



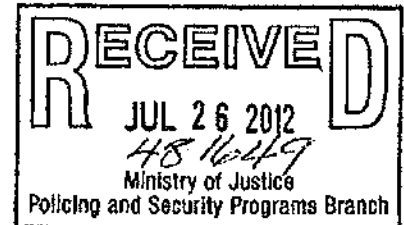
Union of BC Municipalities
Suite 60 10551 Shellbridge Way
Richmond, BC, Canada V6X 2W9

Phone: 604.270.8226

Email: ubcm@ubcm.ca

July 24, 2012

Mr. Clayton J. D. Pecknold
Assistant Deputy Minister and Director of Police Services
Policy and Security Programs Branch
Ministry of Justice
PO Box 9285, Stn Prov Govt
Victoria, BC V8W 9J7



Dear Mr. Pecknold:

Thank-you for your letter dated June 22, 2012 seeking local government appointments to advise the Province with respect to negotiations for the new "E" Division Headquarters.

The UBCM Executive considered your letter on July 20, 2012 and confirmed your recommendation that Mayor Peter Fassbender, Mr. Murray Dinwoodie and Mr. Paul Gill serve as UBCM appointees. I believe that Mayor Fassbender has already touched base with you informally on this matter.

The costs associated with the "E" Division Headquarters are an important matter for our membership. I am pleased to see input from local governments as you go forward with these negotiations.

Sincerely,

A handwritten signature in black ink, appearing to read "H. Slee".

Director Heath Slee
UBCM President

cc: Mayor Peter Fassbender
Mr. Paul Gill
Mr. Murray Dinwoodie

ubcm.ca



June 22, 2012

Ref: 481649

Mr. Heath Slee
President
Union of British Columbia Municipalities
60 – 10551 Shellbridge Way
Richmond BC V6X 2W9

Dear Mr. Slee:

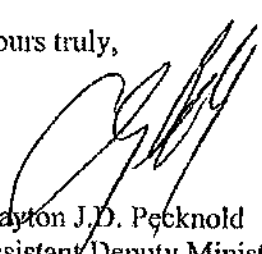
As you are aware, the Province will soon be entering into negotiations for the accommodation of the Provincial Police Force and Regional Integrated Teams at the new RCMP "E" Division Headquarters building in Surrey.

The Province is assembling a team of experts and gathering information in preparation for the negotiations. It would be ideal if the team included municipal representatives, particularly ones experienced in negotiating with the RCMP for accommodations and dealing with the financial aspects of the policing agreements.

I am writing to ask the Union of British Columbia Municipalities to appoint some representatives to the team. From my perspective, Mayor Peter Fassbender, Mr. Murray Dinwoodie (City of Surrey) and Mr. Paul Gill (District of Maple Ridge) would be appropriate representatives.

Please let me know if you have any questions about this request or the negotiations. I would appreciate your response to this request as soon as practicable.

Yours truly,



Clayton J.D. Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Programs Branch



Police Records Information Management Environment Incorporated
3301 East Pender Street, Vancouver, British Columbia, Canada V5K 5J3
Telephone: (604) 581-1258 Facsimile: (604) 581-1596

June 3, 2013
Ref: 493620

Her Worship Mary Sjostrom
President
Union of British Columbia Municipalities (UBCM)
Suite 60
10551 Shellbridge Way
Richmond BC V6X 2W9

Dear Mayor Sjostrom:

RE: New strategic direction for PRIMECorp

On Wednesday May 29, 2013 Mayor Peter Fassbender submitted his resignation as a Director to the PRIMECorp Board of Directors as he assumes his MLA duties. His resignation has resulted in a vacancy in one of the three positions on the Board dedicated to representatives of the Union of British Columbia Municipalities (UBCM).

As you are likely aware, PRIMECorp is undergoing significant changes to its corporate structure as it moves to strengthen its fiscal and technology planning capabilities. This renewal process necessarily involves the consideration of governance and financial issues – important matters that stand to affect the corporation over coming years. Given these circumstances, the PRIMECorp Board of Directors respectfully requests that UBCM move expeditiously to fill the vacancy resulting from Mayor Fassbender's departure. If possible, experience in finance and/or technology would be an asset to the Board discussions.

If you have any questions please do not hesitate to contact me or PRIMECorp CEO
Mr. David Guscott at 604 215-5002.

Sincerely,

A handwritten signature in black ink, appearing to read "Clayton Pecknold". The signature is stylized with a large, sweeping loop at the beginning.

Clayton Pecknold
Chair, PRIMECorp Board of Directors

pc: Mr. David Guscott



June 13, 2012
Ref C481214

Deputy Commissioner Craig J. Callens
Commanding Officer, "E" Division
RCMP
657 West 37th Avenue
Vancouver BC V5Z 1K6

Dear Deputy Commissioner Callens:

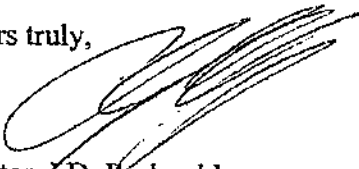
As per section 18.1.e) of the Provincial Police Service Agreement (PPSA) this letter is to advise of the projected funding available for the PPSA. The province currently has a tentative PPSA budget for 2013/14 of \$328,270,000 consisting of:

- i) \$307,344,000 base PPSA funding;
- ii) \$19,926,000 for Road Safety Initiatives recoverable through the ICBC MOU; and
- iii) \$1,000,000 estimated for other recoverable policing initiatives.

Additional funding required for new costs resulting from the new PPSA contract effective April 1, 2012 and the new incremental costs related to the accommodation of the provincial force in the new Surrey Headquarters building has not yet been determined. These are therefore excluded from the amounts above. In addition, the RCMP compensation increases announced March 30, 2012 are not included as Public Safety Canada has stated that there will be savings through a number of measures currently being implemented to offset these increases. We are currently awaiting quantified details of these measures and will not be requesting further provincial funding or advising of reductions to your budget until these details are known.

It is important to note that the Ministry of Justice will not have an appropriation until budget day February 2013. The Province is unable to commit funding prior to this date.

Yours truly,


Clayton J.D. Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Programs Branch

pc: Mr. Perry Clark
Ms. Kimberley McLean

Ministry of Justice

Policing and Security Programs
Branch

Mailing Address:
PO Box 9285 Stn Prov Govt
Victoria BC V8W 9J7

Telephone: 250 387-1100
Facsimile: 250 356-7747
Website: www.gov.bc.ca/justice



June 19, 2012
Ref C481336

Deputy Commissioner Craig J. Callens
Commanding Officer, "E" Division
RCMP
657 West 37th Avenue
Vancouver BC V5Z 1K6

Dear Deputy Commissioner Callens:

Further to Minister Shirley Bond's letter to Mr. Heath Slee, President of Union of British Columbia Municipalities, dated May 29, 2012 (copy attached) this letter confirms that positions established for the Integrated Homicide Investigation Team (IHIT) are included in Annex A of the Provincial Police Service Agreement (PPSA) effective April 1, 2012.

I ask that you please ensure participating municipalities are billed at the 70/30 cost share in accordance with the PPSA.

Yours truly,

Clayton J.D. Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Programs Branch

Attachment

pc: Mr. Perry Clark
Ms. Lisa Godenzie



June 22, 2012
Ref: 481649

Mr. Heath Slee
President
Union of British Columbia Municipalities
60 - 10551 Shellbridge Way
Richmond BC V6X 2W9

Dear Mr. Slee:

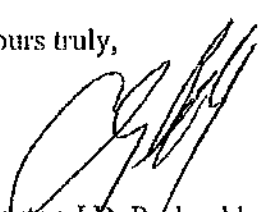
As you are aware, the Province will soon be entering into negotiations for the accommodation of the Provincial Police Force and Regional Integrated Teams at the new RCMP "E" Division Headquarters building in Surrey.

The Province is assembling a team of experts and gathering information in preparation for the negotiations. It would be ideal if the team included municipal representatives, particularly ones experienced in negotiating with the RCMP for accommodations and dealing with the financial aspects of the policing agreements.

I am writing to ask the Union of British Columbia Municipalities to appoint some representatives to the team. From my perspective, Mayor Peter Fasshender, Mr. Murray Dinwoodie (City of Surrey) and Mr. Paul Gill (District of Maple Ridge) would be appropriate representatives.

Please let me know if you have any questions about this request or the negotiations. I would appreciate your response to this request as soon as practicable.

Yours truly,



Clayton J.D. Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Programs Branch



3301 East Pender Street, Vancouver BC, V5K 5J3 Canada
t 604-215-4702

May 22, 2015
Ref: 508283

Mr. Sav Dhaliwal, President
Union of British Columbia Municipalities
Suite 60 – 10551 Shellbridge Way
Richmond BC V6X 2W9

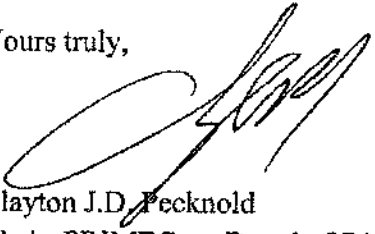
Dear Mr. Dhaliwal:

Thank you for your earlier correspondence of February 24, 2015, indicating the UBCM's nominations to the PRIMECorp Board of Directors – specifically, Mayor Derek Corrigan, City of Burnaby, and David Stuart, CAO, North Vancouver District. I appreciate your efforts in identifying these individuals.

I am writing today to seek your assistance with respect to emergent factors affecting these Board vacancies and, more specifically, UBCM's nominees. As you may be aware, senior officials from municipal jurisdictions with independent police agencies do, from time-to-time, express keen interest in having their Mayor represented on the PRIMECorp Board. Recognizing the nominees recently identified by UBCM are both from municipalities with contracted RCMP services, I respectfully ask that thoughtful consideration be given to re-assigning one of these nominations to a representative from a municipal jurisdiction with an independent police agency. As Board Chair, I believe this approach will ensure the strategic oversight of PRIMECorp will continue to reflect the jurisdictional complexity of police services in British Columbia.

For your information, we anticipate providing a status update on this issue at the next meeting of the PRIME Board in late June 2015. As such, we would appreciate a response at your earliest opportunity in advance of the meeting.

Yours truly,


Clayton J.D. Pecknold
Chair, PRIMECorp Board of Directors



August 21, 2015
Ref: 511454

Mr. Gary MacIsaac, Executive Director
Union of BC Municipalities
525 Government Street
Victoria BC V8V 0A8
Email: gmacisaac@ubcm.ca

Dear Mr. MacIsaac:

On November 27, 2014, the initial version of the *Companion Document* to the 2012 RCMP Provincial and Territorial Police Service Agreements was endorsed by the co-chairs of the Contract Management Committee. This document was prepared in collaboration and consultation between all the contract parties nationally and is intended to assist with the interpretation and implementation of the Provincial and Territorial Agreements. In BC specifically, the *Companion Document* guides the interpretation and implementation of the *Provincial Police Service Agreement* (PPSA) which sets out the terms under which the RCMP act as BC's provincial police force. The *Companion Document* contains an Appendix which speaks to the transferability of the guide to the Municipal Police Service Agreements (MPSAs).

As you know, the structure of policing in BC is unique in that the Province maintains an overarching MPSA with the federal government, and municipalities must enter into a Municipal Police Unit Agreement (MPUA) with the provincial government for the provision of RCMP municipal policing services. As a result of this different contractual relationship, BC must have its own *Municipal Companion Document* specific to BC municipalities to aid in the interpretation and implementation of the MPUA.

Policing and Security Branch staff have begun work on a first draft of the BC's *Municipal Companion Document*. Consultation with and input from RCMP policed municipalities is key in this process. As discussed at the Local Government Contract Management Committee (LGCMC), we would like to form a Working Group under the auspices of the LGCMC for this purpose. In your capacity as Executive Director of the Union of BC Municipalities (UBCM), I would like to request that you please appoint five to seven local government representatives from RCMP policed municipalities across BC to sit on the Working Group. I recommend that appointees represent municipalities with populations between 5,000 to 14,999 and municipalities with populations 15,000 and over, as well as represent the Lower Mainland, Vancouver Island, Northern and Interior BC regions as best as possible.

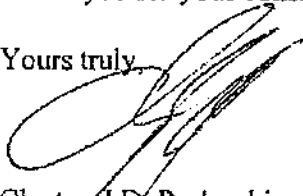
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Mr. Gary MacIsaac, Executive Director
Page 2

I anticipate that the first Municipal Companion Document Working Group meeting will be scheduled for October. Terms of Reference for the Working Group are currently being drafted and will be distributed in advance of the first meeting.

Thank you for your consideration.

Yours truly,

A handwritten signature in black ink, appearing to read 'Clayton J.D. Pecknold', written over the 'Yours truly,' text.

Clayton J.D. Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Branch



March 18, 2016

Ref: 514427

Mr. Sav Dhaliwal
Co-Chair, Local Government Contract Management Committee
c/o UBCM
60 – 10551 Shellbridge Way
Richmond BC V6X 2W9

Dear Mr. Dhaliwal: *Sav*

Thank you for your letter of February 15, 2016 and our most recent teleconference of March 3, 2016, regarding the issues and concerns provided by local government in the implementation of the new RCMP Policing Agreements and policing in general. I appreciate the input by local government and the efforts of UBCM and the Local Government Contract Management Committee (LGCMC) in seeking timely feedback for the upcoming Five Year Review of the Agreements (the Review). I also wanted to outline for you the process that will be taken in advancing the issues identified.

As you are aware, Article 22 of the Provincial Police Service Agreement (PPSA) provides Canada and the Provinces and Territories (PT) with a review mechanism to analyze the Agreements' financial and other significant provisions every five years. The Review is the mechanism built into the Agreements to ensure the Agreements are meeting the evolving needs of the contract parties, in order to remain current over the 20 year term. Since the municipal Agreements flow directly from the PT Agreements, it is incumbent on me to ensure that municipal issues that meet the requirement of Article 22 are also tabled for the consideration of the Contract Management Committee (CMC).

A Five Year Review Working Group was struck under the Current Issues Standing Committee of the National CMC. This group has worked to identify substantive issues for recommendation to CMC for consideration for inclusion in the first Review. The list of issues received by local governments for the Review has been provided to the Working Group and they are being incorporated into the current PT list. While a number of issues have been proposed by all parties, the issues have been categorized into those recommended as substantive and those seen as non-substantive.

In order to determine which issues will be selected as substantive, the following criteria were applied:

- An issue which affected or could affect all parties to the Agreements;
- An issue which has a significant cost impact to the parties;
- An issue which can only be dealt with as part of a Five Year Review; and
- An issue which, if addressed, should improve the implementation of the Agreements.

.../2

Ministry of Public Safety and
Solicitor General

Policing and Security Branch

Mailing Address:
PO Box 9285 Stn Prov Govt
Victoria BC V8W 9J7

Telephone: 250 387-1100
Facsimile: 250 356-1747
Website: www.gov.bc.ca/psag

The Agreement stipulates that all matters proposed for inclusion in the Review will be referred to the CMC for consideration; however, only those matters selected by the CMC for inclusion in the Review will be included as part of the Review process.

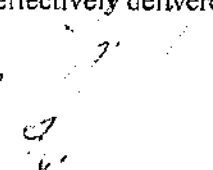
At the upcoming meeting of CMC Assistant Deputy Ministers (ADMs) in Ottawa, April 13-14, ADMs will review the list of issues identified as substantive and determine whether the issue should be included as part of the Review. The ADMs will also consider whether any of the items on the PT non-substantive list (which includes municipal issues) should be included on the substantive list. A determination will also be made on how a substantive issue will be assigned for further analysis, recommendations and proposed changes to process, Companion Document, Agreements, etc.

Regular updates will be provided to the CMC and LGCMC and results of the Review will be presented to CMC for consideration (all reviews must be concluded on or before April 1, 2017). The results of the Review and any recommendations made by CMC will be provided to the Federal and PT Deputy Ministers for their review and consideration as soon as possible after the completion of the Review. Any amendments resulting from the Review will not come into effect until Federal and PT Ministerial approvals are obtained and agreement is recorded in writing in accordance with Article 25. Since each Agreement is a bilateral agreement between Canada and a PT, the possibility exists that not all PTs will adopt all (or any) of any amendments proposed as a result of a Five Year Review. Further, if required, the Companion Document will be amended and the amended version will be approved by CMC and initialled by CMC co-chairs.

Those issues that are not considered substantive or are not chosen by the CMC for the Review will also be addressed through some other means, either locally with the province, through referral to existing CMC Standing Committees/Working Group, or other process to be determined. The Working Group has an expectation that all issues will be forwarded for consideration and will be addressed either through the Review or some parallel process.

Once again I want to thank you, UBCM, the LGCMC and those local governments for your time, consideration and input into this important milestone in the new RCMP Agreements. This is the first time contract parties can now use the Review process to analyze existing or emerging program areas that could be improved or managed more efficiently. I trust that the process outlined above for advancing our mutual issues is clear and I look forward to continuing to work together in ensuring policing is effectively delivered to serve the needs of all British Columbians.

Yours truly,


Clayton J.D. Pecknold
Assistant Deputy Minister
and Director of Police Services
Policing and Security Branch

pc: The Honourable Mike Morris, Minister of Public Safety and Solicitor General

PSPB-PSD-INFRFN

Referral Slip for ID:514427

2017/01/25

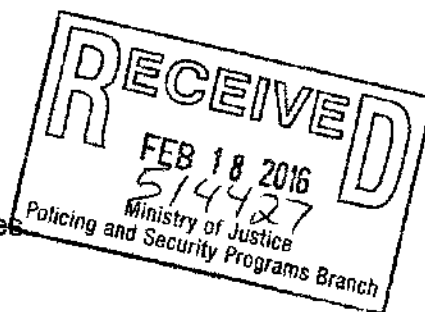
Log Type: Letter	Action: ADM Draft Reply	Due: 2016/03/29
Batch:	Subaction:	
Type: Local Government Sav Dhalawal, Co-Chair Local Government Contract Management Committee Union of BC Municipalities 60 - 10551 Shellbridge Way Richmond, BC, Canada V6X 2W9 Phone: 604-270-8226		Written: 2016/02/15 Received: 2016/02/18 Due: 2016/03/29 Interim: Signed: 2016/03/22 Approved: 2016/03/22 Closed: 2016/03/22
Address To: Clayton Pecknold, ADM Copy To: Mike Morris, Minister, PSSG Drafter: MLA:		Resp Type: Entered By: laureded Sign By: Approved By: File No.:
Subject		
Five Year Review of RCMP Agreements / local government feedback of the RCMP contract.		

Referral PSPB-PSD-INFRFN -> PSPB-ADM			
From: PSPB-PSD-INFRFN	Sent: 2016/02/18	Status: Completed	Ref Action: ADM AAA
To: PSPB-ADM	Received:	Reason:	Subaction:
Assign To:	Completed: 2016/03/22	Due:	File No.:
Referral Comments			
2016/02/18 PSPB-PSD-INFRFN Original to ADM Pecknold's office.			

Referral PSPB-PSD-INFRFN -> PSPB-ADM -> PSPB-Correspondence			
From: PSPB-ADM	Sent: 2016/03/17	Status: Completed	Ref Action: ADM Draft Reply
To: PSPB-Correspondence	Received: 2016/03/17	Reason:	Subaction:
Assign To:	Completed: 2016/03/22	Due: 2016/03/29	File No.:
Referral Comments			
2016/03/22 PSPB-Correspondence - Tonia Enger approved; ADM Pecknold approved - Letter sent in hard copy on March 22, 2016; pc emailed to Minister Morris on March 22, 2016 - FYI sent to Lisa Godenzie and Tonia Enger - Filed and closed 2016/03/17 PSPB-ADM - Lisa Godenzie drafted response; with Tonia Enger for review and approval			

February 15, 2016

Mr. Clayton Pecknold
Assistant Deputy Minister and Director of Police Services
BC Ministry of Public Safety and Solicitor General
Room 028, Parliament Buildings
Victoria, British Columbia V8V 1X4



RE: Five Year Review of RCMP Agreements

Dear Mr. Pecknold,

I would like to thank you and your staff for reaching out and working with UBCM and the Local Government Contract Management Committee (LGCMC) to facilitate local government feedback for the Five Year Review of the RCMP contract. We appreciate the collaborative approach taken in order to provide thorough and impactful input into this important matter.

Attached you will find a formal submission outlining input provided by local governments and trends that have emerged through analysis of local government feedback. Additionally you will find a list of all local government feedback provided to UBCM as part of the review process. The attached information addresses not only the RCMP contract, but also general issues and concerns with policing in British Columbia.

As discussed at the February 10, 2016 LGCMC meeting, the Committee would request that the Ministry of Public Safety and Solicitor General review all the issues and concerns brought forward by local governments and examine adequate language that could cover these concerns within an appropriate article of the RCMP contract.

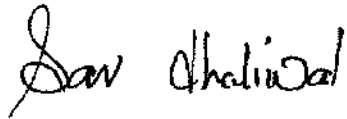
We would also like to request that the Province raise these issues with other provinces and territories (e.g. through inter-provincial staff working groups and forums) prior to the formal meeting of Assistant Deputy Ministers, in order to gauge whether local governments in other parts of the country face similar challenges.

Lastly, we would be interested to hear the provincial perspective regarding the issues and concerns brought forward by British Columbia local governments through this process. I would like to request a meeting with you at a time of your

convenience to discuss the provincial government's reaction to local government concerns, as well as any of the other topics mentioned in this letter.

UBCM and its members look forward to continued local government engagement throughout the Five Year Review process.

Sincerely,



Sav Dhaliwal
Co-Chair
Local Government Contract Management Committee

CC: *The Honourable Mike Morris, Minister of Public Safety and Solicitor General*

UBCM Submission to BC Ministry of Public Safety and Solicitor General

Re: Five Year Review of RCMP Agreements

Executive Summary

The Union of British Columbia Municipalities (UBCM) represents 100% of the local governments in British Columbia, as well as seven post-treaty First Nations members, and has advocated for policy and programs that support its membership's needs since 1905. The majority of its members receive policing services from the RCMP through a Municipal Police Unit Agreement (MPUA) with the Province of British Columbia. To this end, local governments and the Province have formed the Local Government Contract Management Committee (LGCMC) as a forum for consultation, analysis and communication regarding all aspects of the RCMP contract.

This submission provides an update on the Five Year Review of the RCMP Contract, and feedback obtained from local governments.

Background Information

As per article 22 of the Provincial Police Service Agreement (PPSA), Canada and the Provinces and Territories are provided with a Five Year Review mechanism to analyze and address substantive issues arising out of the implementation of the PPSA. Article 21.1 of the MPUA dictates that amendments resulting from the review will be applicable to, and binding on, the MPUA.

Since Summer 2015, UBCM has worked with the Province to solicit feedback in order to best represent local government interests to the federal government. This has entailed publishing three articles in UBCM's e-newsletter, The Compass, in addition to sending a letter from the LGCMC Co-Chairs to impacted mayors.

Rules

The Five Year Review is governed by rules that impact which issues are to be included in the review. The Province has identified two rules of particular note:

- 1) For a matter to be included in the Five Year Review, it must be raised and involve more than one Province or Territory.
- 2) The National Contract Management Committee must agree on the matters to be reviewed and the intent of the review.

The final deadline for local governments to provide input to UBCM was January 22, 2016. The information provided was analyzed and discussed by the LGCMC prior to completing the final submission.

Local Government Feedback

During this review process, input was received from eight municipalities, as well as the attendees

of the August 6, 2015 CAO/PPC forum, and December 15, 2015 and February 10, 2016 LGCMC meetings.¹ The following is a list of each responding party's input:

Respondent #1 (CAO/PPC forum and December 15 LGCMC meeting)

- Address the impending new labour relations model and its potential impact on costs and service delivery;
- Review of the cost implications of the national programs (e.g. Police Dog Service Training Centre, Cadet Training Program) to local governments;
- Add stronger language around federal and provincial commitments to providing infrastructure that supports policing;
- Clarify the ability to provide provincially governed integrated teams and the cost sharing that applies for those teams;
- Provide oversight of Shared Services Canada and its impact on service delivery;
- Plan and commit to address vacant positions;
- Provide for a timely completion of directed reviews, including an analysis of service delivery options.

Respondent #2 (District of Kent)

- Address the impending new labour relations model (RCMP right to collective bargaining) and potential impacts on costs (member pay);
- Clarify provincial responsibility/governance of integrated teams and cost accountability;
- Add services and resources to cover responsibilities related to federal correctional institutions and policing First Nations territories;
- s.13,s.16

Respondent #3 (City of Richmond)

s.13,s.16

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¹ All submissions received are attached, in their entirety, as part of this report.

Respondent #4 (City of Campbell River)

- Expedite security screening processing times for the provision of support staff be expedited;
- Include language in the agreement regarding DNA analysis services requirements (e.g. expected processing times), s.13,s.16
s.13,s.16

Respondent #5 (City of Kelowna)

- Include wording to eliminate delays and shorten the length of time it takes for a local government to receive a new RCMP member (once a formal request is made);
- Re-establish the RCMP funded Surplus to Establishment (STE) program.

Respondent #6 (City of Vernon)

- Emphasize improved communication between the RCMP and contract partners, especially with respect to changes in service delivery and associated costs s.13 s.16
s.13,s.16
- That the provincial-federal companion document (or subsequent municipal companion document) address the recommended or preferred ratio between regular members and support staff, to ensure an efficient balance between cost efficiency and support for regular members;
- Resolve outstanding issues s.13,s.16
- Review cost implications (and transferring of costs to local governments) of national programs (e.g. recruiting, Police Dog Service Training Centre, Cadet Training Program).

Respondent #7 (City of Trail)

- Include more cost certainty within the contract, potentially by establishing an accurate long term per member cost which would allow councils to better manage the cost of policing;
- Review the cost formula for RCMP policing, including the idea of apportioning costs to regional areas instead of single municipalities;
- Resolve and improve management of outstanding cost issues and costs transferred to local governments s.13,s.16
- Include a thorough RCMP performance appraisal that affords municipalities the opportunity to provide input on operations;
- Include rules to better manage vacancies while ensuring high levels of service delivery.

Respondent #8 (City of Burnaby)

- That the municipal companion document thoroughly address administrative and financial implications to local governments (especially where cost implications are vague), and that fulsome discussion occur with local governments to ensure clarity on the terms and details of the RCMP contract;
- There be additional consultation, discussion and information shared with local governments regarding cost shifts from the federal and provincial orders of governments to municipalities
s.13,s.16

Respondent #9 (City of Kamloops)

- That there be an emphasis on more meaningful and implicit consultation (at the provincial and federal levels) related to cost drivers;

- The need to manage high vacancy patterns in municipalities, as they have a significant impact on the RCMP's ability to maintain services;
- That it be understood that outstanding issues (s.13,s.16 s.13,s.16

Respondent #10 (February 11, 2016 LGCMC meeting)

- A need to understand the cost split of integrated teams (e.g. 70-30 or 90-10) now and in the future;
- In cases where municipalities terminate their contracts with the RCMP and move to own force policing, the contract needs language and clarity around who owns the assets, on what basis they are owned by either party, and other financial implications;
- Reduce officer movement from detachment to detachment by giving officers working in detachments of 100 or more members (or municipalities with 200,000 or more in population) the option of spending their entire careers in that detachment. LGCMC members felt this would improve productivity and promote a sense of community in the officers;
- Have wording in the contract which would provide oversight and review of Shared Services Canada, and its impact on service delivery (expressed via e-mail by an LGCMC member);
- Greater emphasis on federal and provincial commitments to providing police infrastructure (expressed via e-mail by an LGCMC member).

Trends

Despite the low number of responses, trends emerged relating to requested changes of the police service agreements or items local governments wished to be included in the agreements. The following list includes the issues that were mentioned most frequently:

- 1) Cost Shifts / Outstanding Issues: Some preferred to discuss their desire to have outstanding issues resolved, while others focused on the transfer of costs to the local governments that have occurred as a result of these outstanding issues. Many respondents referenced the recent decision to transfer a portion of s.13,s.16 services costs to municipalities as an example of the type of issue that was not properly resolved, requiring greater consultation with local governments. Mechanisms for consultation, discussion and information sharing with local governments are needed, according to responding parties.
- 2) National Programs: Many responding parties would like a process in place to review national programs and in particular their cost implications, as they become a larger financial burden on local governments.
- 3) Integrated Teams: Clarification and certainty (within the contract) are desired on the ability to provide provincially governed integrated teams, the need for cost accountability, and certainty around the actual cost split (e.g. 70-30 or 90-10) now and in the future.
- 4) Labour Relations: Several responding parties were concerned with the pending new labour relations model and its impacts on municipal policing costs, including member pay.
- 5) Role of Civilian Members: Whether it be through a companion document or the contract, some respondents wished to gain more clarification around civilian members (e.g. whether they would transition to becoming public service employees, what the ratio should be between civilian members and regular members, etc.).
- 6) Vacancy Management: Respondents requested provisions (or a plan) to manage vacancies while ensuring appropriate service delivery.

- 7) Officer Retention: Some wished for municipalities with populations greater than 200,000 or detachments greater than 100 members to have the option to be assigned officers for their entire careers as a mechanism to improve policing efficiency, among other benefits.
- 8) Asset Ownership: In cases where a municipality terminates its contract with the RCMP and moves to own force policing, the RCMP contract needs language and clarity around police asset ownership, on what basis assets may be owned by either party, and other pertinent financial implications.
- 9) Police Infrastructure: Several respondents spoke in favour of stronger language in the contract around federal and provincial commitments to providing infrastructure that supports policing.
- 10) Shared Services Canada: Respondents requested wording in the contract that would provide for oversight and review of Shared Services Canada, and its impact on service delivery.

Concluding Remarks

UBCM looks forward to continued local government engagement with the provincial and federal orders of government as the Five Year Review process continues. Inquiries regarding this submission may be directed to Bhar Sihota, UBCM Policy Analyst, bsihota@ubcm.ca or (604) 270-8226 Ext. 114.



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Tel: (604) 796-2235
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Web: www.district.kent.bc.ca

September 18, 2015

FILE: 0230-20

VIA Email: bsihota@ubcm.ca

Mr. Bhar Sihota,
Policy Analyst
Union of British Columbia Municipalities
60 – 10551 Sheilbridge Way
Richmond, BC
V6X 2W9

Dear Mr. Sihota:

Re: Five Year Contract Review

Thank you to UBCM for reminding us about the RCMP police contract that is quickly coming to an end in April 2017.

The service delivery of policing services in our community is excellent and is well managed overall. Having said that, we do have the following concerns that Council would like to share with UBCM:

1. We echo the concerns of RCMP labour relations and are deeply concerned with the possibility that the RCMP members have the right to collective bargaining pursuant to the recent Supreme Court of Canada Ruling.

At one time, the pay levels of the RCMP were paid within the top 3 in Canada. Not high, not low but in the middle. We would strongly encourage UBCM to review that model again. We do not believe BC municipalities and Canada can afford a unionized police force in the long term.

s.13,s.16

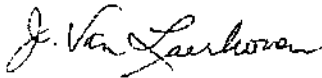
s.13,s.16

Having effective advance conversations with the Province on significant cost drivers affecting municipal and regional policing budgets would help strengthen working relationships on financial accountability. Being blindsided on spending on desired capital improvements and operational services do not sit well with those municipalities that must pay into policing annually.

How do we continue to explain to our citizens each year that we have a significant tax hike that is beyond our control and is essentially dictated by the Provincial and Federal governments on policing.

Should you require further feedback we would be pleased to participate on setting up some basic principles on stakeholder communications.

Sincerely,

A handwritten signature in cursive script, reading "J. Van Laerhoven".

John Van Laerhoven
Mayor

Pc: Mr. Laurie Throness, MLA



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January 21, 2016

File: 7400-01
0230-20

Email: bsihota@ubcm.ca

Mr. Bhar Sihota
Policy Analyst
Union of British Columbia Municipalities
60-10551 Shellbridge Way
Richmond, B.C.
V6X 2W9

Dear Mr. Sihota:

Re: District of Kent – 5 Year Review Police Service Agreement

Thank you for the opportunity for the District of Kent to express our concerns on the 5 year police services agreement. As leaders of our community we find it more challenging each year to face the pressures of keeping up with our municipal infrastructure, capital improvements and the rising costs of policing over which we have limited control with respect to budgeting.

We recognize policing plays a significant role in keeping our citizens safe in our community. We understand that the District of Kent is only a partner with the Province in this policing relationship. Having said that, our Council feels that the RCMP (Province) does not do a very good job in consulting and sharing information in advance on capital costs, services, and budget.

s.13,s.16

It is time that UBCM encourages the Province to acknowledge that BC municipalities are a serious partner in policing, and the communication process is an important technical process that builds strong relationships in achieving the goals of the RCMP. By not sharing financial information in advance and listening to our municipal concerns, the RCMP (Province) loses credibility and creates unnecessary misunderstandings with our communities. This only creates doubt

with Council when we are suddenly told that there are going to be administrative fees, that municipalities have to cost share, s.13,s.16

The RCMP (Province) and UBCM need to cultivate a stronger culture to inform municipalities on future services and the types of programs they wish to deliver in advance before they approach municipalities to commence funding. It's never easy to explain to your constituents that there is going to be an annual 2% or 3% tax increase for police services. These police service costs are rising faster than inflation and the cost of living.

At the end of the day we all know that policing is an essential service that we need to keep sustained since crime is becoming more complex. Our immediate concerns for the police services agreement are the future service programs that will have a significant expenditure attached to future budgets:

- 1) Will potential Police unionization and labor costs affect municipalities?
- 2) Are we redefining the roles of the RCMP Auxiliary program and at what costs? Will the Auxiliary program save police costs in the community?
- 3) Will Integrated Policing costs revert back to the Province?
- 4) Will the s.13,s.16 policing facility costs be borne by the Federal Government?
- 5) Will s.13, costs be incorporated back with the Province?
- 6) Should UBCM strike a sub-committee to determine a better cost sharing s.13,s.16
- 7) Should additional police services be added to cover off First Nations policing and the Correctional Institutions? Often municipal members are responding to these federal communities and subsequently we are shy boots on the ground to address municipal police work in our community.

We thank UBCM in giving us the opportunity to share our thoughts and concerns with the police service agreement.

Sincerely yours,



John Van Laerhoven
Mayor

Page 24 to/à Page 25

Withheld pursuant to/removed as

s.16;s.13



City of Campbell River

From the Office of the Mayor

1 February, 2016

Mr. Bhar Sihota
UBCM Policy Analyst
60 -- 10551 Shellbridge Way
Richmond, BC V6X 2S9

Via email: bsihota@ubcm.ca

Dear Mr. Sihota: Re: 5-Year Review of the RCMP Police Service Agreements

At its January 25th, 2016 meeting, the City of Campbell River Council endorsed the following recommendations:

"THAT the issue of security screening processing times for the provision of support staff as required under the Municipal Police Unit Agreement be raised as a substantive issue with UBCM for the 5-year review of the RCMP Police Service Agreements in 2017; and

THAT the issue of lab processing times be raised as a substantive issue with UBCM for the 5-year review of the RCMP Police Service Agreements in 2017."

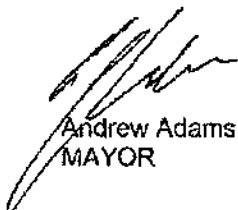
The City's Police Services department has experienced processing times from 'E' Division Departmental Security of between three to six months for security screening applications required for support staff to work in the RCMP detachment. These processing times hinder the City's ability to fulfill their contractual obligations to provide and train the support staff necessary to assist the RCMP with their policing operations.

The City is also concerned with processing times for lab results that are required in support of police investigational files. The City is advised that results can take anywhere between six months to a year or longer, and these delays can have judicial impact on criminal case files. s.13,s.16

s.13,s.16, the City requests improved lab services to better assist the RCMP to adequately manage criminal case files in a timely manner.

The City of Campbell River is requesting your support of these recommendations by engaging in discussions with the Province and the RCMP to reduce processing times. The City values its positive working relationship with the RCMP and feels the noted improvements will enhance public safety in our community.

Yours sincerely,



Andrew Adams
MAYOR



January 22, 2016

File: 0700-20

Via email: bsihota@ubcm.ca

Bhar Sihota
Policy Analyst
Union of British Columbia Municipalities
Suite 60 - 10551 Shellbridge Way
Richmond, BC V6X 2W9

Dear Mr. Sihota,

Re: Five Year Review of RCMP Contract - Comments from City of Kelowna

Council for the City of Kelowna discussed the request from UBCM for feedback on the RCMP contract during the Monday January 16, 2016 a.m. Council Meeting. During the meeting, Council adopted the following resolution:

THAT Council authorizes the Mayor, on behalf of Council, to write a letter to UBCM identifying the following two conditions regarding the RCMP Contract: (a) the length of time to get a position approved from the Provincial and Federal levels, and (2) the elimination of the RCMP funded Surplus to Establishment (STE) program.

The RCMP has stated to the UBCM Local Government Contract Management Committee that it can take up to one year between the time a local government requests a new RCMP member and a new member actually showing up. This has been the case in Kelowna, and the delays at the Provincial and Federal levels in approving and staffing these requests for new members need to be examined and the length of time shortened. The delay negatively impacts Council's ability to respond to new policing needs in a timely fashion.

. . . 2

Bhar Sihota
Union of British Columbia Municipalities
January 22, 2016
Page 2

The Kelowna detachment is rarely, if ever, at full establishment strength at any given time. The Detachment used to have the ability to staff STE positions, however, that is no longer the case. The detachment also had the ability to use the established but unfunded positions, which would allow it to be at a resource level closer to that of the funded strength. Without the means to staff these positions, the detachment is not able to be resourced near the funded strength and it has had a detrimental impact on policing in the City of Kelowna.

Thank you for the opportunity to provide input.

Yours truly,

A handwritten signature in black ink, appearing to read 'C. Basran', with a stylized flourish at the end.

Colin Basran
MAYOR

copy: Council
City Manager
OIC, RCMP Kelowna Detachment
Acting Divisional Director, Corporate & Protective Services

Subject: RCMP Contract Feedback

Date: Friday, January 22, 2016 at 4:45:32 PM Pacific Standard Time

From: Will Pearce

To: 'Bhar Sihota'

CC: Group (Mayor and Council), Patti Bridal, Kevin Bertles, Jim McNamara

Hello Bhar. Thank you for your previous response to my questions related to the "RCMP contract" and progress by the Local Government Contract Committee Structure. As this is the closing day for local government comments on contract issues to be considered for the five-year review of the Municipal Police Services Agreement I will summarize Council's discussions and concerns below. As I have previously noted our Council recently had the benefit of an RCMP delegation appearing before Council at a regular meeting earlier this month. The discussion was far reaching and a number of issues arose.

- 1) Of greatest common concern is the lack of communication between the RCMP and local Councils with respect to unilateral changes in service cost allocation. I want to emphasize that our community is well served by our detachment and we have an excellent working relationship. These issues and those following are NOT with the local detachment. I will speak further to specific concerns below, but as examples of little or no communication before unilateral change to service costs s.13,s.16
(we understand this MAY not be directly from RCMP but it is a necessary service to support RCMP investigations), police dog service training centre costs (\$27,624 per PDS team), moving from flat rate for new training to apparent actuals (3 year rolling average) for new training and recruiting (a change from \$3,500 to a combined estimate of \$4,012 per member), being charged for "severance" s.13,s.16 in the absence of a definitive decision, etc. When the Minister responsible presented the newly negotiated police services agreement to UBCM there was considerable emphasis on "communication" BEFORE any further changes. This was intended to foster a more collaborative and co-operative relationship. I was on the floor at the UBCM session for the roll out of the agreement.
- 2) In the absence of "communication" and good faith negotiations, local municipalities are essentially being assigned costs (some might say downloaded) for which we have had little or no notice and virtually no lead time necessary for budgeting purposes.
- 3) The City of Vernon has inquired as to a recommended/preferred ratio between regular members (officers) and support staff (municipal employees, public service-federal, public service-provincial). We have been advised there is no ratio/target stipulated to date. We would respectfully request this be a discussion topic for the "Companion Document" to the municipal police services agreement. We want to ensure our members are adequately supported and that the costs of support staff are reasonably assigned to respective partners in an integrated detachment.
- 4) Local municipal governments are being billed for "severance" costs s.13,s.16
s.13,s.16
----- While these costs may appear modest on a per member basis when billed over a number of years the cumulative amounts are substantial. Local municipalities may choose to create an "RCMP reserve" to prepare for possible outcomes, but that should be the choice of a local Council. Attaching what amounts to a surcharge without conclusive policy direction to the quarterly billings is simply poor business practice (some may say it goes against the grain of ethical practice).
- 5) When cost loading for "National Programs" (such as Dog Service, new recruit training and recruitment) shifts from a predominantly federal expense to a local government, particularly for municipalities greater than 15,000 population, the local taxpayer now gets to pay (90%) for the newly loaded "National Program" as well as subsidize all other levels of local government (below 15,000) through provincial and federal taxes. As a "National Program" the taxpayer pays once for the service through federal taxes. As a local funded "National Service", local taxpayers living in communities serviced by RCMP of population greater than 15,000 get to pay (90%) for the local

dog service (by example), subsidize the 30% for municipalities with population between 5,000 and 15,000 AND almost wholly fund dog service for municipalities less than 5,000 population and rural detachments (by percentage of Canadians now living in an urban environment).

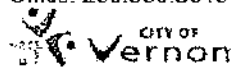
- 6) We would look to the Local Government Contract Committee to thoughtfully consider the recommendations arising from the Auditor General for Local Government report titled "Policing Services Performance Assessment – A Self-Assessment Tool for Municipalities. On a personal note (NOT on behalf of our Council), the general principal of the report appears sound ("In carrying out our audits, we found there was no established and broadly accepted set of performance metrics for municipalities to use in evaluating their policing services") however, somewhat typical of AGLG reports, the proposed course of action would overwhelm the resources of most municipalities and add inordinate administration costs or take away from line services. What we do need is a practical, common approach to determine and assess policing management metrics in a reasonable and efficient manner. The Local Government Contract Committee could take a beneficial lead role in this.

Thank you for the opportunity to comment.

Will Pearce

Chief Administrative Officer

Office: 250.550.3515 | www.vernon.ca



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City of Trail

Office of the Mayor

25 January 2016

File #7400-01

Union of BC Municipalities
Attention: Bhar Sihota
60-10551 Shellbridge Way
Richmond, BC V6X 2W9

Dear Mr. Sihota:

RE: 5-YEAR REVIEW OF THE RCMP POLICE SERVICE AGREEMENT

The City of Trail appreciates the opportunity to provide feedback as it pertains to the Five Year Review of the Policing Service Agreements.

The City of Trail is a medium sized municipality in the West Kootenay area that pays for 14 regular RCMP members, employs 3.5 municipal employees and also owns and operates a detachment that houses provincially funded members and PSA employees through which the City recovers an apportioned share of the detachment operating costs.

From the City's perspective, there are several issues or concerns advanced at this time. In review of the UBCM correspondence, the City is most likely reiterating concerns that have already come forward but believe it is important to support and further emphasize these issues and their impacts.

Cost and cost containment – City Council is very concerned with ongoing cost escalation and the impact this has on the taxpayer. The costs to provide the service seem to be increasing at unsustainable levels and in this respect if there could be greater certainty with respect to the overall cost that the municipality is responsible for it would greatly assist Council when considering the City's Five Year Financial Plan. In this respect, if the cost per member could be established for longer periods of time it would allow Council to plan accordingly and perhaps better manage the cost of this service when compared to other core municipal services the City provides.

Explore your
TRAIL

City Hall • 1394 Pine Avenue, Trail, BC, Canada V1R 4E6 • Telephone: (250) 364-1262 • Fax: (250) 364-0830
Public Works • Telephone: (250) 364-0840 • Fax: (250) 364-0831
www.trail.ca • eMail: info@trail.ca

Further to the above, the City of Trail is the only community in Greater Trail that exceeds 5,000 in population and is therefore subject to considerably higher costs than the current property tax rates levied by the Province for communities under this population threshold. With policing service being provided and managed on a regional basis, the current cost apportionment is neither fair nor equitable and should be reviewed. While this may not fall specifically under the scope of the current agreement, the City of Trail believes the UBCM needs to consider this in the context of promoting a system that apportions costs to the regional area and that includes a mechanism to allocate these costs so all benefiting areas are paying a similar amount towards these costs.

New costs – There is some concern that additional costs continue to be downloaded onto municipalities. s.13,s.16 s.13,s.16

s.13,s.16 the cost of Information Technology support was recognized as a separate and billable item that the City again had to pay directly. In addition, the formula for reimbursement for guarding and matron costs was modified a number of years ago and this downloaded cost created considerable concern for the City in the context of budget increases and how to fund the additional wage costs that were included as part of a Collective Agreement. The concern that smaller neighbouring municipalities are seemingly immune from these cost increases based on the cost formula that is currently in place is again emphasized in that it seems easier to pass these costs onto the larger municipalities who are already paying directly.

Operations – The City of Trail pays several million dollars annually for policing and it is one of the most expensive service the City provides. In this respect, while there would appear to be efforts to consult with the City in the context of service priorities, the City remains concerned with the administration of the service and the apparent lack of any sort of real performance appraisal that affords the City the opportunity to provide input. Changing senior administration within a relatively small detachment seems to occur on a somewhat frequent basis. This turnover highlights some inconsistencies and inadequacies within the review and selection process undertaken in appointments to senior leadership roles and thereby directly affecting the efficiency and effectiveness of a relatively small detachment.

Further, the City is aware that there is no longer a mechanism to move RCMP members after a specified period of time. While the cost of moving people is understood, the level of complacency and the negative impact this has on service can be noticeable. Perhaps this could be rectified by more directly rotating Detachment Commanders and is something that should be considered in the context of the agreement as part of ensuring the level and quality of service appropriately matches the massive expense.

The City of Trail appreciates the opportunity to provide feedback. The City does its best to work within the system that is currently in place but believe that various service and cost issues need to be critically assessed if the current service is going to remain effective and sustainable in the long-term.

Regards,

Mike Martin

Mike Martin
Mayor

Subject: RCMP Contract Feedback

Date: Friday, January 29, 2016 at 8:06:36 AM Pacific Standard Time

From: Chu, Lambert

To: bsihota@ubcm.ca

CC: sav.dhaliwal@telus.net

Good Morning Bhar:

I apologize for the last submission of comments on the above noted subject. The City of Burnaby has reviewed the current Municipal Police Unit Agreement and would like to offer the following comments:

1. Service Agreement Companion Document

The Police Unit Agreement provides the framework for the RCMP contract; however it offers limited details particularly related to administrative and financial implications to local governments. A good example is the general reference in the agreement to the shifting of the former \$3,500/member charge for the National Programs to the actual 3-year rolling average cost. This provision is vague in the agreement but it has a significant cost implication to local governments. RCMP has indicated that a business case study for the dog training depot is being prepared. The new charges are now included in the quarterly invoices from RCMP.

The agreement also mentions that the Contract Management Committee (CMC) is the governance body overseeing the administration of the agreement. It is understood that municipalities are considered as associate members of the Committee and do not have the same position and voting rights as the provincial and federal members. The development of a Companion Document has been in the talk for a few years but it still requires a fulsome discussion with the local governments to ensure there is sufficient clarity provided on the terms and details of the contract and their implications.

2. Cost Shifting and Increases

The new s.13, s.16 dog training depot cost recovery, the establishment of RTIC, s.13, s.13, s.16, and non-committal to the 70/30 federal cost sharing of IHIT have a negative financial impact on local government budgets. These costs shifting were not clear in the agreement but the extent of their financial implications became evident when implemented by the Government of Canada, RCMP and the Province. There are other cost transfer provisions such as Corp of Commissionaires and legal advisory service that are identified in the agreement and when implemented, they too will increase cost charges to local governments. The lack of consultation/discussion and sharing of detailed information with municipalities on the cost drivers and cost shifting is a significant concern and must be addressed. The Province and the Government of Canada need to recognize the serious effects of the cost shifting and downloading and to provide a detailed list of items and conditions contained in the agreement that have a financial implication, and to share this information with all municipal partners.

Please feel free to contact me if you have any questions on the above.

*Lambert Chu, P.Eng.
Deputy City Manager
City of Burnaby
4949 Canada Way, Burnaby, BC
V5G 1M2*

*Tel: 604-294-7466
Fax: 604-294-7733*



February 3, 2016

Mr. Bhar Sihota, Policy Analyst
Union of BC Municipalities
60-10551 Shellbridge Way
Richmond BC V6X 2W9

Dear Mr. Sihota:

RE: Five-year Review of RCMP Provincial Police Services Agreement Feedback

Further to the Local Government Contract Management Committee's request for feedback on the five-year review of the RCMP Provincial Police Services Agreement (PPSA), Kamloops City Council wishes to express its concerns over the following key issues.

1. Consultation - While communication and consultation efforts at the local detachment level have been excellent, the City of Kamloops is very concerned with the lack of meaningful and implicit consultation related to RCMP cost drivers at the provincial and federal government levels.
2. RCMP Resources - While this has been expressed on numerous occasions over the past decade, the City of Kamloops continues to be frustrated with high vacancy patterns in the Kamloops Detachment. While the City of Kamloops is confident that the Kamloops Detachment provides a high level of police services to the community, there is no doubt that the high vacancy patterns within the local detachment present huge challenges and have significant impacts on the Detachment's ability to maintain services.

Finally, while it is understood that several discussion points are outside the purview of the five-year review of the PPSA, Kamloops City Council also wishes to express its significant concerns related to the recent downloading of s.13,s.16 service costs and the continued outstanding impacts of s.13,s.16 severance pay for RCMP Members.

Yours truly,

P. G. Milobar
Mayor

DRD/dla/lm



7 Victoria Street West | Kamloops BC V2C 1A2 | P. 250-828-3494 | F. 250-828-3314 | www.kamloops.ca

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