

Advisory Committee on Provincial Policing Standards**14 November 2013****AGENDA**

1. Welcome and Introductory Remarks
2. Presentation: Standards Development
3. Standards Currently Under Development
 - (a) Missing Women Commission of Inquiry
 - (i) Missing Persons
 - (b) Use of Force
 - (i) K9
 - (ii) s.13
 - (iii) s.13
4. Role of ACOPPS
 - (a) Draft Terms of Reference
 - (b) Priorities
 - (c) Responsibilities
5. Housekeeping
 - (a) Meetings
 - (b) SharePoint Site
6. Next meeting

Advisory Committee on Provincial Policing Standards**November 14, 2013, 10:00am – 12pm****Meeting Minutes****Attendees**

Chair: Clayton Pecknold, Assistant Deputy Minister and Director of Police Services

ACOPPS Members:

C/Supt. Jim Gresham (for A/Commissioner Wayne Rideout) (RCMP "E" Div.);
C/Supt. Derren Lench (RCMP "E" Div);
Phyllis Carlyle (UBCM-City of Richmond General Manager, Law & Community Safety);
Lambert Chu (UBCM-City of Burnaby Deputy City Manager);
Staff Sergeant Mike Ingles (RCMP Staff Relations);
Grand Chief Stewart Phillip (UBCIC President);
Micheal Vonn, BCCLA Policy Director (for Josh Paterson, BCCLA Executive Director);
Sheila Sullivan, BCPA (for Tom Stamatakis, BCPA President);
Superintendent Michel Legault (PRTC OIC);
Deputy Chief Constable Rich Drinovz (BCAMCP-Delta PD);
Deputy Chief Constable Warren Lemke (BCAMCP-VPD);
In Victoria: Deputy Chief Constable Les Sylven (BCAMCP-Central Saanich PS);
In Victoria: David Winkler (BCAPB President)

Police Services Division (PSD) Staff:

Lynne McNally (Executive Director); Jenni Bard (Sr. Program Manager); Gabi Hoffmann (Sr. Program Manager); Lucie Vallieres (Analyst); Lorinda Stoneman (Analyst)

Regrets: Inspector Dave Jansen (New Westminster PD/ BCAMCP); Steve Schnitzer (Director, JIBC)

Documentation provided:

Agenda; powerpoint presentation slides; excerpt of S.8 of the BC *Police Act*; Figure 1 'Standards Development Process' and Figure 2 'Standards Development Roles and Responsibilities'; ACOPPS Terms of Reference.

1. Welcome and Introductory Remarks:

- a. Introduction/roundtable
- b. Purpose of ACOPPS: formalizes consultation in relation to the development of provincial policing standards and provides a range of viewpoints on issues related to the development of standards.
- c. ACOPPS is based on a process similar to that used during the implementation of the recommendations from the Braidwood Commission of Inquiry.
- d. ACOPPS representatives are invited to offer advice or recommendations on behalf of their organizations and to suggest subject matter experts for working groups.

2. Presentation on Provincial Policing Standards Development

- a. 20-year timeline:
 - i. 1992 - BC Police Commission (BCPC) developed policing standards for municipal police in BC. Not binding, did not apply to the RCMP.
 - ii. 1994 - Oppal Commission of Inquiry on policing in BC resulted in amendments to the *Police Act*: the dissolution of the BCPC. Powers transferred to OPCC (investigating complaints) and Director of Police Services (audits & standards).
 - iii. 2010 - *Police Act* amendments: clear government authority to set binding standards.
 - iv. 2012 - BC Provincial Policing Standards are published. Effective dates vary.
- b. Director of Police Services
 - i. The director is an entity in the *Police Act*.
 - ii. *Police Act*, s.40 provides that the director is responsible for superintending policing and law enforcement functions in BC in the following ways:
 - Establishing provincial policing standards
 - Ensuring compliance
 - Also: monitoring financial accountability, administering First Nations policing agreements/programs; managing non-police enforcement appointments; reporting on crime/police data.
 - iii. S. 40 authorizes the director, with the approval of the minister, to create binding standards on use of force, training, cooperation between IIO and police, cooperation respecting complex and serious investigations, data collection/analysis.
 - iv. Standards are binding and apply to municipal departments and RCMP in BC. According to *Police Services Agreements* commitments, the RCMP in BC will harmonize standards or procedures to be substantially similar or to exceed the comparable standard or procedure applicable to all other police services in the province.
- c. Standards & Evaluation Unit (SEU) is focusing on implementing the new framework for creating binding provincial standards.
 - i. Key role of SEU: conduct background research, convene working groups and directly consult with topic area experts; create draft standards and consultation. The unit is also responsible for audits or special studies under the *Police Act* and for monitoring the result of inquests, inquiries, high profile issues to identify and prioritize policy considerations.
 - ii. Presently, the Oppal Commission (missing women) recommendations are a priority.
- d. Review of Existing Standards
 - i. Standards are named *BC Provincial Policing Standards* (BCPPS) and first took effect in 2012.

- ii. To take effect, BCPPS must be published on the PSD website. Examples are CEW-related standards, use of force, and recruit advanced training, video surveillance in police buildings.
- iii. Other high-risk areas requiring binding standards will follow.
- e. Role of ACOPPS and Consultation
 - i. A formal process for stakeholders to:
 - Be informed of BCPPS development
 - Provide advice and recommendations on priorities for BCPPS
 - Suggest subject matter experts
 - Provide advice and recommendations on draft BCPPS

3. Role of ACOPPS

- a. Terms of Reference [*ToR were provided for reference*]
 - i. Frank and honest discussions are expected at ACOPPS meetings. Consensus may not always be reached; all viewpoints will be considered and recorded.
 - ii. Confidentiality: creation of standards is a confidential process until a standard is approved by the minister and released publicly by the government; ACOPPS members are asked to respect the confidential nature of the work of the committee. High-level reporting within an organization or with constituents is appropriate. Specific confidentiality agreements may be necessary in some cases. Materials provided to representatives for this ACOPPS meeting are not considered confidential.
 - iii. Send feedback on the ToR or any other matters to Lucie Vallieres.
- b. Priorities
 - i. Rolling 3-year cycle. The next 3 years are focused on standards as recommended by Justice Oppal's report (e.g. missing persons, major case management, bias-free policing), s.13
s.13
 - ii. As the 3-year cycle moves on, ACOPPS members will have an opportunity to add input on ideas for standards.
 - iii. We will provide strategic government planning documents such as White Paper II and the BC Policing and Community Safety Plan that include action items.

4. Standards Currently Under Development – draft standards will go to ACOPPS for discussion/feedback

- a. Missing Women Commission of Inquiry
 - i. *Missing Persons investigations*: PSD is in the process of meeting with police depts., BC Police Missing Persons Center to discuss recommendations from Oppal's report concerning this topic area. Target: draft standards by next ACOPPS meeting; standards in place by next Spring.

b. Use of Force

- i. K9: working group (membership includes rep from each police agency with K9s) is examining certification, deployment guidelines and post-incident recording/data

s.13

5. Future Meetings

- a. ACOPPS will meet at least 3 times per year.
- b. PSD will circulate documents for review one week in advance.
- c. Next meeting is in February
- d. Minutes are prepared for each meeting and will be circulated.
- e. Lucie Vallieres (lucie.vallieres@gov.bc.ca) is the main contact for questions, materials, scheduling etc.

Advisory Committee on Provincial Policing Standards**25 June 2014 – 10h30****AGENDA**

1. Welcome and introductory remarks (*Clayton Pecknold*)
2. Update on the legislated framework for BCPPS (*Lynne McNally*)
3. K9 BCPPS (1 hr)
 - (a) PSD Presentation: K9 Draft BCPPS (*Dr. Gabi Hoffmann*)
 - (b) Roundtable: comments and discussion
4. Updates on other priority BCPPS (45 min):
 - (a) Missing persons investigations (*Jenni Bard*)
 - (b) Major crime investigations (*Jenni Bard*)
5. Information items (15 min):
 - (a) Interim continuation of the policing standards developed by the BC Police Commission (*Jenni Bard*)
 - (b) Consolidation of pursuit rules and policies (*Dr. Gabi Hoffmann*)
6. Process
7. Next meeting

Advisory Committee on Provincial Policing Standards**June 25 2014, 10:30am – 12:30pm****Meeting Minutes****Attendees**

Chair: Lynne McNally, Executive Director, Standards and Evaluation Unit (For Clayton Pecknold)

ACOPPS Members:

A/Commissioner Wayne Rideout (RCMP "E" Div);
C/Supt. Derren Lench (RCMP "E" Div);
Insp. Dave Jansen (New Westminster PD/ BCAMCP);
Phyllis Carlyle (UBCM-City of Richmond General Manager, Law & Community Safety);
Lambert Chu (UBCM-City of Burnaby Deputy City Manager);
S/Sgt Mike Ingles (RCMP Staff Relations);
Steve Schnitzer (Director, JIBC);
DCC Rich Drinovz (BCAMCP-Delta PD);
DCC Les Sylven (BCAMCP-Central Saanich PS).
In Victoria: Sandra Waddington (Director, BCAPB and Oak Bay Police Board member).
On the phone: Supt. Michel Legault (PRTC OIC).

Police Services Division (PSD) Staff:

Jenni Bard (Sr. Program Manager); Gabi Hoffmann (Sr. Program Manager); Lucie Vallieres (Analyst); Lorinda Stoneman (Analyst).

Regrets: Clayton Pecknold, Assistant Deputy Minister and Director of Police Services (Chair); A/Commissioner Norm Lipinski (RCMP "E" Div); Grand Chief Stewart Phillip (UBCIC President); Josh Paterson, (BCCLA Executive Director); Deputy Chief Constable Warren Lemke (BCAMCP-VPD); Tom Stamatakis, (BCPA President).

1. Welcome and Introductory Remarks:

- a. Roundtable of introductions.
- b. No comments or concerns expressed on minuted from November 2013 meeting.
- c. Documents provided: Agenda; list of current ACOPPS Members; Draft K9 BCPPS; Principles for Standards for Police Services Dogs; Addenda – Supplemental Policy Directives.

2. Update

- a. Changes to the *Police Act* since the last ACOPPS meeting in November 2013:
 - i. Amendments to S.40 (1) (a.1) to add authorities to create binding standards on: the investigations of the whereabouts of missing of persons, investigations that

are complex, and investigations that involves serious crimes; the principles, practices and strategies to be used in such investigations; the promotion of unbiased policing and law enforcement services delivery; and community consultation on priorities, goals and objectives for policing.

- ii. Creation of *Police Act* Part 8.1 to give authority to the director of police services to conduct audits of inactive Major Case Investigations. This part is not currently in effect, pending the development of Standards for major case investigations.
- iii. *Missing Person Act: the legislation has been designed to give police extra powers to search in cases where police lack reasonable grounds to believe that foul play has occurred.*

3. K9 BC Provincial Policing Standards

a. PSD Presentation: K9 Draft BCPPS

- i. Dr. Gabi Hoffmann (PSD) discussed the elements contained in the draft Police Services Dogs BCPPS and the Principles provided for review.

b. Roundtable:

- i. Discussion, comments and questions followed.
- ii. PSD will consider comments made during the meeting and sent afterwards. ACOPPS will be apprised of amendments to this BCPPS. Once approved by the Minister, the BCPPS are made available online.

4. Update on other Priority BCPPS

- a. Time did not allowed for PSD update on the Missing Person Investigation Standards. Deferred to next meeting.
- b. Documents titled Addenda – “Supplemental Policy Directives” containing Addendum 1 “Interim Continuation of policing standards established by the former British Columbia Police Commission (BCPC)” and Addendum 2 “Police Pursuits” were introduced and paper copies were provided for information. The documents are a consolidation and slight update of existing rules, policies or requirements for ease of reference for police agencies. The document will be sent to the Chiefs of police in the near future.

5. Next Meetings

- a. Next meeting will be in September 2014.
- b. Lucie Vallieres (lucie.vallieres@gov.bc.ca) is the main contact for questions, materials, scheduling etc.

Advisory Committee on Provincial Policing Standards**9 September 2014 – 1400****AGENDA**

1. Welcome and introductory remarks (*Clayton Pecknold*)
2. Update (*Clayton Pecknold*)
 - (a) Minutes from June 25, 2014 meeting.
3. Missing Persons Investigation Standards (1 hr)
 - (a) PSD Presentation: Missing Person Investigation Standards – Principles and content (*Jenni Bard*)
 - (b) Roundtable: comments and discussion
4. Status of *Police Dogs Provincial Policing Standards* (*Dr. Gabi Hoffman*)
5. Other Information Items (*Lynne McNally - 15 min*)
6. Next meeting

Advisory Committee on Provincial Policing Standards**September 9 2014, 1400 – 1600****Meeting Minutes****Attendees**

Chair: Clayton Pecknold, Assistant Deputy Minister and Director of Police Services (Chair)

ACOPPS Members:

A/Commissioner Wayne Rideout (RCMP “E” Div);
C/Supt. Derren Lench (RCMP “E” Div);
Insp. Dave Jansen (New Westminster PD/ BCAMCP);
Lambert Chu (UBCM-City of Burnaby Deputy City Manager);
Deputy Chief Constable Warren Lemke (BCAMCP-VPD);
A/Commissioner Norm Lipinski (RCMP “E” Div);
DCC Rich Drinovz (BCAMCP-Delta PD);
Richard Rosenthal (Chief Civilian Director, Independent Investigation Office);
Stan Lowe (Commissioner, Office of the Police Complaint Commissioner).
On the phone: Josh Paterson, (BCCLA Executive Director); Phyllis Carlyle (UBCM-City of Richmond General Manager, Law & Community Safety); Supt. Michel Legault (PRTC OIC).

Police Services Division (PSD) Staff:

Lynne McNally, Executive Director, Standards and Evaluation Unit; Jenni Bard (Sr. Program Manager); Gabi Hoffmann (Sr. Program Manager); Lucie Vallieres (Analyst); Lorinda Stoneman (Analyst).

Regrets: Tom Stamatakis, (BCPA President); Steve Schnitzer (Director, JIBC); Sandra Waddington (Director, BCAPB and Oak Bay Police Board member).S/Sgt Mike Ingles (RCMP Staff Relations); Grand Chief Stewart Phillip (UBCIC President); DCC Les Sylven (BCAMCP-Central Saanich PS);

1. Welcome and Introductory Remarks:

- a. New members introduced: Richard Rosenthal, Chief Civilian Director from the Independent Investigation Office and Stan Lowe Q.C., Commissioner, Office of the Police Complaint Commissioner. Also two new Ad Hoc Members: are Robert Prior from Federal Crown, and Robert Wright, Q.C from Provincial Crown. These members will attend as required.
- b. Roundtable of introduction.
- c. Documents provided: Agenda; list of current ACOPPS Members; Principles for Missing Persons; Draft K9 BCPPS; Principles for Standards for Police Services Dogs.

2. Update

- a. No comments or concerns expressed on minutes from the June 25th 2014 meeting.

3. Missing Persons Investigation BC Provincial Policing Standards (BCPPS)

- a. PSD Presentation: Missing Person Investigation Standards – Principles and content
 - i. Jenni Bard (PSD) discussed the status, draft principles underlying the Missing Persons Investigation Standards, content of the BCPPS, and next steps. Documents with the principles were provided for review. The slides will be provided also via email
- b. Roundtable:
 - i. Discussion, comments, and questions followed.
 - ii. Consultation with stakeholders continues on this BCPPS. PSD expects to be able to provide a draft BCPPS at the next ACOPPS meeting.

4. Status of the Police Dogs BCPPS

- a. Gabi Hoffman (PSD) provided an update on several amendments made to the Police Dog BCPPS.
- b. Discussion, comments and questions followed.
- c. Next steps are to: finalize the BCPPS, final review by government lawyers, and the BCPPS will be presented to the minister for consideration and approval.
- d. Once approved by the Minister, the BCPPS will be made available online.

5. Next Meetings

- a. Next meeting will be in December 2014.
- b. Susan Cunningham, Office Manager Susan.Cunningham@gov.bc.ca , will be the contact administrative purposes including scheduling meetings, you can expect emails from her.

Advisory Committee on Provincial Policing Standards**20 January 2015 – 1300****AGENDA**

1. Welcome and introductory remarks (*Clayton Pecknold*)
2. Update (*15 min*)
 - (a) Minutes from Sept 9, 2014 meeting
 - (b) Approval of *Police Dogs Provincial Policing Standards*
 - (c) s.13
 - (d) Housekeeping amendments to BC Provincial Policing Standards already in effect
3. Missing Persons Investigation Standards (*1.5 hr*)
 - (a) PSD comments: Missing Person Investigation Standards – Principles and content (*Jenni Bard*)
 - (b) Roundtable: comments and discussion
4. Other Information Items (*Lynne McNally - 15 min*)
5. Next meeting

Advisory Committee on Provincial Policing Standards

January 20 2015, 1300 – 1500

Meeting Minutes

Attendees

Chair: Clayton Pecknold, Assistant Deputy Minister and Director of Police Services (Chair)

ACOPPS Members present:

C/Supt. Jim Gresham (for A/Commissioner Wayne Rideout) (RCMP "E" Div);
C/Supt. Derren Lench (RCMP "E" Div);
Insp. Dave Jansen (New Westminster PD/ BCAMCP);
Lambert Chu (UBCM-City of Burnaby Deputy City Manager);
Donald Bain, Executive Director (for Grand Chief Stewart Phillip, President)
(UBCIC);
S/Sgt Mike Ingles (RCMP Staff Relations);
On the phone: Tom Stamatakis, (BCPA President); Steve Schnitzer (Director,
JIBC); Supt. Michel Legault (PRTC OIC); Sandra Waddington (Director, BCAPB and
Oak Bay Police Board member); Richard Rosenthal (Chief Civilian Director,
Independent Investigation Office); Deputy Chief Constable Warren Lemke
(BCAMCP-VPD); Phyllis Carlyle (UBCM-City of Richmond General Manager, Law &
Community Safety); DCC Les Sylven (BCAMCP-Central Saanich PS);

Police Services Division (PSD) Staff:

Lynne McNally, Executive Director, Standards and Evaluation Unit; Jenni Bard (Sr.
Program Manager); Gabi Hoffmann (Sr. Program Manager); Lucie Vallieres
(Analyst); Elise Handley (Analyst).

Regrets: DCC Rich Drinovz (BCAMCP-Delta PD); A/Commissioner Norm Lipinski
(RCMP "E" Div); Josh Paterson, (BCCLA Executive Director); Stan Lowe
(Commissioner, Office of the Police Complaint Commissioner).

1. Welcome and Introductory Remarks:

- a. Welcome and roundtable of introduction.

2. Update

- a. No comments or concerns expressed on minutes from the September 2014 meeting
- b. Ministerial approval for the *Police Dog Provincial Policing Standards*. The Chiefs of police were notified in writing, the BCPPS will be in effect September 2015, and is now public on our website (<http://www.pssq.gov.bc.ca/policeservices/standards/index.htm>)
- c. s.13

- d. Housekeeping amendments to existing BC Provincial Policing Standards have received ministerial approval, the revisions to the affected BCPPS were posted on the government website, and police chiefs will be notified shortly.

3. Missing Persons Investigation BC Provincial Policing Standards (BCPPS)

a. PSD Presentation: Missing Person Investigation Standards

- i. Jenni Bard (PSD) discussed the status, draft principles underlying the Missing Persons Investigation Standards, content of the BCPPS. Four areas for which the Branch received disparate feedback were highlighted for discussions.
- ii. Opportunity was provided to ACOPPS members to add other items of contention they would like to see discussed at this meeting. Issues related to policing in remote communities, mechanisms for communication with families, communication between police forces and with the public; and training in relation to BCPPS and the *Missing Person Act*, were added for discussion.
- iii. The presentation slides were provided via email prior to the meeting.

b. Roundtable:

- i. Discussion, comments, and questions followed. Issues discussed included: exception to the criteria for determining jurisdiction; clarification that foul play cases would be referred to major or serious crime investigators; requirement for face to face communication in 'safe and well checks'; the issue of record purging, sharing, or privatization requiring further analyses; and clarification for the prevention and intervention standards regarding aboriginal liaison and First Nation Policing Programs.
- ii. Next steps: PSD expects to be able to provide a revised draft BCPPS via email for further comments. The BCPPS are subject to approval from the director of police service, legal review and advice, and ministerial approval.

4. Other Information Items

- a. n/a

5. Next Meetings

- a. Next meeting will be set via email – you can expect communication from Susan Cunningham, Office Manager Susan.Cunningham@gov.bc.ca who is the contact administrative purposes including scheduling meetings.

Advisory Committee on Provincial Policing Standards**11 June 2015 – 1300-1500 : 865 Hornby St, 2nd floor****AGENDA**

1. Welcome and introductory remarks (*Clayton Pecknold*)
 - (a) New members
2. Update (*15 min*)
 - (a) Minutes from January 20th, 2015 meeting
 - (b) Approval of *Missing Person Investigations* BCPPS
 - (c) s.13
3. Use of Force Standards under development (*1.5 hr*)
 - (a) s.13
(*Gabi Hoffmann*)
 - (b) s.13 (*Gabi Hoffmann*)
 - (c) Roundtable: comments and discussion
4. Other Information Items (*Lynne McNally - 15 min*)
5. Next meeting in the Fall.

Advisory Committee on Provincial Policing Standards**June 11 2015, 1300 – 1500****Meeting Minutes****Attendees**

Chair: Clayton Pecknold, Assistant Deputy Minister and Director of Police Services

ACOPPS Members:

A/Commissioner Norm Lipinski (RCMP “E” Div)
Supt. Michel Legault (PRTC OIC)
A/Commissioner Wayne Rideout (RCMP “E” Div);
Deputy Chief Constable Warren Lemke (BCAMCP-VPD)
Phyllis Carlyle (UBCM-City of Richmond General Manager, Law & Community Safety)
Clint Sadlemyer for Richard Rosenthal (Chief Civilian Director, Independent Investigation Office)
Sandra Waddington (Director, BCAPB and Oak Bay Police Board member)
DCC Rich Drinovz (BCAMCP-Delta PD)
Josh Paterson (Executive Director, BCCLA)

On the phone: Steve Schnitzer (Director, JIBC); DCC Les Sylven (BCAMCP-Central Saanich PS); DCC. Dave Jansen (New Westminster PD/ BCAMCP); S/Sgt Mike Ingles (RCMP Staff Relations); Tom Stamatakis (President, BCPA)

Police Services Division (PSD) Staff:

Lynne McNally (Executive Director, Standards and Evaluation Unit); Jenni Bard (Sr. Program Manager); Gabi Hoffmann (Sr. Program Manager); Lucie Vallieres (Analyst); Elise Handley (Analyst); Lorinda Stoneman (Analyst).

Regrets: Lambert Chu (UBCM-City of Burnaby Deputy City Manager); Don Bain (Executive Director, Union of BC Indian Chiefs); Rollie Woods (Deputy Commissioner, Office of the Police Complaint Commissioner); C/Supt. Derren Lench (RCMP “E” Div).

1. Welcome and Introductory Remarks:

- a. Welcome and roundtable of introduction.
- b. New members: Rollie Wood to permanently replace Stan Lowe and represent the OPCC.

2. Update

- a. Minutes from January 20th, 2015 meeting were approved.

- b. Approval of *Missing Person Investigations* BCPPS by the Minister, posted on the Ministry website, and will be in effect September 2016.
- c. s.13

3. Use-of-Force Standards under development

- a. s.13

b.

c.

d.

s.13

4. Other Information Items

- a. n/a

5. Next Meetings

- a. Next meeting will be scheduled for the Fall. You can expect communication from Susan Cunningham, Office Manager Susan.Cunningham@gov.bc.ca who is the contact for administrative purposes including scheduling meetings.

Advisory Committee on Provincial Policing Standards**21 October 2015 – 1300-1500 : 865 Hornby St, 2nd floor****AGENDA**

1. Welcome and introductory remarks (*Clayton Pecknold*)
2. Update (*15 min*)
 - (a) Minutes from June 11th, 2015 meeting
 - (b) Update on ongoing work
3. Standards under development (*1.5 hr*)
 - (a) ^{s.13} (*Gabi Hoffmann*)
 - (b) ^{s.13} (*Gabi Hoffmann*)
 - (c) Roundtable: comments and discussion
4. Next meeting in the Winter 2016

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Withheld pursuant to/removed as

s.13