

BRIEFING NOTE FOR DECISION

DATE:

August 31, 2016

PREPARED FOR:

Grant Main, Deputy Minister Ministry of Transportation and Infrastructure

ISSUE:

Offer of road maintenance assistance for Salt Spring Island (SSI) incorporation

RECOMMENDED OPTION:

s.13,s.17

BACKGROUND:

SSI is an unincorporated community located in the Vancouver Island District, with a population of over 10,000 residents. Maintenance on SSI is provided by the ministry's contractor for Service Area 1 (SA-1), Mainroad Contracting Ltd. The current maintenance contract for SA-1 expires on September 30, 2019.

There are 264 km of roads on SSI that are under MoTI's jurisdiction. Of this, a total of 97.6 km are paved, 100.4 km are surface treated and 66 km are gravel and dirt roads. These roads vary in condition.

SSI also has three gravel pits, all of which are owned by MoTI. Two of these pits have limited potential and are close to being depleted. The third one has low potential, and would require testing to determine quality and quantity of the remaining materials. MoTI does not own any maintenance yards on SSI.

There have been no capital infrastructure upgrades completed in the last 10 years.

In April 2015, the Ministry of Community, Sport and Cultural Development (MCSCD) announced that an incorporation study for SSI would be undertaken. MCSCD has retained the services of a consultant to carry out the incorporation study. The study was to be submitted by September 30, 2015. MoTi's offer of assistance forms part of the study, along with an offer of assistance from the Ministry of Justice for police services.

A previous SSI incorporation vote was defeated in 2001. The high cost of maintaining the roads was a contributing factor in this defeat. MoTI traditionally offers up to five years of road maintenance assistance to newly incorporated municipalities that take over responsibility for the road inventory.

DISCUSSION:

s.13,s.17

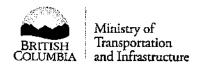


s.13,s.17

Page 03

Withheld pursuant to/removed as

s.13;s.17



APPROVED NOT APPROVED

s.13,s.17

	Sept 2/16.				
Grafit May	Date /	Date			
Deputy Minister, Transportation	& Infrastructure				
PREPARED BY:	REVIEWED BY:	INITIALS			
Jessica Ling, Policy Analyst Transportation Policy Branch (250) 356-5306	Alan Callander, Manager, Active Transportation and				
	Climate Action Policy	AĊ			
	Janelle Erwin, Deputy Regional Director				
	South Coast Region	JE			
	Bob Steele, A/ Executive Director				
	Transportation Policy and Programs	RDS			
	Norm Parkes, A/Assistant Deputy Minister				
	Hinhways Department	ND			

Nancy Bain, EFO

Finance and Management Services Department

From: Pearson, Michael TRAN:EX

To: Faganello, Tara MAH:EX; Erwin, Janelle A TRAN:EX; Andrade, Ana MAH:EX; Gedney, Vanessa R MAH:EX
Cc: Richter, Kevin J TRAN:EX; Edmondson, Mariike MAH:EX; Galeazzi, Linda MAH:EX; Parkes, Norm E TRAN:EX;

Bhatti, Ashok A TRAN:EX; Callander, Alan TRAN:EX

Subject: RE: Salt Spring Island Road Condition Assessment - Final Report

 Date:
 Friday, September 2, 2016 3:46:29 PM

 Attachments:
 237563 SSI - Signed20160902.pdf

Hello Tara.

Please find attached our signed note. Apologies for the delay.

Regards,

Mike Pearson, P. Eng.

A/District Manager

Vancouver Island District Direct line: 250-751-3287 Mobile: 250-213-9451 Fax: 250-751-3288

Michael.Pearson@gov.bc.ca



From: Faganello, Tara CSCD:EX

Sent: Wednesday, August 31, 2016 5:24 PM

To: Pearson, Michael TRAN:EX; Erwin, Janelle A TRAN:EX; Andrade, Ana CSCD:EX; Gedney, Vanessa R

CSCD:EX

Cc: Richter, Kevin J TRAN:EX; Edmondson, Marijke CSCD:EX; Galeazzi, Linda CSCD:EX; Parkes, Norm E

TRAN:EX; Bhatti, Ashok A TRAN:EX; Callander, Alan TRAN:EX

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Thank you,

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I have a follow up meeting tomorrow morning with Norm Parkes, A/ADM, and hope to get our offer to MCSCD shortly thereafter.

I'll follow up with Marijke if anything changes from this timeline, however I don't anticipate that as we have already walked through it last week and we are just discussing some final details in the morning.

Thanks Janelle

Sent from my iPhone

On Aug 25, 2016, at 3:53 PM, Faganello, Tara CSCD:EX < Tara.Faganello@gov.bc.ca> wrote:

Hi there,

Just checking in on how this is coming? We have tight timelines from SSI and we have a briefing scheduled with our Minister on Sept 6^{th} .

Look forward to hearing from you.

Thanks

Tara

From: Erwin, Janelle A TRAN:EX

Sent: Wednesday, August 10, 2016 11:32 AM

To: Faganello, Tara CSCD:EX

Cc: Richter, Kevin J TRAN:EX; Edmondson, Marijke CSCD:EX; Galeazzi, Linda CSCD:EX; Parkes, Norm E TRAN:EX; Pearson, Michael TRAN:EX; Bhatti, Ashok A TRAN:EX; Callander, Alan TRAN:EX

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Here it is....

Sent from my iPhone

Begin forwarded message:

From: "Karen Wright s.22

To: "Galeazzi, Linda CSCD:EX" < Linda.Galeazzi@gov.bc.ca>

Cc: "Edmondson, Marijke CSCD:EX"

< Marijke. Edmondson@gov.bc.ca>, "Faganello, Tara

CSCD:EX" < Tara.Faganello@gov.bc.ca>, "Mark Aston"

s.22

Subject: Salt Spring Island Road Condition Assessment - Final Report

Linda,

We've just received our final Road Condition Assessment report. Attached is a copy for the Ministry's reference.

s.22

Regards,

Karen Wright
Vice Chair & Secretary
Salt Spring Island Incorporation Study Committee
www.ssiincorporationstudy.com/

From: Galeazzi, Linda MAH:EX
To: Pearson, Michael TRAN:EX

Cc: Erwin, Janelle A TRAN:EX; Callander, Alan TRAN:EX; Edmondson, Marijke MAH:EX

Subject: RE: Salt Spring Island Road Condition Assessment - Final Report

Date: Tuesday, September 6, 2016 4:22:00 PM

Thanks Mike, that's helpful.

I can't remember the name of the program, but prior to 1996 I think it was possible for MoTI to provide capital expenditure as an incentive for municipal incorporation. Do you know who I could check with @ MoTI to confirm that? This could be an important part of the messaging the province uses for the significance of the comprehensive restructuring assistance offer.

Thanks,

Linda

From: Pearson, Michael TRAN:EX

Sent: Tuesday, September 6, 2016 4:00 PM

To: Galeazzi, Linda CSCD:EX

Cc: Erwin, Janelle A TRAN:EX; Callander, Alan TRAN:EX; Edmondson, Marijke CSCD:EX

Subject: RE: Salt Spring Island Road Condition Assessment - Final Report

Hello Linda.

Please see below.

Regards,

Mike Pearson, P. Eng.

Operations Manager

Vancouver Island District - Central Vancouver Island

Direct line: 250-751-3287 Mobile: 250-213-9451 Fax: 250-751-3288

Michael.Pearson@gov.bc.ca



From: Galeazzi, Linda CSCD:EX

Sent: Tuesday, September 6, 2016 3:02 PM

To: Pearson, Michael TRAN:EX

Cc: Erwin, Janelle A TRAN:EX; Callander, Alan TRAN:EX; Edmondson, Marijke CSCD:EX

Subject: RE: Salt Spring Island Road Condition Assessment - Final Report

Hello Mike,

Thank you for providing the restructure assistance offer on behalf of MoTI. We recognize that this offer is more robust than the previous offer to the Salt Spring community (in 2000), and that it includes significant capital expenditures. The CSCD ministry executive discussed MoTI's offer today and wish to confirm and/or clarify the following:

MoTI to complete resurfacing approximately 13 km of Fulford Ganges Road, between Ganges Village and the ferry terminal, including 1.2 m shoulder, within five years from the incorporation date (estimated \$5M). Is this correct? Is it also correct that this work is not scheduled to be done within five years, e.g. MoTI would accelerate this as an incentive to incorporate? s.13,s.16

s.13,s.16

- During the latter part of the five years transition assistance, MoTI would complete mitigation of the slope stability issue on Walkers Hook Road (estimated \$1M). Is this correct? Correct.
- MoTI to provide annual contribution of \$20,000 towards line markings [thermoplastic and long lines] during five year transitional period (Estimate \$100,000). Is this correct? Correct.
- MoTI would provide financial assistance to the potential Island Municipality to resolve the outstanding road tenure concern on Beddis Road, should this issue not be resolved prior to incorporation. Is this correct? Correct.

We appreciate that this offer could help address some of the long-standing concerns of the Salt Spring Island community. s.13

s.13

s.13 we will make clear in the comprehensive offer of restructuring assistance from the Province that this is an extraordinary offer that includes capital road upgrades, which has not been included in restructuring assistance for the past 20 years. My understanding is that capital program ended in 1996.

Thank you,

Linda

Linda Galeazzi

Senior Planning Analyst

Governance and Structure Branch

Ministry of Community, Sport and Cultural Development

Tel 250 387-4031

Fax 250 387-7972

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Vancouver Island District

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Cc: "Edmondson, Marijke CSCD:EX"

< Marijke. Edmondson@gov.bc.ca >, "Faganello, Tara

CSCD:EX" < Tara.Faganello@gov.bc.ca >, "Mark Aston"

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Regards,

Karen Wright
Vice Chair & Secretary
Salt Spring Island Incorporation Study Committee
www.ssiincorporationstudy.com/



September 20, 2016

Ref: 168984

Mark Aston Chair Salt Spring Island Incorporation Study Committee 664 Beddis Road Salt Spring Island, BC V8K 2E5

Dear Chair Aston:

I am pleased to write to you to provide a commitment of restructuring assistance to the Salt Spring Island Incorporation Study Committee on behalf of the Salt Spring Island community.

I understand that the Committee is engaging with the public on a final incorporation study which will examine the potential impacts of incorporating a new municipality for Salt Spring Island. Because of the timeline for completion of the study, I have decided to provide the provincial commitment of restructuring assistance now so that the community will be aware of the transitional funding available to assist in moving from a rural governance community to an island municipality.

The total amount of the restructure assistance commitment for Salt Spring Island, in the event that electors approve island incorporation, is nearly \$20 million for transition and implementation.

Transitional and Implementation Assistance Summary

Ministry of Community, Sport and Cultural Development		
Per-capita grant (est. 10,234 residents)	\$ 3,070,200	
Restructure implementation grants		\$ 240,000
Ministry of Transportation and Infrastructure		
Annual road maintenance costs (272 km road network, 5 years)	\$1.14M annually	\$ 5,700,000
Annual line marking (5 years)	\$100,000	
Capital road rehabilitation – Fulford-Ganges Road		\$ 5,000,000
Capital road rehabilitation – Walkers Hook Road stabilization		\$ 1,000,000
Ministry of Public Safety and Solicitor General		
Annual police costs (5 years)	\$0.55M annually	\$ 2,755,000
Ministry of Finance		
Rural Tax Rebate	50% or 100%	\$ 1,950,000
	(shown at 100%	
	for illustration)	
Total Provincial Transitional Assistance		\$ 19,815,200

.../2

Fax:

Location:

In the event a vote is held, and the electorate of Salt Spring Island approves island incorporation in such a vote, and Cabinet agrees to incorporate the island, the Government of British Columbia is committed to providing the new municipality with the restructuring assistance described in this letter.

In addition, if established the new municipality would also qualify for a range of conditional and unconditional grants. The estimated value of annual grants available to a Salt Spring Island municipality is \$875,855.

Annual Grant Summary

Ministry of Community, Sport and Cultural Development	
Small Community Grant	\$ 362,255
Traffic Fine Revenue Sharing	\$ 113,600
Renewed Gas Tax Agreement	\$ 400,000
Total Annual Grants	\$ 875,855

1. Municipal Restructure Assistance (Per Capita Grant)

If a new island municipality is incorporated, the Ministry of Community, Sport and Cultural Development (MCSCD) will provide a Restructure Assistance Grant for the new municipality pursuant to the *Local Government Grants Act* and Regulation. The amount of this Restructure Assistance Grant will be \$200 per capita based on the population of the island. This amount is higher than the current standard of \$150 per capita for municipal restructuring and it matches the amount offered by the Government to Salt Spring Island in 2000.

At the same time, I recognize the Committee's concern with both the condition of the local road network and lack of suitable office space in one location for a municipal administration, and I am prepared to offer an additional \$100 per capita to seed a reserve fund for one or both purposes. While the Restructure Assistance Grant is discretionary, I would urge the new municipal council to establish a reserve fund (or funds) with the additional monies, which would total just over \$1 million within the five year time frame for transitional assistance.

This brings the total amount of the Restructure Assistance Grant to \$300 per person, which is the maximum amount allowable under the legislation. The following table illustrates the estimated amount of the Grant, based on the population of 10,234 from the 2011 Canada Census, to be paid over a five-year period. Please note that the exact amount of the Restructure Assistance Grant will be based on the population as determined from the 2016 Census, supplemented, if necessary, by a further local population enumeration.

Population	Per capita amount	Total	Per Capita Grant Payment Schedule by Fiscal Year				
10,234	\$200	\$2,046,800					
10,234	\$100	\$1,023,400	(potential	capital reserv	T		
	T		2016/17	2017/18	2018/19	2019/20	2020/21
	TOTAL	\$3,070,200	\$614,040	\$614,040	\$614,040	\$614,040	\$614,040

2. Ministry of Transportation and Infrastructure: Road Network Assistance

The Ministry of Transportation and Infrastructure (MoTI) normally continues to maintain local roads and bridges through its existing maintenance contractor for a five year period from the date of incorporation, or until the maintenance contract ends. If the maintenance contract ends before completion of the five year transitional period, a cash payment of equivalent value is typically offered by MoTI to the new municipality.

The current Provincial maintenance contract will expire in 2019, at which time MoTI will provide the municipality with the remaining (road maintenance) equivalent value based on the date of incorporation. The Island's road network is comprised of approximately 272 kilometres of roads, and the annual projected road maintenance costs are about \$1,140,000 annually, or \$5.7 million over five years.

MoTI has confirmed that Salt Spring Island has no eligible arterial roads. However, in addition to the standard five years road maintenance described above, MoTI has determined that capital road rehabilitation will also be provided as follows:

- Complete resurfacing of approximately 13 km of Fulford Ganges Road between Ganges Village and the ferry terminal, including a 1.2 m shoulder (estimated at \$5 million);
- Complete mitigation of the slope stability issues on Walkers Hook Road (estimated at \$1 million), and;
- Provide financial assistance to the new municipality to resolve the outstanding road tenure issue on Beddis Road, should this issue not be resolved prior to incorporation.

It is important to note that as a result of the recently completed road condition assessment report, MoTI will accelerate the resurfacing of Fulford Ganges Road which was outside of its five year rehabilitation plan. Slope mitigation of Walkers Hook Road is scheduled for the latter part of the five year transition period. In addition to the capital road rehabilitation, MoTI will also provide an annual contribution of \$20,000 towards line markings – thermoplastic and long lines – for five years (estimated at \$100,000).

The total amount of restructure assistance from MoTI is \$11.8 million. This is an extraordinary commitment of restructuring assistance; capital road rehabilitation has not been provided to a new municipality since MoTI's capital assistance program was cancelled in 1996.

3. Ministry of Public Safety and Solicitor General: Police Service Cost Assistance

Municipalities with a population of 5,000 or over - as confirmed by a Canada Census - are responsible for providing policing within their jurisdiction. If Salt Spring Island electors approve island incorporation, the first applicable Census for the new municipality would occur in 2021. Police services would continue to be provided by the RCMP Provincial Force until April 1, 2022, at which the newly incorporated municipality would enter into a Municipal Police Use Agreement (MPUA). At that time, the municipality will be responsible for 70 percent policing costs, including accommodation for the municipal detachment, civilian support staff, prisoner expenses and the direct cost of police officers.

Once the MPUA is in place, a Salt Spring Island municipality would cease to be policed by the Provincial Force and the Ministry of Public Safety and Solicitor General (MPSSG) will provide the municipality with the equivalent value of the police cost deferral for the remainder of the five year transitional period based on the date of incorporation.

In 2007, the MPSSG introduced a police tax for rural areas and small municipalities and it is necessary to account for this initiative in the provision of police costs assistance to support the potential restructure. Until the MPUA takes effect, the Province will continue to recover the full rural police tax from the taxpayers of the new municipality in the same manner as other municipalities that are policed by the Provincial Force.

At current expenditure levels, the total amount of restructuring assistance from MPSSG would be at least \$551,000 annually, or \$2.75M over five years. This commitment will give the new municipality a significant benefit of police costs assistance for an extended period.

4. Provincial Rural Tax Refund

The new municipality will be entitled to receive an amount based on the Province's revenues under the *Taxation (Rural Area) Act* for the year during which the incorporation is implemented. The Minister of Finance pays an amount equivalent to 100 percent of that revenue if the date of incorporation is effective before July 1, or an amount equivalent to 50 percent of that revenue if the date of incorporation is after June 30 in any year. For 2016, the gross General Rural Property Taxes levied on Salt Spring island taxpayers was \$1.95 million.

5. Restructure Implementation Grants

If Salt Spring Island electors approve incorporation, MCSCD will provide Restructure Implementation Grants for a range of tasks associated with the incorporation of a new municipality as described below.

- Election Administration If the electorate approves island incorporation, a grant of \$50,000 will
 be provided to the Capital Regional District to cover the costs of the election of the first
 municipal council of the new island municipality.
- Interim Administration MCSCD will also provide resources to cover the costs of an Interim
 Corporate Officer (appointed by the CSCD Minister) to manage the start-up and establish
 ongoing administration for the new municipality. The estimated amount of this grant is
 \$100,000 and is paid via a contract for services.
- Integration of Local Service Delivery I recognize the importance of integrating local service
 delivery through a single on-island administration, including an infrastructure planning
 framework, and will provide resources to enable the new municipal council to develop its
 priorities. A grant of up to \$40,000 will assist the municipality for this purpose.

• Improvement District Conversion - In accordance with the MCSCD Improvement District Conversion Guide, grants totalling \$35,000 will be paid to the new municipality upon incorporation for the respective dissolutions of the North Salt Spring Waterworks District and Salt Spring Island Fire Protection District to assist with the administrative costs of the service transfers. The other three, smaller improvement districts may not be dissolved for three years; however, when dissolution takes place, a further total of \$15,000 would be paid to the municipality to assist with the costs of the service transfers.

Combined, these Restructure Implementation Grants represent a substantial commitment of \$240,000 to assist with the costs of the transition to municipal status.

6. Financial Transfer Programs (Annual Local Government Grant Funding)

There are several programs that will provide annual revenues for the new municipality, briefly reviewed below. The main objectives of the Financial Transfer Programs are to ensure the financial viability of smaller municipalities and provide affordable infrastructure.

Small Communities Grant (SCG) - municipalities with a population between 5,000 and 18,000 receive a grant based on a formula that accounts for population and property assessments. Based on the estimated population and assessments for a new Salt Spring Island Municipality, the estimated SCG is \$362,255.

In the first year of incorporation, a municipality will receive a pro-rated SCG based on the incorporation date. Should a municipality incorporate in fall, the SCG would be approximately 1/3 of the estimated amount noted above. In the first full calendar year after incorporation, and in subsequent years, the municipality will receive the full SCG annually, pursuant to the Local Government Grants Regulation.

Traffic Fine Revenue Sharing (TFRS) program - The new island municipality will be eligible to receive funds from TFRS. Under this program, 100 percent of net Provincial traffic fine revenues are shared with municipalities responsible for providing police services. Eligibility for the municipality to receive funds from this program is based on actual policing costs. Therefore, the TFRS program will provide annual revenue to the new municipality once it has assumed responsibility for policing. An estimate of the grant is \$113,600.

Federal-Provincial-Union of British Columbia Municipalities Program - commonly referred to as the "Renewed Gas Tax Agreement," this program will be another important revenue source for the new municipality. Following incorporation, the island municipality would be eligible to sign the *Gas Tax Community Works Fund* agreement. This agreement provides each signatory annual funding based on a per capita formula with a funding floor. The funding floor is \$50,000 to which the per capita amount is added. An estimate of the CWF grant is approximately \$400,000.

In summary the annual grants (totalling \$875,855) available to a Salt Spring Island municipality (in addition to transitional assistance) follow:

- Small Community Grant; estimated at \$362,255
- Traffic Fine Revenue Sharing; estimated at \$113,600 and
- Renewed Gas Tax Agreement; estimated at \$400,000.

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Impact of Incorporation on Current Service Providers

I recognize that there may be some transitional issues that the Capital Regional District and the Islands Trust may need to address in relation to their respective services, and other matters, if incorporation proceeds. While the precise nature of this work is not yet defined, it is important for the Committee to know that I am willing to work with and provide modest support, as feasible within overall budget limitations, to both the Capital Regional District and Islands Trust during transition from rural governance to an island municipality.

Process, Timing and Vote

With this commitment of restructuring assistance in place, and engagement with the public under way, the Committee is approaching the point of determining whether to recommend proceeding to a vote.

I recognize that this is not an easy decision for the Committee; however, it is important to acknowledge that a recommendation to proceed with an incorporation vote does not imply that the Committee supports the potential restructure. Rather, the Committee's role is to consider whether the concept of incorporation is of sufficient interest and importance to the community that electors should be given the opportunity to approve or reject that concept in a vote.

The timing for the remainder of the study process will be somewhat dependent on the timing of the Committee's recommendation to proceed with a vote — if, in fact, that turns out to be the Committee's recommendation — and completion of Provincial consultation with other ministries and stakeholders.

If a vote is to be held, MCSCD normally requires eight to ten weeks between the Minister's Order for the referendum and the date of the vote. If the vote were to be successful, an Order in Council (OIC) and Letters Patent incorporating the municipality would require Cabinet approval. Once approved, Letters Patent would authorize an inaugural election for the first municipal council prior to the incorporation date.

The OIC and Letters Patent would also initiate a number of sequential events to ensure that:

- an elected council and interim corporate officer is in place prior to the incorporation and inaugural council meeting;
- jurisdiction for services is transferred to the new municipality;
- current service providers continue to deliver services under the jurisdiction of the municipality for a transitional period; and
- the North Salt Spring Waterworks District and Salt Spring Island Fire Protection District are dissolved and transferred to the municipality upon incorporation.

There are several factors that would go into determining an appropriate schedule for vote and, if endorsed, incorporation. These include currency of the incorporation study findings relative to the vote date, conclusion of consultations with First Nations and discussions with affected service providers, and sufficient duration of the inaugural council's term of office to manage the first steps in establishing a new municipal administration.

.../7

As a guide only for a suggested timetable, I am aware that the earliest possible opportunity for a vote would be February 2017. In light of the necessity of preparing for the election of a municipal council, the earliest reasonable time frame for incorporation would be November 2017. This would provide the inaugural council a single year before the general local election in October 2018.

Conclusion

I am very pleased to be able to make this commitment of restructuring assistance to the Salt Spring Island community. I believe the commitment is fair and reasonable and provides a generous degree of support that recognizes the significance of the potential incorporation. The total estimated value of the assistance described in this letter is almost \$20 million, which is an extraordinary commitment to the Salt Spring Island community if incorporation vote were endorsed by the electors.

Sincerely,

Peter Fassbender

Minister

pc: The Honourable Mike Morris, Minister of Public Safety and Solicitor General

The Honourable Todd Stone, Minister of Transportation and Infrastructure Her Worship Mayor Barbara Desjardins, Chair, Capital Regional District

Wayne McIntyre, Director, Salt Spring Island Electoral Area, Capital Regional District

Peter Luckham, Chair, Islands Trust Council

George Grams, Trustee, Islands Trust

Peter Grove, Trustee, Islands Trust

Lisa Godenzie, Director, RCMP Contract, Policing and Security Branch, Ministry of Public

Safety and Solicitor General

Janelle Erwin, Regional Deputy Director, South Coast Region, Vancouver Island District

Office, Ministry of Transportation and Infrastructure

Marijke Edmondson, Director, Governance and Structure Branch

From: Lachmuth, Erik TRAN:EX
To: Edmondson, Marijke MAH:EX

Cc: Erwin, Janelle A TRAN:EX; Callander, Alan TRAN:EX; Galeazzi, Linda MAH:EX; Pearson, Michael TRAN:EX

Subject: Re: SSI Incorporation Study -Restructure Assistance Offer,

Date: Monday, June 26, 2017 11:53:45 AM

Hello Marijke,

Our Ministry would carry out the improvements ourselves and therefore pay actual costs. As always we are open to collaborating on working with municipalities for an opportunity to meet their needs in our projects. Let me know if you need anything further.

Just a heads up as well that starting July 10th Mike Pearson will be taking over as District Manager, I've cced him on this email as I'm sure there will be more interest as we get closer to September. Thank you,

-Erik Lachmuth

Sent from my iPhone

On Jun 23, 2017, at 4:34 PM, Edmondson, Marijke CSCD:EX < Marijke.Edmondson@gov.bc.ca > wrote:

Hello TRAN colleagues,

I hope your summer is off to a booming start. Things have generally been quiet for us on the Salt Spring front, but we have had a slow trickle of questions as we inch towards the September 9 incorporation vote. Before CSCD responds to the question below from Mr. Lamb, I wanted to confirm that Linda and I are correctly recalling the earlier discussions. TRAN would manage and pay for the described project directly, and included reference to costs for the purpose of describing the scale/benefit of the work that TRAN would complete. Do you have any concerns with Linda's proposed approach to answering Mr. Lamb's questions?

This does seem to raise an interesting opportunity though: If TRAN has not started the work on the Fulford-Ganges Road before incorporation, is it possible/probable that you would consult with the muni before you begin? If the design process is not too far advanced, would your approach generally include openness to collaboration with the muni on features that the community might wish to add to the design (at muni expense) if they are feasible from a project management perspective?

While I recognize that it may be difficult to speak about those questions in a specific scenario publicly just at the moment, if the answers are yes it may be helpful for us to put that out there later in the summer.

Cheers, M.

Marijke Edmondson | Director, Governance Structures

Governance and Structure Branch | Ministry of Community, Sport and Cultural Development Direct: 778.698.3227 | Mobile: 250.889.8198 | Fax: 250.387.7972 | Email: marijke.edmondson@gov.bc.ca

On Jun 22, 2017, at 7:48 PM, Galeazzi, Linda CSCD:EX < Linda.Galeazzi@gov.bc.ca > wrote:

Hi Marijke,

I'm forwarding a question from Peter Lamb (below).

My understanding of the restructure assistance commitment from

MoTI is that MoTI (or its contractor) would undertake the 13 km resurfacing and 1.2 m shoulder on both sides of Fulford Ganges Road, as well as complete the slope stability issues on Walkers Hook Road. The answer to the first part of the question is that MoTI would not pay the estimated amounts to a potential new SSI municipality; I think MoTI would complete the work set out below, and that MoTI would pay the actual costs. However, that's my interpretation and you may want to confirm with Janelle before getting back to Peter. In the answer provided to Mr. Lamb, I would be very clear that the 1.2m shoulder on Fulford Ganges Road includes a shoulder on both sides of the road.

FYI, Linda

From: s.22

Date: Thursday, June 22, 2017 at 12:16 PM **To:** Linda Galeazzi < <u>Linda.Galeazzi@gov.bc.ca</u>>

Subject: SSI Incorporation Study -Restructure Assistance Offer, Linda, I would appreciate some clarification of the following statement on page 3 of the Minister's Restructure Assistance Offer, dated September 20, 2016.

"However, in addition to the standard five years road maintenance described above, MoTI has determined that capital road rehabilitation will also be provided as follows:

- Complete resurfacing of approximately 13 km of Fulford Ganges Road between Ganges Village and the ferry terminal, including a 1.2 m shoulder (estimated at \$5 million)
- Complete mitigation of the slope stability issues on Walkers Hook Road (estimated at \$1 million). "

In both cases, if incorporation is approved, is the MoTI offer to pay **up to** the estimated amounts to complete the road works or the estimated amounts (total \$6 million) or to pay whatever the **actual cost** is to complete the road works?

I look forward to hearing from you.

Peter Lamb

From: Edmondson, Marijke MAH:EX

To: <u>Erwin, Janelle A TRAN:EX</u>; <u>Pearson, Michael TRAN:EX</u>

Subject: FW: ROADS, SALT SPRING - REQUEST FOR ADDENDUM REPORT

Date: Tuesday, July 18, 2017 12:31:27 PM

Hi Janelle and Mike,

After our call yesterday, I reached out to George to begin managing his expectations \$.13,\$.16

s.13,s.16 We are likely to chat on

Friday and I've asked him to clarify which technical points he is most concerned about. James and Dan have also decided that they will pen an article for the Driftwood that outlines the difference in methodologies, which is likely to be published next week (Tuesday at noon is the weekly publication deadline).

In the meantime, I thought it prudent to try and catch up my ADM. I hope that I haven't overstated anything in here regarding your views.

Once you'd had a chance to think a bit more (maybe after this afternoon) about how you would set about seeking clarity on the Fulford-Ganges Road ends, I was going to press for a discussion about when and how to express that to the community. My formal response could defer to you, one of your Executive, or either Minister.

Any preferences on how I frame this for Tara and Jacquie?

Cheers, M.

Marijke Edmondson | Director, Governance Structures

Governance and Structure Branch | Ministry of Community, Sport and Cultural Development

Direct: 778.698.3227 | Mobile: 250.889.8198 | Fax: 250.387.7972 | Email: marijke.edmondson@gov.bc.ca

----Original Message----

From: Faganello, Tara CSCD:EX

Sent: Tuesday, July 18, 2017 11:46 AM

To: Edmondson, Marijke CSCD:EX; Welgush, Lindsey CSCD:EX

Cc: Marotz, Nicola CSCD:EX; Nelson, Tiffany GCPE:EX; Mandybura, Cadence GCPE:EX; Andrade, Ana

CSCD:EX

Subject: RE: ROADS, SALT SPRING - REQUEST FOR ADDENDUM REPORT

Ok so it seems prudent Urban Systems is responding, how is Transportation engaging? We need to give the DM an update. Lindsey can you see about 30 minutes for Marijke and I to brief Jacquie this week?

----Original Message----

From: Edmondson, Marijke CSCD:EX Sent: Tuesday, July 18, 2017 11:30 AM

To: Faganello, Tara CSCD:EX

Cc: Marotz, Nicola CSCD:EX; Nelson, Tiffany GCPE:EX; Mandybura, Cadence GCPE:EX

Subject: FW: ROADS, SALT SPRING - REQUEST FOR ADDENDUM REPORT

Hi Tara,

As you may recall, over the long weekend elected officials from Salt Spring contacted me seeking support (and supplementary funding) to address a challenge to the Salt Spring Island incorporation study by an individual with a particular interest in roads and road infrastructure. This resident has compiled an alternative analysis, based on 13 FOI requests to TRAN between 2013-16, and delivered her views in a presentation on June 21 (now on YouTube) and in a flyer distributed to many households on Salt Spring.

Over the past two weeks I have connected with Janelle at TRAN and the consultants at Urban Systems and we have reviewed the flyer and presentation deck.

The most direct challenge to the study results arises from a different methodology for estimating historic road costs incurred by TRAN. This sort of work is as much art as science, so it is not unreasonable that different assumptions could lead to different conclusions. Urban Systems has determined that the impact of following the alternative approach is negligible. Using the alternative approach, the fiscal impact of incorporation for a typical household would be \$20 instead of \$0.

It may also be prudent for TRAN to clarify whether the Fulford-Ganges Road rehabilitation includes work on the hills at either end. This will require some work internally to clarify whether these were intentionally excluded or whether they will be included and the value of the offer needs to be adjusted upwards. I am not sure how long such clarification might take, but Janelle is aware that time is short.

s.13.s.16

Urban Systems contacted me this morning to say that they will be preparing an article for publication in the local weekly (the Gulf Islands Driftwood) that addresses the question of different methodology. The Driftwood had asked them some questions on that point and as noon today is their publication cut off, it will likely not appear until next week.

s.13.s.16

If you have any concerns, please let me know; otherwise, I will keep you apprised of any further response.

Cheers, M.

Marijke Edmondson | Director, Governance Structures Governance and Structure Branch | Ministry of Community, Sport and Cultural Development

Direct: 778.698.3227 | Mobile: 250.889.8198 | Fax: 250.387.7972 | Email: marijke.edmondson@gov.bc.ca

----Original Message----

From: George Grams [mailto:ggrams@islandstrust.bc.ca]

Sent: Sunday, July 2, 2017 6:12 PM To: Edmondson, Marijke CSCD:EX

Subject: ROADS, SALT SPRING - REQUEST FOR ADDENDUM REPORT

Hi, Marijke

Please find attached a letter with a request for an addendum report clarifying certain issues re roads on Salt Spring. I realize that we have a short window to undertake this work but all at this end feel it is critical to the referendum.

If you wish to discuss our request I'm available on my cell - \$.22

Thank you.

From: Edmondson, Marijke MAH:EX

To: Faganello, Tara MAH:EX; Marotz, Nicola MAH:EX Cc: Erwin, Janelle A TRAN: EX; Galeazzi, Linda MAH: EX

Subject:

Date: Friday, July 21, 2017 9:51:08 AM

Importance:

Good morning,

I just spoke with George Grams, who is very pleased with this turn of events and considers this sufficient to address his concerns. He will be discussing with Urban Systems appropriate timing for their article, and intends to retract the request for Ministry funding.

He did not raise, and I did not volunteer, the possibility of clarifying the scope of work intended in TRAN's restructure commitment. This may yet emerge in the local debate as the vote approaches, but at this time no one has officially asked the hard question of either Ministry.

Cheers, M.

Marijke Edmondson | Director, Governance Structures

Governance and Structure Branch | Ministry of Municipal Affairs and Housing

Direct: 778.698.3227 | Mobile: 250.889.8198 | Fax: 250.387.7972 | Email: marijke.edmondson@gov.bc.ca

From: George Grams [mailto:ggrams@islandstrust.bc.ca]

Sent: Friday, July 21, 2017 9:38 AM To: Edmondson, Marijke CSCD:EX

Subject: Re: SSI roads

marijke

On Jul 18, 2017, at 12:24 PM, James Klukas < <u>iklukas@urbansystems.ca</u>> wrote: Hi George, Peter and Wayne,

s.22

and had the chance to start having a better look at the material that has been published on roads in the brochure, powerpoint presentation (although I haven't had the chance to watch the video), and Driftwood. Dan Huang and I have also had the opportunity to connect with Marijke Edmondson from the Ministry of Community, Sport and Cultural Development.

At this stage we are not aware of any Ministry commitment to fund a study addendum per your recent request to the Province. However, Dan and I are willing to put together a balanced brief article / statement to address key points, mainly around capital costs, and to provide further guidance on how to use the incorporation study as it relates to the topic of roads. This article could be posted on your study website and potentially published in the Driftwood as early as next week's edition (i.e. July 26). We see this effort as a one-off and do not anticipate completing any further study or vote-related work, beyond an article, without a commitment to additional funding, whether from the Province or from available remaining study resources.

Please let me know if you are agreeable with this approach and if so, feel free to share any insights that would be helpful for us as we pen the article.

Thank you,

James Klukas, MCIP, RPP

Community Planner/Local Government Advisor #550 - 1090 Homer Street Vancouver, BC V6B 2W9 T: 604 235 1701 x 6242 C: 778 686 4766 jklukas@urbansystems.ca

urbansystems.ca

If you are not the intended recipient or agent, do not rely on, distribute, or copy any part of this e-mail. If you received this e-mail in error, please delete the message, and if possible let me know it has been received in error. Many thanks. George Grams

Islands Trust Vice Chair Salt Spring Island Local Trustee ggrams@islandstrust.bc.ca
 From:
 Erwin, Janelle A TRAN:EX

 To:
 Faganello, Tara MAH:EX

 Cc:
 Edmondson, Marijke MAH:EX

Subject: SSI Road Update

Date: Tuesday, August 8, 2017 3:38:00 PM

Good Afternoon Tara;

Further to our pre brief this morning, I can advise the following:

- Fulford Ganges Road resurfacing and shoulder widening limits include: Beaver Point Road to Seaview Road (therefore it includes Ganges Hill however does not include Fulford Ganges Hill)
- The section between Beaver Point Road to BC Ferries Terminal is not included at this time as we are awaiting BC Ferries to initiate a process to produce a Terminal Development Plan for Fulford Harbour later this year (Islands Trust are aware of this). BC Ferries has been involved in the acquisition of an adjacent parcel to expand the terminal and this property purchase is also now in the public domain. With an expanded terminal, the scope of improvements on the approach to the ferry terminal from Beaver Point Road may change (from the original proposal put forward a number of years ago), therefore we don't want to commit to investment on that piece of infrastructure (~400m) at this time.
- However, prior to advancing work on Fulford Ganges Road in the future, we would certainly have conversations with BC Ferries to determine if they had finalized their Terminal Development plans and if there was an opportunity for joint investments to improve this segment of Fulford Ganges Road.
- MoTI remains committed to resolving the tenure issue on Beddis Road and has engaged the property owner in discussions which are ongoing.
- MoTI remains committed to slope stabilization measures on Walkers Hook Road, as per the assistance offer.

Let me know if you need anything else in preparation for tomorrow's briefing with MLA Olsen.

Best,
Janelle
Janelle Erwin, P.Eng
Deputy Regional Director
South Coast Region

From: Galeazzi, Linda MAH:EX

To: <u>Erwin, Janelle A TRAN:EX; Smith, Brad MAH:EX</u>
Cc: <u>Edmondson, Marijke MAH:EX; Dann, Michelle MAH:EX</u>

Subject: RE: SSI

Date: Friday, August 11, 2017 10:56:12 AM

Hi Janelle,

Thanks for passing along information about BC Ferries Terminal Development Plan for Fulford Harbour, we will be able to include this information in the meeting follow-up letter. I agree with you that most of the information requested is contained in the restructure assistance offer letter. Thanks again,

Linda

From: Erwin, Janelle A TRAN:EX Sent: Friday, August 11, 2017 10:47 AM

To: Smith, Brad CSCD:EX

Cc: Edmondson, Marijke CSCD:EX; Dann, Michelle CSCD:EX; Galeazzi, Linda CSCD:EX

Subject: Re: SSI

Brad, a few paragraphs for inclusion in the letter. I don't believe we need to specifically speak to any other aspect. Please let me know if you have any questions.

The Ministry of Transportation and Infrastructure (MoTI) offers the following clarification on the assistance offer related to Fulford Ganges Road:

- Should SSI move forward with incorporation, MoTI remains committed to resurfacing ~13km of Fulford Ganges Road, including the addition of ~1.2m wide shoulders on both sides, from the intersection of Beaver Point Road to Seaview Avenue.
- BC Ferries has initiated a process to produce a Terminal Development Plan for Fulford
 Harbour later this year therefore MoTI has not included the portion of Fulford Ganges
 Road from Beaver Point Road to the ferry terminal. Until this process is complete, MoTI
 will not know the scope of improvements required on the approach to the ferry
 terminal.
- Prior to advancing any future work on Fulford Ganges Road, MoTI would engage in discussions with BC Ferries to determine if there is an opportunity for joint investment to improve this portion of the corridor.

All other aspects of the assistance offer from MoTI remain the same (feel free to include the date of the letter that you send to the incorporation committee as a reference). s.13,s.16

 Also per the offer, MoTI will provide assistance to SSI for continued road maintenance from the date of incorporation until MoTI's current maintenance contract expires on September 30, 2019, in addition to a cash settlement for the remainder of five year period (based on \$1.14 M annually). From: Smith, Brad CSCD:EX Sent: August-10-17 3:45 PM To: Erwin, Janelle A TRAN:EX

Cc: Edmondson, Marijke CSCD:EX; Dann, Michelle CSCD:EX; Galeazzi, Linda CSCD:EX

Subject: RE: SSI Yes thanks Janelle!

From: Erwin, Janelle A TRAN:EX

Sent: Thursday, August 10, 2017 3:44 PM

To: Smith, Brad CSCD:EX

Cc: Edmondson, Marijke CSCD:EX; Dann, Michelle CSCD:EX; Galeazzi, Linda CSCD:EX

Subject: Re: SSI

Hi Brad:

I will provide you info first thing tomorrow morning at the latest.

Does that work?

Janelle

Sent from my iPhone

On Aug 10, 2017, at 2:39 PM, Smith, Brad CSCD:EX < Brad.Smith@gov.bc.ca > wrote:

Hi Janelle.

We are tasked with finalizing this Minister's letter asap. Can you please confirm when you will be able to provide feedback to us on the four MOTI items identified below (ie 1. Shoulder on Fulford-Ganges Road 2. 5 yr transition 3. Beddis Road issues 4. BC Ferries).

Thanks, Brad

Bradley Smith PAg

Senior Planning Analyst

Governance and Structure Branch | Local Government Division | Ministry of Municipal Affairs and Housing

Tel: (778) 698-3228 | Email: brad.smith@gov.bc.ca | Mailing Address: PO Box 9839 Stn Prov Gov, Victoria BC, V8W 9T1

From: Faganello, Tara CSCD:EX

Sent: Wednesday, August 9, 2017 12:25 PM

To: Erwin, Janelle A TRAN:EX; Edmondson, Marijke CSCD:EX; Smith, Brad CSCD:EX

Cc: Dann, Michelle CSCD:EX; Andrade, Ana CSCD:EX

Subject: RE: SSI

Hi Meeting with MSR and MLA Olsen went well.

s.13,s.16

Can someone take the pen to draft and send up via eApps. Minister asked if possible

to get it late this week or early next.

Letter should go to Electoral Director, 2 Islands Trustees and cc to MLA Olsen.

Any concerns?

Thanks

Т

From: Erwin, Janelle A TRAN:EX

Sent: Wednesday, August 9, 2017 11:13 AM

To: Faganello, Tara CSCD:EX

Subject: Re: SSI

Yes we can define more specifically for letter - I will send you a draft paragraph for

inclusion.

Sent from my iPhone

On Aug 9, 2017, at 11:12 AM, Faganello, Tara CSCD:EX < Tara.Faganello@gov.bc.ca wrote:

Do you think this could go in a letter to the Electoral Area Director, 2 Islands Trustees and cc to MLA?

From: Erwin, Janelle A TRAN:EX

Sent: Wednesday, August 9, 2017 10:56 AM

To: Faganello, Tara CSCD:EX

Subject: RE: SSI

OK I am on standby as needed.

The plan is for a 1.2m shoulder on either side to accommodate cyclists and pedestrians over the length of the roadway. We may have to slightly reduce this in areas where we have pinch points due to utilities or property but generally we feel it is achievable over the 13.5km.

From: Faganello, Tara CSCD:EX

Sent: Wednesday, August 9, 2017 10:55 AM

To: Erwin, Janelle A TRAN:EX

Subject: SSI

Hi we may call in, TBD. MLA Olsen's request is the 4 foot shoulder on each side of the road re the 13kms of the Fulford Ganges Road?

Tara A. Faganello CPA CGA BA

Assistant Deputy Minister, Local Government Division

Ministry of Municipal Affairs and Housing

250-356-6575 or 778-698-3486

From: Galeazzi, Linda MAH:EX
To: Pearson, Michael TRAN:EX

Cc: Erwin, Janelle A TRAN:EX; Callander, Alan TRAN:EX; Edmondson, Marijke MAH:EX

Subject: Re: Question re Musgrave Pit

Date: Thursday, September 15, 2016 11:18:31 PM

Hi Mike,

Thanks for getting back to me about Musgrave Pit. You raise some important points, e.g. possible contamination of the site, and the Treaty Settlement Land Process. Since our Minister intends to send the provincial commitment of restructuring assistance letter out early next week, and it will remain silent about Musgrave Pit.

Thanks again for the helpful information.

Cheers,

Linda

From: , "Michael TRAN:EX" < Michael.Pearson@gov.bc.ca>

Date: Thursday, September 15, 2016 at 9:45 PM **To:** Linda Galeazzi < <u>Linda.Galeazzi@gov.bc.ca</u>>

Cc: "Erwin, Janelle A TRAN:EX" < <u>Janelle.Erwin@gov.bc.ca</u>>, "Callander, Alan TRAN:EX"

<<u>Alan.Callander@gov.bc.ca</u>>, "Edmondson, Marijke CSCD:EX" <<u>Marijke.Edmondson@gov.bc.ca</u>>

Subject: RE: Question re Musgrave Pit

Hi Linda,

I think typically the BCTFA seeks fair market value for the disposal of the property/asset. In addition, if there is any environmental contamination on the site, the ministry is responsible for the mitigation/clean up prior to disposal. This can have a significant cost and is at this time an unknown.

Another thing that could impact any decision to release via crown grant is the Treaty Settlement Land process. s.13,s.16

s.13.s.16

Hope this helps,

Mike

From: Galeazzi, Linda CSCD:EX

Sent: Wednesday, September 7, 2016 1:16 PM

To: Pearson, Michael TRAN:EX

Cc: Erwin, Janelle A TRAN:EX; Callander, Alan TRAN:EX; Edmondson, Marijke CSCD:EX

Subject: Question re Musgrave Pit

Hello Mike,

I understand that MoTI doesn't own any maintenance yards on SSI. s.13,s.16

s.13,s.16

Please advise. Thank you, Linda