From:
 Anna Barford

 To:
 Dobson, Neil ENV:EX

Cc: Minister, ENV ENV:EX; Fradley, Adria N ENV:EX

Subject: Letter from ENGO"s Re:B.C."s Climate accountability Framework

Date: April 11, 2019 11:25:53 AM

Attachments: April11 2019 Annex 2 Climate Accountability.pdf

April 11 2019 Annex 1 Climate Accountability.pdf April11 2019 Annex 3 Climate Accountability.pdf April11 2019 Letter Climate Accountability.pdf

Good Morning,

Thank you for taking the time to meet with us last week. Those in attendance found the meeting fruitful. Attached please find our letter regarding B.C.'s Climate accountability Framework, and three annex's to support the points in the letter.

I am sending these to you on behalf of the Organizing for Change project of Ecojustice, Pembina Institute, West Coast Environmental Law, and Georgia Strait Alliance. As a project, we are available for discussion, clarifying questions, and any other engagement on this topic. Please do not hesitate to reach out.

Sincerely,

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Anna Barford

Community Organizer - Climate accountability campaign

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Georgia Strait Alliance - Caring for our Coastal Waters



|                                        |                         |                  |                     |                       |                     |                   |                  |                  |                  |                  |                   | ~                |
|----------------------------------------|-------------------------|------------------|---------------------|-----------------------|---------------------|-------------------|------------------|------------------|------------------|------------------|-------------------|------------------|
|                                        | 2019                    | 2020             | 2021                | 2022                  | 2023                | 2024              | 2025             | 2026             | 2027             | 2028             | 2029              | 2030             |
|                                        | <                       |                  |                     |                       |                     | Cle               | anBC             |                  |                  |                  |                   | >                |
| 15-year climate strategy (MoE)         |                         |                  |                     |                       |                     | Development of    |                  |                  |                  |                  | Development of    |                  |
| 15-year climate strategy (NOC)         |                         |                  |                     |                       |                     | 2025-2040 climate |                  |                  |                  |                  | 2030-2045 climate |                  |
|                                        |                         |                  |                     |                       |                     | strategy          |                  |                  |                  |                  | strategy          |                  |
| 5-year carbon budget (MoE & CSCGAC)    | 2021-2025 carbon budget |                  |                     | 202                   | 26-2030 carbon bud  | get               |                  |                  |                  |                  |                   |                  |
| 2 (44-5 0 44-5)                        | 2019 Forecast           | 2020 Forecast    | 2021 Forecast       | 2022 Forecast         | 2023 Forecast       | 2024 Forecast     | 2025 Forecast    | 2026 Forecast    | 2027 Forecast    | 2028 Forecast    | 2029 Forecast     | 2030 Forecast    |
| 3-year emissions forecast (MoE & MoF)  | Projects to 2022        | Projects to 2023 | Projects to 2024    | Projects to 2025      | Projects to 2026    | Projects to 2027  | Projects to 2028 | Projects to 2029 | Projects to 2030 | Projects to 2031 | Projects to 2032  | Projects to 2033 |
| 3- year fiscal plan (MoF) &            | 2019 Plan               | 2020 Plan        | 2021 Plan           | 2022 Plan             | 2023 Plan           | 2024 Plan         | 2025 Plan        | 2026 Plan        | 2027 Plan        | 2028 Plan        | 2029 Plan         | 2030 Plan        |
| Ministry service plan (All Ministries) | Projects to 2022        | Projects to 2023 | Projects to 2024    | Projects to 2025      | Projects to 2026    | Projects to 2027  | Projects to 2028 | Projects to 2029 | Projects to 2030 | Projects to 2031 | Projects to 2032  | Projects to 2033 |
| Annual CSCGAC report                   |                         |                  |                     |                       |                     |                   |                  |                  |                  |                  |                   |                  |
| Annual MoE report                      |                         | ب ا              |                     | السنسيا إ             |                     |                   |                  |                  |                  |                  |                   |                  |
| MoE corrective action report           |                         | (if progress rep | oorts show province | is not on track to ac | hieve the carbon bu | dget)             |                  |                  |                  |                  |                   |                  |

Annex I: Detailed recommendations for B.C.'s climate accountability framework

|                     | Currently in place                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                        | Gaps                                                                                                                                                                                                                                                                                                                                             | Recommendations                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
|---------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Planning mechanisms | Release of CleanBC including modelling to show how it will help achieve B.C.'s climate targets.  Legal requirement for the Minister of Environment and Climate Strategy to report to the legislature on progress towards achieving emissions targets every two years.  Commitment in CleanBC to amend this requirement to be every year, and to include 3-year emissions forecasts.  Requirement for Ministry of Environment and Ministry of Finance to develop a 3-year fiscal implementation plan, included in a CleanBC topic box in the annual Budget.  Requirement of all Ministries to include a report on progress | Minimal planning mechanisms for corrective action when progress reports indicate the Province is not on track to achieve targets.  No requirement or timeline to update CleanBC regularly to achieve targets beyond 2030.  No statutory requirement to consider carbon budgets in Environmental Assessment Act and Environmental Management Act. | <ul> <li>Through the Climate Change Accountability Act, also include the following mechanisms:</li> <li>The Minister of Environment and Climate Change Strategy, in consultation with other ministries, prepares 15-year climate plans to ensure emissions stay on track to achieve long-term targets beyond CleanBC. 15-year plans are subject to public consultation, indigenous consultation, and review by CSCGAC.</li> <li>Where the CSCGAC progress report indicates that the Province is not on track to achieving a carbon budget or target, the Minister of Environment and Climate Change must adjust budgeting, ministerial planning and legislation accordingly, and responds to CSCGAC recommendations explicitly in the following year's progress report, including explanation of corrective actions that are being taken to get on track to targets.</li> <li>All requests for legislation, Treasury Board submissions, and other similar proposals</li> </ul> |

| Planning<br>mechanisms<br>(cont) | towards relevant CleanBC actions in annual service plans.  Commitment to include a climate test in environmental assessment laws.  Commitment from the BC Government to uphold UNDRIP and bring it into practice                                                                                                                               | Gaps                                                                                                           | Recommendations  demonstrate alignment with B.C.'s climate targets, budgets, and plans.  Statutory requirements to consider carbon budgets in planning and environmental legislation, including the Environmental Assessment Act and the Environmental Management Act.  Fixed deadlines for publication of plans and reports and a robust process of consultation with stakeholders, the public, and First Nations.                                  |
|----------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Advisory body                    | Climate Solutions and Clean Growth Advisory Council (CSCGAC) convened and tasked with providing advice to government and regular public reports about government progress on reducing greenhouse gas emissions.  Mandate of CSCGAC outlined in CleanBC, including the use of notional carbon budgets to assess government reports on progress. | CSCGAC not currently enshrined in legislation.  Extent of funding and capacity of CSCGAC is currently unclear. | <ul> <li>Through the Climate Change Accountability Act:</li> <li>Enshrine CSCGAC in legislation with the following duties:         <ul> <li>Be an expert body that includes climate scientists, policy experts, and those with other relevant technical expertise.</li> <li>Report to the legislature and the public.</li> </ul> </li> <li>Specify the mandate and composition of the CSCGAC, and the terms of office of council members.</li> </ul> |

|               | Currently in place | Gaps | Recommendations                                           |
|---------------|--------------------|------|-----------------------------------------------------------|
|               |                    |      | o Term start and end dates shall be staggered             |
|               |                    |      | to facilitate succession and transfer of                  |
| Advisory body |                    |      | information.                                              |
| (cont)        |                    |      | Provide CSCGAC with the necessary resources and           |
|               |                    |      | capacity, including staffing and budget, to undertake the |
|               |                    |      | following mandates:                                       |
|               |                    |      |                                                           |
|               |                    |      | Prepare an annual science-based, transparent review       |
|               |                    |      | of government progress towards achieving both             |
|               |                    |      | carbon budgets and long-term targets.                     |
|               |                    |      | Ability to receive independent advice from experts o      |
|               |                    |      | analysis (e.g., contract firms such as Navius Research    |
|               |                    |      |                                                           |
|               |                    |      | Make annual recommendations to Ministry of                |
|               |                    |      | Environment when analysis suggests province is not        |
|               |                    |      | on track to achieve budgets.                              |
|               |                    |      | Evaluate the Minister of Environment's 15-year plan       |
|               |                    |      | and provide advice on policy solutions to ensure the      |
|               |                    |      | plan meets the carbon budget and targets.                 |
|               |                    |      |                                                           |
|               |                    |      | Make annual budget recommendations to                     |
|               |                    |      | government.                                               |
|               |                    |      | Assess B.C.'s climate targets in light of the latest      |
|               |                    |      | science and Canada's international commitments by         |

|                                              | Currently in place                                                                                                                                                                                                                             | Gaps                                                                                                                                 | Recommendations                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
|----------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Advisory body<br>(cont)                      |                                                                                                                                                                                                                                                |                                                                                                                                      | <ul> <li>2020, and on an ongoing basis moving forward as outlined below.</li> <li>Undertake public outreach related to CSCGAC materials including progress reports.</li> <li>Provide advice to government on educating and informing the public on climate science and policy to raise awareness and foster greater understanding of climate issues.</li> <li>Provide objective analysis on climate-related issues at the request of the legislature or government.</li> <li>Direct Climate Action Secretariat staff in the fulfillment of these duties where appropriate to avoid direct duplication of work.</li> </ul> |
| Carbon<br>budgets and<br>sectoral<br>targets | Established 10-year greenhouse gas reduction targets in legislation.  Committed to establishing sectoral targets.  Ministries are responsible for overseeing the programs that are funded by CleanBC, and for achieving the modelled emissions | Timeframe for emissions targets is too long to provide meaningful guidance.  Emissions targets could be communicated in clearer way. | Through the Climate Change Accountability Act:  Establish 5 year economy wide targets through legislation, based on the already legislated 2030 target.  Expression of 5 year targets as a carbon budget in megatonnes (Mt) CO <sub>2</sub> e to aid in planning and improve transparency.                                                                                                                                                                                                                                                                                                                                |

|                                                     | Currently in place                                                   | Gaps                                                                                                                                                            | Recommendations                                                                                                                                                                                                                                                                                                                                                       |
|-----------------------------------------------------|----------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Carbon<br>budgets and<br>sectoral<br>targets (cont) | reductions associated with that program.                             | Absence of sectoral targets and broader Ministerial responsibility for GHG emissions.  No clear allocation of responsibility for ensuring targets are achieved. | Through Regulation under the Climate Change Accountability Act:  Require 5 year sectoral targets to be included in budget planning.  Clearly identify that ministers are responsible for achieving sectoral targets and budgets, as well as preparing and implementing plans to achieve them. This includes collaborating cross-ministry to achieve sectoral targets. |
| Science-based<br>periodic review<br>of targets      | Established 10-year greenhouse gas reduction targets in legislation. | No legislated mechanism to acknowledge changes in targets as science progresses and UNFCCC commitments require increased ambition.                              | Conduct a publicly accessible review of targets following each UNFCCC Assessment Synthesis Report to reflect new information, urgency and global commitments.                                                                                                                                                                                                         |

Annex III: Examples of climate accountability legislation in other jurisdictions

|                                                           | INTERNATIONAL CLIMATE ACCOUNTABILITY LEGISLATION <sup>1</sup>          |                                                           |                                                                                                                                                            |                                                                                                                                 |  |
|-----------------------------------------------------------|------------------------------------------------------------------------|-----------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------------------------------|--|
| COUNTRY                                                   | LONG-TERM TARGETS                                                      | CARBON BUDGET                                             | INDEPENDENT BODY                                                                                                                                           | PLANNING AND REPORTING                                                                                                          |  |
| United Kingdom <sup>2i</sup><br>(HAC) member              | Legally binding target of<br>at least 80% below 1990<br>levels by 2050 | Statutory 5-year carbon budgets, set 12 years in advance. | <ul> <li>Committee on Climate Change:</li> <li>Recommends carbon budgets.</li> <li>Advises on policies.</li> <li>Monitors via progress reports.</li> </ul> | Action plans every 5 years.  Annual CCC progress reports tabled in Parliament.  Government must respond to CCC's reports.       |  |
| New Zealand (not<br>passed) <sup>ii</sup><br>(HAC member) | Legally binding objective of "zero carbon" by 2050 or earlier.         | 5-year budgets,<br>set 12 years in<br>advance.            | Climate Commission:  Advises on policies.  Advises on budgets.  Monitors via progress reports.                                                             | Action plan for each budget set 10 years ahead. Annual progress reports from Commission. Climate risk assessment every 5 years. |  |

<sup>&</sup>lt;sup>1</sup> This is not a comprehensive list. National climate change legislation generally has grown twenty-fold over the past 20 years.

<sup>&</sup>lt;sup>2</sup> We have indicated where countries are members of the "High Ambition Coalition" – a group of countries sharing the highest level of ambition in the international climate talks. Canada is a member of the High Ambition Coalition. Most recently, Canada is one of 26 members of the High Ambition Coalition to issue a "Statement on Stepping Up Climate Ambition" dated December 12, 2018 in response to the IPCC's Special Report on 1.5°C. Canada is the only member of the HAC developed nations to sign that letter without a climate accountability framework.

|                                                       | IN                                                                                                     | TERNATIONAL CLIM                                                                                        | ATE ACCOUNTABILITY LEGISLATIO                                                                                                                                                                          | $N^1$                                                                                                    |
|-------------------------------------------------------|--------------------------------------------------------------------------------------------------------|---------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------|
| COUNTRY                                               | LONG-TERM TARGETS                                                                                      | CARBON BUDGET                                                                                           | INDEPENDENT BODY                                                                                                                                                                                       | PLANNING AND REPORTING                                                                                   |
| Victoria<br>(Australia) <sup>iii</sup>                | Legally binding target of "net zero" by 2050.                                                          | 5-year interim targets, set 12 years in advance.  Sectoral and Governmental emission reduction pledges. | Qualified Independent Expert(s):  Advise on interim targets and trajectory to 2050 target.  Advises on cost effective opportunities to achieve interim targets.  Ad-hoc advice on request by Minister. | Strategy every 5 years. Annual emissions report. Report at end of each 5-year interim target period.     |
| Sweden <sup>iv</sup><br>(HAC member)                  | Target of "net zero" by 2045.                                                                          |                                                                                                         | Climate Policy Council:  • Advises on and evaluates climate policies.                                                                                                                                  | Climate Action plans submitted to Parliament every 4 years.  Annual progress report from the government. |
| Norway <sup>v</sup><br>(HAC member)                   | Statutory 2030 target of<br>at least 40% below 1990<br>and 2050 target of 80-<br>95% below 1990.       |                                                                                                         |                                                                                                                                                                                                        | Annual progress reports from government. Government must evaluate climate impact of the annual budget.   |
| Germany<br>(not passed) <sup>vi</sup><br>(HAC member) | Enshrines 2030 EU targets into Law. Aims to cut GHGs by 80-95%, and to be largely GHG neutral by 2050. | Sector targets<br>divided into<br>carbon budgets<br>with declining<br>yearly carbon<br>budgets.         | Proposes a new climate council expert group to monitor the act, similar to UK model.                                                                                                                   | Similar to UK Model.                                                                                     |

| INTERNATIONAL CLIMATE ACCOUNTABILITY LEGISLATION1          |                                                                                             |                                                                          |                                                                                                                                                      |                                                                                                                                                                                |
|------------------------------------------------------------|---------------------------------------------------------------------------------------------|--------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| COUNTRY                                                    | LONG-TERM TARGETS                                                                           | CARBON BUDGET                                                            | INDEPENDENT BODY                                                                                                                                     | PLANNING AND REPORTING                                                                                                                                                         |
| Netherlands (not<br>passed) <sup>vii</sup><br>(HAC member) | 49% below 1990 levels by<br>2030;<br>95% below 1990 by<br>2050; and                         |                                                                          | Netherlands Environmental Assessment Agency:  • Monitors via progress reports.                                                                       | Climate Plans every 5 years.  Agency provides annual progress report.  Government responds to progress report.                                                                 |
| Mexico <sup>viii</sup><br>(HAC member)                     | Statutory target to reduce emissions 22% below baseline in 2030                             |                                                                          | National Institute of Ecology and Climate Change:  • Evaluates compliance  • Advises on policies  Climate Change Council:  • Advises on policies     | Action plans evaluated every 2 years.  Medium- and long-term action plans updated periodically.  Federal, state, and municipalities must coordinate efforts on climate change. |
| California <sup>ix</sup>                                   | Statutory 2020 target of<br>1990 levels by 2020<br>2050 target of 80% below<br>1990 levels. |                                                                          | <ul> <li>California Air Resources Board:</li> <li>Advises on policies</li> <li>Adopts regulations</li> <li>Monitors via progress reports.</li> </ul> | Action plans every 5 years.  Annual progress reports by the California ARB.                                                                                                    |
| Denmark <sup>x</sup><br>(HAC member)                       | No statutory targets Objective of "net-zero emission" by 2050                               |                                                                          | Danish Council on Climate Change  • Evaluates compliance.  • Advises on policies.  • Carries out consultation.                                       | Government makes annual climate policy statement to Parliament.                                                                                                                |
| France <sup>xi</sup><br>(HAC member)                       | Carbon neutrality by 2050<br>40% below 1990 by 2030<br>75% below 1990 by 2050               | 3 series of carbon<br>budgets:<br>2015-2018;<br>2019-2023;<br>2024-2028; | High Council for Climate (HCC)     Evaluates compliance with international commitments.     Advises on policies.                                     | HCC publishes annual reports including policy advice HCC publishes report every 5 years re long-term National Low Carbon Strategy                                              |

|                               | INTERNATIONAL CLIMATE ACCOUNTABILITY LEGISLATION <sup>1</sup> |                                  |                  |                                               |  |
|-------------------------------|---------------------------------------------------------------|----------------------------------|------------------|-----------------------------------------------|--|
| COUNTRY                       | LONG-TERM TARGETS                                             | CARBON BUDGET                    | INDEPENDENT BODY | PLANNING AND REPORTING                        |  |
| Luxembourg <sup>xii</sup>     | 55% below 2005 by 2030                                        |                                  |                  | Adopting sector based measures                |  |
| (HAC member)                  | 40% below 1990 by 2050<br>(EU NDC)                            |                                  |                  | Cooperation with municipalities               |  |
| Monaco <sup>xiii</sup>        | Carbon neutral by 2050                                        |                                  |                  |                                               |  |
| (HAC member)                  | 30% below 1990 levels by 2020; 50% by 2030 and 80% by 2050    |                                  |                  |                                               |  |
| Portugal                      | 40% below 1990 by 2030                                        |                                  |                  |                                               |  |
| (HAC member)                  | (EU NDC)                                                      |                                  |                  |                                               |  |
| See EU below                  |                                                               |                                  |                  |                                               |  |
| Spain <sup>xiv</sup>          | Carbon neutral by 2050                                        |                                  |                  | Require new subsidies to fossil fuel          |  |
| (HAC member)                  | At least 20% below 1990                                       |                                  |                  | developments to be justified on social or     |  |
| (not passed)                  | by 2030 and 90% below                                         |                                  |                  | economic interest or the absence of           |  |
| See EU below                  | 1990 by 2050                                                  |                                  |                  | technological alternatives                    |  |
| Italy <sup>xv</sup>           | 40% below 1990 by 2030                                        |                                  |                  |                                               |  |
| (HAC member)<br>See EU below  |                                                               |                                  |                  |                                               |  |
| European Union <sup>xvi</sup> | 40% reduction by 2030                                         | Binding targets                  |                  | EU countries are required to develop          |  |
| (HAC member)                  | based on 1990 levels                                          | established for                  |                  | integrated national energy and climate plans  |  |
|                               | 80-95% reduction by                                           | Member States                    |                  | (NECPs) that for the period 2021 to 2030, and |  |
|                               | 2050 based on 1990                                            | with respect to                  |                  | every subsequent 10 years.xviii               |  |
|                               | levels                                                        | non-ETS sectors<br>for 2013-2020 |                  | Biennial progress reports on implementation   |  |
|                               |                                                               | and 2021-2030                    |                  | of NECPs by EU countries                      |  |
|                               |                                                               | periods.xvii                     |                  |                                               |  |

|                                    | DOMESTIC CLIMATE ACCOUNTABILITY LEGISLATION                                                                                   |                                                                                                                 |                                                                                                                                                                                               |                                                                                                                                                                                        |  |
|------------------------------------|-------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|--|
| PROVINCE                           | LONG-TERM TARGETS                                                                                                             | CARBON BUDGET                                                                                                   | INDEPENDENT BODY                                                                                                                                                                              | PLANNING AND REPORTING                                                                                                                                                                 |  |
| British<br>Columbia <sup>xix</sup> | 2030 target of at least<br>40% below 2007 levels,<br>60% by 2040, and 80%<br>by 2050.                                         |                                                                                                                 | Climate Advisory Council (not legislated) provides strategic advice.                                                                                                                          | Requires a bi-annual progress report.  Public sector organizations must be carbon neutral.                                                                                             |  |
| Nova<br>Scotia <sup>xx</sup>       | 2020 target of at least<br>10% below 1990.<br>No targets exist beyond<br>2020.                                                |                                                                                                                 | Round Table Advisory<br>Committee.                                                                                                                                                            | Annual report by Minister on progress.  Round Table to conduct public review of Act every 5 years and provide recommendations.                                                         |  |
| Manitoba <sup>xxi</sup>            | No legislated target, but<br>Minister must establish<br>a reduction goal for<br>2018-2022 and<br>subsequent 5 year<br>period. | "Carbon savings account" compares reductions in past 5 years to goal.  Any shortfall added to next 5 year goal. | <ul> <li>Expert Advisory Council:</li> <li>Advises on content of plan.</li> <li>Review progress on plan.</li> <li>Advises on changes to plan.</li> <li>Advises on reduction goals.</li> </ul> | Minister develops climate plan taking into account recommendations by Council.  Minister conducts annual review of programs etc. to assess progress.  Minister prepares annual report. |  |
| New<br>Brunswick <sup>xxii</sup>   | Emissions not exceed: 14.8 MT in 2020, 10.7 MT in 2030, 5 MT in 2050.                                                         |                                                                                                                 |                                                                                                                                                                                               | Minister must prepare action plan, reviewed every 5 years.  Annual progress report made public.                                                                                        |  |

<sup>&</sup>lt;sup>i</sup> Climate Change Act 2008 (UK), c 27, <a href="https://www.legislation.gov.uk/ukpga/2008/27/pdfs/ukpga">https://www.legislation.gov.uk/ukpga/2008/27/pdfs/ukpga</a> 20080027 en.pdf;
Grantham Institute for on Climate Change and the Environment, "10 years of the UK Climate Change Act," (2018), <a href="https://www.lse.ac.uk/GranthamInstitute/wp-content/uploads/2018/03/10-Years-of-the-UK-Climate-Change-Act\_Fankhauser-et-al.pdf">https://www.lse.ac.uk/GranthamInstitute/wp-content/uploads/2018/03/10-Years-of-the-UK-Climate-Change-Act\_Fankhauser-et-al.pdf</a>.

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https://www.regjeringen.no/contentassets/f25837cb4dd045738e091f093ab06ccc/regulations environmental impact assessment for plans.pdf.

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Climate Action Tracker, "Mexico," https://climateactiontracker.org/countries/mexico/.

<sup>ix</sup> The California Global Warming Solutions Act of 2006, Cal. Health & Safety Code §§ 38500-38599, <a href="http://www.leginfo.ca.gov/pub/05-06/bill/asm/ab\_0001-0050/ab\_32\_bill\_20060927">http://www.leginfo.ca.gov/pub/05-06/bill/asm/ab\_0001-0050/ab\_32\_bill\_20060927</a> chaptered.pdf;

Governor's Office of Planning and Research, "CEQA and Climate Change," <a href="http://opr.ca.gov/ceqa/climate-change.html">http://opr.ca.gov/ceqa/climate-change.html</a>; California Renewable Energy Resources Act, 2011 SB X1-2, <a href="https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201120121SB2">https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill\_id=201120121SB2</a>; Clean Energy & Pollution Reduction Act, 2015 SB 350,

https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill id=201520160SB350.

<sup>&</sup>quot;New Zealand's Zero Carbon Act (proposed), https://zerocarbonact.nz/zca-summary/.

iii Victoria's Climate Change Act, https://www.climatechange.vic.gov.au/ data/assets/pdf file/0022/55282/CC-Act-2017 Fact-Sheet Overview v2.pdf, http://www.legislation.vic.gov.au/Domino/Web Notes/LDMS/PubStatbook.nsf/f932b66241ecf1b7ca256e92000e23be/05736C89E5B8C7C0CA2580D50006FF95/\$FILE/17-005aa%20authorised.pdf

iv Sweden, "The climate policy framework," <a href="https://www.government.se/articles/2017/06/the-climate-policy-framework">https://www.government.se/articles/2017/06/the-climate-policy-framework</a>;

Grantham Research Institute on Climate Change and the Environment, "Sweden," <a href="https://www.lse.ac.uk/GranthamInstitute/country-profiles/sweden/">https://www.lse.ac.uk/GranthamInstitute/country-profiles/sweden/</a>.

V Norway, Climate Act, https://lovdata.no/dokument/NL/lov/2017-06-16-60;

vi Germany's Climate Action Law (proposed), https://www.cleanenergywire.org/factsheets/germanys-climate-action-law-begins-take-shape.

vii Netherlands Climate Law (proposed), https://groenlinks.nl/nieuws/netherlands-presents-ambitious-climate-law

viii Mexico, General Law on Climate Change,

<sup>\*</sup> Denmark, <u>Climate Change Act 2014</u>; Danish Ministry of Energy, Utilities and Climate, <u>The climate initiative in Denmark</u>, <u>https://en.efkm.dk/climate-and-weather/the-climate-initiative-in-denmark/</u>; Klimaradet, <u>Danish Council on Climate Change</u>, <u>https://www.klimaraadet.dk/en/about-danish-council-climate-change</u>

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xii Grand Duchy of Luxembourg, "Luxembourg is on track to reduce its emissions by 40%", http://luxembourg.public.lu/en/actualites/2018/01/29-climat/index.html; Annick Goerens, "Luxembourg's climate plan for 2030: time to act", https://today.rtl.lu/news/luxembourg/a/1313307.html

xiii Monaco https://en.gouv.mc/Portail-du-Gouvernement/Policy-Practice/The-Environment/The-Climate-and-Energy-Plan-in-the-town; Monaco NDC, https://www4.unfccc.int/sites/ndcstaging/PublishedDocuments/Monaco%20First/Monaco\_INDC.pdf

xiv Spain, Draft Bill on Climate Change, http://www.lamoncloa.gob.es/consejodeministros/Paginas/enlaces/220219-proyecto.aspx

<sup>\*\*</sup> Grantham Research Institute on Climate Change and the Environment, "Italy" <a href="http://www.lse.ac.uk/GranthamInstitute/country-profiles/italy/">http://www.lse.ac.uk/GranthamInstitute/country-profiles/italy/</a>

xvi Grantham Research Institute on Climate Change and the Environment, "European Union – 2030 framework for climate and energy policies" http://www.lse.ac.uk/GranthamInstitute/law/2030-framework-for-climate-and-energy-policies-strategic-document/

xvii Regulation (EU) 2018/842 of the European Parliament and of the Council on binding annual greenhouse gas emission reductions by Member States from 2021 to 2030 contributing to climate action to meet commitments under the Paris Agreement and amending Regulation (EU) No 525/2013, Article 4, Annex I, <a href="https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=uriserv:OJ.L">https://eur-lex.europa.eu/legal-content/EN/TXT/?uri=uriserv:OJ.L</a> .2018.156.01.0026.01.ENG

xviii European Commission, National Energy and Climate Plans, <a href="https://ec.europa.eu/energy/en/topics/energy-strategy-and-energy-union/governance-energy-union/national-energy-climate-plans">https://ec.europa.eu/energy/en/topics/energy-strategy-and-energy-union/governance-energy-union/governance-energy-union/national-energy-climate-plans</a>

xix Climate Change Accountability Act, SBC 2007, c 42.

xx Environmental Goals and Sustainable Prosperity Act, SNS 2007, c 7.

xxi Climate and Green Plan Act, 2018, CCSM c C134.

xxii Climate Change Act, SNB 2018, c 11.

April 11, 2019

Neil Dobson
Executive Director, Climate Action Secretariat
Ministry of Environment and Climate Change Strategy
PO Box 9339, Stn Prov Govt
Victoria, BC V8W 9M1

Dear Executive Director Dobson,

### Re: B.C.'s climate accountability framework

CleanBC includes many welcome policies working to significantly reduce B.C.'s greenhouse gas emissions. As part of the regulatory regime supporting this climate strategy, we are particularly pleased with the commitment to improve B.C.'s climate accountability framework through amendments to the *Climate Change Accountability Act (the "Act")* forthcoming this Fall. We have recommended that this framework be science-based, transparent, enforceable, and rooted in international best practices for regulating greenhouse gas emissions. A framework that includes rigorous planning requirements is a key opportunity for the government to deliver on the transparency and accountability that the public expects, and we are pleased to continue to work with government to ensure that civil society is in support of this plan.

We recommend the following four components of a strong accountability framework be included in this legislation:

- 1. Planning and reporting: The improved planning and reporting process outlined in CleanBC is a cornerstone of this accountability framework. We understand and support that the proposed amendments to the Act include requirements for detailed annual reporting by all Ministries, as well as detailed annual reporting and forecasting of emissions by the Ministry of Environment. To support the achievement of targets these reporting requirements must also include the development of a corrective action plan if forecasts and analysis suggest the province is not on track to meet the targets, as well as periodic development of longer-term climate plans beyond 2030. The act must also establish a fixed deadline for publication of plans and reports and a robust process of consultation with the public and First Nations, in a manner consistent with UNDRIP.
- Advisory council: The Act must formalize the mandate and powers that CleanBC confers
  on the Advisory Council, to review progress and advise on necessary adjustments to
  remain on track to carbon budgets and targets and manage climate change risks. The Act

must also require the Government to respond to the Council's reports and advice within a given timeline and take them into account in future planning and decision-making. The Council must also be allocated appropriate resources, powers and sufficient independence from Government to ensure its work is insulated from political pressures. The Council must ensure adequate representation of First Nations.

3. **Carbon budgets, sectoral targets, and responsibility:** Targets for 2030, 2040, and 2050 are too long-term to allow for planning of what needs to be done in the next 3-5 years, and to ensure accountability for action within the election cycle timeframe

Carbon Budgets: International best-practices would see the development of carbon budgets in plain language for 5 year periods. These capture the nature of transformative change required, while providing operational and political salience for governments and direction in planning over the near-term. Alternatively, the setting of legally binding interim targets could be used to a similar effect, if combined with other planning and accountability measures.

5 year-carbon budgets or targets also provide a timetable to extend the CleanBC plan. A 2025 target will provide an opportunity to take stock as the province confirms its plans to achieve a 2040 interim target. In this way, CleanBC should provide both near-term and long-term guidance on an ongoing basis.

**Sectoral Targets:** Sectoral targets should ensure that Ministries play an active role in identifying options to reduce emissions in the sectors they regulate and to ensure that the emissions from a sector do not disproportionately dominate the province's emissions profile.

**Clear assignment of responsibility:** The Act needs to impose mandatory duties on Ministers for achieving targets and preparing adequate plans and reports by the relevant deadlines.

4. Science-based periodic review of targets: BC's targets have not been strengthened to match the ambition required of the world in the Paris Agreement or in light of recent IPCC reports on the urgency of keeping global warming below 1.5°C. While we support the current focus on delivering policies and improving the governance framework, we also recommend the Act establish a clear process for revising the current targets to match the progression of science and the United Nation Framework Convention on Climate Change (UNFCCC). We recommend that the Act require that a review be conducted every time a UNFCCC assessment synthesis report is released to reflect new information and capture public urgency around increasing targets, with appropriate consultation of the public and First Nations before the adoption of any revised targets.

CleanBC marks a major step towards reasserting B.C.'s climate leadership and getting on track to achieve our climate goals. Please find attached our detailed recommendations for how each of

these components could be integrated into a robust accountability framework that will help us track progress towards our climate promises and ensure measures in CleanBC are successful, transparent, and enduring.

Sustaining this current momentum over the years and decades to come is critical for success, and a supportive legal framework will help to ensure that the principles of transparency and accountability outlined in CleanBC remain embedded in B.C.'s laws, institutions, and political culture moving forward.

We look forward to continuing to work with you to establish this framework.

Sincerely,

Alan Andrews Karen Tam Wu
Ecojustice Pembina Institute

Andrew Gage Christianne Wilhelmson
West Coast Environmental Law Association Georgia Strait Alliance

Lisa Matthaus

**Organizing for Change** 

CC:

Adria Fradley, Director, Climate Action Secretariat

Hon. George Heyman, Minister, Environment and Climate Change Strategy

Enclosures (3)

 From:
 Dobson, Neil ENV:EX

 To:
 Hewitt, Jeremy ENV:EX

 Cc:
 Fradley, Adria N ENV:EX

Subject: Fwd: Letter from ENGO"s Re:B.C."s Climate accountability Framework

**Date:** April 11, 2019 11:41:43 AM

FYI

How would you like us to respond?

Neil

Neil Dobson

Executive Director, CleanBC Implementation | Climate Action Secretariat, Province of British Columbia

M: 250 893-8567 |O: 778 698-4064 Email: neil.dobson@gov.bc.ca

Begin forwarded message:

From: "Anna Barford" <anna@georgiastrait.org>

To: "Dobson, Neil ENV:EX" < Neil. Dobson@gov.bc.ca>

Cc: "Minister, ENV ENV:EX" < ENV.Minister@gov.bc.ca >, "Fradley, Adria N

ENV:EX" < Adria.Fradlev@gov.bc.ca>

Subject: Letter from ENGO's Re:B.C.'s Climate accountability Framework

Good Morning,

Thank you for taking the time to meet with us last week. Those in attendance found the meeting fruitful. Attached please find our letter regarding B.C.'s Climate accountability Framework, and three annex's to support the points in the letter.

I am sending these to you on behalf of the Organizing for Change project of Ecojustice, Pembina Institute, West Coast Environmental Law, and Georgia Strait Alliance. As a project, we are available for discussion, clarifying questions, and any other engagement on this topic. Please do not hesitate to reach out.

Sincerely,

~~~~~

Anna Barford

Community Organizer - Climate accountability campaign

www.GeorgiaStrait.org | Facebook | Twitter | Instagram | Newsletter | Volunteer

Georgia Strait Alliance - Caring for our Coastal Waters

From: Karen Tam Wu

To: XT:Wiler, Ole FIN:IN; Sybil Seitzinger; XT:Bachrach, Taylor FLNR:IN; Taylor Bachrach; Danielle Melchior; Adachi

Chris VANM; Dan Woynillowicz; Matt Horne

Cc: <u>Cross, Elaine ENV:EX; Dobson, Neil ENV:EX</u>

Subject: PLS REVIEW: accountability framework memo

Date: May 14, 2019 8:56:46 AM

Attachments: Carbon budget and accountability recommendations May 14 draft.docx

Hi folks.

Good to chat with you all yesterday. Attached is a revised memo incorporating our discussion from yesterday. Please send any comments you have by EOD Friday.

Thanks, Karen

Karen Tam Wu, RPF Regional Director, British Columbia | Pembina Institute karentw@pembina.org | c: 778-846-5647 Suite 610, 55 Water Street, Vancouver, BC, V6B 1A1 www.pembina.org

On May 13, 2019, at 8:37 AM, Cross, Elaine ENV:EX < Elaine.Cross@gov.bc.ca > wrote:

Hi Everyone,

I'm writing with the agenda for our CSCG technical sub-committee call today:

- Discuss carbon budgets
 - · Karen to walk through attached memo
 - Discuss carbon budgets
- Discuss 2019 technical sub-committee workplan:
 - CleanBC Phase 1 Implementation
 - CleanBC Phase 2 Identification
 - BC Hydro Phase 2 review
 - Accountability framework
 - Modelling and policy gap analyses

If you have any trouble accessing the Lync meeting, please let me know. The only visual material being shared is the memo, so you can just use the dial in for audio if you prefer.

Thanks,

Elaine

Elaine Cross

A/Project Director Climate Action Secretariat Ministry of Environment & Climate Change Strategy P: 250-893-0582

Spam Phish/Fraud Not spam

Forget previous vote <Carbon budget and accountability recommendations - draft for sub-committee Page 21 of 61

Withheld pursuant to/removed as

s.12; s.13

Page 22 of 61

Withheld pursuant to/removed as

s.13; s.12

 From:
 Dobson, Neil ENV:EX

 To:
 Alan Andrews

Subject: Re: Climate Accountability

Date: May 29, 2019 5:02:39 PM

Hi Alan,

Unfortunately others have beaten you to the post breakfast presentation coffee slot, but no there are not any significant new developments. We are still working on the legislation that is scheduled to come before the Legislature in the Fall. At this point I can't say much more than that.

Thanks Neil

Neil Dobson

Executive Director, CleanBC Implementation | Climate Action Secretariat, Province of British Columbia

M: <u>250 893-8567</u> | O: <u>778 698-4064</u> Email: neil.dobson@gov.bc.ca

On May 29, 2019, at 4:15 PM, Alan Andrews aandrews@ecojustice.ca wrote:

Hi Neil

Just checking in to see if there is any news on the climate accountability framework since we met in Victoria?

I'm coming to the breakfast meeting at UBC next week so it would be great to meet for a coffee afterwards if you have time.

I regret I have not been more engaged on this work in recent weeks — mainly due to our focusing on climate accountability at the federal level. There is some appetite in Ottawa but hesitancy due to how any federally set targets would be allocated between the provinces.

Alan

p.s. I'm assuming you are aware of the excellent work that the UK Climate Change Committee has produced on the feasibility of a 1.5 degree target: https://www.theccc.org.uk/publication/net-zero-the-uks-contribution-to-stopping-global-warming/

Alan Andrews
Program Director - Climate

<u>Ecojustice</u>
390-425 Carrall Street, Vancouver, BC, V6B 6E3

T: 604-685-5618 | 1-800-926-7744 ext. 285

C: 604-785-2053 F: 604-685-7813

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 From:
 Alan Andrews

 To:
 Hewitt, Jeremy ENV:EX

 Cc:
 Dobson, Neil ENV:EX

 Subject:
 Climate accountability

 Date:
 May 31, 2019 5:16:28 PM

Hi Jeremy – it was really good to catch up with you at the DSF event on Wednesday. I'm glad we managed to avoid talking shop all night!

I may have mentioned the New Zealand climate change bill, which I think is a useful model for BC as it is based on the UK climate change act, but includes language on the recognition of indigenous treaties, rights and knowledge, representation of indigenous people on the climate committee and consultation on carbon budgets. As you probably know, New Zealand has a large indigenous Maori population and, like BC, is undergoing a process of land claims and reconciliation. You can find the text here:

http://www.legislation.govt.nz/bill/government/2019/0136/11.0/whole.html#LMS183736

For example, section 5ZF: "In preparing a plan and supporting policies and strategies for an emissions budget period, the Minister must—

- (a) consider the advice received from the Commission under section 5ZE for meeting emissions budgets; and
 - (b) ensure that the consultation has been adequate, including with sector representatives, affected communities, and iwi and Maori, and undertake further consultation as the Minister considers necessary."

It would be good to set up a meeting in a few weeks once you are further along in the process so that we can have a clearer idea of what to expect in the Fall.

Have a good weekend,

Alan

Alan Andrews
Program Director - Climate

<u>Ecojustice</u>
390-425 Carrall Street, Vancouver, BC, V6B 6E3

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 From:
 Alan Andrews

 To:
 Dobson, Neil ENV:EX

Cc: Hewitt, Jeremy ENV:EX; Lisa Matthaus; Andrew Gage@wcel.org; andrew@georgiastrait.org; Anna Barford;

"Karen Tam Wu"; Brianne Riehl

Subject: Clean BC - meeting on June 27th

Date: June 14, 2019 4:49:05 PM

Attachments: BC-Climate-Accountability-Letter-2019.pdf

Hi Neil

Thanks for the excellent presentation on Clean BC at the PEIA event last week – it was well worth the early start. Would you be able to provide your slides for the benefit of colleagues that were unable to attend?

Hopefully you will have seen the attached letter that was sent to the Premier last week on climate accountability. The four groups leading on this work will be back in Victoria on June 27th for various meetings. Would you have any time for a meeting that afternoon (ideally after 3pm)?

We would like to discuss our priorities for the forthcoming climate accountability bill and get a better sense of what we can expect to see in the fall. We would also like to learn more about the process for closing the gap on the 2030 target, opportunities for engagement and consultation, and any particular areas or sectors where our expertise and focus would be most useful.

Have a good weekend,

Alan

Alan Andrews
Program Director - Climate

<u>Ecojustice</u>
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June 6, 2019

Hon. John Horgan, MLA Premier and President of the Executive Council West Annex, Parliament Buildings Victoria, BC V8V 1X4

Dear Premier Horgan:

Re: Embedding transparency and accountability in B.C. climate action

With the CleanBC plan, the B.C. government has committed to the development of a climate accountability framework. We are pleased this framework is a part of CleanBC, as accountability will help ensure the long-term success of the strategy; get B.C. on track to achieve its climate targets; fulfill Canada's commitment to new relationship with Indigenous peoples based on the "recognition of rights, respect, co-operation, and partnership"; and reinstate the province as a global climate leader.

It is our understanding that this framework will implement a continuous cycle of planning and reporting based on short-term emissions targets or budgets, ensure responsibility for delivering on climate targets is shared by all ministries and is integrated into the annual budget, require that all policies and programs be fully funded, and confirm and strengthen the role of the Climate Solutions and Clean Growth Advisory Council.

We understand amendments to the *Climate Change Accountability Act* are forthcoming this fall to fulfill these commitments and agree it is essential that the climate accountability process outlined in CleanBC be grounded in law. Furthermore, we recognize the vital need for this accountability process to honour and recognize the constitutionally enshrined collective rights of Indigenous peoples, and to align with the principles of free, prior, and informed consent (FPIC) and Indigenous self-determination.

Effective implementation of CleanBC's climate accountability commitments will require the following elements in legislation:

- 1. **Planning and reporting:** The Act should include requirements for detailed annual reporting by all ministries, as well as detailed annual reporting on progress and forecasting of carbon pollution by the Ministry of Environment and Climate Change Strategy. To support the achievement of targets, these reporting requirements should also include the development of a corrective action plan if forecasts and analysis suggest the province is not on track to meet the targets, as well as periodic planning to address any gaps and develop a path to post-2030 targets. The Act must also establish a fixed deadline for the publication of plans and reports, and a robust process of public engagement and consultation with First Nations in a manner consistent with the United Nations Declaration on the Rights of Indigenous Peoples (UNDRIP), the standards of FPIC, and the Supreme Court of Canada's historic *Tsilhqot'in Nation* judgment.
- 2. Advisory council: The Act should formalize the mandate and powers that CleanBC confers to the Climate Solutions and Clean Growth Advisory Council to review progress and advise on necessary adjustments to remain on track to emissions targets, and manage climate change risks. The Act should require the government to respond to, and take into account, the Council's advice within a given timeline, and should allocate the appropriate resources, powers, and sufficient independence from

government to ensure the council's work is insulated from political pressures. The Council must ensure adequate representation of First Nations and respect the right of First Nations to determine and direct their own environmental strategies and policies concerning the welfare and conservation of their lands, territories, and resources, as affirmed in Article 32 of UNDRIP.

- 3. Carbon budgets or interim targets: Achievement of the 2030, 2040, and 2050 targets should be supported by shorter-term carbon budgets or interim targets to ensure accountability and provide operational and political salience for government planning. The Act should require the setting of shorter-term budgets or interim targets which provide an opportunity to take stock as the province confirms its plans to achieve longer-term targets.
- 4. **Sectoral targets:** The government's previous commitment to introduce sectoral targets could also be accommodated in a carbon budget or interim target framework. Sectoral targets should ensure that ministries play an active role in identifying options to reduce emissions in the sectors they regulate. This is important for ensuring that the responsibility for achieving climate targets is seen to be fairly shared between industry and the public.
- 5. **Science-based periodic review of targets:** B.C.'s climate targets have not been strengthened to match the ambition required of the world by the Paris Agreement or in light of the Intergovernmental Panel on Climate Change report on the urgency of keeping global heating below 1.5°C. The Act should establish a clear process for revising the targets to match the progression of science and the United Nations Framework Convention on Climate Change, with appropriate public engagement and consultation of First Nations before the adoption of any revised targets.

CleanBC marks a major step towards reasserting B.C. as a climate leader and getting on track to achieve our climate goals. Sustaining this momentum over the years and decades to come is critical for success, and a supportive legal framework will help to ensure that the principles of transparency and accountability outlined in CleanBC remain embedded in B.C.'s laws, institutions, and political culture moving forward. If CleanBC is to meaningfully commit to any principles of accountability and transparency, it must also do so with the acknowledgement that the province is accountable to the First Nations of B.C. and must fully recognize and respect Indigenous title, rights, and sovereignty.

A strong accountability framework is key to ensuring that B.C. is well set up to achieve its climate targets in 2030 and beyond, and that the government delivers on the transparency and accountability the public expects. With this framework, B.C. can help demonstrate to the world that it is possible to meet ambitious targets with smart policy, transparency, and accountability.

Sincerely,

Association for Denman Island Marine Stewards

Cowichan Estuary Restoration and Conservation Association

David Suzuki Foundation

Dogwood

Douglas Channel Watch

Eaglet Lake Farmers Institute

Ecojustice

The Fur-Bearers

Georgia Strait Alliance

Glade Watershed Protection Society

The James Gang, Iconoclasts Inc.

Jefferd Creek Watershed Protection Committee

Kitimat Terrace Clean Air Coalition

Ladysmith Anchorage Watch Committee

Lavington Life Society

Living Oceans Society

My Sea to Sky

Salmon Beyond Borders

Pacific Wild

Pembina Institute

Perry Ridge Water Users Association

RightOnCanada.ca

Sierra Club BC

Thompson Institute of Environmental Studies

Union of British Columbia Indian Chiefs

Watershed Watch Salmon Society

West Coast Environmental Law

Wildsight

cc:

Hon. George Heyman, Minister of Environment and Climate Change Strategy Andrew Wilkinson, Leader of the Official Opposition

Andrew Weaver, Leader of the Third Party

From: Hewitt, Jeremy ENV:EX
To: Moran, Jennifer ENV:EX

Cc: Dobson, Neil ENV:EX; Cross, Elaine ENV:EX

Subject: Accountability Briefing **Date:** July 22, 2019 11:37:58 AM

Hi Jennifer –

On today's call MGH committed to provide Organizing For Change with a briefing on the Accountability Legislation once it is introduced. Could I leave this with you to work with DMO to arrange. Obviously we won't be able to schedule this until the legislation is introduced in the fall.

Thanks,

Jeremy

From: Brianne Riehl
To: Minister, ENV ENV:EX

Cc: Milne, Gala ENV:EX; Sather, Kelly ENV:EX; Dobson, Neil ENV:EX; Hewitt, Jeremy ENV:EX

Subject: Meeting follow up: OFC group recommendations on climate accountability legislation

Date: July 23, 2019 6:34:20 PM

Dear Minister Heyman,

Thanks again for taking the time to meet with us yesterday and discuss the upcoming amendments to the Climate Change Accountability Act. Below is a summary of the key elements we've been recommending and are hoping to see in the legislation.

Targets

- We are pleased to see the commitment to produce 3-year forecasts.
- We do not consider these forecasts as equivalent to interim targets, and will be looking for shorterterm interim targets between the 10-year targets to offer operationally and politically salient direction to current decision-makers.
 - This will allow us to compare the 3-year forecasts in a meaningful way to both short-term and ten-year targets. Comparison of 3-year forecasts with a longer-term 2030 target leaves too much of a gap into the future to have operational or political salience.
 - Interim targets will allow us to understand how we plan to build towards the longer-term emissions targets, and hold future governments accountable to continue taking the steps needed to achieve targets.
 - This can also provide a basis for 10-year plans that take us beyond 2030, so that planning to a 10-year goal occurs on a rolling basis.
- We will also going to be looking for a requirement to update targets at the release of the IPCC Synthesis Assessment reports, based on UNFCCC commitments and the latest available science.

Planning

- We are pleased with the commitment to include a line item about CleanBC actions in the fiscal budget, as well as the commitment to 3-year forecasts and annual plans and progress reports.
- We'll be looking for the requirement that these plans include measures necessary to achieve targets, and for each measure an estimate of anticipated emissions reductions, a timeline, and allocation of responsibility for delivery.
 - We suggest looking to the UK, New Zealand and Victoria Climate Acts for examples of the allocation of responsibility to Ministries for achieving climate targets and emission reduction actions.
- We also highly recommend:
 - A requirement to develop corrective action plans when government or climate council progress reports show we are not on track to achieving targets.
 - A requirement to develop longer-term plans (such as a plan in 2025 for the 2025-2035 period), and public and First Nations consultation of these longer-term plan.

Climate council

- Based on previous conversations we've had, we expect to see the climate advisory council legislated and we strongly support that decision.
- We know there are examples of similar legislated bodies in other Ministries, but we'll also be looking for certain characteristics for this council, including:
 - arms length from government
 - well-resourced
 - security of appointments
 - a requirement for government to respond to the council's advice

We look forward to seeing the final legislation and are happy to discuss it further at any point. We also look forward to continuing to work with you and your team on our Organizing for Change priority to support in the achievement of B.C.'s full climate target via CleanBC.

Sincerely,

Brianne Riehl

On behalf of:

Alan Andrews and Olivia French, Ecojustice
Anna Barford, Georgia Strait Alliance
Lisa Matthaus, Organizing for Change
Karen Tam Wu, Pembina Institute
Andrew Gage, West Coast Environmental Law

Brianne Riehl

Analyst, BC Clean Economy | Pembina Institute brianner@pembina.org | c: 778-887-9618
Suite 610, 55 Water Street, Vancouver, BC V6B 1A1 www.pembina.org

Letter	key points	Key points
1. Pla	nning and reporting requirements: Detailed annual reporting by all ministries, as well as detailed annual reporting on progress and forecasting of carbon pollution by ENV	s.12;s.13
ii.	Reporting to include development of corrective action plan if forecasts and analysis suggest province is not on track to meet targets, and periodic planning to address gaps and develop path to post-2030 targets.	
iii.	Establish fixed deadline for publication of plans and reports	•
iv.	Robust public engagement and consultation with First Nations in manner consistent with UNDRIP, standards of free prior and informed consent, and the SCC <i>Tsilhqot'in Nation</i> judgement	-
2. Ad	visory council: formalize mandate and powers of CSCG to review progress and advise on necessary adjustments to remain on track to emission targets and manage climate change risks	
ii.	require government to respond to, and take into account, Council's advice within given timeline	

- s.12;s.13
- iii. allocate appropriate resources, powers, and sufficient independence from government to ensure council's work insulated from political pressures
- iv. Council must ensure adequate representation of First Nations and respect the right of First Nations to determine and direct their own environmental strategies and policies concerning welfare and conservation of their lands, territories, and resources, as affirmed in Article 32 of UNDRIP

3. Carbon Budgets or interim targets:

- Achievement of 2030, 2040, 2050 targets to be supported by shorterterm carbon budgets or interim targets to ensure accountability and provide operational and political salience for government planning
- ii. Require setting of shorter-term budgets or interim targets which provide opportunity to take stock as the province confirms its plans to achieve longer-term targets

4. Sectoral targets:

- Previous government commitment to introduce sectoral targets could be accommodated in carbon budget or interim target framework
- ii. Sector targets ensure that ministries play active role in identifying options to reduce emissions in sectors they regulate

5. Science-based periodic review of targets:

 Establish clear process for revising targets to match progression of science and UNFCCC, with appropriate public engagement and consultation of First Nations before adoption of any revised targets From: <u>Hundza, Kirsten ENV:EX</u> on behalf of <u>Minister, ENV ENV:EX</u>

 To:
 "pat@northwestinstitute.ca"

 Subject:
 RE: Letter re EA regulations

 Date:
 April 15, 2019 4:18:00 PM

Attachments: 2019-02-21 LT Minister Heyman re EA regulations.pdf

Reference: 341473

April 15, 2019

Jessica Clogg, Executive Director & Senior Counsel

West Coast Environmental Law Association

Nikki Skuce, Project Director Northern Confluence Initiative

Calvin Sandborn, Q.C., Legal Director

Environmental Law Centre

Devon Page, Executive Director

Ecojustice

Christianne Wilhelmson, Executive Director

Georgia Strait Alliance

Hannah Askew, Executive Director

Sierra Club BC

Jill Weitz, Director

Salmon Beyond Borders

Robyn Duncan, Executive Director

Wildsight

c/o Pat Moss, Executive Director

Northwest Institute for Bioregional Research

Email: pat@northwestinstitute.ca

Dear Ms. Clogg and Co-signers:

Thank you for your letter of February 21, 2019, regarding regulations under the new *Environmental Assessment Act* (new Act). I apologize for the delay in responding.

I am very pleased that this government was able to deliver new environmental assessment (EA) legislation last session as part of my mandate to ensure the public's expectation of a strong transparent process is met. I recognize the hard work that your organizations undertook in participating in engagement during the development of the new Act. Thank you for the contribution that your member organizations made to the development and content of the new legislation.

I appreciate you raising the importance of a participant funding program that provides sufficient funding in support of the process to your organizations, as well as the need for additional detail regarding the appointment, qualifications, responsibilities and roles of persons who will be reviewing, preparing or providing advice about evidence in assessments, including related process and disclosure issues.

As you note in your letter, there is substantial regulatory and policy work to be completed before the new EA process can be implemented in practice, which includes the development of several regulations. While it is too early to commit to recommending regulations in these two areas, the Environmental Assessment Office (EAO) will be looking closely at both of these areas, including your proposals, as they make recommendations on how best to meet what I believe to be common objectives. To that end, I understand that you have recently sent more detailed proposals to the EAO as part of your ongoing dialogue.

My target is to bring the new EA Act into force in the fall, which provides a relatively short

timeline to prepare for implementation. As such, as I am sure you appreciate, it is necessary to prioritize the development of regulations and policies to ensure smooth transition of the EAO's project portfolio to the new EA process. I also want to make sure that sufficient time is taken to reflect and engage on these and other important topics.

As you may be aware, the EAO has initiated a Stakeholder Implementation Committee to assist the development of regulations and key supporting policies. Hannah Askew from Sierra Club BC and Gavin Smith from West Coast Environmental Law Association have been appointed as members of that Committee, and I look forward to hearing their thoughts on these particular topics, as well as on implementation of the new Act generally.

Given the substantial regulation and policy development workload over the coming months, we will do our best to implement these two objectives in 2019. However, it may be that more time is needed to fully implement practical, robust solutions to achieve these objectives.

Thank you again for taking the time to write and for your contributions to the EA revitalization process.

Sincerely,

George Heyman Minister

From: Pat Moss [mailto:pat@northwestinstitute.ca] Sent: Thursday, February 21, 2019 7:14 PM

To: Minister, ENV ENV:EX

Cc: Jardine, Kevin EAO:EX; Milobar.MLA, Peter LASS:EX; Furstenau.MLA, Sonia LASS:EX;

regionalchief@bcafn.ca

Subject: Letter re EA regulations

Please find attached a letter to the Minister regarding regulations for the new Environmental Assessment Act.



Pat Moss **Executive Director** Northwest Institute Tel 250-847-9693

Email pat@northwestinstitute.ca

Kevin Jardine, Associate Deputy Minister

Peter Milobar, Official Opposition Critic for Environment and Climate Change Strategy

Sonia Furstenau, BC Green Party House Leader Regional Chief Terry Teegee, BC Assembly of First Nations, and First Nations Leadership Council representative regionalchief@bcafn.ca Hon. George Heyman, Minister of Environment and Climate Change Strategy PO Box 9047 Stn Prov Govt Rm 112, Parliament Buildings Victoria, BC V8W 9E2 ENV.minister@gov.bc.ca; George.Heyman.MLA@leg.bc.ca

Dear Minister Heyman,

RE: Regulations under the new Environmental Assessment Act

We wish to congratulate your government on the passing of Bill 51, the *Environmental Assessment Act* (the "EAA"). We thank BC for its commitment to continue reform of the provincial environmental assessment ("EA") regime through the development of priority regulations in 2019, and the related commitment of funds in this year's budget.

We write to seek your commitment that the regulations BC develops in 2019 will address two key issues that we are concerned may be absent from BC's near-term plans for priority regulations: (1) establishing a participant funding program in regulation; and (2) enacting standards and processes to ensure balanced evidence.

Support for BC's commitment to priority regulations and related engagement

We understand from the *Environmental Assessment Revitalization Intentions Paper* (the "Intentions Paper") that BC has committed to develop four priority regulations before bringing the *EAA* into force in late 2019: (1) reviewable projects; (2) regional assessments; (3) dispute resolution; and (4) fees and funding. The Intentions Paper further commits BC to engage "directly with Indigenous nations, industry, non-governmental organizations and broadly with the public" in this regard.

We support BC's commitment to develop these regulations in 2019, subject to the expectation that the promised broad public engagement will be robust (including opportunities for in-person discussions as well as written input) and play a meaningful role in shaping the regulations. We look forward to confirmation of the specific steps that BC intends to undertake this year to ensure that meaningful public engagement will inform development of the regulations.

In this letter, we focus on the two issues of addressing participant funding and balanced evidence in regulation, not to suggest that other issues are of lesser importance, but rather because they are the two most crucial issues with regard to restoring public trust in EA that we believe may be omitted from BC's plans to develop regulations in 2019.

Levelling the playing field in EA is critical to restoring public trust

As reflected in public comments on EA revitalization, and evident in BC's *Environmental Assessment Revitalization What We Heard Report*, much of the public's concern regarding the need for EA reform relates to "levelling the playing field" between public participants and proponents in EA. Establishing a

strong, reliable participant funding program and ensuring balanced, impartial evidence in assessments are two important issues that have risen to the fore in this regard.

In order to achieve your mandate letter objective of ensuring that "the public's expectation of a strong transparent process is met," we believe these two issues must be addressed in regulation before the *EAA* is brought into force.

Establishing a participant funding program in regulation

BC's acknowledgement of the importance of a participant funding program is implicit in its commitment in the Intentions Paper to establish such a program. However, nowhere in BC's public materials is there a commitment to establish a participant funding program *in law*. To the contrary, our understanding is that BC would prefer to establish a participant funding program by non-legislative means (i.e. in policy).

A policy-based participant funding program would fail to provide public confidence in the adequacy, reliability and impartiality of participant funding, particularly because a policy would not establish binding requirements and would be much easier for BC to change. (While regulations can of course also be amended by Cabinet, the Province's aborted attempt to quickly amend the *Reviewable Projects Regulation* in 2014 to remove sweet gas facilities and destination resorts from EA requirements is a clear indication of the greater practical safeguards that attach to standards in regulations).

Establishing a participant funding program in law is a core element of levelling the playing field in EA, both to support the persistence of the program across successive governments, as well as to establish enforceable standards that ensure sufficient amounts of participant funding are consistently provided, according to a process that promotes public faith in the impartiality of funding decisions. At this stage, the planned fees and funding regulation would be a logical place to address this issue.

Enacting a regulation to ensure balanced evidence

We appreciate your statements in the Legislature that BC intends to develop a regulation pertaining to those who generate and review evidence in EAs. However, there does not appear to be a commitment to undertake this work before the *EAA* is brought into force.

We urge BC to develop, as a priority in 2019, a "balanced evidence regulation" regarding the appointment, qualifications, responsibilities and roles of persons who will be reviewing, preparing, or providing advice about evidence in assessments, including related process and disclosure issues.

We understand and support your position, as stated in the Legislature in the context of significant public interest on this issue, that the clear intent of the *EAA* is to provide for independent expertise, peer review and transparent information in assessments, and that tools exist under the *EAA* for this purpose. The crux of the concern, in our view, is that while the *EAA* provides discretionary powers that *may* be exercised to ensure thorough, trustworthy and transparent evidence, the *EAA* does not contain safeguards to ensure these tools are consistently and meaningfully put to use.

This issue is likely to continue to pose an obstacle to wholesale support for the new EA regime from non-governmental, scientific and community actors unless it is addressed through regulatory action. Developing a balanced evidence regulation offers an opportunity to remove this obstacle and provide

greater confidence that discretionary powers under the *EAA* will be exercised in a manner that ensures comprehensive, impartial and transparent evidence that the public trusts.

Requested action

In summary, we seek your commitment that:

- the promised EA participant funding program will be established under the planned fees and funding regulation, and
- 2) a balanced evidence regulation will be prioritized for development before the EAA is brought into force near the end of 2019,

with details in both cases subject to engagement.

Once again we thank the BC government for its commitment to EA reform, and look forward to your response. If you wish to discuss these matters, please do not hesitate to contact Gavin Smith, West Coast Environmental Law Staff Lawyer, at: gsmith@wcel.org; 604-601-2512.

Sincerely,

Jessica Clogg

Executive Director and Senior Counsel

West Coast Environmental Law Association

Pat Moss

Executive Director

Northwest Institute for Bioregional Research

Devon Page

Executive Director

Ecojustice

Christianne Wilhelmson

Executive Director

Georgia Strait Alliance

Robyn Duncan

Executive Director

Wildsight

Nikki Skuce Project Director

Northern Confluence Initiative

Calvin Sandborn, Q.C.

Legal Director

Environmental Law Centre

Hannah Askew

Executive Director

Sierra Club BC

Jill Weitz

Director

Salmon Beyond Borders

C.C.

Kevin Jardine, Associate Deputy Minister kevin.jardine@gov.bc.ca

Peter Milobar, Official Opposition Critic for Environment and Climate Change Strategy peter.milobar.MLA@leg.bc.ca

Sonia Furstenau, BC Green Party House Leader sonia.furstenau.MLA@leg.bc.ca

Regional Chief Terry Teegee, BC Assembly of First Nations, and First Nations Leadership Council representative regionalchief@bcafn.ca

¹ For clarity, we refer to statements such as the ones below, excerpted from Legislative Assembly of British Columbia, *Official Report of Debates (Hansard)*, 41st Parl, 3rd Sess, Issue No 188 (21 November 2018, afternoon sitting) at 6709 and 6712 (Hon G Heyman):

[&]quot;If we look at section 77(2)(e), it provides that regulations can be made 'respecting the qualifications of individuals who may serve in the technical advisory committee'... The purpose of the technical advisory committee is to ensure that expert advice is available; that where necessary, that advice is impartial; that the people providing it contain the qualifications to review materials that are being submitted with respect to the project to be reviewed by the technical advisory committee; and that peer review can take place within that process." (6709)

[&]quot;But also, section 26 as well as section 77 provide for conditions and regulation-making power with respect to makeup of the committees, and that is a good place to address conflicts of interest that could arise, and that is a good point to bring forward in those consultations for the regulations." (6712)

 From:
 Minister, ENV ENV:EX

 To:
 "anna@georgiastrait.org"

 Subject:
 CleanBC Telephone Town Halls

Date: Thursday, February 28, 2019 9:12:27 AM

Reference: 341783

February 28, 2019

Anna Barford

Email: anna@georgiastrait.org

Dear Anna Barford:

Thank you for your important contribution in developing CleanBC, the plan that puts our province on the path to realize the opportunities of a low-carbon economy while protecting our air, land and water.

On February 19, the Minister of Finance delivered *Budget 2019*, which invests \$902 million over three years in new investments for cleaner transportation, improved energy efficiency in buildings and homes, as well as cleaner, more efficient industries. This fully-funded plan will lead to a more prosperous British Columbia while protecting the place we call home. The investments are detailed in the <u>CleanBC Budget Table</u>.

We recognize the importance of staying connected with you and all British Columbians as we move forward with CleanBC programs and investments. Part of that engagement is an upcoming series of Telephone Town Halls. We will speak directly with up to 400,000 British Columbians on how the plan can work for them to make life more affordable and comfortable while cutting carbon pollution.

There are four Telephone Town Halls, each focusing on a specific region of the province. All times listed are Pacific Time.

- Wednesday, March 6 at 7 pm for the Lower Mainland and Southwestern BC.
- Wednesday, March 13 at 7 pm for the Kootenays, the Interior and Northern BC.
- Monday, March 25 at 7 pm for Vancouver Island and communities throughout the coast.
- Wednesday, March 27 at 7 pm for the Lower Mainland and Southwestern BC.

I invite you to register for the Telephone Town Hall in your region. Registration and information is available online at www.cleanbc.ca.

Also, please share this information widely—with your family, friends and colleagues. This is an important conversation, and I'd like as many British Columbians as possible to participate. Closed captioning will be available for those who can monitor the calls on screen.

Thank you again for your ongoing contribution to the creation of a cleaner, brighter, more responsible future for all of us.

Sincerely,

George Heyman Minister
 From:
 Minister, ENV ENV:EX

 To:
 Correspondence Unit ENV:EX

 Subject:
 FW: Follow up from question Monday

 Date:
 Friday, August 9, 2019 3:15:47 PM

From: Anna Barford <anna@georgiastrait.org>
Sent: Wednesday, July 31, 2019 2:15 PM

To: Lo, Reamick ENV:EX < Reamick.Lo@gov.bc.ca > **Subject:** Re: Follow up from question Monday

Thank you for your response Reamick,

My understanding from my colleague was that we had been receiving regular public updates from the Minister's office regarding the status of the various permits for the Transmountain Expansion project. We have very much appreciated the clarity that these provincial updates offered us, and unfortunately at this point we are overdue for the next publicly available update.

I asked the minister when we might expect that next update, but he did not have the information on hand and promised to follow up. I would greatly appreciate any insight you have into when we can expect that update to be publicly available?

Sincerely,

~~~~~

Anna Barford

Community Organizer - Climate accountability campaign
<a href="https://www.GeorgiaStrait.org">www.GeorgiaStrait.org</a> | Facebook | Twitter | Instagram | Newsletter | Volunteer</a>

Georgia Strait Alliance - Caring for our Coastal Waters

From: Anna Barford <anna@georgiastrait.org>

**Sent:** Wednesday, July 24, 2019 5:39 PM

To: Minister, ENV ENV:EX < ENV.Minister@gov.bc.ca >

**Subject:** Follow up from question Monday

Good afternoon Minister,

Thank you for taking my question tagged onto the meeting Monday. I am simply emailing to reiterate my inquiry about communication from the provincial government.

If there is someone else I should reach out to directly, please do not hesitate to let me know as I'm looking forward to the update.

From: Minister, ENV ENV:EX

To: Correspondence Unit ENV:EX

Subject: FW: Meeting follow up: OFC group recommendations on climate accountability legislation

**Date:** Friday, August 16, 2019 11:45:08 AM

From: Brianne Riehl [mailto:brianner@pembina.org]

**Sent:** Tuesday, July 23, 2019 6:34 PM

To: Minister, ENV ENV:EX

**Cc:** Milne, Gala ENV:EX; Sather, Kelly ENV:EX; Dobson, Neil ENV:EX; Hewitt, Jeremy ENV:EX **Subject:** Meeting follow up: OFC group recommendations on climate accountability legislation

Dear Minister Heyman,

Thanks again for taking the time to meet with us yesterday and discuss the upcoming amendments to the Climate Change Accountability Act. Below is a summary of the key elements we've been recommending and are hoping to see in the legislation.

### **Targets**

- We are pleased to see the commitment to produce 3-year forecasts.
- We do not consider these forecasts as equivalent to interim targets, and will be looking for shorterterm interim targets between the 10-year targets to offer operationally and politically salient direction to current decision-makers.
  - This will allow us to compare the 3-year forecasts in a meaningful way to both short-term and ten-year targets. Comparison of 3-year forecasts with a longer-term 2030 target leaves too much of a gap into the future to have operational or political salience.
  - Interim targets will allow us to understand how we plan to build towards the longer-term emissions targets, and hold future governments accountable to continue taking the steps needed to achieve targets.
  - This can also provide a basis for 10-year plans that take us beyond 2030, so that planning to a 10-year goal occurs on a rolling basis.
- We will also going to be looking for a requirement to update targets at the release of the IPCC Synthesis Assessment reports, based on UNFCCC commitments and the latest available science.

## **Planning**

- We are pleased with the commitment to include a line item about CleanBC actions in the fiscal budget, as well as the commitment to 3-year forecasts and annual plans and progress reports.
- We'll be looking for the requirement that these plans include measures necessary to achieve targets, and for each measure an estimate of anticipated emissions reductions, a timeline, and allocation of responsibility for delivery.
  - We suggest looking to the UK, New Zealand and Victoria Climate Acts for examples of the

allocation of responsibility to Ministries for achieving climate targets and emission reduction actions.

- We also highly recommend:
  - A requirement to develop corrective action plans when government or climate council progress reports show we are not on track to achieving targets.
  - A requirement to develop longer-term plans (such as a plan in 2025 for the 2025-2035 period), and public and First Nations consultation of these longer-term plan.

#### Climate council

- Based on previous conversations we've had, we expect to see the climate advisory council legislated and we strongly support that decision.
- We know there are examples of similar legislated bodies in other Ministries, but we'll also be looking for certain characteristics for this council, including:
  - arms length from government
  - well-resourced
  - security of appointments
  - o a requirement for government to respond to the council's advice

We look forward to seeing the final legislation and are happy to discuss it further at any point. We also look forward to continuing to work with you and your team on our Organizing for Change priority to support in the achievement of B.C.'s full climate target via CleanBC.

Sincerely,

Brianne Riehl

On behalf of:

Alan Andrews and Olivia French, Ecojustice Anna Barford, Georgia Strait Alliance Lisa Matthaus, Organizing for Change Karen Tam Wu, Pembina Institute Andrew Gage, West Coast Environmental Law

#### **Brianne Riehl**

Analyst, BC Clean Economy | Pembina Institute brianner@pembina.org | c: 778-887-9618 Suite 610, 55 Water Street, Vancouver, BC V6B 1A1 www.pembina.org From: Minister, ENV ENV:EX

To: "sven@stand.earth"

Subject: CleanBC Fully Funded in Budget 2019

Date: Tuesday, February 19, 2019 4:59:44 PM

Reference: 340840

February 19, 2019

Dear Sven:

Today, the Minister of Finance announced *Budget 2019*, investing \$902 million over three years to implement CleanBC.

Budget 2019 positions BC as a leader in North America, tackling climate change while putting us on a path to a cleaner, better future. We intend to demonstrate that a low carbon economy that addresses climate change will still benefit British Columbia's economy and our people.

The CleanBC programs in *Budget 2019* will help BC achieve our target to lower carbon pollution by 18.9 megatonnes by 2030 with \$354 million in operating funding, \$299 million for programs in development, and \$26 million in capital investments to help people and businesses reduce pollution.

*Budget 2019* also includes \$223 million over three years to increase the climate action tax credit in 2019, 2020 and 2021.

I am pleased to share a <u>summary table</u> that describes the CleanBC initiatives aligning them with *Budget 2019* targeted funding and overall greenhouse gas emission reductions.

Thank you for your ongoing commitment to create a cleaner, stronger, more prosperous British Columbia. Your ideas and experience have contributed meaningfully to CleanBC.

Sincerely,

George Heyman Minister From: Deputy Minister ENV:EX
To: Correspondence Unit ENV:EX

**Subject:** FW: Update on provincial Trans Mountain permits

**Date:** Monday, June 10, 2019 2:22:47 PM

Attachments: image001.jpg

From: Sven Biggs [mailto:sven@stand.earth]
Sent: Monday, June 10, 2019 9:24 AM

**To:** Deputy Minister ENV:EX; Minister, EMPR EMPR:EX **Subject:** Update on provincial Trans Mountain permits

#### Hello

In the past the province has released updates on where the provincial permit process for Trans Mountain pipeline, <u>like this one.</u>

With the federal cabinet decision expected in the coming days I think it could be useful for the province to issue a new update.

# **Sven Biggs**

Climate and Energy Campaigner | 778-882-8354



 From:
 Minister, ENV ENV:EX

 To:
 "Andrew Gage@wcel.org"

Subject: CleanBC Fully Funded in Budget 2019

Date: Tuesday, February 19, 2019 4:59:47 PM

Reference: 340840

February 19, 2019

Dear Andrew:

Today, the Minister of Finance announced *Budget 2019*, investing \$902 million over three years to implement CleanBC.

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Thank you for your ongoing commitment to create a cleaner, stronger, more prosperous British Columbia. Your ideas and experience have contributed meaningfully to CleanBC.

Sincerely,

George Heyman Minister 
 From:
 Minister, ENV ENV:EX

 To:
 "Andrew Gage@wcel.org"

 Subject:
 CleanBC Telephone Town Halls

**Date:** Thursday, February 28, 2019 9:12:25 AM

Reference: 341783

February 28, 2019

Andrew Gage

Email: Andrew\_Gage@wcel.org

Dear Andrew Gage:

Thank you for your important contribution in developing CleanBC, the plan that puts our province on the path to realize the opportunities of a low-carbon economy while protecting our air, land and water.

On February 19, the Minister of Finance delivered *Budget 2019*, which invests \$902 million over three years in new investments for cleaner transportation, improved energy efficiency in buildings and homes, as well as cleaner, more efficient industries. This fully-funded plan will lead to a more prosperous British Columbia while protecting the place we call home. The investments are detailed in the <u>CleanBC Budget Table</u>.

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Thank you again for your ongoing contribution to the creation of a cleaner, brighter, more responsible future for all of us.

Sincerely,

George Heyman Minister From: Minister, ENV ENV:EX
To: Correspondence Unit ENV:EX

Subject: FW: your support for evidence-based decision making

**Date:** Monday, March 18, 2019 3:57:22 PM

**Attachments:** 2019-03-04 Letter to Premier re. Jan2019 Fraser stld letter.pdf

ATT00001.htm

From: Aaron Hill [mailto:aaron@watershedwatch.ca]

**Sent:** Tuesday, March 5, 2019 12:24 AM **To:** OfficeofthePremier, Office PREM:EX

**Cc:** Minister, AGRI AGRI:EX; Minister, FLNR FLNR:EX; Minister, ENV ENV:EX; MINISTER OF FISHERIES AND OCEANS; <a href="mailto:ec.mcinister.ec@canada.ca">ec.minister.ec@canada.ca</a>; Deputy Minister ENV:EX; brian braidwood; Christianne Wilhelmson; Eddie Gardner; Greg Knox; Hannah Askew; Harvey Andrusak; Ian McAllister; Jesse Blake; Jim Cooperman; Karen Wristen; Shannon Lea McPhail

Subject: your support for evidence-based decision making

Dear Premier Horgan,

Please see the attached letter from a dozen BC-based conservation and fishing organizations thanking you for your government's recent show of support for scientific integrity in evidence-based decision making.

sincerely,

- - - -

Aaron Hill Executive Director Watershed Watch Salmon Society 250-380-1176 (office) 250-818-0054 (cell)

864 Queens Ave., Unit 2 Victoria, BC V8T 1M5 March 4, 2019

Honourable John Horgan, MLA Premier of British Columbia Office of the Premier 501 Belleville St. Victoria, B.C. Premier@gov.bc.ca

# Subject: Standing up for evidence-based decision making

Dear Premier Horgan,

We are writing as representatives of fishing and conservation organizations to express strong support for your government's recent efforts to preserve the scientific integrity of information going to the federal Minister of Environment for her deliberations on whether to list endangered Thompson and Chilcotin River steelhead under Canada's *Species at Risk Act*.

The January 24, 2019 letter from BC's Deputy Minister of Environment to his federal counterpart detailed an alarming and subversive act perpetrated by Fisheries and Oceans Canada (DFO). A Science Advisory Report, summarizing a key Research Document produced by an array of federal, provincial, Indigenous, and other experts, and approved by the report's authors, was, in the words of Deputy Minister Zacharias, "unilaterally changed" by DFO prior to publication. Mr. Zacharias further explains:

"Through a few seemingly small editorial changes, the new DFO-authored summary conclusions are no longer scientifically defensible, and no longer consistent with the Research Document. These new bullets also support status-quo commercial salmon harvesting, which is the only substantial threat to Interior Fraser Steelhead that can be immediately mitigated."

The letter and its appendices further detail the changes made by DFO and the dramatic shift that the changes ultimately had on the Science Advisory Report's direction.

This attempted subversion of science by DFO was but the latest in a series of similar end-runs by senior departmental staff around established scientific peer-review and technical advisory processes. If allowed to stand, DFO's action in this case could make a substantive difference in whether or not Minister McKenna decides to protect critically endangered Thompson and Chilcotin River steelhead under SARA. Thus the very survival of two cherished salmon runs hangs in the balance that DFO was attempting to tip towards extinction.

In standing up for scientific integrity in evidence-based decision making, your government is standing up for the broad public interest in salmon conservation. Indeed, a province-wide poll by Angus Reid Public Opinion found that 77% of British Columbians disagree with the following

statement: "The extinction of small salmon runs is acceptable as a trade-off to maintain the commercial fishing industry's current practices." (N.B.: This is from the same 2011 poll quoted in your Wild Salmon Advisory Council's recent *Options Paper*).

However, it should also be noted that fishing-related mortality on endangered Thompson and Chilcotin River steelhead can be substantially reduced without eliminating fishing for co-migrating chum runs. The solution lies in shifting harvest to more selective fishing gear in conjunction with robust monitoring and enforcement measures, in order to achieve sustainable harvests of abundant chum salmon with minimal harm to co-migrating steelhead, once these steelhead populations recover to where they are above the critical conservation threshold. This shift (and thus, steelhead-safe chum harvests) can be accomplished under a federal SARA listing.

In keeping with case law, the Canadian constitution, and your government's commitment to implement the United Nations Declaration on the Rights of Indigenous Peoples, affected First Nations must have a central role in planning and implementing the recovery of endangered Thompson and Chilcotin River steelhead.

We encourage you to continue your support for scientific integrity and reconciliation in resource management decision-making, and we will continue to support such efforts in whatever way we can.

# Sincerely,

Aaron Hill, Executive Director, Watershed Watch Salmon Society Brian Braidwood, President, Steelhead Society of BC Christianne Wilhelmson, Executive Director, Georgia Strait Alliance Eddie Gardner, President, Wild Salmon Defenders Alliance Greg Knox, Executive Director, SkeenaWild Conservation Trust Hannah Askew, Executive Director, Sierra Club BC Harvey Andrusak, President, BC Wildlife Federation Ian McAllister, Executive Director, Pacific Wild Jesse Blake, President, BC Federation of Fly Fishers Jim Cooperman, President, Shuswap Environmental Action Society Karen Wristen, Executive Director, Living Oceans Society Todd Stockner, Chair, Skeena Watershed Conservation Coalition

Cc. Minister George Heyman, Minister Doug Donaldson, Minister Lana Popham, Minister Catherine McKenna, Minister Jonathan Wilkinson, Deputy Minister Mark Zacharias

 From:
 Minister, ENV ENV:EX

 To:
 "karentw@pembina.org"

 Subject:
 CleanBC Telephone Town Halls

**Date:** Thursday, February 28, 2019 9:21:20 AM

Reference: 341783 February 28, 2019 Karen Tam Wu

Email: karentw@pembina.org

Dear Karen Tam Wu:

Thank you for your important contribution in developing CleanBC, the plan that puts our province on the path to realize the opportunities of a low-carbon economy while protecting our air, land and water.

On February 19, the Minister of Finance delivered *Budget 2019*, which invests \$902 million over three years in new investments for cleaner transportation, improved energy efficiency in buildings and homes, as well as cleaner, more efficient industries. This fully-funded plan will lead to a more prosperous British Columbia while protecting the place we call home. The investments are detailed in the <u>CleanBC Budget Table</u>.

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Thank you again for your ongoing contribution to the creation of a cleaner, brighter, more responsible future for all of us.

Sincerely, George Heyman Minister From: Kat Zimmer

To: Southwest Regional Ops EMPR:EX
Cc: Minister, ENV ENV:EX; Caitlyn Vernon

Subject: Letter from Sierra Club BC re: Giant Copper/Imperial Metals

**Date:** Thursday, April 18, 2019 4:56:14 PM

Attachments: <u>image005.png</u>

image006.jpg

SCBC Letter Giant Copper-Imperial Metals.pdf

#### Good afternoon,

Attached, please find a letter from Sierra Club BC's Campaigns Director Caitlyn Vernon to the Southwest Mines Division regarding Giant Copper/Imperial Metals File number: 0700195.

Sincerely,

Kat Zimmer Manager of Communications Sierra Club BC *Lekwungen Territory* 250.386.5255 X248

## sierraclub.bc.ca



Connect with Sierra Club BC on Instagram, Facebook, Twitter, YouTube or our newsletter.

Inspiring generations to defend nature and confront climate change, so families, communities and the natural world can prosper together.



T (250) 386-5255 F (250) 386-4453 E info@sierraclub.bc.ca W www.sierraclub.bc.ca

B.C. Southwest Mines Division PO Box 9395 STN PROV GOVT Victoria, B.C. V8W 9M9

April 18, 2019

RE: Giant Copper/Imperial Metals File number: 0700195

Dear Southwest Mines Division,

Imperial Metals' application for an exploration permit in the area of the upper Skagit River Watershed must not be granted. This area, known as the Donut Hole, is important habitat for species at risk, is a well-loved recreation destination adjacent to two provincial parks, and has already experienced damage as a result of clearcut logging permitted by BC Timber Sales.

This area is one of the last largely intact landscapes of this scale close to Vancouver and Seattle. We are concerned about the environmental impact this mineral exploration would have on the Skagit River.

Sierra Club BC is writing to request that the B.C. government ban mining and clearcut logging in the Donut Hole.

Further, we request that the B.C. government recognise the mandate of the Skagit Environmental Endowment Commission (SEEC) in relation to acquisition of the Giant Copper property, and work with SEEC to negotiate a purchase of the property.

Given the example of Mount Polley, Imperial Metals does not have a good record on environmental issues. The health of the Skagit River is at risk. It is important that the B.C. government recognise the cooperative relationship between Canada and the U.S. that is required by the Skagit Treaty on environmental issues, and the investment made by Seattle in fish and wildlife projects in the lower Skagit.

The Donut Hole provides habitat for species at risk like the Cascade population of grizzly bears and the spotted owl. Downstream, it is important spawning habitat for Chinook salmon, a key food source for endangered southern resident orca whales. The high ecological values of this area, combined with its high recreation values, make it no place for mining or clearcut logging.

Thank you in advance for your attention to this request.

Sincerely,

Caitlyn Vernon

**Campaigns Director** 

Sierra Club BC

CC: Kelly Sather, Senior Ministerial Assistant to George Heyman, Minister of Environment and Climate Change

From: Christianne Wilhelmson <christianne@georgiastrait.org>

 Sent:
 April 5, 2019 4:05 PM

 To:
 Minister, ENV ENV:EX

**Subject:** 344736\_meeting with Minister Heyman

Categories: Meeting/Invite Request

# Hi Kelly

I'm following up on my phone message this morning regarding the possibility of setting up a meeting with Minister Heyman while I'm in Victoria next week. I'm available on Tuesday the 9th after 5 pm or anytime the morning of the 10th, or even early afternoon.

Thanks.

#### Christianne

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Christianne Wilhelmson, M.Sc.
Executive Director
Suite 90 (Mezzanine), 425 Carrall St, Vancouver, BC, V6B 6E3
GeorgiaStrait.org | Facebook | Twitter | Instagram

Georgia Strait Alliance - Caring for our Coastal Waters

 From:
 Lo, Reamick ENV:EX

 To:
 Neilson, Kirsten ENV:EX

 Cc:
 Drew, Ashley ENV:EX

Subject: 346093_FW: Pembina Institute Event - Speaking Opportunity June 20th

 Date:
 June 7, 2019 9:11:52 AM

 Attachments:
 bcce-about (2).pdf

From: Karen Tam Wu

Sent: Friday, June 7, 2019 8:53 AM

To: Milne, Gala ENV:EX; Lo, Reamick ENV:EX

Subject: Pembina Institute Event - Speaking Opportunity June 20th

Hi Gala (we haven't met yet) and Reamick,

I'm forwarding my email below to Kelly re: an event that we're hosting where we've asked the

Minister to provide some remarks.

Please let me know if you have any questions.

Many thanks,

Karen

Karen Tam Wu. RPF

Regional Director, British Columbia | Pembina Institute

karentw@pembina.org | c: 778-846-5647

Suite 610, 55 Water Street, Vancouver, BC, V6B 1A1

www.pembina.org

Begin forwarded message:

From: <karentw@pembina.org>

Subject: Fwd: MPembina Institute Event - Speaking Opportunity June 20th

Date: June 7, 2019 at 7:46:24 AM PDT

To: "Sather, Kelly ENV:EX" < Kelly.Sather@gov.bc.ca>

Hi Kelly,

The info below and attached will help with the Minister's remarks (I sent something similar to MBR's office/GCPE. Let me know if you have any questions.

Location is at Vancouver Economic Commission: 401 W Georgia St #1500, Vancouver, BC V6B 5A1

Event is 5-6.30. Program of speakers will start at 5.30 and run roughly 20 minutes. The speaking will include 3-4 companies and Minister Ralston and Minister Heyman will speak in between companies. Looking for 3 min max from each Minister. I can send you a list of attendees end of next week/early the week of 17th.

We expect companies will continue to join over the next two weeks. Arc'teryx, Climate Smart, Innergex, Insurance Bureau of Canada and Vancity are the founding members of the Business Coalition for a Clean Economy, which is a Pembina Institute initiative. The following is the current list of member companies (a diversity of sectors of home-grown success stories/companies with strong roots in BC) (please do not distribute):

- 1. Traction on Demand
- 2. Innotech Windows

- 3. Bulkley Valley Brewery
- 4. CarbonCure Technologies
- 5. MEC
- 6. Salt Spring Coffee
- 7. Nature's Path Foods
- 8. Lush Fresh Handmade Cosmetics
- 9. Bullfrog Power
- 10. Sea to Sky Removal
- 11. Yulu PR
- 12. Festival Cinemas Ltd.
- 13. Earnest Ice Cream
- 14. Fairware
- 15. Phillips Brewing Co
- 16. Rhiza Capital
- 17. Renewal Funds
- 18. Interdependent Investments
- 19. Denman Island Chocolate
- 20. Townsite Brewing Inc.
- 21. Reid's Automotive Recycling Ltd
- 22. Modo Co-operative
- 23. Hamazaki Wong Marketing Group
- 24. Avalon Mechanical Consultants Ltd.

I've also attached a backgrounder about the coalition, which outlines the core values and vision for a clean economy.

Karen Tam Wu, RPF

Regional Director, British Columbia | Pembina Institute

karentw@pembina.org | c: 778-846-5647

Suite 610, 55 Water Street, Vancouver, BC, V6B 1A1

www.pembina.org

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Learn more: www.pembina.org/BCCleanEconomy

From: Karen Tam Wu

To: OfficeofthePremier, Office PREM:EX

Cc: Minister, EMPR EMPR:EX; Minister, ENV ENV:EX; Minister, JTT JTT:EX

Subject: 346665 Letter from business coalition re: Bold climate action is an investment in B.C.'s economic prosperity

 Date:
 June 20, 2019 9:16:47 AM

 Attachments:
 BCCE-Letter-2019.pdf

Dear Premier Horgan,

Please find attached a letter from the Business Coalition for a Clean Economy, a coalition of 40 companies, and an initiative of the Pembina Intsitute. The coalition would like to an opportunity to meet with you and the respective Ministers about the government's work on CleanBC and advancing an innovative prosperous clean economy.

Sincerely, Karen Tam Wu (On behalf of coalition)

Karen Tam Wu, RPF
Regional Director, British Columbia | Pembina Institute karentw@pembina.org | c: 778-846-5647
Suite 610, 55 Water Street, Vancouver, BC, V6B 1A1 www.pembina.org

Business Coalition for a Clean Economy

June 20, 2019

Hon. John Horgan, M.L.A.
Premier and President of the Executive Council
West Annex Parliament Buildings
Victoria, BC V8V 1X4

Dear Premier Horgan:

Re: Bold climate action is an investment in B.C.'s economic prosperity

We are leading businesses and organizations that are proud to operate in British Columbia and employ British Columbians. We believe building a sustainable, clean economy, powered by renewable energy, is key to ensuring B.C.'s future prosperity in a rapidly changing world.

For all businesses, climate change is a risk to the bottom line. However, it's also a once-in-a-generation opportunity for B.C. to create jobs, encourage innovation, build healthy and safe communities, and reduce waste.

Strong climate policy provides certainty and is good for business. That's why the Business Coalition for a Clean Economy supports the full implementation of the government's CleanBC plan and calls for continued leadership on climate solutions in B.C.

Building on our core strengths and successes to date, we know B.C. can be a leader in the transition to a low-carbon world. We believe the B.C. government should take the following measures to build out the clean economy:

1. Grow clean jobs and attract global investment

 Put policies and incentives in place that spark clean innovation and fuel demand for low-carbon goods and services

2. Make clean choices more affordable and accessible

Support small and medium-size businesses in their efforts to reduce carbon pollution,
 prepare for the low-carbon future, and invest in clean solutions

Build resilient communities

 Take concrete steps to protect communities from the impacts of climate change on public health and safety, infrastructure, property, and the economy Climate change is both a challenge and an opportunity for B.C. Now more than ever, we need the B.C. government to demonstrate bold, sustained leadership by prioritizing investments in the clean future.

Sincerely,

Arc'teryx Nature's Path Foods

Avalon Mechanical Consultants Ltd. Pembina Institute

Bulkley Valley Brewery Penfolds Roofing & Solar

Bullfrog Power Persephone Brewing Co.

Carbon Engineering Ltd. Phillips Brewing Co.

CarbonCure Technologies Portable Electric

Climate Smart Businesses Prism Engineering

Cove Continuity Advisors Reid's Automotive Recycling Ltd.

Denman Island Chocolate Renew Energy Inc.

Earnest Ice Cream Renewal Funds
Fairware Rhiza Capital

Tuli wure Knizu Cupitui

Festival Cinemas Ltd. Salt Spring Coffee

Hamazaki Wong Marketing Group Sea to Sky Removal

Hootsuite SIGA

Innergex Renewable Energy Sim

Innotech Windows + Doors Townsite Brewing Inc.
Insurance Bureau of Canada Traction on Demand

Interdependent Investments Vancity

Lush Fresh Handmade Cosmetics Vancouver Film Studios

MEC Yulu PR

Modo Co-operative

cc:

Hon. George Heyman, Minister of Environment and Climate Change Strategy

Hon. Michelle Mungall, Minister of Energy, Mines and Petroleum Resources

Hon. Bruce Ralston, Minister of Jobs, Trade, and Technology

Andrew Wilkinson, Leader of the Official Opposition

Andrew Weaver, Leader of the Third Party

Peter Milobar, Official Opposition Critic for Environment and Climate Change

From: Lisa Matthaus < lisa@organizingforchange.org>

 Sent:
 July 15, 2019 1:46 PM

 To:
 Milne, Gala ENV:EX

Cc: Brianne Riehl; Sather, Kelly ENV:EX; Neilson, Kirsten ENV:EX

Subject: 346895_Phone meeting with Min. Heyman

Thanks for getting back to me, Gala. Attendees would be, in addition to me:

Alan Andrews, Ecojustice
Brianne Riehl, Pembina Institute
Karen Tam Wu, Pembina Institute
Andrew Gage, West Coast Environmental Law
Andrew Radzik, Georgia Strait Alliance

There's a chance holidays may change some of that representation but that is the core group.

Lisa

On Mon, Jul 15, 2019, 12:59 PM Milne, Gala ENV:EX, < Gala. Milne@gov.bc.ca > wrote:

Hi Lisa

Good to hear from you!

Yes, we can certainly organize a one hour phone call with the Minister for next week. I'm including my colleague Kirsten here who will be able to help us set this up. Can you let us know who all will be joining the call when you have those details?

Thanks very much,

-Gala

From: lisa@organizingforchange.org < lisa@organizingforchange.org>

Sent: July 14, 2019 9:36 PM

To: Milne, Gala ENV:EX < Gala.Milne@gov.bc.ca>

Cc: 'Brianne Riehl' < brianner@pembina.org > Subject: Phone meeting with Min. Heyman

Hi, Gala – I was speaking with Minister Heyman today and he agreed that we need to set up an opportunity for him to have a discussion about the upcoming climate legislation with the OFC member groups that are working on this. We're aiming for sometime the week of the 23rd, and it would be great to have an hour if possible.

I'm copying Brianne Riehl with Pembina Institute on this request as I'm leaving on holiday on Wednesday of this week so if follow up on this comes after that please ensure to work with her to secure a time in my absence. My auto-reply will say I'm on holiday the week of the 23rd but I'll be available for this call.

Hope you're having a good summer!
Lisa
Lisa Matthaus
Provincial Lead
Organizing for Change
${\small \sim Priorities\ for\ Environmental\ Leadership\ \sim }$
250-888-5194 (c)
www.organizingforchange.org

From: Kennedy, Karla ENV:EX

To: Sather, Kelly ENV:EX; Milne, Gala ENV:EX

Cc: Minister, ENV ENV:EX; Smith, Breana ENV:EX; Gooderham, Coleen E ENV:EX

Subject: Accountability Briefing for Organizing For Change

Date: July 23, 2019 1:42:57 PM

Hi there,

I understanding during the call MGH had with OFC on Tuesday that MGH committed to a briefing on the Accountability Legislation once it is introduced. By way of this email, I've cc'd the mailbox so this can be cliffed as a MR and tracked accordingly.

Thanks,

Κ

From: Kennedy, Karla ENV:EX

To: Smith, Breana ENV:EX; Gooderham, Coleen E ENV:EX

Subject: 346986: Accountability Briefing for Organizing For Change

Date: August 16, 2019 3:10:00 PM

Cliff and eapps have been updated. On hold until we know when the legislation will be introduced.

From: Kennedy, Karla ENV:EX Sent: July 23, 2019 1:43 PM

To: Sather, Kelly FIN:EX <Kelly.Sather@gov.bc.ca>; Milne, Gala ENV:EX <Gala.Milne@gov.bc.ca>

Cc: Minister, ENV ENV:EX <ENV.Minister@gov.bc.ca>; Smith, Breana ENV:EX

<Breana.Smith@gov.bc.ca>; Gooderham, Coleen E ENV:EX <Coleen.Gooderham@gov.bc.ca>

Subject: Accountability Briefing for Organizing For Change

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