

SG-Solicitor General

Referral Slip for ID:480113

2016/10/25

Log Type: <b>Letter</b>	Action: <b>Reply Direct</b>	Due: <b>2012/05/11</b>
Batch:	Subaction:	

Malcolm Brodie, Mayor  
City of Richmond  
6911, No. 3 Road  
Richmond, BC, V6Y 2C1

Written: 2012/04/24  
Received: 2012/04/27  
Due: 2012/05/11

Resp Type: letter  
Entered By: kmccoocy

Interim:  
Signed:  
Approved:  
Closed: 2012/05/16

Sign By:  
Approved By:  
File No.: 65600-40/RIC

Address To: Minister Bond

Issue:

Copy To:

X-Ref:

Drafter:

MLA: Howard, Rob (BC Liberal)

Electoral Dist: Richmond Centre

Subject

Police Services Contract Update - Richmond City Council reviewed the terms of the draft Police Services Contract. Included with their letter are a list of questions.

## Log Notes

2015/03/15 \*\*RUSH\*\*

## Attachments

Title: 480113.pdf

Version: 0 Type:

File: 1550706.pdf

Approved:

Approved By: Last Update: 2012/05/04

Title: Response

Version: 0 Type:

File: 1552858.pdf

Approved:

Approved By: Last Update: 2012/05/16

## Referral SG-Solicitor General -&gt; SG-Solicitor General

From: SG-Solicitor General	Sent: 2012/05/04	Status: Completed	Ref Action: Reply Direct
To: SG-Solicitor General	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/05/04	Due: 2012/05/11	File No.:

## Referral Comments

2015/03/15 SG-Solicitor General 2012/05/04T09:37 kmccoocy (SG-Solicitor General) - Directions from Jessica W - please send to Claytons office for a RUSH reply direct

## Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; PSPB-Correspondence

From: SG-Solicitor General	Sent: 2012/05/04	Status: Completed	Ref Action: Reply Direct
To: PSPB-Correspondence	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/05/16	Due: 2012/05/11	File No.:

## Referral Comments

2015/03/15 SG-Solicitor General 2012/05/04T09:36 kmccoocy (SG-Solicitor General) Directions from Jessica W - please completed a RUSH reply direct - send to Clayton's office.

2015/03/15 PSPB-Correspondence 2012/05/16T09:27 meljsmit (PSPB-Correspondence) Clayton approved. Melissa mailed hard copy.



May 15, 2012

Ref: 480113

His Worship Malcolm Brodie  
Mayor of the City of Richmond  
6911 No. 3 Road  
Richmond BC V6Y 2C1

Dear Mayor Brodic:

Your April 24, 2012 letter addressed to the Honourable Shirley Bond, Minister of Justice and Attorney General, regarding your questions about the new Municipal Police Unit Agreement (MPUA), has been forwarded to me for reply.

Question 1 – 20 Year Term and Review Process:

As you are aware, the Agreement is for a 20 year term; however, the Agreement contains a two year opt-out clause and also provides for a review every five years. Any review or proposed change to the Provincial Policing Services Agreement (PPSA) will be negotiated leading up to the five year review. It is anticipated that the Local Government Contract Management Committee (LGCMC) will play a critical role in the review process. The municipal representative is an associate member of the Federal Provincial/Territorial Contract Management Committee (FPT CMC) meetings. The municipal representative will be advancing municipal issues raised by the LGCMC for consultation and discussion at the FPT CMC. Further, the municipal representative will be an active participant and a key part of ensuring municipal interests are expressed, understood and reflected in the discussions.

Question 2 – Wage increases and severance pay changes announced March 30, 2012:

During 2011, municipalities and the Province were advised by the RCMP to prepare for a 1.5 percent wage increase in 2012. The Province and municipalities became aware of the 1.75 percent increase on March 30, 2012.

The RCMP did not forecast other elements of the compensation package. The cost impacts of the compensation package are currently being assessed by the RCMP and Public Safety Canada. As well, the federal government has stated that administrative and other budget reductions will offset the compensation increases. Like you, we await information about those savings. The RCMP is currently in the process of preparing revised forecasts for all contract partners based on the known increases.

.../2

Severance pay was an allowance that was earned and accumulated over time and paid out to members in a lump sum payment upon resignation or retirement. This RCMP Policy recognizes that members may work in various business lines (federal, provincial and municipal policing) and locations throughout their career; therefore, the costs are pooled and shared by all business lines through the Division Administration calculation. The federal government's initiative to eliminate the accumulation of severance benefits for voluntary resignation and retirement effective April 1, 2012 will reduce costs over the life of the new Police Service Agreements. Since the accumulation of severance ended on March 31, 2012 and the new contract began on April 1, 2012, the Provinces and Territories are discussing the Provinces, Territories and Municipalities (PTM) liability for these charges under the new Agreements.

Question 3 – Estimated Incremental Cost Impact of the New Agreement on BC's RCMP Municipal Forces:

A table of cost impacts related to the New Agreements was provided to local governments with MPUAs during the week of March 12, 2012. The total increase for 2012/13 is now projected to be less than 1 percent (0.71 percent). Other 'non-contract renewal' cost increases impacting municipalities are due to:

- inflationary increases for equipment, maintenance, etc;
- Public Service Alliance of Canada (PSAC) salary increases that impact Division Administration, or integrated units, or those PSAC employees providing support services to municipal forces (effective June 2011 to June 2012: 1.75 percent; June 2012 to June 2013: 1.5 percent; and June 2013 to June 2014: 2 percent);
- RCMP wage increase announced March 30, 2012 (effective January 1, 2012: 1.75 percent; January 1, 2013: 1.5 percent and January 1, 2014: 2 percent); and,
- Other RCMP benefit and allowance increases announced March 30, 2012:
  - one wellness day each fiscal year (effective April 1, 2012);
  - service pay extended to members with four years of service (effective April 1, 2013);
  - shift premium increase from \$1.50 to \$2.00 per hour (effective April 1, 2013);
  - senior constable provisional allowance increase from 4 percent to 5 percent (effective April 1, 2014).

As you noted, there is a federal government-wide initiative to reduce costs and the RCMP is facing a reduction of \$195 million by fiscal year 2014-15. Part of this cost saving will apply to RCMP "E" Division; however, the exact amount is unknown to the Province at this time. The RCMP is currently in the process of preparing revised forecasts for all contract partners based on the known increases.

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Question 4 – Green Timbers:

The Province has not commenced negotiations of the new RCMP “E” Division headquarters building. Headquarters buildings are not part of the current Agreement, but are to be negotiated on a case by case basis by means of a separate agreement. The Province has recently been provided with the federal contact for the negotiations and intends to invite a Municipal representative from the Local Government Contract Management Committee (CMC) to participate in the negotiations.

Question 5 – LMD Integrated Teams:

Further to previous discussions on the inclusion of integrated teams under the PPSAs 70/30 cost share, the Province is currently developing a policy framework to assist in the determination of which specialized policing activities are appropriate for inclusion under the Province’s 70/30 cost share pursuant to the PPSA. The RCMP is currently conducting a review of existing specialized policing functions in the province which will inform the development of the framework.

Effective April 1, 2012, the Integrated Homicide Investigation Team (LMD IHIT) will be billed back to municipalities at the 70/30 cost share including the cost of members from independent police agencies. The savings to the lower mainland municipalities who participate in IHIT is roughly estimated at \$3.3 million in 2012/13. Further, the ministry is currently reviewing how the cost share will be applied to Vancouver Island Integrated Major Crime Unit (VIIMCU).

Other integrated teams will be reviewed for determination of cost-sharing eligibility at the 70/30 cost share after the framework is developed under the terms of the PPSA.

The RCMP Lower Mainland District (LMD) commissioned an independent consultant to review and recommend options for governance and oversight models for the LMD integrated teams. The draft report has been sent to the LMD CAO/PPC committee for their consideration and further discussion at the next CAO/PPC meeting. The report will be tabled at the next Mayors Forum after the CAO/PPC review.

Question 6 -- Retro Pay Liability:

The Federal Court of Appeal heard the RCMP Staff Relations Representative challenge to the constitutionality of the *Expenditure Restraint Act* case in January 2012 and it is anticipated that a decision will be rendered soon. The court challenge does not seek relief, rather a declaration. I have sent a letter on behalf of the Provincial/Territorial Contract Management Committee to Deputy Commissioner Doug Lang, RCMP Contract and Aboriginal Policing in Ottawa, seeking written confirmation that there will be no financial impact to contract partners related to the Federal Court of Appeal (or further Supreme Court of Canada) decision.

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Question 7 – Municipal Companion Document:

The Companion Document does not change what has been negotiated in the terms of the Agreement. The Companion Document is currently being drafted and reviewed by Provincial and Territorial subject matter experts. Once complete the draft will be shared with the federal government and the LGCMC for further discussion. It is anticipated that there will be many iterations of the Companion Document as the details are finalized. The Companion Document is a living document that will continue to evolve as new situations and interpretations arise.

Question 8 – Dispute Resolution Process:

The Agreement provides for an escalating dispute resolution beginning at the local Detachment Commander and CEO level. The Agreement further provides that if matters cannot be resolved through consultation, it may be dealt with through an alternative dispute resolution process as agreed to by the Provincial Minister, the municipality and the RCMP.

Question 9 – Pension Claim:

A three-person Pension Panel was established under the 1992 Police Service Agreements to review and report upon the rate of the Employer's Pension contribution with respect to the RCMP Superannuation Act. In previous discussions, the Pension Panel has assured the Provinces and Territories that any appropriations of the accumulated surplus made by the federal government were non-shareable surplus. Non-shareable surplus is the portion of the surplus that is purely attributable to the federal government, therefore, has no impact on the contract partners.

Question 10 – Unionization:

The federal government introduced legislation in June 2010 (Bill C-43) that would create a labour relations regime in the RCMP; require the Commissioner of the RCMP to establish a consultation committee for the purpose of exchanging information and obtaining views on workplace issues; and provide for a mechanism for an employee organization to acquire collective bargaining rights for members and provisions regulating collective bargaining, arbitration, unfair labour practices and grievance and adjudication processes. The federal Public Service Labour Relations Board would administer that legislation. However, the Bill was not passed. The costs related to the Bill and to the RCMP electing to collectively bargain, if the membership chose to do so at some time in the future, are unknown.

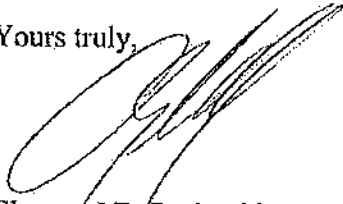
As you are aware, in order to comply with the requirements of the *Police Act*, you must have a MPUA in place. Please be reminded that the agreement must be signed by you on or before May 31, 2012.

.../5

His Worship Malcolm Brodie  
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I trust this clarifies the information you were seeking. Should you have further questions or concerns please contact Lisa Godenzie, Director RCMP Contract, by e-mail at [Lisa.Godenzie@gov.bc.ca](mailto:Lisa.Godenzie@gov.bc.ca) or by telephone at 604 660-2917. I look forward to receiving the City of Richmond's signed MPAU.

Yours truly,



Clayton J.D. Pecknold  
Assistant Deputy Minister  
and Director of Police Services  
Policing and Security Programs Branch

pc: Ms. Kimberley McLean  
Ms. Lisa Godenzie  
Mr. Perry Clark



City of  
Richmond

April 24, 2012

Malcolm D. Brodie  
Mayor

6911 No. 3 Road,  
Richmond, BC V6Y 2C1  
Telephone: 604-276-4123  
Fax No: 604-276-4332  
www.richmond.ca

Minister of Justice and Attorney General  
Honourable Shirley Bond  
PO BOX 9044 Stn Prov Govt  
Victoria BC V8W 9E2


Dear Minister Bond:

**Re: Police Services Contract Update**

Richmond City Council was recently requested to review the terms of the draft Police Services Contract. As this contract contains a twenty year term and relates to the biggest single cost driver in our City's budget, it must be carefully studied before commitment is made. Accordingly a list of questions is enclosed relating to fundamentally important matters such as the terms of review, dispute resolution, governance and costs.

We look forward to receiving the Ministry's specific reply to these important matters in order that Richmond City Council can fully consider its position.

Yours truly,



Malcolm D. Brodie  
Mayor

<b>RECEIVED</b>	
MINISTER OF PUBLIC SAFETY AND SOLICITOR GENERAL	
APR 27 2012	
OTHER <i>RUC</i>	
<input type="checkbox"/> DRAFT REPLY	<input checked="" type="checkbox"/> REPLY DIRECT
<input type="checkbox"/> FILE	<input type="checkbox"/> INFORMATION

*send to  
clayton's  
office*

## Questions:

1. **20 Year Term and Review Process.** During the contract discussions when questioned about the advisability of a 20 year arrangement for policing, the response to inquiries was that there would be five year reviews. The municipalities understood that they would be able to have meaningful input during these reviews. However, the Provincial Policing Services Agreement provides that there is only one representative for all of British Columbia in the review process and although the representative can make presentations is an "observer" in the process. In addition, municipalities are bound by the reviews conducted pursuant to the Provincial Policing Services Agreement, an agreement to which the municipalities are not even a party. How does the Province explain that the municipalities having no material role in the review process? Why can the results of the federal/provincial reviews not be the subject of negotiation with the municipalities rather than automatically being imposed upon them?
2. **Wage increases and severance pay changes announced March 30, 2012.** On March 30, 2012, the RCMP Commissioner announced seven separate changes to compensation for RCMP Members for the fiscal years 2012-2014. RCMP representatives have stated the cost of this recently announced change will not be fully available to the municipal sector until late in May 2012. These changes could have an enormous impact on the 2012 budget for the municipalities. For example, based on the new change to severance pay, it is possible that a Member could elect to take up to 28 weeks of pay in 2012. The severance pay estimate for Richmond could amount to \$3.5M if all of the members elect to take this benefit. Where will the funding for this severance payment come from?  
  
There is an indication that the wage increases for 2012-2014 were decided by Treasury Board and therefore, may also be the subject of a future court challenge just as the 2009 and 2010 pay rates currently are. If there is a future successful court challenge, who will pay the award?
3. **Estimated Incremental Cost Impact of the New Agreement on BC's RCMP Municipal Forces.** The Province provided the municipalities with the Province's estimates dated March 12, 2012 of the incremental cost impact of the new Agreement, which begins in 2012/2013. However, in light of Commissioner's March 30 2012 announcement of a possible \$20M cut back to contract policing and the proposed RCMP compensation changes, these numbers will need to be updated and refined. When can each municipality expect to receive revised numbers from the Province as to what the new contract would cost and an analysis of what the Commissioner's proposal to cut \$20M from contract policing and a further \$175 M from the overall budget would mean to the municipal sector?
4. **Green Timbers.** Advice has been provided that the Heather Street RCMP facilities will be closed and sold by Canada Lands Corporation. The functions currently located at Heather Street will be moved to Green Timbers in 2013. In addition, other RCMP



functions will be moved into the Green Timbers facility. When will municipalities have more details as to what costs it will be expected to pay in connection with Green Timbers (including construction and land acquisition costs)? The Province has advised that the cost of the Green Timbers is still being negotiated between the federal and provincial governments. The costing information provided to the municipal sector with the signed contract from the Minister only estimated the incremental costs of Green Timbers above that which is already paid by the municipal sector for E Division Headquarters (Heather Street), not the full cost of Green Timbers. When will municipalities learn which policing resources will be located in this facility and what costs, if any, the municipal sector will be required to pay? If there is a suggestion that the municipal sector will have to pay any of the capital costs, why is this required when the municipalities will obtain no legal interest in the property and why would the value of Heather Street not be used to offset those costs?

5. **Lower Mainland Integrated Teams.** Previously, provincial representatives advised that the costs of the Lower Mainland Integrated Teams would be reduced from a 90/10 municipal/federal ratio to a 70/30 ratio. There is no provision in the Agreement that references integrated teams, their governance or the payment for their services. The budget for these teams is in the order of \$49 million. These teams should be a provincial responsibility. When will municipalities have clarity about the costs of the integrated teams?

There has been a suggestion in the past that the Province will assume the governance of the Lower Mainland Integrated Teams and simply provide the municipal sector with the costs. Is it the intention of the Province to simply bill each municipality its share of the costs for the integrated teams and not enter into any agreement with the municipalities with respect to the teams?

Provincial representatives recently advised that effective April 1, 2012 there is an agreement with the federal government relating to IHIT, when will the municipalities be privy to the agreement? The provincial representatives have also indicated that there will be a series of agreements relating to the other teams, when will the details of these agreements be available?

6. **Retro-payment liability.** If the Federal Court of Appeal upholds the wage increases to members of the RCMP for 2009 and 2010, how are municipalities to pay for these increases that are estimated to be \$11,000 per member? In addition, if those increases are upheld, there will be a compounding impact on the March 30, 2012 announced increases relating to salary and benefits due to compounding. Will the Province assume these costs?
7. **Municipal Companion Document.** Provincial representatives have advised that document known as the "Municipal Companion Document" which will assist in interpreting the agreement is in the process of preparation. The Municipal Companion Document is not referenced in the contract but yet it is to impact how the parties function under the contract. When can the municipalities expect to receive this?

8. **Dispute Resolution Process.** Notwithstanding local governments had repeatedly requested a fair dispute resolution clause, the dispute resolution clause which has found its way into the Agreement provides that in the event of any dispute, the federal and provincial governments shall be entitled to the final say. Why can matters in dispute not be referred to an independent arbitrator for resolution?
9. **Pension Claim.** In 1999, the federal government passed Bill C-78 which allowed it to appropriate the accumulated surplus in three public service pension plans (including that of the RCMP) (approximately \$28-30B).

There has been a challenge to this action and in February 2012, the matter was heard before the Supreme Court of Canada. The Attorney General of BC was added as an intervener in the fall of 2011.

What are the future impacts of this case on the municipal sector?

10. **Unionization.** What will the future costs be if the RCMP unionize?

SG-Solicitor General

Referral Slip for ID:481037

2016/10/25

<b>Log Type:</b> Letter	<b>Action:</b> Meeting Request	<b>Due:</b>
<b>Batch:</b>	<b>Subaction:</b>	
Malcolm Brodie, Mayor City of Richmond 6911 No. 3 Road Richmond, BC, V6Y 2C1	<b>Written:</b> 2012/05/31 <b>Received:</b> 2012/06/04 <b>Due:</b> <b>Interim:</b> <b>Signed:</b> <b>Approved:</b> <b>Closed:</b>	<b>Resp Type:</b> <b>Entered By:</b> kmccooey  <b>Sign By:</b> <b>Approved By:</b> <b>File No.:</b>
<b>Address To:</b> AG	<b>Issue:</b>	
<b>Copy To:</b>	<b>X-Ref:</b>	
<b>Drafter:</b>		
<b>MLA:</b> Howard, Rob (BC Liberal)	<b>Electoral Dist:</b> Richmond Centre	
<b>Subject</b>		
Police Services Contract Update. We would welcome the opportunity to meet with you to discuss the provision of police services in the City of Richmond.		
<b>Log Notes</b>		
2015/03/15 * Copy to AC & MO Staff		
<b>Attachments</b>		
<b>Title:</b> 481037 - Meeting Request.pdf	<b>Version:</b> 0	<b>Type:</b>
<b>File:</b> 1556668.pdf		
<b>Approved:</b>	<b>Approved By:</b>	<b>Last Update:</b> 2012/06/06
<b>Referral SG-Solicitor General -&gt; SG-Solicitor General</b>		
<b>From:</b> SG-Solicitor General	<b>Sent:</b> 2012/06/06	<b>Status:</b> Sent
<b>To:</b> SG-Solicitor General	<b>Received:</b>	<b>Ref Action:</b> Meeting Request
<b>Assign To:</b>	<b>Completed:</b>	<b>Reason:</b>
		<b>Subaction:</b>
		<b>Due:</b>
		<b>File No.:</b>
<b>Referral Comments</b>		
2015/03/15 SG-Solicitor General Marnie has a copy of the meeting request and is making arrangements for the meeting.		



City of  
Richmond

Malcolm D. Brodie  
Mayor

6911 No. 3 Road,  
Richmond, BC V6Y 2C1  
Telephone: 604-276-4123  
Fax No: 604-276-4332  
www.richmond.ca

May 31, 2012

Minister of Justice and Attorney General  
Honourable Shirley Bond  
PO Box 9044 Stn Prov. Government  
Victoria BC V8W 9E2

Dear Minister Bond:

Re: Police Services Contract Update

Thank you for Mr. Pecknold's letter of May 15, 2012. Unfortunately, the City of Richmond's concerns, as articulated in my letter to you of April 24, 2012 as enclosed, remain. We would welcome the opportunity to meet with you to discuss the provision of police services in the City of Richmond, and to work collaboratively to resolve outstanding issues in the RCMP contract.

On May 28, 2012, Richmond City Council resolved not to execute the proposed Municipal Police Unit Agreement dated April 1, 2012 at this time. The City will be partnering with other Lower Mainland municipalities to retain a consultant to conduct an examination of alternative policing models.

City staff will be in touch in order to schedule a meeting to discuss the outstanding matters at your earliest convenience.

Yours truly,

Malcolm D. Brodie  
Mayor

Page 13 to/à Page 16

Withheld pursuant to/removed as

DUPLICATE

PSPB-Correspondence

Referral Slip for ID:480918

2016/10/25

<b>Log Type:</b> Ministry Generated	<b>Action:</b> ADM Draft Reply	<b>Due:</b> 2012/06/25
<b>Batch:</b>	<b>Subaction:</b>	
Clayton Pecknold, Assistant Deputy Minister Policing and Security Programs Branch Ministry of Justice PO Box 9285 Stn Prov Govt Victoria, BC, V8W 9J7	<b>Written:</b> 2012/06/04 <b>Due:</b> 2012/06/25 <b>Interim:</b> <b>Approved:</b> <b>Signed:</b> <b>Closed:</b> 2012/06/11	<b>Entered By:</b> melismit <b>Resp Type:</b> letter <b>Approved By:</b> <b>Sign By:</b> ADM <b>File No.:</b> 65600-40/AGA/BUR/COQ/IIOP/LAD/NVAN/POCO/RIC/SEC/SQA/TER

Drafter: Kimberley McLean

Issue:

MLA: James, Carole (BC NDP)

X-Ref:

Electoral Dist: Victoria-Beacon Hill

Subject

Formal notice under the Police Act to Municipalities that are in breach of their statutory obligation to provide policing under the Police Act. Addressed to Mayors: Malcolm Brodie (Richmond), Susan Ann Johnston (Hope), John Henderson (Sechelt), John Van Laerhoven (Kent), Derek Corrigan (Burnaby), Greg Moore (Port Coquitlam), Rob Kirkham (Squamish), Richard Walton (District of North Vancouver), Robert Hutchins (Ladysmith), Darrell Mussatto (City of North Vancouver), Richard Stewart (Coquitlam).

## Log Notes

2015/03/15 \*\*NOTE: Terrace signed their MPPA so their letter was pulled and NOT SENT\*\*

## Attachments

<b>Title:</b> 480918 MPPA.pdf	<b>Version:</b> 0	<b>Type:</b>
<b>File:</b> 1557551.pdf		
<b>Approved:</b>	<b>Approved By:</b>	<b>Last Update:</b> 2012/06/11
<b>Title:</b> 480918 Attachment.pdf	<b>Version:</b> 0	<b>Type:</b>
<b>File:</b> 1557553.pdf		
<b>Approved:</b>	<b>Approved By:</b>	<b>Last Update:</b> 2012/06/11

## Referral PSPB-Correspondence -&gt; PSPB-Correspondence

<b>From:</b> PSPB-Correspondence	<b>Sent:</b> 2012/06/04	<b>Status:</b> Completed	<b>Ref Action:</b> ADM Draft Reply
<b>To:</b> PSPB-Correspondence	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/06/11	<b>Due:</b> 2012/06/25	<b>File No.:</b>

## Referral Comments

2015/03/15 PSPB-Correspondence 2012/06/04T09:25 melismit (PSPB-Correspondence) Clayton asked Melissa to format/review letter.  
 2015/03/15 PSPB-Correspondence 2012/06/04T11:54 melismit (PSPB-Correspondence) Perry approved.  
 2012/06/11T14:46 melismit (PSPB-Correspondence) Clayton approved. Melissa mailed. Emailed copy of signed letters to Ministers office, Deputies office and Donna Sitter.



June 11, 2012  
Ref: 480918

His Worship Malcolm Brodie  
Mayor of the City of Richmond  
6911 No. 3 Road  
Richmond BC V6Y 2C1

Dear Mayor Brodie:

Further to the Honourable Shirley Bond, Minister of Justice and Attorney General's, May 29, 2012 letter (attached) addressed to the Union of British Columbia Municipalities, I write as Director of Police Services to provide you with further information concerning the statutory requirement for municipalities to provide policing under the *Police Act*.

As you may know, the *Police Act* indicates that a municipality with a population of more than 5,000 persons must provide adequate policing within that municipality. The municipality bears the costs necessary to provide policing. The *Police Act* also includes three options for municipalities to provide policing:

- establishing a municipal police department;
- entering into an agreement with the minister under which policing and law enforcement in the municipality will be provided by the provincial police force; or,
- with the support of the minister, entering into an agreement with another municipality that has a municipal police department under which policing and law enforcement in the municipality will be provided by the municipal police department of that municipality.

At this time you do not have a signed Municipal Police Unit Agreement (MPUA) and are therefore not providing police services as required by the *Police Act*. I wish to assure you that the Province will work with you while you determine which of the policing models noted above best suits your community's needs going forward.

As indicated in the attached letter, the Province has extended the deadline for sign off to June 30, 2012 to provide municipalities with more time to consider their options. If you elect to have the RCMP continue to provide your police service, please return your signed MPUA to my offices by June 30, 2012. Until the new MPUA is signed, please be aware that you do not have a legal or operational relationship with the RCMP. When the MPUA is signed the municipality will continue to enjoy the benefit of the cost sharing arrangement for the policing costs incurred since April 1, 2012. As is normally the practice, the RCMP will invoice the municipality in July for the first quarter of services provided.

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Ministry of Justice

Policing and Security Programs  
Branch

Mailing Address:  
P.O. Box 9285 Stn Prov Govt  
Victoria BC V8W 2J7

Telephone: 250 387-1100  
Facsimile: 250 356-7747  
Website: [www.gov.bc.ca/pssg](http://www.gov.bc.ca/pssg)

His Worship Malcolm Brodie  
Page 2

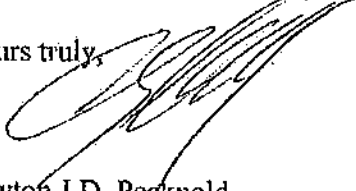
If you have determined that you will not sign the MPUA, please indicate this decision to me in writing and provide me with information about your plan for providing policing on or before June 30, 2012. If you decide not to enter into an MPUA the Province's invoice to the municipality will include:

1. All of the costs that the Province will pay to the federal government for the RCMP to provide police services to the municipality;
2. All of the direct and indirect costs incurred by the Province to manage the police unit until the municipality comes into compliance with the *Police Act* (for example, the cost of an administrator for the police unit who would work with the RCMP in managing the unit); and,
3. All of the other direct and indirect costs incurred by the Province until the municipality comes into compliance with the *Police Act*.

Please keep in mind that the MPUA can be terminated with as little as 25 months notice. Signing the MPUA would provide your municipality with time to consider alternatives and develop and implement plans should you ultimately decide not to continue with the RCMP. Ministry staff continue to be available to answer any questions that you may have.

The Province has received limited information from the federal government about the cost impacts related to the federal budget announcements and it may be some time before complete information is available. If you do have any questions, please contact Kimberley McLean at (250) 387-2787 or [Kimberley.McLean@gov.bc.ca](mailto:Kimberley.McLean@gov.bc.ca).

Yours truly,



Clayton J.D. Pecknold  
Assistant Deputy Minister  
and Director of Police Services  
Policing and Security Programs Branch

Enclosure





MAY 29 2012

Mr. Heath Slee  
President  
Union of British Columbia Municipalities  
60 - 10551 Shellbridge Way  
Richmond BC V6X 2W9

Dear Mr. Slee:

Thank you for the recent invitation to meet with the UBCM Public Safety Committee. I appreciated the opportunity to meet with the members of the Committee and discuss the many important issues that British Columbia communities and the provincial government are facing.

With regards to the provision of policing services to those members of the UBCM presently served by a Municipal RCMP contract, I appreciated discussing with the Committee how we may facilitate the decision making for those municipalities who are undecided about continuing their relationship with the RCMP.

Over the past several weeks my staff have been responding to questions and working with municipalities to assist them in understanding the contract as well as the benefits and obligations accruing to each municipality. In addition, with your assistance, a circular and questions and answers document stemming from the webinars and other information sessions was circulated on May 15, 2012.

I appreciate that some municipalities continue to have questions regarding the cost impacts of recent federal government announcements about the *Budget Implementation Act*. I can assure you, the Province has similar questions as we are similarly responsible for funding and managing the Provincial Police Force. In fact, on April 4 and 13, 2012, I wrote my federal counterpart Minister Vic Toews asking for clarification on the extent of the announced changes and what the cost and other impacts would be.

Recently, Minister Toews wrote to me and assured me that *"Separate from the pay increases, Budget 2012 announced important RCMP savings as part of the federal government's Deficit Reduction Action Plan. While precise figures have yet to be determined, these savings will start accruing over the next three years and significantly reduce costs to your government, BC municipalities and all other contract jurisdictions."*

Ministry of  
Justice

Office of the  
Minister of Justice  
and Attorney General

Mailing Address:  
PO Box 9044 Stn Prov Govt  
Victoria BC V8W 9E2  
e-mail: JAG.Minister@gov.bc.ca  
website: www.gov.bc.ca/justice

Telephone: 250 387-1866  
Facsimile: 250 387-6411

Mr. Heath Slee  
Page 2

*"It is important to note, however, that taken together, the impacts and savings could well be greater than the incremental increases recently negotiated under the new Police Services Agreements."*

While we will continue to work with the federal government to hold them accountable for these commitments, it is important to realize that it will take time for all of the impacts of the federal decisions to be fully realized. We have their commitment to consult and work collaboratively, and that is exactly what we will do with your municipalities through the new Local Government Contract Management Committee.

However, it is equally critical to the safety of communities that we place policing on a solid legal footing. The *Police Act* requires municipalities with a population over 5,000 to provide adequate and effective policing. Those municipalities who have chosen the RCMP as their police service provider must enter into an agreement with the Province. Those municipalities that have not yet signed are not providing policing as required by the *Police Act*. As you can appreciate, as the Minister of Justice and Attorney General, I am required to ensure the laws of the province are followed.

As you know, I extended the original deadline for signing to May 31, 2012. However, in the interest of allowing the remaining municipalities sufficient time to deliberate on what policing future they see for the citizens they serve, I am prepared to extend this deadline to June 30, 2012. After that date the Director of Police Services will engage municipalities in assisting them to comply with their legal obligation to provide policing under the *Police Act*. Throughout our discussions with local government representatives, we have acknowledged that some increased costs are inevitable and that what is needed is more transparency and partnership in how those costs are dealt with. We believe that is what we have achieved in the new contract. Going forward, for the first time, municipalities and the Province will have a say in RCMP decisions on costing and governance.

We have had a productive dialogue with local governments throughout the negotiations and we want to continue that dialogue as part of managing the new contract. Together, we will ensure that the police service we receive is effective and addresses what matters most to British Columbia communities.

Sincerely,

**ORIGINAL  
SIGNED BY**

Shirley Bond  
Minister of Justice  
and Attorney General  
PSPB

PECKNOLD/MCLEAN/SMITH

C/480602

PSPB-Police Srvc

Referral Slip for ID:481981

2016/10/25

Log Type: Agreement

Action: Filing

Batch:

Subaction:

Malcolm D. Brodie, Mayor

Written: 2012/06/26

City of Richmond

Received: 2012/06/29

Entered By: dchuhran

6911 No. 3 Road

Richmond, BC, V6Y 2C1

Interim:

Phone: 604 276-4126

Closed: 2012/07/03

File No.:

Address To: Minister Bond

Issue:

Copy To: City Councillors

X-Ref: 478021, 478335

Drafter:

MLA: Howard, Rob (BC Liberal)

Electoral Dist: Richmond Centre

Subject

Municipal Police Unit Agreement - City of Richmond; letter attached

## Attachments

Title: Richmond MPUA.pdf

Version: 0 Type:

File: 1562078.pdf

Approved:

Approved By: Last Update: 2012/07/03

## Referral PSPB-Police Srvc -&gt; PSPB-Police Srvc

From: PSPB-Police Srvc

Sent: 2012/06/29

Status: Completed

Ref Action: Filing

To: PSPB-Police Srvc

Received:

Reason:

Subaction:

Assign To:

Completed: 2012/07/03

Due:

File No.:

## Referral Comments

2015/03/15 PSPB-Police Srvc 2012/06/29T12:43 dchuhran (PSPB-Police Srvc) Copy of signed agreement to KCarter for filing; letter forwarded to Kimberley via email and left with Kim for further action.

2015/03/15 PSPB-Police Srvc 2012/07/03T10:26 kicarter (PSPB-Correspondence) Cover letter and signed pages of MPUA attached. See full document under 478021.



## City of Richmond

Malcolm D. Brodie  
Mayor

6911 No. 3 Road,  
Richmond, BC V6Y 2C1  
Telephone: 604-276-4123  
Fax No: 604-276-4332  
www.richmond.ca

June 26, 2012

Honourable Shirley Bond  
Minister of Justice and Attorney General  
Province of British Columbia  
PO Box 9044 Stn Prov Govt  
Victoria, BC V8W 9E2

Dear Minister Bond:

**Re: Police Services Contract**

Further to our meeting of June 12, 2012 where we discussed the City of Richmond's concerns relating to the proposed contract for the provision of police services, we note that our City has been placed in an untenable position. We have received the advice that if the standard form contract for the provision of police services is not executed by the Provincially-imposed deadline of June 30, 2012, the penalties will include:

1. All of the costs that the Province will pay to the federal government for the RCMP to provide police services to the municipality;
2. All of the direct and indirect costs incurred by the Province to manage the police unit which could include the cost of an administrator for the police unit; and
3. All of the other direct and indirect costs incurred by the Province which were not quantified.

Yet in relation to this 20-year agreement, much remains to be finalized and/or negotiated. Each of our alternatives is clearly unsatisfactory.

The City of Richmond plans to investigate and implement a policing model that best serves our citizens while acknowledging the role of the Province in setting policing standards. Richmond will proceed with a review of an independent police service for our City and acknowledges the Ministry's agreement to analyze the business case for any preferred option once completed. In addition, the City plans to participate in the municipally-led study of regional and sub-regional policing with other select Metro Vancouver municipalities.

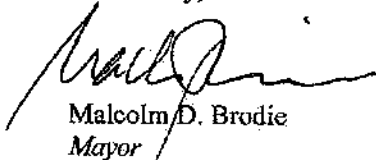
I have enclosed an executed copy of the Municipal Policing Agreement, dated April 1, 2012. In executing this document, Richmond has taken into account the following items to be finalized between the Province, Federal Government and City of Richmond, with the following understandings based on our June 12, 2012 discussions:

1. The rental rate to be charged in relation to the Green Timbers facility will not include its capital costs. Attempts will be made to apply the sale proceeds of Heather Street directly to the cost of Green Timbers in order to reduce rents. Additionally, should the City of Richmond terminate the contract for policing services, no future liability would exist in relation to Green Timbers;
2. The Province will continue to negotiate with the Federal Government to obtain a 70/30 payment split for the Lower Mainland integrated teams, similar to the current agreement relating to IHIT. The June 18, 2012 UBCM Member Release indicates that 7% of the Green Timbers facility will be occupied by the Lower Mainland integrated teams – a decision made without municipal consultation. The civilian governance of these teams needs to be finalized and the Province is in the best position to assume this responsibility;
3. The UBCM communication states that the Federal / Provincial companion document has been released to a select few in the municipal sector. This selective release does not assist Richmond's understanding of the text of the proposed document. This document has been described by your Ministry as only "an aid to interpretation" and we want to provide our input into it.
4. The Province will continue to assert in discussions with the Federal Government that the court-ordered retroactive pay increases and the 2012 severance payout entitlement will not be the responsibility of the City of Richmond;
5. Given that the contract is for a 20-year term and the grave concerns that the extensive term raises, the City of Richmond accepts the Ministry's offer to work with Provincial staff to refine how the provincial/municipal dispute resolution and five-year review processes will function to ensure meaningful City of Richmond input;
6. The Province will participate with the City of Richmond and Metro Vancouver municipalities to develop a forum for effective future discussion surrounding policing and share any pertinent research.

The BC Provincial Policing Plan has also been referenced as an avenue for future changes in the municipal policing. We would welcome the formal engagement of municipal councils in this process.

Please note that Schedule A to the Agreement contains an error as the authorized strength for the Richmond detachment is 201 members.

Yours truly,



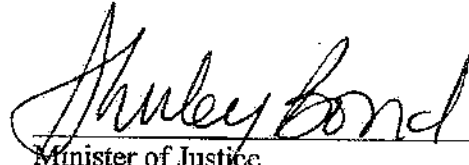
Malcolm D. Brodie  
Mayor

cc: City Councillors

survive until the day on which the amount owed by the Municipality under this Agreement is paid in its entirety.

IN WITNESS WHEREOF the Honourable, Shirley Bond Minister of Justice, and Attorney General, has hereunto set her hand on behalf of the Province and the Corporate Seal of the Municipality has been hereunto affixed in the presence of its duly qualified officers:

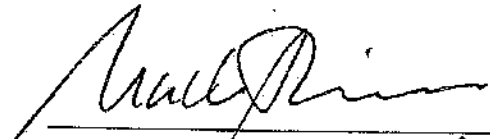
SIGNED on behalf of Her Majesty  
the Queen in right of the Province  
of British Columbia by the, Honourable  
Shirley Bond Minister of Justice, and  
Attorney General, for the Province  
this 14<sup>th</sup> day of March 2012 in the  
presence of:

Minister of Justice  
and Attorney General

THE Corporate Seal of the City of  
Richmond was hereunto affixed  
this 26 day of June  
2012, in the presence of:

[C/S]



Malcolm J. Brodie  
Mayor

ANNEX "A"

MEMBERS ASSIGNED TO THE MUNICIPAL POLICE UNIT

<u>Effective Date</u>	<u>Total Members</u>	<u>Amending Document References</u> <u>For the Province</u>		<u>For the Municipality</u>
April 1, 2012	211			

SG-Solicitor General

Referral Slip for ID:476174

2016/10/25

<b>Log Type: E-Mail</b>	<b>Action: SG Draft Reply</b>	<b>Due: 2012/03/09</b>
<b>Batch:</b>	<b>Subaction:</b>	

Vic Toews, Minister  
Public Safety  
House of Commons  
Ottawa, ON, K1A 0P8

Written: 2012/01/20

Resp Type: N/A

Received: 2012/01/23

Entered By: tvermani

Due: 2012/03/09

Interim:

Signed:

Sign By:

Approved:

Approved By:

Closed: 2015/01/15

File No.:

Frequent Writer

Address To: SG

Issue:

Copy To:

X-Ref: 478021, 478335

Drafter: Kimberley McLean

MLA:

Electoral Dist:

Subject

Ratification of police services agreement (RCMP) which will come into effect April 1, 2012.

## Log Notes

2015/03/15 From: Bill, Karen F JAG:EX  
Sent: Wednesday, February 22, 2012 6:51 PM  
To: Jones, Angella N SG:EX  
Subject: RE: 476174 SG Draft Response - due date is Feb 16th

Yes makes sense to me too!  
karen

From: Jones, Angella N SG:EX  
Sent: Wednesday, February 22, 2012 8:10 AM  
To: Bill, Karen F JAG:EX  
Subject: 476174 SG Draft Response - due date is Feb 16th

The branch is wondering if we can respond to this letter in a couple weeks when the agreement is signed and then we'd be sending the agreement he sent the Minister back to him with her signature. It makes sense to do so.

Alternately we say thanks for sending it and we are working on the final issues and consulting with local governments and we'll get back to you once cabinet has considered the agreements.

Angella Jones  
Ministry of Justice  
Telephone: 250 356-0149  
E-mail: Angella.Jones@gov.bc.ca

## Attachments

<b>Title:</b> 476174.pdf	<b>Version:</b> 0	<b>Type:</b>
<b>File:</b> 1529954.pdf		
<b>Approved:</b>	<b>Approved By:</b>	<b>Last Update:</b> 2012/01/23
<b>Title:</b> SG Rush	<b>Version:</b> 0	<b>Type:</b>
<b>File:</b> 1539932.docx		
<b>Approved:</b>	<b>Approved By:</b>	<b>Last Update:</b> 2012/03/07

## Referral SG-Solicitor General -&gt; SG-DSG

<b>From:</b> SG-Solicitor General	<b>Sent:</b> 2012/01/31	<b>Status:</b> Completed	<b>Ref Action:</b> DM AAA
<b>To:</b> SG-DSG	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/03/07	<b>Due:</b> 2012/03/09	<b>File No.:</b>

## Referral Comments

2015/03/15 SG-DSG 2012/01/31T12:10 angejone (SG-DSG) rec'd and forwarded to DSG for information.

## Referral SG-Solicitor General -&gt; PSPB-ADM



From:	SG-Solicitor General	Sent:	2012/01/31	Status:	Completed	Ref Action:	For Appropriate Action
To:	PSPB-ADM	Received:		Reason:		Subaction:	
Assign To:		Completed:	2012/03/07	Due:	2012/03/09	File No.:	
<b>Referral Comments</b>							
2015/03/15 PSPB-ADM 2012/01/31T13:45 lcmiller (PSPB-ADM): rec'd via email from K MacLean/NButterfield. Cliff updated, printed for review of Clayton Pecknold.							

**Referral SG-Solicitor General -> SG-Solicitor General**

From:	SG-Solicitor General	Sent:	2012/02/02	Status:	Completed	Ref Action:	SG Draft Reply
To:	SG-Solicitor General	Received:		Reason:		Subaction:	
Assign To:		Completed:	2015/01/15	Due:	2012/03/09	File No.:	

**Referral SG-Solicitor General -> SG-Solicitor General -> Correspondence tracking**

From:	SG-Solicitor General	Sent:	2012/02/02	Status:	Completed	Ref Action:	SG Draft Reply
To:	Correspondence tracking	Received:		Reason:		Subaction:	
Assign To:		Completed:	2012/03/07	Due:	2012/03/09	File No.:	

**Referral SG-Solicitor General -> SG-Solicitor General -> PSPB-Correspondence**

From:	SG-Solicitor General	Sent:	2012/02/02	Status:	Completed	Ref Action:	SG Draft Reply
To:	PSPB-Correspondence	Received:		Reason:		Subaction:	
Assign To:		Completed:	2012/03/07	Due:	2012/03/09	File No.:	

**Referral SG-Solicitor General -> SG-Solicitor General -> PSPB-Correspondence -> SG-DSG**

From:	PSPB-Correspondence	Sent:	2012/03/07	Status:	Completed	Ref Action:	SG RUSH
To:	SG-DSG	Received:		Reason:		Subaction:	
Assign To:		Completed:	2012/03/31	Due:	2012/03/09	File No.:	

**Referral Comments**

2015/03/15 PSPB-Correspondence 2012/03/07T11:58 melismit (PSPB-Correspondence) Clayton approved. Forwarded to DSG's office for rush approvals.

2015/03/15 SG-DSG 2012/03/07T12:16 angejone (SG-DSG) DSG approved via email, forwarded to MO for approval (needs to be returned to AJ for sending out as it needs to be married up with enclosures!)

The Honourable Vic Toews, P.C., M.P.  
Minister of Public Safety  
269 Laurier Avenue West  
House of Commons  
Ottawa ON K1A 0P8

Dear Minister Toews:

Thank you for your January 20, 2012 letter in which you encourage me to seek my Government's ratification of the RCMP Police Services Agreement in Principle. I apologize for the delay in responding.

I have now received my Government's approval to enter into the RCMP policing agreements with the Federal Government. Enclosed, please find two signed copies of the British Columbia Provincial Police Services Agreement and two signed copies of the British Columbia Municipal Police Services Agreement. Please sign the Agreements and return one copy of each Agreement to me by March 31, 2012.

I look forward to implementing these Agreements over the coming months and to making the new era of partnership and collaboration envisioned in the Preamble to these Agreements a reality.

Sincerely,

Shirley Bond  
Minister of Justice  
and Attorney General

Enclosure

PSPB

PECKNOLD/MCLEAN/SMITH

C/476174

Minister of Public Safety



Ministre de la Sécurité publique

Ottawa, Canada K1A 0P8

**CONFIDENTIAL**

JAN 20 2012

The Honourable Shirley Bond  
Ministry of Public Safety and Solicitor General -- British Columbia  
P.O. Box 9053  
Station Provincial Government  
Victoria, British Columbia V8W 9E2

Dear colleague:

I am writing regarding the renewal of the RCMP Police Services Agreements with your jurisdiction, which will come into effect April 1, 2012.

Since reaching Agreement-in-Principle with your jurisdiction on November 30, 2011, and receiving a corresponding commitment to advance the final Agreement to your Government for its consideration, our officials have worked collaboratively to make bilateral adjustments to tailor the Agreement to meet the applicable and unique needs of your jurisdiction. On January 11, 2012, my Deputy Minister, Mr. William V. Baker, transmitted to your Deputy Minister the resulting final 2012 Police Service Agreement for your ratification process. This was indeed a significant milestone that we can be proud of following nearly four years of negotiations.

Much remains to be completed before the expiry of the current contract on March 31, 2012, to ensure an orderly transition to the new Agreements, beginning with your Government's ratification process and then each of your contracting municipalities, followed by official ceremonies. While implementation planning is underway, final ratification by each partner will solidify for the RCMP the breadth of preparations needed to deliver on the new Agreements that will take effect in the very near future. Given that the new Agreements must be in place prior to April 1, 2012, I strongly encourage you to seek Cabinet ratification as soon as possible. Without confirmation very early in February of your Government's approval of its Agreement, concluding the appropriate approvals with your municipalities and completing an orderly transition to the new contract within the available time will be very difficult.

Canada

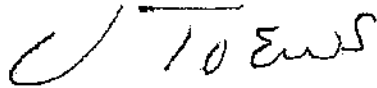
<b>RECEIVED</b>	
MINISTER OF PUBLIC SAFETY AND SOLICITOR GENERAL	
JAN 23 2012	
OTHER 476174	
<input type="checkbox"/> DRAFT REPLY	<input type="checkbox"/> REPLY DIRECT
<input type="checkbox"/> FILE	<input type="checkbox"/> INFORMATION

CONFIDENTIAL

I believe that together we have developed a fair and balanced Agreement that addresses our mutual interests in a modernized contract policing relationship with strengthened governance and accountability measures, as well as enhanced program sustainability and affordability.

I look forward to continuing our work together as we implement the new Agreement and to collaborating on other public safety priorities.

Yours sincerely,

A handwritten signature in black ink, appearing to read "Vic Toews". The signature is stylized, with a large "V" and "T" and a cursive "Toews".

Vic Toews, P.C., Q.C., M.P.

**Vermaning, Tiny SG:EX**

---

**From:** Minister, AG AG:EX  
**Sent:** Monday, January 23, 2012 10:54 AM  
**To:** Minister, SG SG:EX  
**Subject:** FW: Renewal - RCMP Police Services Agreement  
**Attachments:** BC\_-\_RCMP\_PSA\_Ratification\_(January\_2012).pdf

**Importance:** High

This is PSSG

---

**From:** Morris, Meribeth [<mailto:Meribeth.Morris@ps-sp.gc.ca>]  
**Sent:** Monday, January 23, 2012 10:38 AM  
**To:** Minister, AG AG:EX  
**Subject:** Renewal - RCMP Police Services Agreement  
**Importance:** High

The attached is being sent on behalf of the Honourable Vic Toews, Minister of Public Safety. A hard copy has been sent separately.

**Meribeth Morris**  
Senior Departmental Assistant/Adjointe ministérielle principale  
Office of the Minister of Public Safety/Cabinet du ministre de la Sécurité publique  
Tel: 613-991-2862  
E-Mail: [meribeth.morris@ps-sp.gc.ca](mailto:meribeth.morris@ps-sp.gc.ca)

SG-DSG

Referral Slip for ID:479109

2016/10/25

<b>Log Type: Ministry Generated</b>	<b>Action: Ministry Generated SG Draft</b>	<b>Due: 2012/04/25</b>
<b>Batch:</b>	<b>Subaction:</b>	
Vic Toews, Minister of Public Safety	<b>Written:</b> 2012/04/04	<b>Entered By:</b> grgreen
House of Commons	<b>Due:</b> 2012/04/25	<b>Resp Type:</b> Email
Ottawa, ON, K1A 0A6	<b>Interim:</b>	
	<b>Approved:</b>	<b>Approved By:</b>
	<b>Signed:</b> 2012/04/04	<b>Sign By:</b>
	<b>Closed:</b> 2012/04/04	<b>File No.:</b>

Drafter:

Issue:

MLA:

X-Ref:

Electoral Dist:

Subject

Letter to Vic Toews (no incoming) - pertaining to Minister Bond's disappointment with the lack of consultation in a announcement of a new compensation package for RCMP on March 30, 2012.

## Attachments

<b>Title:</b> Vic.Toews.pdf	<b>Version:</b> 0	<b>Type:</b>
<b>File:</b> 1545018.pdf		
<b>Approved:</b>	<b>Approved By:</b>	<b>Last Update:</b> 2012/04/04
<b>Title:</b> FW Urgent.msg	<b>Version:</b> 0	<b>Type:</b>
<b>File:</b> 1545025.msg		
<b>Approved:</b>	<b>Approved By:</b>	<b>Last Update:</b> 2012/04/04

## Referral SG-DSG -&gt; SG-Solicitor General

<b>From:</b> SG-DSG	<b>Sent:</b> 2012/04/04	<b>Status:</b> Completed	<b>Ref Action:</b> Ministry Generated SG Draft
<b>To:</b> SG-Solicitor General	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/04/04	<b>Due:</b> 2012/04/19	<b>File No.:</b>

## Referral SG-DSG -&gt; SG-Solicitor General -&gt; Correspondence tracking

<b>From:</b> SG-Solicitor General	<b>Sent:</b> 2012/04/04	<b>Status:</b> Completed	<b>Ref Action:</b> Ministry Generated SG Draft
<b>To:</b> Correspondence tracking	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/04/04	<b>Due:</b> 2012/04/19	<b>File No.:</b>

## Referral Comments

2015/03/15 Correspondence tracking 2012/04/04T09:06 grgreen (SG-DSG)  
At special request of the MO, this letter (drafted by the MO) was emailed to Minister Toews on April 4, 2012, by CCU.

## Referral SG-DSG -&gt; SG-Solicitor General -&gt; Correspondence tracking -&gt; PSPB-Correspondence

<b>From:</b> Correspondence tracking	<b>Sent:</b> 2012/04/04	<b>Status:</b> Completed	<b>Ref Action:</b> Ministry Generated SG Draft
<b>To:</b> PSPB-Correspondence	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/04/04	<b>Due:</b> 2012/04/19	<b>File No.:</b>

## Referral Comments

2015/03/15 Correspondence tracking 2012/04/04T09:08 grgreen (SG-DSG)  
Copy of letter sent for filing.



BRITISH  
COLUMBIA

APR 04 2012

The Honourable Vic Toews, P.C., M.P.  
Minister of Public Safety  
House of Commons  
Ottawa ON K1A 0A6

Dear Minister:

I am writing to express my disappointment with the lack of consultation resulting in a surprise announcement of a new compensation package for RCMP employees on Friday, March 30, 2012.

I am deeply concerned about how the compensation package will impact municipalities and their approved budgets. Your staff have advised that this decision, in conjunction with other budget measures, will create a net gain or at least no increased cost for British Columbia municipalities. I look forward to the details being quantified and shared with my officials expeditiously so that we can all understand the changes and any potential impacts. It is critical that the commitment to municipalities be met.

For the past three years we have worked constructively with you and your team to reach an agreement that included an opportunity to be more collaborative and that required consultation of decisions that impact our municipalities that culminated in a joint signing event at E Division in Surrey. I was very pleased that we found a way to address the concerns raised by municipalities right across the province. The promised consultation and new Contract Management Committee are the signature elements of the new agreement and in fact were instrumental in bringing provinces and British Columbia municipalities to the table.

As we begin the implementation of a new 20 year contract, it is essential that we demonstrate our commitment to the new processes that were agreed to. It is our intention to stand with our municipalities and we look forward to receiving details of the budget decisions that will result in no additional costs or a new benefit as referred to by your staff.

Sincerely,

Shirley Bond  
Minister of Justice  
and Attorney General

Ministry of  
Justice

Office of the  
Minister of Justice  
and Attorney General

Mailing Address:  
PO Box 9044 Stn Prov Govt  
Victoria BC V8W 9H2

Telephone: 250-387-1866  
Facsimile: 250-387-6411

email: JAGMinister@gov.bc.ca  
website: www.gov.bc.ca/justice

SG-Solicitor General

Referral Slip for ID:480298

2016/10/25

Log Type: Letter	Action: SG Draft Reply	Due: 2012/08/07
Batch:	Subaction:	

Vic Toews, Minister of Public Safety  
House of Commons  
Ottawa, ON, K1A 0P8

Written: 2012/05/02      Resp Type: Letter  
Received: 2012/05/08      Entered By: kmccooley  
Due: 2012/08/07  
Interim:  
Signed: 2012/07/26      Sign By:  
Approved:      Approved By:  
Closed: 2012/07/30      File No.:

Address To: Minister Bond

Issue:

Copy To:

X-Ref: 484781

Drafter:

MLA:

Electoral Dist:

Subject

Response to Annual Update to RCMP compensation and consultation

## Log Notes

2015/03/15 Clayton requested letter be responded to July 17, 2012.

## Attachments

Title: 480298.pdf	Version: 0	Type:
File: 1552039.pdf		
Approved:	Approved By:	Last Update: 2012/05/10
Title: 480298 Toews re RCMP compensation package.docx	Version: 0	Type:
File: 1565731.docx		
Approved:	Approved By:	Last Update: 2012/07/19

## Referral SG-Solicitor General -&gt; SG-Solicitor General

From: SG-Solicitor General	Sent: 2012/05/10	Status: Completed	Ref Action: Filing
To: SG-Solicitor General	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/05/10	Due:	File No.:

## Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; PSPB-Correspondence

From: SG-Solicitor General	Sent: 2012/05/16	Status: Completed	Ref Action: Filing
To: PSPB-Correspondence	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/05/16	Due:	File No.:

## Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; PSPB-Correspondence -&gt; PSPB-Police Srvc Van

From: PSPB-Correspondence	Sent: 2012/05/16	Status: Completed	Ref Action: Filing
To: PSPB-Police Srvc Van	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/05/16	Due:	File No.:

## Referral Comments

2015/03/15 PSPB-Correspondence 2012/05/16T10:13 Email notification for PSPB-Police Srvc Van to Kinga.Gorna@gov.bc.ca;  
cc:Justine.Herman@gov.bc.ca; bcc:Melissa.C.Smith@gov.bc.ca

## Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; PSPB-Correspondence -&gt; PSPB-Correspondence

From: PSPB-Correspondence	Sent: 2012/07/17	Status: Completed	Ref Action: SG Draft Reply
To: PSPB-Correspondence	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/07/19	Due: 2012/08/07	File No.:

## Referral Comments

2015/03/15 PSPB-Correspondence 2012/07/17T15:05 melismit (PSPB-Correspondence) Clayton requested letter be responded to.  
Kimberley drafted response and Melissa formatted and sent for approvals.

2015/03/15 PSPB-Correspondence 2012/07/19T09:13 kicarter (PSPB-Correspondence) Clayton approved.



<b>Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; PSPB-Correspondence -&gt; PSPB-Correspondence -&gt; SG-DSG</b>				
From:	PSPB-Correspondence	Sent:	2012/07/19	Status: Completed
To:	SG-DSG	Received:		Ref Action: SG Draft Reply
Assign To:		Completed:	2012/07/20	Reason:
				Subaction:
			Due:	2012/08/07
				File No.:
<b>Referral Comments</b>				
2015/03/15	SG-DSG	2012/07/19T14:59 angejone (SG-DSG) rec'd and forwarded to DSG for approval.		
		2012/07/23T16:28 angejone (SG-DSG) rec'd approval from DSG, forwarded to SG's office for signature.		

<b>Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; PSPB-Correspondence -&gt; PSPB-Correspondence -&gt; SG-DSG -&gt; SG-Solicitor General</b>				
From:	SG-DSG	Sent:	2012/07/20	Status: Completed
To:	SG-Solicitor General	Received:		Ref Action: Signature
Assign To:		Completed:	2012/07/30	Reason:
				Subaction:
			Due:	2012/07/27
				File No.:
<b>Referral Comments</b>				
2015/03/15	SG-Solicitor General	2012/07/23T11:19 kmccooey (SG-Solicitor General) received, proofed and given to Jessica for MSB to sign.		
		2012/07/30T09:32 kmccooey (SG-Solicitor General) approved and signed by MSB July 26. Mailed out. Log referral closed.		

July 26, 2012

The Honourable Vic Toews, P.C., M.P.  
Minister of Public Safety  
269 Laurier Avenue West  
Ottawa ON K1A 0P8

Dear Minister Toews:

I am responding to your May 2, 2012 letter wherein you responded regarding the RCMP compensation package and also outlined potential cost savings to the provincial government and municipalities through the federal government's Deficit Reduction Action Plan (DRAP) and other additional savings identified in Budget 2012.

In your letter you wrote that more detail would be available as consultations with key stakeholders occurred. As well, at the June 5 and 6, 2012 FPT RCMP Contract Management Committee meeting, the RCMP advised they would provide estimates of DRAP impacts by June 29, 2012. To date, we have not received this information.

I recognize that determining the financial impact of the 2012 RCMP policing agreements and related budget reduction measures is a complex process; however, I am sure you can appreciate that the provincial government and municipalities need information with which to plan their budgets. With limited information, we have not been able to determine if the incremental cost impacts of the 2012 RCMP policing agreements and the compensation package will be balanced against the DRAP cost savings and result in a net benefit as suggested by your officials.

I look forward to receiving quantified financial details so we may all understand the outcome of the federal budget decisions.

Sincerely,

*Original signed by*

Shirley Bond  
Minister of Justice  
and Attorney General  
PSPB

PECKNOLD/MCLEAN/SMITH

C/480298

Minister of Public Safety



Ministre de la Sécurité publique

Ottawa, Canada K1A 0P8

MAY 02 2012

The Honourable Shirley Bond  
Minister of Public Safety and Solicitor General  
Ministry of Public Safety and Solicitor General – British Columbia  
Parliament Buildings, Room 346  
Victoria, British Columbia V8V 1X4

<b>RECEIVED</b> MINISTER OF PUBLIC SAFETY AND SOLICITOR GENERAL	
MAY 8 - 2012	
480298	
<input type="checkbox"/> DRAFT REPLY	<input type="checkbox"/> REPLY DIRECT
<input checked="" type="checkbox"/> FILE	<input type="checkbox"/> INFORMATION

Dear Minister Bond:

I am responding to your letters of April 4, 2012, and April 13, 2012, regarding the annual update to Royal Canadian Mounted Police (RCMP) compensation and consultation on this issue.

As you noted in your letter dated April 13, 2012, direct RCMP consultation with provincial and municipal officials in British Columbia (B.C.) occurred over the past year that provided estimates of future possible annual compensation increases for its members for fiscal years 2012–2013 and beyond. Please find attached, as an example of this consultation, a May 2011 letter from the RCMP's Corporate Management Branch, Pacific Region, to the City of Langley Chief Administrative Officer (CAO), with a copy to Langley Mayor Peter Fassbender. Similar letters were sent to the CAOs (with copies to their mayors) of each of the approximately 62 B.C. municipalities. The letters provided the basis for direct discussions between the RCMP and these municipalities, and used assumptions that were notably higher than the figures recently announced. This information should have allowed salary increases to be adequately planned and budgeted.

Separate from the pay increases, Budget 2012 announced important RCMP savings as part of the federal government's Deficit Reduction Action Plan. While precise figures have yet to be determined, these savings will start accruing over the next three years and significantly reduce costs to your government, B.C. municipalities and all other contract jurisdictions.

Additional savings identified in Budget 2012 involve the federal government's intention to bring certain public service benefits in line with those of other public and private sector employers. This includes eliminating the accumulation of severance benefits for voluntary resignation and retirement for both unionized and non-unionized federal government employees, including members of the RCMP. Budget 2012 also proposes to adjust the Public Service Pension Plan so that contributions from public service employees will equal, over time, those of the employer (50/50). Comparable changes will also be made to the pension plans for the RCMP. Both measures are consistent with

Canada

and respond to issues raised by and extensively discussed with provinces and territories over the course of contract renewal negotiations.

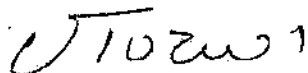
The precise impacts of these measures will take some time to determine. For example, over the coming weeks the federal government will consult key stakeholders, including contracting provinces and territories and RCMP member representatives, on the time period over which the reduction in the employer's contribution rate to the RCMP's pension plan will be implemented. Until these consultations occur, and such input is considered and decisions taken, it will not be possible to determine the exact savings amount. It is important to note, however, that taken together, the impacts and savings could well be greater than the incremental increases recently negotiated under the new Police Services Agreements.

The RCMP is working on all of the above, in consultation with the federal Treasury Board and others. The RCMP expects to be in a position to provide more detailed assessments of the pay elements over the coming weeks, including assessments at municipal levels targeted by late May. Information on other impacts and cost savings will follow consultations and more information being made available in the *Budget Implementation Act*. We will continue to keep you apprised of developments and commit to consulting with contract jurisdictions on these and all other matters affecting the cost and quality of contract policing in your jurisdiction.

The 2012 Provincial Police Services Agreements have provided significant gains to provinces and territories by strengthening both the processes and expanding the subject matter of consultation. The establishment of a renewed Contract Management Committee (CMC) provides a strong forum for information sharing. The Agreement further provides that issues and proposals that will or may affect the cost or quality of the Service will be brought to the CMC's attention for meaningful consultation, on-going input, and collaboration. This information will, in turn, be provided to Ministers and the federal Treasury Board to ensure that the positions and fiscal contexts of contract jurisdictions are understood and considered by decision-makers.

The federal government is committed to contract policing and the principles and terms of the recently signed Agreements. In this regard, it will be important for all parties to understand the processes by which RCMP budgets are forecasted, and to fully engage as occasions arise for consultation on the cost and quality of RCMP services.

Thank you for taking the time to write.



Vic Toews, P.C., Q.C., M.P.

Enclosure: (1)

Page 40 to/à Page 51

Withheld pursuant to/removed as

s.16

City of XXXXXX  
XXXXXX Ave  
XXXXXX, BC

**Municipality Over 15,000  
Sample Response**

July 15, 2011

Mr. Clayton Pecknold  
Assistant Deputy Minister and Director of Police Services  
Ministry of Public Safety and Solicitor General  
P.O. Box 9285 Stn Prov Govt,  
Victoria, British Columbia  
V8W 9J7

Dear Sir:

Re: Municipal Contract Policing Resource Request – 2012/2013

This Letter of Approval in Principle is issued to conform to the Federal Treasury Board requirements to enable the Federal Government to set aside sufficient financial resources to cover their share of the Municipal RCMP contract costs.

The City of XXXXXX anticipates that we will require the addition of ### (#) members to our detachment strength of ## to bring the total detachment strength to ## for the 2012/2013 fiscal year. The budget estimate that is approved in principle is \$XX.X million at 100% (that our municipality is responsible for the 90%). It includes \$XXX of capital equipment costing (>\$100K).

As outlined above, this letter provides an "approval in principle" and is issued for planning purposes only. It should not be taken as approval to add the anticipated ## of members to the detachment. City Council will be meeting on XXX, 2011 to confirm the 2012/2013 budget and the number of additional human resources. We will inform you of that decision once it is made.

If you have any questions, please give me a call at 604-XXX-XXXX.

Sincerely,

John Doe  
Treasurer/Deputy Administrator

cc: XXXXXXXX RCMP Detachment  
Max Xiao, Regional Director, Financial Management & Accounting Operations

PSPB-Correspondence

Referral Slip for ID:478361

2016/11/02

<b>Log Type: Ministry Generated</b>	<b>Action: SG RUSH</b>	<b>Due: 2012/03/20</b>
<b>Batch:</b>	<b>Subaction:</b>	
Craig Callens, Deputy Commissioner Commanding Officer RCMP "E" Division 657 West 37th Avenue Vancouver, BC, V5Z 1K6	<b>Written:</b> 2012/03/13 <b>Due:</b> 2012/03/20 <b>Interim:</b> <b>Approved:</b> <b>Signed:</b> <b>Closed:</b> 2012/04/23	<b>Entered By:</b> melismit <b>Resp Type:</b> letter <b>Approved By:</b> <b>Sign By:</b> SG <b>File No.:</b>

Drafter: Kimberley McLean

Issue:

MLA: Stilwell, Moira (BC Liberal)

X-Ref:

Electoral Dist: Vancouver-Langara

Subject

Cover letter of signed copies of the British Columbia-Canada Provincial Police Services Agreement and Municipal Police Services Agreement

## Log Notes

2015/03/15 cover letter to a copy of the new agreements that AG will sign march 21 or 22nd

## Attachments

<b>Title:</b> SG Rush - Cover Letter	<b>Version:</b> 0	<b>Type:</b>
<b>File:</b> 1540850.docx		
<b>Approved:</b>	<b>Approved By:</b>	<b>Last Update:</b> 2012/03/13
<b>Title:</b> Response	<b>Version:</b> 0	<b>Type:</b>
<b>File:</b> 1547852.pdf		
<b>Approved:</b>	<b>Approved By:</b>	<b>Last Update:</b> 2012/04/23

## Referral PSPB-Correspondence -&gt; PSPB-Correspondence

<b>From:</b> PSPB-Correspondence	<b>Sent:</b> 2012/03/13	<b>Status:</b> Completed	<b>Ref Action:</b> SG RUSH
<b>To:</b> PSPB-Correspondence	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/04/02	<b>Due:</b> 2012/03/20	<b>File No.:</b>

## Referral PSPB-Correspondence -&gt; PSPB-Correspondence -&gt; SG-DSG

<b>From:</b> PSPB-Correspondence	<b>Sent:</b> 2012/03/13	<b>Status:</b> Completed	<b>Ref Action:</b> SG RUSH
<b>To:</b> SG-DSG	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/03/14	<b>Due:</b> 2012/03/20	<b>File No.:</b>

## Referral Comments

2015/03/15 PSPB-Correspondence 2012/03/13T14:50 melismit (PSPB-Correspondence) Kimberley requested letter be formatted. Clayton has approved via email. Letter will go out with signed copies of agreement next week. Seeking approval of cover letter first.

2015/03/15 SG-DSG 2012/03/13T16:48 angejone rec'd and forwarded to DSG for rush approval.  
2012/03/14T08:52 angejone (SG-DSG) DSG approved, forwarded to MO for rush approval.  
2012/03/30T11:41 angejone (SG-DSG) gave signed letter to Kimberley McLean to send out with attachments.

## Referral PSPB-Correspondence -&gt; PSPB-Correspondence -&gt; SG-DSG -&gt; SG-Solicitor General

<b>From:</b> SG-DSG	<b>Sent:</b> 2012/03/14	<b>Status:</b> Completed	<b>Ref Action:</b> Approval
<b>To:</b> SG-Solicitor General	<b>Received:</b> 2012/03/14	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/03/29	<b>Due:</b> 2012/03/19	<b>File No.:</b>

## Referral Comments

2015/03/15 SG-DSG 2012/03/29T16:27 carimath (SG-Solicitor General)  
Please send out letter with attachments. Please provide a paper copy back to MO for our day copy file. Please close log once completed. Thanks!

2015/03/15 SG-Solicitor General 2012/03/14T08:54 angejone (SG-DSG) this will be the cover letter to a copy of the new agreements that the minister will sign next week. She will send Callens this letter and the copies perhaps thursday or friday (week of march 19)

2012/03/29T16:24 carimath (SG-Solicitor General)  
Signed! Back to Angella for mailing with attachments.



Deputy Commissioner Craig. J. Callens  
Commanding Officer  
RCMP "E" Division  
657 West 37th Avenue  
Vancouver BC V5Z 1K6

Dear Deputy Commissioner Callens:

Attached are signed copies of the British Columbia-Canada Provincial Police Services Agreement and Municipal Police Services Agreement.

You will note that these Agreements are significantly different from the current Agreement. The new language reflects modern needs for financial and operational accountability, cost containment measures, and the desire for us to achieve a relationship that reflects a true partnership.

I understand that Deputy Solicitor General Lori Wanamaker and Assistant Deputy Minister Clayton Pecknold will be meeting with you soon to provide an overview of the new Agreements and to exchange ideas about their implementation.

The Province and RCMP policed communities appreciate the dedication and hard work of all the men and women of the RCMP that serve them. I look forward to a long and productive working relationship with you.

Sincerely,



Shirley Bond  
Minister of Justice  
and Attorney General

Enclosure

pc: Ms. Lori Wanamaker  
Mr. Clayton Pecknold

PSPB

PECKNOLD/MCLEAN/SMITH

C/478361

PSPB-Correspondence

Referral Slip for ID:478021

2016/11/21

Log Type: <b>Ministry Generated</b>	Action: <b>Ministry Generated SG Draft</b>	Due: <b>2012/03/23</b>
Batch:	Subaction:	
Various Mayors of Municipalities with a RCMP Police Force	Written: 2012/03/02	Entered By: melismit
Various	Due: 2012/03/23	Resp Type: na
	Interim:	
	Approved:	Approved By:
	Signed:	Sign By: SG
	Closed: 2012/04/30	File No.:

Drafter: Kimberley McLean

Issue:

MLA:

X-Ref: 478335, 476174

Electoral Dist:

Subject

2012 Municipal Police Unit Agreement

## Attachments

Title: Ministry Generated SG Draft	Version: 0	Type:
File: 1539144.docx		
Approved:	Approved By:	Last Update: 2012/03/02
Title: District of Chilliwack Municipal police Unit Agreement.pdf	Version: 0	Type:
File: 1549993.pdf		
Approved:	Approved By:	Last Update: 2012/05/01
Title: Coldstream MPUA.pdf	Version: 0	Type:
File: 1550033.pdf		
Approved:	Approved By:	Last Update: 2012/05/01
Title: Comox MPUA.pdf	Version: 0	Type:
File: 1550035.pdf		
Approved:	Approved By:	Last Update: 2012/05/01
Title: Colwood MPUA.pdf	Version: 0	Type:
File: 1550036.pdf		
Approved:	Approved By:	Last Update: 2012/05/01
Title: Qualicum Beach MPUA.pdf	Version: 0	Type:
File: 1550256.pdf		
Approved:	Approved By:	Last Update: 2012/05/02

## Referral PSPB-Correspondence -&gt; PSPB-Correspondence

From: PSPB-Correspondence	Sent: 2012/03/02	Status: Completed	Ref Action: Ministry Generated SG Draft
To: PSPB-Correspondence	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/03/02	Due: 2012/03/19	File No.:

## Referral Comments

2015/03/15 PSPB-Correspondence 2012/03/02T16:15 melismit (PSPB-Correspondence) Melissa formatted letter. To be returned to our office once Minister signs letter to marry up with rest of package contents (agreement and table of contents, envelopes, etc).

## Referral PSPB-Correspondence -&gt; PSPB-Correspondence -&gt; SG-DSG

From: PSPB-Correspondence	Sent: 2012/03/02	Status: Completed	Ref Action: Ministry Generated SG Draft
To: SG-DSG	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/03/13	Due: 2012/03/19	File No.:

## Referral Comments

2015/03/15 PSPB-Correspondence 2012/03/02T16:16 melismit (PSPB-Correspondence) Clayton approved. Please return to Melissa once Minister approves to ensure letter gets matched up with agreements and envelopes, etc.

2015/03/15 SG-DSG 2012/03/02T16:56 kcornett (SG-DSG) rec'd via e-mail from Melissa; in Lori's signing folder for approval.

2012/03/05T12:57 kcornett (SG-DSG) SG draft approved by Lori; forwarded to Marnie for EA approval - when the wording has been approved; please return the letter to Melissa Smith and she will package the letter with the agreements.

2012/03/12T08:53 angejone (SG-DSG) revised letter forwarded to MO. (slight revision made by PCSB)  
 2012/03/13T15:55 angejone (SG-DSG) approved by MO, forwarded to PCSB.

**Referral PSPB-Correspondence -> PSPB-Correspondence -> SG-DSG -> SG-Solicitor General**

<b>From:</b> SG-DSG	<b>Sent:</b> 2012/03/05	<b>Status:</b> Completed	<b>Ref Action:</b> SG Approval
<b>To:</b> SG-Solicitor General	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/03/13	<b>Due:</b> 2012/03/09	<b>File No.:</b>

**Referral Comments**

2015/03/15 SG-Solicitor General 2012/03/08T15:09 lthomar (SG-Solicitor General) approved to AJ for finalizing  
 2012/03/13T10:46 lthomar (SG-Solicitor General) to AJ for finalizing

Mayors of Municipalities with a RCMP Municipal Police Force  
(Distribution list enclosed)

Dear Mayors:

On behalf of the Province of British Columbia I enclose two copies of your 2012 Municipal Police Unit Agreement (MPUA) for your consideration. These two copies of the Agreement have been signed by me and once signed by you, will come into effect on April 1, 2012. This Agreement will continue the police services you are receiving from the RCMP under your current MPUA which will expire on March 31, 2012. I note that while we are sending the MPUA to you now, we are also in the process of signing the Municipal Police Services Agreement with Canada. The enclosed MPUA is contingent on the Municipal Police Services Agreement being signed on behalf of Canada, and we expect the Federal Minister will sign the Municipal Police Services Agreement well before March 31, 2012.

The new MPUA is similar to the Agreement currently in effect with your Municipality; however, you will note differences that reflect the negotiation of the 2012 Provincial Police Service Agreement and the Municipal Police Service Agreement. The terms of the MPUA are essentially the same as those being used for all contracting municipalities across Canada.

Under the new Agreement, the majority of the terms and conditions of the 1992 Agreements are maintained. Key examples of elements that remain unchanged include:

- the current cost-share ratio remains in effect;
- the items included in the cost base remain the same, although there are a few additions and deletions which are listed in the attached table;
- the Municipality will continue to provide direction to the Detachment Commander by setting the objectives, priorities and goals of the Municipal Police Service;
- the Municipality maintains control over increases or decreases in the number of Members in the Municipal Police Service;
- the Municipality continues to establish the overall policing budget;
- the 20 year length of the term of the Agreement is retained along with the ability to opt-out following 24 months' notice;
- the Municipality continues to be held harmless from any legal claims made against the RCMP; and,
- the responsibility for the provision of accommodations (including related maintenance and operating costs), as well as Support Staff, remains with the municipality.

.../2

### **Affordability and Cost Containment:**

Both the federal and provincial governments were cognizant of the municipal interests in affordability and cost-containment. All costs were closely examined to ensure that only those policing costs necessary to provide a police service would be included in the cost-base. As a result of this extensive examination process, two cost items were excluded: the RCMP Staff Relations Program and the External Review Committee. This will result in a reduction in Municipalities' cost base.

The following costs were added:

- enhanced reporting and accountability is a new RCMP cost that will be shared by all provincial, territorial and municipal partners; this costs reflects the added capacity the RCMP will require to meet the new enhanced reporting and accountability obligations of the 2012 contract;
- legal advisory services is an existing RCMP cost that will now be shared by all provincial, territorial and municipal partners; however this cost is limited to those legal services related solely to the administration of the contract;
- the cost of providing point-of-entry security to Divisional Headquarters has been added to the cost-base and will be shared by all provincial, territorial and municipal partners; and,
- the existing flat rate of \$3,500 per capita for recruitment, cadet training and police dog training will continue for the first three years of the new contract, then, beginning in year four, the flat rate will transition to an allocation formula based on the average costs over the previous three years for each of these cost items.

Our estimate is that the above changes will result in less than a one percent net cost increase to municipalities beginning in year one of the new contract. The impact of the move in the fourth year to actual costs for recruiting and training will depend on demand at that time. Based on current demand projections, our forecast is that during the first three years of the new contract, the flat rate costs will be about equal to the forecasted actual costs if they were to be billed during that same period. The Provinces will engage in a Directed Review of these three programs over the coming years to ensure they are provided in the most cost effective manner.

Lastly, detachment rent charges will be updated for those municipalities whose municipal RCMP police force occupies space in a federally owned detachment building. Instead of paying the flat rate that has been levied for the last twenty years, these municipalities will begin to pay a 'rent' based on actual costs.

.../3

### **New Relationship, Governance and Accountability:**

An important achievement of the new Agreement is the modernization of the relationship between contract jurisdictions, the RCMP, and Public Safety Canada. The new Agreement promotes many interests identified by local governments over the past five years with respect to the delivery of RCMP municipal police services in their communities, including the need for greater engagement, transparency, effectiveness, accountability and public confidence, through:

- long term financial planning tools for added predictability, and improved financial tracking and reporting;
- a bilateral accountability mechanism to permit Operational Effectiveness Assessments at the municipal level;
- an enhanced multi-stage dispute resolution mechanism;
- consultation with the Chief Elected Official (CEO) on the selection process for the replacement of the Member in Charge and, upon the CEO's request, the ability to involve the community in the RCMP selection process; and,
- the addition of a British Columbia municipal associate member position on the national Contract Management Committee to ensure municipal interests are tabled with the national committee which is composed of the RCMP, Public Safety Canada, and every province and territory which has an Agreement with Canada for the provision of RCMP police services.

Most importantly, the Province and UBCM have worked together to establish a Local Government Contract Management Committee to foster continued communication between the Province and Local Governments on all aspects of the RCMP Contracts. This committee is composed of representative elected officials, municipal staff and the Assistant Deputy Minister and Director of Police Services of the Policing and Security Programs Branch with the Ministry of Justice.

### **Next Steps:**

The Government of British Columbia remains committed to contract policing and to renewing the Agreement with your Municipality. Please sign the attached two copies of the Agreement and return one of them in the enclosed envelope before April 1, 2012 to Mr. Clayton Pecknold, Assistant Deputy Minister and Director of Police Services. The RCMP will continue to provide police services to your community during the transition to the new Agreement.

If you or your staff have any questions related to the processing of the Agreement, please contact Ms. Kimberley McLean at 250 387-2787 or by e-mail at [Kimberley.McLean@gov.bc.ca](mailto:Kimberley.McLean@gov.bc.ca).

The renewal of the Agreement is an important milestone for public safety in the Province, and, in particular, to the modernization of a long-standing relationship between the RCMP and your community.

.../4

Canada's national policing model is highly regarded globally. It is viewed as having a strategic advantage in fighting crime and protecting our citizens due in part to the RCMP's ability to operate on a continuum from the local community level to the provincial, national and international levels. The achievement of a new 20-year contract is evidence of the value Canadians place on this policing model, and on the continuing partnership and cooperation between all levels of government.

I look forward to continuing the longstanding relationship with your community.

Sincerely,

Shirley Bond  
Minister of Justice  
and Attorney General

Enclosure

pc: Mr. Clayton Pecknold  
Ms. Kimberley McLean

PSPB

PECKNOLD/MCLEAN/SMITH

C/478021

SG-Solicitor General

Referral Slip for ID:479785

2016/11/21

Log Type: <b>Letter</b>	Action: <b>SG Draft Reply</b>	Due: <b>2012/05/17</b>
Batch:	Subaction:	

Greg Moore, Mayor  
City of Port Coquitlam  
2580 Shaughnessy Street  
Port Coquitlam, BC, V3C 2A8

Phone: 604-927-5410

Written: 2012/04/23

Received: 2012/04/26

Due: 2012/05/17

Interim:

Signed: 2012/05/30

Approved:

Closed: 2012/05/31

Resp Type: Letter

Entered By: angejone

Sign By:

Approved By:

File No.:

Address To: SG

Copy To:

Drafter:

MLA: Farnworth, Mike (BC NDP)

Issue:

X-Ref:

Electoral Dist: Port Coquitlam

Subject

Municipal police unit agreement 2012-2032.

## Log Notes

2015/03/15 \*\*RUSH\*\*

## Attachments

Title: FW Municipal Police Agreement.msg

File: 1548900.msg

Approved:

Version: 0 Type:

Approved By: Last Update: 2012/04/26

Title: 2012 BC MPSA.doc

File: 1552629.doc

Approved:

Version: 0 Type:

Approved By: Last Update: 2012/05/15

Title: 2012 BC PPSA.doc

File: 1552630.doc

Approved:

Version: 0 Type:

Approved By: Last Update: 2012/05/15

Title: Response

File: 1552631.docx

Approved:

Version: 0 Type:

Approved By: Last Update: 2012/05/15

## Referral SG-Solicitor General -&gt; SG-Solicitor General

From: SG-Solicitor General	Sent: 2012/04/26	Status: Completed	Ref Action: SG Draft Reply
To: SG-Solicitor General	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/05/31	Due: 2012/05/17	File No.:

## Referral Comments

2015/03/15 SG-Solicitor General 2012/05/04T09:38 kmccooey (SG-Solicitor General) Jessica W has requested that this be proceeded as a RUSH.

2015/03/15 SG-Solicitor General 2012/05/16T15:28 kmccooey (SG-Solicitor General) received, proofed, and given to Jessica W for MSB to sign.

2012/05/29T13:22 kmccooey (SG-Solicitor General) returning to Angella for amendment to date.

2012/05/30T09:11 kmccooey (SG-Solicitor General) Received, proofed and given to MSB to sign with amendments.

2012/05/31T10:28 kmccooey (SG-Solicitor General) Approved, signed, and mailed on May 29, 2012. Log referral closed.

## Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; Correspondence tracking

From: SG-Solicitor General	Sent: 2012/04/26	Status: Completed	Ref Action: SG Draft Reply
To: Correspondence tracking	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/05/29	Due: 2012/05/17	File No.:

## Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; PSPB-Correspondence

From: SG-Solicitor General	Sent: 2012/04/26	Status: Completed	Ref Action: SG Draft Reply
To: PSPB-Correspondence	Received:	Reason:	Subaction:



<b>Assign To:</b>	<b>Completed:</b> 2012/05/15	<b>Due:</b> 2012/05/17	<b>File No.:</b>
<b>Referral Comments</b>			
2015/03/15 PSPB-Correspondence 2012/05/15T11:53 kicarter (PSPB-Correspondence) Approved by Clayton with revision.			

<b>Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; PSPB-Correspondence -&gt; SG-DSG</b>			
<b>From:</b> PSPB-Correspondence	<b>Sent:</b> 2012/05/15	<b>Status:</b> Completed	<b>Ref Action:</b> SG Draft Reply
<b>To:</b> SG-DSG	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/05/16	<b>Due:</b> 2012/05/17	<b>File No.:</b>
<b>Referral Comments</b>			
2015/03/15 SG-DSG 2012/05/15T16:15 angejone (SG-DSG) rec'd and forwarded to DSG for approval. 2012/05/16T12:18 angejone (SG-DSG) rec'd approval from DSG, forwarded to MO for signature. 2012/05/30T08:33 angejone (SG-DSG) revised letter, forwarded to SG's office for signature.			

<b>Referral SG-Solicitor General -&gt; SG-Solicitor General -&gt; SG-DSG</b>			
<b>From:</b> SG-Solicitor General	<b>Sent:</b> 2012/04/27	<b>Status:</b> Completed	<b>Ref Action:</b> DM AAA
<b>To:</b> SG-DSG	<b>Received:</b>	<b>Reason:</b>	<b>Subaction:</b>
<b>Assign To:</b>	<b>Completed:</b> 2012/05/01	<b>Due:</b> 2012/05/04	<b>File No.:</b>
<b>Referral Comments</b>			
2015/03/15 SG-DSG 2012/04/27T08:50 angejone (SG-DSG) rec'd Lori's copy and forwarded to her for her information. 2012/05/01 (SG-DSG) Lori has seen. To file 65000-01/RCMP 2012/06/05T16:59 angejone (SG-DSG) minister's signed copy to file as well.			

His Worship Greg Moore  
Mayor of the City of Port Coquitlam  
2580 Shaughnessy Street  
Port Coquitlam BC V3C 2A8

Dear Mayor Moore:

Thank you for your letter regarding the RCMP Municipal Police Unit Agreement (MPUA).

As you know, under the *Police Act* municipalities are responsible for providing policing. In the absence of a signed MPUA, the City of Port Coquitlam is not complying with the *Police Act*. Once the MPUA is signed the *Police Act* allows for the following options: engage a local government with an independent police service to provide policing to your community; or establish your own independent police service. If you elect to not sign the MPUA by June 30, 2012, the Province must begin working with you to transition your municipality to another policing arrangement. It is important that you understand that your municipality may be responsible for 100 percent of your policing costs.

You have noted several concerns with the MPUA:

- The funding formula – in the negotiations the Province advanced the municipality advice that large municipalities should have a more favourable cost share; however, the federal government was steadfast in its position that the cost share would not change. The Province will not be taking on the cost-sharing difference.
- Time to review the MPUA – the Province has extended the due date for signing the MPUAs to the end of June 2012. Given the consultation that took place throughout the negotiations, the Province believes that 15 weeks is enough time for councils to consider the MPUA and the alternatives available under the *Police Act*. My staff continue to be available to answer any questions.
- Integrated Teams – in the near future Police Services Division will be notifying impacted municipalities regarding the status of the integrated teams to the 70/30 cost share.

.../2

- Green Timbers – The negotiations for the new headquarters building will be initiated in the coming months. The cost impact spreadsheet that was provided to municipal governments in March illustrates an estimate of the highest order numbers provided by the RCMP. We do not accept their numbers.

With respect to the number of members indicated in your Annex A, accounting for members and contributions to integrated teams has lead to confusion and differences in reporting practices for municipal authorized strength figures. My staff are aware of this issue and are actively working on it. This issue will be tabled at the upcoming Chief Administrative Officer/Principal Policing Contact (CAO/PPC) Forum in May in order to establish a working group that will develop a set of agreed upon and common reporting practices. Once the correct number has been determined, we will amend your Annex A accordingly.

A copy of the Provincial Police Services Agreement is attached. For your reference, all three of the RCMP Agreements are available on our Police Services Division website at:  
<http://www.pssg.gov.bc.ca/policeservices/police-agreements/index.htm#rcmpagreements>

If you or your staff have any further questions about the MPUA, please contact Kimberley McLean by telephone at 250 387-2787 or by e-mail at [Kimberley.mclean@gov.bc.ca](mailto:Kimberley.mclean@gov.bc.ca).

Thank you once again for writing.

Sincerely,

Shirley Bond  
Minister of Justice  
and Attorney General

Enclosure

pc: His Worship Peter Fassbender  
His Worship Richard Stewart  
Ms. Lori Wanamaker  
Superintendent Claude Wilcott  
Mr. Heath Slec

PSPB

PECKNOLD/CLARK/MCLEAN/SMITH

C/479785

## Edwards, Lauren PSSG:EX

---

**From:** Butterfield, Nicole JAG:EX  
**Sent:** Thursday, April 26, 2012 11:44 AM  
**To:** Hughes, Candice JAG:EX  
**Cc:** Pecknold, Clayton JAG:EX; Clark, Perry JAG:EX; McLean, Kimberley M JAG:EX; Adair, Marisa GCPE:EX; Sitter, Donna GCPE:EX; Haltner, Christine GCPE:EX; Hoskins, Jeannie JAG:EX; Jones, Angella N JAG:EX; Smith, Melissa JAG:EX  
**Subject:** FW: Municipal Police Agreement  
**Attachments:** 2012-04-23 - Shirley Bond - Attorney General - Municipal Police Unit Agreement - 2012-2032--.pdf

Thank you for the heads up Candice. PSD staff will review and prepare a response for the Minister's signature.

Nicole

---

**From:** Hughes, Candice JAG:EX  
**Sent:** Thursday, April 26, 2012 10:43 AM  
**To:** Coburn, Lindsay JAG:EX; Ritchie, Dave JAG:EX; Pecknold, Clayton JAG:EX; Butterfield, Nicole JAG:EX  
**Subject:** FW: Municipal Police Agreement

To Nicole for action and flagging for Clayton

Fyi – Lindsay and Dave

Candice

---

**From:** Georgina Blake-Knox [<mailto:blakeknoxg@portcoquitlam.ca>] **On Behalf Of** Greg Moore, Mayor  
**Sent:** Thursday, April 26, 2012 9:09 AM  
**To:** Hughes, Candice JAG:EX  
**Subject:** Municipal Police Agreement

Dear Minister Bond:

Attached is a letter regarding Municipal Police Unit Agreement 2012-2032. A hard copy has been mailed to the minister's address, and should arrive at your office early next week.

Best Regards,

Greg Moore  
Mayor  
City of Port Coquitlam



*Office of Mayor Greg Moore*

April 23, 2012

The Honourable Shirley Bond  
Minister of Justice and Attorney General  
PO Box 9044, Stn Prov Govt  
Victoria, BC V8W 9E2

Dear Minister Bond:

**Re: Municipal Police Unit Agreement 2012-2032**

On behalf of the Council of the City of Port Coquitlam, we are writing to request the Province and your Ministry reconsider the need for our immediate commitment to the Municipal Police Unit Agreement (MPUA).

We are very concerned sufficient due diligence has not been conducted by municipalities in an agreement that will impact a large part of our finances for twenty years. We are also concerned from our understanding that there has been no negotiation of the terms of the agreement with the Province with municipal interests appropriately represented. We are equally concerned with the upcoming introduction of a new Local Government Auditor General that will audit our procedures which may be considered questionable when committing to a twenty year, costly agreement without adequate negotiation, legal review and public consultation.

We understand we may have a legal review of the MPUA as individual municipalities. To do so will be costly, and we expect will only benefit the lawyers. We believe the best approach is to have the UBCM receive a legal opinion on behalf of all municipalities considering we have similar agreements. However, coordination with the UBCM will take time.

We will also need a copy of the new Provincial Policing Service Agreement (PPSA). The MPUA references the PPSA in several areas. For an appropriate level of review it is important to ensure consistency and understand risks and rewards arising from the PPSA in the MPUA.

Our MUPA is showing an incorrect number of police officers for our City. We have recently asked for a correction of the number. Please see Attachment 1.

The City has a number of concerns with the agreement as outlined in Attachment 2. These concerns are from a preliminary review of the MPUA. Further effort is required to assess completeness, validity and implications of the concerns. This process will take time and we believe is required before we sign the agreement.

.../2

2580 Shaughnessy Street, Port Coquitlam, BC, Canada, V3C 2A8

Tel: 604-927-5410 Fax: 604-927-5331

[www.portcoquitlam.ca](http://www.portcoquitlam.ca)

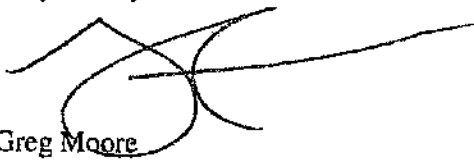
With the above-mentioned variables in mind, the City of Port Coquitlam is not prepared to sign the agreement by the end of May and would request that the date be extended to June 30<sup>th</sup> at a minimum, which will allow us time to address the due diligence required prior to signing a 20-year agreement that affects a significant portion of our budget.

Because we will not be signing it by the end of May, we want to ensure the Ministry understands that we are not giving the two-year notice to remove the RCMP from our municipality.

Minister Bond we appreciate the tremendous effort of the bargaining committee for the PPSA and the work of Mayor Fassbender as he represented municipalities in the Federal / Provincial negotiations. We understand the process took almost five years. We are asking the Province to respect the time required to negotiate any agreement including the MPPA and look to achieving an agreement that is acceptable to the parties involved.

I will be pleased to discuss these matters with you if you have questions or require further clarification. Please contact me at (604) 927-5410.

Respectfully,



Greg Moore  
Mayor

- Attachments
1. Letter to Minister Shirley Bond – RCMP Complement Amendment
  2. Letter to UBCM – Draft Municipal Police Agreement

c:

- Lori Wanamaker, Deputy Solicitor General
- Peter Fassbender, Mayor, City of Langley
- Richard Stewart, Mayor, City of Coquitlam
- Claude Wilcott, OIC, Coquitlam Detachment
- Heath Slee, President, UBCM



March 21, 2012

The Honourable Shirley Bond  
Minister of Public Safety and Solicitor General of BC  
PO Box 9285, Stn. Prov. Gov't.  
Victoria, BC  
V8W 9J7

Dear Minister Bond:

**RE: RCMP Complement Amendment – Coquitlam Detachment**

The purpose of this letter is to correct discrepancies within the City of Port Coquitlam's police strength (complement) numbers from 2008 to 2012.

**Background**

In 2008, three new integrated policing teams were implemented in the Lower Mainland. They included: the Integrated Forensic Identification Section (IFIS), the Integrated Police Dog Section (IPDS), and the Integrated Collision and Reconstructionist Section (ICARS). The human resources needed to create these teams were taken from existing police resources within RCMP detachments. At the time, the City of Port Coquitlam's contribution to the three teams equated to approximately four police officers.

There was confusion, after 2008, as to how to report our police strength within the annual establishment increase letters to your office and within the budget confirmation letters to 'E' Division finance. Each RCMP detachment seemed to be reporting these numbers differently and there was no direction on the correct procedure to use. The decision left to each agency was whether to:

1. Report all funded police officer strength (including Integrated Services members), or,
2. Report only police officer strength assigned to the detachment (not including Integrated Services members)

**Corporate Services**

600 Douglas Street, Port Coquitlam, BC V3C 1A1  
Tel: 604-947-0000 ext. 4400  
Fax: 604-947-0000 ext. 4400

Selecting option #1 above would mean that detachment strength would not change even though four police officers were reassigned to integrated services. Selecting option #2 would show a decrease of four officers to the City of Port Coquitlam's police strength.

At the time, provincial government policing statistics did not publish RCMP detachment police strengths with and without integrated services<sup>1</sup>. For this reason, our municipality decided to ensure credit was given for all funded resources. This included the integrated services. Elected officials in Port Coquitlam had been diligent in *adding* resources to the detachment so reporting a decrease in resources did not seem appropriate.

#### Request for Amendment

Please consider this a formal request to change the City of Port Coquitlam's police strength from 2008 to 2011 to the complement of members assigned to Coquitlam Detachment (without the integrated services). Table 1 reflects these numbers.

*Table 1 – City of Port Coquitlam Police Resources 2008 to 2011*

Correct ✓

YEAR	2008	2009	2010	2011
POLICE STRENGTH	60	63	63	63

Table 2 represents the police resource numbers within the BC Police Services website<sup>2</sup> that need to be amended to match table 1.

*Table 2 – BC Police Services - Police Resource Statistics for City of Port Coquitlam 2008 to 2011*

Incorrect X

YEAR	2008	2009	2010	2011
POLICE STRENGTH	64	67	67	unavailable

<sup>1</sup> BC Police Services began publishing a separate table within their police resources report which adjusted police strength to include municipally-funded Integrated Services resources. This table appeared for the first time at the end of 2009 showing 2008 resource levels.  
<sup>2</sup> [www.pssg.gov.bc.ca/policeservices](http://www.pssg.gov.bc.ca/policeservices)



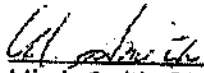
**Conclusion**

This letter has explained how the City of Port Coquitlam's complement of police resources was incorrectly recorded when three new integrated teams were rolled out in 2008. A request has been made to correct this scenario. It is important that the province properly records police strength within municipalities for:

- The public record – to ensure accuracy
- Decision making - elected officials tend to compare with other municipalities when deciding on police resource levels
- Correct billing – RCMP bills \$1000 per-police-officer for the Police Records Information Management Environment (PRIME); these costs will be duplicated for integrated services members when they are recorded as part of detachment strength as well as in separate units

Thank you for your attention to this matter.

Sincerely,



Mindy Smith, CA-CIA, MBA  
Director of Corporate Services

cc: Max Xiao, Regional Director Financial Mgmt & Acct Ops, RCMP Pacific Region  
Claude Wilcott, OIC Coquitlam Detachment

C I T Y O F  
**PORT**  
**COQUITLAM**  
*Office of Mayor Greg Moore*

March 22, 2012

Mr. Heath Slee, President  
Union of British Columbia Municipalities  
60-10551 Shellbridge Way  
Richmond, BC V6X 2W9

Dear ~~Mr. Slee~~: **HEATH**

**RE: 2012-2034 Draft Municipal Policing Unit Agreement**

On March 19, 2012 at a Closed Finance and Intergovernmental Committee meeting of the City of Port Coquitlam, a report (Attachment 1) on the Draft 2012-2032 Municipal Policing Unit Agreement was presented to the Committee with the following approved resolution:


*"That feedback be provided to the Union of BC Municipalities (UBCM) on the residual concerns arising from the Draft 2012-2032 Municipal Policing Unit Agreement (MPUA); and*

*That the deadline for signing the MPUA by municipalities be extended; and*

*That a letter along with the attached report be sent to the UBCM for consideration and distribution to member municipalities."*

Please note that attachments to the report that originated from UBCM have not been included. If you do require a copy or if you need additional information please contact Mindy Smith, Director of Corporate Services at 604-927-5211 or by email [smithm@portcoquitlam.ca](mailto:smithm@portcoquitlam.ca).

Sincerely,

  
Greg Moore  
Mayor

Attachment: 1. Report to Closed Committee (Dated March 16, 2012)

c: Ms. Mindy Smith, Director, Corporate Services Department

2580 Shaughnessy Street, Port Coquitlam, BC, Canada, V3C 2A8  
Tel: 604-927-5410 Fax: 604-927-5331  
[www.portcoquitlam.ca](http://www.portcoquitlam.ca)



## ATTACHMENT 1

**DATE:** March 16, 2012  
**TO:** Committee Members  
**FROM:** Mindy Smith, Director of Corporate Services  
**SUBJECT: DRAFT 2012-2032 MUNICIPAL POLICING UNIT AGREEMENT**

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### BACKGROUND AND COMMENTS

In 2007, the Provinces and Territories entered into negotiations with the Federal government in anticipation of the expiring Provincial Policing Services Agreement and the Municipal Policing Unit Agreement. Both agreements were twenty year agreements due to expire March 31, 2012.

During this time municipalities were engaged in the process. Over the years municipalities raised a number of issues through the UBCM for communication to the Province for consideration in negotiations. On October 10, 2010, the UBCM distributed a Member Release listing the issues/concerns identified to date and the progress on each item by the negotiating team.

One of the items listed was the funding formula. Municipalities asked for a change to the funding share from 90/10 to 70/30 (municipal/federal). Municipalities also stated that if the province was unable to negotiate this clause in the agreement that municipalities would be seeking this adjustment in the new MPUA. It appears the Draft MPUA does not show a change to the formula.

There is also a concern the Draft MPUA was sent out just two weeks prior to expiry of the old MPUA. While the Province has provided an additional month for review, it may be unreasonable given the Province has had five years to negotiate with the Federal government on the PPSA and was struggling to reach an agreement before the expiry date.

Of concern is also UBCM's support of municipalities through this process. Municipalities operating individually have less of a voice that if we operate collectively. The UBCM's support of municipal interests in contract negotiations with the Province may result in a better outcome than the current expectation that municipalities accept the Draft MPUA without providing an assessment of the agreement compared to the list of concerns and without providing a legal review of the contract on behalf of all BC municipalities.

A very preliminary review of the Draft MPUA shows certain clauses may be missing. These include but are not limited to the percent share of Integrated Teams and percentage share of the E-Division headquarters. A comprehensive legal review may be warranted.

Offsetting the above concern is the understanding that current Draft MPUA is a generic agreement for all municipalities in the Province, the cost distribution of Integrated Teams and E-Division headquarters may be specific to Lower Mainland municipalities. Therefore, while these items may be addressed in our specific City MPUA, the issue of timing, negotiations, assessment and legal review are still valid.

Attachment 1 has a list of the City's concerns with the MPUA. A cost calculation is shown in Attachment 2. If the percentage share funding for Integrated Teams adjusts to 70/30, the City will realize a cost reduction in the first three years of the Agreement. However, in the fourth year and every year thereafter, the cost of changes to the MPUA will exceed the savings.

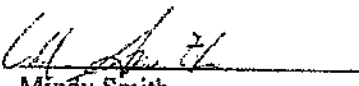
## CONCLUSION

The City appreciates the efforts of the provincial negotiators, the UBCM and the municipal representative, Mayor Peter Fassbender as they worked diligently to negotiate the PPSA with the federal government. To serve the interests of municipalities, further effort is required to negotiate a MPUA with the Province. We ask that the UBCM represent the BC municipalities in this negotiation and retain legal and negotiating expertise. We also ask the deadline for signing be extended.

The information in this report is preliminary. The information is based on a generic MPUA. Insufficient time was available to fully review the document and assess all issues.

As a minimum the City requests the UBCM assess the issues raised by municipalities over the period of PPSA negotiations and summarize the outcome achieved on each item. In addition the City requests a legal review be conducted by the UBCM on the MPUA for the collective interest of municipalities and that a legal report be prepared for municipalities prior to signing the agreement.

Respectfully Submitted by:

  
Mindy Smith  
Director of Corporate Services

Attachments 1) Concerns with the Draft MPUA & Request to UBCM  
2) MPUA – Port Coquitlam Cost Impact

## **ATTACHMENT 2**

### **CONCERNS WITH THE DRAFT MPUA**

- the lack of opportunity to negotiate an MPUA with the Province prior to draft agreement distribution; and
- the lack of time to review the MPUA once released for municipal consideration – the timing was approximately two weeks prior to Agreement expiry; and
- the only negotiating option provided is to sign the agreement or opt out of RCMP policing services to the community; and
- no ability to negotiate a 70/30 share with the province since they were unable to achieve this outcome with the Provincial Policing Service Agreement (PPSA), and
- the municipal cost of the agreement is expected to be more than the benefit in the long term.

### **REQUEST TO UBCM**

- a copy of the signed PPSA if available or the Draft PPSA for review and alignment with the MPUA; and
- an assessment of the issues raised over the negotiating period by municipalities and how the issues were addressed in the PPSA and MPUA; and
- a lawyer and a negotiator for municipalities be retained to represent municipal interests and negotiations be conducted with the Province for an improved MPUA; and
- that a legal assessment of the MPUA be conducted and a report prepared and distributed to member municipalities prior to municipal signoffs on the MPUA.

# ATTACHMENT 3

## RCMP – MUNICIPAL POLICING UNIT AGREEMENT (MPUA) REVIEW PORT COQUITLAM COST IMPACT

1. Is the increase for 12/13 retroactive? Not currently built into the budgets – our City's impact is approximately \$45,000 ( $0.71\% * 8,500,000 * 3/4$ ) for 2012.
2. Police Contract cost increase for 13/14 is \$184,000 ( $(2.75\% - 0.71\%) * 9,000,000$ ).
3. Police Contract cost increase for 15/16 is \$92,000 ( $(3.67\% - 2.75\%) * 10,000,000$ ).
4. The above calculations assume the %'s shown are not cumulative.
5. Do the numbers shown include the integrated teams? If not, what is the offsetting cost? \$290,000 ( $1,300,000 - ((\$1,300,000 / 90\%) * 70\%)$ )?
6. Based on the above, the overall benefit to the City from 12/13 to 15/16 is approximately \$364,000. However, going forward, on an annual basis, the cost exceeds the benefit by approximately \$19,500 in year 15/16 and increasing by inflation for sixteen years.

	<u>12/13</u>	<u>13/14</u>	<u>14/15</u>	<u>15/16</u>	<u>Total</u>
<u>Benefit</u>					
Integrated Teams + Inflation	\$ 290,000	\$ 298,700	\$ 307,661	\$ 316,891	<u>\$1,213,252</u>
<u>Cost</u>					
12/13	\$ 45,000	\$ 46,350	\$ 47,741	\$ 49,173	\$ 188,263
13/14		\$ 184,000	\$ 189,520	\$ 195,206	\$ 568,726
14/15			\$ -	\$ -	\$ -
15/16				\$ 92,000	\$ 92,000
				<u>\$ 336,378</u>	<u>\$ 848,989</u>
Cost (Deficit) Savings	<u>\$ 290,000</u>	<u>\$ 298,700</u>	<u>\$ 307,661</u>	<u>\$ (19,487)</u>	<u>\$ 364,263</u>

7. Consider a MPUA and PPSA legal review from a municipal perspective. Areas for review include:
  - a. Interpretation – assess whether the wording under accommodations includes municipal funding of the E-Division Headquarters (new Green Timber's facility).
  - b. Locate the reference to the 70/30 cost share of Integrated Teams?
  - c. Assess consistency between the MPUA and the PPSA.
  - d. Achieve a better result for municipalities.

SG-Solicitor General

Referral Slip for ID:487211

2016/11/21

Log Type: <b>Letter</b>	Action: <b>ADM Draft Reply</b>	Due: <b>2013/01/01</b>
Batch:	Subaction:	

Malcolm D. Brodie, Mayor City of Richmond 6911 No. 3 Road Richmond, BC, V6Y 2C1 Phone: 604-276-4123	Written: 2012/11/28 Received: 2012/12/11 Due: 2013/01/01 Interim: Signed: 2012/12/24 Approved: Closed: 2013/01/16	Resp Type: Letter Entered By: cahughes  Sign By: ADM Approved By: File No.:
---	---	--

Address To: SG	Issue:
Copy To:	X-Ref:
Drafter:	
MLA: Howard, Rob (BC Liberal)	Electoral Dist: Richmond Centre

**Subject**

Alternative methods of the delivery of policing services in Richmond

Attachments		
Title: 487211.pdf	Version: 0	Type:
File: 1593711.pdf		
Approved:	Approved By:	Last Update: 2012/12/13
Title: Response	Version: 0	Type:
File: 1597896.pdf		
Approved:	Approved By:	Last Update: 2013/01/08

**Referral SG-Solicitor General -> SG-Solicitor General**

From: SG-Solicitor General	Sent: 2012/12/11	Status: Completed	Ref Action: ADM Draft Reply
To: SG-Solicitor General	Received:	Reason:	Subaction:
Assign To:	Completed: 2013/01/16	Due: 2013/01/01	File No.:

**Referral SG-Solicitor General -> SG-Solicitor General -> PSPB-Correspondence**

From: SG-Solicitor General	Sent: 2012/12/12	Status: Completed	Ref Action: ADM Draft Reply
To: PSPB-Correspondence	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/12/31	Due: 2013/01/01	File No.:

**Referral Comments**

2015/03/15 PSPB-Correspondence 2013/01/08T10:26 melismit (PSPB-Correspondence) Clayton signed letter. Melissa mailed.

**Referral SG-Solicitor General -> SG-Solicitor General -> PSPB-Correspondence -> PSPB-Police Srvc Van**

From: PSPB-Correspondence	Sent: 2012/12/12	Status: Completed	Ref Action: SG Draft Reply
To: PSPB-Police Srvc Van	Received:	Reason:	Subaction:
Assign To:	Completed: 2012/12/20	Due: 2012/12/21	File No.:

**Referral Comments**

2015/03/15 PSPB-Correspondence 2012/12/12T15:48 Email notification for PSPB-Police Srvc Van to Justine.Herman@gov.bc.ca; cc:Marika.Anderson@gov.bc.ca; bcc:Melissa.C.Smith@gov.bc.ca

2015/03/15 PSPB-Police Srvc Van 2012/12/12T16:07 jherman (PSPB-Police Srvc Van) Received. Justine forwarded to Lisa to assign (cc'ing Melissa and Marika).

2012/12/13T10:10 jherman (PSPB-Police Srvc Van) Melissa sent Christal correct attachment.

2012/12/20T10:46 jherman (PSPB-Police Srvc Van) Lisa approved Christal's draft response.

Justine forwarded to Melissa (cc'ing Lisa and Christal) for further approvals.



December 24, 2012  
Ref: 487211

His Worship Malcolm D. Brodie  
Mayor of the City of Richmond  
6911 No.3 Road  
Richmond BC V6Y 2C1

Dear Mayor Brodie:

The Honourable Shirley Bond, Minister of Justice and Attorney General, has asked me to respond to your November 28, 2012 letter regarding Richmond City Council's recent resolutions with respect to alternative police service delivery options for the City of Richmond.

Ms. Lisa Godenzie, Director, RCMP Contract, Ministry of Justice, Police Services Division, is the Ministry's contact for this and other RCMP municipal policing contract issues. Ms. Godenzie will continue to provide immediate liaison support to municipal staff and can be contacted as follows:

Ms. Lisa Godenzie  
Director, RCMP Contract  
Police Services Division  
Ministry of Justice  
405 – 815 Hornby Street  
Vancouver BC V6Z 2E6  
Telephone: 604 660-2917  
E-mail: [Lisa.Godenzie@gov.bc.ca](mailto:Lisa.Godenzie@gov.bc.ca)

Thank you for writing.

Yours truly,

Clayton J.D. Pecknold  
Assistant Deputy Minister  
and Director of Police Services  
Policing and Security Programs Branch

pc: Ms. Lisa Godenzie





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MINISTER OF JUSTICE AND ATTORNEY GENERAL	
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November 28, 2012

Honourable Shirley Bond  
Minister of Justice and Attorney General  
Province of British Columbia  
PO Box 9044 Stn Prov Govt  
Victoria, BC V8W 9E2

Dear Minister Bond:

**Re: Alternative Methods of the Delivery of Policing Services in Richmond**

At the City of Richmond's Community Safety Meeting on November 14, 2012, the Committee reviewed a staff report entitled "Police Services Models," dated November 7, 2012, from the General Manager, Law & Community Safety. The Report recommended that Council select one or more of a number of identified options for the provision of policing services in the City of Richmond for further study and reporting back to Council on the findings.

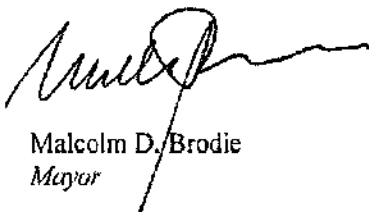
At the meeting, the Committee resolved to refer back to staff, among other things:

- (a) that City staff analyse the costs (including the one-time and transition costs) involved in pursuing Option 2(b) (an independent police department with contracted external specialized services); and
- (b) that City staff enter into discussions to determine the prospect of whether a regional police force would be led by the Province.

The City of Richmond looks forward to working collaboratively with the Province on these important issues. Accordingly, could you please assign some of your staff to work with City of Richmond staff regarding the two referrals referred to above?

Thank you and we look forward to hearing from you in this regard.

Yours truly,



Malcolm D. Brodie  
Mayor