

From: Cao, Shihang ENV:EX
To: [Brosz, Corinne M JTT:EX](#); [Neilson, Kirsten ENV:EX](#)
Cc: [Frampton, Caelie ENV:EX](#); [Xia, Eveline ENV:EX](#); [Smith, Curtis PSSG:EX](#); [Gooderham, Coleen E ENV:EX](#); [Quin, Melissa ENV:EX](#)
Subject: Materials for Minister's Briefing re. Parks Overview - Oct 17 @ 11:30am
Date: Tuesday, October 17, 2017 08:19:12
Attachments: [Parks Overview September 13 2017 v2.pptx](#)

Good morning,

Please see attached material for Minister's briefing today at 11:30am – 12:00pm.

Issue: Parks Overview

Staff Attendees: Mark Zacharias, Jim Standen, David Ranson, Jeff Leahy

ADM/Department Responsible: Jim Standen, BC Parks/COS

Thank you,

Shihang Cao

Administrative Assistant

Deputy Minister's Office

Ministry of Environment and Climate Change Strategy

T: 250.387.9886 | F: 250.387.6003



BC Parks Overview



September
2017

BC Parks

1

Our System

- Third largest parks and protected areas systems in North America behind the US National Park Service and Parks Canada.
- The one of the most diverse system anywhere - from deserts to rain forests, coastal marine to high elevation alpine.
- A key element in the conservation of species and habitats in BC, including their ability to move and adapt to a changing climate.
- Provides a range of cultural, social and economic opportunities.
- Provides access to unique natural spaces and superb recreational opportunities for visitors from throughout the province and around the world.
- Receives close to 3M camping visits and over 20M day use visits, making it a significant tourism draw, with it special spaces being at the core of the Super, Natural British Columbia brand.
- Is an important part of our collective identity as British Columbians.

Our Mandate

Mandate

To protect representative and special natural places within the province's protected areas system for world-class conservation, outdoor recreation, education and scientific study.

Inherent in this mandate is the requirement to maintain a balance between BC Parks' goals for **protecting natural environments and outdoor recreation**.

BC Parks' authority is drawn from four main pieces of legislation, the *Park Act*, the *Protected Areas of BC Act*, the *Ecological Reserve Act* and the *Environment and Land Use Act*, and their associated regulations, policies and agreements.

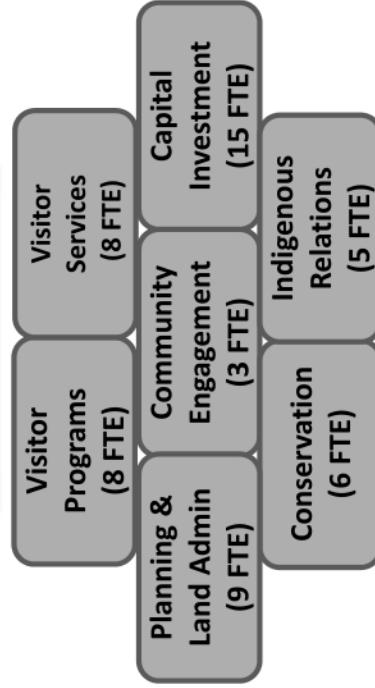
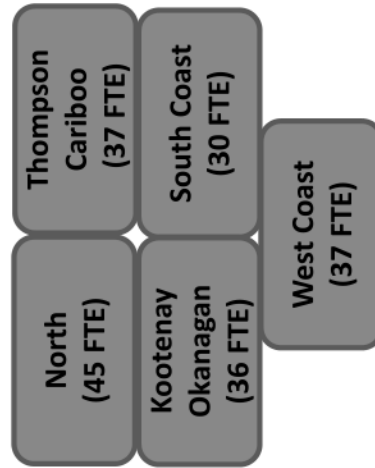
BC Parks relationship with Indigenous Nations is guided by case law, government to government agreements and provincial policy which now includes the United Nations Declaration on the Rights of Indigenous Peoples.

Our Structure & Staffing



BC Parks – 244 FTEs

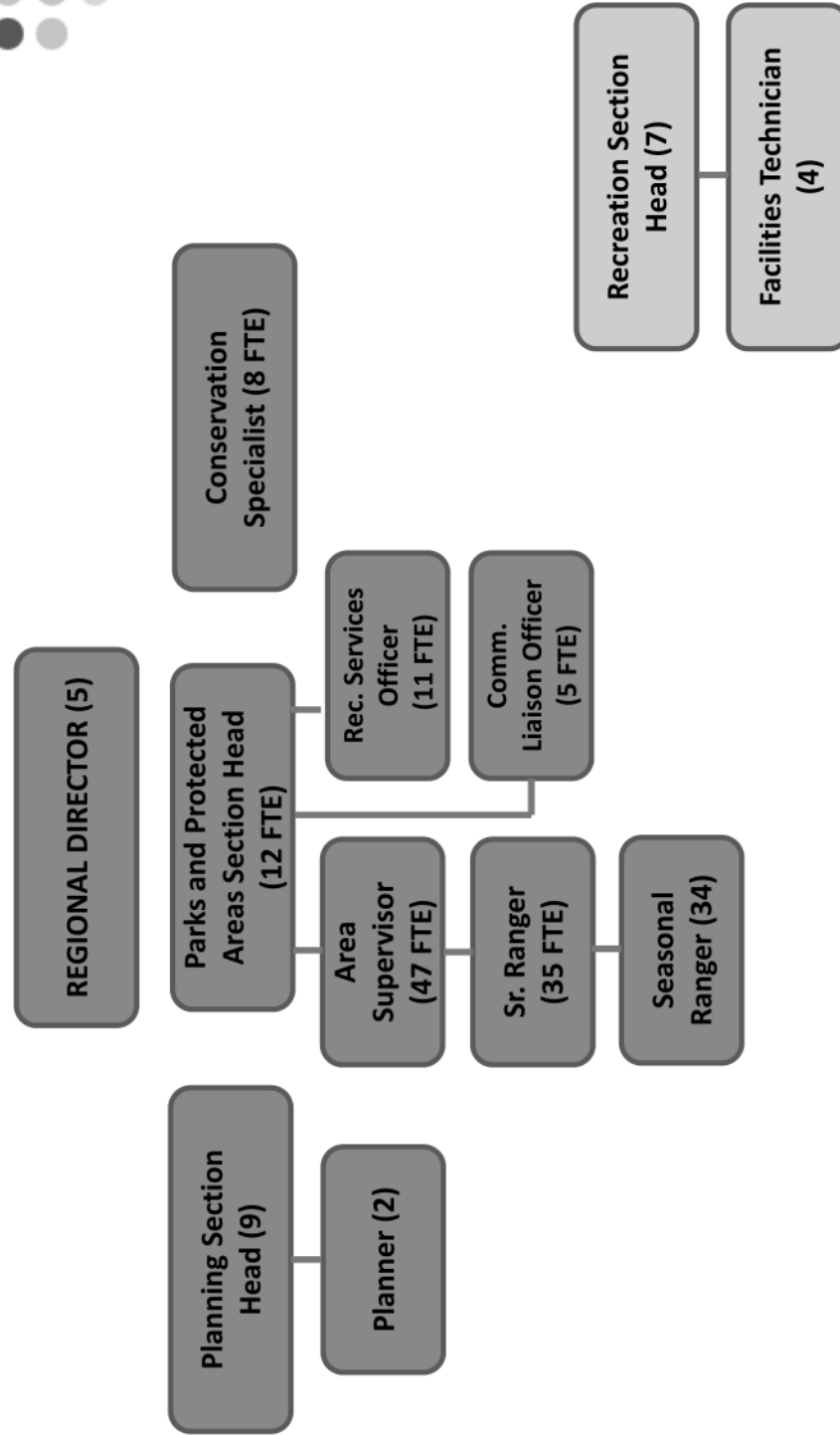
5 Regions in 30 parks offices and Headquarters staff



Clients and Stakeholders:
Public, Local Governments and Businesses, First Nations, Industry Associations, NGOs, Other Ministries, Crown Corporations



Regional Structure



Our Offerings



Camping	   
Ancillary services	   
Day Use	   



BC Parks
Discover Camping
Reservation Service

Recreational Opportunities



 Seymour, Cypress, Manning, Sovereign Lake, Garibaldi

 Belarko, Khutzeymateen, Khutze Inlet

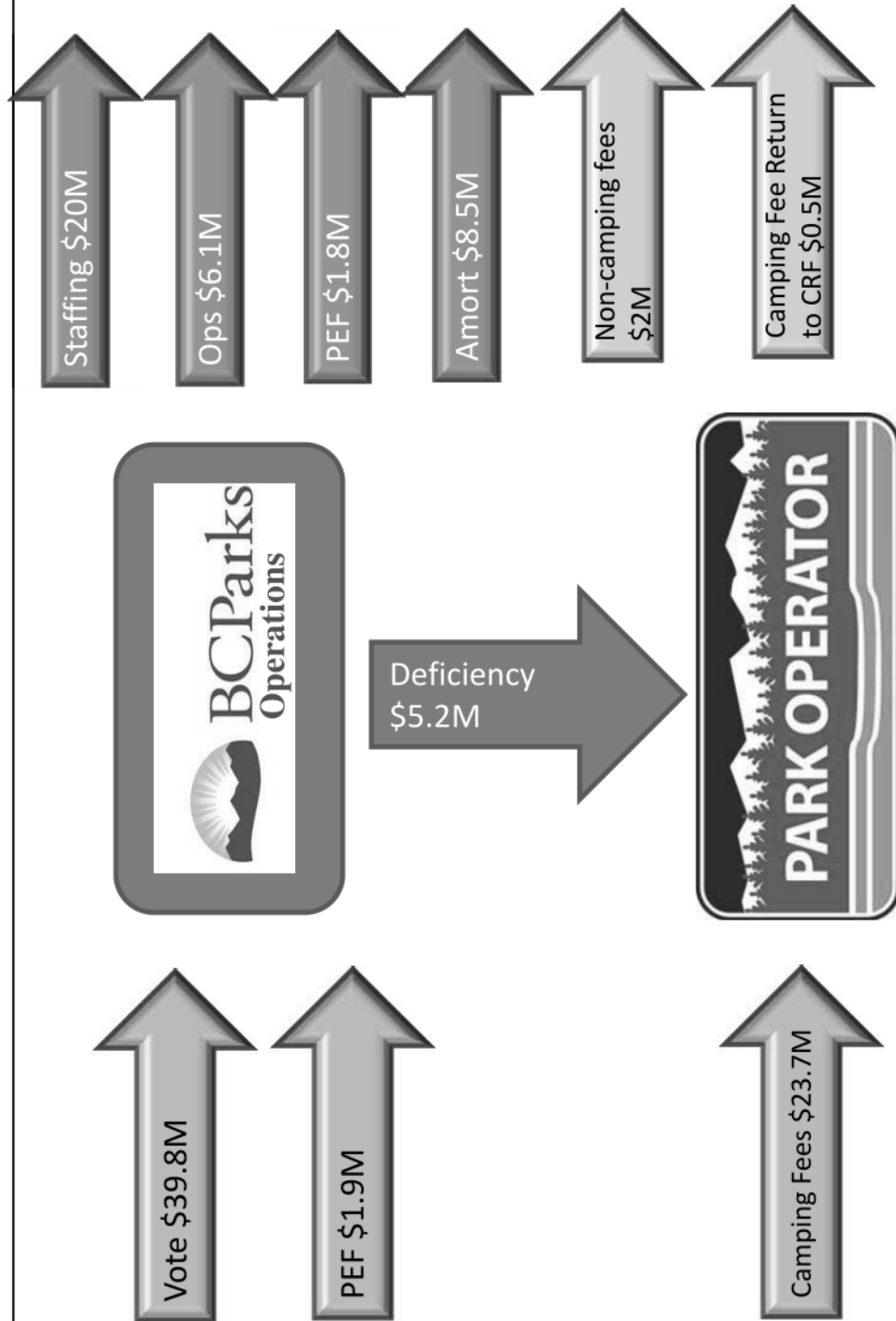
 Horne Lake Caves, Cody Caves

 Mountain biking to kids pump tracks

 Marine camping, stern tie program, mooring buoys

 Stawamus Chief, Skaha Bluffs, Bugaboos

Our Revenue Streams



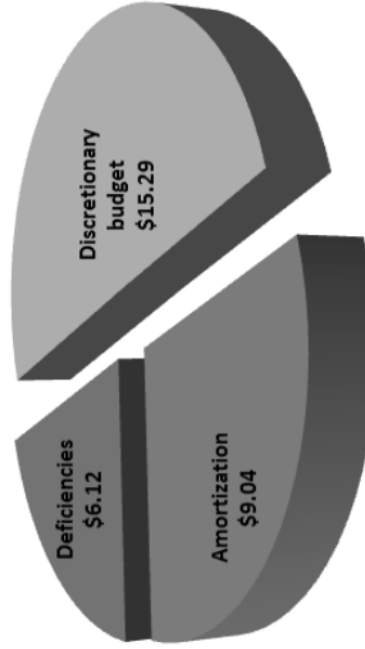
Our Financial Drivers



BC Parks budget is driven by systemic, non-discretionary costs

Capital Amortization

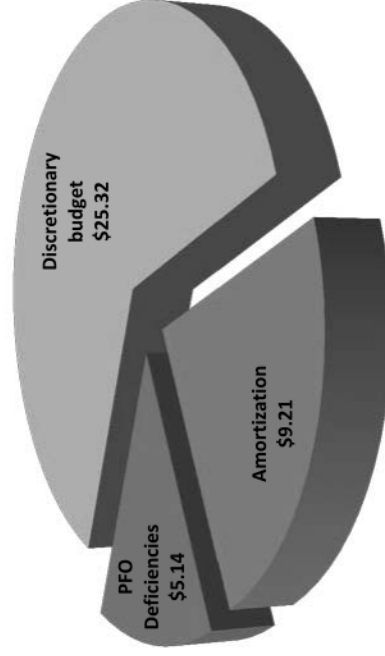
- Every dollar invested in capital increases amortization pressure
- \$14M annual facilities program = amortization growth of \$.3M/year



2018/19 as projected in 2016

Park Operator Deficiency Payments

- Foundational element of current Park Operator funding model
- Annual price adjustment inflation takes effect in year 3 of 10 year agreements



2018/19 as projected in 2017

Park Enhancement Fund



PEF operates within preapproved revenue and expenditure limits set by Treasury Board – currently \$1.9M and \$1.8M

REVENUE STREAMS

1. Individual, business and community donations
2. Discover Camping service charges
3. Stumpage from tree removal projects
4. Parks license plates revenues

Staff Salaries
Land Acquisition
Core Services

ELIGIBLE EXPENDITURES

- Marketing, information, education and interpretation programs;
- Product/partnership development and merchandising;
- Volunteer program support;
- Regional/Provincial conservation and recreation partnership projects;
- Capital investments (construction, repair and maintenance); and
- Natural & cultural resource assessment, research & restoration

Discover Camping Revenue	\$2,900,000	
Discover Camping Costs	\$1,900,000	\$1,000,000
BC Park Plate Revenue	\$2,700,000	
BC Parks Plate Costs	\$930,000	\$1,770,000
Other Revenue	\$100,000	\$100,000
Available for Park Investments		\$2,870,000



2017/18 Budget Uplift



Budget lift of \$8.132M comprised of:

- \$1.5M to address staffing budget shortfall;
- \$1.1 M to address rising amortization costs;
- \$2.7M to hire new frontline staff including 25 new Senior Park Rangers;
- \$0.25M to support climate change research;
- \$1.5M for backcountry facility maintenance;
- \$0.9M for Community Liaison program;
- \$0.15M for a Cultural Tourism coordinator in IR unit; and
- \$2.0M in additional capital for backcountry facilities and vehicles
- \$10M one time grant funding to support BC Parks Foundation
- \$17.9M in capital over 5 years for the development and operation of 847 BC Parks campsites

Our Strategic Framework

Strategic Program Plan 2016-2020

Internally focussed high level strategic road map for BC Parks' in pursuing its Mission and Vision within existing resources. Plan is organized around five strategic goals:

1. Enhance BC Parks' contribution to government's goals in reconciliation efforts with First Nations
2. Effectively manage natural, cultural and recreational values,
3. Develop and maintain a sustainable financial model for the protected areas system,
4. Increase public use and appreciation of the value of the protected areas system, and
5. Enhance organizational effectiveness and efficiency.

Towards a Sustainable Future

Outwardly focussed tactical plan intended to look beyond current resourcing and define new or expanded programs in support of the evolution of the BC Parks system. Organized around the following four goals:

1. Redefine BC Parks' relationship with First Nations
2. Ensure natural and cultural values are maintained and enhanced
3. Provide a balanced and financially sustainable suite of recreation services and experiences
4. Grow community involvement with BC Parks

this plan provides the broader context for the Financial Sustainability Plan by articulating what activities BC Parks will pursue as new revenues come available.

Financial Sustainability Plan

A phased approach to delivering on Goal 2 of the Strategic Plan to develop and maintain a sustainable financial model through revenue growth:

- Branded License Plate
- New markets and revenue generating services
- Revenue retention
- Modernizing the fee structure
- Levies/Lottery/Surcharges

And cost containment

- Procurement changes
- Business enhancements
- Changes to PFO delivery model

Achieving ultimate success will require responses to the two primary challenges:

1. Growing amortization pressures
2. Increasing cost of Park Operator Contracts

Indigenous Partnership Strategy

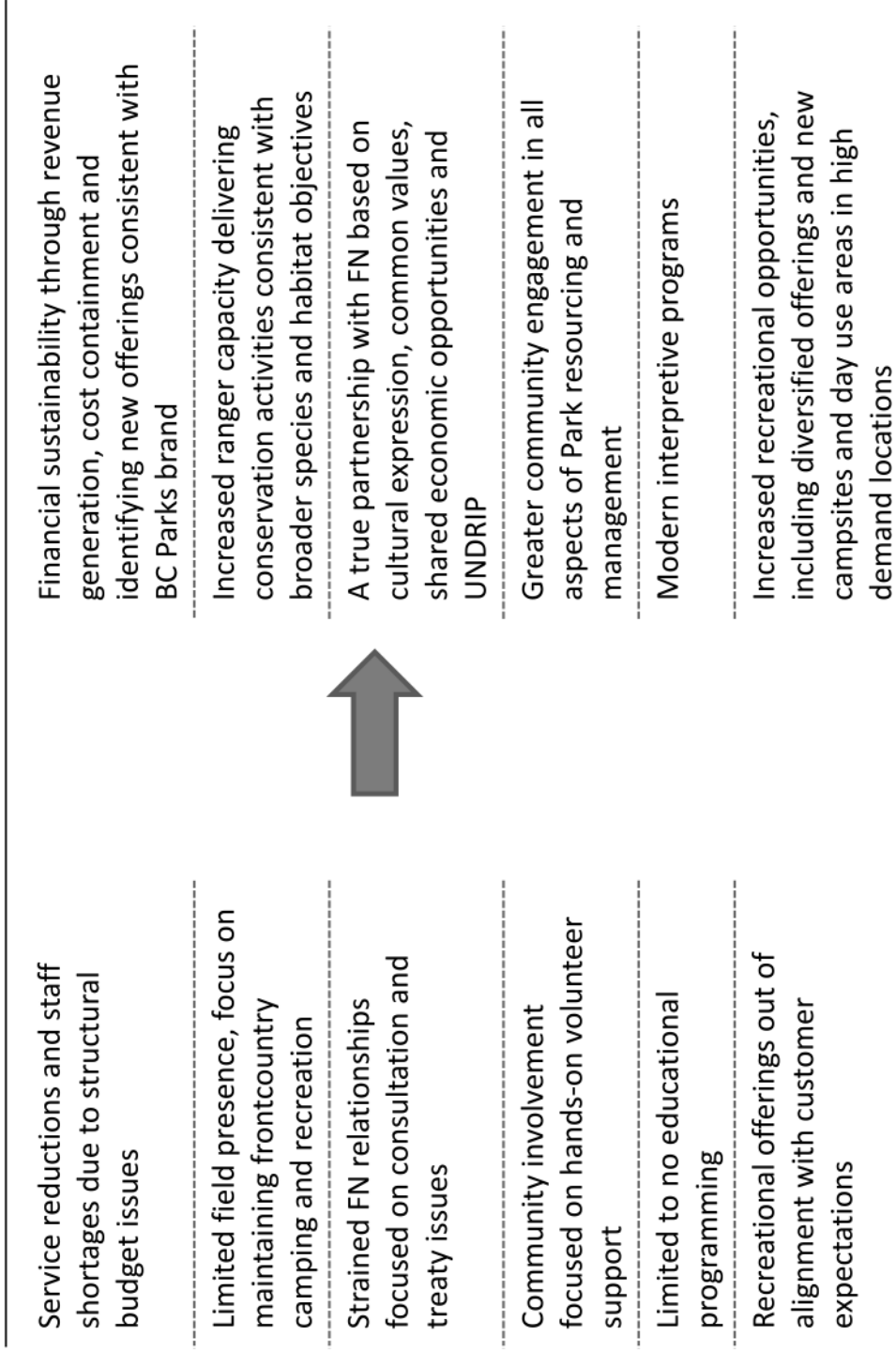
Under development, the strategy will articulate program and policy shifts intended to achieve the goal of redefining BC Parks' relationship with Indigenous Nations as guided by the United Nations Declaration on the Rights of Indigenous Peoples.

Drivers for change



- United Nations Declaration on the Rights of Indigenous Peoples/Truth and Reconciliation Commission recommendations
- Aboriginal Title/ Tsilhqot'in decision
- Need for financial sustainability/inflationary pressures
- Emerging/growing conservation needs
- Untapped community engagement opportunities
- Public under-use/over-use
- Changing demographics
- Target 1 and the demand for new park creation
- Species at risk/climate change

Strategic shifts



Policy responses



Active:	
Indigenous Partnership Strategy	Conservation Action Plan
Community Engagement Plan	Service Plus
Persons With Disabilities Program	Accessibility
Cultural Heritage	Modernize BC Parks fee structure

New:

- Indigenous Co-governance
- Indigenous Conservation Areas
- Park Use Fees for industrial/investigative use
- Delivery model review
- Green technology

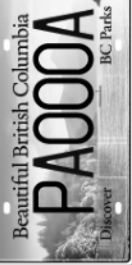


Platform



Base Funded Programs	Operating	Capital
UNDRIP:		
Indigenous Cultural Programs	\$0.5M/yr	\$0.6M/yr
Hire more park rangers:	Year 1 - \$3.3M	
Restore seasonal Park Rangers (29.5)	Ongoing - \$2,600,000/yr	\$0.75M one time
Hire more park rangers:		
Youth Rangers	\$4.7M/yr	\$0
Build new campsites:	Peaking at \$0.87M/yr in year 5	\$12.5M over five years
Campground expansion	then 0.5M/yr	
Restore funding for BC Parks		
New Park Creation/Land Acquisitions	\$0.25M/yr	\$2.0M/yr
License Plate Revenues	Operating	Capital
Restore funding for BC Parks		
Conservation Action Plan	Base (Staffing) \$0.25M/yr PEF (Projects) \$0.8-1.0M/yr	\$0
Restore funding for BC Parks		
Discover BC Parks *	Base (staffing) \$0.35M/yr PEF (Projects/ops) \$0.65M/yr	\$0.5M one time

* In house paid interpretation = \$0.75-1.0M/yr for 25 park program

	Plates Sold
	21495
	18473
	15571
Total Sales	55539



UNDRIP - Indigenous Partnership Strategy



Decision Making (Articles 3, 18, 19 and 32)

- Further policy work could assist with implementing a newly – yet undefined - co-governance model.

Access to Lands (Articles 25 and 26)

- A new co-governance model could be created for existing PPAs.
- New types of Parks and Protected Areas could be established through a “Tribal Park” designation to provide co-governance arrangements.

Protection of Cultural Values, Heritage and Lands (Articles 8, 11, 12, 13, 15, 24, 29 and 31)

- BCP Naming and Signage Policies can deal with promoting and revitalizing FNs cultural values within PPA's.
- BCP could provide Indigenous peoples with the legislative authority to manage their heritage sites within PPAs consistent with the Heritage Conservation Act

Economic / Social Well-Being (Articles 20, 21 and 23)

- BCP is developing policy structure to enable greater access of Indigenous opportunities for cultural tourism and cultural connections
- Partnerships with social government Ministries could provide greater access for Indigenous social well-being
- BCP could further enable economic opportunities through reconciliation policies.

Targeting completion of draft Strategy by end of 2017. Implementation subject to funding approvals.

BC Parks Foundation



Mission: To attract and encourage British Columbians and others to contribute to enhancement of the ecological, recreational, cultural and educational values of BC's world class parks system.

- Independent of Government - established under *Societies Act* of BC
- Currently in start-up phase – strategic planning and staffing up
- Not expected to generate new revenues until at least 2018/19
- Areas of possible investment include strategic land acquisition; ecological and cultural conservation and restoration projects; research; volunteer programs; strategic infrastructure enhancements and visitor experience programming

From: [Frampton, Caelie ENV:EX](#)
To: [Heyman, George ENV:EX](#)
Subject: FW: Materials for Minister's Briefing re. Parks Overview - Oct 17 @ 11:30am
Date: Tuesday, October 17, 2017 08:32:17
Attachments: [Parks Overview September 13 2017 v2.pptx](#)

It will be on your ipad but just wanted to send over now.

Caelie

From: Cao, Shihang ENV:EX
Sent: Tuesday, October 17, 2017 8:19 AM
To: Brosz, Corinne M ENV:EX; Neilson, Kirsten ENV:EX
Cc: Frampton, Caelie ENV:EX; Xia, Eveline ENV:EX; Smith, Curtis ENV:EX; Gooderham, Coleen E ENV:EX; Quin, Melissa ENV:EX
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ADM/Department Responsible: Jim Standen, BC Parks/COS

Thank you,

Shihang Cao

Administrative Assistant

Deputy Minister's Office

Ministry of Environment and Climate Change Strategy

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Page 020 to/à Page 035

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Page 036 to/à Page 038

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Page 039 to/à Page 104

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s.12;s.13;s.17

Page 105 to/à Page 107

Withheld pursuant to/removed as

s.12;s.13

Page 108 to/à Page 157

Withheld pursuant to/removed as

s.12;s.13;s.17

From: [Zacharias, Mark ENV:EX](#)
To: [Heyman, George ENV:EX](#)
Cc: [Frampton, Caelie ENV:EX](#); [Xia, Eveline ENV:EX](#)
Subject: Fwd: s.12,s.13
Date: Monday, October 23, 2017 14:44:21
Attachments: s.12,s.13

Minister:

Just FYI and as discussed over the weekend.

Regards, MZ

Sent from my iPad

Begin forwarded message:

From: "Boyd, Wes CSNR:EX" <Wes.Boyd@gov.bc.ca>
Date: October 23, 2017 at 12:26:47 PM PDT
To: "Zacharias, Mark ENV:EX" <Mark.Zacharias@gov.bc.ca>
Cc: "Standen, Jim ENV:EX" <Jim.Standen@gov.bc.ca>, "Fraser, Brian CSNR:EX" <Brian.Fraser@gov.bc.ca>, "Boden, Wanda CSNR:EX" <Wanda.Boden@gov.bc.ca>, "Gooderham, Coleen E ENV:EX" <Coleen.Gooderham@gov.bc.ca>
Subject: Fwd: 's.12,s.13

Mark, attached is the s.12,s.13
s.13

Wes

Sent from my iPad

Begin forwarded message:

From: "Gilliland, Jim ENV:EX" <Jim.Gilliland@gov.bc.ca>
Date: October 23, 2017 at 11:05:31 AM PDT
To: "Fraser, Brian CSNR:EX" <Brian.Fraser@gov.bc.ca>, "Standen, Jim ENV:EX" <Jim.Standen@gov.bc.ca>
Cc: "Sabourin, Justin ENV:EX" <Justin.Sabourin@gov.bc.ca>, "Ranson, David ENV:EX" <David.Ranson@gov.bc.ca>, "Boden, Wanda CSNR:EX" <Wanda.Boden@gov.bc.ca>, "Boyd, Wes CSNR:EX" <Wes.Boyd@gov.bc.ca>
Subject: RE: 's.12,s.13

Made a couple last tweaks with Brian, so this is the final version:

From: Gilliland, Jim ENV:EX

Sent: Monday, October 23, 2017 10:47 AM

To: Fraser, Brian CSNR:EX

Cc: Sabourin, Justin ENV:EX; Ranson, David ENV:EX; Boden, Wanda CSNR:EX; Standen, Jim ENV:EX; Boyd, Wes CSNR:EX

Subject: RE: s.12,s.13

Hi Brian, here's the clean-up version and I'll call you about some minor number changes:

From: Fraser, Brian CSNR:EX

Sent: Monday, October 23, 2017 9:14 AM

To: Gilliland, Jim ENV:EX

Cc: Sabourin, Justin ENV:EX; Ranson, David ENV:EX; Boden, Wanda CSNR:EX; Standen, Jim ENV:EX; Boyd, Wes CSNR:EX

Subject: RE: s.12,s.13

Thanks Jim,
s.12,s.13

Brian

250-356-9220

From: Gilliland, Jim ENV:EX

Sent: Monday, October 23, 2017 9:00 AM

To: Fraser, Brian CSNR:EX

Cc: Sabourin, Justin ENV:EX; Ranson, David ENV:EX; Boden, Wanda CSNR:EX; Standen, Jim ENV:EX

Subject: RE: s.12,s.13

Importance: High
s.12,s.13

S, David and I are in all day meetings Tuesday and Wed. Call me if you need any more clarity on any of this. Thanks, Jim

From: Fraser, Brian CSNR:EX

Sent: Friday, October 20, 2017 7:50 PM

To: Gilliland, Jim ENV:EX; Standen, Jim ENV:EX

Cc: Sabourin, Justin ENV:EX; Ranson, David ENV:EX; Boden, Wanda CSNR:EX

Subject: RE: s.12,s.13

Hi Jims,
s.12,s.13

Brian

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From: Gilliland, Jim ENV:EX

Sent: Friday, October 20, 2017 4:16 PM

To: Fraser, Brian CSNR:EX

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Subject s.12,s.13

Importance: High

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Page 161 to/à Page 167

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s.12;s.13;s.17

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To: [Heyman, George ENV:EX](#)
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