occupational therapy and chiropractic treatment.

#### Other enhancements

- Customers who are unable to work due to their injury will receive wage loss support of up to \$740 per week, a 147 per cent increase from \$300 per week. This will be indexed to keep up with the cost of living.
- If an injury prevents a customer from completing household tasks they are primarily responsible for (e.g. cooking, cleaning and other activities in the home), they will receive \$280 per week in homemaking benefits a 93 per cent increase from \$145 per week.
- In the event of death, up to \$7,500 will be reimbursed for funeral costs a 200 per cent increase from \$2,500; and, up to \$30,000 will be available in death benefits, up from the previous rate which ranged from \$17,580 \$20,080.
- ICBC will review other accident benefits (funeral, homemaker, death and accident benefits limits) on an ongoing basis.

### Speaking Notes for the

### Hon. David Eby Attorney General

ICBC product change announcement

Press Theatre – Parliament Buildings Victoria, B.C.

Tues., Feb. 6, 2018 11 a.m.

### **Event Information/Speaking Notes**

**Event**: ICBC Product Changes

**When**: Tues., Feb. 6, 2018

**Speaking time:** 11 a.m.

Where: Press Theatre, Parliament Buildings, Victoria

Contact for AG: Shawn Robins, cell phone TBC

Logistics: Flags, podium, mics, dial-in Q&A with media

#### **Key Participants:**

Attorney General Eby

• Joy MacPhail, ICBC Chair

#### Other attendees:

Nicholas Jimenez, ICBC interim President and CEO – leading technical briefing

- Jane Dyson, OBC, Executive Director, Disability Alliance BC
- Shannon Salter, Chair, Civil Resolution Tribunal

 Giovanna Boniface, National Director of Professional Affairs and Managing Director Canadian Association of Occupational Therapists (not confirmed)

Audience size: Media only, in person and over the phone provincewide

**Agenda:** Provided separately

### **Introduction**

- Thank you for joining me today.
- I would first like to acknowledge that we are gathered on the territories of the Lekwungen-speaking people, and of the Songhees and Esquimalt Nations.
- Last week, the Insurance Corporation of BC announced its third-quarter fiscal results.
- It included a staggering projected net loss of \$1.3 billion for the full year.
- Years of mismanagement by the old government have undermined ICBC's ability to deliver low-cost insurance to drivers throughout our province.
- It is unacceptable that we find ourselves in this situation today.

- We now know the former government had received clear recommendations in 2014 from independent auditors that could have saved the corporation hundreds of millions of dollars.
- Yet they did not act, they rejected the recommendations and they s.13 from a report to to the public.
- Now, due to their inaction, B.C. drivers are facing at least \$400 more in premium hikes... if we don't act s 13

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- s.13 as of April 1, 2019, a new limit of \$5,500 on pain and suffering for minor injury claims will be in effect, redirecting costs currently spent on legal fees, courts and litigation towards direct care of those injured in crashes.
- s.13 certain ICBC injury claims disputes will be directed to the Civil Resolution Tribunal to be decided quickly and affordably by independent adjudicators.

- Together, s.13 reduce ICBC's claims costs by more than \$1 billion each year.
- Let me provide more detail now on these changes now.

### **Increased Care**

- As part of this move to a care model, ICBC will increase accident benefits for those injured in crashes.
- The enhanced accident benefits will be available for all injury claims, which means any British Columbian injured in a crash will benefit.
- These proposals mean more money for treatments and that more types of treatments will be covered.
- Here are examples of these changes and how customers will benefit.
- There will be a 100 per cent increase for the overall allowance for medical care and recovery costs to

- This change is intended to help those people who are most s.13 injured in a crash on our roads.
- And our intention is to set out in legislation that this change will be retroactive to January 1, 2018, so that we can immediately start helping those most seriously injured in crash.
- Changes that will be effective April 1, 2019 include:
- ICBC will pay the fair market rate for necessary treatments, and these will apply whether the driver is at-fault or not.
- With this change, customers are less likely to have to pay out-of-pocket costs and more likely to seek the care they need to recover from injuries.
- ICBC will add coverage for new treatment providers such as kinesiology, acupuncture, counselling and massage therapy to the list of treatments pre-approved for payment.

- There will be a 147 per cent increase in wage loss
   s.13 injured and unable to work, to \$740 per week, up from \$300 per week
- A 93 per cent increase in homemaking benefits to assist with household tasks such as cooking, cleaning and other activities inside the home if the primary provider is unable to do these tasks after a crash to \$280 per week, up from \$145 per week
- A 200 per cent increase for funeral costs to \$7,500, up from \$2,500 and
- An increase in death benefits to \$30,000, up from \$17,580 to \$20,080
- These are substantial changes that will make an enormous difference to British Columbians who are injured and in need of care and recovery.

### Limit on payouts for pain and suffering

- s.13 a \$5,500 limit on payouts for pain and suffering for minor injuries.
- This change will move the focus away from maximizing compensation and will reduce legal costs so that more funds can be allocated to the care, treatment and support that customers need to get better.
- B.C. is the last province to take this kind of action.
- We will be establishing s.13 a definition for minor injury that includes will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash.
- It will not include things like broken bones, brain injuries (concussions) or other more serious impairments.
- And it will recognize that, if you don't get better after a certain period of time, your injury is not considered minor.

- We will also be leaving the diagnosis of these injuries to the medical professionals.
- And in the weeks and months to come, ICBC will be working directly with those medical providers to determine appropriate guidelines that can be put in place so that we can work together and help people get better as quickly as possible.

### **Civil Resolution Tribunal**

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• The CRT is an important part of these changes s.13

- We know that the CRT is making access to justice faster, less complex and more affordable, while helping people resolve their disputes earlier.
- s.13 CRT adjudicators are independent of ICBC and will provide fair, fast resolution, without requiring the involvement of a lawyer.
- Currently, the CRT aims to resolve claims in 60 to 90 days, on average, whereas the average legal claim with ICBC can take up to 30 months.
- The CRT has been successful in resolving disputes for strata and small claims and
- As a result of these s.13 changes, we expect ICBC will save about \$1 billion each year in claims costs.
- We have much work yet to do to ensure these changes will become effective April 1, 2019, including the introduction of legislation and filings with the B.C. Utilities Commission.

### Close

- These changes are the result of several months of tough conversations that I've had with a variety of stakeholders – and I thank them for their input.
- Fixing problems of this magnitude means there will have to be compromises on all sides.
- In the s.13 we expect to release a final report from PwC Canada on the effectiveness of ICBC's operations...
- s.13 there will be recommendations on finding further savings by working with the auto body industry.
- Making changes to how injuries are treated and compensated under B.C.'s auto insurance system is the single biggest action we can take to both provide improved benefits and make rates more affordable for British Columbians.

 It will not be easy, and it will be a long-road ahead but strong and decisive action is needed,

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- We will have more to say in the weeks and months ahead.
- I would now like to invite [XX] to say a few words now.
- Thank you.

-END-

Page 1253 of 1453 to/à Page 1277 of 1453

Withheld pursuant to/removed as

DUPLICATE

 From:
 Nelson, Tiffany GCPE:EX

 To:
 Smith, George AG:EX

 Subject:
 Technical QAs

**Date:** February-02-18 6:24:42 PM

Attachments: QA - ICBC Product Changes - 02FEB18 - DRAFT.DOCX

Staff are working on the QAs to convert into media QAs. The 60 attached (program approved info) are not that.

Will send when I receive them.

From: Nelson, Tiffany GCPE:EX

Sent: Friday, February 2, 2018 4:28 PM

To: Smith, George AG:EX

Subject: FYI only: latest Tues products

Importance: High

Hi – FYI only as these are all with HQ and likely undergoing many revisions. Just so you see where they're at. I have QAs back from program and going through now to send to Don next.

FIN GCPE also has materials for review.

The PPT has been updated slightly since MDE signed off. Will point out the changes once we have a final package to send you.

The two validators are confirmed to attend the event, speak and are sending us approved NR quotes now.

Tiffany

s.17

From: Nelson, Tiffany GCPE:EX

Sent: Friday, February 2, 2018 1:09 PM

To: Zadravec, Don GCPE:EX < Don.Zadravec@gov.bc.ca >

Subject: For review: ICBC NR, BK (x2), slides

Importance: High

Hi Don – please start reviewing the updated NR and two BKs for Tuesday. The latest slideshow is attached but note that the CRT slide will change.

More to follow.

Thanks, Tiffany

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#### CONFIDENTIAL ADVICE TO MINISTER – Feb. 2, 2018 (DRAFT)

# Product Changes Questions & Answers

#### **Qs & As:**

#### General

#### 1. What is changing?

- Government is announcing solutions to relieve the pressure on ICBC's Basic insurance rates and help prevent annual large rate increases.
- The changes reflect a shift to a care-based model which makes taking care of the injured customer as the top priority –and move the focus away from maximizing compensation and towards directing more money to the care, treatments and support the customer's needs.
- ICBC will significantly increase accident benefits for those injured in crashes and introduce a limit on pain and suffering payouts for minor injuries.
- That means ICBC will increase payments for treatments, as well as increase the variety of treatments covered to help customers get better faster.
- The enhanced accident benefits will be available for all injury claims, which means any British Columbian injured in a crash will now benefit.
- We are also introducing a \$5,500 limit on pain and suffering payouts for minor injuries.
- ICBC will develop a clear, legal definition of what constitutes a minor injury in B.C.
- The new legal definition will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash.
- The limit does not apply to things like broken bones, brain injuries (concussions) or other non-minor and catastrophic injury claims.
- These changes will move the focus away from maximizing compensation, reduce legal costs, and allow more money to be allocated to the care, treatments and support the customer needs to get better.
- We are also introducing the Civil Resolution Tribunal to resolve certain disputes for motor vehicle injury claims.
- The CRT has been successful in resolving disputes for strata and small claims.
- Use of the CRT will mean that lawyers are not required to be involved, and help reduce legal costs to ICBC.

# 2. These are substantial changes for the legal profession. What do the Trial Lawyers of BC think about these changes?

- Over the last two months, the Attorney General has had some tough conversations with a number of stakeholders, including the TLABC.
- At the request of the Attorney General, the ICBC board requested an externally retained actuary to look at specific areas where the TLA raised concerns.
- This independent actuary found that ICBC's assumptions in both areas were appropriate and the TLABC's concerns did not have substance and would not have changed ICBC's calculations.
- Also at the request of the Attorney General, PwC is undertaking an external assessment of the reasonableness of the methodology and assumptions used in ICBC's service plan forecasts contained in the Q3 Financial Outlook.

#### 3. Why haven't you asked the public for comment?

- We want all British Columbians to be involved in helping to shape the future of insurance in B.C.
- We are planning a public engagement to talk about the fairness of rates that will be announced in March.
- We will ask British Columbians for their opinions about rate fairness, and for their input on how to make lower risk drivers pay less and higher-risk drivers pay more.

#### 4. What do you think of the advocacy activities of the Trial Lawyers?

- While I certainly understand their reluctance to accept these changes, I know that these
  decisions will increase benefits for everyone involved in an accident.
- Today, legal costs (including estimated contingency fees charged by lawyers for the injured) account for 24 per cent of ICBC's total annual costs greater than the cost of running ICBC itself.
- The reality is that a large portion of a litigated minor injury payout is not going to the injured customer as legal costs and lawyer contingency fees are first taken out.
  - Using the average settlement of \$30,038, an example of what the injured customer will receive is \$16,080 plus their ICBC accident benefits.
  - This is because:
    - \$6,038 goes to cover legal costs, including expert reports.
    - Out of the remaining \$24,000, the customer's lawyer would take as much as 33 per cent of the award. In this scenario, therefore, around \$7,920 would be deducted for lawyer contingency fees.
    - This leaves the injured party with only \$16,080 out of the original \$30,038 payout – that's almost half of the settlement not going to the person who needs it most

#### 5. Why are you doing this now?

- ICBC's losses are projected to escalate dramatically to \$1.3 billion this year.
- Everyone will benefit from these changes of drastically cutting legal and claims costs and focusing on providing care for those hurt in accidents and keeping insurance affordable.
- It's also important to note that in its 45 years of its existence, ICBC has never seen crashes spike at the rate they have recently, which has led to claims costs ballooning to \$5 billion last year.
- British Columbians can no longer afford the annual increases for their Basic auto insurance.
- If we don't institute fundamental changes to the current insurance model, drivers would have to pay on average at least \$400 more per year for their insurance by 2019 just to close the existing rate gap.

#### 6. Why wasn't ICBC's financial crisis identified earlier?

- Years of bad decisions and mismanagement by the old government has undermined ICBC's ability to deliver low-cost insurance to BC drivers.
- While ICBC and government made a number of attempts to address the financial pressures, the rate of crashes and cost of claims has ballooned to a level that's unprecedented.
- Although improvements have saved millions every year, it's simply not enough to combat the rising costs ICBC is experiencing.
- According to the EY report, there is no indication that the underlying issues will correct
  themselves on their own, and we agree. That's why government and ICBC are taking these
  significant changes to address this problem.
- Changes to how injuries are treated and compensated under B.C.'s auto insurance system is the single biggest action we can take to provide improved benefits and make rates more affordable for British Columbians, while ensuring a sustainable auto insurance system.

### 7. Why did it take so long to propose these changes if trends were indicating increased crash rates and claims costs?

- Crash rates have continually risen over the years in B.C. between 2014 and 2016 alone, crashes increased by 18 per cent from 280,000 to 330,000.
- During the same period, injury claims were up 16 per cent and vehicle damage claims were up 15 per cent.
- In 2016 alone, injury claims costs total \$2.7 billion alone, an increase of \$1.2 billion, or 80 per cent, over the last seven years; vehicle damage claims totaled \$1.5 billion in 2016 alone, an increase of almost 30 per cent in just two years.
- As a result of more crashes, more claims and higher claims costs, ICBC reported a \$913 million net loss in its last fiscal year and ICBC's year-end loss is now projected to hit \$1.3 billion for its current fiscal year (April 2017 – March 2018).
- This was the first time since 2001 that ICBC has reported a loss and the loss will be higher at the end of this fiscal year.

#### 8. Isn't this another way that the public will have to pay the price for poor fiscal management?

- The pressure on insurance rates is not coming from ICBC's controllable operating costs.
- ICBC has made significant strides around management staffing numbers and compensation in recent years including reductions to the executive team and compensation.
- In 2016, ICBC's controllable operating costs made up just 10 per cent of total costs compared to 24 per cent in 2000 and 14 per cent in 2011.

#### 9. When will these changes be effective?

We are aiming for April 1, 2019.

#### 10. Do you need to introduce legislation and/or for these changes?

• Yes, and our intention is that legislation will be introduced this spring.

#### 11. What will happen if you don't implement this?

- If we don't make these changes now, insurance rates would need to rise dramatically every year
  or ICBC would need to be funded through government transfers, which would impact other
  government priorities
- Neither of those options is palatable to this government.
- In order to cover rising claims costs, each B.C. driver would need to pay on average at least \$400 more for their full Basic and Optional coverage by 2019 an average premium of almost \$2,100 just to cover the existing rate gap
- Continued deterioration in ICBC's 2017/18 financial plan demonstrates the increasing shortfall between Basic insurance premiums and costs.

#### 12. How much will we save with these changes?

 ICBC will save approximately \$1 billion annually in claims costs by introducing this limit on payouts for pain and suffering for minor injuries as well as other changes such as the alternative dispute resolution process.

#### 13. How much will these changes cost?

- ICBC estimates the cost to implement the proposed changes is \$94 million (\$67 million in capital cost and \$27 million in operating expenses).
- These are high level preliminary estimates. The final cost of implementation could be impacted by refinements or revisions.

- Once fully implemented, ICBC will save approximately \$1 billion annually by introducing a limit on payouts for pain and suffering for minor injuries as well as other changes such as the alternative dispute resolution process.
- These savings will be realized starting 2019/2020 fiscal year.

#### 14. Are you sure this is the best way to "solve" the problem?

- According to the EY report, there is no indication that the underlying issues will correct themselves on their own.
- That's why ICBC and government are taking these significant changes.
- Changes to how injuries are treated and compensated under B.C.'s auto insurance system is the single biggest action we can take to both provide improved benefits and make rates more affordable for British Columbians.
- ICBC needs to do everything it can to make sure it takes better care of those injured in crashes by delivering their benefits to them quickly, and improving the way they work with customers so they don't feel the need to go to a lawyer.
- There are no other actions ICBC can take within the current auto insurance system in B.C. that will close the gap between the premiums ICBC is collecting and the cost of the claims being paid out.

#### 15. If you implement this, does it mean savings can be passed onto drivers (i.e. rates will go down)?

- It's too soon to say for certain.
- In the short-term, these changes will help us avoid the necessary increases of \$400 per driver by next year.
- In the long-term, there could be lower insurance rates for safer drivers through improved fairness in how insurance rates are set.
- However, rates will continue to increase unless changes also occur to the increasing trends in frequency and severity of crashes.

#### 16. Isn't this distracting from the real issue – that drivers need to drive safely?

- ICBC and the government have already taken action to further penalize people who choose to drive dangerously.
- Starting March 1, 2018, repeat offenders for distracted driving will pay up to \$2,000 through the Driver Risk Premium program.
- ICBC and government are making all 140 red light cameras fully operational throughout the province to catch more people who are breaking the law.
- The focus from the outset has been to develop a model that will make insurance rates fair for drivers, which means that higher risk drivers should pay more.
- British Columbians have said for years that the system needs to be more fair and we agree.
- This spring, we will be looking to get the public's feedback on other ways ICBC can increase fairness for all ratepayers.

#### 17. What is ICBC doing to reduce the rising number of crashes?

- ICBC helps make roads safer by investing about \$50 million every year on road safety-related projects and campaigns – money that helps support police enforcement and road improvements across our province.
- ICBC is also committed to working with government to develop and implement a dangerous roads initiative to help improve safety at high-risk intersections.
- With the number of crashes in our province increasing every year, government and ICBC are
  working to identify areas with a high number of collisions and then work with local governments
  to review where improvements can be made.

### 18. Doesn't this proposal penalize victims rather than tackle the poor drivers that are causing the accidents?

- The move from the current compensation-based model to the proposed care-based model provides increased accident benefits and improved treatment and care for all British Columbians.
- These changes will allow ICBC to better support all injured customers and help them to recover faster.
- The increased accident benefits will benefit those who need it most those who are seriously
  injured in crashes by substantially increasing the coverage they are able to receive to help
  them recover.
- Increased accident benefits will also help those who are involved in a single vehicle crash or in other situations where there isn't another driver's insurance policy to claim against, such as an animal collision.

#### 19. Isn't the increase in legal costs really a result of ICBC pushing more and more cases to court?

- ICBC only had half as many injury claims proceed to trial in 2016 than 2012 (348 in 2012 compared to 185 in 2016).
- By taking those 185 claims to trial, ICBC has saved \$10 million; the difference between what was being demanded and what was awarded.
- Less than half a per cent of the injury claims ICBC receives proceed to trial and they only do so when ICBC believes the settlement being demanded is above what is thought to be fair.

# 20. How much does ICBC currently spend in legal costs? And how much do you expect to save with this proposal?

- Today, legal costs (including estimated contingency fees charged by lawyers for the injured) account for 24 per cent of ICBC's total annual costs.
- This is greater than the cost of running ICBC plus the benefits received by customers with either minor or serious injury claims.

### 21. Won't these changes mean the people at-fault are not being held accountable/not punished for their actions since they won't be taken to court for their actions?

- At-fault drivers are and will continue to be held accountable.
- These changes will just mean that if you're at-fault and injured, you will have access to the same benefits to recover as drivers who are not at fault.
- Drivers who cause crashes pay more for their auto insurance because their premiums go up and that will continue to be the case.

#### 22. What else are you doing to address ICBC's financial situation?

- Changes to how injuries are treated and compensated under B.C.'s auto insurance system is the single biggest action government can take to both provide improved benefits and more affordable rates to British Columbians.
- There are no other options ICBC can take within the current auto insurance system in B.C. that will close the gap between the premiums ICBC is collecting and the cost of the claims being paid out.
- Today's announcement is part of a suite of initiatives focused on keep rates fair and affordable and more will be announced in the coming weeks.
- We are expecting to release a final report from PwC Canada on the effectiveness of ICBC's
  operations in fairly short order, and anticipate there will be recommendations on finding further
  savings by working with the auto body industry.

#### 23. Are you sure that implementing these changes will rectify the situation?

- B.C. is the last province in Canada to introduce some form of restriction to supplementary compensation for minor injury claims beyond the treatment or benefits required for recovery.
- As the EY report noted: "Product reform has been largely effective across Canada, and the universal result has been a reduction in claims costs and, subsequently, insurance rates."
- ICBC will save approximately \$1 billion annually by introducing a limit on payouts for pain and suffering for minor injuries as well as other changes such as the alternative dispute resolution process.

#### **Accident Benefits**

#### 24. What are accident benefits?

- Accident benefits help injured customers get better and are defined in regulation.
- They are a first party coverage, which means a driver, their passengers and members of their
  household who have medical costs, wage loss and more can claim accident benefits if they are
  injured in a motor vehicle crash, whether they are a not-at-fault claimant or the driver that
  caused the crash.
- Accident benefits include medical benefits, weekly wage benefits while injured and unable to work, treatment like physiotherapy, chiropractors and massage, money for home or vehicle modifications if needed and for other supports.
- Accident benefits have not increased since 1991.

#### 25. Why haven't accident benefits increased before now?

• ICBC's accident benefits have not been updated since 1991 because the system hasn't had the resources to fund changes without large rate increases.

#### 26. How are accident benefits changing?

- More money for treatments.
  - ICBC currently pays 1991 rates (\$23/visit) and the customer pays the rest. The customer can be reimbursed the extra charges (up to \$50/visit) only if they are not at-fault in the crash.
  - If implemented, ICBC is committed to paying the fair market rate for necessary treatments whether the driver is at-fault or not. This rate will be determined in consultation with medical service providers.
  - By providing more money for treatment, customers will be less likely to have to pay out of pocket.
  - The exact amount ICBC pays per type of treatment will be developed in consultation with medical stakeholders, but the goal is to cover the full cost of most treatments.
- More types of treatments will be covered.
  - Currently only the most common types of treatment are pre-approved for payment (general practitioner, physiotherapy, occupational therapy, and chiropractic treatment).
  - When these changes are implemented, ICBC will add new treatment providers including kinesiology, acupuncture, counselling and massage therapy to the list of treatments preapproved for payment.
- When implemented, ICBC will also significantly increase the overall dollars available for accident benefits:
  - 100 per cent increase for the overall limit for medical and physiotherapy costs for treatments to \$300,000, up from \$150,000;
  - 147 per cent increase in wage loss payments while injured and unable to work, to \$740 per week, up from \$300 per week;

- 93 per cent increase in homemaking benefits to assist with household tasks such as cooking, cleaning and grocery shopping if the primary provider is unable to do these tasks after a crash to \$280 per week, up from \$145 per week;
- o 200 per cent increase for funeral costs to \$7,500, up from \$2,500; and
- 49 to 71 per cent increase in death benefits to \$30,000, up from \$17,580-\$20,080.

#### 27. How did you decide on the amount to increase accident benefits?

- Overall limit for medical and physiotherapy costs for treatments will increase from \$150,000 to \$300,000
  - ICBC will be doubling this benefit to recognize increased costs over the last 25 years and as a key measure in the shift to a care focused model.
    - \$150,000 is equivalent to \$234,200 in today's dollars, as indexed to inflation
    - \$300,000 was also previously put forward by disability advocates as an appropriate increase by the B.C. Coalition of People with Disabilities
    - Legislation is required to implement this change, but our intention is to make it retroactive to Jan. 1, 2018.
- Wage loss payments increased from \$300 per week to \$740 per week
  - The new weekly wage loss payment will provide 75 percent of gross weekly pay for the average B.C. full-time worker
    - This benefit is not intended to provide full compensation, but is designed to provide a fair and equitable supplement to lessen the financial hardship customers may experience following a crash
    - 75% of gross, instead of 100%, also recognizes taxes and deductions so the wage loss payments are not greater than net lost wages
  - This benefit will be indexed and adjusted annually to align with fluctuating British
     Columbia wages
    - ICBC will continue to align it to the 50th percentile of the average full-time earning for a B.C. resident
- Homemaking benefits increased from \$145 per week to \$280 per week
  - Increased to recognize increased costs over the last 25 years and help support the shift to a care focused model
    - \$145 is equivalent to \$227 in today's dollars, as indexed to inflation
- Funeral costs increased from \$2,500 to \$7,500
  - ICBC is increasing this benefit to cover the average cost of a funeral
    - ICBC estimates the average cost of a basic burial to be on average \$6,500
- Death benefits increased from \$17,580-\$20,080 to \$30,000, and the process simplified
  - Moving forward the spouse of the deceased will receive one lump sum payment of \$30,000
  - ICBC will no longer adjust the benefit based on the wage earning status of the deceased
    - Today, if the highest wage earner dies, the surviving spouse receives a total of \$20,080; if the lower wage earner dies, the surviving spouse only receives \$17,580.

#### 28. Will benefits now be frozen at these levels?

- Wage loss benefits and the market rate for medical treatments both key components of B.C.'s significantly enhanced accident benefits – will be indexed to ensure they keep up with the cost of living.
- We will review other accident benefits (funeral, homemaker, death and accident benefits limits) on an ongoing basis.

# 29. Health providers will benefit from these increased benefits – won't this mean there is an incentive for them to keep treating injuries longer than is needed? Who will monitor this?

- New medical treatment guidelines, to be developed in consultation with medical stakeholders, will introduce checks and balances along the way to help with recovery.
- Today, ICBC relies on a medical professional to determine the severity of an injury and the appropriate treatment plan. This will continue.

### 30. What have other provinces done in this area? What happened when they implemented this kind of system?

• All other provinces have taken some kind of action to introduce limits to compensation for pain and suffering from minor injuries after insurance rates reached unaffordable levels.

#### **Minor Injuries**

#### 31. What are minor injuries?

- Government and ICBC will develop a clear, legal definition of a minor injury claim in British Columbia.
- We are reviewing legal definitions for minor injury claims used by other provinces to help determine what makes the most sense for British Columbians.
- We anticipate our new legal definition in B.C. will include sprains, strains, general aches and pains; mild whiplash: cuts and bruises; mental anxiety and stress from a crash.
- It will not include non-minor injuries like broken bones or brain injuries (concussions).
- If these symptoms persist beyond 12 months, the injury would no longer be considered minor.

#### 32. Will whiplash be included?

- There is a broad spectrum of injuries that fall under whiplash associated disorders.
- Mild versions of whiplash will be included in the minor injury definition.

#### 33. Will concussions be included?

• No, brain injuries like concussions will not be included in the definition of a minor injury. Concussions are considered a form of brain injury which is not considered minor in nature.

#### 34. Who will define/decide if an injury is minor?

- Today, ICBC relies on a medical professional to determine the severity of an injury. ICBC trusts their judgement and will continue to.
- There will be a new independent dispute resolution system for customers if they disagree with a decision to classify their injuries as minor.
- ICBC will also monitor the definition of a minor injury and, as seen in other jurisdictions, it will likely continue to evolve over time.

#### 35. What if I'm not getting better, will my injury remain minor forever?

- New medical treatment guidelines, to be developed in consultation with medical stakeholders, will introduce checks and balances along the way to gauge recovery.
- At any time if an individual is not recovering and a medical professional determines the
  customer is not expected to improve, a minor injury may be redefined as a non-minor injury,
  and would no longer be subject to the limit on payouts for pain and suffering.
- If after 12 months a customer continues to have serious impairment from their injury, such as
  not being able to work/ go to school, or having to work modified hours or reduced duties, their
  injury is also no longer considered minor.
- There will be a new independent dispute resolution system for customers if they disagree with a decision to classify their injuries as minor.

• ICBC will also monitor the definition of a minor injury and, as seen in other jurisdictions, it will likely continue to evolve over time.

#### 36. Won't people just wait 12 months for their minor injury definition to expire?

- Customers need to demonstrate they are working to recover.
- There needs to be evidence of treatment geared to recovery.
- There will be a new independent dispute resolution system for customers if they disagree with a decision to classify their injuries as minor.

#### **Dispute Resolution**

#### 37. What if I disagree with an assessment that says I have minor injuries?

- A new, independent dispute resolution system for customers with certain motor vehicle injury disputes will be created through the Civil Resolution Tribunal (CRT)
- Customers with questions about their injury claim will be able to contact the CRT 24 hours a day, seven days a week if they have concerns about things like:
  - The classification of their injury
  - the compensation they are offered/received

#### 38. Why did you select the CRT as the dispute resolution system?

- The CRT already helps to resolve small claims disputes of \$5,000 and under, and strata property (condominium) claims of any amount.
- The CRT will reduce reliance on the courts to help settle certain ICBC disputes and mean faster decisions for customers.
- Fees to use this service are far more cost-effective than retaining a lawyer (current CRT fees range from \$75 to \$150).

#### 39. Does the Civil Resolution Tribunal (CRT) have the capacity to take on this role?

The CRT has been consulted throughout this process and is confident they can take on this
additional work.

# 40. It sounds like these changes take away the right to seek legal representation for customers, and that customers will be left on their own to navigate dispute resolution through the CRT – is this a fair process for the customer?

- Nothing in these changes takes away a customer's right to hire a lawyer if they choose.
- The information and processes used by the CRT are user-friendly can be navigated without the need for legal representation and are available to customers seven days a week, 24 hours a day.
- Introducing a limit on pain and suffering for minor injuries doesn't remove an individual's right
  to compensation, which includes the right to be covered for financial losses and expenses
  incurred as a result of the accident, whether or not the injury is deemed minor.
- If you're seriously injured in a crash, you will continue to be able to sue the at-fault driver for pain and suffering. That will remain unchanged. A limit on payouts for pain and suffering is being introduced for minor injury claims only.
- Government and leadership with the CRT have been consulted throughout this process and those discussions are ongoing as details still need to be finalized, including ensuring the ability to take challenges to B.C. Supreme Court remains.

#### 41. Is there a fee to use the dispute process?

 Fees to use the Civil Resolution Tribunal (CRT) are far more cost-effective than retaining a lawyer (current fees range from \$75 to \$150). It is expected that CRT fees related to motor vehicle disputes will be similar to fees for other types of disputes. • For more information, please visit https://civilresolutionbc.ca/resources/crt-fees/.

#### 42. How long will the dispute process take?

We expect the process to be much faster – a current litigated claim takes 30 months to settle
whereas the goal of the Civil Resolution Tribunal (CRT) is to have disputes resolved within 60 to
90 days, on average.

#### Limit on pain and suffering

#### 43. What exactly is being limited?

- Currently, if a person is injured in a crash and found not at-fault, that person is usually paid an amount for pain and suffering.
- Under the current full-tort system in B.C., individuals can seek further compensation from the
  at-fault driver for pain and suffering. There are currently no restrictions on how much money a
  person can be compensated for pain and suffering, regardless of the severity of the injury.
- A \$5,500 limit on pain and suffering payouts for minor injuries will be implemented, which will
  move the focus away from maximizing compensation, reduce legal costs, and allow more money
  to be allocated to the care, treatments and support the customer needs to get better.
- The limit will not apply to non-minor and catastrophic injury claims.

#### 44. What is "pain and suffering"? How does this differ to other elements you might be paid out?

- Pain and suffering describes the physical pain and emotional distress from being in a crash.
- Emotional distress can include things like anxiety, insomnia, irritability and depression.
- Payments for pain and suffering are entirely separate from compensation for any medical treatments, which are and will continue to be covered under ICBC's accident benefits.
- If a person is injured in a crash and found not at-fault, they'll continue to be compensated for all losses and expenses.

#### 45. "Pain and suffering" is variable - how can/do you quantify or put a limit on that?

- Every other province has already taken action to introduce limits to minor injury pain and suffering payments after their rates reached unaffordable levels.
- B.C.'s limit will not apply to major and catastrophic injury claims.

#### 46. How will B.C.'s cap compare to the rest of Canada?

- B.C.'s limit on pain and suffering awards is not the lowest, nor is it the highest.
  - However, for every \$1,000 added to the limit, it costs the system in B.C. an additional \$30 million and could increase rates by as much as one per cent.

#### 47. Why are we not considering having a deductible on pain and suffering rather than a cap?

- ICBC currently has a Multiple Crash Premium that requires an at-fault driver to pay a \$1,000 deductible if they have three at-fault crashes in three years.
- Ontario and Newfoundland introduced a form of deductibles on general damages for pain and suffering, which were not effective in addressing rate affordability and required additional reforms to the system in the years following implementation.
- This deductible system could essentially eliminate payment for pain and suffering of any amount to a significant number of injured customers.
- The limit does not reduce pain and suffering awards to zero for any customers.
- The unfairness of the deductible impact for many unrepresented claimants may drive more people to lawyers seeking some compensation for these injuries – which will offset potential savings.

• The cap provides certainty of entitlement, which is actually likely to reduce legal representation and increase overall savings.

#### 48. Can the limit on pain and suffering increase?

- As has been the case in other provinces, the limit on payouts for pain and suffering on minor injuries may increase over time.
- It is proposed to be indexed to inflation so will take into account increases in the cost of living.
- ICBC will save approximately \$1 billion annually by introducing a limit on payouts for pain and suffering for minor injuries as well as other changes such as the alternative dispute resolution process.

# 49. Doesn't a minor injury limit infringe on the rights of an individual? By putting a limit on minor injuries, aren't you denying victims and injured motorists' fair compensation for their injuries?

- If a person is injured in a crash and found not at-fault, they'll continue to be able to seek compensation for pain and suffering and be compensated for all losses and expenses.
- If a person is seriously injured in a crash, they will maintain the right to sue the at-fault driver for pain and suffering for an unrestricted amount.
- We are retaining court process for certain injury disputes, and if concerns exist coming out of the CRT, those can still be taken to B.C. Supreme Court.
- The change enables ICBC to enrich accident benefits to better care for injured customers.
- It's a shift to a care-based model which moves the focus away from maximizing compensation towards directing more money to the care, treatments and support the customer needs to get better.

#### 50. Is this the start of bringing in a no-fault system?

- Government is not considering a no-fault model.
- The existing tort system will be modified by putting limits on pain and suffering payouts for defined minor injuries.
- Other provinces have introduced systems changes that have limited awards for pain and suffering for minor soft-tissue injury claims while still covering – and in many cases increasing – payments for care and recovery benefits.

#### 51. Doesn't this pave the way for capping the amounts an individual receives for serious injuries?

- The limit does not apply to non-minor and catastrophic injury claims.
- The general definition of a non-minor/serious or catastrophic injury claim includes: injuries
  more severe than a minor injury claim such as fractures or broken bones to more
  catastrophic injuries including paraplegia, quadriplegia, amputations, brain injuries, deafness
  and blindness, which have a life-changing impact on people's lives.
- Drivers will have an option to purchase additional coverage for a higher limit in pain and suffering compensation. The limit would be set at \$75,000 and would cost approximately \$1,300 a year on top of the cost of their basic and other optional insurance.
- Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.

### 52. Does the limit apply to out of province drivers? What if they have the right to sue in their home jurisdiction?

• Just like today, if you have a crash in B.C., the laws of B.C. apply and these changes will apply to everyone who uses B.C. roads.

#### 53. Does the limit apply to injured cyclists and pedestrians?

• Yes, if the cyclist or pedestrian suffers a minor injury.

#### 54. How many claims currently have pain and suffering payouts at \$5,500 or below?

- We estimate about 53% of all bodily injury claims are expected to be impacted.
- 75% of bodily injury claims are for minor injury
  - 70% of these claims are estimated to have general damage payment over the capped amount.
  - The rest (30% of the 75%) of the minor injury claims have general damage less than the cap already and are not impacted by the cap.

#### **Claims Costs**

#### 55. How much have the costs of minor injuries increased?

- The payouts for minor soft-tissue injury claims with ICBC have significantly increased over the last 15 years.
- For minor soft-tissue injuries:
  - Based on the recent report released by EY, the average claim paid out for minor injuries has risen from \$8,220 in 2000 to \$30,038 in 2016; an increase of 265 per cent (compared to 26.5 per cent for serious injuries).
  - Based on the recent report released by EY, the average pain and suffering awards paid out for minor injuries has risen from \$5,004 in 2000 to \$16,499 in 2016; an increase of 230 per cent (compared to 52 per cent for serious injuries).
- The system isn't working when total payouts are not drastically different between minor and serious injuries (\$30,000 for a minor injury claim; \$48,000 for a serious injury claim).
- Court awards for pain and suffering for a minor injury claim are close to the same as those for a serious injury claim (\$16,500 for a minor injury claim; \$21,000 for a serious injury claim).

#### 56. How much have the costs of serious injuries increased?

- For serious injuries:
  - Based on the recent report released by EY, the average claim paid out for serious injuries has risen from \$38,014 in 2000 to \$48,078 in 2016; an increase of 26.5 per cent (compared to 265 per cent for minor injuries).
  - Based on the recent report released by EY, the average pain and suffering awards paid out for serious injuries has risen from \$13,789 in 2000 to \$20,954 in 2016; an increase of 52 per cent (compared to 230 per cent for minor injuries).
- The system isn't working when total payouts are not drastically different between minor and serious injuries (\$30,000 for a minor injury claim; \$48,000 for a serious injury claim).
- Court awards for pain and suffering for a minor injury claim are close to the same as those for a serious injury claim (\$16,500 for a minor injury claim; \$21,000 for a serious injury claim).

# 57. How much does ICBC currently pay to claimants on average? What percentage of this is "pain and suffering"?

- Today the average claim paid out for a minor injury is \$30,000.
- An example of how this could break down for a customer is:
  - \$16,500 for pain and suffering (based on average payout for pain and suffering for a minor injury as listed in the EY report)
  - \$7,500 for additional wage loss and medical care this payment is above what is covered by ICBC accident benefits
  - \$6,000 for legal costs, including expert reports
- The customer, however, will only receive about \$16,080 (plus ICBC accident benefits).
  - \$7,920 would be deducted for lawyer contingency fees

 For this scenario, contingency fees were calculated based on the assumption the lawyer would take about 33% of the award

#### Optional top up

# 58. How much will the option to buy uncapped coverage cost relative to capped coverage? If a driver chooses a capped product, will be they be able to change to uncapped? Vice versa? If yes, can they change anytime?

- Drivers will have an option to purchase additional coverage for a higher limit in pain and suffering compensation. The limit would be set at \$75,000 and would cost approximately \$1,300 a year on top of the cost of their basic and other optional insurance.
- Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.
- We anticipate the cost of this additional coverage would cost approximately \$1,300, in addition to the cost of their regular insurance policy.
- Customers have long been able to choose different levels of coverage, limits and deductibles on many of ICBC's optional insurance products.
- These choices enable customers to control their automobile insurance costs and decide what's best for them.

# 59. How many drivers do you think will take coverage with minor injury limits? How many will buy the top-up coverage?

- After the changes are implemented on April 1, 2019, anyone injured in a crash that has a minor injury will be subject to these limits.
- It is too early to say how many people may choose to buy the top-up as details of the options are still in development.

# 60. Doesn't the top-up product create a two-tiered auto insurance, where the rich have access to a better system?

- Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.
- This government wants to create a sustainable auto insurance system that strikes the balance between increased care for the injured, more affordable and fair rates for all, and less spent on legal costs.

#### Implementation

#### 61. When will these changes take effect?

- Once the appropriate legislation is introduced and passed, the increase for the overall limit for medical and physiotherapy costs for treatments to \$300,000, up from \$150,000 will be retroactive to January 1, 2018.)
- This means customers who were injured in a car crash on or after January 1, 2018 will have access to this significantly improved benefit.
- We anticipate the remainder of the enhanced accident benefits at the individual coverage level and the changes to payouts for pain and suffering on minor injury claims to go into effect on April 1, 2019.

#### 62. What will happen to claims that are currently in the system?

- Claims that have already occurred or that occur between now and the implementation of the changes will stay in the current full-tort system.
- For example, a person involved in a crash in February 2019, will not be subject to any limits on pain and suffering, even if their claim is settled after April 1, 2019.

From: Nelson, Tiffany GCPE:EX

To: Smith, George AG:EX; Godfrey, Sam AGRI:EX; Milne, Gala AG:EX

Subject: Revised: technical briefing deck

Date: February-04-18 11:43:55 AM

Attachments: Technical briefing - 02FEB18 - approved.pptx

FYI: Program has made further revisions to the PPT. Language is also being adjusted to reflect that Joy and Nicolas will deliver it.

#### Begin forwarded message:

From: "Groot, Jeff AG:EX" < Jeff.Groot@gov.bc.ca>

Date: February 3, 2018 at 10:52:25 AM PST

To: "Bianco, Catherine GCPE:EX" < Catherine.Bianco@gov.bc.ca >, "'Cooper, Doug'"

<<u>Doug.Cooper@icbc.com</u>>

**Cc:** Doug Henderson < <u>Doug.Henderson@icbc.com</u>>, "Nelson, Tiffany GCPE:EX" < <u>Tiffany.Nelson@gov.bc.ca</u>>, "Groot, Jeff AG:EX" < <u>Jeff.Groot@gov.bc.ca</u>>

Subject: RE: Approved technical briefing deck

Apologies – please use this one as approved. It removes reference to the new \$1k benefit on slide 18 and in the notes for that slide, just to align with the media release. Doug H, I'll send you a new stakeholder version too.

From: Groot, Jeff AG:EX

Sent: Friday, February 2, 2018 2:38 PM

To: Bianco, Catherine GCPE:EX; 'Cooper, Doug'

Cc: Doug Henderson; Nelson, Tiffany GCPE:EX; Groot, Jeff AG:EX

**Subject:** Approved technical briefing deck

Doug has approved this deck.

Note, changes to slide 8 to change deficit amounts to red and revenue to black. ICBC team, can you guys confirm I'm right with the colouring?

And slide 22 from the one I sent, to note on the actual slide that it is certain MV claims.

Other than that, we're good.

JG

#### Jeff Groot

Executive Director, Corporate Priorities & Strategic Engagement

Corporate Management Services Branch | Ministry of Attorney General

Direct: 778.698.5200 | Mobile: s.17

Page 1293 of 1453 to/à Page 1317 of 1453

Withheld pursuant to/removed as

DUPLICATE

From: Nelson, Tiffany GCPE:EX

To: Smith, George AG:EX; Zadravec, Don GCPE:EX

Subject: Edits to PPT for ICBC version

Date: February-04-18 1:04:11 PM

Attachments: Technical briefing - 02FEB18 - approved - for ICBC .pptx

Hi - I've edited the PPT to reflect Joy and Nicolas delivering. Who will next review to ensure this aligns with what you'd like delivered, in light of the Minister's remarks that follow? Nicolas and Joy will be rehearsing today as to who says what.





DRAFT | CONFIDENTIAL



# **Technical briefing**

Changes to ICBC

February 6, 2018

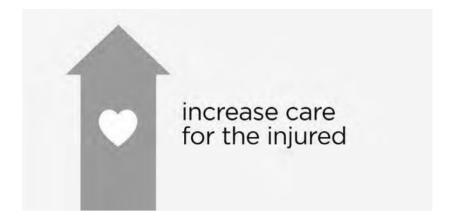
# **Outline**

- Changes to ICBC
- Financial update
- Current pressures
- Details of changes
- Timeline
- Questions
- Break -
- Public announcement

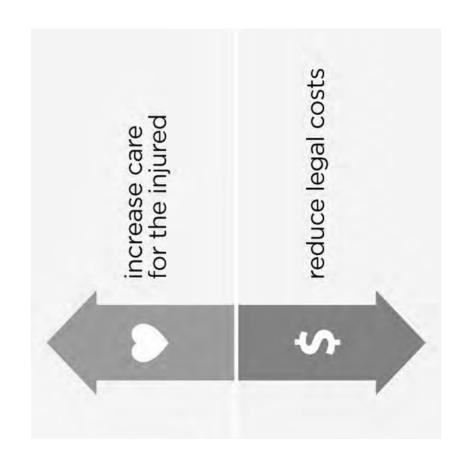
# **Suite of changes needed**



# **Changes announced today**



# Changes announced today

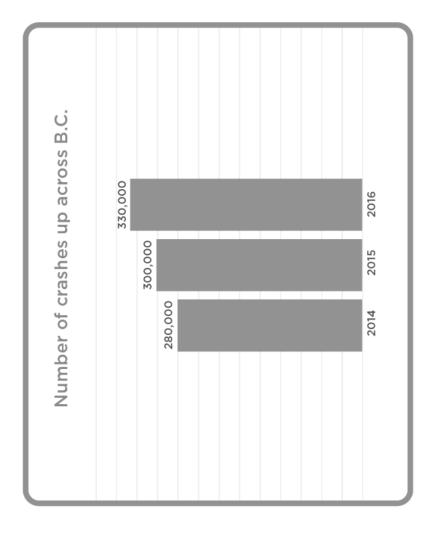


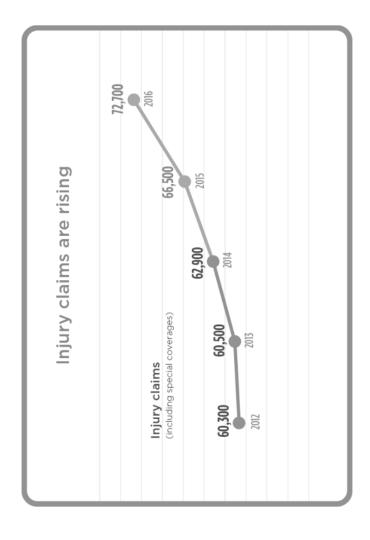
# Changes are necessary



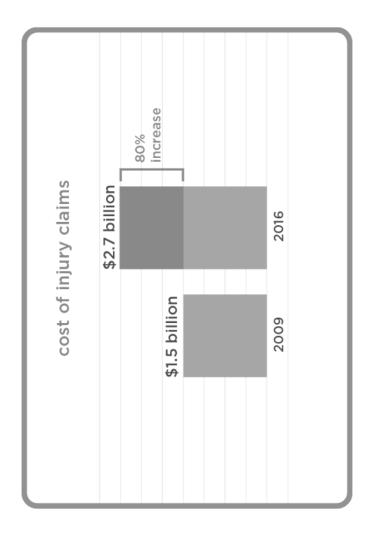
# ICBC's financials

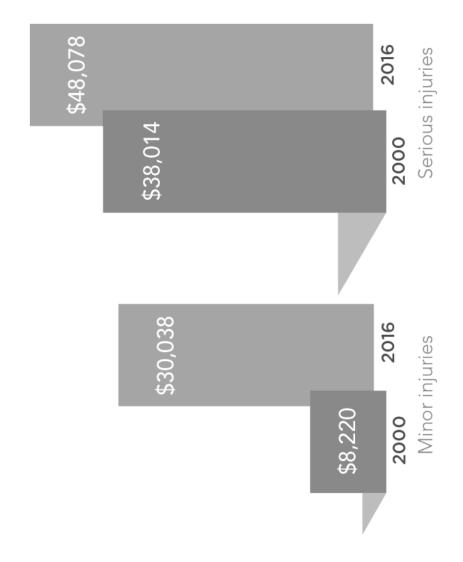
	2017/2018
Earned revenue	\$4.1 billion
Net claims incurred	\$4.25 billion
Prior year's adjustment	\$443 million
Investments	\$396 million
Net loss (Q3)	\$935 million
Net loss (projected year-end)	\$1.3 billion



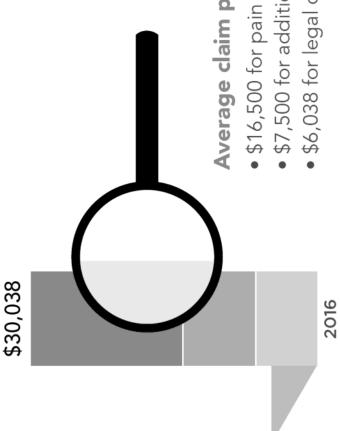


# Rising cost of injury claims





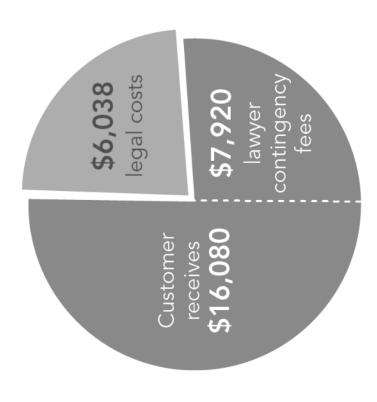
# Breakdown of a minor injury claim



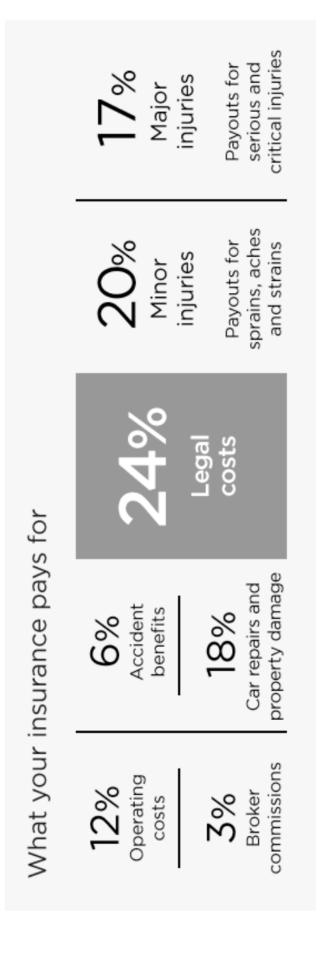
# Average claim paid out for minor injury claim is \$30,038

- \$16,500 for pain and suffering
- \$7,500 for additional wage loss and medical care
  - \$6,038 for legal costs, including expert reports

# An example of a settlement distribution



# Legal costs



# Not recovery focused

Accident benefits have not increased since 1991

- ICBC currently pays \$23 per visit and customer pays the rest (up to \$50/visit)
- Extra charges reimbursed only if customer is not at-fault 0

# Not fair

Plan to improve fairness

o Make high-risk drivers pay more; low-risk drivers pay less

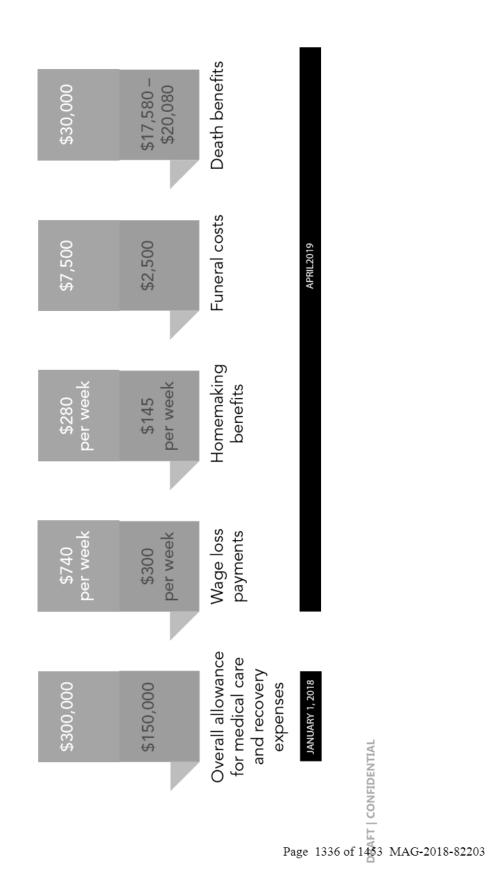
# **Changes announced today**



# Increased accident benefits for all

current

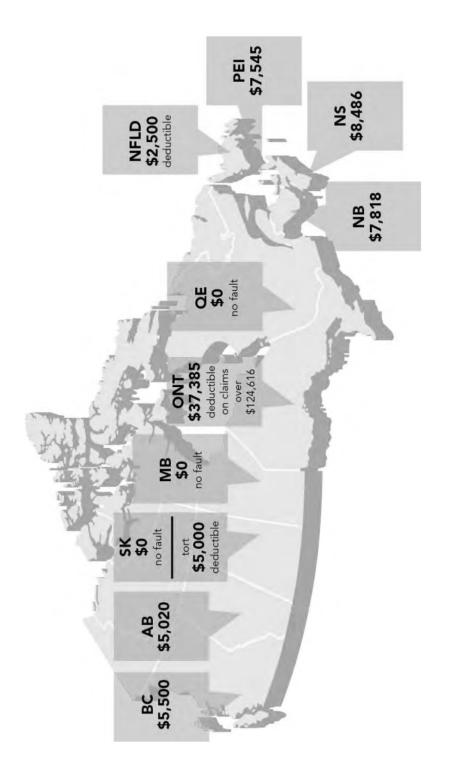
new



# Limit on payouts for pain and suffering

\$5,500 limit will apply to minor injuries only, effective April 1, 2019

Payments for pain and suffering are entirely separate from compensation for any medical treatments Savings of approximately \$1 billion by introducing the limit along with other changes



# Definition of a minor injury

- "Minor injury" will likely include sprains, strains, general aches and pains; mild whiplash; cuts and bruises; anxiety and stress from a crash
- o If these symptoms persist beyond 12 months, the injury would no longer be considered minor – and the limit would not apply
- A medical professional not ICBC will determine the severity of injuries and therefore if it falls under the definition of a minor injury 0

# New independent dispute resolution process



# **Civil Resolution Tribunal**

- Disputes related to certain motor vehicle injury claims 0
- ✓ Online, accessible and efficient
- Independent from ICBC
- Reduce reliance on courts and legal system Faster decisions for customers

# **Timeline**

# February 2018

- Announce suite of changes
- recovery benefits increase to \$300,000 (retroactive to January 1, 2018) Overall medical care and

Implementation planning and legislative changes

# Apr 2019

March 2018 - March 2019

- Additional enhanced benefits take effect
  - Limit applied on payouts for pain and suffering on minor injury claims

# **Questions?**

# Thank you

 From:
 \$ \$.22\$

 To:
 Eby. David

 Cc:
 Smith. George AC

Cc: <u>Smith, George AG:EX</u>

Subject: FW: Cost of Settling ICBC Injury Claims

February-05-18 2:33:10 PM

Attachments: Occasional Paper No. 52 5 Feb 2018.pdf

Information.

Rick

Date:

From: \$.22 Sent: Monday, February 5, 2018 2:30 PM

To: Amy Smart (asmart@timescolonist.com); Andrew MacLeod; Charlie Smith (gs.info@straight.com); Dave Obee (dobee@timescolonist.com); David Ball (david.ball@metronews.ca); Gary Mason (gmason@globeandmail.com); George Smith (george.smith@gov.bc.ca); ghoekstra@postmedia.com; Ian Bailey (IBailey@globeandmail.com); imulgrew@postmedia.com; John O'Dowd (john@cknw.com); Jon McComb (jon@cknw.com); Justine Hunter (JHunter@globeandmail.com); Keith Baldrey; Les Leyne (LLeyne@timescolonist.com); Liza Yuzda; Ikines@timescolonist.com; Marcella Benardo (Marcella.Bernardo@vancouverradio.rogers.com); Matt Prepost (editor@ahnfsj.ca); Mike Smyth (msmyth@postmedia.com); Omand, Geordon; paul willcocks; rshaw@postmedia.com; Vaughn Palmer (vpalmer@vancouversun.com); Wendy Stueck (wstueck@globeandmail.com)

Subject: Cost of Settling ICBC Injury Claims

Any insurance model involves administrative costs for such functions as claims recording and payment. Some models are more expensive than others.

Some use the concept of the "transaction" cost to measure what portion of the total expenditures on claims that accrues to parties other than the claimants. In its 2017 report on ICBC, for example, Ernst Young stated that 24% of ICBC's total Basic expenditures went to pay the "legal costs" of the tort liability model.

Occasional Paper No. 52 looks specifically at injury payments for fiscal year 2015, and indicates that injury claimants received approximately 57% of the \$2.0 billion dollars spent on these claims in that year. The balance of 47%, or approximately \$854 million, was spent on the transaction costs of the tort model. Legal fees (both claimants' and ICBC's) are estimated at \$527 million, or 26% of the total expenditure on injury claims in that year.

s.22

## OCCASIONAL PAPER No. 52

**ICBC** 

## THE 'TRANSACTION' COST OF THE CURRENT TORT INJURY MODEL

Copyright

Page 1346 of 1453 to/à Page 1349 of 1453

Withheld pursuant to/removed as

Copyright

 From:
 Eby. David AG:EX

 To:
 Smith. George AG:EX

Subject: NR - ICBC Product Changes - Feb5 -edits

**Date:** February-05-18 3:43:20 PM

Attachments: NR - ICBC Product Changes - Feb5 -edits.docx

Draft revisions attached in track changes.

D.



## **NEWS RELEASE**

For Immediate Release [release number] Feb. 6, 2018 Ministry of Attorney General

## Government directs changes to make ICBC work for B.C. drivers again

VICTORIA — The B.C. government is directing changes for the Insurance Corporation of British Columbia (ICBC) to \$13 \( \frac{\dagger}{\dagger} \) bring about an end to the fiscal crisis \$13\$ while keeping rates affordable for B.C. drivers, Attorney General David Eby announced today.

"ICBC was created to protect British Columbians at the lowest possible cost, but  $\frac{13}{13}$ 

mismanagement turned this valuable public asset into a financial sinkhole," said Eby.

S 13

-We will return ICBC 5.13 to a place where it can

S 13

\$.13 provide affordable car insurance while offering adequate care for those injured in an accident."

Today's changes come in the wake of multiple revelations about

s 13

s 13 -harmful decisions and inaction by the previous government—leading to ICBC s.13 projecting a 2018 net loss of \$1.3 billion s.13 B.C. drivers could face premium increases averaging \$400 or more if no action is taken.

"For too long, difficult decisions have been put off and growing problems at ICBC hidden from the public.

S.13

-The changes we're initiating today will reduce ICBC's claims costs by more than \$1 billion every year, helping make it sustainable for decades to come

S.13

s.13 said Eby. s.13

Taking effect April 1, 2019, the changes include:

A new limit of \$5,500 on pain and suffering for minor injury claims, which have increased 230% since 2000. B.C. is the last province in Canada to take this kind of action-

s.13

An independent dispute resolution process for minor s.13 injury claims.

• The first major improvements in accident benefits in 25 years, dramatically increasing the care available for anyone injured in a crash, s 13

s.13

s.13

Together, these changes will reduce the amount ICBC spends on legal fees  $\frac{\text{and expenses}}{\text{s 13}}$  which have grown to consume 24 percent of ICBC's budget –  $\frac{\text{s 13}}{\text{s 13}}$ 

§ 13 the savings from this initiative, when coupled with other planned initiatives, will restore

ICBC to financial sustainability and finance the planned s.13 -accident benefit improvements s.13

s.13

<u>Disputes over whether or not an injury is "minor" will be adjudicated by B.C.'s Civil Resolution Tribunal, an independent tribunal that already adjudicates strata and small claims disputes in the province.</u>

"We're putting ICBC's priority back where it should be — providing fair, affordable rates for British Columbians,  $\frac{13}{2}$  and giving drivers peace of mind with  $\frac{13}{2}$  appropriate care if they are in a collision," said Eby.

s.13

Eby s.13 also announced that ICBC will be consulting with customers on major revisions to the corporation's rate structure with the goal of ensuring good drivers pay less, and bad drivers pay more. The consultation will ensure rate structure changes are responsive to the interests of British Columbians and done with full transparency.

s.13

### Additional Quotes:

"British Columbians can no longer afford to keep paying more and more for their auto insurance every year, and this is the decisive and immediate action which is needed to relieve the pressure on ICBC's rates," said Joy MacPhail, Chair, ICBC Board of Directors. "These changes make the injured customer our top priority, by redirecting payments away from legal costs into significantly enhancing the care and treatments for anyone who is injured in a crash."

"Unbelievably, accident benefits haven't been increased since 1991," said Giovanna Boniface, national director of professional affairs for the Canadian Association of Occupational Therapists. "By raising the amount covered, and expanding the variety of treatemnts that are eligible, these changes will encourage more people to seek the treatment they need and recover more quickly."

"The system we have today does not do a good enough job of taking care of those who are injured in crashes," said Jane Dyson, Executive Director, Disability Alliance BC. "We welcome these improved benefits – and particularly the doubling of the overall allowance for medical care and recovery. This should be seen as welcome relief by anyone who is unfortunate enough to be catastrophically injured in a crash."

### Accident Benefit Details:

- Doubling the \$.13-lifetime allowance for medical care and recovery costs for those catastrophically injured in a car accident from \$150,000 to \$300,000. Legislation will be introduced with the intention of making this benefit retroactive to Jan. 1, 2018, in order to \$13 -start immediately helping \$.13 seriously injured British Columbians \$.13 \$.13
- Covering a greater variety of treatment services.
- Significantly increasing the amount covered for treatments, so customers don't have to pay outof-pocket.
- More than doubling wage loss payments to \$740 per week, almost doubling home support benefits to \$280 per week, tripling funeral cost <u>coverages</u> to \$7,500, and increasing death benefits to \$30,000.

### **Quick Facts:**

- Injury claims totalled \$2.7 billion in 2016 an increase of 80 percent in just the last seven years.
- The average claim paid out for minor injuries has risen from \$8,2200 in the year 2000 to \$30,038 in 2016 an increase of more than 265 percent.
- At the same time, the average pain and suffering awards paid out for minor injuries have risen from \$5,004 in 2000 to more than \$16,499 in 2016.
- Vehicle damage claims costs have increased 30 percent in just two years, to a total of \$1.5 billion in 2016 alone.
- Use of the CRT for dispute resolution means injured claimants who don't use a lawyer will get to keep their entire settlement rather than paying a portion of it to lawyer fees.
- The use of the CRT for these disputes will also reduce ICBC's legal costs, which account for 24
  per cent of the corporation's total annual costs greater than the cost of running ICBC.

## Learn More:

ICBC icbc.com/change

B.C.'s Civil Resolution Tribunal civilresolutionbc.ca

Backgrounders on limits to minor injury claims and enhanced accident benefits are located here: [add newsroom link]

### Media contacts:

Ministry of Attorney General 778 678-1572

ICBC 604 250-1155 s.13

From: Kristianson, Eric GCPE:EX
To: Smith, George AG:EX

Subject: revised

**Date:** February-05-18 5:11:02 PM

Attachments: NR - ICBC Product Changes - Feb5 -GS-EL.docx

Eric Kristianson ADM Strategic Issues GCPE

s.17



# **NEWS RELEASE**

For Immediate Release [release number] Feb. 6, 2018 Ministry of Attorney General

## Government directs changes to make ICBC work for B.C. drivers again

VICTORIA — The B.C. government is directing changes for the Insurance Corporation of British Columbia (ICBC) to bring about an end to its financial crisis while keeping rates affordable for B.C. drivers, Attorney General David Eby announced today.

s.13

Today's changes come in the wake of multiple revelations about harmful decisions and inaction by the previous government leading to ICBC projecting a 2018 net loss of \$1.3 billion. B.C. drivers could face premium increases averaging \$400 or more if no action is taken.

"For too long, difficult decisions have been put off and growing financial problems at ICBC hidden from the public. The changes we're initiating today will reduce ICBC's claims costs by more than \$1 billion every year, helping make it sustainable for decades to come," said Eby.

Taking effect April 1, 2019, the changes include:

- A new limit of \$5,500 on pain and suffering for minor injury claims, which have increased since 2000. B.C. is the last province in Canada to take this kind of action.
- The first major improvements in accident benefits in 25 years, dramatically increasing the care
  available for anyone injured in a crash, regardless of fault. Medical care and recovery cost
  allowances will be doubled to \$300,000. This change will be made retroactive to January 1, 2018
  so it will effectively be in place to protect injured drivers and passengers immediately. See more
  on this benefit below.
- An independent dispute resolution process for ICBC injury claims.

Together, these changes will reduce the amount ICBC spends on legal fees and expenses – which have grown to consume 24 percent of ICBC's budget – the savings from this initiative, when coupled with other planned initiatives, will restore ICBC to financial sustainability and finance the planned accident benefit improvements.

Disputes over \$.13 will be adjudicated by B.C.'s Civil Resolution Tribunal, an independent tribunal that already adjudicates strata and small claims disputes in the province. "We're putting ICBC's priority back where it should be — providing fair, affordable rates for British Columbians, and giving drivers peace of mind with appropriate care if they are in a collision," said Eby.

Eby also announced that ICBC will be consulting with customers on major revisions to the corporation's rate structure with the goal of ensuring good drivers pay less, and bad drivers pay more. The consultation will ensure rate structure changes are responsive to the interests of British Columbians and done with full transparency.

### **Additional Quotes:**

"British Columbians can no longer afford to keep paying more and more for their auto insurance every year, and this is the decisive and immediate action which is needed to relieve the pressure on ICBC's rates," said Joy MacPhail, Chair, ICBC Board of Directors. "These changes make the injured customer our top priority, by redirecting payments away from legal costs into significantly enhancing the care and treatments for anyone who is injured in a crash."

"Unbelievably, accident benefits haven't been increased since 1991," said Giovanna Boniface, national director of professional affairs for the Canadian Association of Occupational Therapists. \$.13

s.13

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### **Accident Benefit Details:**

- Doubling the lifetime allowance for medical care and recovery costs for those catastrophically
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  intention of making this benefit retroactive to Jan. 1, 2018, in order to start immediately helping
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## Learn More:

ICBC icbc.com/change\_

B.C.'s Civil Resolution Tribunal civilresolutionbc.ca

Backgrounders on limits to minor injury claims and enhanced accident benefits are located here: [add newsroom link]

## Media contacts:

Ministry of Attorney General 778 678-1572

ICBC 604 250-1155 
 From:
 Kristianson, Eric GCPE:EX

 To:
 Smith, George AG:EX

Subject: revised

**Date:** February-05-18 6:23:33 PM

Attachments: NR - ICBC Product Changes - Feb5 -GS-EL 3.docx

# Added,

"we're going to make ICBC work for people again." To the end of the second graph Eric Kristianson
ADM Strategic Issues
GCPE

s.17



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# Learn More:

ICBC icbc.com/change\_

B.C.'s Civil Resolution Tribunal civilresolutionbc.ca

Backgrounders on limits to minor injury claims and enhanced accident benefits are located here: [add newsroom link]

# Media contacts:

Ministry of Attorney General 778 678-1572

ICBC 604 250-1155 From: Nelson, Tiffany GCPE:EX

To: Kristianson, Eric GCPE:EX; Smith, George AG:EX

Cc: Robins, Shawn GCPE:EX

Subject: Edits to NR

**Date:** February-06-18 7:44:26 AM

Attachments: NR - ICBC Product Changes - Feb5 -FINAL - DH comments.docx

Importance: High

Hi Eric – program and ICBC have made final notes in the NR. Given the eyes on this one, can I ask that you review and accept/reject? I'll then get it to Linda. Thank you

From: Nelson, Tiffany GCPE:EX

Sent: Monday, February 5, 2018 10:49 PM

To: Smith, George AG:EX Cc: Robins, Shawn 1 FIN:EX

Subject: RE: Finals: NR, BK, itinerary

Hi – flagging Jeff's final edits to the NR. I would reject comments in bubbles but he says CRT edits are crucial so as not to presume the model it will take. Copying list below only so you know where final details are at.

From: Nelson, Tiffany GCPE:EX

Sent: Monday, February 5, 2018 9:40 PM

**To:** 'Henderson, Doug'; Groot, Jeff AG:EX; Cooper, Doug **Cc:** Bianco, Catherine GCPE:EX; Robins, Shawn 1 FIN:EX

Subject: Finals: NR, BK, itinerary

**Importance:** High Hi – finals attached:

- NR: I'll be sending to the editors first thing to finalize. Please flag or call me with any concerns.
  - o Jeff: see final validator quotes, FYI
  - o Doug: please confirm Joy's quote is approved (no changes from last we sent)
  - o Catherine: please add newsroom link for backgrounders.
- BKs: Shawn made minor edits (tracked). Good to go?
- PPT: Doug, can your team correct the Quebec acronym in the map graphic (showing QE but should be QC) and remove the "confidential" watermark? Can you also arrange to have this posted to the microsite (<u>icbc.com/change</u>) following the media event (11:30 a.m.), without the notes showing/included of course.
- Itinerary: see new lineup, with Joy scheduled for the tech briefing (George spoke with her).

  No need for SNs for the availability. She and Nicolas also mentioned heading straight to the press theatre for the briefing so no need to direct them to the MO unless they'd like to.

  MO will be greeting Giovanna, Shannon and Jane there. Catherine, can you confirm you've now given all arrival details to all three?
- Tech briefing: Jeff, please attend with Doug and Holly as you'd planned. I spoke with Gala. Text me on arrival and I'll let you in if needed.
- **SNs:** Catherine, once we have the final, please conclude MDE remarks with introduction of Jane.
- QAs: Catherine and Shawn worked on these today and I'll check in if they are approved to share/have been sent to MO.
- **PWC ahead:** Confirmed for Friday. Catherine, please have drafts to me ASAP tomorrow for first review.

Thanks everyone and let me know if there's anything else.

# Tiffany

**Tiffany Nelson** | Communications Manager

Ministry of Attorney General

Ph: 250 356-6334 | **Cell:** 

s.17



# **NEWS RELEASE**

For Immediate Release [release number] Feb. 6, 2018 Ministry of Attorney General

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VICTORIA — The B.C. government is directing changes for the Insurance Corporation of British Columbia (ICBC) to bring about an end to its financial crisis while keeping rates affordable for B.C. drivers, Attorney General David Eby announced today.

"ICBC was created to provide affordable insurance to all BC drivers but years of reckless decisions by the previous government have thrown the corporation into financial chaos," said Eby. "Today we start making the tough decisions that will stem ICBC's losses, keep insurance affordable and provide enhanced care for people injured in automobile accidents – we're going to make ICBC work for people again."

Today's changes come in the wake of multiple revelations about harmful decisions and inaction by the previous government leading to ICBC projecting a 2017/2018 net loss of \$1.3 billion. B.C. drivers could face premium increases averaging \$400 or more if no action is taken.

"For too long, difficult decisions have been put off and growing financial problems at ICBC hidden from the public. The changes we're initiating today will reduce ICBC's claims costs by more than \$1 billion every year, helping make it sustainable for decades to come," said Eby.

Taking effect April 1, 2019, the changes include:

- A new limit of \$5,500 on pain and suffering for minor injury claims, <u>after the cost of those claims</u>
   which hasve increased s.13 265% since 2000. B.C. is the last province in Canada to take this kind of action.
- The first major improvements in accident benefits in 25 years, dramatically increasing the care available for anyone injured in a crash, regardless of fault. The overall Medical medical care and recovery cost allowances will be doubled to \$300,000. This change will be made retroactive to Jan. 1, 2018, so it will effectively be in place to protect injured drivers and passengers immediately. See more on this benefit below.
- An independent dispute resolution process for s.13 -certain motor vehicle injury claims.

Together, these changes will reduce the amount ICBC spends on legal fees and expenses – which have grown to consume 24 percent of ICBC's budget. The savings from this  $\,$  S.  $\,$  13  $\,$  when coupled with other planned initiatives, will restore ICBC to financial sustainability and finance the planned accident benefit improvements.

Disputes over 1 s 13 certain motor vehicle an injury s 13 claims, including the classification of an injury, will be adjudicated by B.C.'s Civil Resolution Tribunal, an independent tribunal that already adjudicates strata and small claims disputes in the province.

"We're putting ICBC's priority back where it should be — providing fair, affordable rates for British Columbians, and giving drivers peace of mind with appropriate care if they are in a collision," said Eby.

s.13

Eby also announced that ICBC will be consulting with customers on major revisions to the corporation's rate structure with the goal of ensuring good drivers pay less, and bad drivers pay more. The consultation will ensure rate structure changes are responsive to the interests of British Columbians and done with full transparency.

### **Additional Quotes:**

"British Columbians can no longer afford to keep paying more and more for their auto insurance every year, and this is the decisive and immediate action which is needed to relieve the pressure on ICBC's rates," said Joy MacPhail, Chair, ICBC Board of Directors. "These changes make the injured customer our top priority, by redirecting payments away from legal costs into significantly enhancing the care and treatments for anyone who is injured in a crash."

"Unbelievably, accident benefits haven't been increased since 1991," said Giovanna Boniface, national director of professional affairs for the Canadian Association of Occupational Therapists. "B.C. occupational therapists have been helping injured drivers return to activities of daily living for decades and have seen declines in access to vital and necessary treatments for years. By raising the amount covered, and expanding the variety of treatments that are eligible, these changes will allow more people to have access to the treatment and adaptive equipment they need, thereby fostering quicker recovery and return to meaningful daily activities."

"Disability Alliance BC has been advocating for improvements to accident benefits for 12 years," asid Executive Director Jane Dyson. "The doubling of the overall allowance for medical care and recovery is a significant improvement. We welcome these long overdue changes that will mean that people who are catastrophically injured in motor vehicle accidents have better supports available to help them rebuild their lives. Moving forward, DABC looks forward to continued dialogue with ICBC and government to help ensure that British Columbians accessing accident benefits receive the treatment and financial support they need."

#### **Accident Benefit Details:**

- Doubling the lifetime allowance for medical care and recovery costs for those catastrophically
  injured in a car accident from \$150,000 to \$300,000. Legislation will be introduced with the
  intention of making this benefit retroactive to Jan. 1, 2018, in order to start immediately helping
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- Use of the CRT for <u>resolution of certain motor vehicle</u> disputes <u>S.13</u> means S.13 injured claimants who don't use a lawyer will get to keep their entire settlement rather than paying a portion of it to lawyer fees.
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ICBC icbc.com/change\_

B.C.'s Civil Resolution Tribunal civilresolutionbc.ca

Backgrounders on limits to minor injury claims and enhanced accident benefits are located here: [add newsroom link]

### Media contacts:

Ministry of Attorney General 778 678-1572

ICBC 604 250-1155 
 From:
 Eby. David AG:EX

 To:
 Smith. George AG:EX

Subject: SN - MDE - Product Change - draft Date: February-06-18 8:22:00 AM

Attachments: SN - MDE - Product Change - draft.DOCX

Revised, attached.

D.

# Speaking Notes for the

# Hon. David Eby Attorney General

ICBC product change announcement

Press Theatre – Parliament Buildings Victoria, B.C.

Tues., Feb. 6, 2018 11 a.m.

# **Event Information/Speaking Notes**

**Event**: ICBC Product Changes

**When**: Tues., Feb. 6, 2018

**Speaking time:** 11 a.m.

Where: Press Theatre, Parliament Buildings, Victoria

Contact for AG: Shawn Robins, cell phone TBC

Logistics: Flags, podium, mics, dial-in Q&A with media

# **Key Participants:**

Attorney General Eby

Joy MacPhail, ICBC Chair

# Other attendees:

Nicholas Jimenez, ICBC interim President and CEO – leading technical briefing

- Jane Dyson, OBC, Executive Director, Disability Alliance BC
- Shannon Salter, Chair, Civil Resolution Tribunal

 Giovanna Boniface, National Director of Professional Affairs and Managing Director Canadian Association of Occupational Therapists (not confirmed)

**Audience size:** Media only, in person and over the phone provincewide

**Agenda:** Provided separately

# **Introduction**

- Thank you for joining me today.
- I would first like to acknowledge that we are gathered on the territories of the Lekwungen-speaking people, and of the Songhees and Esquimalt Nations.
- Last week, the Insurance Corporation of BC announced its third-quarter fiscal results.
- It included a staggering projected net loss of \$1.3 billion for the full year.
- Years of mismanagement by the old government have undermined ICBC's ability to deliver low-cost insurance to drivers throughout our province.
- It is unacceptable that we find ourselves in this situation today.

- We now know the former government had received clear recommendations in 2014 from independent auditors that could have saved the corporation hundreds of millions of dollars and prevented this crisis.
- Yet they did not act, they rejected the recommendations and they removed relevant pages from a report they released to the public.
- Now, due to their inaction, B.C. drivers are facing at least \$400 in premium hikes... if we don't act to fix ICBC now.
- ICBC was created to protect British Columbians at the lowest possible cost but, under the BC Liberals, it was grossly mismanaged, and difficult decisions were put off for political reasons.
- Our job of fixing public insurance starts today so that ICBC can do the job it was created to do.
- In other words, today we are taking the first steps to put out the financial dumpster fire at ICBC.

- The reforms I am announcing today are intended to make ICBC financially sustainable, and are the first critical steps to allow us to keep rates affordable for British Columbians for years to come.
- Our focus of these initial reforms is on reducing legal expenses, and using the savings to direct more care to those injured in crashes, and keep insurance rates affordable.
- First, as of April 1, 2019, a new limit of \$5,500 on pain and suffering for minor injury claims will be in effect, redirecting costs currently spent on legal fees, courts and litigation towards direct care of those injured in crashes.
- Second, certain ICBC injury claims disputes will be directed to the Civil Resolution Tribunal to be decided quickly and affordably by independent adjudicators.
- And third, the savings from these initiatives will allow us not only to get ICBC's finances back on track to ensure

lower insurance rates, but will allow us for the first time in 25 years to make major changes to ICBC's accident benefits which will dramatically increase the care available for anyone injured in a crash.

- Many of these changes require legislation, which will be introduced this spring to ensure implementation by April 1, 2019.
- Together, we are told by those who have reviewed these changes that they are projected to reduce ICBC's claims costs by more than \$1 billion each year, even after the increases in accident benefits are paid for.
- Let me provide more detail now on these changes now.

# **Increased Care**

 As part of this move to a care model, ICBC will increase accident benefits for those injured in crashes.

- A car crash happens in split seconds, and the implications for individuals and families can last a lifetime.
- There is no reason why someone who is seriously injured in a car accident should have to live with a disability in poverty, or not be able to access needed rehabilitation treatments because they can't afford to pay the out of pocket expenses to get better. Unfortunately, those are exactly the consequences that grossly inadequate accident benefits, which haven't been increased since 1991, have had.
- Without today's reforms, ICBC would never have the money to increase these miserly benefits without dramatic increases in insurance rates. With today's reforms, we are able to address this long ignored injustice.
- The enhanced accident benefits will be available for all injury claims, which means any British Columbian injured in a crash will benefit.

- These proposals mean more money for treatments and that more types of treatments will be covered.
- Here are examples of these changes and how customers will benefit, illustrating the extent of savings possible by reigning in the out of control legal costs in the current system.
- There will be a 100 per cent increase for the lifetime allowance for medical care and recovery costs for those who suffer a catastrophic injury in a car crash. That lifetime allowance will double, to \$300,000, up from \$150,000.
- This change is intended to help those people who are most seriously injured in a crash on our roads, a reform that disability advocates have been calling for, for years.

- Our intention is to set out in legislation that this change will be retroactive to January 1, 2018, so that we can immediately start helping those most seriously injured in a crash.
- Changes that will be effective April 1, 2019 include:
- ICBC will pay the fair market rate for necessary treatments, and these will apply whether the driver is at-fault or not. Currently ICBC pays a fraction of actual costs of, for example, physiotherapy appointments.
- With this change, customers are less likely to have to pay out-of-pocket costs and more likely to seek the care they need to recover from injuries.
- ICBC will also add coverage for new treatment providers such as kinesiology, acupuncture, counselling and massage therapy to the list of treatments pre-approved for payment.

- There will be a 147 per cent increase in wage loss coverage for people who are injured and unable to work, to \$740 per week, up from \$300 per week.
- A 93 per cent increase in homemaking benefits to assist with household tasks such as cooking, cleaning and other activities inside the home if the primary provider is unable to do these tasks after a crash to \$280 per week, up from \$145 per week
- A 200 per cent increase for funeral costs to \$7,500, up from \$2,500 and
- An increase in death benefits to \$30,000, up from \$17,580 to \$20,080
- These are substantial changes that will make an enormous difference to British Columbians who are injured and in need of care and recovery, and to their families as well.

# Limit on payouts for pain and suffering

- These increases in benefits and the dividends of a financially stable ICBC that offers affordable insurance for drivers come as a result of reforms that will reign in out of control legal costs associated with minor injuries, costs that have increased 265% since 2000.
- These reforms come in two parts
- We will table legislation that proposes to introduce a \$5,500 limit on payouts for pain and suffering for minor injuries.
- This change will move the focus away from maximizing compensation and will reduce legal costs so that more funds can be allocated to the care, treatment and support that customers need to get better.
- B.C. is the last province in Canada to take this kind of action.

- The legislation will propose a definition for minor injury that includes will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash.
- It will not include things like broken bones, brain injuries (including concussions) or other more serious impairments.
- And it will recognize that, if you don't get better after a certain period of time, your injury is not considered minor.
- We will also be leaving the diagnosis of these injuries to medical professionals.
- And in the weeks and months to come, ICBC will be working directly with those medical providers to determine appropriate guidelines that can be put in place so that we can work together and help people get better as quickly as possible.

# **Civil Resolution Tribunal**

- The second part of the reform to out of control legal costs for minor injuries is our plan to table legislation that will empower BC's Civil Resolution Tribunal, or CRT, to resolve certain motor vehicle injury disputes.
- The CRT is an important part of these changes. British Columbians should be able to appeal the decisions of ICBC to an independent decision-maker, and should be able to pursue that appeal without a lawyer if they so wish.
- Their right to appeal to BC Supreme Court from the CRT will be preserved.
- We know that the CRT is making access to justice faster, less complex and more affordable, while helping people resolve their disputes earlier.

- CRT adjudicators are independent of ICBC and will provide fair, fast resolution, without requiring the involvement of a lawyer, although lawyers are permitted to participate.
- Currently, the CRT aims to resolve claims in 60 to 90 days, on average, whereas the average legal claim with ICBC can take up to 30 months.
- The CRT has been successful in resolving disputes for strata and small claims and is freeing up significant court time.
- As a result of these changes, we expect ICBC will save about \$1 billion each year in claims costs. This is the case even after the additional costs of long overdue improvements to accident benefits are included.
- We have much work yet to do to ensure these changes will become effective April 1, 2019, including the introduction of legislation and filings with the B.C. Utilities Commission.

# Rate design

- This is not the end of our work, or of today's announcements.
- In the coming weeks, we will begin consulting with British Columbians on major changes to rate design at ICBC.
- Rate design is the process by which an individual driver's insurance rate is set based on their driving history, including accidents, or convictions for unsafe driving practices like driving while intoxicated or while using a cell phone.
- The guiding principle for the rate design overhaul, the first major reforms to how rates are set in this province in sixteen years, will be that bad drivers must pay more and good drivers deserve a break.
- The consultation on rate design will ensure that these reforms on how insurance rates are set will reflect the values and priorities of British Columbians. It will take all

of us working together to ensure our public insurer is acting in the public interest, delivering affordable rates to British Columbians.

# Close

- For too long, ICBC has been made to work for government at the expense of B.C. drivers.
- We are putting it back on the road to working for British Columbians again.
- These changes are the result of several months of tough conversations that I've had with a variety of stakeholders – and I thank them for their input.
- Fixing problems of this magnitude means there will have to be compromises on all sides, and that there is no silver bullet to solve ICBC's problems. More reforms are coming.
- In the coming weeks, we expect to release a final report from PwC Canada on the effectiveness of ICBC's operations...

- And there will be recommendations on finding further savings by working with the auto body industry.
- For today, it is important to note that making changes to how injuries are treated and compensated under B.C.'s auto insurance system is the single biggest action we can take to both provide improved benefits and make rates more affordable for British Columbians.
- It will not be easy, and it will be a long-road ahead but strong and decisive action is needed.
- We will have more to say in the weeks and months ahead.
- I would now like to invite [XX] to say a few words now.
- Thank you.

From: Nelson, Tiffany GCPE:EX

To: Kristianson, Eric GCPE:EX; Smith, George AG:EX; Zadravec, Don GCPE:EX

Cc: Robins, Shawn GCPE:EX
Subject: Final NR - last chance to glance
Date: February-06-18 9:35:38 AM

Attachments: DRAFT.pdf
Importance: High

Captures George's last edits.

-----Original Message-----From: Kerr, Grant GCPE:EX

Sent: Tuesday, February 6, 2018 9:30 AM

To: Nelson, Tiffany GCPE:EX

Cc: Robins, Shawn GCPE:EX; Bianco, Catherine GCPE:EX; Stagg, Linda R GCPE:EX; Carruthers, Dana

GCPE:EX; McKill, Colin GCPE:EX; Zadravec, Don GCPE:EX

Subject: New version - FW: DRAFT: Government directs changes to make ICBC work for B.C. drivers again

New version for your approval

----Original Message----

From: Kerr, Grant GCPE:EX [mailto:Grant.Kerr@gov.bc.ca]

Sent: Tuesday, February 6, 2018 9:29 AM

To: Kerr, Grant GCPE:EX

Subject: DRAFT: Government directs changes to make ICBC work for B.C. drivers again

Please refer to the files attached to this email. The following is the summary of the News Release

NR Number: Not Approved NR Type: News Release

State: Planned

Planned Release Date: February 6, 2018 at 11:00 am

Media Distribution Lists: 000.0 - Victoria, BUSIN BUSINESS, ETHALL ALL ETHNIC, LEGIS PRESS

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Headline: Government directs changes to make ICBC work for B.C. drivers again

This email was auto-generated.

Not Approved Feb. 6, 2018

Ministry of Attorney General

NEWS RELEASE

Government directs changes to make ICBC work for B.C. drivers again

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"ICBC was created to provide affordable insurance to all B.C. drivers, but years of reckless decisions by the previous government have thrown the corporation into financial chaos," Eby said. "Today we start making the tough decisions that will stem ICBC's losses, keep insurance affordable and provide enhanced care for people injured in automobile accidents. We're going to make ICBC work for people again."

Today's changes come in the wake of multiple revelations about decisions and inaction by the previous government, leading to ICBC projecting a 2017-2018 net loss of \$1.3 billion. B.C. drivers could face premium increases averaging \$400 or more, if no action is taken.

"For too long, difficult decisions have been put off and growing financial problems at ICBC hidden from the public. The changes we're initiating today will reduce ICBC's claims costs by more than \$1 billion every year, helping make it sustainable for decades to come," Eby said.

Taking effect April 1, 2019, the changes include:

- \* A new limit of \$5,500 on pain and suffering for minor injury claims. The cost of those claims has increased 265% since 2000. British Columbia is the last province in Canada to take this kind of action.
- \* The first major improvements in accident benefits in 25 years, dramatically increasing the care available for anyone injured in a crash, regardless of fault. The overall medical care and recovery cost allowance will be doubled to \$300,000. This change will be made retroactive to Jan. 1, 2018, so it will effectively be in place to protect injured drivers and passengers immediately. See more on this benefit below.
- \* An independent dispute resolution process for certain motor vehicle injury claims.

Together, these changes will reduce the amount ICBC spends on legal fees and expenses, which have grown to consume 24% of ICBC's budget. The savings from this change, when coupled with other planned initiatives, will restore ICBC to financial sustainability and finance the planned accident benefit improvements.

Disputes over certain motor vehicle injury claims, including the classification of an injury, will be adjudicated by B.C.'s Civil Resolution Tribunal, an independent body that already adjudicates strata and small claims disputes in the province.

"We're putting ICBC's priority back where it should be - providing fair, affordable rates for British Columbians, and giving drivers peace of mind with appropriate care if they are in a collision," Eby said.

Eby also announced that ICBC will be consulting with customers on major revisions to the corporation's rate structure with the goal of ensuring good drivers pay less, and bad drivers pay more. The consultation will ensure rate structure changes are responsive to the interests of British Columbians and done with full transparency.

"British Columbians can no longer afford to keep paying more and more for their auto insurance every year, and this is the decisive and immediate action which is needed to relieve the pressure on ICBC's rates," said Joy MacPhail, chair, ICBC board of directors. "These changes make the injured customer our top priority, by redirecting payments away from legal costs into significantly enhancing the care and treatments for anyone who is injured in a crash."

"Unbelievably, accident benefits haven't been increased since 1991," said Giovanna Boniface, national director of professional affairs for the Canadian Association of Occupational Therapists. "B.C. occupational therapists have been helping injured drivers return to activities of daily living for decades and have seen declines in access to vital and necessary treatments for years. By raising the amount covered, and expanding the variety of treatments that are eligible, these changes will allow more people to have access to the treatment and adaptive equipment they need, thereby fostering quicker recovery and return to meaningful daily activities."

"Disability Alliance BC has been advocating for improvements to accident benefits for 12 years," said Jane Dyson, the DABC's executive director. "The doubling of the overall allowance for medical care and recovery is a significant improvement. We welcome these long-overdue changes that will mean that people who are catastrophically injured in motor vehicle accidents have better supports available to help them rebuild their lives. Moving forward, DABC looks forward to continued dialogue with ICBC and government to help ensure that British Columbians accessing accident benefits receive the treatment and financial support they need."

Accident benefit details:

- \* Doubling the lifetime allowance for medical care and recovery costs for those catastrophically injured in a car accident from \$150,000 to \$300,000. Legislation will be introduced with the intention of making this benefit retroactive to Jan. 1, 2018, in order to start immediately helping seriously injured British Columbians.
- \* Covering a greater variety of treatment services.
- \* Significantly increasing the amount covered for treatments, so customers don't have to pay out-of-pocket.
- \* More than doubling wage loss payments to \$740 per week, almost doubling home support benefits to \$280 per week, tripling funeral cost coverage to \$7,500, and increasing death benefits to \$30,000.

Quick Facts:

- \* Injury claims totalled \$2.7 billion in 2016, an increase of 80% in the last seven years.
- \* The average claim paid out for minor injuries has risen from \$8,200 in the year 2000 to \$30,038 in 2016, an increase of 265%.
- \* At the same time, the average pain and suffering awards paid out for minor injuries have risen from \$5,004 in 2000 to more than \$16,499 in 2016.
- \* Vehicle damage claims costs have increased 30% in just two years, to a total of \$1.5 billion in 2016 alone.
- \* Use of the CRT for minor injury dispute resolution means claimants who don't use a lawyer will get to keep their entire settlement, rather than paying a portion of it to lawyer fees.
- \* The use of the CRT for these disputes will also reduce ICBC's legal costs, which account for 24% of the corporation's total annual costs. These costs are greater than the cost of running ICBC.

Learn More:

ICBC: icbc.com/change (<a href="http://www.icbc.com/change">http://www.icbc.com/change</a>)

B.C.'s Civil Resolution Tribunal: civilresolutionbc.ca (http://www.civilresolutionbc.ca/)

Two backgrounders follow.

Contacts:

Ministry of Attorney General Media Relations 778 678-1572

ICBC Media Relations 604 250-1155

BACKGROUNDER 1 Enhanced accident benefits

As of April 1, 2019, everyone injured in a crash will have access to greatly enhanced accident benefits aimed at improving care and support for recovery.

More money for treatments

\* The overall allowance for medical care and recovery expenses will double to \$300,000, from \$150,000, to better support those most catastrophically injured in a crash.

- \* This includes necessary medical, surgical, dental, nursing or physical therapy services, as well as costs for chiropractic treatment, occupational therapy or speech therapy.
- \* Legislation will be introduced to make this benefit retroactive so that it will apply to anyone injured in a crash on or after Jan.1, 2018, in order to start helping British Columbians sooner.
- \* Significantly greater treatment costs will be covered.
- \* Customers will no longer be out-of-pocket for most expenses.
- \* ICBC will pay more for treatments based on current fair market rates. These rates have not been updated since 1991.

### More services covered

- \* More types of service providers will be covered by ICBC, so that customers have more choice about the treatments they are able to receive.
- \* Kinesiology, acupuncture, counselling and massage therapy visits will be added to the list of pre-approved services that already include doctor visits, physiotherapy, occupational therapy and chiropractic treatment.

### Other enhancements

- \* Customers who are unable to work due to their injury will receive wage loss support of up to \$740 per week, a 147% increase from the current \$300 per week. This will be indexed to inflation to keep pace with the cost of living.
- \* If an injury prevents a customer from completing household tasks they are primarily responsible for (e.g., cooking, cleaning and other activities in the home), they will receive \$280 per week in homemaking benefits a 93% increase from the current \$145 per week.
- \* In the event of death, up to \$7,500 will be reimbursed for funeral costs, a 200% increase from the current \$2,500; and, up to \$30,000 will be available in death benefits, up from the previous rate which ranged from \$17,580 to \$20,080.
- \* ICBC will review other accident benefits (funeral, homemaker, death and accident benefits limits) on an ongoing basis.

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ICBC Media Relations 604 250-1155

# **BACKGROUNDER 2**

Limits to minor injury claims

Massive increases in injury claim costs and payouts are a primary cause of soaring costs at ICBC and the biggest pressure on insurance rates. In 2016, payouts for injury claims reached a record \$2.7 billion, an increase of 80% or \$1.2 billion since 2009. The average claim paid out for minor injuries has risen from \$8,220 in 2000 to \$30,038 in 2016, an increase of 265%.

As of April 1, 2019, a \$5,500 limit will be applied to pain and suffering payouts for minor injuries in British Columbia. Any compensation provided by accident benefits, such as benefits for medical treatments, wage loss and home care support, is completely separate from pain and suffering.

Claims that have already occurred, or that occur between now and the implementation date of April 1, 2019, will stay in the current system.

Drivers will have an option to purchase additional coverage for a higher limit in pain and suffering compensation. The limit will be set at \$75,000 and will cost approximately \$1,300 a year, on top of the cost of their basic and other optional insurance. Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.

Currently, customers not at-fault for a crash are usually paid an amount for pain and suffering, which is in addition to compensation provided by accident benefits that include medical treatments, wage loss and home care support.

By introducing a limit to pain and suffering, along with other changes, ICBC will save more than \$1 billion in claims costs annually.

Minor injury definition

ICBC will develop a clear, legal definition of what constitutes a minor injury in British Columbia. The new legal definition will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash. It does not include broken bones, brain injuries (concussions) or other more serious impairments.

A medical professional - not ICBC - will determine the nature of an injury and this will determine whether it falls under the definition of a minor injury. An injury initially diagnosed as minor may also be determined by a medical professional to become non-minor over time.

If, after 12 months, a customer continues to have serious impairment from the injury, or has a significant inability to care for themselves, it would no longer be considered minor and would not be subject to the limit for pain and suffering payouts.

New dispute resolution model for minor injury claims

As of April 1, 2019, the Civil Resolution Tribunal (CRT) will resolve certain disputes concerning certain motor vehicle injury claims: <a href="https://civilresolutionbc.ca">https://civilresolutionbc.ca</a>

The CRT adjudicators are independent of ICBC and will provide fair, fast resolution, without requiring the involvement of a lawyer. The CRT aims to resolve claims in 60 to 90 days, on average, whereas the average legal claim with ICBC can take up to 30 months.

The CRT helps people resolve strata and small claims disputes quickly and affordably. It also encourages a collaborative approach to dispute resolution and is available 24/7.

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Not Approved Feb. 6, 2018 Ministry of Attorney General

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  passengers immediately. See more on this benefit below.
- An independent dispute resolution process for certain motor vehicle injury claims.

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# **Learn More:**

ICBC: icbc.com/change

B.C.'s Civil Resolution Tribunal: <u>civilresolutionbc.ca</u>

Two backgrounders follow.

## Contacts:

Ministry of Attorney General ICBC

Media Relations Media Relations 778 678-1572 604 250-1155

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# **BACKGROUNDER 1**

Not Approved Feb. 6, 2018 Ministry of Attorney General

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### **Contacts:**

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# **BACKGROUNDER 2**

Not Approved Feb. 6, 2018 Ministry of Attorney General

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From: Nelson, Tiffany GCPE:EX To: Smith, George AG:EX Cc: Robins, Shawn GCPE:EX Subject: KMs: product change Date: February-07-18 3:58:09 PM

Attachments: ICBC Product Changes summary.docx

Hi George – KMs signed off by Shawn.

Thanks, Tiffany

s.17

From: Bianco, Catherine GCPE:EX

Sent: Wednesday, February 7, 2018 3:45 PM

To: Nelson, Tiffany GCPE:EX; Robins, Shawn GCPE:EX Subject: Product change summary and media scan

#### Recently announced changes to ICBC

#### **Key Messages**

- ICBC was created to provide affordable insurance to all B.C. drivers, but years of reckless decisions by the previous government have thrown the corporation into financial chaos.
- This government has started making the tough decisions that will stem ICBC's losses, keep insurance affordable and provide enhanced care for people injured in automobile accidents.
- We're going to make ICBC work for people again.

#### Changes take effect April 1, 2019, and include:

- A new limit of \$5,500 on pain and suffering for minor injury claims. The cost of those claims has increased 265% since 2000. British Columbia is the last province in Canada to take this kind of action.
- The first major improvements in accident benefits in 25 years, dramatically increasing the care available for anyone injured in a crash, regardless of fault.
- The overall medical care and recovery cost allowance will be doubled to \$300,000. This change
  will be made retroactive to Jan. 1, 2018, so it will effectively be in place to protect injured
  drivers and passengers immediately.
- Disputes over certain motor vehicle injury claims, including the classification of an injury, will be
  adjudicated by B.C.'s Civil Resolution Tribunal, an independent body that already adjudicates
  strata and small claims disputes in the province. This will speed up settlements by keeping
  matters out of court.

#### Limits to minor injury claims:

- As of April 1, 2019, a \$5,500 limit will be applied to pain and suffering payouts for minor injuries in British Columbia. This limit applies only to pain and suffering claims.
- Any compensation provided by accident benefits, including for minor injury claims, such as benefits for medical treatments, wage loss and home care support, is completely separate from pain and suffering.
- Currently, customers not at-fault for a crash are usually paid an amount for pain and suffering, which is in addition to compensation provided by accident benefits that include medical treatments, wage loss and home care support.

#### Minor injury definition

- ICBC will develop a clear, legal definition of what constitutes a minor injury in British Columbia.
- The new legal definition will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash. It does not include broken bones, brain injuries (concussions) or other more serious impairments.
- A medical professional not ICBC will determine the nature of an injury and this will determine whether it falls under the definition of a minor injury. An injury initially diagnosed as minor may also be determined by a medical professional to become non-minor over time.
- If, after 12 months, a customer continues to have serious impairment from the injury, or has a significant inability to care for themselves, it would no longer be considered minor and would not be subject to the limit for pain and suffering payouts.

#### Accident benefit details:

- ICBC will double the lifetime allowance for medical care and recovery costs for those
  catastrophically injured in a car accident from \$150,000 to \$300,000. Legislation will be
  introduced with the intention of making this benefit retroactive to Jan. 1, 2018, in order to start
  immediately helping seriously injured British Columbians.
- The changes will cover a greater variety of treatment services and significantly increase the amount covered for treatments, so customers don't have to pay out-of-pocket.
- ICBC will be more than doubling wage loss payments to \$740 per week, almost doubling home support benefits to \$280 per week, tripling funeral cost coverage to \$7,500, and increasing death benefits to \$30,000.

#### New dispute resolution model for minor injury claims:

- As of April 1, 2019, the Civil Resolution Tribunal (CRT) will resolve certain disputes concerning certain motor vehicle injury claims
- The CRT adjudicators are independent of ICBC and will provide fair, fast resolution, without requiring the involvement of a lawyer. The CRT aims to resolve claims in 60 to 90 days, on average, whereas the average legal claim with ICBC can take up to 30 months.
- The CRT is successfully helping people resolve strata and small claims disputes quickly and affordably.
- It also encourages a collaborative approach to dispute resolution and is available 24/7.

#### **Quick facts:**

- Injury claims totalled \$2.7 billion in 2016, an increase of 80% in the last seven years.
- The average claim paid out for minor injuries has risen from \$8,200 in the year 2000 to \$30,038 in 2016, an increase of 265%.
- At the same time, the average pain and suffering awards paid out for minor injuries have risen from \$5,004 in 2000 to more than \$16,499 in 2016.
- Vehicle damage claims costs have increased 30% in just two years, to a total of \$1.5 billion in 2016 alone.
- Use of the CRT for minor injury dispute resolution means claimants who don't use a lawyer will get to keep their entire settlement, rather than paying a portion of it to lawyer fees.
- The use of the CRT for these disputes will also reduce ICBC's legal costs, which account for 24% of the corporation's total annual costs. These costs are greater than the cost of running ICBC.

From: S.22
To: Ebv. David

Cc: Smith, George AG:EX

Subject: FW: Commentary on Announced Changes to ICBC Insurance Model

**Date:** February-08-18 2:57:31 PM

Attachments: COMMENTARY ICBC Feb 6 Announcement 8 Feb 2018.pdf

For information.

s.22

From: s.22 [mailto: s.22 ]

Sent: Thursday, February 8, 2018 2:55 PM

To: Amy Smart (asmart@timescolonist.com); Andrew MacLeod; Charlie Smith (gs.info@straight.com); Dave Obee (dobee@timescolonist.com); David Ball (david.ball@metronews.ca); Gary Mason (gmason@globeandmail.com); George Smith (george.smith@gov.bc.ca); ghoekstra@postmedia.com; Ian Bailey (IBailey@globeandmail.com); imulgrew@postmedia.com; John O'Dowd (john@cknw.com); Jon McComb (jon@cknw.com); Justine Hunter (JHunter@globeandmail.com); Keith Baldrey; Les Leyne (LLeyne@timescolonist.com); Liza Yuzda; Ikines@timescolonist.com; Marcella Benardo (Marcella.Bernardo@vancouverradio.rogers.com); Matt Prepost (editor@ahnfsj.ca); Mike Smyth (msmyth@postmedia.com); Omand, Geordon; paul willcocks; Richard Zussman; rshaw@postmedia.com; Vaughn Palmer (vpalmer@vancouversun.com); Wendy Stueck (wstueck@globeandmail.com)

Subject: Commentary on Announced Changes to ICBC Insurance Model

The announced changes to ICBC's current tort-based injury insurance model are the most farreaching since the changes of 2003.

By capping pain and suffering claims for "minor" injury claims, and improving the no-fault accident benefits, the government anticipates reducing injury claims costs and the pressure on ICBC's rates.

S.22 Comments paper reviews the financial savings, and suggests that the reduction in costs will be significantly less than the \$1.0 billion suggested. The increase in the scope and financial limits of the accident benefits (and paying for actual costs) should reduce the current incentive to litigate claims.

Greater cost savings and revenue enhancements will be required to rebuild ICBC's badly depleted capital reserves within a reasonable number of years.

s.22

**COMMENTARY** 

**ICBC** 

# IMPORTANT CHANGES COMING IN ICBC'S INJURY MODEL

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Page 1403 of 1453 to/à Page 1408 of 1453

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From: Nelson, Tiffany GCPE:EX

To: Smith, George AG:EX; Godfrey, Sam AGRI:EX; Milne, Gala AG:EX

 Cc:
 Robins, Shawn GCPE:EX

 Subject:
 For approval: PWC NR

 Date:
 February-08-18 4:26:53 PM

Attachments: QA PwC Operational Review 8FEB18 DRAFT.DOCX

ICBC PWC News release GCPE edits.doc

Importance: High

Hi – here are the QAs and revised NR to now include the link.

We recommend using the CHNL morning interview to foreshadow the report to be released at 10:30 a.m. Is he available in that hour before his flight to take calls? Let us know otherwise about availability in the day, or if we should look to have him record an iPhone audio clip to share with media as we've done once in the past.

Thanks,

Tiffany

s.17

From: Nelson, Tiffany GCPE:EX

Sent: Thursday, February 8, 2018 4:05 PM

To: Smith, George AG:EX; Godfrey, Sam AG:EX; Milne, Gala AG:EX

**Cc:** Robins, Shawn GCPE:EX **Subject:** For approval: PWC NR

Importance: High

Hi – the attached NR has been reviewed by us, Don, Eric, Evan, now over to you for approval.

QAs will follow in a few moments as they're being adjusted to align with KMs.

Thanks, Tiffany

s.17

#### CONFIDENTIAL ADVICE TO MINISTER – Feb. 8, 2018 (DRAFT)

# PwC Canada Operational Review of ICBC Questions & Answers

#### **Key Messages:**

- A government-directed independent review of ICBC has identified over \$60 million in potential savings to the public insurer, in addition to the product reforms announced earlier this week by Attorney General David Eby.
- This review is an important step in assessing the current operational situation at ICBC to ensure the corporation is viable and efficient and that the cost of insurance to British Columbians is more fair and affordable.
- PwC Canada assessed ICBC's areas of claims, finance and driver training and reviewed a selection of random claims files and material damage estimated.
- Interviews were held with front-line staff with a mandate to look for waste, fraud and overbilling.
- The report found that ICBC operations, including how it manages fraud, are performing at or above industry average standards.
- The review found no evidence of overbilling by auto body shops and confirmed that the greatest opportunity for significant savings at ICBC was in terms of the product reforms announced by government this week.

#### More detail:

- PwC Canada's review also found:
  - that ICBC's ability to detect and combat fraud is above industry average.
  - o that there is no evidence of overbilling by auto body shops.
  - opportunities to make claims service more cost effective, specifically in areas such as shifting to a proactive care recovery model, optimizing vendor management and enabling a more supportive customer claims experience.
- Government and ICBC are already taking action on two of the key recommendations an
  increase in accident benefits and a shift to a proactive injury care recovery model which were
  both part of the product changes announced earlier this week.
- As recommended by PwC, ICBC will also move forward in the coming weeks to begin discussions
  with the material damage industry on redesigning ICBC's current material damage supplier
  programs.
- ICBC will first work with its collision repair shops, and industry associations, to modernize its tiering of shops to help improve efficiencies and ensure customers receive the highest standards of vehicle repairs at the best market value.
- The report estimates that if fully implemented all recommendations would result in a net savings between \$58 and \$93 million annually.
- The operational review is no panacea -- we know that ICBC will not be back on the road to financial sustainability or in a position to provide affordable rates to British Columbians without major changes at every level.
- These are changes that the previous administration was afraid to confront, leaving ratepayers on the hook for losses for fiscal 2017/18 of about \$1.3 billion.

### Qs & As:

### 1. Is this the last review of ICBC or are there still others underway?

The fiscal sustainability review is ongoing and will be completed in advance of Budget 2018.
 Information from the review will be incorporated and reflected in the budget.

#### 2. Did you get the results you expected for this review?

• Every lens we bring to our questions about ICBC – in this case an operational review -- gives us answers that we can use to help get ICBC back on a sound financial footing.

#### 3. Where will these savings come from?

 The report identified that savings would be realized through optimizing vendor management and strategic sources, improving salvage and subrogation management, shifting to proactive injury care model and enhancing automation and predictive analytics.

#### 4. Which of the report's recommendations are you implementing?

- Earlier this week we announced that ICBC is shifting to an enhanced care and recovery model with increased benefits for those who are injured.
- ICBC is beginning discussions with industry on implementing changes to its material damage vendor management program.

#### 5. Why aren't you implementing everything?

- We aren't closing any doors, but we also need to look at where we can achieve the biggest savings to benefit rate payers.
- The report confirms the biggest savings would be in product reform.
- We have already announced the work we're doing to help people recover faster, with the product changes I spoke about earlier this week.
- And it's why ICBC will now start work immediately on a redesign of its material damage supplier program.

#### Are you disappointed the report didn't find examples of fraud, waste and overbilling?

- Not at all. I'm encouraged that the independent review conducted by PwC Canada found that ICBC was performing well – and that PwC confirmed Government's announcement earlier this week about the importance of product changes.
- Our decisions to move to a care-based model that makes the health of injured customers ICBC's
  top priority, to introduce a \$5,500 limit on pain and suffering payouts for minor injuries and use
  the Civil Resolution Tribunal to resolve disputes will help to relieve pressure on ICBC's rates and
  improve its financial outlook.

# 7. Are you surprised that comments from front-line staff during interviews were consistent with the views of management?

- I'm glad there is alignment between staff and management in many areas.
- I thank the front-line staff for openly expressing their concerns about training, authority limits and vendor management their comments were very helpful.
- I know ICBC will respond to those concerns.

#### 8. Why the focus on vendor management? Isn't that really about auto body shops?

 The review identified vendor management as one area of ICBC that can be improved and noted that ICBC was operating below industry standards in this regard.  Vendor management includes medical service providers involved in injury claims, as well as material damage suppliers such as auto body shops, glass repair shops, towing companies and rental car companies.

# 9. We've all heard a lot about insurance fraud at ICBC. Yet the review found that this was not an area of concern and in fact ICBC scored highly in the review. Why is that?

- PwC Canada found that ICBC's investment in fraud detection using analytics tools is approaching
  the best in the industry and that the Investigative Claims Team also performs above the industry
  average.
- ICBC's fraud management unit involves both an Investigative Claims Team and a Special Investigation Unit.
- But, the report also indicated that there's still more that can be done, such as improving
  processes and providing more training for staff.

# 10. The review of random closed files was expected to reveal fraud, but none was found. Was this a waste of taxpayers' money?

- This review was very instructive in demonstrating that the closed files were handled appropriately.
- It's reassuring that PwC found claims were handled within industry practices.
- PwC also looked at 100 closed material damage estimates and found by and large they meet industry standards but that opportunities exist to review ICBC's quality assurance procedures and to improve the existing program.

#### 11. How much did the report cost taxpayers?

- The independent report cost about \$1.1 million, paid for by ICBC.
- Our expectation is that the findings and recommendations it delivers will allow ICBC to make changes that result in further savings for ICBC and the customers it serves.

# 12. What will ICBC do with its material damage redesign? Does that mean some auto body shops will be closed?

- PwC recommended ICBC undertake a major redesign of its material damage programs, including the modernization of its current tiering of suppliers, and the first area of focus is body shops.
- The redesign of these programs will help improve efficiencies, program governance and ensure customers receive the highest standards of vehicle repairs at the best market value.
- ICBC is committed to working with collision repair shops, and industry associations, on the potential changes.
- I recognize many stakeholders have a vested interest in ICBC and I would anticipate some body shops could be impacted by changes but they will have options.
- Getting ICBC's financial situation on stable footing is our top priority and we have to do
  everything we can to achieve that for the benefit of all British Columbians.

# 13. Are you doing this redesign of the material damage supplier program because shops are overbilling?

- PwC found no evidence to support claims of overbilling by auto body shops.
- In fact, it found that rates used by the body shops were consistent among each other and within 5% of the national average.

#### 14. Why did you announce product changes without waiting for this review?

- While it has identified a number of areas where savings can be found, even in the best case scenario, these total net savings will only offset about 2% of the Basic rate increase required to solve ICBC's revenue shortfall.
- As the report confirmed, product reform can deliver the largest savings opportunity for the corporation.

#### 15. Was this a fault-finding exercise that failed?

- The intent of the review wasn't to find fault it was to consider ICBC's current state, how it manages its financials and runs its business lines and then to identify what we can improve on that record.
- We know ICBC is facing significant financial pressures and our government is intent on finding
  ways to mitigate those as much as possible to reduce the potential impact on customers.

# 16. Has the former transportation and/or finance minister responded to your call that they release the 2014 EY report?

MO to address

#### 17. What action is being taken to address ICBC's financial crisis?

- We know there's no silver bullet to solve the ICBC situation.
- That's why earlier this week we announced product changes that will be effective April 1, 2019.
   We noted that we will be consulting with the public later this spring on ways to make insurance rates fair for all B.C. drivers.
- We've also already announced that we are:
  - Moving forward with a pilot project to evaluate distracted driving reduction technology;
  - Activating red-light cameras 24 hours a day and seven days a week, up from the current six hours per day;
  - Designating distracted driving as a high-risk driving behaviour under the ICBC Driver Risk Premium program. This means a driver with two distracted driving tickets in a threeyear period will see their total financial penalties rise to as much as \$2,000 – an increase of \$740 over the existing penalties – in addition to their regular insurance premium.
  - Introducing a dangerous roads initiative to identify and rapidly retrofit infrastructure, regulations and signage at dangerous roads and intersections.

For Immediate Release [release number] Feb. 9, 2017

### ICBC operational review identifies additional savings

VICTORIA – A government-directed independent review of ICBC has identified over \$60 million in potential savings to the public insurer, \$.13 to the product reforms announced earlier this week by Attorney General David Eby.

"This review is an important step in assessing the current operational situation at ICBC," said Eby. "We must ensure the corporation is viable and efficient and that the cost of insurance to British Columbians is more fair and affordable."

The PwC Canada review assessed ICBC's business areas of claims, finance and driver training and it reviewed a selection of random claims files and material damage estimates. Interviews were held with front-line staff with a mandate to look for waste, fraud and overbilling.

The report found that ICBC operations, including how it manages fraud, are performing at or above industry average standards.

\$.13

s.13 and confirmed that the greatest opportunity for significant savings at ICBC was in terms of the product reforms announced by government this week.

The review also looked for opportunities to reform existing operations to make them more efficient:

s.13 improve the quality of service for ICBC's customers. The report identified that savings would be realized through optimizing vendor management and strategic sources, improving salvage and subrogation management, shifting to proactive injury care model and enhancing automation and predictive analytics.

In response to the report, ICBC s.13 discussions with the material damage industry on redesigning the current vendor management programs, and will work with collision repair shops and industry associations to modernize its tiering of shops to help improve efficiencies and ensure customers receive the highest standards of vehicle repairs at the best market value.

"The report indicated that if all recommendations were implemented, ICBC could realize annual savings in the tens of millions," said Eby. "We know that these changes alone aren't enough to make ICBC financially sustainable. However, when coupled with the product reform changes that take effect April 1, 2019, S.13 we are making every effort to ensure rates are affordable for British Columbians."

In November 2017, following a competitive process, PwC Canada was selected to conduct an evidence-based operational review of ICBC to identify opportunities to reduce costs at the insurer, which is on track for a projected loss of \$1.3 billion in fiscal 2017/18.

The PwC Canada report can be found here. http://bit.ly/2FZ5G6G

# Media contact:

Ministry of Attorney General 778 678-1572

 From:
 Robins. Shawn GCPE:EX

 To:
 Smith. George AG:EX

Cc: Nelson, Tiffany GCPE:EX; Bianco, Catherine GCPE:EX

Subject: FW: ICBC PWC News release GCPE edits

**Date:** February-09-18 11:24:04 AM

Attachments: ICBC PWC News release GCPE edits.docx

You will see that we made a change to the lead paragraph that retains the \$60 million savings. This will satisfy ICBC.

**From:** Bianco, Catherine GCPE:EX **Sent:** Friday, February 9, 2018 11:22 AM

To: Robins, Shawn GCPE:EX Cc: Nelson, Tiffany GCPE:EX

Subject: ICBC PWC News release GCPE edits

Change made to the lede

For Immediate Release [release number] Feb. 9, 2017

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The PwC Canada report can be found here. http://bit.ly/2FZ5G6G

# Media contact:

Ministry of Attorney General 778 678-1572

From: S.22
To: Eby. David

 Cc:
 Smith. George AG:EX

 Subject:
 FW: ICBC"s Operating Loss

 Date:
 February-17-18 11:50:43 AM

Attachments: ACCOUNTING RULE ADDS COMPLEXITY 17 Feb 2018.pdf

For info.

s.22

From: s.22 [mailto: s.22 ]

Sent: Saturday, February 17, 2018 11:47 AM

**To:** 'Palmer, Vaughn'; Keith Baldrey; rshaw@postmedia.com; Andrew MacLeod; Justine Hunter (JHunter@globeandmail.com); Mark Smith; Richard Zussman; Liza Yuzda; Les Leyne (LLeyne@timescolonist.com)

Subject: ICBC's Operating Loss

The current accounting rules require the operating loss at ICBC to be recorded against the government's surplus/deficit position. But the public-sector accounting rules distorts the true cash transfer picture between ICBC and the government. The picture regarding BC Hydro is also not as clear as the rules suggest.

The finance minister is rightly concerned about the projected losses at ICBC, but the losses do not translate into an increase in the government's cash deficit or debt.

s.22

# ACCOUNTING RULE ADD COMPLEXITY TO GOVERNMENT'S FY2018/19 BUDGET

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Page 1421 of 1453

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From: Nelson, Tiffany GCPE:EX
To: Milne, Gala AG:EX

Cc: Robins, Shawn GCPE:EX; Smith, George AG:EX; Groot, Jeff AG:EX

Subject: FW: Latest ICBC

Date: February-20-18 9:25:49 AM
Attachments: Final NR and backgrounders.pdf

QA - Product Changes - 3FEB18 program approved.docx ICBC - PwC Operational Review - IN - 13FEB18 - DRAFT.docx ICBC - RAAP - Product Reform - IN - 13FEB18 - DRAFT.docx

Hi Gala – attached are the latest ICBC INs on product change and the PwC report, plus the news release, two backgrounders and QAs that were developed for the product change announcement (QAs were never approved by your office so remain in draft).

Let me know if you need anything else.

Thanks, Tiffany

s 17

From: Groot, Jeff AG:EX

**Sent:** Monday, February 19, 2018 6:49 PM **To:** Milne, Gala AG:EX < Gala. Milne@gov.bc.ca>

**Cc:** Nelson, Tiffany GCPE:EX <<u>Tiffany.Nelson@gov.bc.ca</u>>; Robins, Shawn GCPE:EX <<u>Shawn.1.Robins@gov.bc.ca</u>>; Smith, George AG:EX <<u>George.Smith@gov.bc.ca</u>>

Subject: Re: Latest ICBC

Hi Gala - I'd think what you're likely looking for are all those the comm shop did for the announcements? I'm sure they'd be able to provide those.

Beyond that, we also did a summary document for caucus specifically regarding concerns MLAs may hear from the perspective of trial lawyers. I can send that to you first thing in the am.

Let me know if that will work!

JG

----- Original message -----

From: "Milne, Gala AG:EX" < Gala.Milne@gov.bc.ca>

Date: 2018-02-19 6:27 PM (GMT-08:00)

To: "Groot, Jeff AG:EX" < Jeff.Groot@gov.bc.ca >

Cc: "Nelson, Tiffany GCPE:EX" < <a href="mailto:Tiffany.Nelson@gov.bc.ca">Tiffany.Nelson@gov.bc.ca</a>, "Robins, Shawn GCPE:EX" < <a href="mailto:Shawn.1.Robins@gov.bc.ca">Shawn.1.Robins@gov.bc.ca</a>, "Smith, George AG:EX" < <a href="mailto:George.Smith@gov.bc.ca">George.Smith@gov.bc.ca</a>>

Subject: Latest ICBC

Hi Jeff:

Great to see you today.

Forgive me if I've already got new messaging on ICBC changes buried in my inbox, but I'm wondering if we have revised comprehensive info bulletins, QAs, KMs etc. I have a caucus MLA reaching out as they're still receiving a lot of inquiry from constituents.

Anything you could provide would be greatly appreciated.

And apologies again if I've already got this somewhere!

Sincerely,

Gala Milne

Ministerial Assistant, Ministry of the Attorney General

P: 250-387-1866 | C: S. 17 | E: gala.milne@gov.bc.ca

This message, including any attachments to it, is not to be disclosed outside of the Provincial Government without

prior written approval from the Ministry of Attorney General. If you have received this communication in error, please destroy the email message and any attachments immediately and notify me by telephone or by email.



# **NEWS RELEASE**

For Immediate Release 2018AG0003-000164 Feb. 6, 2018

Ministry of Attorney General

### Government directs changes to make ICBC work for B.C. drivers again

VICTORIA – The British Columbia government is directing changes for the Insurance Corporation of British Columbia (ICBC) to bring about an end to its financial crisis, while keeping rates affordable for B.C. drivers, Attorney General David Eby announced.

"ICBC was created to provide affordable insurance to all B.C. drivers, but years of reckless decisions by the previous government have thrown the corporation into financial chaos," Eby said. "Today we start making the tough decisions that will stem ICBC's losses, keep insurance affordable and provide enhanced care for people injured in automobile accidents. We're going to make ICBC work for people again."

Today's changes come in the wake of multiple revelations about decisions and inaction by the previous government, leading to ICBC projecting a 2017-2018 net loss of \$1.3 billion. B.C. drivers could face premium increases averaging \$400 or more, if no action is taken.

"For too long, difficult decisions have been put off and growing financial problems at ICBC hidden from the public. The changes we're initiating today will reduce ICBC's claims costs by more than \$1 billion every year, helping make it sustainable for decades to come," Eby said.

Taking effect April 1, 2019, the changes include:

- A new limit of \$5,500 on pain and suffering for minor injury claims. The cost of those claims has increased 265% since 2000. British Columbia is the last province in Canada to take this kind of action.
- The first major improvements in accident benefits in 25 years, dramatically increasing the
  care available for anyone injured in a crash, regardless of fault. The overall medical care
  and recovery cost allowance will be doubled to \$300,000. This change will be made
  retroactive to Jan. 1, 2018, so it will effectively be in place to protect injured drivers and
  passengers immediately. See more on this benefit below.
- An independent dispute resolution process for certain motor vehicle injury claims.

Together, these changes will reduce the amount ICBC spends on legal fees and expenses, which have grown to consume 24% of ICBC's budget. The savings from this change, when coupled with other planned initiatives, will restore ICBC to financial sustainability and finance the planned accident benefit improvements.

Disputes over certain motor vehicle injury claims, including the classification of an injury, will be adjudicated by B.C.'s Civil Resolution Tribunal, an independent body that already adjudicates strata and small claims disputes in the province.

"We're putting ICBC's priority back where it should be — providing fair, affordable rates for

British Columbians, and giving drivers peace of mind with appropriate care if they are in a collision," Eby said.

Eby also announced that ICBC will be consulting with customers on major revisions to the corporation's rate structure with the goal of ensuring good drivers pay less, and bad drivers pay more. The consultation will ensure rate structure changes are responsive to the interests of British Columbians and done with full transparency.

"British Columbians can no longer afford to keep paying more and more for their auto insurance every year, and this is the decisive and immediate action which is needed to relieve the pressure on ICBC's rates," said Joy MacPhail, chair, ICBC board of directors. "These changes make the injured customer our top priority, by redirecting payments away from legal costs into significantly enhancing the care and treatments for anyone who is injured in a crash."

"Unbelievably, accident benefits haven't been increased since 1991," said Giovanna Boniface, national director of professional affairs for the Canadian Association of Occupational Therapists. "B.C. occupational therapists have been helping injured drivers return to activities of daily living for decades and have seen declines in access to vital and necessary treatments for years. By raising the amount covered, and expanding the variety of treatments that are eligible, these changes will allow more people to have access to the treatment and adaptive equipment they need, thereby fostering quicker recovery and return to meaningful daily activities."

"Disability Alliance BC has been advocating for improvements to accident benefits for 12 years," said Jane Dyson, the DABC's executive director. "The doubling of the overall allowance for medical care and recovery is a significant improvement. We welcome these long-overdue changes that will mean that people who are catastrophically injured in motor vehicle accidents have better supports available to help them rebuild their lives. Moving forward, DABC looks forward to continued dialogue with ICBC and government to help ensure that British Columbians accessing accident benefits receive the treatment and financial support they need."

#### Accident benefit details:

- Doubling the lifetime allowance for medical care and recovery costs for those
  catastrophically injured in a car accident from \$150,000 to \$300,000. Legislation will be
  introduced with the intention of making this benefit retroactive to Jan. 1, 2018, in order
  to start immediately helping seriously injured British Columbians.
- Covering a greater variety of treatment services.
- Significantly increasing the amount covered for treatments, so customers don't have to pay out-of-pocket.
- More than doubling wage loss payments to \$740 per week, almost doubling home support benefits to \$280 per week, tripling funeral cost coverage to \$7,500, and increasing death benefits to \$30,000.

#### **Quick Facts:**

- Injury claims totalled \$2.7 billion in 2016, an increase of 80% in the last seven years.
- The average claim paid out for minor injuries has risen from \$8,200 in the year 2000 to \$30,038 in 2016, an increase of 265%.

- At the same time, the average pain and suffering awards paid out for minor injuries have risen from \$5,004 in 2000 to more than \$16,499 in 2016.
- Vehicle damage claims costs have increased 30% in just two years, to a total of \$1.5 billion in 2016 alone.
- Use of the CRT for minor injury dispute resolution means claimants who don't use a lawyer will get to keep their entire settlement, rather than paying a portion of it to lawyer fees.
- The use of the CRT for these disputes will also reduce ICBC's legal costs, which account
  for 24% of the corporation's total annual costs. These costs are greater than the cost of
  running ICBC.

#### **Learn More:**

ICBC: icbc.com/change

B.C.'s Civil Resolution Tribunal: civilresolutionbc.ca

Two backgrounders follow.

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# **BACKGROUNDER 1**

For Immediate Release 2018AG0003-000164 Feb. 6, 2018

Ministry of Attorney General

#### **Enhanced accident benefits**

As of April 1, 2019, everyone injured in a crash will have access to greatly enhanced accident benefits aimed at improving care and support for recovery.

### More money for treatments

- The overall allowance for medical care and recovery expenses will double to \$300,000, from \$150,000, to better support those most catastrophically injured in a crash.
  - This includes necessary medical, surgical, dental, nursing or physical therapy services, as well as costs for chiropractic treatment, occupational therapy or speech therapy.
  - Legislation will be introduced to make this benefit retroactive so that it will apply to anyone injured in a crash on or after Jan.1, 2018, in order to start helping British Columbians sooner.
- Significantly greater treatment costs will be covered.
  - Customers will no longer be out-of-pocket for most expenses.
  - ICBC will pay more for treatments based on current fair market rates. These rates have not been updated since 1991.

#### More services covered

- More types of service providers will be covered by ICBC, so that customers have more
  choice about the treatments they are able to receive.
- Kinesiology, acupuncture, counselling and massage therapy visits will be added to the list
  of pre-approved services that already include doctor visits, physiotherapy, occupational
  therapy and chiropractic treatment.

#### Other enhancements

- Customers who are unable to work due to their injury will receive wage loss support of up to \$740 per week, a 147% increase from the current \$300 per week. This will be indexed to inflation to keep pace with the cost of living.
- If an injury prevents a customer from completing household tasks they are primarily responsible for (e.g., cooking, cleaning and other activities in the home), they will receive \$280 per week in homemaking benefits a 93% increase from the current \$145 per week.
- In the event of death, up to \$7,500 will be reimbursed for funeral costs, a 200% increase from the current \$2,500; and, up to \$30,000 will be available in death benefits, up from the previous rate which ranged from \$17,580 to \$20,080.
- ICBC will review other accident benefits (funeral, homemaker, death and accident

benefits limits) on an ongoing basis.

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# **BACKGROUNDER 2**

For Immediate Release 2018AG0003-000164 Feb. 6, 2018

Ministry of Attorney General

### Limits to minor injury claims

Massive increases in injury claim costs and payouts are a primary cause of soaring costs at ICBC and the biggest pressure on insurance rates. In 2016, payouts for injury claims reached a record \$2.7 billion, an increase of 80% or \$1.2 billion since 2009. The average claim paid out for minor injuries has risen from \$8,220 in 2000 to \$30,038 in 2016, an increase of 265%.

As of April 1, 2019, a \$5,500 limit will be applied to pain and suffering payouts for minor injuries in British Columbia. Any compensation provided by accident benefits, such as benefits for medical treatments, wage loss and home care support, is completely separate from pain and suffering.

Claims that have already occurred, or that occur between now and the implementation date of April 1, 2019, will stay in the current system.

Drivers will have an option to purchase additional coverage for a higher limit in pain and suffering compensation. The limit will be set at \$75,000 and will cost approximately \$1,300 a year, on top of the cost of their basic and other optional insurance. Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.

Currently, customers not at-fault for a crash are usually paid an amount for pain and suffering, which is in addition to compensation provided by accident benefits that include medical treatments, wage loss and home care support.

By introducing a limit to pain and suffering, along with other changes, ICBC will save more than \$1 billion in claims costs annually.

#### Minor injury definition

ICBC will develop a clear, legal definition of what constitutes a minor injury in British Columbia. The new legal definition will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash. It does not include broken bones, brain injuries (concussions) or other more serious impairments.

A medical professional – not ICBC – will determine the nature of an injury and this will determine whether it falls under the definition of a minor injury. An injury initially diagnosed as minor may also be determined by a medical professional to become non-minor over time.

If, after 12 months, a customer continues to have serious impairment from the injury, or has a significant inability to care for themselves, it would no longer be considered minor and would not be subject to the limit for pain and suffering payouts.

### New dispute resolution model for minor injury claims

As of April 1, 2019, the Civil Resolution Tribunal (CRT) will resolve certain disputes concerning certain motor vehicle injury claims: <a href="https://civilresolutionbc.ca">https://civilresolutionbc.ca</a>

The CRT adjudicators are independent of ICBC and will provide fair, fast resolution, without requiring the involvement of a lawyer. The CRT aims to resolve claims in 60 to 90 days, on average, whereas the average legal claim with ICBC can take up to 30 months.

The CRT helps people resolve strata and small claims disputes quickly and affordably. It also encourages a collaborative approach to dispute resolution and is available 24/7.

#### Contacts:

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#### CONFIDENTIAL ADVICE TO MINISTER – Feb. 2, 2018 (DRAFT)

# Product Changes Questions & Answers

### General

## 1. What exactly is changing?

- Government is implementing a multi-part solution to relieve the pressure on ICBC's Basic insurance rates and help prevent annual large rate increases.
- The changes reflect a shift to a care-based model which makes taking care of the injured customer as the top priority –and move the focus away from maximizing compensation and towards directing more money to the care, treatments and support the customer's needs.
- ICBC will significantly increase accident benefits for those injured in crashes and introduce a limit on pain and suffering payouts for minor injuries.
- That means ICBC will increase payments for treatments, as well as increase the variety of treatments covered to help customers get better faster.
- The enhanced accident benefits will be available for all injury claims, which means any British Columbian injured in a crash will now benefit.
- We are also introducing a \$5,500 limit on pain and suffering payouts for minor injuries.
- ICBC will develop a clear, legal definition of what constitutes a minor injury in B.C. The new legal definition will include things like sprains, strains, mild whiplash, cuts and bruises, anxiety and stress from a crash.
- The limit does not apply to things like broken bones, brain injuries (concussions) or other non-minor and catastrophic injury claims.
- These changes will move the focus away from maximizing compensation, reduce legal costs, and allow more money to be allocated to the care, treatments and support the customer needs to get better.
- We are also introducing the Civil Resolution Tribunal to resolve certain disputes for motor vehicle injury claims.
- The CRT has been successful in resolving disputes for statra and small claims.
- Use of the CRT will mean that lawyers are not required to be involved, and help reduce legal costs to ICBC.

# 2. These are substantial changes for the legal profession. What do the Trial Lawyers of BC think about these changes?

- Over the last two months, the Attorney General has had some tough conversations with a number of stakeholders, including the TLABC.
- At the request of the Attorney General, the ICBC board requested an externally retained actuary to look at specific areas where the TLA raised concerns.
- This independent actuary found that ICBC's assumptions in both areas were appropriate and the TLABC's concerns did not have substance and would not have changed ICBC's calculations.
- Also at the request of the Attorney General, PwC is undertaking an external assessment of the reasonableness of the methodology and assumptions used in ICBC's service plan forecasts contained in the Q3 Financial Outlook.

### 3. Why haven't you asked the public for comment?

We want all British Columbians to be involved in helping to shape the future of insurance in B.C.

- We are planning a public engagement to talk about the fairness of rates that will be announced in March.
- We will ask British Columbians for their opinions about rate fairness, and for their input on how to make lower risk drivers pay less and higher-risk drivers pay more.

#### 4. What do you think of the advocacy activities of the Trial Lawyers?

- While I certainly understand their reluctance to accept these changes, I know that these
  decisions will increase benefits for everyone involved in an accident.
- Today, legal costs (including estimated contingency fees charged by lawyers for the injured) account for 24 per cent of ICBC's total annual costs greater than the cost of running ICBC itself.
- The reality is that a large portion of a litigated minor injury payout is not going to the injured customer as legal costs and lawyer contingency fees are first taken out.
  - Using the average settlement of \$30,038, an example of what the injured customer will receive is \$16,080 plus their ICBC accident benefits.
  - This is because:
    - \$6,038 goes to cover legal costs, including expert reports.
    - Out of the remaining \$24,000, the customer's lawyer would take as much as 33 per cent of the award. In this scenario, therefore, around \$7,920 would be deducted for lawyer contingency fees.
    - This leaves the injured party with only \$16,080 out of the original \$30,038 payout – that's almost half of the settlement not going to the person who needs it most.

#### 5. Why are you doing this now?

- ICBC's losses are projected to escalate dramatically to \$1.3 billion this year.
- Everyone will benefit from these changes of drastically cutting legal and claims costs and focusing on providing care for those hurt in accidents and keeping insurance affordable.
- It's also important to note that in its 45 years of its existence, ICBC has never seen crashes spike at the rate they have recently, which has led to claims costs ballooning to \$5 billion last year.
- British Columbians can no longer afford the annual increases for their Basic auto insurance.
- If we don't institute fundamental changes to the current insurance model, drivers would have to pay on average at least \$400 more per year for their insurance by 2019 just to close the existing rate gap.

### 6. Why wasn't ICBC's financial crisis identified earlier?

- Years of bad decisions and mismanagement by the old government has undermined ICBC's ability to deliver low-cost insurance to BC drivers.
- While ICBC and government made a number of attempts to address the financial pressures, the rate of crashes and cost of claims has ballooned to a level that's unprecedented.
- Although improvements have saved millions every year, it's simply not enough to combat the rising costs ICBC is experiencing.
- According to the EY report, there is no indication that the underlying issues will correct
  themselves on their own, and we agree. That's why government and ICBC are taking these
  significant changes to address this problem.
- Changes to how injuries are treated and compensated under B.C.'s auto insurance system is the single biggest action we can take to provide improved benefits and make rates more affordable for British Columbians, while ensuring a sustainable auto insurance system.

# 7. Why did it take so long to propose these changes if trends were indicating increased crash rates and claims costs?

- Crash rates have continually risen over the years in B.C. between 2014 and 2016 alone, crashes increased by 18 per cent from 280,000 to 330,000.
- During the same period, injury claims were up 16 per cent and vehicle damage claims were up 15 per cent.
- In 2016 alone, injury claims costs total \$2.7 billion alone, an increase of \$1.2 billion, or 80 per cent, over the last seven years; vehicle damage claims totaled \$1.5 billion in 2016 alone, an increase of almost 30 per cent in just two years.
- As a result of more crashes, more claims and higher claims costs, ICBC reported a \$913 million net loss in its last fiscal year and ICBC's year-end loss is now projected to hit \$1.3 billion for its current fiscal year (April 2017 – March 2018).
- This was the first time since 2001 that ICBC has reported a loss and the loss will be higher at the end of this fiscal year.

#### 8. Isn't this another way that the public will have to pay the price for poor fiscal management?

- The pressure on insurance rates is not coming from ICBC's controllable operating costs.
- ICBC has made significant strides around management staffing numbers and compensation in recent years including reductions to the executive team and compensation.
- In 2016, ICBC's controllable operating costs made up just 10 per cent of total costs compared to 24 per cent in 2000 and 14 per cent in 2011.

#### 9. When will these changes be effective?

We are aiming for April 1, 2019.

#### 10. Do you need to introduce legislation and/or for these changes?

• Yes, and our intention is that legislation will be introduced this spring.

#### 11. What will happen if you don't implement this?

- If we don't make these changes now, insurance rates would need to dramatically every year or ICBC would need to be funded through government transfers, which would impact other government priorities
- Neither of those options are palatable to this government.
- In order to cover rising claims costs, each B.C. driver would need to pay on average at least \$400 more for their full Basic and Optional coverage by 2019 an average premium of almost \$2,100 just to cover the existing rate gap
- Continued deterioration in ICBC's 2017/18 financial plan demonstrates the increasing shortfall between Basic insurance premiums and costs.

#### 12. How much will we save with these changes?

ICBC will save approximately \$1 billion annually in claims costs by introducing this limit on
payouts for pain and suffering for minor injuries as well as other changes such as the alternative
dispute resolution process.

#### 13. How much will these changes cost?

- ICBC estimates the cost to implement the proposed changes is \$94 million (\$67 million in capital cost and \$27 million in operating expenses).
- These are high level preliminary estimates. The final cost of implementation could be impacted by refinements or revisions.
- Once fully implemented, ICBC will save approximately \$1 billion annually by introducing a limit on payouts for pain and suffering for minor injuries as well as other changes such as the alternative dispute resolution process.
- These savings will be realized starting 2019/2020 fiscal year.

# 14. Are you sure this is the best way to "solve" the problem?

- According to the EY report, there is no indication that the underlying issues will correct themselves on their own.
- That's why ICBC and government are taking these significant changes.
- Changes to how injuries are treated and compensated under B.C.'s auto insurance system is the single biggest action we can take to both provide improved benefits and make rates more affordable for British Columbians.
- ICBC needs to do everything it can to make sure it takes better care of those injured in crashes by delivering their benefits to them quickly, and improving the way they work with customers so they don't feel the need to go to a lawyer.
- There are no other actions ICBC can take within the current auto insurance system in B.C. that will close the gap between the premiums ICBC is collecting and the cost of the claims being paid out.

#### 15. If you implement this, does it mean savings can be passed onto drivers (i.e. rates will go down)?

- It's too soon to say for certain.
- In the short-term, these changes will help us avoid increases of \$400 per driver by next year that would be required to close the rate gap if we didn't take action.
- In the long-term, there could be lower insurance rates for safer drivers through improved fairness in how insurance rates are set.
- However, rates will continue to increase unless changes also occur to the increasing trends in frequency and severity of crashes.

#### 16. Isn't this distracting from the real issue – that drivers need to drive safely?

- ICBC and the government have already taken action to further penalize people who choose to drive dangerously.
- Starting March 1, 2018, repeat offenders for distracted driving will pay up to \$2,000 through the Driver Risk Premium program.
- ICBC and government are making all 140 red light cameras fully operational throughout the province to catch more people who are breaking the law.
- The focus from the outset has been to develop a model that will make insurance rates fair for drivers, which means that higher risk drivers should pay more.
- British Columbians have said for years that the system needs to be more fair and we agree.
- This spring, we will be looking to get the public's feedback on other ways ICBC can increase fairness for all ratepayers.

#### 17. What is ICBC doing to reduce the rising number of crashes?

- ICBC helps make roads safer by investing about \$50 million every year on road safety-related projects and campaigns money that helps support police enforcement and road improvements across our province.
- ICBC is also committed to working with government to develop and implement a dangerous roads initiative to help improve safety at high-risk intersections.
- With the number of crashes in our province increasing every year, government and ICBC are working to identify areas with a high number of collisions and then work with local governments to review where improvements can be made.

# 18. Doesn't this proposal penalize victims rather than tackle the poor drivers that are causing the accidents?

- The move from the current compensation-based model to the proposed care-based model provides increased accident benefits and improved treatment and care for all British Columbians.
- These changes will allow ICBC to better support all injured customers and help them to recover faster.
- The increased accident benefits will benefit those who need it most those who are seriously
  injured in crashes by substantially increasing the coverage they are able to receive to help
  them recover.
- Increased accident benefits will also help those who are involved in a single vehicle crash or in other situations where there isn't another driver's insurance policy to claim against, such as an animal collision.

#### 19. Isn't the increase in legal costs really a result of ICBC pushing more and more cases to court?

- ICBC only had half as many injury claims proceed to trial in 2016 than 2012 (348 in 2012 compared to 185 in 2016).
- By taking those 185 claims to trial, ICBC has saved \$10 million; the difference between what was being demanded and what was awarded.
- Less than half a per cent of the injury claims ICBC receives proceed to trial and they only do so when ICBC believes the settlement being demanded is above what is thought to be fair.

# 20. How much does ICBC currently spend in legal costs? And how much do you expect to save with this proposal?

- Today, legal costs (including estimated contingency fees charged by lawyers for the injured) account for 24 per cent of ICBC's total annual costs.
- This is greater than the cost of running ICBC plus the benefits received by customers with either minor or serious injury claims.

# 21. Won't these changes mean the people at-fault are not being held accountable/not punished for their actions since they won't be taken to court for their actions?

- At-fault drivers are and will continue to be held accountable.
- These changes will just mean that if you're at-fault and injured, you will have access to the same benefits to recover as drivers who are not at fault.
- Drivers who cause crashes pay more for their auto insurance because their premiums go up and that will continue to be the case.

#### 22. What else are you doing to address ICBC's financial situation?

- Changes to how injuries are treated and compensated under B.C.'s auto insurance system is the single biggest action government can take to both provide improved benefits and more affordable rates to British Columbians.
- There are no other options ICBC can take within the current auto insurance system in B.C. that
  will close the gap between the premiums ICBC is collecting and the cost of the claims being paid
  out.
- Today's announcement is part of a suite of initiatives focused on keep rates fair and affordable and more will be announced in the coming weeks.
- We are expecting to release a final report from PwC Canada on the effectiveness of ICBC's
  operations in fairly short order, and anticipate there will be recommendations on finding further
  savings by working with the auto body industry.

### 23. Are you sure that implementing these changes will rectify the situation?

• B.C. is the last province in Canada to introduce some form of restriction to supplementary compensation for minor injury claims beyond the treatment or benefits required for recovery.

- As the EY report noted: "Product reform has been largely effective across Canada, and the universal result has been a reduction in claims costs and, subsequently, insurance rates."
- ICBC will save approximately \$1 billion annually by introducing a limit on payouts for pain and suffering for minor injuries as well as other changes such as the alternative dispute resolution process.

### **Accident Benefits**

#### 24. What are accident benefits?

- Accident benefits help injured customers get better and are defined in regulation.
- They are a first party coverage, which means a driver, their passengers and members of their
  household who have medical costs, wage loss and more can claim accident benefits if they are
  injured in a motor vehicle crash, whether they are a not-at-fault claimant or the driver that
  caused the crash.
- Accident benefits include medical benefits, weekly wage benefits while injured and unable to work, treatment like physiotherapy, chiropractors and massage, money for home or vehicle modifications if needed and for other supports.
- Accident benefits have not increased since 1991.

#### 25. Why haven't accident benefits increased before now?

• ICBC's accident benefits have not been updated since 1991 because the system hasn't had the resources to fund changes without large rate increases.

#### 26. How are accident benefits changing?

- More money for treatments.
  - ICBC currently pays 1991 rates (\$23/visit) and the customer pays the rest. The customer can be reimbursed the extra charges (up to \$50/visit) only if they are not at-fault in the crash.
  - If implemented, ICBC is committed to paying the fair market rate for necessary treatments whether the driver is at-fault or not. This rate will be determined in consultation with medical service providers.
  - By providing more money for treatment, customers will be less likely to have to pay out of pocket.
  - The exact amount ICBC pays per type of treatment will be developed in consultation with medical stakeholders, but the goal is to cover the full cost of most treatments.
- More types of treatments will be covered.
  - Currently only the most common types of treatment are pre-approved for payment (general practitioner, physiotherapy, occupational therapy, and chiropractic treatment).
  - When these changes are implemented, ICBC will add new treatment providers including kinesiology, acupuncture, counselling and massage therapy to the list of treatments preapproved for payment.
- When implemented, ICBC will also significantly increase the overall dollars available for accident benefits:
  - 100 per cent increase for the overall limit for medical and physiotherapy costs for treatments to \$300,000, up from \$150,000;
  - 147 per cent increase in wage loss payments while injured and unable to work, to \$740 per week, up from \$300 per week;
  - 93 per cent increase in homemaking benefits to assist with household tasks such as cooking, cleaning and grocery shopping if the primary provider is unable to do these tasks after a crash to \$280 per week, up from \$145 per week;
  - o 200 per cent increase for funeral costs to \$7,500, up from \$2,500; and

49 to 71 per cent increase in death benefits to \$30,000, up from \$17,580-\$20,080.

#### 27. How did you decide on the amount to increase accident benefits?

- Overall limit for medical and physiotherapy costs for treatments will increase from \$150,000 to \$300,000
  - ICBC will be doubling this benefit to recognize increased costs over the last 25 years and as a key measure in the shift to a care focused model.
    - \$150,000 is equivalent to \$234,200 in today's dollars, as indexed to inflation
    - \$300,000 was also previously put forward by disability advocates as an appropriate increase by the B.C. Coalition of People with Disabilities
    - Legislation is required to implement this change, but our intention is to make it retroactive to Jan. 1, 2018.
- Wage loss payments increased from \$300 per week to \$740 per week
  - The new weekly wage loss payment will provide 75 percent of gross weekly pay for the average B.C. full-time worker
    - This benefit is not intended to provide full compensation, but is designed to provide a fair and equitable supplement to lessen the financial hardship customers may experience following a crash
    - 75% of gross, instead of 100%, also recognizes taxes and deductions so the wage loss payments are not greater than net lost wages
  - This benefit will be indexed and adjusted annually to align with fluctuating British
     Columbia wages
    - ICBC will continue to align it to the 50th percentile of the average full-time earning for a B.C. resident
- Homemaking benefits increased from \$145 per week to \$280 per week
  - Increased to recognize increased costs over the last 25 years and help support the shift to a care focused model
    - \$145 is equivalent to \$227 in today's dollars, as indexed to inflation
- Funeral costs increased from \$2,500 to \$7,500
  - ICBC is increasing this benefit to cover the average cost of a funeral
    - ICBC estimates the average cost of a basic burial to be on average \$6,500
- Death benefits increased from \$17,580-\$20,080 to \$30,000, and the process simplified
  - Moving forward the spouse of the deceased will receive one lump sum payment of \$30,000
  - o ICBC will no longer adjust the benefit based on the wage earning status of the deceased
    - Today, if the highest wage earner dies, the surviving spouse receives a total of \$20,080; if the lower wage earner dies, the surviving spouse only receives \$17,580.

#### 28. Will benefits now be frozen at these levels?

- Wage loss benefits and the market rate for medical treatments both key components of B.C.'s significantly enhanced accident benefits – will be indexed to ensure they keep up with the cost of living.
- We will review other accident benefits (funeral, homemaker, death and accident benefits limits)
  on an ongoing basis.

# 29. Health providers will benefit from these increased benefits – won't this mean there is an incentive for them to keep treating injuries longer than is needed? Who will monitor this?

• New medical treatment guidelines, to be developed in consultation with medical stakeholders, will introduce checks and balances along the way to help with recovery.

• Today, ICBC relies on a medical professional to determine the severity of an injury and the appropriate treatment plan. This will continue.

# 30. What have other provinces done in this area? What happened when they implemented this kind of system?

• All other provinces have taken some kind of action to introduce limits to compensation for pain and suffering from minor injuries after insurance rates reached unaffordable levels.

### **Minor Injuries**

#### 31. What are minor injuries?

- Government and ICBC will develop a clear, legal definition of a minor injury claim in British Columbia.
- We are reviewing legal definitions for minor injury claims used by other provinces to help determine what makes the most sense for British Columbians.
- We anticipate our new legal definition in B.C. will include sprains, strains, general aches and pains; mild whiplash: cuts and bruises; mental anxiety and stress from a crash.
- It will not include non-minor injuries like broken bones or brain injuries (concussions).
- If these symptoms persist beyond 12 months, the injury would no longer be considered minor.

#### 32. Will whiplash be included?

- There is a broad spectrum of injuries that fall under whiplash associated disorders.
- Mild versions of whiplash will be included in the minor injury definition.

#### 33. Will concussions be included?

• No, brain injuries like concussions will not be included in the definition of a minor injury. Concussions are considered a form of brain injury which is not considered minor in nature.

#### 34. Who will define/decide if an injury is minor?

- Today, ICBC relies on a medical professional to determine the severity of an injury. ICBC trusts their judgement and will continue to.
- There will be a new independent dispute resolution system for customers if they disagree with a decision to classify their injuries as minor.
- ICBC will also monitor the definition of a minor injury and, as seen in other jurisdictions, it will likely continue to evolve over time.

#### 35. What if I'm not getting better, will my injury remain minor forever?

- New medical treatment guidelines, to be developed in consultation with medical stakeholders, will introduce checks and balances along the way to gauge recovery.
- At any time if an individual is not recovering and a medical professional determines the
  customer is not expected to improve, a minor injury may be redefined as a non-minor injury,
  and would no longer be subject to the limit on payouts for pain and suffering.
- If after 12 months a customer continues to have serious impairment from their injury, such as not being able to work/ go to school, or having to work modified hours or reduced duties, their injury is also no longer considered minor.
- There will be a new independent dispute resolution system for customers if they disagree with a decision to classify their injuries as minor.
- ICBC will also monitor the definition of a minor injury and, as seen in other jurisdictions, it will likely continue to evolve over time.

#### 36. Won't people just wait 12 months for their minor injury definition to expire?

- Customers need to demonstrate they are working to recover.
- There needs to be evidence of treatment geared to recovery.
- There will be a new independent dispute resolution system for customers if they disagree with a decision to classify their injuries as minor.

### **Dispute Resolution**

#### 37. What if I disagree with an assessment that says I have minor injuries?

- A new, independent dispute resolution system for customers with certain motor vehicle injury disputes will be created through the Civil Resolution Tribunal (CRT)
- Customers with questions about their injury claim will be able to contact the CRT 24 hours a day, seven days a week if they have concerns about things like:
  - The classification of their injury
  - the compensation they are offered/received

#### 38. Why did you select the CRT as the dispute resolution system?

- The CRT already helps to resolve small claims disputes of \$5,000 and under, and strata property (condominium) claims of any amount.
- The CRT will reduce reliance on the courts to help settle certain ICBC disputes and mean faster decisions for customers.
- Fees to use this service are far more cost-effective than retaining a lawyer (current CRT fees range from \$75 to \$150).

#### 39. Does the Civil Resolution Tribunal (CRT) have the capacity to take on this role?

The CRT has been consulted throughout this process and is confident they can take on this
additional work.

# 40. It sounds like these changes take away the right to seek legal representation for customers, and that customers will be left on their own to navigate dispute resolution through the CRT – is this a fair process for the customer?

- Nothing in these changes takes away a customer's right to hire a lawyer if they choose.
- The information and processes used by the CRT are user-friendly can be navigated without the need for legal representation and are available to customers seven days a week, 24 hours a day.
- Introducing a limit on pain and suffering for minor injuries doesn't remove an individual's right
  to compensation, which includes the right to be covered for financial losses and expenses
  incurred as a result of the accident, whether or not the injury is deemed minor.
- If you're seriously injured in a crash, you will continue to be able to sue the at-fault driver for pain and suffering. That will remain unchanged. A limit on payouts for pain and suffering is being introduced for minor injury claims only.
- Government and leadership with the CRT have been consulted throughout this process and those discussions are ongoing as details still need to be finalized, including ensuring the ability to take challenges to B.C. Supreme Court remains.

#### 41. Is there a fee to use the dispute process?

- Fees to use the Civil Resolution Tribunal (CRT) are far more cost-effective than retaining a lawyer (current fees range from \$75 to \$150). It is expected that CRT fees related to motor vehicle disputes will be similar to fees for other types of disputes.
- For more information, please visit https://civilresolutionbc.ca/resources/crt-fees/.

#### 42. How long will the dispute process take?

We expect the process to be much faster – a current litigated claim takes 30 months to settle
whereas the goal of the Civil Resolution Tribunal (CRT) is to have disputes resolved within 60 to
90 days, on average.

### Limit on pain and suffering

#### 43. What exactly is being limited?

- Currently, if a person is injured in a crash and found not at-fault, that person is usually paid an amount for pain and suffering.
- Under the current full-tort system in B.C., individuals can seek further compensation from the
  at-fault driver for pain and suffering. There are currently no restrictions on how much money a
  person can be compensated for pain and suffering, regardless of the severity of the injury.
- A \$5,500 limit on pain and suffering payouts for minor injuries will be implemented, which will
  move the focus away from maximizing compensation, reduce legal costs, and allow more money
  to be allocated to the care, treatments and support the customer needs to get better.
- The limit will not apply to non-minor and catastrophic injury claims.

#### 44. What is "pain and suffering"? How does this differ to other elements you might be paid out?

- Pain and suffering describes the physical pain and emotional distress from being in a crash.
- Emotional distress can include things like anxiety, insomnia, irritability and depression.
- Payments for pain and suffering are entirely separate from compensation for any medical treatments, which are and will continue to be covered under ICBC's accident benefits.
- If a person is injured in a crash and found not at-fault, they'll continue to be compensated for all losses and expenses.

#### 45. "Pain and suffering" is variable - how can/do you quantify or put a limit on that?

- Every other province has already taken action to introduce limits to minor injury pain and suffering payments after their rates reached unaffordable levels.
- B.C.'s limit will not apply to major and catastrophic injury claims.

#### 46. How will B.C.'s cap compare to the rest of Canada?

- B.C.'s limit on pain and suffering awards is not the lowest, nor is it the highest.
  - However, for every \$1,000 added to the limit, it costs the system in B.C. an additional \$30 million and could increase rates by as much as one per cent.

#### 47. Why are we not considering having a deductible on pain and suffering rather than a cap?

- ICBC currently has a Multiple Crash Premium that requires an at-fault driver to pay a \$1,000 deductible if they have three at-fault crashes in three years.
- Ontario and Newfoundland introduced a form of deductibles on general damages for pain and suffering, which were not effective in addressing rate affordability and required additional reforms to the system in the years following implementation.
- This deductible system could essentially eliminate payment for pain and suffering of any amount to a significant number of injured customers.
- The limit does not reduce pain and suffering awards to zero for any customers.
- The unfairness of the deductible impact for many unrepresented claimants may drive more people to lawyers seeking some compensation for these injuries – which will offset potential savings.

• The cap provides certainty of entitlement, which is actually likely to reduce legal representation and increase overall savings.

#### 48. Can the limit on pain and suffering increase?

- As has been the case in other provinces, the limit on payouts for pain and suffering on minor injuries may increase over time.
- It is proposed to be indexed to inflation so will take into account increases in the cost of living.
- ICBC will save approximately \$1 billion annually by introducing a limit on payouts for pain and suffering for minor injuries as well as other changes such as the alternative dispute resolution process.

# 49. Doesn't a minor injury limit infringe on the rights of an individual? By putting a limit on minor injuries, aren't you denying victims and injured motorists' fair compensation for their injuries?

- If a person is injured in a crash and found not at-fault, they'll continue to be able to seek compensation for pain and suffering and be compensated for all losses and expenses.
- If a person is seriously injured in a crash, they will maintain the right to sue the at-fault driver for pain and suffering for an unrestricted amount.
- We are retaining court process for certain injury disputes, and if concerns exist coming out of the CRT, those can still be taken to B.C. Supreme Court.
- The change enables ICBC to enrich accident benefits to better care for injured customers.
- It's a shift to a care-based model which moves the focus away from maximizing compensation towards directing more money to the care, treatments and support the customer needs to get better.

#### 50. Is this the start of bringing in a no-fault system?

- Government is not considering a no-fault model.
- The existing tort system will be modified by putting limits on pain and suffering payouts for defined minor injuries.
- Other provinces have introduced systems changes that have limited awards for pain and suffering for minor soft-tissue injury claims while still covering – and in many cases increasing – payments for care and recovery benefits.

#### 51. Doesn't this pave the way for capping the amounts an individual receives for serious injuries?

- The limit does not apply to non-minor and catastrophic injury claims.
- The general definition of a non-minor/serious or catastrophic injury claim includes: injuries
  more severe than a minor injury claim such as fractures or broken bones to more
  catastrophic injuries including paraplegia, quadriplegia, amputations, brain injuries, deafness
  and blindness, which have a life-changing impact on people's lives.
- Drivers will have an option to purchase additional coverage for a higher limit in pain and suffering compensation. The limit would be set at \$75,000 and would cost approximately \$1,300 a year on top of the cost of their basic and other optional insurance.
- Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.

# 52. Does the limit apply to out of province drivers? What if they have the right to sue in their home jurisdiction?

• Just like today, if you have a crash in B.C., the laws of B.C. apply and these changes will apply to everyone who uses B.C. roads.

#### 53. Does the limit apply to injured cyclists and pedestrians?

• Yes, if the cyclist or pedestrian suffers a minor injury.

#### 54. How many claims currently have pain and suffering payouts at \$5,500 or below?

- We estimate about 53% of all bodily injury claims are expected to be impacted.
- 75% of bodily injury claims are for minor injury
  - 70% of these claims are estimated to have general damage payment over the capped amount.
  - The rest (30% of the 75%) of the minor injury claims have general damage less than the cap already and are not impacted by the cap.

#### **Claims Costs**

#### 55. How much have the costs of minor injuries increased?

- The payouts for minor soft-tissue injury claims with ICBC have significantly increased over the last 15 years.
- For minor soft-tissue injuries:
  - Based on the recent report released by EY, the average claim paid out for minor injuries has risen from \$8,220 in 2000 to \$30,038 in 2016; an increase of 265 per cent (compared to 26.5 per cent for serious injuries).
  - Based on the recent report released by EY, the average pain and suffering awards paid out for minor injuries has risen from \$5,004 in 2000 to \$16,499 in 2016; an increase of 230 per cent (compared to 52 per cent for serious injuries).
- The system isn't working when total payouts are not drastically different between minor and serious injuries (\$30,000 for a minor injury claim; \$48,000 for a serious injury claim).
- Court awards for pain and suffering for a minor injury claim are close to the same as those for a serious injury claim (\$16,500 for a minor injury claim; \$21,000 for a serious injury claim).

#### 56. How much have the costs of serious injuries increased?

- For serious injuries:
  - Based on the recent report released by EY, the average claim paid out for serious injuries has risen from \$38,014 in 2000 to \$48,078 in 2016; an increase of 26.5 per cent (compared to 265 per cent for minor injuries).
  - Based on the recent report released by EY, the average pain and suffering awards paid out for serious injuries has risen from \$13,789 in 2000 to \$20,954 in 2016; an increase of 52 per cent (compared to 230 per cent for minor injuries).
- The system isn't working when total payouts are not drastically different between minor and serious injuries (\$30,000 for a minor injury claim; \$48,000 for a serious injury claim).
- Court awards for pain and suffering for a minor injury claim are close to the same as those for a serious injury claim (\$16,500 for a minor injury claim; \$21,000 for a serious injury claim).

# 57. How much does ICBC currently pay to claimants on average? What percentage of this is "pain and suffering"?

- Today the average claim paid out for a minor injury is \$30,000.
- An example of how this could break down for a customer is:
  - \$16,500 for pain and suffering (based on average payout for pain and suffering for a minor injury as listed in the EY report)
  - \$7,500 for additional wage loss and medical care this payment is above what is covered by ICBC accident benefits
  - \$6,000 for legal costs, including expert reports
- The customer, however, will only receive about \$16,080 (plus ICBC accident benefits).
  - \$7,920 would be deducted for lawyer contingency fees

 For this scenario, contingency fees were calculated based on the assumption the lawyer would take about 33% of the award

### Optional top up

# 58. How much will the option to buy uncapped coverage cost relative to capped coverage? If a driver chooses a capped product, will be they be able to change to uncapped? Vice versa? If yes, can they change anytime?

- Drivers will have an option to purchase additional coverage for a higher limit in pain and suffering compensation. The limit would be set at \$75,000 and would cost approximately \$1,300 a year on top of the cost of their basic and other optional insurance.
- Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.
- We anticipate the cost of this additional coverage would cost approximately \$1,300, in addition to the cost of their regular insurance policy.
- Customers have long been able to choose different levels of coverage, limits and deductibles on many of ICBC's optional insurance products.
- These choices enable customers to control their automobile insurance costs and decide what's best for them.

# 59. How many drivers do you think will take coverage with minor injury limits? How many will buy the top-up coverage?

- After the changes are implemented on April 1, 2019, anyone injured in a crash that has a minor injury will be subject to these limits.
- It is too early to say how many people may choose to buy the top-up as details of the options are still in development.

# 60. Doesn't the top-up product create a two-tiered auto insurance, where the rich have access to a better system?

- Charging for this optional coverage means the customers who stand to benefit from increased coverage will pay for it, rather than every B.C. driver.
- This government wants to create a sustainable auto insurance system that strikes the balance between increased care for the injured, more affordable and fair rates for all, and less spent on legal costs.

## **Implementation**

#### 61. When will these changes take effect?

- Once the appropriate legislation is introduced and passed, the increase for the overall limit for medical and physiotherapy costs for treatments to \$300,000, up from \$150,000 will be retroactive to January 1, 2018.)
- This means customers who were injured in a car crash on or after January 1, 2018 will have access to this significantly improved benefit.
- We anticipate the remainder of the enhanced accident benefits at the individual coverage level and the changes to payouts for pain and suffering on minor injury claims to go into effect on April 1, 2019.

#### 62. What will happen to claims that are currently in the system?

 Claims that have already occurred – or that occur between now and the implementation of the changes – will stay in the current full-tort system.

•	For example, a person involved in a crash in February 2019, will not be subject to any limits on pain and suffering, even if their claim is settled after April 1, 2019.		

**ISSUE NOTE:** Attorney General 2018-02-13

# ICBC - PwC Review/Vendor Management

### **SUGGESTED RESPONSE:**

- This Government is focused on reforms at ICBC to ensure the corporation is viable and efficient and that the cost of insurance to British Columbians is more fair and affordable.
- The previous government was afraid to confront change at ICBC, and now B.C. drivers are paying the price for inaction by facing possible increases in their premiums of at least \$400 on average if we don't take action now.
- A Government-directed operational review conducted by PwC Canada identified more than \$60 million in potential savings, particularly in the area of vendor management.
- While we know that these recommendations will offset only about 2% of the Basic rate increase that is needed to resolve ICBC's revenue shortfall, the review confirmed that the greatest opportunity for significant savings will come from the product reforms that take effect April 1, 2019.
- This review is one of the many actions we are taking to ensure that rates are affordable for British Columbians.

#### VENDOR MANAGEMENT

- ICBC will begin discussions with the material damage industry on redesigning the corporation's current vendor management programs.
- This will include working with collision repair shops and industry associations to modernize ICBC's tiering of shops to help improve efficiencies and ensure customers receive the highest standards of vehicle repairs at the best market value.
- In the last year, vehicle damage claims costs are up \$200 million to \$1.7 billion from \$1.5 billion.

#### **BACKGROUND:**

On Feb. 9, 2018, the PwC Canada operational review was released to the public. PwC Canada found that ICBC's operations, including how it manages fraud, are performing at or above industry average

standards. The review confirmed that the greatest opportunity for significant savings at ICBC was in terms of the product reforms announced by government on Feb. 5, 2018.

It identified savings that could be realized through optimizing vendor management and strategic sourcing, improving salvage and subrogation management, shifting to proactive injury care model and enhancing automation and predictive analytics. It also identified that auto body repair rates were within 5% of the national average.

On Nov. 1, 2017, PwC Canada was selected to lead an operational review of ICBC to identify waste, ways to prevent fraud and overbilling and identify opportunities for business reform. It was to include selecting random files for a comprehensive review directed at business practices and included talks with front-line employees about where they see opportunities for reform.

The review had been announced by the Attorney General on Sept. 5, 2017, when government said it was limiting ICBC rate increases for drivers while it stared on a multi-year plan to fix ICBC's financial crisis.

Program Area	Deputy / ADM	GCPE
J. Groot – Feb. 14/18	D. Scott – Feb. 15/18	C. Bianco – Feb. 9/18
ICBC – Feb. 13/18		T. Nelson – Feb. 15/18
		S. Robins – Feb. 15/18

## **ISSUE NOTE:** Attorney General 2018-02-13

# ICBC - RAAP -- Product Reform

### **SUGGESTED RESPONSE:**

- Government and ICBC continue to focus on the urgent task of pursuing significant reforms to our vehicle insurance system to make sure life is affordable for British Columbians.
- Due to inaction by the previous government, who put off difficult decisions for political reasons, the projected loss at ICBC is now heading toward \$1.3 billion.
- That's why we announced product reforms effective April 1, 2019 that are intended to make ICBC financially sustainable and are the first critical steps to allow us to keep rates affordable for years to come.

#### **PRODUCT REFORM DETAIL**

- We've announced a new limit of \$5,500 on pain and suffering for minor injury claims. British Columbia is the last province in Canada to take this kind of action.
- The first major improvements in accident benefits in 25 years that will dramatically increase the care available for anyone injured in a crash, regardless of fault.
- The overall medical care and recovery cost allowance will be doubled to \$300,000, and will be retroactive to Jan. 1, 2018, to protect injured drivers and passengers immediately.
- The benefits will also cover a greater variety of treatment services and include significantly increased coverage for treatments, so customers don't have to pay out-of-pocket.
- Other benfits include more than doubling wage loss payments to \$740 per week, almost doubling home support benefits to \$280 per week, tripling funeral cost coverage to \$7,500, and increasing death benefits to \$30,000.
- To reduce overall legal costs, the Civil Resolution Tribunal will also serve as an independent, faster and less expensive process for certain motor vehicle injury claim disputes.

#### ➤ KEY #'S INCREASING CLAIMS:

- Injury claims totaled \$2.7 billion in 2016, an increase of 80% in the last seven years.
- ➤ The average claim paid out for minor injuries has risen to \$30,038 in 2016 from \$8,200 in 2000 an increase of 265%.
- Average pain and suffering awards paid out for minor injuries have risen to \$16,499 in 2016 from \$5,004 in 2000.
- ➤ Vehicle damage costs have increased from \$1.5 billion in 2016 to \$1.7 billion this year.

#### **BACKGROUND:**

At a news conference on Feb. 6, 2018, Minister Eby announced product reforms that will begin to make ICBC financially sustainable. ICBC is facing a \$1.3 billion loss for the fiscal year 2017/18.

In September 2017, the government limited ICBC rate increases for drivers while it started on a multiyear plan to fix ICBC's financial crisis. Immediate measures include:

- Completing an operational audit of ICBC
- ICBC beginning consultations with the auto body repair industry about redesigning its material damage supplier program
- Activating red-light intersection safety cameras 24 hours a day/seven days a week up from the current six hours a day
- A pilot program of two new technologies to eliminate distracted driving among high-risk groups
- Developing a dangerous road initiative to identify and rapidly retrofit infrastructure, regulations and signage
- Designating distracted driving as a high-risk driving behaviour under the ICBC Driver Risk
   Premium program beginning in March 2018. This means a driver with two distracted driving
   tickets in a three-year period will see their total financial penalties rise to as much as \$2,000 an increase of \$740 over the existing penalties in addition to their regular insurance premium.

#### Other RAAP activities

In March 2018, government and ICBC are also going to engage with British Columbians on major changes to rate design at ICBC to make rates are more fair and affordable. This will be the first major reform in 16 years to how rates are set. The engagement will ask about the process by which an individual's insurance rate is set based on driving history, including accidents or convictions for unsafe driving practices like driving while intoxicated or while using a cell phone.

Program Area	Deputy / ADM	GCPE
J. Groot – Feb. 14/18	D. Scott – Feb. 15/18	C. Bianco – Feb. 9/18
ICBC – Feb. 13/18		T. Nelson – Feb. 15/18
		S. Robins – Feb. 15/18

 From:
 Arora, Jasleen MCF:EX

 To:
 Smith, George AG:EX

Subject: FW: ICBC Injury Caps - messaging

Date: February-21-18 2:41:40 PM

Attachments: MLA factsheet - Case for change - Final.docx

MLA response - Final.docx

From: Vasilev, Susan [mailto:Susan.Vasilev@leg.bc.ca]

Sent: Friday, December 8, 2017 10:28 AM

To: NDP Constituency Assistants

Subject: FW: ICBC Injury Caps - messaging

Hi CAs – just re-sending this for you to use in your response.

As well as a reminder that if you are contacted by anyone (individual or group) who wants to meet with your MLA regarding this issue, please politely but firmly tell them the office is in the process of reviewing meeting requests. Let them know that the Legislative Session has just finished and there are a large number of meeting requests and invitations for the MLA to go through. Encourage them to be back in touch in the new year.

**Susan Vasilev** | Internal Communications Manager | New Democrat BC Government Caucus | t: 250.952-7637 Susan.Vasilev@leg.bc.ca | www.bcndpcaucus.ca | www.facebook.com/johnhorganbc

From: Vasilev, Susan

Sent: Wednesday, December 06, 2017 1:35 PM

To: NDP Constituency Assistants < NDPConstituency Assistants@leg.bc.ca >

**Subject:** ICBC Injury Caps - messaging

Hi CAs - Information for you to use in response to correspondence on the injury caps.

#### **Background**

- Insurance rates are under substantial pressure from the mismanagement of ICBC over the last decade coupled with an increasing number of crashes and the rising cost of claims.
- At the direction of the Attorney General, government and ICBC have established a crossgovernment and ICBC working group to tackle these issues from all sides.
- Some of the specific issues include:
  - Mismanagement of ICBC by the previous government.
  - More crashes on BC roads and rising claims costs from those crashes
  - More claims with lawyers involved
  - Reliance on the courts and legal system to help settle ICBC claims
  - Increasing autobody repair costs.
- A comprehensive package of changes are needed, including:
  - a better balance between increased care for the injured and less spent on legal costs and autobody repair;
  - fair insurance rates where bad drivers pay more and good drivers pay less;
  - safer roads to prevent crashes in the first place, helping to reduce costs and prevent deaths and injuries; and
  - a more efficient ICBC.
- We are seriously considering looking at caps for pain and suffering payouts for minor injuries because we need to take major steps to address a growing financial crisis at ICBC.
- Meetings with select stakeholders are taking place in early December, with an announcement on changes anticipated in early 2018.
- Despite the previous government projecting a loss of \$11 million, ICBC lost over \$900 million in the last fiscal period, and the financial situation at ICBC is getting worse not better.
- Benefits paid for those injured, like physiotherapy rates and other injury supports like wheelchairs, have not increased since the 1990s
- The previous government took \$1.1 billion out of ICBC to artificially pad their provincial budget.

#### **Key stats**

- Injury claims totaled \$2.7 billion in 2016 an increase of 80 per cent in just seven years.
  - Autobody repair costs have increased 30% in the just two years, to a total of \$1.5 billion in 2016 alone.
- Based on the recent report released by EY, the average claim paid out for minor injuries has risen from \$8,220 in 2000 to \$30,038 in 2016; an increase of 265 per cent.
- At the same time, the average pain and suffering awards paid out for minor injuries has risen from \$5,004 in 2000 to \$16,499 in 2016; an increase of 230 per cent again based on the recent EY report.

- Delays and the cost of things like the rising costs of expert reports now mean that legal costs account for 24 per cent of ICBC's total annual costs, greater than the cost of running ICBC
- Today, the amount of basic insurance premiums ICBC is collecting from customers is not covering the increasing amount they are paying out in basic claims costs.
- According to the EY report, the shortfall between basic insurance premiums and escalating costs is expected to reach \$1.1 billion by 2019.

#### Response points

- Major changes are required to get ICBC back on the road to financial sustainability and in a position to provide affordable rates to British Columbians.
- We are taking the necessary action to fix ICBC's financial outlook because drivers should not be made to pay for the state of the organization our government inherited.
- We need to create a sustainable auto insurance system that strikes the balance between increased care for the injured, more affordable and fair rates for all, and less spent on legal and autobody repair costs.
- We believe that the system as it exists today doesn't treat people fairly and there should be more focus on injury recovery.
- We are making tough decisions that will benefit all British Columbian, and in particular those unfortunate to be injured in a crash.
- The reason we need to make changes is otherwise, each B.C. driver would need to pay on average \$400 more for their full basic and optional coverage by 2019 an average premium of more than \$2,000 in order to cover rising claims costs.
- In addition, there has been too much time and money spent on litigation, dealing with smaller claims, rather than providing support and services to people in need.
- Many stakeholders have a vested interest in ICBC and will be impacted by measures government may choose to implement.
- That's why we are taking time over the coming weeks to speak to stakeholders about the options we are considering to make sure basic insurance rates are affordable.
- These stakeholder meetings give us the opportunity to listen and receive feedback from each of them.
- The actions taken to date are not enough to stop the year-after-year of rate increases which still don't cover the cost of the claims we are paying out.
- Decisive action is needed to relieve the pressure on ICBC's rates and the window of opportunity to make fundamental changes is now.
- The bottom line is that in order to fix the problems at ICBC, we need all stakeholders to accept the reality of the crisis at ICBC and in order to ensure affordability for British Columbians.

#### SHORT VERSION

Thank you for your email. I appreciate hearing from my constituents on issues that are important to them.

I think we can all agree that following the terrible mismanagement of ICBC by the previous government, major changes are needed to get ICBC back on the road to financial sustainability and in a position to provide affordable rates to British Columbians.

The current auto insurance system in BC is not sustainable. ICBC is paying out more money in claims and legal costs than it is receiving through insurance premiums, which is contributing to rates going up every year.

ICBC lost more than \$900 million in the last 15 month fiscal period, and the projected results for this year show that things are getting worse, not better.

This government is actively working with ICBC and will fix it. Otherwise, each B.C. driver would need to pay on average \$400 more for their full basic and optional coverage by 2019 – an average premium of more than \$2,000 – in order to cover rising claims costs. In addition, there has been too much time and money spent on litigation, dealing with smaller claims, rather than providing support and services to the people in need.

It will be impossible to fix ICBC without addressing runaway legal and autobody repair costs. We are currently having difficult discussions with representatives of various stakeholder groups. Many stakeholders have a vested interest in ICBC and will be impacted by measures government may choose to implement. That's why we are taking time over the coming weeks to speak to stakeholders about the options we are considering to make sure basic insurance rates are affordable.

We anticipate to be able to share more with all British Columbian in the New Year. The window of opportunity to make fundamental changes to ICBC is now and decisive action is needed to stop the year-over-year insurance rate increases.

#### LONG VERSION

Thank you for your email. I appreciate hearing from my constituents on issues that are important to them.

I think we can all agree that major changes are needed to get ICBC back on the road to financial sustainability and in a position to provide affordable rates to British Columbians.

ICBC lost more than \$900 million in the last 15 month fiscal period, and the projected results for this year show that things are getting worse, not better.

The current auto insurance system in BC is not sustainable. ICBC is paying out more money in claims and legal costs than it's receiving through insurance premiums, which is contributing to rates going up every year.

This government is actively working with ICBC and plans to take the necessary action to fix their financial outlook. Otherwise, each B.C. driver would need to pay on average \$400 more for their full basic and

optional coverage by 2019 – an average premium of more than \$2,000 – in order to cover rising claims costs.

It will be impossible to fix ICBC without addressing runaway legal and autobody repair costs. We are currently having difficult discussions with representatives of various stakeholder groups. For example, this government is seriously considering a cap for pain and suffering payouts for minor injuries. Pain and suffering describes the emotional distress caused by a crash. And payouts from pain and suffering in minor injury claims – things such as sprains, strains or whiplash-associated injuries –have significantly increased over the last 15 years.

At the same time, we are also seriously considering improvements to ICBC accident benefits which pay for your care and treatment, if you are injured in a crash.

This government feels strongly that BC needs a more sustainable auto insurance system. One which strikes the balance between increased care for the injured, more affordable and fair rates for all, and less spent on autobody repair costs, legal costs and administration costs. BC is the last province in Canada to make changes to their insurance system in order to lower claims costs and insurance rates, while improving care for those who are injured in crashes.

Many stakeholders have a vested interest in ICBC and will be impacted by measures government may choose to implement. That's why we are taking time over the coming weeks to speak to stakeholders about the options we are considering to make sure basic insurance rates are affordable.

We anticipate being able to share more with all British Columbians in the New Year. The window of opportunity to make fundamental changes to ICBC is now and decisive action is needed to stop the year-over-year insurance rate increases.