

OOP FOI PREM:EX

From: Kristianson, Eric PREM:EX
Sent: October 10, 2019 10:26 AM
To: Loubert, Leslie M PREM:EX
Subject: FW: Draft correspondence OOP-96151
Attachments: 556906-SG draft.docx; ATT00001.htm; 556906-ADM response.docx; ATT00002.htm; KMQA - Policing - SPMT.DOCX; ATT00003.htm

Eric Kristianson
ADM, Strategic Initiatives
Office of the Premier, Deputy Minister's Office
778-698-8511 (office)
778-584-1248 (cel)

From: Takkar, Nimmi PSSG:EX
Sent: August 21, 2019 10:23 AM
To: Kristianson, Eric PREM:EX
Subject: Fwd: Draft correspondence

Sent from my iPhone

Begin forwarded message:

From: "Sieben, Mark PSSG:EX" <Mark.Sieben@gov.bc.ca>
Date: August 20, 2019 at 2:53:33 PM PDT
To: "Waterhouse, Terry" <Terry.Waterhouse@surrey.ca>
Cc: "Takkar, Nimmi PSSG:EX" <Nimmi.Takkar@gov.bc.ca>
Subject: FW: Draft correspondence

Hello Terry. As you and I discussed this morning, here is the QA doc as well as the two pieces of correspondence we anticipate sending more or less contemporaneously with the proposed joint message which I understand is expected to go out tomorrow.

I had intended to also copy Donna. I can't confirm the email address I have for her so may I ask you to please share this with her? I understand Nimmi and Donna have touched base and Donna is aware I'm providing this material through you.

Regards,

Mark

From: Tupper, Linsey PSSG:EX
Sent: Tuesday, August 20, 2019 2:29 PM
To: Sieben, Mark PSSG:EX <Mark.Sieben@gov.bc.ca>
Subject: Draft correspondence

Linsey Tupper | A/Manager, Executive Operations
Office of the Deputy Solicitor General

Ministry of Public Safety and Solicitor General
11th Floor, 1001 Douglas Street | Victoria, BC V8W 2C5
778-698-7985

His Worship Doug McCallum
Mayor of the City of Surrey
13450 104 Avenue
Surrey BC V3T 1V8

Dear Mayor McCallum:

Thank you for your recent correspondence received in my office on July 18, 2019, and your response to my request for further information on several topics, such as the timeline to establish a police board, as well as additional information regarding your proposed information management and information technology structure and implementation. I also appreciated the opportunity to meet on August 13, 2019, to discuss matters of mutual interest relating to the City of Surrey's request to establish an independent police agency. I write today in response to your letter as well as to summarize the points we discussed relevant to our path forward, and to invite the City of Surrey's participation in a Transition Committee, established by the Director of Police Services and chaired by the Honourable Wally Oppal, Q.C.

As you are aware, the Director of Police Services is responsible for superintending policing and law enforcement functions in BC. This includes facilitating my responsibility, as the Minister, to ensure adequate and effective policing in British Columbia during both a period of transition as well as in the event that a new police department is approved and operationalized. The creation of a Transition Committee will be a very helpful way of moving our joint work forward. The Transition Committee will conduct required studies, including research and analysis to inform the policy work required for a transition between provincial and municipal policing models. The committee will consist of representatives from the Province, the City of Surrey and independent consultants with expertise in local government, finance, independent municipal policing and the provincial police service. We anticipate that the Transition Committee will promote a cooperative process between the ministry and the City of Surrey, and will provide the City of Surrey with the necessary support to finalize a robust plan for policing in Surrey. As we discussed, this work is a necessary part of the evaluation to inform my decision and will form part of the additional information referred to as follows.

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When the additional information created through the Transition Committee is satisfactory to the Director, it will then form part of the City of Surrey Policing Transition Plan to be evaluated. This will result in a recommendation and analysis for my review. At that point, I will be in a position to decide whether or not to provide the approval contemplated under Section 23 of the *Police Act*. As we both have a strong desire for this work to proceed as expeditiously as possible, we are anticipating that any required work be completed by December.

I look forward to reviewing the work referred to above, and reaffirm that ministry staff will continue to work with the City of Surrey staff on next steps to uphold our collective commitment to public safety for the citizens of Surrey and the Province of British Columbia.

At your earliest convenience, I would appreciate receiving the names of those who you wish to have represent the City of Surrey on the Transition Committee.

Sincerely,

Mike Farnworth
Minister of Public Safety
and Solicitor General

pc: Mark Sieben, Deputy Solicitor General
Brenda Butterworth-Carr, Assistant Deputy Minister and Director of Police Services
Lisa Anderson, Assistant Deputy Minister, Community Safety and Crime Prevention

556906

Terry Waterhouse
General Manager, Policing Transition
City of Surrey
13450 104 Avenue
Surrey BC V3T 1V8

Dear Terry:

I am writing further to the correspondence sent to Mayor Doug McCallum on [date], from the Honourable Minister Mike Farnworth, Minister of Public Safety and Solicitor General, and to summarize recent discussions that you and I have had regarding the path forward to the City of Surrey establishing a municipal police force.

First, I would like to highlight some information regarding the role of the Director of Police Services (the Director) pursuant to Section 39 (1) of the *Police Act* (the Act). As you are aware, the Director is responsible for superintending policing and law enforcement functions in BC. For clarity, this responsibility is not diminished if a municipal police board is established and therefore you can anticipate the interests of the Director in ensuring adequate and effective policing, on behalf of the Minister, would be relevant throughout any transition process as well as in the event that a new police department is operationalized. As identified in the *BC Police Board Handbook*, the role of the Director includes—but is not limited to—audits, inspections and reviews, recommendations about appointments to police boards, policing policy, research and statistics, and advice to the Minister, police boards and Chief Constables.

As you can appreciate, in the interest of public safety for the citizens of Surrey and all of BC, it is imperative that decisions to proceed through the transition process are fully informed and consider all the potential related impacts and risks. The process to transition to an independent municipal police force is complex, with many details that need to be addressed. Prior to any decision being made to approve the creation of a police board, which would be the next major milestone of this process, the Minister is responsible for ensuring that adequate and effective policing will be maintained with the establishment of the new policing model and throughout the transition. To fulfill this responsibility, there are a number of components of the *Surrey Policing Transition Plan* that require further research, analysis and validation prior to any formal review and eventual decision. These include, but may not be limited to:

- The development of a comprehensive recruitment and training plan;

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- The development of a comprehensive plan that fully details the process and required actions to establish a collective bargaining agreement, as defined in the *Labour Relations Code*, for the hiring of all constables and civilian staff as employees of the municipal police board;
- The development of a comprehensive plan regarding the pension process including steps for the establishment of a pension plan for a future Surrey Police Department and portability options for current RCMP members;
- The development of a comprehensive plan that addresses investigation continuity with detailed procedures for the effective transition of investigations to the new department, including file governance and accountabilities, stakeholder transition and any confidentiality or privacy considerations;
- The development of a comprehensive plan regarding information management and information technology systems (IM/IT) including clarification into what IM/IT systems will be used (including PRIME access), the required clearance and licensing approvals and implementation requirements; and
- An overarching business analysis of the impact to policing in BC which will detail the potential impacts of a policing transition of this scope and scale, and how it may affect policing within the region and across the province.

A plan or report for each of the aforementioned components must include a comprehensive analysis, as well as detail all dependencies, assumptions and risks with identified mitigation strategies. Furthermore, a thorough financial analysis, identification of corresponding timelines and validation from relevant stakeholders must be incorporated.

To support this work, the Director is establishing a Transition Committee to conduct the required research and analysis to inform the policy work required for a transition between provincial and municipal policing models. The committee will be chaired by the Honourable Wally Oppal and will include representatives from the Province, the City of Surrey and independent consultants with expertise in local government, finance, independent municipal policing and the provincial police service. I believe the Transition Committee will promote a cooperative process between the ministry and the City of Surrey, and will provide the City of Surrey with the necessary support to finalize a robust plan.

Upon submission of the additional information to the satisfaction of the Director, the Director will evaluate the City of Surrey's Policing Transition Plan and provide a recommendation to the Minister. The Director's recommendation will inform the Minister's decision, under s. 23 of the Act, on whether to approve of Surrey providing policing and law enforcement by means of a municipal police department governed by a municipal police board. As we both recognize there is a strong desire for this work to proceed as expeditiously as possible, the Minister has asked for the recommendation of the Director by December.

.../3

Additionally, as part of the work ahead and in consideration of the time required to establish and effect an orderly transition to a municipal police force, the timeline for the termination of the Municipal Police Unit Agreement (MPUA) will need to be determined. In the Province's view, all required work is unlikely to be completed to allow for a termination date of March 31, 2021. I am confident that the City of Surrey fully recognizes the complexity of transitioning from one policing agency to another and public safety for all citizens must remain the core driving principle that will guide future decisions and timelines.

It is also important to note that it is anticipated that the work ahead will also consider a future Surrey Police Department's participation in integrated teams. Public safety requires current integrated teams be maintained at their current levels. Currently, in accordance with the Municipal Police Service Agreement, Surrey contributes to the following integrated teams: Integrated Homicide Investigations Team, Emergency Response Team, Forensic Ident Section, Police Dogs Service, Integrated Collision Analyst Reconstruction Section, Integrated Internal Investigator, and the Real Time Intelligence Centre.

Additionally, in order to meet the required provincial training standards, a future Surrey Police Department must continue to partake in the required specialized training offered by the Pacific Regional Training Centre in support of these Integrated Teams.

I look forward to our continued collaboration on this initiative, and reaffirm that ministry staff will continue to work with the City of Surrey staff on next steps to uphold our collective commitment to public safety for the citizens of Surrey and the Province of British Columbia.

Sincerely,

Lisa Anderson
Assistant Deputy Minister
and Project Lead, Policing Model Transition Project
Community Safety and Crime Prevention Branch

pc: Mark Sieben, Deputy Solicitor General
Brenda Butterworth-Carr, Assistant Deputy Minister and Director of Police Services

556906

Police
Surrey Policing Model Transition
Statement, KMs, Q&As

8/19/2019

Statement approved by Minister Farnworth and Mayor McCallum:

“Today Minister Farnworth, as Solicitor General, gave the City of Surrey the green light required to establish Surrey’s municipal police department.

“To ensure all key issues are addressed and all complex details are in place to facilitate an orderly transition, a joint project team has been struck.

“The joint transition committee will work expeditiously to provide advice to the Director of Police Services through to the Solicitor General relating to the establishment of Surrey’s municipal police department.”

Key Messages:

- Today I’ve given Surrey the green light to move a step forward to establish a municipal police department.
- The Province acknowledges the work done to date on the Surrey transition plan and respects the City of Surrey’s desire to transition to a municipal police department.
- This is an iterative process that requires substantial work that will proceed in phases.
- As this work progresses, and prior to any decision being made on future phases of the process, public safety will remain the priority. It is essential that adequate and effective policing is maintained throughout a transition and beyond.
- I’m pleased with the collaboration between my staff and the staff from the City of Surrey to date. Our respective teams will continue to work together moving forward.

- There is much more work to be done and that's why a joint transition committee team has been struck to work on the next stages of a transition. The committee will be comprised of staff from both the city and province and experts who will work to ensure all key issues are addressed, and all complex details are considered in the transition plan.
- The transition committee will provide advice to the Director at each phase of the process and the Director will make recommendations to the Solicitor General.

Q&As: (Frequently Asked Questions about the City of Surrey's transition to an independent police department)

1. The City of Surrey has been given the green light to establish a municipal police department. Does that mean the Province has approved the transition and it is basically a 'yes' to Surrey?
 - The Province has acknowledged the work done to date on the Surrey transition plan and respects the City of Surrey's desire to transition to a municipal police department.
 - There is much more work to be done and that's why a joint transition committee team has been struck to work on the next phases of a transition.
 - The Province is committed to working with the City of Surrey to ensure a robust transition plan is developed. As the Minister responsible for ensuring public safety and adequate and effective policing, once the transition plan is finalized I will make a decision regarding the establishment of a municipal police board.
2. Who will be on this joint transition committee?
 - The joint transition committee, established by the Director of Police Services, will be led by the Hon. Wally Oppal as Chair, and will be comprised of staff from both the city and province and experts who will work to ensure all key issues are addressed, and all complex details are considered in the transition plan.

3. What about the timing of establishing a new police force? The City has indicated there will be a termination date of March 31, 2021 for the Municipal Police Unit Agreement with the RCMP. Is that doable?
- In discussions between the City and Province both parties recognize there is significant work ahead but as the work progresses, it will help inform the timeline.
 - There is a commitment that the joint transition committee will work expeditiously to provide advice to the Director of Police Services, through to the Solicitor General, to achieve an orderly transition.
4. What are the next steps?
- The next major milestone would be to create a police board.
 - Before that decision can be made, there are a number of components of the Surrey Policing Transition Plan that need more information – further research, analysis and validation prior to any formal review.
 - The committee will work on these items including the development of a plan that addresses investigation continuity, a comprehensive recruitment and training plan, information management and information technology systems to name a few.
 - The committee will also assist in this work to provide the City of Surrey with the necessary support to finalize a robust plan.
5. Once the committee has done its work – what happens next?
- This is an iterative process that will require continual review and will proceed in phases. The appointment of a police board would be the next major milestone.
 - But, prior to any decision being made to approve the creation of a police board, or any of the other phases of the process, the priority will remain to ensure that adequate and effective policing is maintained with the transition to a new policing model throughout the transition and beyond.

6. What role does the Director of Police Services play in these decisions?

- The Director of Police Services is responsible for superintending police services and the interests of the Minister in ensuring adequate and effective policing.
- This role continues throughout the transition process and afterwards.
- The transition committee will provide advice to the Director through to the Solicitor General at each phase of the process and the Director will make recommendations to the Solicitor General.

DRAFT

OOP FOI PREM:EX

From: Kristianson, Eric PREM:EX
Sent: October 10, 2019 10:25 AM
To: Loubert, Leslie M PREM:EX
Subject: FW: Surrey OOP-96151

Eric Kristianson
ADM, Strategic Initiatives
Office of the Premier, Deputy Minister's Office
778-698-8511 (office)
778-584-1248 (cel)

From: Kristianson, Eric PREM:EX
Sent: November 9, 2018 12:23 PM
To: Pecknold, Clayton PSSG:EX
Subject: RE: Surrey

Excellent letter, entirely in keeping with your considerable history in providing quality policing services in BC.

Eric Kristianson
ADM Strategic Initiatives
Office of the Premier,
Deputy Minister's Office
778-584-1248

From: Pecknold, Clayton PSSG:EX
Sent: November 9, 2018 11:41 AM
To: Kristianson, Eric PREM:EX <Eric.Kristianson@gov.bc.ca>
Subject: FW: Surrey

Forwarding on behalf of ADM Pecknold:

Dear Deputy Commissioner Butterworth-Carr:

I write in my capacity as the Director of Police Services for the Province of British Columbia and on behalf of the men and women of Policing and Security Branch concerning the recent decision of Surrey Council to seek changes to its policing model.

As you know, the Police Act provides various options for municipalities when fulfilling their obligations to provide policing within their municipal boundaries. While Surrey has historically been policed by our provincial police force (the BC-RCMP), their duly elected council has decided to pursue a municipal police option.

It is worth noting that one of the proud hallmarks of Canadian policing and indeed the RCMP, is that of serving the public interest without fear, favour or prejudice while standing apart from political considerations. To that end let me offer my thanks to the members and employees of our provincial police for the resolute adherence to this principle in these past weeks. I am acutely aware how this discussion will impact the morale of your employees while the process unfolds over the coming months and years so permit me to also thank them through you for the professionalism and dedication they display each and every day while serving British Columbians.

Moving forward, my Branch will be working with Surrey senior municipal staff, Public Safety Canada and RCMP E-Division to understand the various considerations and implications of this decision. The Police Act places a number of obligations on municipalities to provide policing that is both adequate and effective. Ultimately the Branch will provide advice to the Solicitor General who must approve the model and plan. Many considerations germane to Surrey (and British Columbia policing) will be canvassed and thoroughly analysed in the interest of all British Columbians.

This work, due to its complexity and scope, will take considerable time. As Surrey is Canada's largest RCMP detachment there are no precedents. As I have noted, we are aware of the strain of this period of uncertainty on your employees and will do all that we can to ensure fulsome communication with you.

Please permit me in closing to state how proud the province is of the men and women of the Provincial police, BC's RCMP. Through the recent unprecedented wildfire season, the ongoing province-wide gang conflicts or the very difficult work of serving our remote communities that pride has been well earned.

Thank you.

Clayton J.D.Pecknold, LLB, MOM
Assistant Deputy Minister & Director of Police Services
Policing and Security Branch

OOP FOI PREM:EX

From: Joshi, Shruti GCPE:EX
Sent: August 8, 2019 9:13 AM
To: McAndrews, Caroline GCPE:EX
Cc: Aaron, Sage PREM:EX; Zadravec, Don GCPE:EX; Takkar, Nimmi PSSG:EX; Sitter, Donna GCPE:EX; Howlett, Tim GCPE:EX; Dinicol, Sam GCPE:EX
Subject: RE: Keith Baldrey on red- police transition

Thanks Caroline, this will be helpful.

Shruti Prakash-Joshi | Director
Community and Media Relations
Government Communications & Public Engagement
Tel: 778-587-4521

-----Original Message-----

From: McAndrews, Caroline GCPE:EX
Sent: August 8, 2019 9:00 AM
To: Joshi, Shruti GCPE:EX <Shruti.Joshi@gov.bc.ca>
Cc: Aaron, Sage PREM:EX <Sage.Aaron@gov.bc.ca>; Zadravec, Don GCPE:EX <Don.Zadravec@gov.bc.ca>; Takkar, Nimmi PSSG:EX <Nimmi.Takkar@gov.bc.ca>; Sitter, Donna GCPE:EX <Donna.Sitter@gov.bc.ca>; Howlett, Tim GCPE:EX <Tim.Howlett@gov.bc.ca>; Dinicol, Sam GCPE:EX <Sam.Dinicol@gov.bc.ca>
Subject: Re: Keith Baldrey on red- police transition

Thanks Shruti. Fyi to all, briefing happened yesterday with the Minister. Draft statement prepped and going through edits/review. It should be up to you EOD or early tomorrow. Nimmi working on details of timing for meet with Surrey in the next two weeks. Letter from MMF to Surrey also going through final tweaks.

- Caroline

Sent from my iPhone

> On Aug 8, 2019, at 8:50 AM, Joshi, Shruti GCPE:EX <Shruti.Joshi@gov.bc.ca> wrote:
>
> Hello,
> Keith Baldrey was on Red FM today talking about police transition and provincial governments stand on this. Here is the recording.
> PS: please ignore the few seconds of disturbance in the recording.
>
> <New Recording 2.m4a>
>
>
> Sent from my iPhone